



Agence canadienne de développement économique du Nord

VIA EMAIL AND FAX

JUN 22 2018

Grand Chief George Mackenzie Tłįcho Government PO Box 412 YELLOWKNIFE, NT, X0E 0Y0

Dear Grand Chief Mackenzie:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłıcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments.

The GNWT is appreciative of the on-going collaborative nature of our relationship with the Tłįchǫ Government. As you know, the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou (attached). We understand that that the Tłįchǫ Government is entering a concurrent consult to modify process with the Review Board on five measures of concern to your government. The responsible ministers are supportive of the modifications the Tłįchǫ Government has suggested.

As noted above, responsible ministers are consulting with the Review Board on three measures related to boreal caribou. We are providing this second opportunity for the Tłįchǫ Government to advise the responsible ministers of whether the proposed modifications to the three measures have any adverse impact on your established Treaty rights, recognizing that the Tłįchǫ Government has previously informed responsible ministers that they have no concern with the proposed modifications. The GNWT and the Government of Canada are seeking the Tłįchǫ Government's response to the following questions:

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your established Treaty rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which established Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

The responsible ministers note that the Review Board is intending to provide parties to the environmental assessment, including the Tłįchǫ Government, with an additional consultation opportunity through a review and discussion of the proposed modifications. In addition to responding to this letter, the GNWT and the Government of Canada encourage your participation in the consultation opportunity the Review Board provides.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed by responsible ministers, the responsible ministers will consult with the Tłįchǫ Government on the proposed final wording of the measures prior to rendering a final decision. Your continued input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister

Planning and Coordination

Department of Lands

Government of the Northwest Territories

Adrian Paradis

A/ Director-General

Northern Projects Management Office

Canadian Northern Economic

Development Agency

Government of Canada

c: Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada





Agence canadienne de développement économique du Nord

VIA EMAIL AND FAX

JUN 22 2018

Grand Chief Herb Norwegian Dehcho First Nations P.O. Box 89 FORT SIMPSON NT X0E 0N0

Dear Grand Chief Norwegian,

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłįcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments as written in the Report of EA.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįchǫ Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłįchǫ Government are attached.

As noted above, the responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for Dehcho First Nations to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted or established Aboriginal and/or Treaty rights. The GNWT and the Government of Canada are seeking your response to the following questions:

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted or established Aboriginal and/or Treaty rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted or established Aboriginal and/or Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed for modification, the responsible ministers will consult with Dehcho First Nations on the final proposed wording of the measures prior to rendering a final decision. Your input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at darren_campbell@gov.nt.ca, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister Planning and Coordination

Department of Lands

Government of the Northwest Territories

Adrian Paradis

A/ Director-General

Northern Projects Management Office

Canadian Northern Economic

Development Agency

Government of Canada

c:

Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada

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Jean Marie River First Nation
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Chief Dolphus Jumbo Sambaa K'e Dene Band P.O. Box 10 TROUT LAKE NT X0E 1Z0

Chief Becky Cayen
West Point First Nation
1-47031 Mackenzie Highway
HAY RIVER NT X0E 0R9

Chief Gerald Antoine Łíídlų Kų́ę First Nation P.O. Box 469 FORT SIMPSON NT X0E 0N0 Chief Maurice Moses Pehdzéh Kí First Nation P.O. Box 56 WRIGLEY NT X0E 1E0

Chief Joachim Bonnetrouge Deh Gah Got'ie Band P.O. Box 200 FORT PROVIDENCE NT X0E 0L0

President Clifford McLeod Fort Providence Métis Local P.O. Box 319 FORT PROVIDENCE NT X0E 0L0

Chief Lloyd Chicot Ka'a'gee Tu First Nation P.O. Box 4428 HAY RIVER NT X0E 1G3





Agence canadienne de développement économique du Nord

VIA EMAIL AND FAX

JUN 22 2018

President Garry Bailey Northwest Territories Métis Nation P.O. Box 720 FORT SMITH NT X0E 0P0

President Trevor Beck Hay River Métis Council 10 Industrial Drive HAY RIVER NT X0E 0R6 President Ken Hudson Fort Smith Métis Nation P.O. Box 720 FORT SMITH NT X0E 0P0

President Arthur Beck Fort Resolution Métis Council P.O. Box 137 FORT RESOLUTION NT X0E 0M0

Dear Presidents:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłįcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments as written in the Report of EA.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįchǫ Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłįchǫ Government are attached.

As noted above, the responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for the Northwest Territories Métis Nation to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted Aboriginal rights. The GNWT and Canada are seeking your response to the following questions:

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted Aboriginal rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted Aboriginal rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed for modification, the responsible ministers will consult with the Northwest Territories Métis Nation on the final proposed wording of the measures prior to rendering a final decision. Your input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister

Planning and Coordination

Department of Lands

Government of the Northwest Territories

Adrian Paradis

A/ Director-General

Northern Projects Management Office

Canadian Northern Economic

Development Agency

Government of Canada

c:

Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada





Agence canadienne de développement économique du Nord

VIA EMAL AND FAX

President Bill Enge North Slave Metis Alliance PO Box 2310 YELLOWKNIFE, NT X0E 0Y0

JUN 22 2018

Dear President Enge:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Thcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All-Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįcho Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłįcho Government are attached.

In response to the March 29, 2018 letter from the GNWT and the Government of Canada, the North Slave Métis Alliance responded noting difficulty in drawing conclusions regarding whether your concerns had been fully addressed. You also noted the Review Board found potential significant adverse impacts to boreal caribou.

As noted above, responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for the North Slave Métis Alliance to advise the responsible ministers of whether the proposed modifications to the eight measures have any adverse impact on your asserted Aboriginal rights. The GNWT and

the Government of Canada are seeking the North Slave Metis Alliance's response to the following questions:

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted Aboriginal rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted Aboriginal rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

The responsible ministers note that the Review Board is intending to provide parties to the environmental assessment, including the North Slave Métis Alliance, with an additional consultation opportunity through a review and discussion of the proposed modifications. In addition to responding to this letter, the GNWT and Government of Canada encourage the North Slave Métis Alliance to participate in the consultation opportunity the Review Board provides.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed, the responsible ministers will consult with the North Slave Métis Alliance on the final proposed wording of the measures prior to rendering a final decision. Your continued input is important for informing the ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister

Planning and Coordination
Department of Lands

Government of the Northwest Territories

Adrian Paradis

A/ Director-General

Northern Projects Management Office

Canadian Northern Economic

Development Agency
Government of Canada

: Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the

Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT

Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment

and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and

Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security

Branch, Natural Resources Canada

Mr. Mark Cliffe-Phillips, Executive Director, Mackenzie Valley Environmental Impact

Review Board



Government of Gouvernement des Northwest Territories Territoires du Nord-Ouest

JUN 22 2018

VIA EMAIL AND FAX

President Clem Paul Mountain Island Métis P.O. Box 11051 YELLOWKNIFE NT X1A 3X7

Dear President Paul:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłįcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments as written in the Report of EA.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįchǫ Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłįchǫ Government are attached.

As noted above, the responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for Mountain Island Métis to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted Aboriginal and/or Treaty rights. The GNWT and Canada are seeking your response to the following questions:

.../2

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted Aboriginal and/or Treaty rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted Aboriginal and/or Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed for modification, the responsible ministers will consult with Mountain Island Métis on the final proposed wording of the measures prior to rendering a final decision. Your input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca.</u> by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister Planning and Coordination Department of Lands

See Distribution List

Distribution List:

Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada





Agence canadienne de développement économique du Nord

VIA EMAIL AND FAX

JUN 22 2018

Chief Edward Sangris Chief Ernest Betsina Yellowknives Dene First Nation PO Box 2514 YELLOWKNIFE, NT X1A 2P8

Dear Chief Sangris and Chief Betsina:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłįcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłıcho All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįchǫ Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłicho Government are attached.

As noted above, responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for the Yellowknives Dene First Nation to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted or established Aboriginal and/or Treaty rights. The GNWT and the Government of Canada are seeking the YKDFN's response to the following questions:

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted or established Aboriginal and/or Treaty rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted or established Aboriginal and/or Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

The responsible ministers note that the Review Board is intending to provide parties to the environmental assessment, including the YKDFN, with an additional consultation opportunity through a review and discussion of the proposed modifications. In addition to responding to this letter, the GNWT and the Government of Canada encourage the Yellowknives Dene First Nation to participate in the consultation opportunity the Review Board provides.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any additional changes to the wording of the measures, the responsible ministers will consult with the Yellowknives Dene First Nation on the final proposed wording of the measures prior to rendering a final decision. Your continued input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at <u>melissa pink@gov.nt.ca</u> or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister Planning and Coordination

Department of Lands

Government of the Northwest Territories

M. Van

Adrian Paradis

A/ Director-General

Northern Projects Management Office

Canadian Northern Economic

Development Agency

Government of Canada

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Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada

Chief Louis Balsillie Deninu K'ue First Nation

Chief Darrell Boucher-Marlowe, Łutselk'e Dene First Nations

Chief Edward Sangris, Yellowknives Dene First Nation

Chief Ernest Betsina, Yellowknives Dene First Nation

Annie Boucher, Executive Director, Akaitcho Territory Government





JUN 2 2 2018

VIA EMAIL AND FAX

Chief Darrell Boucher-Marlowe Łutselk'e Dene First Nations P.O.Box 28 ŁUTSELK'E NT XOE 1AO

Dear Chief Boucher-Marlowe:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Thicho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłıcho All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments as written in the Report of EA.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłycho Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłıcho Government are attached.

As noted above, the responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłicho Government are consulting with the Review Board on five measures. This is an opportunity for Łutselk'e Dene First Nations to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted or established Aboriginal and/or Treaty rights. The GNWT and the Government of Canada are seeking your response to the following questions:

.../2

- Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted or established Aboriginal and/or Treaty rights?
- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted or established Aboriginal and/or Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed for modification, the responsible ministers will consult with Łutselk'e Dene First Nations on the final proposed wording of the measures prior to rendering a final decision. Your input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely.

Kate Hearn

Assistant Deputy Minister Planning and Coordination Department of Lands

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Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada

Chief Louis Balsillie Deninu K'ue First Nation

Chief Darrell Boucher-Marlowe, Łutselk'e Dene First Nations

Chief Edward Sangris, Yellowknives Dene First Nation

Chief Ernest Betsina, Yellowknives Dene First Nation

Annie Boucher, Executive Director, Akaitcho Territory Government



Government of Gouvernement des Northwest Territories Territoires du Nord-Ouest

JUN 22 2019

VIA EMAIL AND FAX

Chief Louis Balsillie Deninu K'ue First Nation P.O. Box 1899 FORT RESOLUTION NT X0E 0M0

Dear Chief Balsillie:

Consultation on proposed modifications to measures in the Report of Environmental Assessment and Reasons for Decision for the GNWT's proposed Tłıcho All-Season Road Project (EA1617-01)

On March 29, 2018, the Mackenzie Valley Environmental Impact Review Board (Review Board) released the Report of Environmental Assessment and Reasons for Decision (Report of EA) for the Tłįchǫ All- Season Road Project (Project). The Review Board recommended the Government of the Northwest Territories' (GNWT), as led by the Department of Infrastructure, proposed Project be approved, subject to the implementation of 23 measures and developer commitments as written in the Report of EA.

The purpose of this letter is to let you know that the responsible ministers exercising their decision-making authority have reviewed the Report of EA and have decided to consult with the Review Board to modify three measures related to boreal caribou. The Tłįchǫ Government is also entering a concurrent consult to modify process on separate measures with the Review Board. The proposed modifications to the measures from responsible ministers and the Tłįchǫ Government are attached.

As noted above, the responsible ministers are consulting with the Review Board on three measures related to boreal caribou and the Tłįchǫ Government are consulting with the Review Board on five measures. This is an opportunity for Deninu K'ue First Nations to advise the responsible ministers whether the proposed modifications to the eight measures have any adverse impact on your asserted or established Aboriginal and/or Treaty rights. The GNWT and Government of Canada are seeking your response to the following questions:

 Are there any specific activities or components of the modification(s) to the measure(s) you identify as having the potential to adversely impact your asserted or established Aboriginal and/or Treaty rights?

.../2

- If so, please specify the nature of any and all concerns regarding potential adverse impacts resulting from the modification(s) to the measure(s), and which asserted or established Aboriginal and/or Treaty rights you see as being potentially impacted, in your response letter; and
- Please specify what modification(s) to the measure(s) you would recommend to address the potential adverse impact.

It is important to note that to date no final decisions have been made regarding the Review Board's recommendation in the Report of EA. If there are any further changes to the wording of the measures currently proposed for modification, the responsible ministers will consult with Deninu K'ue First Nations on the final proposed wording of the measures prior to rendering a final decision. Your input is important for informing the responsible ministers' decisions relating to the Project.

Please provide any written comments directly to the GNWT's Project Assessment Analyst, Darren Campbell, via email at <u>darren campbell@gov.nt.ca</u>, by July 23, 2018. If you have any questions regarding the process, please email them to Darren or contact him by phone at 867-767-9180 ext. 24024. Alternatively, you can contact Melissa Pink, Manager, Project Assessment Branch, at Melissa_Pink@gov.nt.ca or 867-767-9180 ext. 24021.

Sincerely,

Kate Hearn

Assistant Deputy Minister Planning and Coordination Department of Lands

See Distribution List

Distribution List:

Mr. Gary Bohnet, Principal Secretary, Office of the Premier of the Northwest Territories

Mr. Mike Aumond, Secretary to Cabinet/Deputy Minister, GNWT Executive and Indigenous Affairs

Mr. Allan Cash, Deputy Secretary to Cabinet and Assistant Deputy Minister

Mr. Willard Hagen, Deputy Minister, GNWT Department of Lands

Dr. Joe Dragon, Deputy Minister, GNWT Department of Environment and Natural Resources

Mr. Mark Hopkins, Director General, Natural Resources and Environment Branch, Indigenous and Northern Affairs Canada

Mr. Patrick O'Neill, Director General, Explosive Safety and Security Branch, Natural Resources Canada

Chief Louis Balsillie Deninu K'ue First Nation

Chief Darrell Boucher-Marlowe, Łutselk'e Dene First Nations

Chief Edward Sangris, Yellowknives Dene First Nation

Chief Ernest Betsina, Yellowknives Dene First Nation

Annie Boucher, Executive Director, Akaitcho Territory Government

PROPOSED MODIFICATIONS TO MEASURES FOR THE Tłįchǫ ALL-SEASON ROAD PROJECT

Measure 6-1: Implementation of the *Recovery Strategy for the Boreal Caribou in the NWT*, and required range plans, for boreal caribou affected by the Project

6-1 - Part 1: The responsible ministers agree with the Mackenzie Valley Environmental Impact Review Board (Review Board) that range plan(s) for boreal caribou in the North Slave region should be completed in a timely manner and acknowledge that the Review Board issued measure 6-1 in part because of the Review Board's concerns with the absence of range plans. As it is implied in the Report of Environmental Assessment (Report of EA) for the Tłıcho All-season Road (the Project) that range plans could address many of the Review Board's concerns, it is important that the implementation of measure 6-1 reflects the existing comanagement system within which the Government of the Northwest Territories (GNWT) must work. In order to do so, the responsible ministers are suggesting modifications to measure 6-1.

The first modification clarifies that a range plan will be developed for the North Slave portion of the NT1 boreal caribou range, as the boreal caribou range does not overlap with the entirety of the North Slave region. GNWT recognizes that the measure calls for developing and implementing range plans in other regions where boreal caribou may experience impacts from the project, and the GNWT is committed to doing so.

The completion of range plan(s) will require collaboration and endorsement by Indigenous Governments and organizations (IGOs) and renewable resource boards. The GNWT cannot guarantee the outcome or the timing for completion of this necessary co-management process; therefore, the modifications are being proposed to reflect that completion of a range plan prior to the Project being opened for public use cannot be guaranteed by the GNWT. An achievable objective within the GNWT's control is the completion and submission of a range plan for the North Slave portion of the NT1 range for review under section 12.5.1 of the Tłįchǫ Agreement prior to the Project being opened for public use.

The third modification is intended to reflect that GNWT-ENR does not have the sole authority for land management decisions. The proposed modifications reflect that

land and habitat management in the North Slave region is a shared responsibility between the GNWT, the Tłıcho Government, and the federal government.

As indicated above, the GNWT feels strongly that the development and establishment of any threshold for undistributed boreal caribou habitat within the North Slave region must respect established co-management processes and the Tłıcho Agreement. This is the underlying basis for the GNWT's proposed modifications in the third paragraph. While the 65% undisturbed habitat threshold established by Environment and Climate Change Canada (ECCC) under the federal Species at Risk Act applies to the NT1 range as a whole, it does not legally apply on a regional basis. Regional disturbance thresholds for different portions of the NT1 range must be determined and agreed to through established NWT co-management processes. While ECCC is a key player in that determination, ECCC does not have an approval authority in that regard. Modifications to the measure are proposed to reflect that determination of an undisturbed habitat threshold for the North Slave portion of the range will occur through those existing co-management processes, while also ensuring engagement with ECCC during that process.

6-1 - Part 2: A modification is being proposed by responsible ministers to Measure 6-1, Part 2 in order to avoid requiring that certain elements be included in range plans that are more appropriately addressed by implementation of the *Recovery Strategy for the Boreal Caribou in the NWT* (the "NWT Recovery Strategy") and vice versa (the proposed modifications has "and" replaced by "or" in the first sentence of Part 2 of the measure). Boreal caribou range plans are intended to focus on the management of natural and human habitat disturbance, whereas the NWT Recovery Strategy for boreal caribou addresses a broader range of issues including boreal caribou population monitoring and research, and management of boreal caribou harvest. An implementation agreement for the NWT recovery strategy has already been signed by the Conference of Management Authorities (CMA) that outlines actions that CMA parties have agreed to implement over the next 5 years, many of which are captured in Measure 6-1, Part 2.

GNWT agrees with the requirement to monitor boreal caribou population trends and distribution, but notes that current monitoring methods used by GNWT to monitor boreal caribou population trends do not provide estimates of "abundance". The first bullet of the measure has been modified to reflect this.

The third bullet was modified to reflect the changes the Tłįchǫ Government have proposed to Measure 9-1 (which the GNWT has no concerns with) which clarifies that Aboriginal harvest monitoring and reporting programs will be voluntary, and therefore GNWT-ENR cannot guarantee that harvest monitoring and reporting information required by Measure 6-1, Part 2 will include Aboriginal harvesting.

The 7th bullet was modified to reflect that disturbance thresholds will be set on a regional basis and uses language that is consistent with the proposed wording in Part 1 of Measure 6-1 to reflect that GNWT will work to the greatest extent possible to manage habitat disturbance within each range planning region to established thresholds, recognizing that GNWT does not have ultimate control over fires.

Measure 6-1, Part 1 current wording with problematic aspects highlighted and underlined	Proposed revised wording (highlighted in yellow)
6-1, Part 1 - Develop and implement range plans	6-1, Part 1 - Develop and implement range plans
The GNWT-ENR will develop and implement a range plan for boreal caribou (todzi) in the North Slave region, as required by the <i>Recovery Strategy for the Boreal Caribou in the NWT</i> . The GNWT-ENR will also develop and implement a range plan for any other region where boreal caribou (todzi) may experience impacts related to the Project.	The GNWT-ENR will develop and implement a range plan for boreal caribou (todzi) in the North Slave portion of the NT1 range, as required by the Recovery Strategy for the Boreal Caribou in the NWT. The GNWT-ENR will also develop and implement a range plan for any other region where boreal caribou (todzi) may experience impacts related to the Project.
The range plan(s) will be developed collaboratively with Aboriginal groups and co-management partners. The range plan(s) will be completed before the Project is opened for public use.	The range plan(s) will be developed collaboratively with Aboriginal groups and co-management partners. GNWT-ENR will complete and submit a range plan for the North Slave portion of the NT1 range to the Wek'èezhìı Renewable Resources Board for review under section 12.5.1 of the Tłıcho Agreement a minimum of 90

days before the Project is opened for public use.

The GNWT-ENR will manage the amount of undisturbed habitat in the North Slave region to achieve the National Recovery Strategy recommended threshold for critical habitat, or a threshold proposed by the GNWT-ENR and approved by Environment and Climate Change Canada.

GNWT will work with the Tłıcho Government, and other relevant Aboriginal and federal land management authorities to achieve the National Recovery Strategy recommended threshold for critical habitat to manage, to the greatest extent possible, the amount of undisturbed habitat in the North Slave portion of the NT1 range to a threshold proposed by the GNWT-ENR, following engagement with Environment and Climate Change Canada and consultation with applicable Aboriginal groups, and approved in accordance with chapter 12 of the Tłıcho Agreement.

Measure 6-1, Part 2 current wording with problematic aspects highlighted and underlined

6-1, Part 2: Information and adaptive management requirements

For the area identified by the range plan(s) in measure 6-1, part 1 the following must be included in the development and implementation of the *Recovery Strategy for the Boreal Caribou* in the *NWT* and range plan(s):

 monitoring of population trends, abundance and distribution;

Proposed revised wording (highlighted in yellow)

6-1, Part 2: Information and adaptive management requirements

For the area identified by the range plan(s) in measure 6-1, part 1 the following must be included in the development and implementation of the *Recovery Strategy for the Boreal Caribou in the NWT* or range plan(s):

 monitoring of population trends, abundance and distribution;

- determination of population thresholds and triggers to inform adaptive management;
- harvest monitoring and reporting <u>including</u>
 <u>Aboriginal harvesting and</u> <u>non- Aboriginal hunting</u>;
- determining sustainable harvest levels;
- identifying critical habitat;
- ongoing habitat disturbance monitoring;
- setting and meeting critical habitat objectives for each range; and,
- monitoring predator populations including densities, movements and predation rates.¹

Monitoring will meet the requirements of Appendix C. GNWT-ENR will work with the developer to adaptively manage Project impacts on boreal caribou (todzi) (following guidance in Appendix B).

- determination of population thresholds and triggers to inform adaptive management;
- harvest monitoring and reporting including
 Aboriginal harvesting and non- Aboriginal hunting;
- determining sustainable harvest levels;
- · identifying critical habitat;
- ongoing habitat disturbance monitoring;
- an approach to setting and, to the greatest extent possible, managing habitat disturbance thresholds for each range planning region; and,
- monitoring predator populations including densities, movements and predation rates.¹

Monitoring will meet the requirements of Appendix C. GNWT-ENR will work with the developer to adaptively manage Project impacts on boreal caribou (todzi) (following guidance in Appendix B).

Measure 6-2: Temporary no-hunting corridor for boreal caribou (todzi)

The responsible ministers agree with the Review Board that there is a need to determine sustainable harvest levels for boreal caribou in the North Slave region, and that measures to ensure harvest is sustainable are implemented, to the fullest extent required. Such actions may include, but not be limited to, a no hunting corridor along the road.

Established processes under the NWT Wildlife Act and the Tłıcho Agreement should be respected and used to first determine sustainable harvest levels, and then propose management actions, to the greatest extent required, to ensure that harvest remains within sustainable levels. Processes for considering and implementing harvest restrictions are laid out in the NWT Wildlife Act and regulations, and are done using a collaborative process that involves the full engagement and consultation with renewable resource boards and IGOs. The process to impose harvest restrictions is based on the demonstration of a conservation or safety concern that would support the need for management actions. Measure 6-2 as currently worded pre-supposes a need to implement a specific management action, without an assessment of sustainable harvest levels in the region and if required, without allowing the WRRB to review and make a determination on a management proposal. The GNWT is committed to undertaking this work and implementation of the measure would be legally binding in this regard. The responsible ministers are of the strong opinion that the co-management process, foundational to wildlife management in the NWT, be respected.

Reference to the implementation of the Recovery Strategy for Boreal Caribou in the Northwest Territories has been removed. There are established processes under the NWT Species at Risk Act to guide the implementation of the recovery strategy. The Conference of Management Authorities (which consists of renewable resources boards established under land claims, Tłįchǫ Government, GNWT and Government of Canada) develops consensus agreements respecting the implementation of management plans and recovery strategies. The recommended conservation and recovery approaches and the Management Authorities' intent to undertake them constitute the Consensus Agreement Respecting Implementation of the Recovery Strategy for Boreal Caribou in the Northwest Territories (2017)¹. The GNWT works with other management authorities to implement the actions under the Consensus Agreement and has intended to work with co-management boards to define sustainable harvest levels (Action 2.2.1).

http://www.nwtspeciesatrisk.ca/sites/default/files/consensus_agreement_boreal_caribou_implementation_nov2 417_signed.pdf

Measure 6-2 current wording with problematic aspects highlighted and underlined

Proposed revised wording (highlighted in yellow)

6-2 - Temporary no-hunting corridor for boreal caribou (todzi)

6-2 - Determine sustainable harvest levels for boreal caribou (todzı) and implement measures to ensure harvest is sustainable if required

To mitigate significant adverse impacts from the project on boreal caribou (todzi), the GNWT-ENR and Tłicho Government will submit a wildlife management proposal under section 12.5.1 of the Tłicho Agreement to the Wek'èezhìi Renewable Resources Board.

The proposal will establish a temporary no-hunting corridor to reduce the take of boreal caribou (todzi) along the Project route. Only individuals exercising section 35 rights will be allowed to harvest boreal caribou (todzi) in this corridor.

The corridor will be established prior to the road being opened to the public. At a minimum, this hunting restriction will remain in place until the Recovery Strategy for Boreal Caribou in the Northwest Territories is fully implemented in the area of the range plan(s) required by measure 6-1, and sustainable harvest levels for the North Slave region are determined.

To mitigate significant adverse impacts from the project on boreal caribou (todzi), the GNWT-ENR, in collaboration with Aboriginal groups and in accordance with the requirements of the Tłicho Agreement, will determine sustainable harvest levels for boreal caribou in the North Slave portion of the NT1 range prior to the road being opened to the public.

In that same period, if current harvest levels are determined to exceed sustainable levels, management action will be undertaken in conjunction with the Tlicho Government.

If harvest levels are observed to increase beyond sustainable levels once the road is opened to the public, GNWT-ENR and the Tłıcho Government will submit a wildlife management proposal under section 12.5.1 of the Tłıcho Agreement to the Wek'èezhiı Renewable Resources Board for the timely implementation of any measures necessary to ensure boreal caribou harvest in the region is kept within sustainable levels.

19,10	Such measures may include the
	establishment of a no-hunting corridor
	along the Project route.

Measure 6-3: Habitat offset and restoration plan

The responsible ministers agree with the Review Board's determination that the developer should offset boreal caribou habitat that is effectively lost because of disturbance from the Project. As with Measures 6-1 and 6-2, Measure 6-3 as currently worded pre-supposes any determination by the WRRB, without allowing them to undertake their due process. Again, the responsible ministers are of the strong opinion that the co-management process, foundational to wildlife management in the NWT, be respected.

The proposed modifications will require that an appropriate offset area be determined by the developer in collaboration with the Tłıcho Government and the Wek'èezhìı Renewable Resources Board (WRRB) and in consultation with Environment and Climate Change Canada (ECCC), Yellowknives Dene First Nation and North Slave Métis Alliance.

Modifications are also being proposed in order to allow sufficient time for the developer to collaborate and consult with required parties on a draft offsetting plan. Responsible ministers do not see this as problematic, as the draft plan will still be submitted prior to the start of construction and will be, in all likelihood, implemented prior to the opening of the road for public use.

Measure 6-3 current wording with problematic aspects highlighted and underlined	Proposed revised wording (highlighted in yellow)
6-3 - Habitat offset and restoration plan	6-3 - Habitat offset and restoration plan
The developer will offset effective boreal	The developer will offset effective boreal
caribou (tǫdzı) habitat lost because of	caribou (tǫdzı) habitat lost because of
disturbance from the Project. The offset	disturbance from the Project. The offset

calculation will, at a minimum, be based on the area of the right of way with a 2500 m buffer on each side.

The developer, with the involvement of GNWT-ENR, will prepare and implement a habitat offset plan. This plan will describe how the required habitat offset area (calculated as set out above) will be achieved. In preparing the plan, the developer will collaborate with Tłıcho Government and the Wek'èezhìı Renewable Resources Board, and consult with the following participants to this environmental assessment:

- Environment and Climate Change Canada;
- Yellowknives Dene First Nation; and,
- North Slave Métis Alliance.

The developer will make funding available to the parties to support this consultation and collaboration. The developer will submit a draft and a final plan as described below. Once approved, the developer will operate in accordance with the plan.

The developer will submit a draft plan to the Wek'èezhìı Renewable Resources

Board for review under section 12.5.1 of the Tłıcho Agreement, a minimum of 90 days prior to commencement of construction. The developer will submit the final habitat offset plan to the Wek'èezhìı Renewable Resources Board

calculation will, at a minimum, be based on the area of the right of way with a 2500 m buffer on each side.

The developer, with the involvement of GNWT-ENR, will prepare and implement a habitat offset plan. This plan will describe how the required habitat offset area will be determined and how it will be achieved. In preparing the plan, the developer will collaborate with Tłįchǫ Government and the Wek'èezhìı Renewable Resources Board, and consult with the following participants to this environmental assessment:

- Environment and Climate Change Canada;
- Yellowknives Dene First Nation; and,
- North Slave Métis Alliance.

The developer will make funding available to the parties to support this consultation and collaboration. The developer will submit a draft and a final plan as described below. Once approved, the developer will operate in accordance with the plan.

The developer will submit a draft plan to the Wek'èezhìı Renewable Resources Board for review under section 12.5.1 of the Tłıcho Agreement, prior to commencement of construction. The developer will submit the final habitat offset plan to the Wek'èezhìı Renewable Resources Board for review under

for review under section 12.5.1 of the Tłıcho Agreement, as soon as possible, and no later than 90 days prior to public use of the road. This final plan will include, at a minimum:

- the goals and objectives of the plan;
- a discussion on the expected effectiveness of mitigations and offsets;
- a decision framework to prioritize restoration areas, mitigations, and offsets,
- including references to the research on which the decision framework was based;
- a discussion of how any proposed mitigations or offsets align with the Recovery Strategy for the Boreal Caribou in the NWT and range plans;
- details of proposed ways to offset habitat disturbance including restoration sites, mitigation measures, offsets, forest fire fighting policies, or habitat management approaches;
- a description of the spatial scale of the proposed offset, the habitat quality and type, site specific restoration activities, and any challenges;
- a timeline for offsetting;
- a quantitative and qualitative assessment of the total area of boreal caribou habitat proposed for restoration and the timeframe required for restoration;
- a summary of consultation feedback that was integrated into

section 12.5.1 of the Tłıcho Agreement, as soon as possible, and no later than 90 days prior to public use of the road. This final plan will include, at a minimum:

- the goals and objectives of the plan;
- a discussion on the expected effectiveness of mitigations and offsets;
- a decision framework to prioritize restoration areas, mitigations, and offsets, including references to the research on which the decision framework was based;
- a discussion of how any proposed mitigations or offsets align with the Recovery Strategy for the Boreal Caribou in the NWT and range plans;
- details of proposed ways to offset habitat disturbance including restoration sites, mitigation measures, offsets, forest fire fighting policies, or habitat management approaches;
- a description of the spatial scale of the proposed offset, the habitat quality and type, site specific restoration activities, and any challenges;
- a timeline for offsetting;
- a quantitative and qualitative assessment of the total area of boreal caribou habitat proposed for restoration and the timeframe required for restoration;
- a summary of consultation feedback that was integrated into the draft and final plans;
- a description of any Traditional

- the draft and final plans;
- a description of any Traditional Knowledge that was considered in the development of the plan, and how it was incorporated; and,
- a description of any resources provided to Aboriginal groups to support their involvement in the drafting of the final plan, and for any involvement in the implementation of the plan.
- Knowledge that was considered in the development of the plan, and how it was incorporated; and,
- a description of any resources provided to Aboriginal groups to support their involvement in the drafting of the final plan, and for any involvement in the implementation of the plan.

#	Measure Title	Measure Description	Proposed Modification	Rationale
2	Measure 5-2: Tłącho monitoring, engagement and reporting of adverse health and well-being impacts	5-2, Part 1: Tłicho monitoring of adverse health and well-being impacts The Tłicho Government and Community Government of Whati, with the support of the developer, and in collaboration with the Tłicho Community Services Agency, will establish and implement a framework to monitor and evaluate health and well-being impacts associated with the road, and will adaptively manage health and well-being impacts as described in Measure 5-1 and following guidance in Appendices B and C, for each year of construction and for a minimum of ten years of operations. Following ten years of Project operations, the Community Government of Whati and Tłicho Government in collaboration with the developer, will re-evaluate the need for, and frequency of, monitoring, engagement, reporting and adaptive management. If the monitoring of harvest success rates and availability of country foods in Whati (in Measure 5-1, Part 1, above) indicates a declining trend in harvest success and the consumption of country foods, the Tłicho Government and the Community Government of Whati will develop and implement a strategy to improve availability of country foods for those most affected.	The Government proposed modification: 5-2, Part 1: The possible monitoring of adverse health and well-being impacts The The Coordinate of the Northwest Territories, The possible Community Government, Government of the Northwest Territories, The possible Community Government of Whati, with the support of the developer, and in eollaboration with the The possible Community Services Agency, will establish and implement a framework to monitor and evaluate health and well-being impacts associated with the road, and will adaptively manage health and well-being impacts as described in Measure 5-1 and following guidance in Appendices B and C, for each year of construction and for a minimum of ten years of operations. Following ten years of Project operations, the	The GNWT is the responsible authority for monitoring and evaluating health and well-being. They should be added, not simply as a collaborator, but as a government that has a duty to participate in monitoring. With respect to the wording regarding country foods, it is quite strict as well as being unclear. It could be read to require that the Tłįcho Government take action if there were decrease in country foods. For example, it could be interpreted to require providing financing to families for loss of country food access. The intent seems to be that there should be a planning approach set in motion if there is a demonstrated declining trend, in which case the Tłįcho Government is quite comfortable with developing a strategy. The language should be refined to provide further clarity and reduce the potential for misinterpretation.

			Community Government of Whatì, Government of the Northwest Territories, Thicho	
			Community Services Agency	
			and Tłįcho Government in	
			collaboration with the	
			developer, will re-evaluate	
			the need for, and frequency	
			of, monitoring, engagement,	
			reporting and adaptive	
			management.	
			If the monitoring of harvest	
			success rates and availability	
			of country foods in Whati (in	
			Measure 5-1, Part 1, above)	
			indicates a declining trend in	
			harvest success and the	
			consumption of country	
			foods, the Tłıcho Government and the Community	
			Government of Whati will	
			develop and implement a	
			strategy to address the decline	
			of country foods to improve	
			availability of country foods	
	D 11:		for those most affected.	W. I. III I G. W. W.
2	Public	5-2, Part 2: Public engagement	Thcho Government proposed	We have added the GNWT and the
Part 2	Engagement	The Thicho Government and Community Government of Whati, with the	modification:	TCSA as directly accountable in this measure. Our reasons for this addition
2		participation of the developer, the P3 operator and the Tłįcho Community Services		and change are twofold: first, there are
		Agency, will meet with the residents of Whatì at least once per year to discuss: a) priority health and well-being impacts at the individual, family and community	engagement The Thcho Government,	many programs and mitigations that fall
		level related to the Project;	Government of the Northwest	to the GNWT and TCSA, and second,
		level related to the Froject,	CO (CIMILOTO OT MICE I (CIMIWOS)	, ,

		b) the effectiveness of programs or mitigations used to address these impacts; and, c) the need to adjust programs or implement additional mitigations.	Territories, Tłıcho Community Services Agency and Community Government	these two parties have always been a part of public reporting in the
			and Community Government of Whati, with the participation of the developer and the P3 operator—and the Theho Community Services Agency, will meet with the residents of Whati at least once per year to discuss: a) priority health and wellbeing impacts at the individual, family and community level related to the Project; b) the effectiveness of programs or mitigations used to address these impacts; and, c) the need to adjust programs or implement additional	-
2, Part 3	Reporting	5-2, Part 3: Reporting The Thcho Government and Community Government of Whatì, with the support of the developer, will prepare and make publicly available an annual progress report on their efforts to mitigate impacts on health and well-being to the Community of Whatì. The report will describe engagement, current management and plans for future adaptive management. The findings of the report will be presented to the residents of Whatì, provided to the Whatì Inter-Agency Committee and provided to the Thcho All-Season Road Corridor Working Group (see Measure 14-3).	mitigations. The Government proposed modification: 5-2, Part 3: Reporting The The Office Government, Government of the Northwest Territories, The Community Services Agency and Community Government of Whati, with the support of the developer, will prepare and make publicly available an annual progress report on	

6	Measure 5-6 Include Behchoko in accident response planning	The Government of the Northwest Territories will develop and implement an effective ground ambulance and highway rescue action plan along the road that will be designed in collaboration with the Tł _i chǫ Government, Community Government of Whati, and Community Government of Behchokǫ.	their efforts to mitigate impacts on health and wellbeing to the Community of Whatì. The report will describe engagement, current management and plans for future adaptive management. The findings of the report will be presented to the residents of Whatì, provided to the Whatì Inter-Agency Committee and provided to the Thcho All-Season Road Corridor Working Group (see Measure 14-3). Thcho Government proposed modification: The Government of the Northwest Territories will develop and implement an effective ground ambulance and highway rescue action plan along the road that will be designed in collaboration with the Thcho Government, Thcho Community Services Agency, Community Government of Whatì, and Community Government of Behchoko.	We propose to add the TCSA because the TCSA is partly responsible for the provision of an emergency health response solution. We believe this should be developed between TCSA and the GNWT, in consultation with the Community Government of Whati and Behchoko Community Government.
8	Measure 6-1: Implementation	6-1, Part 1: Develop and implement range plans The GNWT-ENR will develop and implement a range plan for boreal caribou	Tłįchǫ Government supports GNWT proposed	There is a concern associated with timing, which is clearly identified in the
	implementation	The GNW I-ENK WIII develop and implement a range plan for boreal caribou	modification	GNWT rationale, which has been filed

	of the Recovery Strategy for the Boreal Caribou in the NWT, and required range plans, for boreal caribou affected by the Project	(todzi) in the North Slave region, as required by the Recovery Strategy for the Boreal Caribou in the NWT. The GNWT-ENR will also develop and implement a range plan for any other region where boreal caribou (todzi) may experience impacts related to the Project. The range plan(s) will be developed collaboratively with Aboriginal groups and co-management partners. The range plan(s) will be completed before the Project is opened for public use. The GNWT-ENR will manage the amount of undisturbed habitat in the North Slave region to achieve the National Recovery Strategy recommended threshold for critical habitat, or a threshold proposed by the GNWT-ENR and approved by Environment and Climate Change Canada.		separately. The GNWT has proposed a modification to this measure, which the Tłįchǫ Government has reviewed and supports.
		 6-1, Part 2: Information and adaptive management requirements For the area identified by the range plan(s) in measure 6-1, part 1 the following must be included in the development and implementation of the Recovery Strategy for the Boreal Caribou in the NWT and range plan(s): monitoring of population trends, abundance and distribution; determination of population thresholds and triggers to inform adaptive management; harvest monitoring and reporting including Aboriginal harvesting and non-Aboriginal hunting; determining sustainable harvest levels; identifying critical habitat; ongoing habitat disturbance monitoring; setting and meeting critical habitat objectives for each range; and, monitoring predator populations including densities, movements and predation rates. Monitoring will meet the requirements of Appendix C. GNWT-ENR will work with the developer to adaptively manage Project impacts on boreal caribou (todz1) (following guidance in Appendix B). 	Tłąchą Government supports GNWT proposed modification	This is not a measure that is consistent with our understanding of the Tłıcho Agreement. The Tłıcho Government is concerned that there is a requirement for aboriginal harvest monitoring. The GNWT is suggesting that there be a voluntary reporting approach, which is acceptable. The GNWT has proposed a modification to this measure, which the Tłıcho Government has reviewed and supports.
9	Measure 6-2: Temporary no-	To mitigate significant adverse impacts from the project on boreal caribou (todzı), the GNWT-ENR and Thcho Government will submit a wildlife management	Tłącho Government supports GNWT proposed	The Tłįcho Government refers to the NWT Wildlife Act and the Tłįcho

	hunting corridor for boreal caribou (todzı)	proposal under section 12.5.1 of the Tłıcho Agreement to the Wek'èezhiı Renewable Resources Board. The proposal will establish a temporary no-hunting corridor to reduce the take of boreal caribou (todzı) along the Project route. Only individuals exercising section 35 rights will be allowed to harvest boreal caribou (todzı) in this corridor. The corridor will be established prior to the road being opened to the public. At a minimum, this hunting restriction will remain in place until the Recovery Strategy for Boreal Caribou in the Northwest Territories is fully implemented in the area of the range plan(s) required by measure 6-1, and sustainable harvest levels for the North Slave region are determined.	·	Agreement, both of which should be used first to determine sustainable harvest levels, following which management actions can be established, to the extent required, to ensure that harvest remains within sustainable levels. The GNWT has proposed a modification to this measure, which the Tłącho Government has reviewed and supports.
10	Measure 6-3: Habitat offset and restoration plan	The developer will offset effective boreal caribou (todzı) habitat lost because of disturbance from the Project. The offset calculation will, at a minimum, be based on the area of the right of way with a 2500 m buffer on each side. The developer, with the involvement of GNWT-ENR, will prepare and implement a habitat offset plan. This plan will describe how the required habitat offset area (calculated as set out above) will be achieved. In preparing the plan, the developer will collaborate with Thcho Government and the Wek'èezhìı Renewable Resources Board, and consult with the following participants to this environmental assessment: - Environment and Climate Change Canada; - Yellowknives Dene First Nation; and, - North Slave Métis Alliance. The developer will make funding available to the parties to support this consultation and collaboration. The developer will submit a draft and a final plan as described below. Once approved, the developer will operate in accordance with the plan. The developer will submit a draft plan to the Wek'èezhìı Renewable Resources Board for review under section 12.5.1 of the Thcho Agreement, a minimum of 90	Tłąchę Government supports GNWT proposed modification	There is a concern associated with timing, which is clearly identified in the GNWT rationale, which has been filed separately. The GNWT has proposed a modification to this measure, which the Tłįchǫ Government has reviewed and supports.

		days prior to the commencement of construction. The developer will submit the final habitat offset plan to the Wek'èezhiı Renewable Resources Board for review under section 12.5.1 of the Thcho Agreement, as soon as possible, and no later than 90 days prior to public use of the road. This final plan will include, at a minimum: - the goals and objectives of the plan; - a discussion on the expected effectiveness of mitigations and offsets; - a decision framework to prioritize restoration areas, mitigations, and offsets, including references to the research on which the decision framework was based; - a discussion of how any proposed mitigations or offsets align with the Recovery Strategy for the Boreal Caribou in the NWT and range plans; - details of proposed ways to offset habitat disturbance including restoration sites, mitigation measures, offsets, forest fire fighting policies, or habitat management approaches; - a description of the spatial scale of the proposed offset, the habitat quality and type, site specific restoration activities, and any challenges; - a timeline for offsetting; - a quantitative and qualitative assessment of the total area of boreal caribou habitat proposed for restoration and the timeframe required for restoration; - a summary of consultation feedback that was integrated into the draft and final plans; - a description of any Traditional Knowledge that was considered in the development of the plan, and how it was incorporated; and, - a description of any resources provided to Aboriginal groups to support their involvement in the drafting of the final plan, and for any involvement in the implementation of the plan.		
13	Measure 8-1: Integrated Fisheries Management Plan	Fisheries and Oceans Canada and the Tłįchǫ Government, with the support of the developer, will develop and implement an Integrated Fisheries Management Plan for fisheries in the project area. This will prevent significant adverse impacts from additional fishing pressure that will likely result from increased access via the Project. In designing the plan, Fisheries and Oceans Canada and the Tłįchǫ Government	The Government proposed modification: Fisheries and Oceans Canada and the The Government, with the support of the developer, will develop and	The Tłıcho Government has consulted with the Fisheries and Oceans Canada, and understands that an Integrated Fisheries Management Plan is a significant undertaking. We believe that the concern that underlies this measure

will engage the Wek'èezhìı Renewable Resources Board, the Community of Whatì and other affected Aboriginal groups. Fisheries and Oceans Canada and the Tłįchǫ Government will submit the plan to the Wek'èezhìı Renewable Resources Board for review under section 12.5.1 of the Tłįchǫ Agreement.

As part of this plan, Fisheries and Oceans Canada and the Thcho Government, along with the above organizations, will complete the following work:

- a) Complete work to understand baseline fishery and harvest conditions. This work will include, at a minimum:
- i. assessing yield and harvest;
- ii. identifying management issues;
- iii. establishing fisheries objectives; and,
- iv. clarifying management and stewardship arrangements.
- b) Design and implement, with support of the developer, mitigation to prevent or manage project impacts (which may include a regulatory and compliance plan).
- c) Design and implement monitoring plans, meeting the requirements of Appendix C
- d) Design and implement an adaptive management plan (following guidance in Appendix B). Fisheries and Oceans Canada and the Tłıcho Government will provide opportunity for the working group (required by Measure 14-3) and other interested parties to review and comment on this plan.

implement an Integrated Fisheries Management Plan for fisheries in the project area. This will prevent significant adverse impacts from additional fishing pressure that will likely result from increased access via the Project.

In designing the plan, Fisheries and Oceans Canada and the Tłicho Government will engage the Wek'èezhìi Renewable Resources Board. the Community of Whatì and other affected Aboriginal groups will be engaged. Fisheries and Oceans Canada and the Tłıcho Government will submit the plan to the Wek'èezhìı Renewable Resources Board for review under section 12.5.1 of the Tłıcho Agreement.

As part of this plan, the following work will be completed: Fisheries and Oceans Canada and the Theho Government, along with the above organizations, will complete the following work:

a) Complete work to

relates to over fishing, which the Tłıcho Government believes will be adequately managed if there is a Fisheries Management Plan. We suggest removing the word "Integrated" so as not to confuse the tools that are needed in this context. An Integrated Fisheries Management Plan requires that there be a full stock assessment completed, which requires substantial assignment of resources, personnel, and time. A stock assessment is not required to manage the fisheries in the manner that is required or anticipated by the governments.

The Tłıcho Government also requires the removal of the requirement for the TG to consult with "other affected aboriginal groups." This is properly the role of Fisheries and Oceans Canada.

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c) Design and implement
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requirements of Appendix C.
d) Design and implement an
adaptive management plan
(following guidance in
Appendix B). Fisheries and
Oceans Canada and the
The Government will
provide opportunity for the
working group (required by
Measure 14-3) and other
interested parties to review
and comment on this plan.

14	Measure 9-1:	9-1, Part 1: Aboriginal harvest monitoring and reporting program	Thcho Government proposed	The Tłıcho Government has significant
	Monitoring	To mitigate impacts on Aboriginal harvesters and to effectively inform	modification:	concerns that this measure could
	harvest and	management of wildlife populations in the area of the Project, GNWT-ENR will	1, Part 1: Aboriginal harvest	potentially be read to require a
	managing	work together with the Tłıcho Government and Wek'èezhìi Renewable Resources	monitoring and reporting	mandatory aboriginal harvesting
	wildlife to	Board to develop and implement an Aboriginal harvest monitoring and reporting	program	program.
	maintain	program.	To mitigate impacts on	
	successful		Aboriginal harvesters and to	Chapter 10 of the Tłįcho Agreement
	harvest	The harvest monitoring and reporting program will:	effectively inform	confers broad rights on the Tłįcho with
		a) focus on boreal caribou, barren-ground caribou and moose population trends in	management of wildlife	respect to harvesting. The Tłıcho have a
		areas accessed by winter roads and trails from the Project;	populations in the area of the	rights to harvest all species of wildlife
			Project, GNWT-ENR will	throughout Mowfi Gogha De Niitlee at
		b) be community-based and involve collaboration between Tłįchǫ Government	work together with the Tłıcho	all times of the year (10.1.1(a)); to
		and the developer;	Government and Wek'èezhìi	employ any method of harvesting and
		c) involve Traditional Knowledge holders and harvesters in monitoring wildlife	Renewable Resources Board	possess and use any equipment for
		harvesting trends; and,	to develop and implement a	harvesting (10.2.1); to possess and
		d) report on wildlife harvesting numbers and trends from monitoring checkpoints	non-mandatory Aboriginal	transport harvested wildlife anywhere in
		and/or other harvest monitoring methods annually to the Tłįcho Government,	harvest monitoring and	Canada (10.4.1); etc. These rights are
		Wek'èezhìi Renewable Resources Board, GNWT-ENR and other wildlife	reporting program.	subject only to "limitations prescribed
		comanagement partners.		by or in accordance with the
		The developer will fund this harvest monitoring and reporting related to the	The harvest monitoring and	Agreement" (10.1).
		project. The harvest monitoring will meet the requirements of Appendix C.	reporting program will:	
			a) focus on boreal caribou,	Mandatory harvest reporting by Tłįchǫ
			barren-ground caribou and	harvesters could constitute an
			moose population trends in	impairment of the broad and largely
			areas accessed by winter	unfettered right to harvest that the
			roads and trails from the	Tłįcho have under the
			Project;	Agreement. Mandatory harvest
			b) be community-based and	reporting imposed by the Review Board
			involve collaboration	in the context of the TASR EA is not a
			between Tłycho Government	limitation "prescribed by or in
				accordance with" the Tłįchǫ
			and the developer; c) involve Traditional	Agreement.
			l /	
			Knowledge holders and	

			harvesters in monitoring wildlife harvesting trends; and, d) report on wildlife harvesting numbers and trends from monitoring checkpoints and/or other harvest monitoring methods annually to the Tłąchą Government, Wek'èezhìı Renewable Resources Board, GNWT-ENR and other wildlife co-management partners. The developer will fund this harvest monitoring and reporting related to the project. The harvest monitoring will meet the requirements of Appendix C.	If this were revised to a voluntary program, which is our proposal, then the Thcho Government anticipates no conflict.
15	Measure 9-2: Cultural sensitivity in work camps and communities	To mitigate the Project's impact on Thcho culture and well-being of Thcho residents, the developer will require that the P3 operator has culturally appropriate and specific policies in accordance with those set out by the Thcho Government, GNWT departments and federal government. The P3 operator will have policies and programs in place for employee cultural orientation, developed by the Thcho Government, for all non-Thcho residents, including awareness of special cultural norms and practices.	The Government proposed modification: To mitigate the Project's impact on The culture and well-being of The culture and residents, the developer will require that the P3 operator has culturally appropriate and specific policies in	The key concern here is the use of the term "residents", which could confer on camp workers rights to harvest in the region that were never anticipated or considered in the negotiation of the Thicho Agreement. We therefore propose changing "residents" to "workers", so as not to

	accordance with those set out	suggest these harvesting rights are
	by the Tłıcho Government,	conferred on temporary workers.
	GNWT departments and	
	federal government. The P3	Further, the Program development
	operator will have policies	should be responsibility of the
	and programs in place for	developer, to be approved by the Tłıcho
	employee cultural orientation,	Government – not developed by the
	developed approved by the	Tłıcho Government.
	Tłıcho Government, for all	
	non-Tłįcho workers residents,	
	including awareness of	
	special cultural norms and	
	practices.	