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 4
                    MACKENZIE VALLEY ENVIRONMENTAL
 5
                          IMPACT REVIEW BOARD
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    HELD BEFORE:
                    Board Chairperson
10
                                           Gordon Wray
                                           Danny Bayha
11
                    Board Member
12
                    Board Member
                                           Frank Pope
13
                    Board Member
                                           John Stevenson
                    Board Member
                                           Charlie Snowshoe
14
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17
18
    HELD AT:
                      Northern United Place
19
20
                          Yellowknife, NT
21
22
23
                        April 28th, 2003
                             Volume 1
24
25
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1
                          APPEARANCES
2
   John Donihee
                                          Board Counsel
3
                                         De Beers Canada Mining
4
   Robin Johnstone
5
   John McConnell
                                          Ltd.
6
  Eric Groody
7
   Yvonne MacNeil
                                          Department of Justice
```

1 APPEARANCES (Cont'd) 2 3 Julie Dahl Fisheries and Oceans 4 Canada 5 6 Mark Dahl Environmental Canada 7 Yellowknives Dene First 8 Rachel Crapeau 9 Tim Byers Nation 10 Jean Teillet 11 Dogrib Treaty 11 Council 12 13 14 Kevin O'Reilly Canadian Arctic 15 Resources Committee 16 17 Mike Vaydik NWT and Nunavut Chamber of Mines 18 19 20 Jason Lepine Northwest Territory

21	Metis Nation
22	
23	
232425	
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1
    --- Upon commencing at 9:05 a.m.
 2
 3
                   THE CHAIRPERSON: Good morning, ladies and
 4
                If everybody could take their seats, please,
 5
    we'll get the proceedings underway.
 6
 7
                         (BRIEF PAUSE)
 8
 9
                                     Okay, thank you very much.
                   THE CHAIRPERSON:
    I would now like to call this Hearing to order.
10
    Mackenzie Valley Environmental Impact Review Board has called
11
12
    this Hearing into the De Beers Canada Mining Snap Lake
13
    Diamonds Project in order to assist in making a determination
    required by Section 128 of the Mackenzie Valley Resource
14
15
    Management Act.
16
                   The Hearing is scheduled for five (5) days and
17
    I will have more to say about the conduct of the Hearing in a
18
    little while. First, however, the Board must rule on a
19
    preliminary Application from the North Slave Metis
20
    Association -- the North Slave Metis Alliance, one (1) of the
21
    directly affected parties in this proceeding.
                   Rule 64 of the Rules of Procedure established
22
23
    for De Beers Snap Lake Project specifies that a Notice of
24
    Preliminary Jurisdictional and Constitutional matter must be
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The North

Slave Metis Alliance filed such a Notice in a letter on April 1 2 the 3rd, 2003.

filed twenty-five (25) days prior to the Hearing.

3 The concerns listed in the NSMA letter included two (2) allegations. First, that the Review Board's 4 5 environmental assessment process has been conducted in breach 6 of the Rules of Procedural Fairness. And secondly, that the 7 Federal and Territorial Governments and the developer, De Beers Canada, have failed to adequately consult with NSMA, 8 9 thereby effecting the Review Board's jurisdiction to continue 10 with this Hearing.

11 The NSMA has asked for an adjournment of this

12 Hearing, until the concerns are addressed. The Review Board

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The Review Board set dates for the submission of evidence and argument by the NSMA, for a response by parties, and reply by the NSMA. Only the North Slave Metis Alliance and De Beers have participated in this process.

I am now going to provide the Review Board's ruling on the NSMA Application. Because of the tight timetable set for resolving this matter, the Review Board will provide this ruling and reasons orally this morning. We will then file reasons for decisions on the Public Record and

1 circulate them to the parties after the conclusion of the 2 Hearing.

The Mackenzie Valley Environmental Impact Review Board is a co-management institution established by Section 112 of the MVRMA. The MVRMA has been in force since 1998 and was enacted in response to the requirements of Aboriginal land claims in the Mackenzie Valley.

The Review Board is responsible for the second and third levels of environmental impact assessment process set out in Part 5 of the MVRMA, environmental assessment, environmental impact review.

12 As a permanent, administrative tribunal 13 responsible for adjudication in an environmental impact 14 assessment context, the Review Board is bound by the Rules of 15 Fairness.

The Review Board operates under a set of rules of procedure adopted for its proceedings after extensive public consultation. Those rules provide the flexibility required for the Review Board to manage a proceeding such as the De Beers EA and to adapt the process as required.

As with other administrative tribunals, the Review Board is a master of its own process and the rules provide the authority for the Board to make any changes necessary during the course of a proceeding to respond to

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1 with the requirements of fairness.
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Such changes have been made from time to time in this proceeding which has lasted almost two (2) years and which has required adjustments to the work planned by the Review Board on a number of occasions.

I will provide the Review Board's analysis of the issues raised by the NSMA dealing first with the fairness issue. The Review Board extends its thanks to both the NSMA and De Beers for their submissions and the assistance that they provided the Board.

In the interests of time and for other reasons set out below, we will not respond to each of the instances of unfairness alleged by the NSMA. We note that the NSMA's submission of April 16th included some fourteen (14) paragraphs citing examples of what they argued were breaches of the rules of fairness.

It is also fair to note that the NSMA advised the Review Board on several occasions during the course of this EA that they felt that certain actions and decisions taken by the Review Board were unfair. The Review Board responded to these concerns and all of the relevant information and correspondence is on the record of this proceeding.

24 The position taken by De Beers on the fairness 25 question is best summarised by paragraph 3 of their

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1 April 23rd submission.
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2 "3. The purpose of the rules of procedural 3 fairness is to enhance the quality of 4 decision-making ..."

(BRIEF PAUSE)

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8 THE CHAIRPERSON: "3. The purpose of the 9 rules of procedural fairness is to enhance 10 the quality of decision-making and the 11 acceptability of the decision. 12 complaints set out in the NSMA brief, even if established, do not alone or in 13 14 combination amount to breach of the rules 15 of procedural fairness."

De Beers points out that the courts have made it clear that the content of the rules of fairness varies depending on a variety of particular circumstances. De Beers goes on in their response to address a number of the specific allegations of unfairness made by the NSMA and to argue that the rules of fairness were not breached.

It is clear to the Board that the administrative law related to fairness can be complex, fact specific, and that to apply it would require significant legal expertise. None of the Board Members are legally

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1 trained.

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The Board is, however, subject to supervision by the courts pursuant to Section 32 of the MVRMA. In the Review Board's view it would not be appropriate for us to argue through our reasons for decision for or against application made by the NSMA.

The Review Board must remain independent and unbiased. If we argue that we were fair and our procedure was correct, we are arguably being unfair to the NSMA. If we agree with the NSMA, we are not fair to De Beers.

This is precisely why the courts do not allow administrative tribunals such as ourselves to appear in response to judicial review applications which allege breaches of the rules of fairness.

The Review Board notes, as well, that in administrative law, and here the authorities are very clear,

17 a breach of the rules of fairness is treated as a iurisdictional error. 18

19 In other words, if the Review Board's process 20 has been unfair then the Board would have lost jurisdiction over these proceedings. In the case of a fairness error 21 leading to a loss of jurisdiction, the authorities are also 22 23 clear that the administrative process is void.

24 That means that a jurisdictional error would 25 deprive the Review Board of the authority to intervene to

11

- somehow alter the process and fix the problem. Consequently, 1
- 2 if a fairness error has been made by the Board -- if a
- fairness error has been made, the Board cannot fix the 3
- 4 problem, because it would not have the jurisdiction to do so.
- Only a court can deal with such an issue. Section 32 of the 5
- 6 MVRMA provides a route for the NSMA to seek a remedy in the 7

Courts.

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8 The review board is cognizant of the tremendous effort and expenditure made by all the parties to 9 10 prepare for these Hearings. As noted in paragraph 37 of the De Beers submission, quoting an administrative law text: 11

> "A request for an adjournment will not likely be granted at the request of one (1) participant in a multi-party proceeding when all others are present with their lawyers and witnesses."

17 Mackenzie Valley Environmental Impact Review 18 Board, therefore, rules that it does not have the 19 jurisdiction to rectify a breach of the rules of procedural fairness. An adjournment will not be assist the NSMA, or any 20 21 other party in this regard, since it is our view that we lack 22 the authority to fix a fairness problem.

23 Considering all the circumstances, the Review 24 Board denies the application for an adjournment on the grounds of breaches of procedural fairness. The remedy for 25

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1 the fairness concerns identified by NSMA must be sought in 2 the courts.

The NSMA also alleges that the Federal and Territorial Governments have failed in their duty to consult with the NSMA. They also suggest that this duty binds the developer, De Beers, in this case.

The duty to consult must be properly 8 characterized in order to respond to these allegations. The 9 NSMA has cited many important and relevant cases on the duty 10 to consult. Our brief characterization of the duty in this 11 ruling is not suggested to be authoritative, but only to 12 provide background for the way in which the Review Board have 13 responded to the NSMA's consultation allegations.

Cases beginning with the Supreme Court of Canada's decision in Sparrow have dealt with this issue. A duty to consult can arise when the Crown authorizes an action which may have the effect of infringing on the exercise of an Aboriginal right. This duty arises because of the fiduciary relationship between the Crown and aboriginal people.

One (1) of the things which must be done in -in such a situation is to consult the Aboriginal rights
holders to see how to avoid or minimize the effects on their
rights. This consultation is a part of the Crown's
obligation to justify any infringement of an Aboriginal
right.

13

We must distinguish this duty to consult, which arises from the Crown's obligation to justify infringements of Aboriginal rights from the consultation that is intended to inform and assist communities, and to exchange information in order for the developers and communities to be good neighbours.

7 This latter kind of consultation may make good 8 business sense, but it is not a constitutional obligation.

9 The consultation issue raised by the NSMA only arises in

- 10 situations where there is a fiduciary relationship, and it 11 only results when Aboriginal rights may be infringed by the
- 12 fiduciary.
- The fiduciary relationship is one (1) of
- 14 utmost good faith. It is a special kind of relationship.
- 15 The case claw is clear -- sorry, the case law is clear with
- 16 respect to the existence of a fiduciary relationship between
- 17 the Crown and Aboriginal people, and the Crown's duty to
- 18 consult.
- The law is not so clear about the duty, if any, of a developer. There is case law from British Columbia
- 21 which is under appeal. There are no cases from the NWT on
- 22 the developer's duty to consult.
- The Review Board notes, and the record in this
- 24 proceeding shows, that De Beers has filed evidence of their
- 25 efforts to work with communities. Some of these efforts are

1 related to benefit agreements, but that evidence is not on 2 the record of this proceeding.

Both NSMA and De Beers have made conflicting arguments about which activities do or do not qualify as consultation, and what duties apply to the company and the Government.

7 This, at its roots, a constitutional argument,

8 one (1) which the Review Board is not suited to handle. The

9 NSMA has requested that the Review Board grant them an

10 adjournment, and that the Review Board support their position

11 with an interim recommendation to the Minister of DIAND that

12 Canada, the Government of the Northwest Territories, and the

13 developer enter into a proper consultation process.

14 The dispute about consultation is, in the

15 Review Boards view, collateral to the main purpose of this

16 Hearing. The remedy being sought by the NSMA is related to

17 the rights of Aboriginal people in relation to the Crown, and

18 the activity proposed by De Beers.

The Review Board is of the view that it does

20 not have the authority to make a constitutional ruling on a

21 question like this.

- The proper venue for an argument about consultation is the Courts. In ruling this way the Review Board relies on the Supreme Court of Canada's decision in the
- 25 case called Quebec v. Canada, or the Attorney General v. The

1 National Energy Board [1994] 1 S.C.R. 159.

2 As we said in our ruling on the fairness

- 3 allegations, the Review Board must be independent and fair.
- 4 The Review Board itself cannot be both an independent
- 5 Tribunal and a fiduciary. The Review Board does not have a
- 6 duty to consult, only a duty to be fair.
- 7 If we favor the consultation argument of the
- 8 NSMA against the developer, we are not fair. If we rule for
- 9 De Beers, we have a similar problem with respect to the NSMA.
- 10 The Review Board is also of the view for the
- 11 reasons expressed above that is not appropriate to adjourn
- 12 the Hearing at this time.
- We do not believe we have the jurisdiction to
- 14 make the recommendation to the Minister as requested by the
- 15 NSMA.
- The proper forum for a constitutional
- 17 argument, like the one advanced on consultation by the NSMA
- 18 is the Courts.
- 19 For the reasons expressed, the Review Board
- 20 denies NSMA application for an adjournment. The Courts are
- 21 the appropriate forum for seeking the remedies requested by
- 22 the NSMA.
- In the circumstances, an adjournment would
- 24 greatly prejudice all the other parties in this proceeding,
- 25 therefore, we intend to proceed with the Hearing forthwith.

2 (BRIEF PAUSE)

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THE CHAIRPERSON: The Mackenzie Valley
Environmental Impact Review Board will now proceed with this
Environmental Assessment Hearing into the De Beers Canada
Nap Lake Diamond Mine Project.

The Hearing is the culmination of a process which has lasted almost two (2) years. The Review Board and the registered parties have tested the environmental assessment report and the technical report submitted by De Beers through a process which has included three (3) rounds of information requests, a series of technical workshops, and two (2) pre-hearing conferences.

Our goal this week is to address those issues of a technical nature which have not yet been resolved, and to give the public an opportunity to address the Review Board about this project.

Before going any further, I would first like to introduce my fellow Board Members, and then to introduce staff and counsel.

On my immediate left, Danny Bayha. Danny was born in Deline, and makes his home there. He worked for the Government of the Northwest Territories as a trades apprentice before receiving his journeyman certificate in

1 mechanics in 1987.

Danny then went to the University of Calgary, where he received his Bachelor of Science Degree in 1998. His community involvement includes two (2) years as a Band Councillor, two (2) years as a member of the local Education Council, and ten (10) years as the assistant Fire Chief in Deline.

17

He has operated his own mechanics shop and contracting company in Deline for the past ten (10) years, and for the past two (2) years has been teaching pre-trades math and science.

On the far right, Mr. Frank Pope. Mr. Pope has been a resident of the Northwest Territories since 1962,

- 14 and has lived in Norman Wells for the past sixteen (16)
- 15 years.
- 16 He first came north as the last Hudson Bay
- 17 manager for Reindeer Station in 1962. He transferred to
- 18 Aklavik, working for the Federal Northern Affairs as an
- 19 administrator, moved to Fort Good Hope in 1969 where he was
- 20 settlement manager.
- In 1973, he took on a position with the
- 22 Mackenzie Valley Highway and pipeline coordinating group in
- 23 Inuvik.
- 24 After a brief stint in Alberta, he returned
- 25 north, working as a manager of the Hunters and Trappers

- 1 Association in Fort Good Hope, he moved to Norman Wells in
- 2 1984 where he was Manager of the Sahtu Development Impact
- 3 Zone Society.
- 4 He has served eleven (11) years as Councillor
- 5 and three (3) years as Mayor while living in Norman Wells.
- 6 In his off hours, he runs a recreational outfitting business
- 7 out of Norman Wells.
- 8 On my immediate right is Charlie Snowshoe.
- 9 Mr. Snowshoe was born in Fort McPherson and educated in
- 10 Aklavik. He has had a long involvement in community,
- 11 Gwich'in and Dene politics and the land claims since the
- 12 1970's, where he worked as a field worker for the Dene
- 13 Nation.
- He later served a two (2) year term as Vice-
- 15 President of the Dene Nation in 1984. He also served two (2)
- 16 terms as Chairman of the Fort McPherson Settlement Council
- 17 and then a term as Mayor of the community.
- 18 He has been active in many Boards and
- 19 organizations, serving on the Inuvik Regional Health Board,
- 20 on the Board of the Peel River Alcohol Centre, on the
- 21 Association of Municipalities Board and on the Gwich'in Land
- 22 Use Planning Board and its predecessor, the Mackenzie Delta
- 23 Beaufort Sea Land Use Planning Commission. Mr. Snowshoe was
- 24 re-appointed to a second three (3) year term on the Board in
- 25 2000.

1 On the far left, Mr. John Stevenson. 2. Stevenson is a homegrown northerner. He attended Sir John Franklin High School. He received his Renewable Resource 3 4 Management Diploma from Selkirk College in Fort Smith and 5 then embarked on a long career with the Government of the 6 Northwest Territories. 7 Mr. Stevenson lived and worked across the north as a Wildlife Officer and Senior Manager with Renewable 8 9 Resources and then RWED. He worked for the Government of the Northwest Territories for eighteen (18) years and was a 10 11 Regional Superintendent of Renewable Resources in the Baffin and Kitikmeot regions. 12 13 He has also served as the Assistant Deputy 14 Minister of Renewable Resources based in Yellowknife for 15 Nunavut. He left RWED in 1999 to work as a Management Consultant with RT and Associates. 16 17 My name is Gordon Wray. I will be the Chair 18 for these proceedings. I have lived and worked in the 19 Northwest Territories in Nunavut since 1970. I was a Hudson 20 Bay Manager, civil servant and private businessman. 21 For ten (10) years I was a member of the NWT

20

1 1994 until present and I've also been a member of the MVERB

Legislative Assembly and held several Cabinet portfolios,

I have served as Vice-Chair of the Workers' Compensation

Board from 1992 to 2000, Chair of the NWT Water Board from

such as Transportation and Economic Development and Tourism.

- 2 Board since 1999. I was re-appointed to the Board in 2002
- 3 for three (3) years and I also am a small business owner here
- 4 in Yellowknife.

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23

- 5 The Board staff and counsel present with us
- 6 today, on my left, Vern Christensen, Executive Director, Alan

- 7 Ehrlich, Senior Environmental Assessment Officer, Roland
- 8 Semjanovs, Communications Officer, John Donihee, Board Legal
- 9 Counsel. We also have with us, Glenda Fratton who is working
- 10 on behalf of the Review Board as a De Beers Snap Lake
- 11 Environmental Assessment Co-ordinator.
- The Board also has a number of consultants in
- 13 attendance, which includes Gartner Lee, Praxis Group, Terra
- 14 Firma Consultants, Ellis Consulting and A.J. Keen Mining
- 15 Consultants.
- 16 The Review Board is a co-management body which
- 17 makes its decisions by consensus. The Board has
- 18 quasi-judicial powers with respect to securing evidence and
- 19 its decision on this EA.
- I've some comments which I intended to outline
- 21 the Review Board's purpose and approach to these Hearings.
- First, please note that there's a detailed
- 23 agenda for the week and copies are available at the staff
- 24 table. The agenda has been revised slightly since April the
- 25 10th to reflect the names of presenters and cancellations of

- 1 presentations.
- 2 Secondly, I wish to be clear that the evidence
- 3 presented this week will only be a part of the record in this
- 4 proceeding, and that the Review Board will consider all of
- 5 the material filed on the public record in making its
- 6 decision.

16

- 7 Third, we have a number of registered parties
- 8 in addition to the developers that have played a continuing
- 9 role in this proceeding. We welcome their participation and
- 10 the participation of members of the public.
- 11 The order of questioning and presentation in
- 12 this proceeding is, however, based on the order in which the
- 13 parties registered in the EA proceeding.
 - The order is as follows:
- 1. Yellowknives Dene Nation.
 - 2. Indian and Northern Affairs Canada.
- 17 3. NWT and Nunavut Chamber of Mines.
- 18 4. Northwest Territory and Metis Nation.

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19	5.	North Slave Metis Alliance.
20	6.	Fisheries and Oceans Canada.
21	7.	Dogrib Treaty 11 Council.
22	8.	Canadian Arctic Resources Committee.
23	9.	Natural Resources Canada.
24	10.	Government of the Northwest Territories.
25	11.	Environment Canada and

2.2

Lutsel K'e Dene First Nation. 1 12. 2 If you are not a registered party in this 3 proceeding and you wish to address the Board, please fill out 4 a form at the door. The Review Board will also provide time 5 for the public to address us each day. 6 There are tables provided for some of the 7 registered parties to set up and spread their papers out. 8 Space is extremely limited as we've already heard a few

registered parties to set up and spread their papers out. Space is extremely limited as we've already heard a few minutes ago. Please work together. If you're not due up for a while and you don't particularly need your table, allow others to use it if they are going to be up prior to you.

I will attempt to solve some of the table problems after the close of proceedings tonight. We can't do anything about it right now because of the sound system and all of the cables that are running around but I will try and -- and fix some of the problems after the proceedings today.

There is a table at the front for party or persons making presentations and I would ask that all registered parties with the exception of the proponent come to the front table when they are making their presentation. You may ask questions from any of the microphones but please come forward when you're making your presentations.

The Review Board expects that all participants and presentations will be professional and respectful. This is not an adversarial proceeding. We ask that you do your

- 1 best to help the Review Board understand this proposed
 2 development and its potential environment and socio-econom
- 2 development and its potential environment and socio-economic 3 effects.
- Our time this week is limited. Timelines for presentations have been communicated to the parties. You do not need to read your presentations verbatim. The Board has reviewed all of the filed materials.
- Remember, as well, that the Board will consider the whole record in making its decision. I will limit presenters who run beyond their allotted time. Please also remember that we have simultaneous translation. Please consider the interpreters, speak slowly and clearly, so that everybody can have the benefit of these proceedings in their own language.
- Our proceeding is also being transcribed in order to make a transcript. Our reporter is Ms. Wendy Warnock. Transcripts will be available through the Review Board's website within three (3) days.
- If you need to make other arrangements, please talk to Ms. Warnock directly at the break and she also has her own website which is warnockw@tscript.com -- or her e-mail, sorry.
- 23 This Hearing is part of an evolving process. 24 The Board relies on the cooperation of the parties in order 25 to ensure that there are no surprises and that the Hearing

1 process is fair. I note, in this regard, that we asked the

2 parties to file CV's for their witnesses who would be

3 providing opinion evidence to the Review Board. Not all

4 parties have complied.

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However, note should be taken that the Board has not decided to make an issue at this time but be aware that in future Review Board proceedings the filing of this information will be mandatory and that we will not hear from witnesses who do not comply with the Board's instructions.

The procedure we will follow at this public Hearing is as follows. First, I will ask the proponent, De

file:///Y|/text%20Day%201.htm (17 of 167)08/05/2014 8:06:16 AM

- 12 Beers Mining -- De Beer Canada Mining to make their
- 13 presentation.
- 14 Then I will open the floor for questions to be
- 15 directed to the proponent. The order of those who may
- 16 question is as follows and it's the order that I've
- 17 previously read out and we will follow that order throughout
- 18 the entire proceedings; then, members of the public and then
- 19 the Board.

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- The parties to the EA will then have the
- 21 opportunity to provide presentations in the order outlined in
- 22 the agenda. After each presentation the floor will again be
- 23 open for a question period.
- The order of those who may question is as
- 25 follows: the proponent, other parties to the EA, members of

1 the public, and finally, the Board.

2 All questions must be addressed through the

Chair. I may not recognize a question that is not clear, not

4 on topic, or not within this Board's terms of reference.

5 The purpose of questioning in the course of

6 this Public Hearing is to seek clarification on the points

made in the presentation, not to engage in debate, or

8 adversarial cross-examination.

In order that we can ensure we have the

10 presentations and questions on tape for the transcript of the

proceedings, each speaker is required to speak into a

12 microphone and to identify themselves and indicate the

13 organization they represent, if applicable.

14 Members of the public wishing to ask questions

15 are asked to go to the microphone in the middle of the room,

16 and obtain permission from the Chairman before speaking. We

17 also have provided a microphone upstairs.

As I say, space is limited, and there are

19 members of the public upstairs, and there is a microphone

20 available for them as well.

21 Finally, time will be allocated at the end of

22 the Hearing for closing remarks. These remarks are an

23 opportunity for the proponent and parties to the EA to

- 24 clarify, correct, and, if necessary, change their submission
- 25 prior to the close of the Hearing.

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                   And, one (1) other point, as technology
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    evolves, I would ask that all people turn off their cell
   phones, please? And, if you wish to speak on a phone, please
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    go outside to the -- the hallway.
 5
                   The developer and registered parties were
 6
    requested to identify a spokesperson for the Hearing. I will
 7
    now ask each party to identify, for the record, their main
    spokesperson.
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 9
                   First of all, De Beers Mining Canada?
                   MR. JOHN McCONNELL: John McConnell and Robin
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11
    Johnstone.
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                   THE CHAIRPERSON:
                                      Thank you.
                                                   Yellowknives
13
    Dene First Nation?
                   MR. TIM BYERS:
14
                                    Rachel Crapeau will be our
15
    main spokesperson.
16
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Indian and
    Northern Affairs Canada?
17
18
                                      It will be Sevn Bohnet.
                   MR. SEVN BOHNET:
19
                                      NWT and Nunavut Chamber of
                   THE CHAIRPERSON:
20
   Mines?
21
                   MR. MIKE VAYDIK:
                                      Mike Vaydik.
22
                   THE CHAIRPERSON:
                                      Northwest Territory Metis
23
   Nation?
24
                   I'm sorry, sir, can you speak into the
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27

- 1 MR. JASON LEPINE: Jason Lepine for the 2 Northwest Territory Metis Nation.
- THE CHAIRPERSON: Thank you, sir. North

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microphone?

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Slave Metis Alliance?
5
                   MS. KRIS JOHNSON: Kris Johnson and Bob
6
   Turner.
7
                   THE CHAIRPERSON: Fisheries and Oceans
8
   Canada?
9
                   MS. JULIE DAHL:
                                    Julie Dahl.
10
                   THE CHAIRPERSON:
                                     Dogrib Treaty 11 Council?
                   MS. JEAN TEILLET: Jean Teillet, and Dr.
11
   Steve Wilbur, and the Grand Chief Joe Rabesca.
12
13
                   THE CHAIRPERSON: Canadian Arctic Resources
14
   Committee?
15
                   MS. SHELAGH MONTGOMERY:
                                            Kevin O'Reilly and
16
    Shelagh Montgomery.
17
                   THE CHAIRPERSON: Government of the Northwest
18
    Territories?
                  MR. GAVIN MORE: Gavin More.
                   THE CHAIRPERSON:
                                      Environment Canada?
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19 20 21 MR. MARK DAHL: Mark Dahl and -- and Anne 22 Wilson. 23 THE CHAIRPERSON: And, Lutsel K'e Dene First

Nation? 24

25 CHIEF ARCHIE CATHOLIQUE: Yes, good morning,

1 Archie Catholique, and I have an Elder here, Liza Enzoe, and Florence Catholique. 2

3 THE CHAIRPERSON: And, I'm sorry, I skipped 4 over one (1). Natural Resources Canada, who are number ten

5 (10) in those --

6 MR. JOHN RAMSEY: Yes, Mr. -- Mr. Wray, it's

7 John Ramsey.

8 THE CHAIRPERSON: I apologize for that, sir.

Okay. Thank you very much. We will now continue with the 9

Hearing. 10

11 And De Beers are first up with their

presentation. We'll just take a quick five (5) minutes for 12

De Beers to set up, and the Board will have to move out to 13

the front because the screen is behind us. 14

15 So, five (5) minutes, and then De Beers will

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    make their presentation. Thank you.
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    --- Upon recessing at 9:40 p.m.
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    --- Upon resuming at 9:51 a.m.
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                   THE CHAIRPERSON: Thank you very much
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    everybody. We'll now bring the Hearing back to order and the
    first order of business is the proponent, De Beers Canada.
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    If you'd like to take it away, Mr. McConnell.
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                   MR. JOHN MCCONNELL:
                                         Thank you. Mr. Chairman
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and members of the Board, I'd like to thank you for the

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                   I will begin by introducing myself and Robin
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    Johnstone. We will be representing De Beers during the
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    Hearings and tag teaming this morning's presentation. Other
    team members will be making presentations later in the
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    Hearing and we will introduce them at that time.
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                   As you can see from this slide, I'm no
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    stranger to mining in the north with thirty (30) years of
    mining experience including twelve (12) years of experience
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    at the Nanasivik Mine on Baffin Island.
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                   Although I am currently the Vice-President of
   NWT Projects for De Beers, I've been part of the Snap Lake
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    Diamond Project beginning in 1999 when Winspear Diamonds
    first begin exploring this diamond deposit.
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                   I remained with the project through the
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    transition from Winspear to De Beers and have been involved
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    through the evolution of the project and all the regulatory
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            I've been meeting with many of the people in this
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    room, including both people from the communities and
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    government representatives for the past four (4) years.
22
                   Robin Johnstone is senior environmental
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    manager for De Beers. He's a wildlife ecologist by
   background with sixteen (16) years experience in wildlife
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monitoring and environmental assessment. Robin's

opportunity to speak today.

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1 introduction to Northern Canada came in 1991 when he started 2 work on his PhD in peregrine falcons around Rankin Inlet 3 studying contaminants and population dynamics.

Firmly bitten by the Northern bug he settled with his family in Yellowknife in 1998. His involvement with the Snap Lake Diamond project dates back to that time. Initially he was working on the project for Golder Associates

8 as an environmental assessment specialist. In 2002, Robin -- 9 2001, Robin joined De Beers.

Our presentation will begin by addressing the question why are we here? We all need to be clear on the purpose of the Hearing and the mandate of the Board. I will also provide a quick overview of the Snap Lake Diamond Project then I will go back in time to review the regulatory process and evolution of the project.

These two (2) topics are linked because the project has changed over time as De Beers has responded to advice from regulators, communities and our project team. This will lead to a brief description of the current project and project commitments related to human resources development and environmental management.

Many points raised by Intervenors have been addressed by responses to the Information Requests and by information supplied during the technical sessions and in technical memoranda.

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Robin will provide examples of issues that have been resolved later in our presentation, and then go on to the outstanding important issues that we think should be addressed at these Hearings.

He will also provide our view on the underlying reasons why issues are outstanding, which relate to certainty and significance. Mechanisms to address concerns beyond the assessment process include the permitting

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9 process and non-legislated agreements such as the environment, socio-economic, and impact benefit agreements. 10

The thoroughness of the assessment process 11 12 means that a large amount of information has been submitted to the public record, and an extensive list of questions and 13 14 issues have been generated over time.

As we near the end of the process, I believe it is essential to focus ourselves. This involves three (3) questions. What is the purpose of the environmental assessment process generally and this Hearing in particular? What is the mandate of the Board and what must the Board It is worthwhile to take a minute to review the decide? reasons why we are here.

22 The purpose of the environmental assessment, 23 including this Hearing, is to ensure that the impact of the Snap Lake Diamond Project on the environment receives careful 24 25 consideration before actions are taken, and to ensure that

1 the concerns of Aboriginal people, and the general public are 2 taken into account in the process.

These Hearings represent the culmination of years of data gathering and analysis, information exchange, and consultation.

The intent of activities over the last half year in particular have been to resolve as many issues as possible, and focus on the remaining important issues to enable the Board to complete its statutory process.

10 The Board has a very clear mandate provided 11 under Section 128 of the Mackenzie Valley Resource Management This mandate is determine -- to determine whether the 12 Snap Lake Diamond Project is likely to have a significant 13 adverse environmental impact, or be a cause for significant 14 15 public concern.

16 There are three (3) key words in this sentence: likely, significant, and adverse. Many of it 17 18 predicted impacts and concerns raised and discussed throughout the EA process are not likely to occur or do not 19 20 have the potential to be significant.

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Many of the topics that have been discussed will likely be -- or -- many of the topics that have been discussed, and will likely be discussed this week can be dealt with through other processes, such as the Water Board Hearings, permitting, and monitoring.
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1 It must be remembered that it is the nature of 2 the impact after mitigation is applied that the Board must 3 consider. In EA terms, the residual impact. The likeliness of whether impacts will occur 4 5 is largely a scientific or traditional knowledge assessment. 6 That is to say, it is adverse impact probable? 7 Significance is more a matter of opinion. 8 Board is called upon to exercise its judgment on what impacts 9 are acceptable and what are unacceptable. 10 In our presentation, Robin will identify and address the key issues that we say lie within the Board's 11 mandate. During the Hearings we will be stating for your 12 consideration our position on those remaining issues that are 13 important and, therefore, potentially significant. 14 15 Based on the determination of likely 16 significant adverse impact or public concern, the Board must make one (1) of four (4) recommendations. A further 17 18 environmental impact review is not required. 19 environmental impact review is required. Development 20 approval is recommended, or development is rejected. 21 I submit to you that we will be able to

demonstrate to the Board that the development is not likely

Therefore, you will have good reason to

to have a significant adverse impact or cause significant

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public concern.

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1 recommend approval of the development, subject to mitigation 2 measure needed to prevent against significant adverse impact.

Now I would like to introduce the Snap Lake Diamond Project. Although Robin and I will be going into more detail throughout the Hearing, this introduction answers the first questions you might have, such as: Who, what, where, when, and why, of the project.

I will begin with who. De Beers is known to many as the world leader in exploration mining and marketing of rough diamonds.

De Beers is also known as the South African company, but the fact that we have been exploring in Canada for diamonds since the early 1960's is not as well known.

De Beers commitment to Canadian exploration has increased substantially, so that now 50 percent of our budget for global exploration is spent in Canada.

In 2002, over \$30 million was spent directly in the NWT. And we are the only major exploration company with a permanent office in the Northwest Territories.

The owner and sole proprietor of the Snap Lake Diamond Project, and therefore the project proponent, is De Beers Canada Mining Inc., a wholly owned subsidiary of De Beers Canada.

What is the Snap Lake Diamond Project? It is a relatively small underground mine. As such, it is very

1 different from the other diamond mines in the NWT. To

2 illustrate the differences in sides -- size, we have compared

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3 the nominal production rate for the Snap Lake mine to the

4 Diavik and EKATI mines. The De Beers production rate will be

5 approximately 1/3 that of the EKATI mine.

When the project was at the scoping stage, regulators and consultants told us that one of the most effective ways to minimize environmental impacts was to reduce the project footprint to the smallest area possible.

The dimensions of the active area are

11 approximately one (1) kilometer by four (4) kilometers. The

12 total area is five hundred and fifty (550) hectares. The

- 13 mine footprint at Snap Lake is approximately 1/3 of the
- 14 Diavik mine footprint, and 1/6 of the BHP EKATI mine
- 15 footprint. All of these areas would fit easily within the
- 16 city limits of Yellowknife.
- 17 Where is the Snap Lake Project in relation to
- 18 our location here in Yellowknife? Snap Lake is a small lake,
- 19 approximately two hundred and twenty (220) kilometers
- 20 northeast of Yellowknife. The Diavik mine is located
- 21 approximately a hundred (100) kilometers due north of Snap
- 22 Lake.

- 23 Although in the same region, there are
- 24 important environmental differences in the their locations.
- 25 Snap Lake is in a different watershed. The Lockhart River

1 watershed, which eventually flows south, while the other two

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2 (2) diamond mines are in the Coppermine Water -- River

watershed, that eventually flows north.

The terrestrial environment in the Snap Lake area is also different. It is in the Taiga Shield eco-zone,

6 while the other mines are in the southern arctic eco-zone.

7 There are no communities near the Snap Lake

8 Diamond Project, but the communities that are expected to be

9 the most effected by the project are Lutsel K'e, Wekweti,

10 Gameti, Wha Ti, Rae-Edzo, N'Dilo, Dettah, and Yellowknife.

Now, when will the Snap Lake Diamond Project

12 occur? Assuming that De Beers receives the necessary

13 licences and permits by early 2004, underground development

14 and limited construction would begin in 2004.

The main mobilization of construction

16 equipment and materials would take place in 2005, and full

17 construction of the surface infrastructure would begin that

18 year.

19 Limited plant operation would begin late in

20 2006, achieving full production by mid-2007, and continue

21 through to 2027.

22 Decommissioning and reclamation would

23 accure -- would occur throughout the operations phase where

24 ever possible. For example, the North Pile would be

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25 contoured and capped with granite as it is developed.

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The final decommissioning and reclamation will 1 occur between 2028 and 2030. Monitoring is expected to 2 3 continue beyond 2030.

Why develop the Snap Lake property? the reasons why this project should go ahead? De Beers is committed to the concept of sustainable development, which requires balancing good stewardship of the environment with economic growth.

I believe that later in this presentation and 10 during the coming week, we will be able to demonstrate to you that significant impacts to the environment will not occur. 11 12 If our monitoring should identify impacts, we have an environmental management system in place to mitigate adverse 13 14 impacts.

Good stewardship of the land should also be balanced with economic growth. Clearly, there is a financial advantage for De Beers, but what benefit is there to the primary communities, the NWT and Canada?

Direct positive effects will include increased employment, job training and increased family income. project will provide about five hundred (500) jobs during operation. The total of direct and indirect labour income to the NWT is estimated at 81.2 million annually.

24 To ensure that local communities receive the 25 maximum benefits of employment, De Beers is committed to

- hire, in order of priority, qualified Aboriginals born or 1
- residing in the primary communities. Secondly, to hire 2
- 3 qualified residents of the NWT and, thirdly, to hire
- qualified workers willing to re-locate to the NWT. 4

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To help individuals to qualify for the jobs that will be made available, De Beers has a long term recruitment, employment, and training plan that will include adult training programs and training facilities in the primary communities and at the mine site.

Business opportunities is one (1) area where cumulative impacts can be positive. A third mine provides workers and contracting companies a choice of opportunities and a chance to expand the experience they have gained so far. It will provide another chance for companies and individuals to learn from earlier mistakes. It provides a broader base for growth.

The Board and the people here today may not be aware of all the decisions that De Beers has made over the years to prevent impacts to the environment. A brief summary of the project history will help place the last remaining issues into context.

The Snap Lake Diamond Project changed substantially in the scoping and pre-feasibility phases. This was a very interactive process with discussions between De Beers and regulators, particularly through informal

1 meetings with the Mineral Development Advisory Group, or

2 MDAG, composed of regulators and community representatives.

3 Some of the most significant reductions in 4 potential environmental impacts occurred at this stage.

5 Regulators reviewed baseline study designs before field work 6 started.

Also, data from the ongoing environmental and economic studies and advanced exploration program were reviewed by De Beers, regulators, and communities, resulting in design changes. For example, the locations of fish bearing streams identified by the baseline studies were avoided in the site layout.

13 The history of the Snap Lake Diamond Project

14 began in 1997, when drilling and sampling delineated a

15 kimberlite dyke at Snap Lake. Bulk samples were taken in

16 March 1998 and March 1999.

The activities leading to a mine were greatly expanded in 1999, a scoping study looking at development alternatives and preliminary economics was released in April 1999. At the same time, community meetings were held in Rae- Edzo, Yellowknife, Dettah and Lutsel K'e.

A wide range of both aquatic and terrestrial baseline studies were conducted in 1999. Winspear met with MDAG in May. The purpose of this meeting was to review exploration results, preliminary development plans, and the

- 1 baseline study designs.
- So as early as the spring of 1999, we were sharing information and listening and responding to the advice of federal departments, territorial departments and communities.
- In October 1999, Winspear submitted an application for a Class A Land Use Permit and a Class B Water Licence to allow the Advanced Exploration Program to begin.
- 9 This was the first formal regulatory review of the
- 10 development. The permit and licence were granted in December 11 1999.
- Environmental baseline studies and public consultation continued throughout 2000. The Advanced Exploration Program was mobilised in February and continued for the rest of 2000.
- Winspear also met with MDAG in February of that year to review exploration results, preliminary development plans, and the upcoming environmental baseline study. A pre-feasibility study was released in April 2000 and in May Winspear again met with MDAG to review the prefeasibility study, discuss project environmental issues, and the permitting process.
- 23 Through both MDAG and community meetings, many 24 of the people in this room today were again able to influence 25 the study designs for baseline data collection and the design

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1 of the project.
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As a result of their constructive comments many changes were made to the project.

To begin the environmental review process, De Beers submitted to the Mackenzie Valley Land and Water Board an application for a Class A Land Use Permit and a Class A Water Licence. The Land and Water Board then referred the application to the Mackenzie Valley Environmental Impact Review Board.

Communities and regulators had an opportunity to provide input to the draft terms of reference for the Snap Lake Diamond Project between May and September of 2001. The underground work related to the advanced exploration was also completed in September and the mine was allowed to flood.

Therefore, all development of the project has been stopped for over a year and a half. Very few people are at site as activities have been reduced to care and maintenance only pending approval of the project.

The Environmental Assessment Report was 19 20 submitted to the Board over a year ago in February 2002. То 21 help people understand the information presented in the 22 report, De Beers provided nearly a week of technical information sessions in April in Yellowknife. 23 The MVEIRB 24 also collated Information Requests from First Nations, 25 regulators, and stakeholders in three (3) rounds of requests.

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De Beers responded to more than nine hundred (900) questions. Workshops were also conducted on specific topics and where of interest -- that were of interest to stakeholders and regulators.

In some cases, additional data were obtained and presented to stakeholders in 2002 to address specific concerns. A good example is the North Lakes Report and Workshop.

The conformity check was completed in

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11 Report had addressed all the terms of reference. At the end

12 of November, the MVEIRB provided another opportunity for

13 technical specialists to discuss and, where possible, resolve

14 the outstanding issues.

De Beers invited specialists to continue discussions in their boardroom after the day's session to further understand complex issues. This resulted in agreements on an approach to resolve the issues.

The exchange of technical information continued in 2003. De Beers' consultants met with regulators and other interested parties to define what information was needed to resolve the remaining issues and De Beers placed a series of technical memoranda on the public record. The Intervenors also submitted their technical reports and addenda.

This summary of the review process has been rather long, I'm afraid, because review of this project and responses to reviewers has been going on for four (4) years. It has been very -- it has been a very thorough interactive process involving an expensive exchange of information and the resolution of many issues.

In the last few slides, I summarized the consultation process causing the project to evolve over the last four (4) years. Changes in the project design early in its developments substantially reduced potential impacts on the environment.

I will highlight three (3) of these early decisions related to limited development within Snap Lake, limited activities on the north shore, and no open pit.

15 All of these decisions resulted in a project 16 footprint that is much smaller than the footprint of EKATI or 17 Diavik.

The diamond-bearing kimberlite dyke extends under Snap Lake. The dyke is a relatively flat sheet that Slopes downwards from the northwest peninsula under Snap Lake as outlined on this slide.

- 22 This is a different structure than the
- 23 vertical pipes found in the other NWT diamond mines.
- 24 Expanding into Snap Lake by construction of dykes, and open
- 25 pit mining, similar to the Diavik approach was rejected

- 1 primarily because of environmental concerns.
- 2 Including the north shore within the
- 3 footprint, was also considered, since kimberlite extends
- 4 under this area as well, but we were able to confine the
- 5 surface activities to the northwest peninsula. This
- 6 eliminated the need for any type of connection across the
- 7 lake.
- 8 Two (2) small vent raises that will provide
- 9 mine ventilation will be located on the north shore, but they
- 10 will be serviced internally from the mine or by helicopter.
- 11 Both decisions greatly reduce the impact of that -- of impact
- 12 that the project could have on Snap Lake.
- 13 After rejecting the option of an open pit in
- 14 Snap Lake, De Beers considered three (3) other mining
- 15 options. All three (3) included an underground mine, but the
- 16 first and second options also included an open pit.
- In the first option, the large open pit would
- 18 have included most of the northwest peninsula. The second
- 19 option included a smaller open pit on the northwest
- 20 peninsula. There were advantages and disadvantages to both
- 21 options.
- The main disadvantage of the open pits was the
- 23 amount of waste rock that would have to be removed before the
- 24 ore could be extracted. Some of this waste rock was
- 25 potentially acid-generating. All of it would have been

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1 placed in piles on surface.

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2 Open pits also result in much more dust and 3 noise than underground mining. The main advantage of the 4 open pits was economic. There were convincing financial 5 reasons for choosing the open pits.

The large pit would have allowed mining to begin sooner, resulting in earlier cash flow from the company. The second option provided the greatest economic advantage of all three (3) options.

The third option, which includes only underground mining, was selected because it will result in the least environment impact. It will produce the smallest amount of waste rock, and processed kimberlite placed on the surface.

Since mining and crushing will occur underground in a wet environment, and ore will be transported to the surface by conveyor, rather than trucks. Thus, the noise will be reduced in this option, compared to the other options.

In making this decision, De Beers decided that the loss in revenue from this option compared to the second option, was balanced by greater benefit to the environment. This decision is a direct result of De Beers' commitment to sustainable development.

Earlier slides illustrated some of the key

decisions made during the evolution of the project. The next

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2 three (3) slides briefly describe the project as it now

3 stands. More details are available in the environmental

4 assessment report; however, the environmental assessment

5 occurs in an early stage of the engineering of a project.

The environmental assessment looks at a broad range of issues, to formulate a big picture to determine if it should go ahead. The detailed engineering will be done after the project is approved.

10 De Beers continues to look for opportunities to optimize the project, and further reduce environmental 11 12 impacts and reduce energy consumption.

This slide looks at the northwest peninsula,

- 14 towards Snap Lake at the top of slide. The north arm of Snap 15 Lake lies along the left of the slide.
- Most of the above ground structures will be
- 17 located at the main plant site, on the tip of the Northwest 18 Peninsula shown at the top of the slide.
- 18 Peninsula snown at the top of the slide.
- The North Pile will contain primarily waste
- 20 rock and processed kimberlite. Two (2) lay down areas are
- 21 located to the south of the North Pile. The explosives area
- 22 -- explosive storage shown at the bottom of the slide, must
- 23 be located away from the other facilities.
- 24 Kimberlite rock will be crushed underground.
- 25 The conveyer will carry the crushed rock up through the mine

- 1 portal to the process plant, or to an enclosed storage
- 2 building, the crushed ore reclaim building.
- The crushed kimberlite will be washed and
- $4\,\,$ screened, then mixed with a water/ferrosilicon mixture to
- 5 create a slurry.
- The slurry will be spun in a cyclone, where
- 7 the mixture will separate into layers. The layer that
- 8 contains the diamonds will be dried and the diamonds will be
- 9 detected by X-rays. The rough diamonds that are recovered
- 10 will be cleaned and sorted for evaluation.
- 11 The kimberlite slurry that is left over after
- 12 the diamonds have been removed is called processed
- 13 kimberlite, or PK.
- 14 Water is drained from the PK to create a
- 15 paste. Cement is added to about half of the PK paste and is
- 16 pumped back into the mine as backfill.
- 17 The remainder of the paste is placed in the
- 18 North Pile behind the containment berm, built of rock that is
- 19 not acid generating.
- Other facilities, such as a service complex
- 21 and permanent accommodations complex are also provided on
- 22 site.
- The accommodations are located away from the
- 24 hub of activity. Different types of storage areas are
- 25 provided on site, including diesel fuel storage, shown in the

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1 slide.
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Almost all water that comes into contact with the project during construction and operation will be treated before being released to Snap Lake.

Water comes into contact with the project in three (3) ways. Ground water seeps into the underground workings. Fresh water is withdrawn from Snap Lake to use in the diamond processing, or as domestic potable water.

And three (3) rain and snow fall directly on the surface

9 And three (3), rain and snow fall directly on the surface 10 areas of the site.

Water that seeps in to the underground workings will be pumped to the water treatment plant on surface. Underground water will account for most of the total water generated by the project. The water used by the process plant will be recycled or incorporated in the PK paste.

Water used in the camp will be treated in the sewage treatment plant. It will then be combined with the treated water from the water treatment plant and discharged into Snap Lake through a diffuser.

Drainage from the North Pile will include surface runoff from rainfall and snow melt, as well as water that drains from the key -- PK before it becomes frozen.

Water from the North Pile will be collected in sumps and drainage ditches, then it will be directed to

- 1 settling ponds, where most of the suspended solids will
- 2 settle out. From there, water will pumped to the water
- 3 treatment plant.
- 4 A water management pond will be located next
- 5 to the water treatment plant. It will be used to store
- 6 excess water in case the treatment plant shuts down. It will

- 7 also collect surface runoff.
- 8 De Beers has prepared a simulation that shows
- 9 the plan mining and processing, which was shown during the
- 10 technical sessions in November. It was also provided to the
- 11 Board for their information.
- I think most people have seen it, however, if
- 13 you feel it would be helpful we will show the simulation at a
- 14 convenient time, such as coffee break or at lunch.
- In the previous slides, I described the
- 16 project in engineering terms as buildings and kimberlite
- 17 processing, but the project also includes plans and programs.
- 18 They form an important component of the corporate commitments
- 19 that De Beers has made.
- I will focus on three (3) categories of
- 21 commitments. Commitments that have been achieved,
- 22 commitments that are underway, and commitments that are
- 23 planned.
- 24 Many of these commitments include
- 25 collaboration with local communities and various levels of

- 1 government. The best way to demonstrate that these
- 2 commitments are more than just words is to show you some
- 3 concrete examples.
- 4 A few commitments can only be implemented
- 5 during later stages of the project or under special
- 6 conditions. For example, De Beers has stated a commitment
- 7 that if large numbers of caribou occur on site and management
- 8 measures such as herding caribou from the air strip are
- 9 overwhelmed, then flights to or from site will be postponed
- 10 until such time that aircraft movement can be made with the
- 11 safety of wildlife and people protected.
- 12 Two (2) areas where we are already
- 13 implementing our commitments are our Environmental Management
- 14 System, or EMS, and our Human Resource Development Strategy,
- 15 or HRD.
- De Beers is committed globally to have all its
- 17 operations Environmental Management Systems certified to ISO
- 18 14001, an internationally recognized standard, by 2003. To

- 19 meet this standard, an EMS has been developed and implemented 20 at the Snap Lake site.
- 21 This EMS includes a set of standard procedures 22 that must be followed and a process, including audits by 23 external third party auditors, to ensure that the procedures
- 24 have been followed, that any problems identified are dealt
- 25 with and none have been missed.

- 1 Continual improvement is a requirement of ISO 2 14001. At the Snap Lake site the system was also designed to 3 be built upon, so that it evolves as the project moves from 4 exploration to construction, operations, and closure. The 5 Snap Lake Project achieved certification in January of this year.
- Among the environmental management programs included in the EMS are these nine (1) programs, some of which are required under other legislation. Why have we decided to certify our Environmental Management System to ISO 14001? The reason is a bit like the reason why people make purchase decisions based on other standards.
- Whether you are buying steel toed safety 14 boots, an infant car seat, a helmet for a bike, people know 15 that if it has CSA or Canadian Standards Association 16 approval, then they might have confidence that the product 17 will do the job intended.
- To date, we are one (1) of the few mining organizations in Canada to certify our EMS to ISO 14001 standards. BHP and Diavik, however, have recognized the need to meet such a high standard and are presently developing plans for registration.
- The second key area where we have begun to implement our commitments is our Human Resource Development Strategy. The strategy includes pre-employment initiatives,

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1 community programs, wellness initiatives, mine training 2 school, human resource development initiatives, and community 3 capital infrastructure development.

De Beers has committed 665,000 towards regional human resource development initiatives in 2003. The NWT apprenticeship support materials were developed in partnership to provide northerners with study curriculum to prepare them for the apprenticeship trades entrance exams.

A total of thirty-three (33) educators from various communities, such as Yellowknife, Hay River, Inuvik, Wrigley, Fort Simpson, Fort Providence, Fort Smith, Rae and Lutsel K'e attended a train-the-trainer session.

A Trades Entrance Study Tutorial Program, using the NWT apprenticeship support materials, is being provided in partnership to twenty-seven (27) northerners.

A Community Literacy Program is presently underway, in partnership. It provides a book order program so that each grade school child in the Dogrib community, Lutsel K'e, Dettah, and N'Dilo can order three (3) free books for their own personal use.

The Career and Technical Centre, developed in partnership, will be used by the Yellowknife Catholic Schools and other organizations to introduce trades training to middle and high school students to the larger community. De Beers has committed to contributing a hundred thousand

1 (100,000) each year to the project for each of the next five 2 (5) years.

Mr. Chairman, Robin will be making the rest of the presentation. Under the headings of resolving issues, Robin will provide examples of issues that have been resolved and then list the outstanding issues.

We think that two (2) important reasons underlying why these issues are outstanding are uncertainty and significance. He'll describe the steps we have taken to increase certainty during the assessment.

Next steps looks beyond the Hearings to the

- 12 other regulatory steps such as licences and permits and non-
- 13 legislated agreements which include the socio-ec impact
- 14 benefits and environmental agreements. Over to you, Robin.
- MR. ROBIN JOHNSTONE: Thank you, John.
- 16 Mr. Chairman and Members of the Board, during the next five
- 17 (5) days discussion will focus on outstanding issues related
- 18 to the environment including the human environment.
- This may leave the impression that there
- 20 hasn't been much work done to get us to this point but that's
- 21 definitely not the case. All parties have come a long way in
- 22 an understanding of the project, the potential impacts it
- 23 might have, and ways to reduce or, in some cases, totally
- 24 avoid those impacts.
- 25 Many issues were resolved during the

1 Information Requests, follow up workshops, or at the

2 technical report stage. I will highlight a few of these.

3 How have we determined that an issue was

4 resolved? If there was a direct request for mitigation and

5 De Beers met that request then the issue was considered

6 resolved.

7 Issues were also resolved when Intervenors

8 reported in technical reports or technical report addenda

9 that they no longer had a concern. In some cases, there was

10 verbal agreement among Intervenors and De Beers at the

11 technical sessions.

Right from the start of consultation, by

13 either meeting with regulators and their officers or with

14 people and the community or even the cook shacks at the Snap

15 Lake site we were told that we had to respect the air, water,

16 land, including wildlife and the landscape and, of course,

17 the people. I'll discuss the issues following these themes.

18 Several air related issues have been resolved,

19 specifically Intervenors requested more detail on the

20 modelling methods and assumptions used to verify the

21 modelling results. This was provided and no further

22 questions around this have subsequently been raised.

questions around only nave supplequency, seem ranged.

23 Both Environment Canada and the Government of

- 24 the Northwest Territories requested that De Beers make a
- 25 commitment to specifically include monitoring of fine

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- 1 particles known as PM10 and PM2.5 in air quality monitoring.
- 2 De Beers has committed to doing this monitoring and will
- 3 finalize the air quality monitoring program in consultation
- 4 with these organizations and communities.
- 5 Intervenors also suggested that De Beers
- 6 should join the Voluntary Challenge Registry as part of a
- 7 commitment to reduce greenhouse gas emissions. De Beers
- 8 recognizes its responsibility to work diligently to reduce
- 9 greenhouse gas emissions and has volunteered to join the VCR.
- In addition, De Beers has committed through
- 11 its environmental management system, to continually improve
- 12 in this aspect of environmental performance.
- Water related issues. The Snap Lake Project
- 14 does not result in a physical alteration of water bodies
- 15 through the use of dykes or de-watering like previous diamond
- 16 projects but water has been a very important topic in the
- 17 environmental assessment. There have been extensive meetings
- 18 where the results of analyses were discussed and new
- 19 scenarios were modelled at the request of Intervenors.
- This resulted in substantial progress on
- 21 issues such as predicted impacts to lakes north of Snap Lake
- 22 related to groundwater flow, and seepage from mine workings
- 23 after closure.
- 24 Also, concern was raised at the technical
- 25 sessions that there was the possibility of seepage from the

1 North Pile, seeping from the collection ditches and migrating

- 2 to Snap Lake.
- 3 To mitigate this, we have deepened the ditches

- 4 to the -- to reverse the flow, so that a small amount of
- 5 water will migrate from the lake to the ditch, thereby
- 6 eliminating this possibility. Intervenors, in the technical
- 7 report addenda, indicated agreement on this design
- 8 improvement.
- 9 Resolved issues related to impacts to the
- 10 terrestrial environment included: there was an initial desire
- 11 that the impacts to the environment at a landscape level be
- 12 assessed using a standardized land classification system,
- 13 used broadly in the Slave geological Province. De Beers had
- 14 worked with RWED to achieve this from the start.
- 15 Intervenors noted that the potential of -- the
- 16 potential attraction of wildlife to the site could be reduced
- 17 by relocating the incinerator so that food waste did not have
- 18 to be transferred or stored outside of the building.
- 19 De Beers has subsequently revised the site
- 20 plans to make this design change. More detail regarding
- 21 closure and reclamation over that provided in the EA was
- 22 requested. De Beers have subsequently provided a detailed
- 23 draft plan for Intervenors.
- 24 Again and again we were told during
- 25 consultation that northerners, especially Aboriginals, sought

- 1 meaningful employment. To ensure that northerners had the
- 2 skills and training for access to high level possessions, De

- 3 Beers has developed a comprehensive human resource strategy.
- 4 Some details are yet to be worked out with
- 5 other parties, but a plan is in place. Human Resource
- 6 initiatives are already being implemented, and it is on
- 7 schedule.
- 8 Intervenors sought commitment that De Beers
- 9 would extend the mandate of its South African social
- 10 investment fund, the De Beers fund, to include Canada. De
- 11 Beers has provided details to the public record about the De
- 12 Beers Canada Fund, which will support non-profit community
- 13 development projects in the NWT and other locations in
- 14 Canada.

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15 At community meetings, we heard the problems

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associated with community members stopping in Yellowknife, on 16 -- returning from their work cycle at the mines, so we 17 changed our plans, and will fly directly to the primary 18 19 communities, bypassing Yellowknife.

Although De Beers and Intervenors have been working pro-actively, some unresolved issues remain. most important issues have been summarized on the next five (5) slides under the headings of land, water, and people.

We have not included issues where substantial 24 progress has been made, although we recognize that some

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Intervenors may continue to have concerns. 1

The remaining important issues will be addressed during the week and presentations specific to each environmental component; geo-technical, groundwater, wildlife, and others.

These presentations will be more detailed. this opening presentation, I would like to look at the issues from a much higher level, which allows us to see the fundamentals of the issues confronting the Board.

Although the EA covered a broad range of land related topics, the remaining important land issues identified by the Board's consultants focus on three (3) wildlife species, and the mitigation and monitoring related to these species.

The issues around caribou, wolverine, and grizzly bears relate to the confidence and predicted impacts and proposed mitigation measures. Some Intervenors have expressed interest in more detail around mitigation and monitoring, while others, for example RWED, have suggested that the details should be finalized under environmental agreement negotiations.

22 The significance of predicted impacts to 23 wildlife is also in the area of great interest to the public.

24 Water from the main sources on site, which 25 include mine water, North Pile seepage, and site runoff; all

1 flow to the water treatment plant and then to Snap Lake after 2 treatment.

Inputs to that waste stream will be discussed within the geotechnical and hydrogeology components.

The potential impacts to Snap Lake occur later in the sequence and they will be discussed in the water quality and aquatic presentations.

8 Most of the geotechnical issues were resolved 9 but the Board's consultants identified that three (3) remain.

All pertain to the North Pile, and all relate to the quantity and quality of water seeping from the North Pile. The predicted quantity and quality of treated mine water discharge we use to model changes to water quality in Snap Lake.

Intervenors have expressed concern about certainty in the predictions of the quantity and quality of ground water entering into the mine.

The water issues include four (4) related to the physical and/or chemical changes in water quality, plus the overall effects of these changes considered together, known as multiple stresses, on aquatic organisms and keystone species in particular.

This list includes all the major issue themes identified by the Board's consultants. The concerns largely relate to certainty in predictions and the significance of

1 the predicted effects.

Overall, the key issues related to people, or socio-economic issues, are related to whether northerners will get the maximum possible benefit from the project, including employment and on an individual, family, and community level.

7 Intervenors also want to be sure that the 8 appropriate socio-economic support systems and monitoring

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will be developed and implemented effectively. De Beers has 10 stated that partnerships are key to ensuring that the 11 measures are put in place and work. 12 13 (BRIEF PAUSE) 14 15 MR. ROBIN JOHNSTONE: There are two (2) common 16 themes to why issues are outstanding: significance and 17 certainty. Are any of the issues just listed likely to 18 represent significant adverse impacts, or result in 19 significant public concern? 20 We have all focused on issues in the last few 21 months, but we need to step back and look at significance. In many presentations this week it will be apparent that some 22 23

-- some Intervenors agree with De Beers' conclusions, while 24 others do not.

By the end of the week, there might still be

1 issues that are not resolved. That is, there is not complete 2 agreement. Due to the limits of knowledge, agreement may not 3 be possible.

In focusing so strongly on issue resolution, we are at risk of forgetting about impact significance. the project, after mitigation is in place, have a residual adverse impact on the environment that is significant.

Mitigation includes engineered structures, programs, and adaptive environmental management processes.

10 For example, monitoring may be used to 11 identify the need for further mitigation, and that mitigation may be added at a later date when it is needed. It is the 12 impact after that mitigation is in place, the residual 13 14 impact, that must be considered.

Another question is: How sure are we? 15 16 brings us to the subject of certainty. Can we make wise 17 decisions in the face of uncertainty?

First of all, uncertainty is part of the world 18 19 we live in, so we often face decisions in light of uncertainty. We all make such decisions daily, sometimes, 20

- 21 with little conscious thought and often with large stakes.
- We northerners, far more regularly than most
- 23 Canadians, crowd into aircraft headed for remote areas under
- 24 weather conditions that are sometimes poor and most usually
- 25 unpredictable.

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There are elements of risk, uncertainty, and natural variability in this decision, but most often we choose to go. That decision to proceed is usually based on our evaluation of both elements and the measures in place to reduce that risk, such as the experience of the pilot, the type of plane, and our experience with weather at that location.

Similarly, Aboriginal people have travelled this land for generations and have always faced the uncertainty inherent to their traditional lifestyle in a natural world. Their stakes were high, the survival and well being of their families.

They were not guaranteed that the hunting would always be successful, but they reduced that uncertainty with the know -- their knowledge of an animal's behaviour, its preferred habitat and seasonal movements.

Decisions to proceed with development in the NWT or elsewhere, all contain a degree of uncertainty. Let's look at the measures to manage uncertainty used by De Beers.

These are some of the factors that allow us to proceed with confidence. To begin with, a team of experienced engineers and environmental professionals from reputable companies were assembled to design and evaluate the project.

They have substantial education in their

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1 fields and years of experience to call upon, much of it 2 gained in the north.

Working in teams means that all work is reviewed by peers and predictions are not made by one (1) person alone. This team is knowledgeable about state-of-the-art techniques as well as the tried and proven.

They also understand the limitations of their tools. They selected appropriate models or methods, for assessing impacts of the project which were supported by appropriate information and assumptions. The team has also relied on information from a traditional knowledge study provided by Lutsel K'e and first-hand advice provided by Elders at the site.

Where information was limited, multiple sources or lines of information were used to increase certainty and predictions or conclusions. This is sometime referred to as a weight of evidence approach.

18 Predictions of caribou movement are a good 19 example. Historic trails and traditional knowledge provided 20 long term information to augment more recent monitoring by 21 RWED and by De Beers.

The experience of the operator is another
factor in increasing certainty. De Beers is the world leader
in diamond mining. It brings that depth of knowledge, along
with the experience of Canadians, who have a great deal of

1 northern experience to this project.

Certainty was also increased by using the experiences and information from EKATI and Diavik. While those projects are much larger and inherently different from the proposed Snap Lake Diamond Project, a great deal has been learned from those projects that is relevant to predicted impacts, mitigation measures and monitoring for Snap Lake.

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In some cases, those projects have already provided information about the -- the acceptability to the people of the NWT of project related impacts. We have paid close attention to the lessons learned at these projects,

12 both from their challenges and their successes.

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13 Furthermore, we have had the chance to apply these lessons and gain experience with them during the Snap 14 15 Lake Advanced Exploration Program, when we had up to one hundred (100) people on site. For instance, we have found 16 17 that mitigation measures to prevent the attraction of 18 wildlife to the project work.

We have used all of this information, experience, and tools to make conservative impact predictions.

22 Conservatism means that we have used 23 assumptions that build in layers of safety, so that we can be 24 sure that the impacts of the project will not be greater than 25 predicted. It is likely that the observed impacts will

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actually be less than predicted. 1

Some common sense is required when adding If this layering is overdone, predictions layers of safety. are no longer realistic, even for the worst case. We think that some of the scenarios that have been modelled and will likely be discussed this week fall into that category.

The measures that we have discussed so far relate to the environmental assessment and the prediction of environmental impacts. There are also measures that can be applied in the future that will increase our level of certainty.

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For example, De Beers has stated that it will intentionally cease production to temporarily flood the underground mine if the capacity of the water management system is in danger of being exceeded.

In this case, De Beers obviously has some very strong incentive to ensure that the predictions are conservative so that the ground water quantity entering the mine will not be greater than predicted.

20 Earlier, John described the commitment to an 21 ISO 14001 Certified Environmental Management System. As part of the system, monitoring data will be reviewed regularly and 22 the adequacy of mitigation will be re-evaluated. 23 will act to ensure that the residual impact, the impact after 24

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25 mitigation, does not become significant.

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The Human Resources Development Plan will also
be reviewed to ensure that the programs within the plan are
being tailored to the varying needs of the communities
didentified by monitoring.

Protection of the environment will be
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Protection of the environment will be continually regulated. The many permits and licences provide another level of certainty. De Beers commitment to negotiate the socio-economic impact benefit and environmental agreements is yet another tool.

In Information Request 2.2.13 Lutsel K'e stated that they, quote:

"maintain it is extremely difficult to

"maintain it is extremely difficult to accurately predict the behaviours and movements of animals."

The real key to ensuring that wildlife is not adversely impacted by the project is through a rigorous monitoring program and mitigation action plan. Monitoring is important to increasing certainty. Because most changes occur over time, monitoring can also be used to reduce impact as part of adaptive management.

For example, the first cell of the North Pile will be constructed as far away from Snap Lake as possible so that construction techniques can be refined before the North Pile is expanded.

Maximum impacts usually occur after the

- 1 project has been operating for a long time. The quantity of
- 2 water discharged to Snap Lake is a good example. The water
- 3 treatment plant will be constructed to its full capacity from
- 4 the outset but this will not be needed in the first few

- 5 years.
- 6 Monitoring data obtained during these years
- 7 can be used to verify model predictions and to determine
- 8 whether additions to the treatment plant to increase capacity
- 9 will be required. Capacity can be installed before it's
- 10 needed.
- De Beers is committed to developing and
- 12 implementing monitoring programs that meet the requirements
- 13 of the environmental assessment and regulatory review
- 14 processes and are developed in collaboration with
- 15 communities, Elders and governments.
- In response to interest expressed by
- 17 Intervenors at the November technical hearings, De Beers
- 18 submitted a document to the public record in February that
- 19 outlined its approach to finalising detailed monitoring
- 20 programs and a proposed schedule for that in relation to
- 21 project milestones.
- A comprehensive list of monitoring commitments
- 23 was also provided for review and comment.
- Overall, the next steps proposed include
- 25 incorporating feedback from the public Hearings into

- 1 monitoring commitments, distributing revised monitoring
- 2 commitments for Intervenor review and comment during the
- 3 Summer of 2003, meeting with regulatory agencies and
- 4 community representatives for further input in the fall of
- 5 2003, updating draft programs prior to water license
- 6 hearings, and finalizing detailed monitoring programs on time
- 7 lines agreed to in environmental agreement negotiations.
- 8 Under Federal and Territorial Legislation, a
- 9 series of environmental permits, licenses, authorizations,
- 10 and approvals will be required before the project can
- 11 proceed.
- The land use permit will be issued with
- 13 conditions that must be met, including the submission of
- 14 updated plans, such as the spill contingency plan, the
- 15 environmental response plan, and others.
- 16 The review process required to obtain a Type A

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17 water license includes: a public hearing intended to identify 18 site specific mitigation issues, and specific conditions to 19 water license.

The point I am making is that the assessment and subsequent regulatory process is a part of many mandatory processes that will regulate potential environmental impacts related to the construction, operation, and closure of the Snap Lake Diamond Project.

25 Some of the issues brought forward during

1 these Hearings, may be more appropriately addressed during
2 one (1) or other of these other processes.

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Environmental assessment should identify the potential impacts and mitigation, while the regulatory process will provide details on the implementation of standards related to environmental performance. Protection of the environment will be continually regulated.

Other measures to increase certainly include: the environmental agreement, socio-economic agreement, and impact benefit agreement. De Beers is committed to negotiating these agreements in good faith, and is working diligently with Government agencies and representatives from primary communities.

With regard to a socio-economic agreement, baseline conditions now are quite different than they were in the 1990's, when the first socio-economic agreement was signed. A variety of programs, such as training, preemployment, education, counselling, et cetera, have been or are being established.

People from affected communities are presently employed in greater numbers than before. Monitoring of adverse social, cultural, and economic impacts is also taking place.

The commitment to employ Northerners, and Aboriginals is now the baseline, the way of doing business in

the NWT, and De Beers plan has proceeded on that basis. 1 2 Current issues go beyond just jobs to 3 literacy, continuing education, trades, and advancement. Discussions with the GNWT, and communities are ongoing. 4 5 Components of the socio-economic agreement 6 include: project specific monitoring body, employment 7 targets, business targets, education and training, and supply of rough diamonds to the NWT-based cutting and polishing 8 9 industry. 10 Impact benefit agreements are being negotiated with four (4) groups: The Dogrib Treaty 11 Council, the 11 Lutsel K'e Dene, the North Slave Metis Alliance, and the 12 13 Yellowknives Dene. There has been good progress to date. 14 Components of the discussion include: 15 financial, including cash payments for project equity or net 16 profits; employment; training and education; monitoring and 17 monitoring committee; community liaison; business 18 opportunities; and health and wellness. 19 Discussions related to the Environmental Agreement have been informal to date. However, the informal 20 21 environmental agreement will play an important role in 22 monitoring plans for the project. 23 Components could include security, monitoring requirements, and the commun -- and community involvement 24

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Initial discussion with INAC concluded that negotiation regarding an environmental agreement should begin after the public Hearing, subject to interest from other parties.

Also, De Beers has participated in an INAC workshop on a single regional monitoring agency. While these discussions continue, De Beers sees a need to negotiate a Snap Lake agreement to ensure that monitoring is in place

9 during the early stage of development.

in monitoring.

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I'd like to examine the first of these words, likely. In this context, likely means probable, as opposed to possible. An impact that is probable is one that can be reasonably expected to occur, while an impact that is possible only has the potential to occur.

To bring this point back to the Snap Lake Diamond Project, the environmental assessment used conservative assumptions.

The authors believed that the actual impact that will be observed by future monitoring will be less that the production in the EA. That is, the likely, or probable impact, will be less than predicted.

The EA predicted the possible impact. Some

1 Intervenors feel that we should go beyond possible by 2 adapting scenarios that are unlikely to occur.

A good example is the discussion of the quantity of ground water that might flow into the mine. At the Intervenors' request, De Beers has modeled a range of scenarios, some of which are unlikely.

The Board's mandate specifies that it must consider likely impacts, while most scientific debate takes place in the realm of possible but unlikely.

The significance of an impact is determined by its magnitude, geographic extent, duration, reversibility; which is related to ecological resilience, and frequency.

The impacts remaining as issues have been assessed in the EA.

13 The impacts remaining as issues have been assessed in the EA 14 based on these criteria.

The criteria have also been combined to give an overall rating of environmental consequence for each potential impact.

Thus, the Environmental Assessment Report, and subsequent documents provide considerable information to help the Board determine significance as was required by the terms of reference for the project.

- 22 Each criterion is based on a carefully defined ranking system of negligible, low, moderate, or high. 23 24 Beers has carefully avoided the use of the term significance,
- 25 and therefore, the acceptability of these categories to the

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- 1 Board.
- 2 Over the last fourteen (14) months of
- 3 information exchange and discussion, the ranking of impacts
- has not changed. They are differences of opinion on 4
- 5 certainty, adequacy of data, choice of models and scenarios,
- 6 layers of safety, et cetera.
- 7 There is, inevitably, a desire for more
- 8 information, but at no point in this process have Intervenors
- 9 shown convincing evidence that the impacts are likely to be
- substantially greater than predicted. 10
- 11 On the whole, new information has shown
- 12 impacts to be less, which is to be expected when using a
- 13 conservatives approach.
- A good example of this is the information for 14
- 15 the north lakes presented since submission of the EA.
- results presented in a report and workshop in the fall showed 16
- 17 that the impacts to the north lakes are likely to be much
- 18 less than assumed in the Environmental Assessment Report.
- 19 In the next few slides, I would like to review
- 20 the predicted impacts of the project, as defined by the
- 21 criteria. Only the following -- only the outstanding
- 22 important issues will be addressed.
- 23 The outstanding important issues related to
- 24 land pertain to caribou, wolverine, and grizzly bear; more
- 25 specifically, they relate to the movement and behaviour and

1 the potential for mortality of these species.

Habitat is not an important issue because the project is confined to a limited area that is very small in comparison to the home ranges of these species.

The topics that are relevant to the unresolved issues were examined in detail in the Environmental
Assessment Report. In fact, twenty-four (24) individual subsets of this issue were assessed.

In all of these, the impact was predicted to be reversible when decommissioning was completed, which is predicted to occur by about 2030. Therefore, the duration of the impact was limited to approximately twenty-six (26) years.

The geographic extent was variable, but many of the potential impacts would occur close to site. Impact magnitude ranged from negligible to moderate. Impacts that had the potential to cause mortality were -- were rated as moderate for these species, even though the numbers were expected to be very small.

Data on mitigation methods proved that mitigation can be effective. Being the third diamond mine provides a substantial advantage, because De Beers has been able to review five (5) years of data on how mines effect the movement and behaviour of these wildlife species.

This information comes from monitoring at

EKATI and Diavik, as well as data from the West Kitikmeot

Slave Study, Resources, Wildlife and Economic Development,

and the advanced exploration at the Snap Lake site.

As a result of this information, we have reason to be confident in our assessment. The overall environmental consequences of these impacts were assessed as low because the duration of the impacts was limited to mine life, and mitigation will be in place to limit effects on movement and behaviour, including the attraction of animals to the -- to the site.

Issues related to the quantity and quality of mine water and North Pile seepage remain to be discussed this week. These mainly cause impacts indirectly, since they form

- 14 components of the waste stream. Direct impacts to Snap --
- 15 Snap Lake include changes in dissolved solids, nutrients and
- 16 dissolved oxygen concentrations, and the effects of these
- 17 changes on aquatic organisms.
- The magnitude of changes to the water quality
- 19 of Snap Lake will assist in relation to the protection of
- 20 aquatic life. The magnitude of the impacts to the water
- 21 quality and the organisms range from negligible to low. The
- 22 geographic extent of all impacts is local, as it is limited
- 23 to Snap Lake and all impacts are reversible.
- 24 Although impacts are usually considered
- 25 negative, it is likely that nutrient inputs may slightly

- 1 increase the productivity of some organisms, which could be
- 2 considered positive. The overall environmental consequence
- 3 of the project was assessed as low for water quality and each

- 4 of the communities and organisms at Snap Lake.
- 5 We believe it is important, when determining
- 6 significance, to look at the lake as a whole. The overall
- 7 trophic or productive status of the lake is not expected to
- 8 change.
- 9 The issues related to people are related to
- 10 whether individuals, families and communities will get the
- 11 maximum possible benefit from the project. Employment,
- 12 socio-economic support systems and an effective monitoring
- 13 program have been identified by Intervenors as being
- 14 important.
- 15 Application of impact criteria is more
- 16 difficult for the socio-economic component than land or water
- 17 components. Overall, the direct impact will include
- 18 increased employment, mining job training, increased family
- 19 income and tax revenues.
- There will be up to five hundred (500) direct
- 21 employment opportunities and many spin-off, indirect and
- 22 induced jobs. Other indirect economic impacts will include
- 23 increased opportunities for diversification and economic
- 24 sustainability.
- There are challenges to building additional

- capacity such as building increased wellness, education and training within families and communities. However, with the
- 3 impact management measures described in the Environmental
- 4 Assessment Report applied in full, the impact will be substantial and positive.
- This positive impact will extend to the primary communities, the larger employment catchment area, the NWT and Canada. Impacts are expected to occur throughout the mine life. Duration and magnitude will vary depending on an individual's or community's response to the opportunities.
- 11 It is expected that positive impacts such as education, 12 training, and wellness will not be reversed at project
- 13 closure.
- To summarize, the environmental assessment of the project has been rigorous with extensive input from Intervenors dating back to early 1999, with a huge amount of work done since submission of the EA over the last fourteen (14) months. This week the Review Board will likely hear that there is not total agreement among all the scientists on each -- every scientific issue.
- Some Intervenors differ with us on some issues as they disagree with each other. On the basis of all the information at our disposal, we are firm in the opinion we have arrived at and our confident we will show that there are no significant adverse impacts after mitigation.

- The theme we regularly will return to and
- 2 which is the substance of our submission is that you should
- 3 know -- have no hesitation recommending to the Minister that
- 4 the project should proceed, Mr. Chairman and Members of the
- 5 Board.
- 6 This mine is not likely to have a significant

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adverse environmental impact having regard to mitigation 8 measures proposed. The mine is not a cause of significant public concern and there are many positive reasons for the 9 10 project to proceed. Thank you very much. 11 THE CHAIRPERSON: Thank you, Mr. Johnstone. 12 Just a couple of minutes for the Board to retake their seats. 13 14 (BRIEF PAUSE) 15 16 THE CHAIRPERSON: Thank you. We're just having a short discussion here. We -- we'd like to try and 17 18 keep as close to the timetable as possible on -- on the 19 agenda, simply because it's going to be a long week, and unfortunately for us, it happens to be a week when there's a 20 21 lot of activity in Yellowknife, and this is the only room that was available for the Board to -- to rent. 22 23 There are some issues that we have to deal with with regards to seating tables, and some of the Elders 24

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1 because they're having a tough time getting up and down the 2 stairs. So, we need to re -- rejig the room.

will need to be reseated down on the main floor, simply

- So, as such, we will take a short five (5)
 minute break, and then we will come back, and we will hear
 opening statements of the Yellowknives Dene First Nation, and
 Indian and Northern Affairs Canada.
- And then, we will close for lunch, and that 8 should be -- give us a few extra minutes to try and rejig the 9 room before we proceed again at 1:30.
- So, like I say, we'll take a short five (5) minute break, and then we'll reconvene to hear from the Yellowknives Dene First Nation.
- 14 --- Upon recessing at 11:15 a.m.
 15 --- Upon resuming at 11:30 a.m.
- 17 THE CHAIRPERSON: Just a couple of quick 18 housekeeping issues before I ask the Yellowknives Dene First

- 19 Nation to make their opening comments.
- All power plant presentations received to date 21 are on the MVEIRB website, and we will update -- update it on 22 an ongoing basis as we get those presentations.
- We'll also -- hard copies of any presentations which are provided by the parties, will be placed on the
- 25 table -- on a table which we'll set up out front after lunch.

- 1 And I neglected to mention, although probably
- 2 most of you had figured out, on the translation system,
- 3 Dogrib is on 6, Chip is on 4, and English is on 1. Thank
- 4 you.
- Now, we'll proceed now with the opening
- 6 statement by the Yellowknives Dene First Nation, Ms. Crapeau,
- 7 I believe.
- 8 MS. RACHEL CRAPEAU: Hello, my name is Rachel
- 9 Crapeau. I work with the Elders and the Line Environment
- 10 Committee members who are trappers, hunters, and fishermen of
- 11 the Yellowknives Dene First Nation.
- We've been looking at the proposed Snap Lake
- 13 Diamond Project since the last couple of years. And the work
- 14 that was going on there before it became public that they
- 15 wanted to develop a mine.
- We had people like Mike Francois (phonetic),
- 17 Patrick Goulet, and George Goulet, on the project site about
- 18 1997/98, when they were doing some work on fish, to see what
- 19 kind of fish were there, and also, a little bit of baseline
- 20 data work.
- Back then, our people thought that this
- 22 project was maybe going to be big or small, we were not sure
- 23 what -- what the mine development was going to be like.
- 24 Today we know more about the foot size of the
- 25 project and how their buildings are going to look, where the

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rock piles are going to be, and we do have some concerns. 1

And we've got -- we --we've got presentations that we're going to be doing during this week, in regards to the geo-technical, and we've also got some socio-economic concerns, and some concerns regarding the water and water quality, the fish and basically concerns about the impact on the wildlife, and especially the caribou.

We thought that we would have been at a workshop for the caribou long before today but that did not happen. From what I understand the workshop is going to be held next month and that we'll be attending the workshop on the caribou.

13 But our concern was that if we had already had 14 that workshop already, we would have had our concerns regarding caribou all written down and put together so that 15 you could look at it this week. 16

The other information regarding the water --I'll say water bug, but in Tim's learning and the learning of the people who know more about the Zooplankton and Benthos, we've got information that we want to present later, and also about the dissolved oxygen.

22 Our other concern that we wanted to bring forward and that we were thinking about during the technical 23 24 sessions, was the impact on the communities of Dettah and 25 N'Dilo, the social impacts.

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1 Through an environmental assessment and a 2 Hearing like this, we never hear from people like the RCMP. 3 We don't know what sort of working relationship we're going 4 to have with them in case there are some serious problems. Because in the past, with development and with 5 community people making a lot of money, and especially a 6 7 community the size of Yellowknife that is right next to N'Dilo, we notice that maybe there's an increase in social 8 problems and we don't know, right now, today, what the 9 10 working relationship ought to be. 11

And so these impacts have been a concern for

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And also, with our young people, the parents are saying that, with more money in a community there are more problems with alcohol and drugs that will impact the young people. We do not want to lose our young people to these problems.

So at the Hearing today, or this week, and the Hearings of the other two (2) mines, Diavik and BHP, we had never heard anything from people who are in charge of the RCMP.

How are they going to deal with these types of

Do we wait until something seriously happens and

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3 then we -- we deal with the situation later? We do not know. 4 But our -- also, concerns are really about the 5 caribou and the wildlife in that area. We don't think that 6 there was a lot of work done in -- in that area. 7 in an agreement with RWED that we needed more information. 8 And also, from what I understand, that water will change down the road, maybe not in Year 1 or Year 5, but 9 10 maybe by the fifteenth year of the mine's operation, the water in that area will change. How will that water affect 11 12 MacKay Lake? And the water that flows out towards Coppermine? 13 There are drainages and the way the water 14 flows, everything is affected especially the fish and the habitat of the fish. These things, we notice, do not damage, 15 16 but they do affect the growth of the fish in the area. In MacKay Lake and that area for hunting, 17 18 fishing and trapping has always been a very good place for 19 our people and we do not want to see the hunting, fishing, 20 and trapping areas of our people changed significantly. 21 So, therefore, we're going to be addressing 22 the fish and fish habitat and the water quality issues this 23 week.

Later on we understand from the -- from the schedule this week we might be having an evening session and

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- 1 that's when Isadorre said that he would like -- he would like
- 2 to make his presentation then. So this is it for my pitch or
- 3 my opening statement for this week and we'll see what happens
- 4 later on. Thank you.
- 5 THE CHAIRPERSON: Thank you, Ms. Crapeau.
- 6 I'll now move to Indian and Northern Affairs Canada for their 7 opening statement.
- 8 MR. DAVID LIVINGSTONE: Thank you, Mr. Chair.
- 9 My name's David Livingstone. I'm the Director of Renewable
- 10 Resources and Environment with DIAND here in Yellowknife.
- 11 Before we get into an overview of the
- 12 intervention, I would like to relay a personal anecdote.
- 13 Last week I was travelling and picked up a
- 14 paper on the way back and the way the article was written it
- 15 sounded as though Charlie Snowshoe had passed on.
- So I just want to say, Charlie, that I'm
- 17 pleased to see you here. Glad to see that the rumours of
- 18 your death have been exaggerated. Back to business.
- 19 DIAND's intervention was prepared by a team of
- 20 DIAND's staff and consultants and I'll briefly introduce them
- 21 now. You'll be seeing more of them over the next few days.
- 22 I'll ask them to identify themselves when I read out their
- 23 names. Sevn Bohnet and Francis Jackson are from the Water
- 24 Resources in DIAND.
- 25 Also from DIAND is Buddy Williams with the

- 1 Land Administration Division. Yvonne MacNeil is legal
- 2 counsel with the Department of Justice and our experts team
- 3 is composed of several individuals, John Brodie, Dr. Chris

- 4 Burn, Peri Mehling, Ken Raven, Eugene Yaremko and Dr. Peter 5 Chapman.
- Don MacDonald, who is not here today, also assisted in our review and in the preparation of our intervention and I believe the Board has the CVs of all the

9 experts.

Before I overview the material we intend to 11 present over the next few days, allow me to outline briefly 12 what we see to be the central purpose of our intervention.

what we see to be the central purpose of our intervention.

Few developments, if any, come without impact
on the environment. The Snap Lake project is no exception.

Our intention is to provide for the Board our assessment of
the likely impact of the project on water quality and aquatic
life of Snap Lake. The environmental cost of doing business,
so to speak.

In reaching our conclusions, we have conducted a thorough review of the proposed project and in doing so considered a number of factors including the fact that Snap Lake is a headwater lake in the Lockhart River watershed. A watershed previously unimpacted by major diamond mining development.

Our goal, and I believe the goal of most, if

1 not all, people in attendance here today, is to ensure that 2 if Snap Lake proceeds its effects on the environment are

3 minimized.

Our presentation will cover several areas, geo-technical, geo-chemical, and geo-thermal permafrost issues will be covered in one (1) presentation because they are closely interdependent.

8 We will also address hydro-geological and 9 surface water hydrology issues and conclude with a 10 presentation on Snap Lake water quality issues.

Overall, we feel that the mine plan proposed by De Beers is largely sound and we have little in the way of additional mine plan improvements to recommend at this time.

We feel that paste technology is a superior

15 chase to the more conventional approach of damming large

- 16 surface areas or infilling lakes to dispose of processed
- 17 kimberlite. That said, there are some challenges associated
- 18 with this paste technology and we'll get into those in more
- 19 detail during our presentation.
- 20 Baseline and other information provided by
- 21 De Beers is less than satisfactory in some key areas. While
- 22 we've done our best to deal with this, it would have been
- 23 much preferable had the information we requested been
- 24 provided prior to this Hearing.
- 25 And while we agree with De Beers that there

- 1 will be an impact on Snap Lake, we feel that the Company has 2 significantly underestimated that impact.
- In our view, the combined effect of baseline
- 4 uncertainties, groundwater uncertainties, paste water quality
- 5 issues, geo-technical issues, geo-chemical concerns and
- 6 mixing issues, lead us to conclude that the impacts on Snap
- 7 Lake will be two (2) to three (3) times greater Lake-wide,
- 8 than predicted by De Beers, and perhaps higher locally.
- 9 However, and this is important, our conclusion
- 10 is that while the project is very likely to have
- 11 environmental effects greater than those predicted by De
- 12 Beers, we believe that Snap Lake will largely recover thirty
- 13 (30) to forty (40) years after mining ceases.
- 14 Changes in the species numbers, composition
- 15 and ecosystem structure will occur, and while recovery is not
- 16 like -- likely to be to pre-development conditions, these
- 17 effects are tolerable in our view.
- 18 Finally, our review indicates that there is a
- 19 need for continued and better focussed baseline monitoring
- 20 programs that improve contingency planning as necessary, and
- 21 that further treatment -- further consideration, sorry, of
- 22 water treatment options, including reverse osmosis, should be
- 23 undertaken.
- Our presentations over the next few days will
- 25 focus on outlining for the Board our reasoning behind these

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conclusions. We feel that, based on what we know now, and
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    subject to the Board's recommendations, that the Snap Lake
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    project can proceed to the regulatory phase.
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                   The -- as the De Beers folks mentioned this
 5
    morning, the department expects that there will be an
 6
    environmental agreement with De Beers, as has been the case
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    with other projects, normally be -- notably BHP Billiton and
 8
    Diavik.
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                   De Beers has indicated it's prepared to enter
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    into an environmental agreement negotiation soon, and I
    agree, I hope these negotiations can begin in the near
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12
    future.
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                   I understand that the Board doesn't have
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    copies of the existing environmental agreement, so I'll make
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    sure that -- that those are made available to you.
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                   And, that's it for our opening comments.
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                   THE CHAIRPERSON:
                                      Thank you very much, Mr.
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    Livingstone. Okay, we will now adjourn for lunch, and we
    will reconvene at 1:30, and we will start off with opening
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    comments from, in order, the NWT Metis Nation, then the North
    Slave Metis Alliance, Dogrib Treaty 11, Canadian Arctic
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    Resources Committee, Government of the Northwest Territories,
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    and Lutsel K'e Dene First Nation.
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                   So, thank you very much, and enjoy your lunch.
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--- Upon recessing at 11:47 a.m.

- 9 housekeeping. We've tried to, at lunch time, add a couple of
- 10 extra tables and I hope it meets with everybody's
- 11 satisfaction. If it doesn't, too bad.
- We don't have any small tables left and we
- 13 have no channels left, so our ability to fix it is slim to
- 14 none and none left room.
- So we also have added a row of chairs just
- 16 behind the -- the CARC and Chamber of Mines' table, for
- 17 Elders. And we will exclusively reserve this for the Elders,
- 18 primarily because, as some of us who are getting older can
- 19 appreciate, it's a little bit tough for them to get up and
- 20 down the stairs.
- Just to remind you that Channel 6 is Dogrib,
- 22 Channel 4 is Chip and Channel 1 is English.
- So if we can continue now, and we now hear
- 24 opening statement from NWT Metis Nation, Mr. Lepine?
- And one (1) other thing. Originally we were

- 1 going to ask for people to come forward to the front table to
- 2 make their presentations, however, given the limited space
- 3 and the fact that the Board is going to be jumping up and
- 4 down to use this table in order to see presentations, we will
- 5 allow people to make presentations from the table that they
- 6 are sitting at and to ask questions. And it will just save a
- 7 lot of hassles that way.
- 8 So with that, Mr. Lepine?
- 9 MR. JASON LEPINE: Thank you, Mr. Chairman.
- 10 To start off, my name is Jason Lepine, I'm the Interim
- 11 Measures Agreement Co-ordinator with the Northwest Territory
- 12 Metis Nation.
- 13 Mr. Chairman, the De Beers Snap Lake Project,
- 14 in our opinion, will impact South Slave Metis interests, and
- 15 as it presently stands, that impact will be negative.
- The negativeness of the impact is due to a
- 17 number of factors, but ultimately culminates with the lack of
- 18 compensation and the lack of participation by and on behalf
- 19 of the Northwest Territory Metis Nation.
- 20 Our participation in the environmental

- 21 assessment process that is currently ongoing, and the
- 22 benefits arising from the Snap Lake Diamond Mine are areas
- 23 that we feel that we are certainly limited in receiving any
- 24 benefits from.
- 25 First, Mr. Chairman, I'd like to bring to the

- 1 attention of the Review Board that the community of Fort
- 2 Resolution, which was originally listed as a primary
- 3 community in the Terms of Reference, Section 2.2.1, has since
- 4 been excluded as a primary community and currently stands
- 5 they're simply a catchment community.
- 6 One of the -- I guess that's one of the
- 7 reasons why we're sitting here. We're trying to figure out
- 8 why Fort Resolution was excluded and we'd certainly like the
- 9 Review Board or De Beers to answer that question for us if
- 10 they can find some time.
- Mr. Chairman, the Northwest Territory Metis
- 12 Nation, in terms of the primary community status of
- 13 Fort Resolution being revoked, holds you, the Review Board,
- 14 responsible to find that out on our behalf.
- We've asked a few questions and a few letters
- 16 that we've written to De Beers and we haven't received any --
- 17 anything concrete back indicating why it was removed.
- Mr. Chairman, a little has to be said about
- 19 excluding Fort Resolution as a primary community. By its
- 20 exclusion itself, Fort Resolution does not currently get to
- 21 enjoy the benefits and involvement as other primary
- 22 communities do.
- This primary community status and why it
- 24 was -- was taken away, there's very little evidence
- 25 supporting it but there is probably a sufficient amount of

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evidence supporting why it should not be taken away. 2 Mr. Chairman, in De Beers Environmental 3 Assessment Report primary study communities have been defined 4 as: 5 "Communities that De Beers has determined 6 are likely to experience the greatest 7 impacts due to their proximity to project 8 sites and expected contribution to the 9 project workforce." The key issues from that description, 10 Mr. Chairman, of primary study communities are proximity and 11 contribution to the project workforce. Simply based on these 12 two (2) descriptors Fort Resolution should have never been 13 removed from the primary community list. 14 15 As a comparison in relative proximity, 16 Fort Resolution is approximately 320 kilometres away from the 17 Snap Lake site. Wha Ti in the heart of the Dogrib Nation is 18 roughly the same distance. Unfortunately, Fort Resolution doesn't share the same involvement as Wha Ti does. 19 20 In addition, the second descriptor was the 21 contribution to the project workforce. The community at 22 Fort Resolution has never really actively engaged in

employment in either one of the two (2) existing diamond mines and, for that matter, any large industrial activity

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1 Many other communities in the North Slave have already, to a certain degree, probably exhausted their labour 2 pool supplying labour to the other two (2) diamond mines and 3 other industrial activity in the North Slave region. 4 5 I -- it would be fair to surmise that Fort Resolution could probably contribute a great number of people to the workforce 6 7 at the Snap Lake mine. 8 So that would help meet the second descriptor of primary community, potential workforce contribution to the 9

12 Nation, once again, holds the Review Board responsible to

throughout the territory.

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13 require De Beers to present evidence why Fort Resolution does 14 not have primary community status.

My third issue, Mr. Chairman, in a recent letter from De Beers to the Northwest Territory Metis Nation, it would appear that traditional South Slave Metis use of the Snap Lake area has not been found to be significant by De Beers or by other parties involved in this process.

Mr. Chairman, I'm here before you today to advise the Review Board that any conclusion by De Beers that there is no significant land use by South Slave Metis of the Snap Lake area is simply incorrect.

One of the things we would have liked to have done with De Beers was sit down with them and discuss land

1 use issues that the South Slave Metis have to the area in and 2 around Snap Lake and I guess you really can't do that unless 3 you're -- you're heavily involved in the process.

And for anybody to arrive at any conclusions disputing land use by our Elders and generations before of the Snap Lake area, speaking bluntly, I wouldn't take that worth anything at all. It simply would be incorrect.

We're certainly still quite happy to sit down with De Beers and anybody who wants to listen to us. We'll sit on down to you and talk -- talk land use with you.

Further, Mr. Chairman, it is the opinion of the Northwest Territory Metis Nation that a bias has been formed against South Slave Metis fostered by the belief that the North Slave region has always been and continues to be used only by North Slave residents.

Mr. Chairman, the term North Slave is simply an administrative title and it does not accurately reflect the traditional land use overlaps that the Aboriginal groups have in the South and North Slave.

Fourth, Mr. Chairman, the Northwest Territory
Metis Nation is one of the most recent organizations to be
granted direct -- directly affected party status. So we're
relatively new at entering the game here, even though this -this Review Board process is nearing an end.

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- 1 accessing much-needed funding so that we can collect data,
- 2 and compile a force with strength, and -- and support our
- 3 positions we -- we bring for you today.
- 4 Mr. Chairman, the Northwest Territory Metis
- 5 Nation feels that our participation should have been
- 6 mandatory from the beginning, simply because we are one (1)
- 7 of the Northern Aboriginal Groups that are currently engaging
- 8 the Government of Canada in land and self-government
- 9 negotiations.
- 10 That's somewhat significant, Mr. Chairman,
- 11 because we are the only Metis organization in the Country who
- 12 currently enjoys that privilege with the Government of
- 13 Canada.
- 14 Another thing that would heavily weigh on --
- 15 on the impact that Snap Lake will have on South Slave Metis
- 16 is some of the beneficiaries we have to -- to our
- 17 negotiations. At present, our -- our remuneration shows just
- 18 roughly five thousand (5,000) beneficiaries, the South Slave
- 19 Metis negotiation process.
- Mr. Chairman, if we put that in a territorial
- 21 perspective, that's when a -- the population of this
- 22 Northwest Territories.
- Mr. Chairman, the Review Board and -- and De
- 24 Beers will have to recognize the importance of the processes
- 25 that are going on at the negotiations table, and we certainly

1 would, once again, like to sit down with them, as we have

- 2 recently, and -- and continue discussing this matter with
- 3 them.
- 4 But all in all, we hold both the Review Board

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- and De Beers responsible for -- for either your actions or 6 inactions, and we feel that further inaction is -- is sort 7 of, derogatory toward the processes that are occurring at the negotiations table, and sort of, smacks our -- our rights to 8 9 the land and the resources in the face, and that doesn't 10 necessarily make us too happy.
- Mr. Chairman, given the stated reasoning, and taking into consideration the limited time that Northwest 12 13 Territory Metis Nation had to participate in this EA process, 14 it is of the opinion of the Northwest Territory Metis Nation that De Beers should make every possible effort to address our concerns and meet our expectations, as one (1) of the NWT's Aboriginal groups. 17
- In the absence of any support from the Review 18 19 Board or De Beers, I quess we could probably best categorize this entire environmental assessment process as (1): a 20 21 regulatory agency not actively engaging or involving one (1) 22 of the Northwest Territories' Aboriginal Groups, especially when it will -- it involves introducing an industrial 23 24 presence on our traditional land.
- 25 And (2): A large multi-national corporation

exploiting the opportun -- exploiting the Northwest Territory 1 Metis Nation in our late entering, and we certainly can -- we 2 3 can work around that given enough time, and given cooperation and partnership on both sides of the table. 4

Mr. Chairman, in closing, without mincing 5 6 words, De Beers desires to extract diamonds from Snap Lake. 7 Those very diamonds are not your average diamonds that you 8 find anywhere else in the world.

9 They are Metis diamonds. They are Dogrib diamonds, and they are Chipewyan diamonds. 10 They're our diamonds, and De Beers wants to dig them up and process them, 11 we're just asking them to -- to pay attention to us, and 12 13 perhaps mitigate the certain concerns that we have and we're quite -- quite prepared to sit down with them, given any 14 15 opportunity.

Mr. Chairman, this concludes my presentation 16

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on this issue. I'd like to thank you, the Review Board, the
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    opportunity for allowing me to express the Metis Nation's
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    concerns.
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                   Thanks very much, Mr. Chairman.
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                   THE CHAIRPERSON:
                                      Thank you, Mr. Lepine.
                   All right, next on the agenda is the North
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    Slave Metis Alliance, and Ms. Johnson, are you making the --
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    the opening statement?
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MS. KRIS JOHNSON:

Yes, I will be.

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THE CHAIRPERSON: Thank you, and I forgot to
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    add, just to remember to state your name, and organization
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    prior to speaking into the microphone. Thank you.
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                   MS. KRIS JOHNSON:
                                       Good afternoon. For those
   of you who don't know me, my name is Kris Johnson.
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    Land Resource Coordinator for the North Slave Metis Alliance.
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                   As everyone will appreciate, this EA has
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    generated extremely large volumes of information.
    particular, the volume of information generated in the later
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    stages of this process that were not anticipated at the
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    outset.
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                   Although the North Slave Metis Alliance very
    much needs the assistance of expert consultants and legal
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    counsel to fully assess and understand the impacts this
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    project may have on their rights. There has not been
    adequate funding, consultation, or accommodation to ensure
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    that they could do so.
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                   I stepped into the process only recently, and
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    I'm here to represent the NSMA to the limited extent possible
    under these circumstances.
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                   Furthermore, regardless of the Board's ruling,
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    the NSMA's participation in the EA is subject to our
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    objections regarding breaches of procedural fairness, and
   breaches of duty to consult.
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The information I will be presenting was made

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available to me the NSMA members, by my review of information 1 2 provided earlier by a legal counsel and technical experts.

We have not had sufficient time or funding to conduct complete community consultation with our members and all of the information produced by the EA process.

Furthermore, we have not received sufficient information on the impact of this project to be able to fully explain how this project will impact the rights of our members.

10 Accordingly, our comments are limited in scope. Also, I am in no way an expert on the scientific or 11 legal issues in question and I ask that any factual question 12 13 the Board may have, any scientific or legal questions, be submitted to the NSMA in writing. 14

15 We will then, once again, approach the 16 Government and the developers to assist us in funding or 17 other support to obtain the advice we require to be able to 18 respond to your questions.

19 The Snap Lake Diamond Project is a very 20 complex, detailed plan to mine kimberlite underground, crush 21 the ore, and remove diamonds.

22 The project will require approximately six 23 hundred (600) people during construction, and approximately five hundred (500) during operation. 24

These details of the Snap Lake Diamond Project 25

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1 have been documented. In fact, the process of removing

diamonds from the ground is quite well known. 2

3 What is not known, or discussed, or diagramed,

4 or mapped, are the environmental and cumulative effects of 5

the project on wildlife, fish resources, and Aboriginal

communities, to name a few. 6

7 Consequently, because adequate baseline

8 information does not exist, monitoring and mitigation

9 measures have been brushed aside in this EA. 10 Allow me to quote the Board: 11 "In De Beers' EA there are numerous 12 references to De Beers acting as a 13 catalyst, playing a significant role, working closely with communities. 14 15 these expressions provide a good sense of 16 De Beers' intentions for supporting 17 mitigation measures, they're lacking in 18 specific details." 19 I'm happy the Board recognizes these statements are not supported by any evidence. Unfortunately, 20 the Board did not request De Beers analyze the community 21 22 specific data provided to them by the NSMA and other Aboriginal communities prior to mitigation measures being 23

24 developed.

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Allow me to give you an example. De Beers has

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1 not analyzed the community specific socio-economic data
2 provided to them by Aboriginal communities such as the NSMA.

As a result, the directly affected aboriginal communities have been lumped together in De Beers' socio-economic impact assessment which ignores their unique cultural and socio-economic situations.

How can the Board come to the conclusion there would be no significant adverse effects if the mitigation measures proposed are not developed using data that accurately reflects the communities they are developed for.

Moreover, if instances arise where data is not available to do an accurate assessment of community socio-economic and cultural environments, De Beers will facilitate and provide the resources for this data to be recorded and analyzed.

I realize De Beers has not, in the past, researched traditional land use or cultural preservation, for example, but these areas must be studied further.

If they are not, neither the Board, nor the parties, can draw accurate conclusions regarding the impacts of this project.

We have all been given the opportunity through this EA to ensure development occurs without undue negative environmental and social consequences.

If we do not fully utilize this opportunity

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- 1 there's no point in the EA process. We collectively need to
- 2 work together to ensure baseline data exists, is analyzed,
- 3 and monitoring plans are in place prior to development
- 4 approval, to ensure we can assess whether or not there will
- 5 be significant adverse environmental impacts, to ensure any
- 6 impacts will be mitigated, and to ease public concerns.
- 7 Despite flaws in the process, I applaud the
- 8 Board for requesting De Beers submit information on hiring
- 9 policies, employment opportunities, and income levels, to
- 10 name a few.
- 11 Although it remains to be seen how this
- 12 additional information, submitted so late in the process,
- 13 will address concerns brought forward by Aboriginal
- 14 communities.
- These are some of the outstanding issues
- 16 Intervenors and parties directly effected by the Snap Lake
- 17 Diamond Project have requested for quite some time.
- 18 Without assessing this information, the Board
- 19 did not have sufficient information to determine if there is
- 20 significant adverse environmental impacts.
- Furthermore, we demand all the issues raised
- 22 today by Aboriginal groups, and those the Aboriginal
- 23 communities will be bringing forward during these Hearings,
- 24 be substantively addressed before an approval for the project
- 25 can be considered.

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In particular, the outstanding issues the NSMA

- 2 want resolved fall under the headings, Wildlife, Water
- 3 Quality, Fish and Aquatic Resources, Groundwater, Socio-
- 4 Economic Issues. These issues were reviewed with an emphasis
- 5 on issues in respect to which there was insufficient
- 6 information to determine whether or not an impact will be
- 7 significant and adverse.
- 8 Insufficient data was defined as lack of
- 9 baseline data, inadequate analysis, inappropriate tools for
- 10 data collection and analysis, omissions of data that could be
- 11 made available and any combination of the above.
- 12 Allow me to give you an example of how
- 13 insufficient data presents -- presented by De Beers is of
- 14 grave concern to the NSMA. Moreover, how insufficient data
- 15 poses a huge problem for the Board when they attempt to
- 16 address the question of whether or not the Snap Lake Diamond
- 17 Project will cause significant adverse environmental impacts.
- The first example I will give you pertains to
- 19 monitoring and management. How can the proponents state with
- 20 certainty that monitoring and management plans will be
- 21 developed at the regulatory stage, and in the same breath
- 22 state, the Snap Lake Project does not pose a significant
- 23 environmental impact?
- Without monitoring and management plans in
- 25 place, the Board cannot state with confidence that any issues

- 1 regarding monitoring and management can be adequately
- 2 addressed in the regulatory stage.
- 3 It is the Board's obligation to determine
- 4 whether the monitoring and management plans will
- 5 satisfactorily mitigate impacts and address this significant
- 6 public concern that has been increasingly apparent during
- 7 this EA.
- 8 How can the Board conclude the concerns of
- 9 Aboriginal people in the region are addressed if their
- 10 community baseline information remains incomplete? How will
- 11 the effects be monitored? How will the effects be managed?
- 12 The Board cannot avoid dealing with its
- 13 mandate to decide the question of existence of significant

- 14 adverse impacts and adequate mitigation by deferring that
- 15 determination to a regulatory stage where another decision
- 16 maker is involved. This is not a duty the Board can
- 17 delegate.
- 18 Let me give you another example. The
- 19 flourishing diamond industry attracts southerners north to
- 20 work. The new arrivals settle in one (1) of the local
- 21 communities, the local communities grow. This is great for
- 22 business.
- But as the number of people grows, so do the
- 24 pressures on traditional Aboriginal harvesting areas. The
- 25 NSMA have already documented this happening in Prelude Lake,

- 1 now a popular local recreation spot and a depleted
- 2 traditional Aboriginal fishing area.
- 3 This is of great concern to the NSMA and other
- 4 Aboriginal people. How is this issue going to be monitored?
- 5 How is this issue going to be managed? Without adequate
- 6 information on these matters, the Board cannot say that there
- 7 will be no significant environmental impacts nor can it
- 8 assess what is required for adequate mitigation. Certainly,
- 9 the Board cannot conclude there is no significant public
- 10 concern.
- 11 What are the cumulative effects of adding
- 12 another mine? How can we say for certain the cumulative
- 13 effects of this issue are going to be addressed at the
- 14 regulatory stage?
- The impacts on traditional fishing areas are
- 16 only an example of where this EA falls short for Aboriginal
- 17 communities.
- 18 The NSMA have documented other issues
- 19 pertaining to the lack of community specific data necessary
- 20 to make predictions at the community level, lack of
- 21 traditional knowledge used in the Snap Lake EA, the analysis
- 22 of cultural and heritage resources, the lack of data on the
- 23 existing subsistence economic environment, the lack of
- 24 community specific economic data and analysis, the lack of
- 25 existing housing information in Aboriginal communities, the

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lack of community existing infrastructure data, the lack of indigenous language data, lack of certainty in production rate and that's the mine life of the project, and improperly established zone of influence that fails to represent the impacts to traditional Aboriginal resources.

All of these unanswered questions and concerns do not instil confidence in the NSMA people that their traditional way of life and resources will be protected.

Despite the volumes of paper that have been produced in recent months, the NSMA still have no assurance that their people's Aboriginal rights, treaty rights and Aboriginal titles will not be adversely affected by the Snap Lake mine.

Indeed, as recently as the preliminary submissions, the developer has shown that it does not have a big understanding of the NSMA's rights in these areas.

If the NSMA's rights in community are not understood how can the developer hope to establish that it will not cause unacceptable adverse impact to the NSMA communities' rights and way of life.

There are so many unanswered questions about the impact of the mine on the environment and the North Slave Metis people the NSMA cannot possibly make an informed decision on whether to support the opening of another mine on their traditional lands.

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Further, the Board cannot conclude that no significant environmental impact will result from the Snap Lake Diamond Project when they have not been provided with the information they need to assess the project generally and, in particular, in terms of impact on Aboriginal peoples. Given the amount of uncertainty and unanswered

- 7 questions that have and will be identified by the parties in
- 8 this process, the NSMA asks the Board to conclude that the
- 9 developer has not established that there will not be
- 10 significant adverse impacts from the project and certainly
- 11 has not established that any such impact can be adequately
- 12 mitigated.
- 13 Also, considering the nature of Aboriginal
- 14 concerns regarding this project and the inadequate
- 15 consultation and accommodation of Aboriginal concerns in this
- 16 process, there is clearly significant public concern about
- 17 the project.
- The true impacts of this project require
- 19 further study and must be -- there must be proper
- 20 consultation and accommodation of Aboriginal concerns. The
- 21 NSMA asks the Board to recommend further review of the
- 22 project and direct the Government of Canada, GNWT and
- 23 De Beers meet their obligations to consult with Aboriginal
- 24 people and demonstrate how Aboriginal concerns have been
- 25 accommodated in the project before any recommendation on
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- 1 whether to approve can be allowed. Thank you.
- THE CHAIRPERSON: Thank you, Ms. Johnson.
- Okay, the next name I have on my list for
- 4 opening statements is Dogrib Treaty 11 and Ms. Teillet.
- 5 Thank you.
- 6 MS. JEAN TEILLET: Good afternoon, Mr. Chair.
- 7 My name is Jean Teillet. I am legal counsel for the Dogrib
- 8 Treaty 11 Council. With me I have Dr. Steven Wilbur who is
- 9 our technical expert who's been of assistance to us during
- 10 the preparation for this Hearing and throughout.
- 11 Also, today, we have some Elders in
- 12 attendance. Joe Migwi, Harry Simpson, Jimmy Rabesca and I'm
- 13 not sure if Alexi Arrowmaker is here now but he was here
- 14 earlier today.
- 15 Also, I would like to inform the Board that
- 16 this Hearing is coincidental with a meeting of the Chiefs and
- 17 so Grand Chief Joe Rabesca will be in and out of the meeting
- 18 as he tries to accommodate both things going on.

And for that reason we may need a little accommodation ourselves in terms of timing of when he comes in on Thursday to present but we can discuss that later. The Dogribs are here today because they are

very deeply concerned about the lands and waters and plants and animals that they rely on. Most of the people in this room are very aware of the fact that the Dogrib Treaty 11

- 1 Council has been actively engaged in land claims negotiations 2 for the past ten (10) years and those negotiations are, quite 3 happily, drawing to a close.
- Most of you are also aware that as of March, 2003 there is an initialled agreement. Now, it's known as the Tlicho Agreement and that agreement is in the ratification process by all three (3) parties: the GNWT, Canada and the Dogribs. The Dogribs anticipate that they will have a final signed agreement in August of this year.
- Now, the name that the Dogribs give to the lands and waters that they have traditionally relied on, what we usually call their traditional territory, and I have to apologize for my pronunciation of Dogrib in advance and anybody who is -- has a better way of saying it.
- I -- my understanding, it is the monwhi gogha de niitlee, and again, I hope that's not too badly butchered.

 The De Beers Snap Lake Project is completely within that Dogrib traditional territory, and I note for the Board's purposes, this is not a territory that is just asserted by the Dogrib, it is now agreed to by the GMWT, and the Canadian Government.
- Now, I know you're familiar with the concept of traditional territory, and you'll hear more evidence about this the Grand Chief, and probably from the Elders on Thursday night.

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1 Now the Tlicho Agreement is not yet in force Nevertheless, its implementation is what we in 2 and effect. 3 law call foreseeable. The key point we wish to emphasize for the Board is that the Dogribs will, in addition to the Sahtu 4 5 and Gwich'in, become a named entity for the application and implementation of the MVRMA, and as such, the protection, the 6 7 specific protection of the Tlicho First Nation's well-being, and way of life will become a responsibility of this Board 8 9 insofar as environmental effects from developments and activities. 10

Now, we've drawn your attention to this fact, not because we say the Tlicho Agreement contains your mandate for this Hearing. We're not saying that. We know it's not in force and effect, but we're drawing your attention to the fact of the agreement because it is a mandate for the near future, and because of the concept of forseeability.

And because it has been agreed to by GMWT and Canada, and it's applicable to the exact area we're speaking of. And because it's so close to completion, we say you're decision must be consistent with this future mandate, because of the forseeability.

And that emphasises the need to protect the resources on which the Dogribs rely. We say that means that this Board has to have a very deep commitment to protect Dogrib lands now, because you hold their lands in your hands,

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1 temporarily, with full knowledge of their reliance, and your
2 pending legal responsibility.

Now, the Dogribs have several specific concerns about the project. Many of their concerns flow around water, and the Dogribs' concerns about the Snap Lake project with respect to water come from their own bitter experience, mainly from the fact that there are already environmental problems on the lands from past mining operations.

10 Rae Rock is a very old symbol to the Dogrib of 11 the dangers that can be left behind by mining companies.

Colomac is a newer symbol. The Dogribs are here today to do 12 13 their best to ensure that such environmental messes as Rae

14 Rock and Colomac will not happen again.

15 Now, the Dogribs are not here to accuse De 16 Beers of creating a Colomac-type mess, or even of the intention to do it, but the Dogribs are here because they 17 18 wish to be vigilant to care for the lands on which they rely.

19 Now the Dogribs do accept the bona fides and 20 the goodwill of De Beers, but there are some outstanding 21 problems that we believe De Beers have not yet solved.

22 Dogribs are not here to stop De Beers, but we 23 are here to ensure that De Beers does its job right, and that 24 means that this Board has to do its job right.

When the Dogribs look at the water issues in

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this Snap Lake Project, Colomac is unfortunately immediately 1

what springs to their minds, and that's because Colomac is a 2

3 prime example of what happens when water control gets

4 drastically out of hand, and the Dogribs have grave concerns

5 that De Beers have not adequately predicted the potential

6 maximum flows from the mine workings, or demonstrated that

the contingencies for water storage and treatment are

8 adequate.

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9 The issue of mine water discharge into Snap 10 Lake is also of concern to the Dogribs, and we will speak more to that in the technical issues. 11

12 The other major concerns to the Dogribs, and it's a concern that this Board has heard before, and in fact, 13 14 all of the regulatory agencies here from all the Aboriginal people have to deal with the caribou, and it will be no 15 16 surprise to you to hear that the Dogribs will wish to seek an in-depth on the caribou. 17

18 From the first diamond environmental hearings, 19 back in 1996, and many of us in this room were here at

that -- at that hearing, concerns were way -- raised with 20

respect of a long-term impacts to the caribou herds, to 21

22 specifically from the Dogribs perspective to the Bathurst

caribou herd, although we recently have come to understand 23

- 24 that the Beverley herd may also go into that territory.
- Nevertheless, the Dogribs' recollection is

- 1 that in the 1995 Environmental Impact statement it was
- 2 predicted that the BHP EKATI mine would have generally
- 3 negligible impact -- effects on caribou. That was the
- 4 prediction in 1995.
- 5 An environmental agreement was established
- 6 with BHP, and it created the Independent Environmental
- 7 Monitoring Agency, and we now have the benefit of some of
- 8 those reports.
- 9 And one of those reports has said that the
- 10 caribou -- their caribou aerial survey program is suggesting
- 11 a pattern, and it's not statistically certain yet, but the
- 12 pattern is that cows with calves are keeping their distance
- 13 from the mining activity during summer foraging and fall
- 14 migration.
- Now, more recently we have a brand new study
- 16 that's just come out of Alaska. I'm going to, for short,
- 17 call it the Alaska report, but it is, in fact, something like
- 18 the commutative effects of oil and gas development on the
- 19 north slope in -- you get the drift.
- It has only been out for the last three (3)
- 21 weeks, in fact, it's not even published in hard cover yet.
- 22 You have to do a really messy download off the Internet to
- 23 get some of it, but the report has now made findings about
- 24 the impacts of long term development on caribou.
- 25 And they had a very unique situation up there,

- 1 where they had almost a control group of caribou that were
- 2 not affected by -- not close to the development versus
- 3 caribou herds that were right in the thick of the

- 4 development, and it adds some credence to the findings that 5 they made.
- Now, what is important for us, and what we want to draw the Board's attention to is that the findings from the Alaska report, a forty (40) year study, support the patterns that the Independent Environmental Monitoring Agency is showing.
- And the Alaska report made findings that avoidance of expanding infrastructure triggered changes in distribution that progressed from localized adjustments to major shifts in the use of habitats.
- They also made findings that adverse effects on caribou are likely to increase with both the density of infrastructure development, and the area over which it's spread.
- Now, we're not suggesting that the Alaska
 Report is conclusive with respect to the Mackenzie Valley and
 diamond mining, we're not trying to say that.
- We're not trying to say -- we know there's differences, that's in the calving ground, here we're different; we understand that.
- What we're saying to you is that we can take

- 1 something from that report. We don't -- what we say is, it's
- 2 an impressive forty (40) year study of the commutative
- 3 effects, and its findings support initial patters detected by
- 4 the monitoring agency and this provides this Board, we say,
- 5 with evidence that a significant adverse commutative impact
- 6 is likely on the caribou.
- Now, we suggest that it's time for the Board to take action now. We can no longer say, as we have said with BHP and Diavik, that we don't know what's going to happen, statistically uncertain -- we don't know, so we're
- 11 not going to do anything.
 12 What we are saying to you, and the Dogrib's
- 13 are urging on you, is that time for that's over. It's time
- 14 for us now to sit down and say, we're going to take action on
- 15 commutative effects.

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16 We have the pattern, and the Alaska report 17 shows they're serious. And indeed, the Dogrib's emphasize that if major shifts in the use of habitat by the Bathurst 18 caribou herd do happen as a result of commutative effects 19 20 from the developments, and again, I should emphasize, we're 21 not saying this is just De Beers, this is the wall of 22 development that is coming from the road, from Diavik, from 23 BHP, from Tahera, from Lupin, from all of these projects. 24 If that results in a major shift of the use of 25 habitat, that will be a significant adverse impact on the

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1 social cultural and economic well being of the Dogribs, but 2 certainly of all of the aboriginal peoples in the Mackenzie 3 Valley.

Now, Dogribs are happy to hear that De Beers has made commitments to projects specific monitoring. We think it's appropriate, and we're happy to hear them say that this morning.

However the Dogribs believe that robust commutative effects monitoring program, in addition to project specific monitoring, is what we are urging the Board to start to consider as you hear the evidence that comes out over this process of this week.

We believe there's an increased need for this, and we're going to urge you to exercise your authority, which we believe you have, to start implementing that and to urge government and all parties to move on a commutative effects monitoring program, specifically with respect the Bathurst caribou herd.

I'd like to make one (1) final -- actually, two (2) final point, but with respect to the issue of inspection and enforcement. Now, we're here at 2003, and somehow, to me, anyway, the innocence we all had in 1996 seems just a long, long way away, from how we all approached the diamond industry back then.

It's seven (7) years, later. The Dogribs were

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1 concerned back in 1996, and I know Mr. Wray specifically will 2 remember those concerns. But the Dogribs were concerned then 3 and we are increasingly worried now.

There's a tide of development that wasn't visible in 1996 but it's certainly visible now.

We say the development, the cumulative development, requires mature, well-seasoned experience and an enduring corporate memory on part of the inspection regime, for it to be effective.

Now, in 1996 the Dogrib's took it for granted, absolutely for granted, that there was a need for effective inspection and enforcement, and we also took it for granted that that would happen.

And indeed, we were assured that this would be the case. And now, we have seen differently. We have seen, since that time, we've existed for key periods of time with no inspection at all, nobody even hired to do inspections, sometimes.

We have seen trends in government to spend less and less money on environmental protection, even while development increases daily and the money they receive from that development increases daily, but their commitment, we are afraid, to environmental protection, seems to be dissipating under our fingers.

We have also seen that regulatory agencies

1 don't always follow up on their own licencing requirements.

2 And so that is also of great concern. All of these things

3 concern the Dogribs.

And it is not reassuring to them to know that inspection and enforcement, with respect to environment in

6 the Mackenzie Valley, is not being taken seriously by

7 decision makers in the relevant agencies.

Now, we heard this morning, and we've --

9 because we've been involved in these processes before, we

have seen that the Board has indeed evolved and tightened up 10

its procedural processes. And it's getting better, we're 11

12 learning how to hold these Hearings and do environmental

13 assessments better.

14 What we say now is that the Board has to take 15 that same commitment and dedication to enforcement and 16 inspection and follow up, that you have done to the 17 procedures leading up to the environmental assessment. 18 now have to look at what happens after you close you books on this. Where does it go? What happens and how can we make 19 sure that what we said we wanted to happen, actually does

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21 happen?

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22 Now, I'd like to also draw your attention to a 23 new principle of law in Canada, called the Precautionary Principle. Now, recently, the Supreme Court of Canada has, 24

25 in the case of Spraytech v. the Town of Hudson, and I do have

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1 a copy of the case, if -- if you wish a copy of it, I can 2 provide it for you.

But I'll read you the relevant paragraph that is now part of Canadian Environmental Law. And that's the point I want to make.

> "In order to achieve sustainable development, policies must be based on the Precautionary Principle. Environmental measures must anticipate, prevent, and attack the causes of environmental degradation. Where there are threats of serious or irreversible damage, lack of full scientific certainty should not be used as a reason for postponing measures to

> > prevent environmental degradation."

16 And what we say is, this Precautionary 17 Principle is directly applicable to this Board, and to the 18 decisions that you're going to make with respect to this

19 The way you interpret your duty must be within the

20 legal context with your governing legislation, and how it's

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21 enacted and read.
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And we say that includes three (3) specific 23 principles, and I have listed -- gone -- just gone through 24 them in my opening statement. But for short form, the first

25 one (1) is, care for the foreseeable new regime with respect

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1 to the Tlicho Agreement.
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- The second one (1) is, the need to emphasize
- 3 your Mackenzie Valley Resource Management Act Authority under
- 4 Cumulative Effects. And the third one (1) is, the
- 5 Precautionary Principle. And we say that's your legal
- 6 context with -- and with great respect, the Dogribs say that
- 7 your decision should flow from those three (3) principles.
- Now, that's a -- I'm concluding on our opening
- 9 remarks. Our final submissions will include recommendations,
- 10 specific recommendations, to the Board and we will, of
- 11 course, have more detail in our presentation and in the
- 12 questions we have of people.
- Thank you.
- 14 THE CHAIRPERSON: Thank you very much, Ms.
- 15 Teillet.
- Okay, the next opening statement that I've
- 17 been advised of, the Canadian Arctic Resources Committee.
- 18 Mr. O'Reilly...?
- MR. KEVIN O'REILLY: Thanks, Mr. Wray. If we
- 20 could just indulge you. We need to put up a couple of maps.
- 21 I'm just going to put them up on the green doors there.
- We did provide forty (40) copies of a written
- 23 opening statement to your staff and I want to ensure that
- 24 each of the parties has a -- has a copy as we speak. And I
- 25 don't know if the staff had a chance to distribute or -- I've

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got some extra copies if I could take a minute?
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                   THE CHAIRPERSON: Sure. Go ahead,
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    Mr. O'Reilly.
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                   MR. KEVIN O'REILLY:
                                         Thank you.
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: Okay, Mr. O'Reilly, thank
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   you.
                   MR. KEVIN O'REILLY:
                                         Thanks very much for
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    your indulgence. I do want to thank the Board for the
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    opportunity to make an opening statement today on the
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    Snap Lake project.
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                   We did provide a written copy of our opening
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    remarks. We're not going to read from it, we'd like to
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    highlight from it for you.
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                   I did want to say that we did not submit CV's
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    but if you do wish CV's from the two (2) of us we would be
   happy to provide those to the Board before the end of the
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    Hearing if you so wish.
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                   Our presentation is structured along the
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    following lines. There's some background about CARC, who we
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    are and what we are. We briefly summarize our previous
    involvement in diamond mine environmental assessment and
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    regulation.
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this particular environmental assessment and then we go on to discuss some issues and concerns with regard to the Snap Lake Environmental Assessment and the project itself. And I -- I -- sorry, I've neglected to mention that I have a colleague here, Dr. Shelagh Montgomery, with

We provide an overview of our involvement in

me. And she's -- she will take over a certain part of the

8 presentation as well.

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Just a little bit of background about Canadian Arctic Resources Committee, CARC. It was set up in 1972 as a non-profit organization to represent the interests of those concerned about the North. We've always promoted long-term

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sustainability; that is making sure that the policies and decisions of today do not take away from the ability of future generations to enjoy a healthy environment and to make economic choices.

Our advocacy work is supported by research and communications to promote public debate and better decisions. CARC is not your typical environmental organization. We don't see conservation of lands and resources as an end in itself, but part of a coordinated approach to sustainability. We do not oppose resource development and we

We do not oppose resource development and w 23 believe that it sh -- but we believe that it should be 24 thoroughly and fairly assessed for its impacts on the 25 environment and people.

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We have an office in Ottawa, and we have one (1) here in Yellowknife, and we've had one (1) here for the last seven (7) years. We have four (4) full-time staff. We raise our funds from individual donors and from charitable foundations for specific projects.

Some of the things that we've done over the last year include building communications capacity, work on persistent organic pollutants, work on cumulative effects program that my colleague will discuss later.

We drew up the set of principles on oil and 11 gas development, and we've done work on mine site 12 reclamation, and abandonment.

I just want to highlight our previous involvement in diamond mining. CARC coordinated a participation of the northern environmental coalition in the BHP environmental assessment before the panel, and it's interesting to note that eight (8) years later, many of the same issues that we raised in those proceedings are still on the table in front of us today.

We did bring forward independent technical experts in all fields to that particular environmental assessment. We continued on in the water licensing of that project. I was involved in the -- a resource person in the negotiation of the environmental agreement, and I also sat on

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1 monitoring agency.
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We were involved also in the environmental assessment of the Diavik Mine. We brought forth some technical experts, and we did make them available for -- to Aboriginal organizations again.

We are particularly concerned with that project, with regard to the cumulative effects, the alternative ways of carrying it out. In fact, we are so concerned with the decision by the Minister of the Environment to approve this study, the comprehensive study for that report, and the way that it referred many unresolved issues to other processes, that we sought judicial review, and that was only the third time in our over thirty (30) year history that CARC had ever been to Court.

But, much to, I guess, our satisfaction, we did reach an out of Court settlement with the Company that will see four hundred thousand dollars (\$400,000) going towards CARC for our own independent work on indicators, thresholds, limits of acceptable change, and modelling in the Slave geological Province, and my colleague will discuss some of that here.

Our involvement in the Snap Lake Environmental
Assessment to date, we have not been funded in any way to
participate in this environmental assessment, but we have
submitted comments on a draft floor plan.

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We requested rulings on Intervenor funding, and on the potential scoping sessions. We participated in the pre-technical meeting conference, the socio-economic technical sessions, and in the pre-hearing conference, and of

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course, we're here today, and hope to be here for a good part 6 of the week.

The Board did accept CARC as an Intervenor in this environmental assessment, but we did have very limited capability to engage in this assessment, and we have not conducted any technical reviews beyond our general set of skills and knowledge around other diamond mining projects in Government policy management practices.

Our opening statement has largely based on 14 this experience, and we bring forward a number of 15 observations to date, and we actually make a few 16 recommendations, and go out on a limb.

17 We do not take the position on this project, but we do outline some -- what we consider some unresolved 18 issues, and we make some recommendations, as I mentioned, and 19 20 we will probably be making further observations and 21 recommendations in our closing statement.

22 On to our issues and concerns. The De Beers Snap Lake Project is a greenfield development, that is, it's 23 24 a brand new mine and in a previously undisturbed area.

There's the potential for five (5) operating mines in the 25

Slave Geological Province, and -- in the range of the 1

Bathurst Caribou Herd. 2

EKATI, Lupin, Diavik, Snap Lake, possibly Jericho and there's another one up at Doris in the Hope Bay gold belt that's in a regulatory process now as well.

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6 We note that the project is in an area of 7 unextinguished Aboriginal Title. There are no land use 8 plans, and there's no legal requirements for land use 9 planning in -- in -- particularly on Crown Lands, on the

Northwest Territories' side of the boundary. 10 There's no

protected areas in the -- in the Slave Geological Province, 11

other than the East Arm Land Withdrawal. 12

13 And, there's no legal requirements for things

14 like environmental agreements, socio-economic agreements,

15 that will impact and benefit agreements.

16 The first issue we want to address to the

- 17 Board is participant funding. We recognize that the focus of
- 18 this Hearing is on the Snap Lake Project, its potential
- 19 impacts and public concerns, but it also provides an
- 20 opportunity for parties to comment on the process and how it
- 21 might -- might have been improved.
- The CARC did request participant funding from
- 23 the Board, and that was denied in September of 2001. This
- 24 has affected our ability to participate in the process, and
- 25 other parties has raised similar issues.

- It's been our experience during the diamond mining environmental and regulatory process that the capability and commitment of governments has been -- has declined.
- There's a growing need for independent technical expertise as part of environmental assessment, and we commend the Board for retaining experts, your own experts, in this proceeding.
- 9 Participant or Intervenor funding is an 10 important tool in ensure public participation and 11 environmental assessment.
- The Canadian Environmental Assessment Act recognizes this, and has enshrined the right to participant funding for panel reviews and mediation.
- And in fact, in amendments before the House of Commons to that Act, the right to participant funding will be extended to comprehensive studies, which is very -- very much equivalent to this proceeding, the environmental assessment
- 19 conducted under the Mackenzie Valley Resource Management Act.
- Unfortunately, under our legislation here,
- 21 we're treated as second class citizens. Northwest
- 22 Territories' residents are at distinct disadvantage compared
- 23 to most other people across this country.
- I want to make it clear that participant
- 25 funding is not just for environmental organizations, it's for

- 1 communities, business, and professional organizations,
- 2 women's groups, aboriginal organizations and governments, and
- 3 others.
- 4 The National Round Table recommended that your
- 5 Board receive \$500,000 per year for Intervenor funding so
- 6 that it can effectively carry out its mandate.
- 7 Unfortunately, that report was never followed up on.
- 8 We note that your Board has recognized the
- 9 issue of participant funding in potential upcoming proceeding
- 10 on the Mackenzie Valley pipeline.
- 11 We -- we've continually raised this issue in
- 12 other proceedings directly with the Minister of DIAND, and in
- 13 December of 2001, he indicated to us, in writing, that it's
- 14 really up to the Boards to request such funding.
- 15 Our hope is that your Board can demonstrate
- 16 some leadership on this issue of participant funding, and
- 17 thus ensure better public participation and future
- 18 environmental assessments.
- 19 Our first recommendation is that the Mackenzie
- 20 Valley Environmental Impact Review Board request supplemental
- 21 funding for an arm's length participant funding program from
- 22 the Department of Indian Affairs and Northern Development.
- 23 A participant funding program could be modeled
- 24 after the current program, under the -- the Environmental
- 25 Assessment Agency, with additional public consultation that

- 1 you may wish to carry out here.
- In the event that your Board does not wish to
- 3 pursue supplemental funding, we would ask that you recommend
- 4 to the Minister of Indian Affairs Northern Development that
- 5 he appoint a senior representative to report on options for
- 6 participant funding within six (6) months of the release of
- 7 your report on this environmental assessment, and that
- 8 opportunities for cost recovery, including participant
- 9 funding, from proponents be examined.

- 10 I'm going to turn the next section over to my 11 colleague, Dr. Shelagh Montgomery.
- MS. SHELAGH MONTGOMERY: Thank you, Kevin.
- 13 I'd now like to continue CARC's opening statements with some
- 14 of the concerns we have about cumulative effects and
- 15 integrated resource management.
- 16 Cumulative effects still appear to be an
- 17 outstanding issue, as we've just heard in the two (2)
- 18 previous presentations. Outstanding issues amongst
- 19 Government, De Beers, and the independent experts retained by
- 20 the Board on biophysical and socio-economic issues.
- 21 Cumulated effects assessment and management
- 22 framework for the NWT, and an action plan for the Slave
- 23 Geologic Province where terms and conditions for the approval
- 24 of the Diavik comprehensive study report by the Federal
- 25 Minister of the Environment in November of 1999.

This framework and action plan were supposed to be implemented by April 1st, 2001. We are also concerned about the failure of government to meet this deadline and how this makes proper assessment and management of projects, such as Snap Lake, much more difficult.

We further note that the cumulative impact monitoring program pursuant to Part 6, of the MVRMA is five (5) years behind schedule.

To echo the concerns just raised by Dogrib Treaty 11, and the North Slave Metis Alliance, in the absence of these two (2) initiatives it is difficult to understand just how the issue of cumulative effects associated with the Snap Lake project can be properly assessed, mitigated or managed.

15 Furthermore, we highlight some of the -- three 16 (3) relevant public registry documents where DIAND, Ellis

17 Consulting and GNWT have also raised concerns about

18 cumulative effects.

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- 19 So our recommendation Number 2, at this time,
- 20 is that the MacKenzie Valley Environmental Impact Review
- 21 Board strongly urge the Federal Government to re-commit to a

- 22 timely and effective implementation of both the cumulative
- 23 impact monitoring program and cumulative effects assessment,
- 24 and management framework, through dedicated, multi-year
- 25 funding.

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1 And again, in the absence of these being in 2 place, CARC has initiated its own cumulative effects program planned for the land, a four (4) year study to assess the 3 ecological, economic and social impacts of industrial 4 5 development, to consider the enormous changes that are underway in the central Arctic, and to give people looking 6 7 for a balance, the approach, the tools required, to -- to 8 assess potential impacts of development.

9 CARC's concern, as well as concerns earlier raised, that little is being done about the long-term 10 11 cumulative effects that twenty (20) years of predictive 12 development will have on the land, water, wildlife and the people of the region. We need to consider how much 13 development is enough and how much is too much. 14 So, we will be working towards identifying indicators and limits of 15 16 acceptable change, and developing tools to help stakeholders 17 make informed decisions.

We need to -- in order to achieve a comprehensive regional cumulative effects assessment, it's necessary to devise techniques for modeling bio-physical and socio-economic data, together.

And we have initiated some of this -- this modeling work through a cumulative effects mapping in the Slave Geological Province, particularly in the area where the Bathurst Inlet Port and Road is proposed. And I direct your

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1 attention to the two (2) maps that we put up.

We apologize for not having copies at this 2 3 time, to pass around to everybody, but before these proceedings, Hearings, are over, we will have copies in a 4 5 smaller format, for -- for everyone, and a digital copy that will be available on the -- on the web site in the registry. 6 7 So focussing on the -- the map on the -- the 8 right, is a -- a map showing existing activities in most of the Slave Geological Province. And it highlights some of the 9 10 former -- former mining activities and current activities, with -- along the winter road. 11 12 It's important to note that while some of 13 these points on the map look quite small and quite 14 insignificant, when we move to the map on the left, where we 15 have initiated a GLOBIO Cumulative Impact Analysis, we do 16 begin to see, even with what seem to be insignificant point 17 source, or points on the map, that there is overlap and, 18 certainly, a -- certainly a -- a greater impact on the 19 region. 20 So, what -- from the GLOBIO analysis and what was raised earlier by the Dogrib Treaty 11 representative, regarding wildlife avoidance of certain areas, what appear to

was raised earlier by the Dogrib Treaty 11 representative, regarding wildlife avoidance of certain areas, what appear to be isolated, insignificant features indicate overlap of buffer zones, where wildlife are likely to be affected. So the question that arises, then, is: When

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1 will the nibbling effect of impacts be addressed? And this 2 is obviously an important concern with -- with more 3 development proposed in -- particularly in the Nunavut side 4 of the border, but again, with the Snap Lake Project. 5 So just to finish up on our cumulative 6 effects, at the -- the end of our Plan for the Land Program, 7 we expect to have a computer based modelling system that will 8 assist northerners, and again, define limits of acceptable 9 change, and a means to implement measures to prevent 10 undesirable outcomes. We had hoped that this type of work would have 11

been done by now, under the cumulative effects and management

framework, or the Cumulative Impact Monitoring Program.

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certainly would have assisted the Board in its examination of 14 the cumulative effects of the Snap Lake Project, combined 15 16 with other activities in the Slave geological province.

17 I turn you back to Kevin.

18 MR. KEVIN O'REILLY: Thanks. I'll move on to the last, I think three (3), issues that we want to raise 19 The issue of a fair return to the Crown and fair 20 here today. distribution of revenues from this particular project and 21 22 then, perhaps, non-renewal resource development in general. 23 Mining royalties and taxation or economic rent

may be comparatively low for the Northwest Territories 24 25 relative to many other jurisdictions in Canada and perhaps

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the world. I guess the issue here is, will the Government 1 2

and public get a fair return for the extraction of these

3 diamonds at Snap Lake?

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4 There are equity issues around the 5 distribution of the direct or economic rent from Northwest Territories Diamond Mining, particularly the revenues to the 6 7 federal versus territorial and, I guess, aboriginal 8 governments now as well.

Some of this may be the subject of ongoing negotiations amongst the inter-governmental forum, but they continue to be issues and I'm sure you're going to hear about these issues later in the week.

13 I guess what we're suggesting here is similar 14 to the recommendation that your Board made in 1999 on the 15 Ranger, et al, pipeline where you suggested that the Federal 16 Government review royalties from frontier gas developments in 17 the Northwest Territories. We would urge you to make a 18 similar recommendation with regard to the adequacy of our 19 mining revenue collection system here in the Northwest 20 Territories.

21 And I -- our third recommendation is that 22 Mackenzie Valley Environmental Impact Review Board recommend a public review of the mineral royalty and taxation regime 23 24 for its equity and fairness.

Although CARC may differ on the preferred

1 governance and structure of the De Beers Canada Fund, we do 2 wish to commend the company for committing to set that up. We believe that it's going to be an important tool in helping 3 4

to diversify and build more sustainable economies in northern

5 communities.

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Unfortunately, there hasn't been a similar commitment from either the Federal or Territorial Government to directly target some of the revenues from Snap Lake or, indeed, non-renewal resource development in general, to promote sustainability.

We've raised this issue of targeted use of non-renewal resource revenues in the BHP panel review during the Diavik comprehensive study and now, once again, on this particular project, Snap Lake.

There are examples of such funds or targeted use of revenues from other jurisdictions including Alaska, Alberta, Norway and the Shetland Islands. The point that we're trying to make here is that we have to find ways to make inherently unsustainable activities, like diamond mining, contribute towards more sustainable economic development.

22 And what we're also concerned is that there's a very limited capacity to truly gain the benefits from 23 24 Snap Lake project given the small labour pools and the level 25 of training in many of our northern communities.

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Our fourth recommendation is that Mackenzie 1

Valley Environmental Impact Review Board recommend that a

portion of government revenues from non-renewal resource 3

developments, including the Snap Lake Project, be set aside

5 for economic diversification and to promote more sustainable

6 development.

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I want to address the issue of socio-economic, environmental and impact and benefit agreements. CARC is of 8 the view that proper mitigation and monitoring requires 9 10 legally binding agreements. DIAND seems to agree with this in terms of their -- they've indicated that an environmental 11 12 agreement will be required for this project.

GNWT says that there should be a socioeconomic agreement and we believe De Beers has actually committed to all of these agreements including impact and benefit agreements as well, but for these commitments to actually have any effect and to ensure that they are followed, your Board must first find that there's the

potential for significant adverse environmental impacts. And that you must then say, of course, that there are measures that can be taken to prevent some of these significant adverse impacts. That's the only way that your recommendations can then become binding on First Nations, local governments, regulatory authorities or departments and agencies of the Federal and Territorial governments and, of

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course, only if those recommendations are actually accepted 1 by the responsible ministers 2

So with these requirements in mind, the legislation, CARC is of the view that the Board should make determinations that environmental, socio-economic and impact and benefit agreements are necessary as mitigation measures. In fact, the Board may wish to offer some advice on the content of some of these arrangements as well.

The last outstanding issue with regards to these agreements is their timing, and we don't believe 10 anybody's actually spoken to this issue. We know that the 11 DIAND Minister required the negotiation of an environmental agreement, and significant progress on impact and benefit 13 agreements for the issuance of the water license for the BHP 14 EKATI Mine.

16 Similarly, the Diavik comprehensive study 17 report stated that all project approvals, including the environmental agreement, had to be in place before 18

- 19 construction was to begin. CARC is of the view that the
- 20 Board should make a similar finding for the Snap Lake
- 21 Project.
- Our last recommendation is that the Mackenzie
- 23 Valley Environmental Impact Review Board find pursuant to
- 24 Section 128.1(b)(ii) of the Mackenzie Valley Resource
- 25 Management Act, that the Snap Lake Project is likely to have

- 1 a significant adverse impact on the environment, subject to 2 mitigation measures.
- One (1) such measure should be the completion of environmental, socio-economic, the impact and benefit agreements before construction starts.
- We'd like to thank you for your patience today, and the opportunity to appear before you, and to make this opening statement. We respectfully reserve the right to question other parties, and to make a closing statement, and we look forward to the remainder of these public Hearings. Thank you.
- 12 THE CHAIRPERSON: Thank you, Mr. O'Reilly.
- 13 That was twenty-three (23) minutes, Kevin.
- MR. KEVIN O'REILLY: Patience.
- 15 THE CHAIRPERSON: Okay. Next on the order of
- 16 opening statements is the Government of the Northwest
- 17 Territories, Mr. Doug Doan, I believe?
- MR. DOUG DOAN: Thank you very much, Mr.
- 19 Chairman, and good afternoon. My name is Doug Doan, and I'm
- 20 here today as the acting Deputy Minister for the Department
- 21 of Resources, Wildlife, and Economic Development.
- I'm pleased to represent the Government of the
- 23 Northwest Territories, at these very important public
- 24 Hearings. With me here at the table are Mr. Paul Bachand,
- 25 who is our director, legal division, with the GNWT Department

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of Justice, and, I also have with me Mr. Gavin More, who's
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    our Senior Environmental Analyst for the Department of RWED.
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                   THE CHAIRPERSON:
                                      Are you going to have a
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    PowerPoint as part of this? Okay, then if Board Members
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    would like to take our alternate seats down here.
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON:
                                      Okay, Mr. Doan, if you
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    want, proceed.
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                   MR. DOUG DOAN: Okay. The Government of the
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    Northwest Territories has an important role to play in these
    public Hearings, and in the overall economic development of
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    the Northwest Territories.
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                   It is our responsibility to balance competing
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   priorities and interests in order to safeguard the public
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    interests.
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                   The GNWT's mission is to promote the economic,
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    self-sufficiency of the Northwest Territories through the
    sustainable development of our natural resources.
                   At the same time, we are responsible for
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22 preserving and protecting our natural environment for

23 generations to come.

24 Our Government is also committed to preserving 25 and promoting the social fabric of the NWT and our unique

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1 northern heritage.

2 Today my task is to provide an overview of the 3 GNWT position on the De Beers proposed Snap Lake Diamond Mine 4 proposal.

In this overview, I will highlight the issues 5 and concerns that the GNWT has, at the present time, 6 7 regarding the proposal.

8 In the interest of clarity, I've grouped these 9 issues and concerns under two (2) major headings:

pertaining to the development of the socio-economic agreement 10

11 between De Beers and the GNWT that need to be addressed if

- 12 the project is to go forward, and those associated with the
- 13 environmental issues and concerns surrounding the project,
- 14 which also must be addressed, mitigated, or resolved.
- 15 Many of the issues and concerns are not only
- 16 important, but complex, and as such, they will be addressed
- 17 by the GNWT in dedicated presentations throughout the
- 18 hearing.
- The GNWT is responsible for protecting the
- 20 interests and well being of all residents of the Northwest
- 21 Territories.
- In the context of these Hearings, the
- 23 Mackenzie Valley Resource Management Act stipulates a
- 24 requirement for the protection of the social, cultural, and
- 25 economic well being of residents and communities in the

- 1 Mackenzie Valley.
- 2 As the elected government of the people, it is
- 3 the GNWT's responsibility to fulfill that mandate.
- 4 Throughout these hearings it will be evidence that our
- 5 actions have been guided by our commitment to this goal.
- To make this even more clear, we have
- 7 structured this overview to reflect that mandate. That's why
- 8 I will use the Act's own headings to examine the merits of
- 9 the De Beers' proposal. In other words, how the project will
- 10 effect the social, and economic well being of the residents
- 11 and communities in the Mackenzie Valley.
- In addition, we will examine whether the De
- 13 Beers' proposal has made sufficient provisions to mitigate
- 14 the project's potential impacts on the natural environment.
- 15 Let me start with a review of a list of
- 16 priorities that we call the Territorial Interests. The
- 17 Government of the Northwest Territories aims to maximize
- 18 territorial employment and spin-off, maximize territorial
- 19 business opportunities, establish a plant forum for
- 20 sustainable development through secondary industry.
- 21 Protect the environment, and monitor and
- 22 mitigate cultural effects of development, while promoting the
- 23 positive social development of the Northwest Territories.

- 24 It's from this perspective that we will examine De Beers'
- 25 proposed Snap Lake Diamond Mine proposal.

The Government of the Northwest Territories is committed to the promotion of economic self-sufficiency in the Northwest Territories through the sustainable development of our natural resources.

To achieve this goal, we pursue a policy of 6 economic development that maximizes opportunity for all of 7 our residents.

By building and expanding capacity in our communities, we can ensure that new economic opportunities for NWT residents are created.

To build this capacity we seek and require the cooperation of natural resources development companies, such as De Beers.

For their proposed project to confer the economic benefits we expect, De Beers must work with the GNWT to set appropriate employment targets, procurement targets, and training targets for NWT residents.

In our discussion to date, De Beers has made a general commitment to hiring as many aboriginal and northerners as possible as a first priority. So, we agree in principle.

De Beers has also stated that they will employ
as many qualified aboriginal people as possible in all phases
of the project. And again, this is encouraging, but they

25 have also said that the target is not qualitative.

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1 Unfortunately, if it's not qualitative --

2 quantitative, it's not a target. Without a target it's not

3 possible to measure our progress towards that target, or to

- identify the need for additional initiatives and measures necessary to meet the targets for northern employment. 5
- Existing socio-economic agreements between the 6 7 NWT and other diamond mining companies have, for the most part, been successful in creating jobs and economic 8 opportunities for residents. A major reason for their 9 10 success is that they have established quantifiable targets.
- 11 Based on this experience, and a detailed GNWT 12 study of the potential labour pool that can be drawn upon, 13 the GNWT believes that De Beers can establish and meet 14 achievable hiring targets in the various phases of the 15 proposed Snap Lake project.
- 16 We urge De Beers, along with its contractors 17 and sub-contractors, to set quantitative hiring targets for 18 hiring northerners.
- 19 In addition to hiring targets, specific 20 employment and training initiatives must be undertaken to 21 create economic opportunities for residents of the NWT.
- That's why the GNWT recommends that De Beers 23 operate apprentice programs for trades people. We also recommend that De Beers establish a primary hiring office for 24 25 Snap Lake here in the NWT, and that northern newspapers, and

- 1 northern media, be the first point of advertising for jobs at 2 Snap Lake.
- 3 In addition, we recommend that all pre-4 employment programs, which are conducted in cooperation with 5 the GNWT, are geared toward mining trades and technology.
- 6 The GNWT is responsible for protecting the 7 social health and wellness of residents and communities in 8 the NWT.
- 9 De Beers has agreed that there will be negative social impacts as a result of their Snap Lake 10 development, and has proposed a number of measures to offset 11 these anticipated negative impacts; through partnerships with 12 Governments and communities. 13
- 14 De Beers has not, however, described these 15 proposed partnerships in any detail, or how they would link

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16 with existing community programming. Until it does, the 17 Government of the Northwest Territories cannot evaluate the

18 viability of the De Beers' proposal.

To address this issue, De Beers must provide specifics on its proposed partnerships in developing employee and family support programs in the impacted communities.

The GNWT believes that our diamond mining industry is more than just finding and extracting precious gems from kimberlite ore.

We believe that a sustainable industry will

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1 also include secondary activities that create wealth, jobs,
2 and economic opportunity.

We are currently fighting hard to ensure that 4 all federal agencies adopt the definition of a Canadian 5 diamond, as one that is mined, cut, and polished in Canada.

We also believe that each of those activities can, and should be undertaken here in the Northwest Territories.

To accomplish this goal, we recommend that De Beers enter into a written agreement with one (1), or more, NWT based firms to supply rough diamonds from Snap Lake for polishing and cutting.

In our discussions to date, De Beers agrees with the GNWT position in principle. We continue to work with them to finalize an agreement that will cover such specific areas as the quantity and quality of the gems to be supplied, the client firms to be selected, and an appropriate method to monitor the process.

We are confident that an agreement can be reached, and when it is we intend to formalize it through the drafting and signing of a Memorandum of Understanding between the parties involved.

In addition to the economic development generated by its own primary and secondary activity, the NWT mining industry benefits other sectors of the economy as

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Suppliers of goods and services, including retailers, hotels, restaurants, auto dealers, banks, and insurance brokers, to name a few, all prosper from the wealth and employment created by the mining industry. However, such activity also produces some negative economic consequences as well including housing shortages.

The Government of the Northwest Territories strongly recommends that De Beers support the permanent settlement of its staff in the NWT. Permanent settlement is seen as a way to stimulate local and regional housing industry as well as service industries throughout the area.

To fully capture all the economic benefits of our growing mining industry, the GNWT believes that the Northwest Territories must have a sufficiently developed infrastructure in place. We believe that NWT businesses have the potential to handle all of De Beers supply requirements.

By working with other mining companies currently operating in the NWT, De Beers can help our existing mine resupply and service industry develop further. When coupled with incentive programs and other initiatives to promote NWT industry, the benefit to the overall economy would be substantial.

To focus these efforts and make them

25. measurable, we expect De Reers to work towards a target of

25 measurable, we expect De Beers to work towards a target of

1 supplying 90 percent of its mine supply and service purchases 2 from NWT based companies.

2 from NWT based companies.
3 The Northwest Territories is both a major
4 producer and a major consumer of energy, that's why an
5 effective strategy to ensure the wise production and use of
6 energy is a major priority for our government. We are
7 committed to a policy that ensures that the energy needed to

8 service our residents and power our economy will be produced

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efficiently and in a way that is environmentally sound. 9

10 That's a quick overview from the Government of the Northwest Territories' perspective of the social and 11 12 economic concerns surrounding De Beers' proposed mining project at Snap Lake. A comprehensive approach is needed to 13

14 ensure that each issue is dealt with in a thorough and

satisfactory manner. 15

Resolving these issues satisfactorily will require that the GNWT and De Beers work in close cooperation with each other. The end result of this dialogue and cooperation must be a binding agreement that clearly spells out the expectations and obligations of each party.

The formal name for such an understanding is a socio-economic agreement. The GNWT looks forward to working with De Beers to conclude the socio-economic agreement for the proposed Snap Lake Project in the near future.

The environmental assessment process has, to

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1 date, achieved the minimum required level of assessment of 2 potential impact to the ecosystem. However, not all of the 3 wildlife or habitat impact can be adequately stated at this 4 time.

In some cases, the environmental assessment has relied on qualitative rather than quantitative methods to determine environmental impacts. As a result, a number of issues must be explored further to provide a suitable level of confidence in the impact predictions.

10 Long-term data is needed to understand Caribou 11 Two (2) years of baseline data is not considered 12 sufficient. A more detailed technical presentation on baseline data and predicted residual impacts to Caribou will 13 14 be made later this week.

15 A quantitative analysis of mortality and residual impacts to regional grizzly bear and wolverine 16 17 populations is still needed. Monitoring will also be 18 required to test impact predictions about wildlife species 19 including both grizzly bears and wolverines.

In order to ensure that carnivore mortality is

- 21 minimized, a comprehensive waste management plan is needed.
- 22 A cooperative approach to research and
- 23 monitoring is also needed to improve our ecological
- 24 understanding of grizzly bears and wolverines and the impact
- 25 of diamond mining on these species.

- The proposed reclamation and closure plans
 presented by De Beers do not provide a complete assessment of
 the site closure criteria for the Snap Lake Project. The
 necessary reclamation and re-vegetation activities to restore
 wildlife habitat will require long-term research and
 monitoring.
- The GNWT has three (3) main areas of concern 8 with respect to environmental protection. They are: solid 9 waste management, treatment of hydro contaminated soil, and 10 the tracking of air quality and emissions over time, to 11 verify the accuracy of computer models.
- To manage the North Pile with an integrated landfill and land farm facilities would be logistically difficult, and cumbersome, especially if the locations are continuously mobile. Therefore, we recommend adopting a single landfill site located in an existing quarry, and that will be designed specifically to mini -- minimize potential ecological risks.
- Present performance of land farms at BHP
 Billiton's Diamond Mines have been only marginally successful
 for remediating or treating hydrocarbon contaminated soils.
 We recommend further examination of other methods of
- Another option we recommend is the exploration of an agreement to transport contaminated soils to an off-

bioremediation.

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l site storage facility.

To produce valid results, emissions and fuel use must be tracked over the life of the mine. Real data, in addition to computer models, must be studied to gain an accurate measure of emissions and usage levels. Dispersion modeling alone is not an adequate way to monitor air quality.

The Government of the Northwest Territories believes that environmental agreements greatly facilitate cooperative and creative solutions to environmental concerns that are raised during the life of long-term mining projects. Environmental monitoring programs are integral part of the environmental assessment, and environmental management processes of the life of the mine.

It is essential that effective monitoring programs be developed, and implemented to address both project specific impacts, and regional cumulative impacts.

Many of the issues identified require long term monitoring over a larger area, particularly as the effects of several mines will have cumulative impact.

The experience of BHP Billiton, and Diavik in conducting environmental effects monitoring demonstrates that there is considerable knowledge that can be gained from these diamond mines.

In closing, Mr. Chairman, the Government of the Northwest Territories is generally supportive of the

project. We acknowledge the progress that has been made, but there do remain issues that are outstanding.

The Board will receive further elaboration on specific issues throughout the Hearing. The Government of the Northwest Territories is committed to working with the parties to address the outstanding issues thorough timely completion of socio-economic and environmental agreements for the life of the mine.

9 Thank you very much.

10 THE CHAIRPERSON: Thank you very much, Mr.

11 Doan.

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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: I'd just like to say on
   behalf of myself, and fellow Board Members, that we are
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    extremely pleased to see the Government of the Northwest
   Territories participating in these Hearings.
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                   We have one (1) final opening statement, and
   then, we will take a coffee break, and that is from the
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   Lutsel K'e Dene First Nation, and I believe, once I can see,
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   Chief Catholique, are you going to make the statement?
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   Continue, sir.
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                   MR. CHARLIE CATHOLIQUE: Thank you, Mr.
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25 Chairman. My name is Archie Catholique. I'm the Chief from

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1 Lutsel K'e. What I'm going to do here is, this afternoon, 2 I'm going to speak in English, half of my presentation, and 3 the other half I'm going to speak in my own language.

Lutsel K'e is -- is a community of
approximately seven hundred (700) people. We're located in
the -- the East Arm. When you go out by boat, when you go
east, you can -- it's about a hundred and fifty (150)
kilometres. There's no roads, you can only get there by
airplanes, there's daily scheds.

One (1) of the things I also want to acknowledge is that I have my Elders here with me, this afternoon. I'm just going to name them out. I have J.B. Rabesca, I have Liza Enzoe, I have August Enzoe and Albert Boucher.

I also have youth that are here this
afternoon. I have Pat Catholique, Josh Nataway, Biscaye and
Kyle Enzoe. Kyle is eighteen (18) years old, he's been
brought up by his grandfather and his grandmother. He lives
off the land. He provides for his grandparents.

When you take him out, maybe ask him, you 21 know, where you want to get a moose, then he'll definitely 22 take you there. And he's a young man that's -- that's been 23 living off the land for quite some time and I'm sure that

24 he's going to be doing that for the future.

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1 me, this -- this afternoon. And also there's going to be
2 another individual that's going to help us out, throughout
3 the week. Her name is Brenda Parlee. I'm sure some of you
4 remember her.
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I'd like to begin by reading out -- I have something that I've put together, here. And then after that I'm going to do it in my language.

Today, as the Chief of Lutsel K'e Dene people,
9 I want to bring some information to this Hearing on our
10 responsibility for the lands, waters and territory of our
11 ancestors and our future generations.

When the Creator placed our people on this lands, we were entrusted to care for them, not for this generation but for the future generations. Our ancestors have been caring for our territory. When we travel on the land, we can see their love for us. We look at the land in the same way. We want to pass this land and its valuable resources to our future generations.

According to the World Bank, the most valuable commodity on the face of the Earth, in 2050, is going to be the fresh drinking water. Our territory is full of drinking water. When a mine wants to come into our territory, they must undertake to keep the water and land clean. As a Chief, I have a responsibility to my membership and a future, to ensure that any project on the land is respectful to the

- 1 lands and waters. All living things are dependent on each
- 2 other. It is interconnected and cannot be separated.
- 3 So, we have a responsibility. This
- 4 responsibility does not belong to the Dene alone. In 1900,

- 5 our ancestors made a Treaty with the Crown. In the Treaty
- 6 process Dene agreed to share some lands with the non-Dene, to
- 7 co-exist with each other. It was not a land surrender
- 8 Treaty. We are still the owners of the lands. Any
- 9 development on our lands requires our consent. This must be
- 10 fully informed consent.
- 11 We need to know everything that is being
- 12 planned in our territory. This is our territory. We have
- 13 the information and the maps which show our trails. We know
- 14 the land. We know who used the land and for which purposes.
- 15 We hunt, fish, trap, gather all over our territory. This
- 16 must be continued to be respected by the non-Dene. We have
- 17 our Elders, our citizens and our young people, who need to
- 18 know what is going to happen.
- 19 It is not sufficient for the Government to
- 20 give permits and licences without our consent. This is part
- 21 of our treaty rights. This is part of our Dene laws to
- 22 protect our lands for the future generations.
- With that, Mr. Chairman, I'm going to also
- 24 raise some concerns and I'm going to do that in my own
- 25 language.

(THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

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To speak in my own language and I'm really happy to be here this afternoon to express the concerns that I have and I would like to thank everybody that's here and also the De Beers. I would like to thank them and one of them had attended, his name is John McConnell, I had a talk with him. He came and visit us in the community.

9 And at that time too, I told him when he said 10 -- especially the Elders, I always consult with the Elders,

- 11 before he came, I consulted with the Elders. So I said that
- 12 there's going to be a lot of people in our land. There's
- 13 going to be mining companies that's coming into our land and
- 14 what the Elders are saying at that time, they said it was
- 15 okay if they're going to be working on our land.
- 16 But they have to have respect and they have to

- 17 consult with us and they have to give us information of how 18 -- what they're going to be doing on our land. And as we're 19 going to have to help them out and we'll have to agree 20 together on any kind of projects or any kind of work that
- 21 they're going to be doing on our land.

 22 And we're not talking about this land,
- And we're not talking about this land,
 23 especially the aboriginal people and where the caribou is,
 24 around that area, around the north, it's -- we have our own

25 language it's called Katthinene in our own language. So,

- where you guys are going to develop that mine at that Snap Lake area, in our own language we have a name for it, it's called Na Yaghe Kue.
- The reason why it's called that it's because it's in the rocky bouldery country so that's why it's called Na Yaghe Kue. And Katthinene and Na Yaghe Kue, those are the lands, it's Na Yaghe Kue territory.
- And also there is surrounding communities, 9 there is Kache and Yellowknives and also Deninukue, Fort 10 Resolution, so there's the communities that surround closest 11 to that Snap Lake Project.
- In the past, how it used to work on the mines and also the BHP, the Diavik, how they started up their development and we're not talking about the mine, they have to consult with the people in the communities of how they're going to be doing their work, but I don't think that was done. So because of this, there's a lot of concerns and there's a lot of disagreements.
- I don't know why it wasn't consulted with. So anything that you're going to be starting, especially when you're going to be working on our land, you have to consult with the Dene First Nations, especially the community -- surrounding communities.
- We, the Dene people, hunt and trap around there on a big area in the north and where we're -- right in

- our trapline and our hunting area, that's where they're developing that Snap Lake. So how is the De Beers going to help us? How are we going to benefit and how are we going to be working with them? So those are the kind of negotiations we're going to have to make with them.
- And how they can have respect for the land, the caribou and also the workers, how they're going to be hiring the aboriginal people and train them and even our own aboriginal people, if they go out on a job, they're having problems, especially when they're two (2) weeks in and two (2) weeks out because it's a long way to be -- long time to be away from their families.
- And also they have social problems because of this. So those are the kind of help we need and also shortage of housing in Lutsel K'e and it's not only Kutsel K'e, it's all in the communities.
- So those are the concerns that we have and how they can help us and today I want you guys to consider what I'm saying here and where there's another concern that -- our major concern is the Caribou, because we live off the caribou, and where the caribou -- where the caribou migrate, around that area, there's a lot of mine development.
- So, they -- and also, what they -- what the caribou will feed on the food too, we're concerned about their food, and also, we're also concerned about all that

1 energy, what they're using, especially when the diesel,

2 they're burning diesel, and all that smoke, and because of

3 that smoke, it falls on the vegetation, the caribou's food,

4 so it spoils the caribou food.

So, this is why the Elders have a concern, even I. So, somehow, we'll have to help you, and consult in the -- and watch the assessment of the environment, and also how we're going to be working with the air.

9 And, we also talked hydro electricity, so

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- we're -- we're getting into business with hydro electric, so 10 maybe that we have to talk about it, how we can sell energy 11 12 to the minings companies
- 13 So, I think at that -- if we have hydro electric, that's a clean air. It doesn't spoil the 14 15 environment. So, that's the kind of things that we're 16 talking about, and those are the main issues we're talking about in Lutsel K'e. 17

18 And when we're talkin -- it's not only me that 19 we're talking, it's not only us that we have concerns in regards to environment, but then all the recommendations 20 that's been put forward in -- even us too, like, we are still 21 22 working on our land claims and we still negotiating with Government of Canada in regards to the land settlement. 23 24 And also, we had a dispute overlapping the

25 dispute with Treaty 11, and that's resolved, and where --

when they just -- Treaty 11 just open up their -- opening 1 2 remarks it -- it seems like the way they said it, that they

3 owned that piece of land, but that's not what it is.

So, we want this to be straight, so who owns the land, and are -- we can say -- we can -- we can tell who owns which land, but even though it's not settled yet. I said, this is Lutsel K'e's land and we considered as -- as it within Akiatcho land. So, we want everybody to have respect to our lands and our wildlife within Akiatcho territory. So, those are the concerns that we're hear -you'll be hearing from Akiatcho.

And this week, there's going to be all kinds 12 of other hearing, public, and so we're going to be -- there's 13 going to be all kinds of people talking, we're going to have 14 15 our Elders talking also, and also, the youth, and what 16 they're going to be covering, what they're going to be 17 talking about.

18 And, there's another concern that we have. 19 This -- about development. I have respect for people, and I want people to respect my land, so, those are the kind of 20 recommendations they'll be saying. 21

22 Especially this Mackenzie Valley Board, you guys, we -- we -- how many times have we -- I've stressed it. 23 24 We should have inter-measures agreements. We should make our own agreement. How -- what -- what we want done, and 25

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- 1 license, we want a license to go on through the Aboriginal 2 leaders.
- 3 So, we want to negotiate those things, what's 4 happens in our land. So this is what I'm saying to let
- 5 everybody know, and I want to remind everybody about this.
- 6 And also, how the funding, all the royalties, 7 resources and royalties that's coming off our land, we want -
- we want a say in it. So, we have to get some royalties 8
- coming to the Aboriginal people, so we got to get something 9
- out of there, because they are taking the royalties and the 10 11 monies out of our land.
- 12 So, you have to negotiate those ideas with us.
- 13 So, thank you for listening, and for my opening remarks, and 14 I would like to thank everybody, marci cho.
- 15 THE CHAIRPERSON: Thank you. With that, we'll take a fifteen (15) minute coffee break, and right 16
- 17 coffee, we'll go into the exciting geotechnical and
- 18 geochemistry topic.

19 20

- 21 --- Upon Recessing at 3:30 p.m.
- 22 --- Upon Resuming at 3:40 p.m.

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- 24 THE CHAIRPERSON: That's all of the opening
- 25 remarks that we're advised of. We will now go into the

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1 Geotechnical/Geochemistry section of the Hearing. We've been

- 2 advised that there are five (5) presentations: De Beers,
 3 Yellowknives Dene, Indian and Northern Affairs, Natural
 4 Resources Canada and Lutsel K'e Dene Nation.
 5 We now begin the question and answer phase
- We now begin the question and answer phase of the Hearings. And after each presentation, as I outlined this morning in my opening comments, I will allow questions from the floor to the proponent. Questions, I would remind all participants, are the purposes of clarification.

The Board will be spending most of its time, now, down on the main floor, simply because of the placement of the screen. It's very difficult to -- to see it from where we sit. So there'll be a little bit of -- a couple of minutes between each presentation, for the Board to come back and resume their seats for the question phase.

However, I'll now call upon De Beers Canada
Mining Inc. to do their presentation on the Geotechnical and
Geochemistry.

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(BRIEF PAUSE)

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- MR. JOHN McCONNELL: Thank you, Mr. Chairman.

 123 It's John McConnell with De Beers. Our first speaker this
- 24 afternoon will be Terry Eldridge. Terry is a Professional
- 25 Engineer, a Civil Engineer, and a principle with Golder

- 1 Associates.
- 2 He has twenty (20) years experience in
- 3 investigation, design, construction and operations of
- 4 tailings management facilities. His experience on mining
- 5 projects located in cold climates and permafrost regions,
- 6 include the NWT, Nunavut, Yukon, Alaska, Russia, Kyrgystan,
- 7 Kazakstan and Chile.
- 8 Terry has led the process kimberlite disposal
- 9 and permafrost component of the Snap Lake Project. Over to
- 10 you, Terry.
- 11 MR. TERRY ELDRIDGE: Mr. Chairman and Members
- 12 of the Board, I'll be discussing geotechnical aspects of the
- 13 Snap Lake Diamond Project. These are the aspects of the

- 14 project that relate to the soil and the rock at the site.
- 15 Experts for De Beers, and the Intervenors,
- 16 have reviewed the design of the facilities. The broad
- 17 geotechnical issues have been resolved and only a few issues
- 18 remain, all of which are related to the North Pile.
- 19 Some of the issues that have been resolved are
- 20 the distribution of permafrost at the site, the formation of
- 21 taliks, the integrity of the water management pond damns and
- 22 the impact of the infrastructure on ground temperature.
- We'll also briefly touch on geochemistry as it
- 24 relates to the North Pile, to help in the understanding of
- 25 the performance of the North Pile.

- 1 This image shows the location of the North
- 2 Pile relative to the north arm of Snap Lake and the air
- 3 strip. It also shows the small, temporary water collection
- 4 pond on the surface of the North Pile.
- 5 The North Pile will be the permanent storage
- 6 for the process kimberlite, which we call PK. De Beers will
- 7 be developing an underground mine at Snap Lake, and about
- 8 half of the PK will be placed underground as backfill.
- 9 The material that will not fit underground
- 10 will be placed in an area we have called the North Pile. The
- 11 PK itself consists of three (3) fractions: gravel, or course
- 12 fraction; sand, or grits fraction; and silt or fines
- 13 fraction. Each of these is about one-third of the PK and
- 14 they can be mixed together or handled separately.
- When you look at the North Pile, you will see
- 16 wide embankments constructed of rockfill and the gravel and
- 17 sand PK. These embankments surround a paste made from mixing
- 18 a three (3) PK fractions: the gravel, the sand, and the silt.
- 19 There may be a small temporary water pond, but
- 20 there will not be a large pond on the North Pile. The
- 21 seepage and runoff collection system will be a series of
- 22 ditches around the North Pile that join to sumps, and small
- 23 ponds outside the pile.
- 24 Water will be pumped from these to the water
- 25 treatment plant. The North Pile will be constructed in three

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1 (3) stages, or cells. The first cell will be located as far 2 from Snap Lake as possible, near the airstrip.
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This starter cell will provide an opportunity for us to closely monitor the performance of the pile for two (2) years before construction begins on the east cell.

The information collected during those two (2) years were used to confirm our model predictions about the performance of the North Pile during this time, and to allow us to increase the accuracy over a longer term predictions.

The surface of the North Pile will be progressively reclaimed by covering it with granite rockfill, which forms a cap over the surface. So, this represents the area that will be capped during operations.

This starts in about the third year. So, we'll have -- be able to monitor performance of the cap for nearly two (2) decades, while the mine is operating.

This is a photograph of a tailings facility that uses slurry deposition. This type of system has been used throughout the north, for example, at Colomac, where you can see the large permanent ponds that are part of the operation.

When we started the design work for Snap Lake, we decided that we did not want a large pond, and the associated problems, and the use of paste allowed us to eliminate the pond.

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So, when you go to Snap Lake, you will not see a facility with a large pond like the one (1) shown on this photograph.

Paste is not a specific material. It is the consistency of a material with a low water content. Typical paste is shown in the right photos, and the photo on the left

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7 shows a drier material, which we call a cake, which has also 8 been pumped. A slurry would be much wetter than the material 9 shown in these photographs.

Material is moved by pipeline in many industries. Probably the best example of this comes from the construction industry where wet concrete, which is a paste, is moved by pump and pipeline. This technology is used world-wide, and is well understood.

Paste is now used in many underground mine backfill systems. Paste has also been used on surface for tailings disposal at the Julietta Mine in Northern Russia, and a drier material is being used at Greens Creek in Alaska.

The Bulyanhulu mine in Africa is using a paste pump system to move its tailings to a -- a surface storage facility, as is the combined process tailings operation, owned by De Beers at Kimberly, South Africa. Many other mines throughout the world are at various stages of design for paste systems.

Thickened tailings are very similar to paste,

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although -- although they're a little wetter. Constructing a pile using thickened tailings has been done at the Kidd Creek Mine in Timmins, Ontario for over twenty (20) years.

Timmins has very cold winters, with temperatures of minus forty (40) degrees C. The Cluff Lake Mine in northern Saskatchewan also uses a thickened tailings pile, and they've had no problems operating during the winter. So, we have seen how these systems -- types of systems work, and what the problems are in cold conditions.

This photograph shows how paste tailings flow.

11 You can see that at the leading edge, there is no water being 12 released. Compare this to what you have seen at mines using 13 conventional slurry disposal methods, and you see how this 14 system reduces the amount of water that must be handled and 15 contained.

We understand that the material will not flow 17 as far during the winter, because it will freeze, and have 18 made allowances in the design by having two (2) pipelines,

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19 and multiple points for discharge.
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20 This system may require more effort to 21 operate, but this effort is worthwhile because it allow us to 22 eliminate a large pond on the surface of the North Pile.

23 After paste has been on the surface for a 24 period of time, anywhere from a few days to a few weeks, if 25 it does not freeze it will consolidate.

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In either case, whether frozen or consolidated, equipment will be able to work on the surface.

This will allow the cap to be place a short time after an area is completed.

For Snap Lake, mine systems design carried out extensive test work on making and pumping the PK as paste.

As you can see in these photographs, PK from Snap Lake can be mixed to paste consistency and moved by pipeline.

9 Now that we have seen what the North Pile 10 looks like, we can take a step back to see where the design 11 work fits in the overall assessment process.

Most of the issues with the North Pile relate to water and the impact on the aquatic life in Snap Lake. The diagram follows the flow of water from sources on the site through the water treatment plant to Snap Lake.

In this drawing, which you will see throughout the presentations, water from the North Pile is an input to the waste stream. This discussion today falls at the start of the assessment process.

Experts, both for De Beers and the
Intervenors, review the design for the North Pile. Most of
the issues related to this design were resolved, but a few
remain for discussion.

These all relate to the rate at which the PK will freeze in the North Pile; specifically, the issues are

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the prediction of the rate of freezing in the temperature 1 2 model that was use, how the rate of freezing could impact cryoconcentration, and how this could affect the quantity and 3 4 quality of the seepage release from the North Pile.

5 As part of the design process, we need to 6 understand the rang of behavior that we can expect. And this 7 is what we can do with our models.

Modeling helps us to identify the critical considerations for design in the site features, such as the climate, topography, geology, the PK paste and rock characteristics, and the operating construction methods that will be used.

13 Models allow us to ask, what if, questions, to 14 test the behavior of the system before it is constructed. And the models help us to identify what we should monitor to 15 determine performance in the field, where we can best 16 17 monitor, and when action should be taken.

For most projects, we model or analyze for stability, seepage, and geo-chemical performance. At cold climate, or arctic projects, where freezing is important, we also do temperature modeling, called geothermal modeling to determine what will freeze, and how fast or slow this freezing will occur.

For Snap Lake, the assessment of stability shows the North Pile will be stable for all the expected

conditions, including earthquakes.

1 2 Seepage modeling was carried out to determine

how much water would be handled, and where this water would flow.

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5 We used thawed conditions, which produced the largest estimate of seepage when we were looking at how large 6 7 to make the seepage collection ditches.

8 A geo-chemical model was run to understand 9 what chemicals would be in the water, and what the range of 10 concentrations would be.

11 A temperature model was used to provide the

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temperature profile for the geo-chemical model, so that chemical reaction rates could be reduced if the temperature deceased and freezing occurred.

As mentioned earlier, a temperature model is 16 an unresolved issue, and will now be discussed. A 17 temperature model was set up using a laboratory measured 18 characteristics of the paste PK and the actual site weather 19 data.

The model was calibrated to the actual temperatures measured in boreholes located at the North Pile, and this calibration showed that the model gave reasonable results for the conditions we see at the site now.

We then ran the model with what we thought would be the most likely conditions during operation and post

170

1 closure.

We did various runs, changing the surface temperature, looking at the impact of a warmer winter, the impact of a colder winter, looking at deeper snow cover, and changing the water content of the paste to see what changes these would have -- what impact these changes would have on the temperature of the North Pile.

We think that the largest uncertainty left with the model is the prediction of the weather conditions year by year. There is general agreement on patterns and ranges of behaviour and contingency measures.

The temperature model shows that there would be frozen and unfrozen zones in the pile since the pile freezes very slowly. We're not certain about the exact distribution of the unfrozen areas in the pile, because this will depend on both the exact pattern of PK placement and the weather at the time of placement and also the operating methods that are used to accommodate the conditions.

The temperature model shows that the paste will be below zero degrees C within about two (2) years of being placed in the pile and the temperature will be about minus 0.2 degrees C and it will continue to cool with time.

23 So this is just a very rough schematic which

- 24 would be summertime showing a thawed lawyer at the surface of
- 25 the pile. Previous summer, thawed layer and then just

- 1 continuous layers of unfrozen material from earlier 2 depositions.
- Although there are still some unresolved 4 issues with the temperature model, experts for INAC agree 5 that the model gives a reasonable indication of how the pile 6 will perform and that there will be a low risk of adverse 7 impact.
- As previously mentioned, the North Pile will 9 be developed in cells and we will be monitoring the 10 temperature of the paste as it was placed in the starter cell 11 so that we can refine our predictions during the mine life.
- Now, I'll move into the second of three (3) concerns relating to the North Pile which is cryoconcentration. It can also be called freezing concentration and it occurs during freezing.
- As ice forms, materials in the water are expelled from the ice and remain in the water. Again, on a graphic piece of water within the North Pile with this certain concentration of chemicals in it, when it freezes the materials in the water stay within the water itself and the ice forms around the outside, so, we have increasing concentration in the water.
- 23 Cryo-concentration is important because it 24 will lead to a higher dissolved solids concentration in the 25 water that comes from the paste in the North Pile. We must

- 1 also remember that the freezing process will reduce the
- 2 amount of water that can come from the North Pile since more
- 3 water will remain in the North Pile as ice.

The result will be a smaller amount of water with higher concentration of dissolved solids but the total load of dissolved solids will be about the same. So, you can see that cryo-concentration relates to the quality of the water seeping from the paste and this leads us to the third issue which is the seepage from the pile.

Since the North Pile is located close to the north arm of Snap Lake, there are two (2) potential pathways between the North Pile and Snap Lake. Water may run off the surface of the pile and this runoff may reach the lake. Seepage is the movement of water in the ground and this is another pathway between the North Pile and the aquatic life in Snap Lake.

The experts that reviewed the design, that was submitted with the EA, identified a number of concerns with how we proposed to collect the seepage from the North Pile. The main concerns were related to flow and ice wedges beneath the ditch.

We took these concerns under consideration and adjusted the design to improve the ditch performance. We're confident that we now have a good method for breaking a pathway between the North Pile and Snap Lake.

The issue was that water could seep from a ditch into the lake. To resolve the issue, we have reversed the direction of that flow so that it is now from the lake to the ditch. This was done by putting the bottom of the ditch slightly lower than the lake level, along as much of the ditch as possible.

This also means that the ditch bottom will be in granite bedrock. As an additional control for seepage, we will build an embankment between the ditch and the lake to rise the permafrost level above the ditch bottom. This creates a barrier to flow which is shown on the next slide.

Digging the ditch to a depth below the lake, will increase the overall size of the ditch. We've estimated the seepage that will flow from the lake into the ditch to be one (1) to two (2) cubic metres per day.

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There will be about two hundred (200) cubic metres per day of seepage from the North Pile flowing into the ditch. In addition, during the spring, there could be about six thousand (6,000) cubic metres of water from snow melt.

The ditch itself will have a capacity much larger than this, so there is more than enough capacity to handle small ice accumulations or snow drifting into the ditch. The embankment that will be placed along the ditch will also provide a year round access road for ditch

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1 surveillance and maintenance. Any blockages will be removed 2 as they occur.

The reviewers were also concerned about ice wedges and fracture rock beneath the ditch. Ice wedges occur in vertical cracks in the soil and rock. If they were to melt beneath the ditch, the resulting hole would act like a pipe, allowing water to reach the lake.

We designed the construction program so that any ice would be naturally melted during the summer. We will dig the ditch in the first year, and then leave it for a year. By removing the soil cover, the ground will thaw much deeper than before, and ice deeper in the ground will melt.

We will finish the ditch in the second year, digging the bottom into the bedrock so that we'll be able to see and fix any fracture zones. We'll then monitor the performance of the ditch for one (1) more year, before it will begin to collect seepage from the paste.

So with these modifications, we are confident we have broken the pathway between North Pile and Snap Lake. As the experts for INAC have concluded, these enhancements are critical to the design, and it's reasonable to conclude that seepage is unlikely to be significant.

Surface water runoff and seepage from the
North Pile are only two (2) of the sources of water at Snap
Lake. In terms of aquatic impacts, other inputs are surface

1 water from the site and mine water. All of these inputs are 2 sent to the water treatment plant before they're discharged 3 to Snap Lake.

In terms of the total quantity of water managed at the site in about year ten (10), when all the north foot -- North Pile footprint has been developed, there will be about 8 million cubic metres of water pumped from the mine to the treatment plant. This is the yellow bar shown on the graph.

There will be about 110,000 cubic metres of runoff from the general site. This is the blue bar on the graph. From the North Pile, there will be about 160,000 cubic metres of runoff that will be sent to the water treatment plant, and this is shown by the red bar.

We have also estimated that there will be about 70,000 cubic metres of seepage from the paste that will be collected in the ditch and sent to the treatment plant. This is the green line on the top of the graph.

So in the context of the overall project, the water that we are collecting from the North Pile is a very small component of the water being managed on the site.

This slide shows the distribution of total dissolved solids, or TDS, that reports to the water treatment system and is later discharged to Snap Lake. The TDS load is just a measure of the mass of everything dissolved in the

1 water.

The figure shows the potential additional seepage that will be collected in the ditch, and additional chemical mass resulting from using the Intervenors' worst-case scenarios in the geochemical model. Even when we add these together on the bar graph, we still have values for TDS load that are lower than those used in the EA. The TDS load used in the EA is shown by the dotted line.

9 At closure, only a small fraction of the TDS load, less than 10 percent of the total load during 10 operations, will be discharged to the lake. And this load 11 12 will decrease over time, as the pile freezes. So, in summary, we have listened to the 13 14 concerns of the reviewers, and adjusted the design of the water collection system around the North Pile. 15 We will be 16 constructing the ditch so there will be a small flow from the 17 lake into the ditch, and we are confident that this breaks 18 the pathway between the North Pile and Snap Lake. We will also be monitoring the performance of 19 the North Pile, both the way the pile will be freezing, the 20 21 way the cap will be performing, and we'll be monitoring both 22 the quantity and quality of the water collected from the 23 North Pile.

24 This information will allow us to refine the

25 predictions of long-term performance, and adjust the

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    operation in accordance with De Beers' Adaptive Management
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   plan.
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                   Thank you for your time.
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                   THE CHAIRPERSON:
                                       Thank you, sir.
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                          (BRIEF PAUSE)
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                                       Thank you, Mr. Eldridge.
                   THE CHAIRPERSON:
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                   We will now -- I will go through the list I
    have in front of me in order and ascertain if there are
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    questions of the proponent.
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                   Are there any questions from the Yellowknives
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    Dene First Nation?
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17 Chairman. We do have a couple of questions, and I'll turn 18 the mike over to Chris Burn to start, please. 19 MR. CHRIS BURN: Mr. Chairman, my name is 20 Chris Burn. I'm representing Indian and Northern Affairs

Northern Affairs Canada? Mr. Bohnet...?

MR. SEVN BOHNET:

Okay. Are there any questions from Indian and

Yes.

Thank you, Mr.

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- 21 Canada with respect to permafrost issues, and I think your
- 22 instructions were that the questions at this period should be
- 23 questions of clarification.
- 24 And, I have four (4) questions of
- 25 clarification, which I would like to pose to the proponent.

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                   THE CHAIRPERSON: Can we do them one at a
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    time, and allow an answer after each question? Or would you
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    prefer to do all four (4), and then...?
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                   MR. CHRIS BURN:
                                     My preference would be one
 5
    at a time.
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                   THE CHAIRPERSON:
                                      Okay.
 7
                   MR. CHRIS BURN:
                                     And perhaps that would be
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    also your's and the proponent's preference?
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                   THE CHAIRPERSON:
                                      Yes.
                                             It's just easier for
    the translators, that's all.
                                  Thank you.
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                   MR. CHRIS BURN:
                                     I appreciate that.
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    first question I have for the proponent is whether De Beers,
13
    or any of their close associates, have experience with
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    operation of a paste pile disposal mechanism under arctic
15
    conditions?
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                   THE CHAIRPERSON:
                                      Thank you.
17
    Eldridge...?
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                   MR. TERRY ELDRIDGE:
                                          I'm not aware of any
19
    paste pile -- pumped paste pile in arctic conditions, so I
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    have no experience.
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                   THE CHAIRPERSON:
                                      Thank you. Mr. Burn...?
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                                     Thank you, Mr. Chairman.
                   MR. CHRIS BURN:
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was made with respect to slide number 14 today. The comment

is regarding the temperature modelling, and the comment that

My second question relates to a comment that

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was made today is similar to the remark in the modest summary
    that we received last week, regarding the comments on the
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    thermal model that would be presented at this meeting, at
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 4
    which it was stated that the temperature model was set up
 5
    using the laboratory measured characteristics of the paste PK
 6
    and the actual weather site data.
                   That was stated today, or summarized today,
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 8
    and was in the notes that we received last week.
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    report of February the 14th that was submitted under the hand
    of Robin Johnstone, De Beers Canada Mining, on page 5, the
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    report states that the unfrozen water content curve for the
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12
    PK paste used in the model is the one (1) used in the 2001
    model, because the laboratory testing was completed on
13
    February the 6th, which did not leave time for incorporating
14
15
    the curve.
16
                   And, my question of clarification is whether
17
    the model was run with the data as presented today, which is
18
    that the laboratory data were used in the calibration, or
   whether it was, as stated, earlier in the information we
19
    received before February 28th, which indicates it was not
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21
    using that model?
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THE CHAIRPERSON: Thank you. Mr.

23 Eldridge...?

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24 MR. TERRY ELDRIDGE: Terry Eldridge

25 representing De Beers. We ran both models. Most of the work

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was done with the 2000 model, but we also ran the laboratory
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 2
    measured paste PK properties in the thermal model.
 3
                   THE CHAIRPERSON:
                                      Thank you. Mr. Burn...?
 4
                   MR. CHRIS BURN:
                                     Thank you.
                                                 My third
 5
    question for clarification, again relates to slide number 14,
 6
    which is actually -- we're looking at slide 17 right now.
 7
                   Well, the slide number 14 states that the
    paste temperature would fall below zero Celsius in about two
 8
 9
    (2) years.
10
                   Slide 15, presents the bulk of the paste as
11
    frozen.
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12 My question for clarification is: What does

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13
    the temperature being below zero mean in terms of the state
14
    of the water in the pile?
15
                   THE CHAIRPERSON: Thank you, sir.
16
    Eldridge...?
17
                   MR. TERRY ELDRIDGE: Mr. Chairman, zero
   degrees is the point at which freezing begins. And over some
18
19
    range of temperature, the water freezes, the light and heat
20
    is exchanged and it becomes solid.
21
                   So, zero degrees is the point at which the
22
    phase change begins.
23
                   THE CHAIRPERSON:
                                     Mr. Burn...?
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24 MR. CHRIS BURN: May I ask a question of

25 further clarification on that point? Is it fair to say that

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at zero degrees the pile is frozen?
 1
 2
                   THE CHAIRPERSON:
                                      Mr. Eldridge...?
 3
                   MR. TERRY ELDRIDGE:
                                        Mr. Chairman, at zero
   degrees the pile is at the point of beginning freezing, so it
 4
 5
    is not frozen.
 6
                   MR. CHRIS BURN: Mr. Chairman, if I may ask my
7
    fourth question then. The next slide presented a schematic
    of the pile that was dominantly assessed in the frozen state.
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 9
                   This the slide which begins, "North Pile
   temperature model results." My question to the Company is:
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    How long after the pile is deposited does this schematic
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12
    represent conditions?
13
                   In other words, what is the time involved
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    between deposition of the pile and the pile evolving to the
15
    state which is portrayed as frozen in this schematic?
16
                   THE CHAIRPERSON: Thank you, Mr. Burn. Mr.
17
    Eldridge...?
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19
                        (BRIEF PAUSE)
20
21
22
                   MR. TERRY ELDRIDGE: Mr. Chairman, the graphic
   on slide 15 was to be a schematic just showing what the
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frozen and thawed zones within the pile.

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   pattern will be. There will be variations in the temperature
   during deposition, and the exact deposition plan.
 2
 3
                   We're trying to set up procedures which will
 4
    accommodate both frozen and thawed conditions. We recognize
 5
    that both will be in the pile, and are working towards
 6
    accommodating those.
 7
                   We're not relying on permafrost for stability
 8
    of the pile. We recognize that freezing will be over a
 9
    certain range of temperature.
10
                   Our modeling shows that the pile is about
    minus .2 degrees C within a few years, so, a large quantity
11
12
    of the water within the pile itself would be frozen.
13
                   Thank you.
14
                   THE CHAIRPERSON:
                                     Thank you, sir.
                                                      Mr.
15
    Burn...?
16
                   MR. CHRIS BURN: Mr. Chairman, the preceding
    slide stated that the paste continues to cool for decades
17
18
    and, I guess, I didn't receive an answer from the proponent
19
    as to when this paste will be frozen.
                   And I have -- don't wish to pursue this matter
20
```

at this point, but just to draw this to the attention of the

time. And I will return to these in the remarks that we will

address to the Board later in the Hearing. Thank you very

Board, that the freezing of the pile is portrayed in the schematic as being moderately complete at some unspecified

183

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1 much.
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2122

23

THE CHAIRPERSON: Thank you, sir.

³ Mr. Bohnet...?

⁴ MR. SEVN BURNETT: Yes, Mr. Chair. We have

- one (1) more question and I'll turn you over to Mr. Gene 6 Yaremko. 7 MR. EUGENE YAREMKO: My name's Gene Yaremko 8 and I'm representing Indian and Northern Affairs Canada. 9 My -- I have one (1) single question and I'm just wondering, when -- your design of your peripheral 10 ditches, your collection ditches, have you considered the 11 possibility that these ditches will fill up with ice from 12 13 seepage during the winter period and that when the spring runoff period comes that you'll have reduced your capacity of 14 15 those ditches? 16 THE CHAIRPERSON: Thank you. 17 Mr. Eldridge...? MR. TERRY ELDRIDGE: Mr. Chairman, yes, we have considered there will be ice accumulations in the winter and they'll have procedures for ongoing maintenance and ice
- 18 19 20 removal to provide the capacity required. There's an 21 22 embankment directly beside the ditch to provide year-round 23 access.
- 24 MR. SEVN BOHNET: No further questions,
- 25 Mr. Chairman.

- Thank you, Mr. Bohnet. 1 THE CHAIRPERSON: 2 Any questions from -- well, obviously no NWT 3 Nunavut Chamber of Mines so. 4 Northwest Territories Metis Nation, any
- 5 questions at this time? No.
- 6 North Slave Metis Alliance? No.
- 7 Fisheries and Oceans Canada, any questions of
- 8 the proponent?
- 9 Okay. Dogrib Treaty 11...? Thank you, Ms.
- 10 Teillet.
- MR. STEVE WILBUR: This is Steve Wilbur for 11
- I have four (4) questions related to the ditch, 12 the Dogrib.
- 13 specifically, and some of these are follow-ups to some other
- questions just for some clarification. 14
- There was a slide that showed the ditch being 15
- 16 dug into permafrost and it -- I just essentially wanted to

1

25

```
17
    know if that, in essence, was -- was the plan?
18
                   Was the ditch -- right there, on that slide
    right there, shows that the ditch is going down to
19
20
   permafrost, is there any intent to go into the permafrost and
    then the follow up to that is, what's going to happen to the
21
22
    permafrost in that environment?
23
                                      Thank you, Mr. Wilbur.
                   THE CHAIRPERSON:
                   I'll let Mr. Eldridge answer but my schematic
24
```

in front of me shows the ditch actually only going to the

bedrock and not penetrating the permafrost but, Mr.

185

```
2
    Eldridge...?
 3
                   MR. TERRY ELDRIDGE:
                                         Mr. Chairman, that's
 4
    correct.
              The ditch will be excavated to bedrock and we'll
 5
    construct a berm or an embankment on the side of the ditch to
 6
    raise the permafrost above the ditch bottom.
 7
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Wilbur...?
 8
                   MR. STEVE WILBUR:
                                       It's Steve Wilbur again.
    Just to follow up on that, the permafrost boundary there
 9
10
    shows an awful strange shape and I was curious how that was
11
    derived then?
12
                   THE CHAIRPERSON:
                                     Perhaps -- is this an
    actual crosscut of a section out there or is this just a
13
14
    representation of what you think will be out there?
15
                   MR. TERRY ELDRIDGE:
                                         Schematic.
16
                   THE CHAIRPERSON:
                                     It's a representation, a
17
    schematic representation, okay.
18
                   MR. STEVE WILBUR:
                                       Just to follow up on --
19
    this is Steve Wilbur again --
20
                   THE CHAIRPERSON:
                                     Yeah, just -- I think
21
    Mr. Eldridge just wanted to add a comment to that last
22
    question.
23
                   MR. TERRY ELDRIDGE:
                                         Thank you. Just to
24
    clarify, what we're proposing to do is on the east cell,
```

we'll excavate the ditch down into the rock. The active

```
layer is quite deep here, so, we'll construct this embankment
 1
 2
   beside the ditch and the permafrost we'll at grade.
 3
                   And we'll raise the permafrost above the ditch
 4
    level. So, that will take some time.
 5
                                      Thank you, Mr. Eldridge.
                   THE CHAIRPERSON:
    Mr. Wilbur...?
 6
 7
 8
                         (BRIEF PAUSE)
 9
10
                   MR. STEVE WILBUR:
                                       Steve Wilbur, for the
              Then the proposed hydraulic gradient between Snap
11
    Lake and the ditch will effectively be cut off at some future
12
13
    time and that doesn't -- does that consider any changes in
14
    the Snap Lake water level?
15
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr.
16
    Eldridge...?
17
                   MR. TERRY ELDRIDGE:
                                         We haven't done the
18
    detailed design on that. But when we looked at laying out
19
    the ditch, specifically for the east cell, which gets
20
    constructed first, we can put the ditch bottom at about 443,
21
    which is below the lowest water level recorded in the --
    since 1978 in Snap Lake.
22
23
                   THE CHAIRPERSON:
                                      Thank you, sir.
24
                   MR. STEVE WILBUR:
                                        I have one (1) final
    question. Just a follow up on Gene's question.
25
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1
                  I was curious when they talked about the
   contingencies or measures in the -- the springtime to remove
2
3
             I was -- just wanted to know what procedures that
4
   actually will implement to remove ice in the ditch?
5
                  THE CHAIRPERSON:
                                     Thank you.
6
   Eldridge...?
7
                  MR. TERRY ELDRIDGE:
                                        They would just remove
8
   it with the equipment, if there was a large ice blockage.
9
   Take a backhoe in and excavate it. If you have snow, you
```

- 10 just plough it out.
- 11 MR. STEVE WILBUR: One final follow-up. So I
- 12 -- I guess they don't expect a lot of water to accumulate?
- 13 Experience with ditches in other mines, have -- have shown
- 14 that spring breakup, water in these ditches can be a problem.
- 15 I'm speaking specifically of BHP.
- So, I guess, this is a collection ditch,
- 17 they're not expecting there to be a large -- large volume of
- 18 water in -- in these ditches, and so ice removal will be
- 19 minimal.
- THE CHAIRPERSON: Thank you. Mr.
- 21 Eldridge...? Although I do note that you estimated there
- 22 could be as much as 6,000 cubic metres of water a day from
- 23 snow melt?
- MR. TERRY ELDRIDGE: That would be the total
- 25 quantity of water in -- in the full length of the ditch,
- 188

- 1 between the different numbers of sumps.
- 2 The, just in terms of capacity, there's
- 3 hundreds of thousands of cubic metres of capacity in the
- 4 ditch, just given the depth that we're taking it to. So
- 5 there's much more than we need.
- THE CHAIRPERSON: Thank you, sir. Thank you,
- 7 Mr. Wilbur.
- 8 Canadian Arctic Resources Committee, Mr.
- 9 O'Reilly, do you have questions?
- MR. KEVIN O'REILLY: Sorry, more of a
- 11 comment, Mr. Chair.
- 12 THE CHAIRPERSON: We, actually, are trying to
- 13 keep this to questions.
- MR. KEVIN O'REILLY: I understand, but I find
- 15 it very difficult to follow the proceedings when I don't have
- 16 a copy of -- of the overhead.
- Is there some way that the presenters can
- 18 ensure that each of the parties to the proceeding have a copy
- 19 of the written presentations or the overheads, please?
- THE CHAIRPERSON: I can certainly ask the
- 21 proponent to do that. I don't know if some of the other

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presenters have brought enough copies, but we'll try to
22
23
   accommodate your request, Mr. O'Reilly.
24
                   MR. KEVIN O'REILLY: It's not just for me.
25
                   MR. CHAIRPERSON: I know it's not just for
                                                                   189
   you, Mr. O'Reilly, thank you.
1
 2
                   Natural Resources Canada? No questions, okay.
 3
                   Government of the Northwest Territories?
 4
                   MR. GAVIN MORE:
                                     No questions, Mr. Chair.
5
                   THE CHAIRPERSON:
                                     Thank you.
6
                   And Environment Canada? Okay, thank you.
7
                   Lutsel Ke' Dene First Nation? Thank you very
8
   much.
9
                   Sorry, we will now move to presentation by
   Yellowknives Dene First Nation. And do you have enough
10
   copies to hand out, Tim?
11
12
13
                         (BRIEF PAUSE)
14
15
                   MR. TIM BYERS:
                                    My apologies, Mr. Chair.
16
   did not make any copes of that presentation. There will not
17
   be any audio visuals at all, it will just be me speaking.
18
                   THE CHAIRPERSON: Okay. And you can --
19
                   MR. TIM BYERS:
                                    I'll be --
20
                   THE CHAIRPERSON: -- you can make your
21
   presentation from your table. Don't -- don't bother getting
   up and coming to the front, you can make your presentation
22
23
   from there, sir.
24
                   MR. TIM BYERS: Okay. I can make copies
25
   available tomorrow --
```

THE CHAIRPERSON: Thank you.

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2
                   MR. TIM BYERS: -- for anyone else.
 3
                                      I appreciate that.
                   THE CHAIRPERSON:
4
                   MR. TIM BYERS: Would you like to introduce
5
                                        Yes, Tim, I'll introduce
                   MS. RACHEL CARPEAU:
6
   you.
7
                   THE CHAIRPERSON:
                                      Ms. Carpeau...?
                                        Tim Byers, he works with
8
                   MS. RACHEL CARPEAU:
   our Land and Environment Committee. We've -- we've worked
9
   with him in the past, regarding fish and fish quality, water
10
   and water quality. And he's going to make the presentation
11
12
    right now.
13
                   THE CHAIRPERSON:
                                      Thank you. I would ask if
   people do have written presentations, while we've got some, I
14
   did notice from this morning that there was substantial
15
16
    changes to some of the presentations.
17
                   At the very least, while the Board will get
18
    them, it would be nice to have a copy for the translators,
19
   because it makes it a lot easier for them follow along if
20
    they have a copy in front of them.
                                        Thank you.
21
                   MR. TIM BYERS:
                                    Thank you, Mr. Chair.
2.2
                   On behalf of the Yellowknives Dene First
23
   Nations Land Environment Committee, I've got a couple of
   concerns to address, and they both cons -- they both relate
24
25
    to what we've just heard from the presentation, which is the
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191

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2
                   As De Beers states, one (1) of the two (2)
 3
    methods that they are proposing to control the North Pile
    seepage in collection ditches from running into Snap Lake is
 4
    to construct the ditch bottom so that it lies 10 centimetres
 5
    below the level of Snap Lake, according to their -- one (1)
 6
 7
    of their technical memos, February 27, 2003.
 8
                   Now, 10 centimetres, that's less than half a
 9
    foot for the bottom of the ditch to be below the level -- the
   water level of -- of Snap Lake and, so that's kind of
10
    confusing me as how -- as to how that will be an adequate
11
12
    environmental protection measure when the lake itself
13
    fluctuates -- fluctuates by about thirty-four (34)
```

collection ditch between Snap Lake and the North Pile.

- 14 centimetres, according to Table 9.3-26 of their EAR.
- There's nothing mentioned in their technical
- 16 memo about lake water level fluctuations, and how that would
- 17 affect with the flow gradient between Snap Lake and the North
- 18 Pile.
- So, if the -- if the Snap Lake water level
- 20 fluctuates below this 10 centimetre difference, I'm wondering
- 21 if that will reverse the gradient so that you will then have
- 22 water flowing from the North Pile into Snap Lake, which
- 23 nobody wants to see.
- So, I -- I'd like to get some kind of
- 25 clarification on -- on this 10 centimetre -- 10 centimetre

- 1 level below the Snap Lake water level for the ditch.
- 2 And, the only other thing I wanted to mention
- 3 was the 50 metre buffer between the North Pile and Snap Lake.
- 4 It seems to me that other diamond mine companies have been
- 5 using one hundred (100) metre buffers between -- between non-
- 6 receiving lakes and their north -- and their waste rock
- 7 piles.
- 8 So it seems to me, comparatively, that De
- 9 Beers is not using the best method to protect the
- 10 environmental integrity, the water quality, of Snap Lake if
- 11 they're using a much narrower buffer zone.
- So, those are my two (2) concerns that I have
- 13 at the moment. And I would also like to mention that
- 14 because I'm only bringing these concerns up for the -- for
- 15 the North Pile collection ditch, does not mean that we don't
- 16 have concerns about all other aspects of geotechnical issues.
- We are following the arguments between DIAND
- 18 and the Company, and -- and NRCan's experts and the Company
- 19 very closely, and we -- we look forward to a resolution of
- 20 some of these outstanding issues. Thank you.
- THE CHAIRPERSON: Thank you, Mr. Byers.
- 22 Rather than go through the list again, are
- 23 there any questions for the Yellowknives Dene First Nation?
- 24 Okay.
- We will now move on to the presentation of

```
1
    Indian and Northern Affairs Canada. Are you -- do you have
 2
    visual aids on this one, Mr. Brodie?
 3
                   MR. JOHN BRODIE:
                                     Yes, sir.
 4
                   THE CHAIRPERSON: Okay. The Board will...
 5
 6
                        (BRIEF PAUSE)
 7
 8
                   MR. SEVN BOHNET:
                                     Thank you, Mr. Chairman.
 9
    It's Sevn Bohnet with DIAND.
                   Unfortunately, we didn't bring any extra
10
11
    copies of our presentation today, but I'll make sure we have
12
    them made available as soon as we can, and we'll also make
13
    sure we bring copies for our other presentations prior to
14
    presenting them.
15
                   At this time, I'd like to introduce our -- our
16
    team for the geotechnical portion, it's Mr. John Brodie, Dr.
17
    Chris Burn, and Peri Mehling. We'll start off with John
18
    Brodie.
19
                   MR. JOHN BRODIE:
                                     Good afternoon, Mr. Chairman
20
    and Members of the Board. I'm going to lead off our
   presentation on the geotechnical, geothermal, and geochemical
21
22
    issues relating to the North Pile.
23
                   These issues are being address jointly because
24
    they are highly interrelated in the proposed design.
    means that the issues and uncertainties in the geotechnical
25
```

- 1 elements of the design directly effect the geothermal
- 2 predictions of the design.
- And these, in turn, directly effect the
- 4 geochemical assessment and the prediction of any potentially
- 5 adverse impacts.
- 6 I think you'll find it helpful to understand

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7 the significance of these issues as we go through out 8 presentation.

It's our opinion that the aggregate effect of the geochemical -- geotechnical, geothermal, and geochemical issues associated with the North Pile will be the discharge of total dissolved solid levels to Snap Lake, and levels which are 5 to 10 percent greater than that which has been predicted by the proponent.

The manufacturer or production of tailings paste is not a new technology. Paste has been produced for a variety of tailings at a number of mines around the world.

Most of these have focused on underground backfill production, although surface paste disposal utilizing trucks has been conducted at a few sites in temperate regions.

However, there is no directly applicable precedent for the proposed tailings disposal. World-wide experience with kimberlite tailings paste is limited to a recently started operation by De Beers in South Africa.

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There are only two (2) mines where a paste is being pumped to a surface disposal site. One (1) is the Bulyanhulu mine in Tanzania, and the other is the Cluff Lake mine in Saskatchewan.

Most importantly, however, is that there is no previous experience world wide with surface paste disposal in an arctic environment.

Despite these limitations and the resultant uncertainties, which we shall go into, it is our opinion that proposed surface paste disposal is probably a better alternative to conventional tailings disposal, which would otherwise involve a large pond and extensive dams, or possibly the in-filling of waste.

At this stage, we believe that the uncertainties in the design will result in a greater volume of water being sent to the North Pile than has been anticipated and this may arise due to the need to mitigate the high pumping pressures, the abrasiveness of the paste

- 19 material itself and possibly the need to flush the discharge
- 20 lines at the multiple spigot points. In addition, the
- 21 proponent has acknowledged that winter operation is
- 22 anticipated to be problematic.
- In recognition of these problems, the
- 24 proponent has identified some management strategies, the most
- 25 important of this -- of -- of these is the starter cell which

- 1 allows monitoring and the potential to modify operations.
- 2 However, should there be some problems
- 3 encountered, the only suggested modification is the use of
- 4 elevated discharge points during winter operations and this
- 5 would result in much thicker deposited layers of paste.
- If there is both more water and thicker layers
- 7 of paste deposited in the North Pile, these will both impede
- 8 the freezing of the North Pile and neither of these issues
- 9 has been addressed in their modelling.
- The Company's simplified thermal model is a
- 11 crude representation of the proposed operations. It does not
- 12 address the potential for the additional water, the greater
- 13 thickness of the paste layers and the model considers the
- 14 pile to be a very uniform structure which is not likely to
- 15 occur in field conditions.
- 16 And I'd now like to turn our presentation over
- 17 to Chris Burn who will address the thermal issues.
- MR. CHRIS BURN: Mr. Chairman and Members of
- 19 the Board. My name is Chris Burn and I represent DIAND at
- 20 this Hearing on matters pertaining to permafrost and ground
- 21 freezing.
- I will make a general comment regarding these
- 23 issues and then I'll make some specific points. I intend to
- 24 address the thermal modelling which the proponent has used to
- 25 predict the behaviour of the North Pile during and after

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mining operations. 1

> I'd like to point out to the Board that the proponent has made considerable progress on the issues that were brought to their attention at the technical Hearing in December. We received information by or shortly after February the 28th reacting to the points that we raised in December.

We regard these reports as contributing towards resolution of the issues we identified. two (2) sets of issues: First, the quality of the thermal model and specification of the conditions applied to the outside of the pile.

And, second, determination of the composition 14 of the pile and its behaviour as it freezes. The fact that De Beers responded in a substantive way to all of the issues we raised demonstrates their agreement with the significance 17 of these matters.

18 I suspect that the progress they reported to 19 us was limited, in part, by the time available to them 20 between the December Hearings and the February 28th deadline. 21 I am sure that the issues I will now discuss can be resolved 22 with thought and application of appropriate procedures.

23 Our first concern is regarding the thermal 24 properties of the freezing paste. This diagram is figure 1 25 from De Beers' report of February 14. It shows the freezing

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behaviour of the paste. The vertical axis indicates the 1 2 unfrozen water content. So as these values decrease, the

3 amount of ice in the paste increases.

4 The horizontal axis is temperature. The solid 5 line represents a laboratory determination of this characteristic. And the dashed line represents the value 6

7 used in the thermal model.

8 Please note that we have only one (1) test conducted for this property, and this property is essential 9 for characterizing the freezing of the paste. We are forced 10 11 to generalize our appreciation of the property, from a sample

- 12 of one (1).
- While we respect that this represents progress
- 14 from the absence of such data, as was the case in December,
- 15 we do not accept that scientific or engineering proof can be
- 16 based upon one (1) trial. We require replication of these
- 17 results in order to validate them.
- 18 Second, we note that the thermal model
- 19 predicts a large portion of the pile will be of a temperature
- 20 of minus .2. There are no data from the testing in this
- 21 region. Data are provided for zero (0) and data are provided
- 22 for minus .4. And in between, there is a guess, which is a
- 23 straight line at the form of this relation.
- 24 This is critical for our third point, which is
- 25 that the test was not conducted with the high TDS process

- 1 water anticipated in the field. We suspect that as a result
- 2 the amount of freezing at temperatures near zero (0) has been
- 3 over estimated.
- 4 Fourth, the information has only briefly
- 5 presented a description of the test procedures. We do not
- 6 know if the data were obtained during thawing of the paste
- 7 sample, bringing it from a temperature below zero (0), up to
- 8 zero (0), or whether it was obtained during freezing of the
- 9 paste sample, cooling it from zero (0) downwards.
- The thawing or freezing issue is extremely
- 11 important at temperatures close to zero (0), as anticipated
- 12 for this pile. Here, we show the curves for freezing of a
- 13 silty material from Takhini Valley near Whitehorse.
- 14 Again, the vertical axis shows water content
- 15 and the horizontal axis shows temperature. Please note two
- 16 (2) points on this slide. First, that during cooling
- 17 freezing begins at some temperature below zero (0). And this
- 18 is directly due to the influence of dissolved salts, as we
- 19 would expect, in the process water.
- 20 Second, note that the water content is higher
- 21 at any temperature during a freezing run than it is during a
- 22 thawing test. In other words, during freezing, there is less
- 23 ice at any temperature than there is during thawing.

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The amount of ice that forms has a large effect on the temperature of the pile because the heat is

200

1 taken out in -- that is taken out in freezing water is not 2 used to cool the pile, it is used to form ice.

This uncertainty then influences predictions for the length of time required to freeze the pile.

The figure on this slide is number 17 from De Beers' report of February 14th, and it displays the rate of freezing of the pile. The vertical axis shows the height of the pile and, again, the horizontal axis shows temperature.

The lines show the temperature in the pile at various times. Note, that according to De Beers' prediction, at ten (10) years, after the end of mine operations, only about a quarter (1/4) of the pile will be frozen, and fifty (50) years after operations, about two-thirds (2/3) of the pile will be frozen.

The remainder, in here, may take many more decades to freeze, and this prediction is with the data we have to comment on. It's ex -- it's possible, in fact, it's probable - to use the terms that we were urged to use this morning - that the effect of process water will lengthen the freezing period to several more decades, possibly, several centuries.

In other words, the unfrozen pile will be a concern, and to quote Mr. McConnell, it will be a residual concern after mining has ceased.

The reason we draw the freezing rates and

- 1 thawing and freezing process to your attention is that they
- 2 influence the movement and destination of dissolved salts
- 3 within the pile by a process which is known as

- 4 cryoconcentration.
- 5 The next diagram is the unfrozen water content
- 6 curve from the Takhini Valley that you saw earlier. This is
- 7 for a frost susceptible material, one (1) which heaves as it
- 8 freezes.
- 9 The effects of frost heave are known to all
- 10 Northerners, and most Canadians. To this slide, I have added
- 11 data from the paste test, and you will notice that these
- 12 curves are quite distinct.
- 13 The paste test results are characteristic of a
- 14 non-frost susceptible soil like a sand, but I reiterate, that
- 15 we have only one (1) freezing test on the paste.
- In addition, De Beers has shown us in another
- 17 February report that the paste is a freely-draining material,
- 18 which retains only about 10 percent of its water upon
- 19 draining, again, like a sand, and from these data, we
- 20 conclude that the past freezes like a sand.
- Now, when sands freeze, they expel water and
- 22 salt, because the water within the sand expands when it turns
- 23 to ice. As a result, we expect considerable salts to be
- 24 expelled from the pile.
- In the frost heave test report that we

- 1 received, the proponent adopts the position that is at
- 2 variance with this conventional interpretation.
- 3 This slide shows a diagram taken from De
- 4 Beers' report of February the 26th. The Company has
- 5 conducted one (1) frost heave test to characterize the
- 6 behaviour of the paste and, again, did not use process water,
- 7 as far as we're aware.
- 8 As indicated on the slide, the proponent froze
- 9 its sample from the bottom up, not from the top down. This
- 10 is important for two (2) reasons: First, the field situation
- 11 will be dominantly top-down freezing.
- 12 Secondly, conventional frost heave tests are
- 13 conducted with freezing from the top down, so that water is
- 14 drawn into the frozen ground, and does not drop down, as in
- 15 this case.

```
16 Clearly, whether we test with or against
17 gravity, there will be -- the result of the tests will be
18 different, especially in the material that drains
19 efficiently.
```

In this case, the bottom-up freezing prevented drainage of the sample. As a result, we acknowledge some progress on these matters since December, but we await completion of this file.

The freezing behavior is critical for our understanding of the geotechnical, and geochemical impacts of

203

- 1 the North Pile, particularly if the freezing continues for 2 decades or even centuries after closure.
- I'm now going to hand over to my colleague
 Peri Mehling, who will consider the geochemical aspects of
 our presentation.
- MS. PERI MEHLING: My name is Peri Mehling, speaking on behalf of Indian and Northern Affairs Canada.
- 8 Continuing with our analysis of the North Pile and
- 9 implications for water quality that may emanate from that 10 pile.

Touched on uncertainties in superior
technology which is the pumping of paste to the surface;
touched on a thermal model, that was -- is -- appears to be a
simplification of potentially the actual disposal, which -and which may over estimate the rate of freezing. And some
uncertainties with the thermal properties that have been
covered by Dr. Burn.

And overall, our feeling was that this may underestimate the potential for release of salts and metals from the North Pile. That's from a couple of points.

One (1) of the potential issues is a potential for greater drainage of process water. And the recent

23 information indicated that this was a free-draining material,

24 but the geochemical assumptions assumed that only 14 percent

25 of the process water could be expelled through consolidation.

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If -- if the material is to be more free 1 draining, then there is a potential for a greater of amount 2 3 of process water to be drained from the pile than was 4 estimated in the assessment.

We've got also uncertainties as to whether the salts would be retained within the pile on freezing. Beers' assumptions there were that, salts would be retained, the process water would be retained on freezing rather than being expelled through the process of freezing.

10 I think Dr. Burn has indicated that -- that there's a large portion of the -- the pile that will be very 11 12 close to zero (0) degrees centigrade, or just -- just 13 slightly below, and that longer times will be taken to reach the temperatures below zero (0). 14

And De Beers' assumptions have been that anything that reaches zero degrees centigrade would be, basically, unreactive.

And while this seemed to be a relatively 19 reasonable assumption initially, when you're talking temperatures that are marginally below zero (0), in the range 20 of minus .1 or .2, you're really not down to unreactive 22 temperatures.

23 In the DIAND technical submission, there's some references to weathering rates that occur below zero (0) 24 25 degrees. We know of sulphide tailings that -- that oxidize

- 1 down to minus 10 degrees centigrade; although, as temperature 2 deceases these rates are, obviously, slower.
- 3 De Beers assumed that the active material that 4 would produce -- potentially produce salts would be the
- active two (2) meter layer that would be on the surface skin 5
- 6 of the pile, at any point in time.
- 7 And the thermal analysis that we -- that Dr.
- 8 Burn looked at, suggests that there's a greater mass of this

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9 material that is unfrozen, or just marginally frozen, that 10 may provide a source, or is likely to provide a source of 11 weathering.

Having identified a larger mass of material that could potentially provide material, we can see that -- that the summary of this kind of analysis is that there's a potential for greater seepage release over a longer time frame. We've got a larger mass of material freezing at a much slower rate.

In DIAND's February 7th technical submission, we attempted to get a -- do some scoping calculations to try to put what a larger mass would mean in terms of the amount of material that might be -- or salts that might be released and it was a scoping calculation conducted to support the need for further analysis by De Beers of this larger mass of near -- near freezing but -- but not -- or near zero (0) degrees material.

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The analysis suggested, using total dissolved solids as an example, that the additional and frozen or marginally frozen material could produce in the order of total tons per year of total dissolved solids, in addition to what De Beers had suggested.

We had suggested that this kind of analysis be conducted by De Beers for other parameters and since this was a scoping calculation, had suggested that they do a more thorough assessment to identify bounds and put this in better perspective.

De Beers responded by -- by putting the TDS values that were estimated in the context of the total mine operations, which was very useful, and indicated that the volumes of this greater mass would be relatively small in terms of the total dissolved solids that would be discharged during operations in the range of 5 percent.

And with some of the other uncertainties, you 18 can, sort of, look at it and say, okay, it might increase by 5 to 10 percent during operations. And, as their

20 presentation earlier suggested, this is a small -- small

- 21 increase in the total dissolved solids for the total site 22 during operations.
- Since they hadn't conducted analysis on other parameters, did a similar analysis for some metals and the
- 25 results are that cadmium could increase the total mine load -

- 1 the total mine load of cadmium during operations might
- 2 increase by 65 percent; meaning that cadmium is a small
- 3 volume that leaves the mine but the North Pile may act as a
- 4 fairly significant source in -- in the amount that might be
- 5 released.
- 6 So that long term the North Pile may be a
- 7 source for a longer period of time of a -- an amount of
- 8 cadmium.
- 9 Chromium that might be released over and above
- 10 what might come from the rest of the operation might increase
- 11 by about 8 percent.
- 12 The reason why these numbers are a little bit
- 13 higher is that TDS is significant from the mine discharge and
- 14 the North Pile isn't a major source. When you start looking
- 15 at metals, the balance is a little bit different. There's -
- 16 there's not the same levels of metals that might come from
- To there is not the same revers or metars that might come from
- 17 the mine water. The North Pile becomes slightly more
- 18 significant, but they are low numbers.
- One (1) of the issues why we wanted this
- 20 analysis to be done is that the potential is for continued
- 21 release of -- of these materials from the North Pile after
- 22 closure when containment of the ditches may not be there.
- 23 And also the fact that metals and TDS cannot be reduced or
- 24 are not designed -- the water treatment plant has not been
- 25 designed to reduce these parameters.

1 2

 We expect that as De Beers has proposed monitoring, it will be conducted to check all these predictions but since TDS and metals are not dealt with by the treatment plant, it's not quite clear what effective mitigation measures might be, if these values were to be in the order of the numbers that we're looking at.

I want to reiterate that these were scoping calculations and not done to the level that -- that one with De Beers information might be able to do. There were certainly some shortcuts and they may over-estimate. But it was to scope and show that there are -- there is a potential here for a larger mass of material to provide some salt to the environment.

In summary, DIAND's assessment of the North Pile, the technology, the paste pH of -- the paste PK and -- and some of the uncertainties with it, some of the uncertainties with the thermal models and the properties used, suggests that there may be a underestimated release of salts from the North Pile.

And that this release would -- will occur, over a longer period of time, decades after closure, with a result of delaying the recovery of Snap Lake. And that kind of -- the assessment of those potential impacts will be dealt with by Peter Chapman at a later time.

The increase isn't large, but it's -- and it's

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been scoped fairly well by De Beers, but we wanted to point
out that there is a potential for more coming from that pile,
probable.
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(BRIEF PAUSE)

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7 MR. SEVN BOHNET: That concludes our 8 presentation, Mr. Chairman.

9 THE CHAIRPERSON: Thank you. Are there any 10 questions of INAC by the proponent? Mr. Johnstone...?

MR. ROBIN JOHNSTONE: De Beers Canada, Robin

12 Johnstone.

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                   Is INAC aware that the aquatic's assessment
14
    assumed that seepage would be ongoing into Snap Lake, after
15
    closure?
16
                   THE CHAIRPERSON:
                                      Thank you. Mr. Bohnet...?
17
                                      Sven Bohnet with DIAND.
                   MR. SVEN BOHNET:
18
    Yes, we were aware of that.
19
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr.
20
    Johnstone...?
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22
                         (BRIEF PAUSE)
23
24
                   THE CHAIRPERSON:
                                      Okay. I was negligent on
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    the last presentation, I forgot to ask the Board Members if
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    this time.
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                   Are there any questions of INAC, by
 4
    Yellowknife Dene?
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                   NWT and Nunavut Chamber, not here.
 6
                   NWT Metis Nation?
 7
                   North Slave Metis?
 8
                   DFO? No.
 9
                   Dogrib Treaty 11? Mr. Wilbur...?
10
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib.
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    This question is for Chris Burn.
12
                   Chris, I heard your explanation about the time
13
    it might take for the pile to freeze. And I guess I wonder
14
    if you could put that in perspective of what we know will
    happen with climate -- climate warming; in effect, that will
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16
    delay the freezing even more. And I just wanted your
17
    thoughts on that, for clarification.
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                   THE CHAIRPERSON:
                                      Thank you. Dr. Burn...?
19
                   MR. CHRIS BURN:
                                     Thank you, Mr. Chairman.
20
                   I think it would be inappropriate of me to
    specify particular dates and times, either at which climate
21
    warming will occur, or at which this pile may freeze.
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                   I consider that there are -- the -- the issue
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24
    of when the pile is to be frozen is -- is unspecified at the
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they had any questions. I apologize. I won't forget you

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25 moment, as the Company responded in my previous questions.

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1 When I asked: When will the pile be frozen, as illustrated
2 on the schematic diagram, the thermal modelling
3 representatives were unable to provide a date.
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They are able to state that this is on the order of some decades after the -- the termination of mining activities. And my conservative view is that if the total dissolved solids of the test water had represented the total dissolved solids of the process water, then that might have been extended further, on the order of centuries, one (1) or two (2) centuries.

Certainly, my considered opinion is that we must, at least, anticipate the possibility of climate change over the next two hundred (200) years. However, most of the climate models which address projections for the next hundred (100) years still will predict for the Snap Lake environment a region of largely continuous permafrost.

16 environment a region of largely continuous permafrost.

17 The permafrost in the region, at the moment,
18 is up to two hundred and fifty (250) metres thick, and it
19 will take many, many years for that permafrost to thaw. The
20 freezing regime at the surface will be, for the foreseeable
21 future, a regime which is dominated by winter conditions with
22 temperatures below zero (0) than being dominated by summer
23 conditions, with temperatures above zero (0).

For that reason, I consider that permafrost will be established in the pile in the decades and, possibly,

- 1 first or second century, following deposition of the pile,
- 2 irrespective of climate warming.
- I would state that in a climate warming
- 4 scenario, naturally, the length of time will be extended, but

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1

of INAC?

No.

GNWT...?

MR. GAVIN MORE:

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my question is, extended from what, and at this point, I
 6
    don't know where to begin that extension.
                   For that reason, in my view, the climate
 7
 8
    change issue is a serious issue, but I regret to say that it
   will be an issue not for my grandchildren - and I hope I have
 9
    some - but it will be probably an issue for my great, great,
10
    great grandchildren, in two hundred and fifty (250) years
11
    time, in terms of the stability, and the thawing out of this
12
13
    particular file -- of this particular pile.
14
                   But, and I hope, Mr. Chairman, I have
15
    indicated my view that the magnitude of the uncertainty with
    the freezing of the present pile is greater than the
16
    magnitude of the uncertainty introduced by the climate
17
    warming scenarios that are discussed.
18
19
                   THE CHAIRPERSON:
                                      Thank you, sir.
20
                   Okay, is that your question?
                   Natural Resources -- no, CARC, sorry is CARC
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22
    still here?
                 No.
23
                   Okay, Natural Resources Canada, any questions
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                   THE CHAIRPERSON:
                                     Okay.
                                            Environment Canada?
 3
                   Lutsel K'e, any questions of INAC?
4
                   MS. FLORENCE CATHOLIQUE:
                                             We did have a
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   question, but it's been asked by my neighbour here.
6
                   THE CHAIRPERSON:
                                     Thank you very much.
                                                            Му
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    fellow Board Members, any questions? I have a couple.
                                                            Ι
8
    quess the first one for Mr. Brodie.
9
                   Inasmuch that you state in your presentation
    that paste production is unproven technology, et cetera, et
10
    cetera, you're not in any way suggesting that it shouldn't be
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    used, you're just merely stating that it's unproven and,
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13
    therefore, is something that has to be watched or looked at
14
   very carefully?
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                                      It's John Brodie speaking
                   MR. JOHN BRODIE:
   on behalf of DIAND. Yes. At this stage, I think that the
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No questions.

- 17 paste technology should be used. I think it's a good 18 selection for this project.
- Having said that, there are some uncertainties in their design that they cannot look to precedent to resolve at this time.
- So, these uncertainties will be carried forward as the project evolves and, hopefully, they can be
- 24 resolved in the starter cell phase of this project.
- THE CHAIRPERSON: Thank you, sir, and my

- 1 second question would be for either Mr. Bohnet, or Dr. Burn.
- In your slides, you characterize DCMI's
- 3 thermal model as a crude representation, and in a following
- 4 slide on thermal properties, only single test completed for
- 5 unfrozen water content, results not used in modelling.
- I take it from the comments that you've made,
- 7 that you've made, that you don't particularly have a lot of
- 8 confidence in the predictions that -- the proponent is
- 9 making.
- 10 What would it take to satisfy you that the
- 11 predictions or the -- that they're making are coming close to
- 12 what you think will happen?
- What has to happen for you to have more
- 14 confidence, or INAC, I should say, to have more confidence?
- MR. CHRIS BURN: Mr. Chairman, the thermal
- 16 model, and I -- Mr. Chairman, I -- you may -- I need
- 17 assistance from you on this point.
- 18 We were under instruction from our masters,
- 19 they are masters not mistresses, but we were under
- 20 instruction from our masters not to talk in technical terms.
- 21 And therefore, what I'm going to say to you
- 22 now is under that advisement, but I -- I regret that I must
- 23 introduce one (1) technical idea, and that is that the -- the
- 24 model -- the thermal model, which the proponent has used, is
- 25 a model which assumes that all of the heat flow in the pile

- 1 will be by conduction.
- Now, conduction, is what happens when two (2)
- 3 things that are at different temperatures touch each other.
- 4 So, if you -- if you pick up a piece of ice, the piece of ice
- 5 feels cold because heat is flowing, by conduction, from your
- 6 hand into the ice.
- 7 There are other ways for heat to flow. The
- 8 most significant that we encounter on the surface of the
- 9 earth is by convection.
- 10 Convection is the way heat moves when a kettle
- 11 is boiled. The element at the bottom of the kettle heats up,
- 12 and that water then rises through the rest of the water in
- 13 the kettle and disperses the heat in that way; not by
- 14 touching it, but by mixing it within the body.
- The model which De Beers uses only considers
- 16 heat flow by convection -- sorry, only by conduction.
- 17 However, the slides which you have seen from De Beers earlier
- 18 today indicate that the slurry is not a solid, it is a
- 19 slurry. It has a mixture of water and solid materials, and
- 20 that water then moves through the pile.
- So, as the water moves through the pile, it
- 22 carries heat with it, and that heat is carried by convection.
- 23 Now, the model does not consider that aspect of heat flow at
- 24 all.
- 25 For that reason, we use the term, crude

- 1 representation, because there is a chunk of the heat flow
- 2 which is not accounted for in the model, but, we consider
- 3 that for the purposes of an assessment, a generalized
- 4 indication of what is going to happen to the pile, the
- 5 conduction approach may be an -- an estimate.
- 6 The -- the second element, and I would
- 7 reiterate what we have indicated on our second -- on our -- I
- 8 think it's our -- our fifth slide, is that the model has the
- 9 paste applied to the pile in layers, just like slices of

- 10 bread, or layers on a cake.
- Each of those layers of the cake are of the same thickness, they're all of the same water content,
- 13 they're all of the same paste content.
- In the field this stuff will be coming out of spigots, it will be forming cones, some of it will be flowing one way, some of it will be flowing the other way, the pile will not grow like a cake from a reputable bakery.
- And as a result it doesn't represent the field condition and, indeed, the freezing process which, in the model, proceeds again from a flat surface, will not freeze from a -- will not proceed from flat surface, it will freeze -- proceed from an irregular surface.
- So, again, this is a model. It is a representation and we describe it as a crude representation for those reasons.

- The most important one, in my view, is the representation of heat flow, but the other two (2) are significant departures from field conditions in what is represented.
- Now, we have indicated in the December
 Hearings other elements about the model which the Company has
 addressed to our satisfaction, and they concern conditions
 regarding the amount of heat that was coming from the centre
 of the earth and we reconciled that issue without further
 ado.
- However, we do have concern -- we ought -- I should backtrack. We also requested the lab tests on the unfrozen water content characteristic; that is the figure -- I think it's figure 1 on the slides that we showed, which indicates how much water freezes at which temperatures.
- We have three (3) primary concerns with those 17 -- with that figure. The first is, to our knowledge the testing was not conducted with the process water.
- The second is that we don't know if this was a freezing or a thawing test and the results will be different.
- 21 And that is the reason that we've -- that I spent some time

- 22 in the presentation trying to explain that to the Board.
- 23 The third item is that the... oh yeah.
- 24 Mr. Chairman, I apologize for that intermission. If you'd
- 25 like to return to your seat, I will now proceed.

- The third item is really one of procedure and the procedure is that we have one (1) test result here. And that test result doesn't include data in the critical region of interest which is this temperature minus .2.
- Now, if I were to ask my friend, Mr.
- 6 Johnstone, who is an ornithologist, how many eggs are laid in
- 7 a peregrine falcon's nest, he would be able to tell me. But
- 8 he wouldn't be able to tell me from just observing one (1)
- 9 nest. He would have to observe many nests to be able to tell
- 10 me how many eggs are laid in the nest.
- In the same way, if I want to know what the
- 12 nature of this soil behaviour is, one (1) test is informative
- 13 but I need to know that that test was not a strange result.
- 14 I need to know that other tests converge on the same
- 15 conclusion.
- I can't specify to you whether I need two (2)
- 17 tests, three (3) tests or four (4) tests. But there are
- 18 engineers in De Beers' team who regularly work with this --
- 19 these kind of questions under design considerations and they
- 20 will know how many tests they need to conduct to be sure of
- 21 the result.
- I would be surprised if they were happy with
- 23 just one (1). That -- that summarises our concerns regarding
- 24 the unfrozen water content and the replication issue is also
- 25 there for the frost heave test. But for the frost heave

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1 tests we also have concern regarding the upside-down nature

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2 of the frost heave test.
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And characteristically, the test is conducted in the other direction and -- but, again, the TDS of the -- of the pour water in that test is also of concern to us in the frost heave test.

I don't know if that rather rambling response has addressed your concerns, Mr. Chairman.

9 THE CHAIRPERSON: It has, sir. Thank you 10 very much. If it didn't I wasn't going to tell you anyway. 11 Anyway, continuing on.

The next presentation is by Natural Resource Canada, Sharon Smith and do you have some visual aids with this one (1), as well?

MS. SHARON SMITH: Yes, we do.

16 THE CHAIRPERSON: Okay, so Board Members can

17 just remain at the -- the table.

18 MR. JOHN RAMSEY: Yes, John Ramsey of Natural

19 Resources Canada, Mr. Chair. I just wish to -- to note that

20 we don't have additional copies for distribution today, but

21 we hope to have those copies available tomorrow, with the 22 assistance of the Review Board's copying facilities.

22 assistance of the Review Board's copying facilities.
23 It now gives me great pleasure to introduce

24 Sharon Smith, a permafrost research scientist with the

25 Geological Survey of Canada.

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MS. SHARON SMITH: Thank you very much. Good afternoon, Mr. Chairman and Members of the Board. My name is Dr. Sharon Smith, and as John said, I work with the Geological Survey of Canada. And what I would like to do this afternoon is just discuss a bit some of the issues that NRCan has with the Snap Lake Diamond Project, with respect to the geotechnical issues.

Our main issues have to do with the thermal condition of the North Pile, and the associated seepage collection system. I would like to mention, though, that we raised a number of issues back last fall, at the technical sessions and many of our issues were resolved, and through subsequent submissions by the proponent in the form of

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14 technical memorandum.

We'd like to acknowledge that many
improvements have been made to the thermal model for the
North Pile. There are still a couple of unresolved issues
that we have regarding the upper boundary conditions; one
(1) has to do with the incorporation of snow cover in the
model and the second one (1) is the lack of consideration of
climate warming.

We also would like to acknowledge that the proponent has made substantial modifications to the design of the collection ditches, and has also added some embankments. However, we don't have much detail on the design of these

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embankments yet, or whether any thermal modelling will be done to determine if the design is adequate to maintain the permafrost above the ditch bottom. So, we have some suggestions to make about that.

So let's talk about the -- the thermal condition and the thermal model for the North Pile first.

And I want to talk a little bit about why this is important.

As we've already seen from our friends from DIAND, there -- the quantity and quality of seepage water is related to the thermal condition of the -- of the pile.

The amount of unfrozen water depends very much on the temperature of the pile. And we would like to suggest that the pile may take longer to freeze than the proponent has predicted and that the active layer, or the -- the seasonally -- the summer thaw layer may be thicker and the pile temperatures may be higher at closure and beyond than De Beers has predicted.

And prediction of the thermal condition of the pile is required to facilitate the identification of potential problems related to pile stability, seepage and water quality, and also to help to determine what mitigation measures may be required.

THE CHAIRPERSON: Ms. Smith, could you just slow down a little bit?

MS. SHARON SMITH: Oh, yes.

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THE CHAIRPERSON: The Interpreters are having a tough time keeping up.
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MS. SHARON SMITH: I want to go to dinner 4 soon, I quess. Sorry about that.

Now, with respect to snow cover, it's unclear from the submissions that the proponent made in, I believe, the end of February beginning of March, whether they have used the deeper snow covers that would be more representative of site conditions. And this is important, after the pile has been constructed, to consider what the snow cover will be that will be built up on the pile.

And De Beers has predicted that snow depths will be up to forty-five (45) centimetres in the Snap Lake area. And we would suggest that a more conservative approach, in their model, would be to use these deeper snow depths, because the winter ground surface temperature will probably be much closer to zero (0) degrees than the lowest snow depth -- than if they used the lower snow depths that they had used in their model.

With regards to climate warming, and we've already had a bit of discussion about that this afternoon. In the thermal model, the same surface temperature function has been used for each year in the model. So there has been no allowance for climate warming and variability.

And inclusion of a warming trend would be

- 1 required to adequately determine what the active layer
- 2 thickness and the thermal condition of the pile will be
- 3 throughout the life of the project, and also, following
- 4 closure.
- 5 And there are many different climate warming
- 6 scenarios, and many different climate models that can be

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used, but in the Snap Lake area, and this is just a -- a result from one (1) of the Canadian climate models that's 8 9 shown here, there's about a three and a half (3 1/2) degree 10 increase in mean annual air temperature that's projected to occur over the next fifty (50) years in this region. 11 12 And, while we haven't done any mo -- modelling for the -- the North Pile to see what effect this has, I 13 14 mean, there are examples of other studies where warming 15 scenarios have been applied, and this is just one (1) example from an area near Norman Wells, where we're looking at the 16 response of the ground thermal regime to a four (4) degree 17 18 increase in mean annual air temperature over a fifty (50) 19 year period. 20 And, what these graphs show is the change in 21 active layer over time in response to climate warming, and 22

And, what these graphs show is the change in active layer over time in response to climate warming, and there's just a different ways that you can -- you can get that four (4) degree increase; either a linear increase over time, or an exponential increase, and the other thing that you may have at the same time, is an increase in snow cover.

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So, that's what that line that says, linear plus 10 percent, just means an increase in snow cover, and if you do have an increase in snow cover, your increase of an active layer will be much more.

As well as increasing the active layer, you will also get increases in ground temperature, and for this particular case here, I think we -- we found that four (4) to six (6) metres depth, even over twenty (20) years, you could get increases in ground temperature that were approaching one (1) degree.

Now, we'll -- I do want to clarify that this is -- these are from undisturbed sites. There's a vegetation cover, so this is somewhat different than what you would have at Snap Lake with the North Pile. In fact, with the North Pile you're dealing with a bare surface cover, so you'd have less buffering from changes in climate.

Okay, so as I've already said, increases in thaw depth and ground temperature may occur in response to

- 19 climate warming, and it's important to consider what these
- 20 changes might be since, as we're already seen from the
- 21 previous presentation from DIAND, the temperatures in the
- 22 pile predic -- predicted already to be very close to zero (0)
- 23 degrees.
- 24 And, mos -- and -- and there's a large portion
- 25 of the water that remains unfrozen. So, with this additional

- 1 effect of climate warming, there will be a delay in the
- 2 freezing of the pile, and this will be particularly important
- 3 in the assessment of the post-closure performance of the
- 4 pile.
- 5 It will have some effect on how long these
- 6 contaminants and salts and so forth may be released from the
- 7 pile, and as well as a quantity and quality of the -- the
- 8 post closure seepage water.
- 9 And I'd just like to now make a few comments
- 10 about the design of the seepage collection ditch, and the
- 11 embankments, and the importance of that.
- The whole idea behind the construction of
- 13 these embankments is to raise the permafrost table above the
- 14 ditch bottom, so that you can provide a barrier to flow
- 15 between the ditch and Snap Lake.
- The thing, so that you have to remember, is
- 17 that the summer thaw depth may vary in response to climate
- 18 variability and change, so, from year to year, it may -- may
- 19 also vary.
- 20 Natural Resources Canada generally supports
- 21 the proposed -- the proposal for improvements to the ditch
- 22 design, and also, the addition of these embankments. We
- 23 don't have much information on how these on -- on the exact
- 24 design of these embankments yet, but we feel that it would be
- 25 important to do thermal modelling that takes into account the

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potential climate -- climatic conditions that will exist at 1 2 the site, over the length of the project and beyond, so that we can determine if the permafrost will be maintained above 3 4 the ditch bottom over the length of the project and post 5 closure. 6 Okay, and just for those that -- like, if you 7 recall from the -- the first presentation by De Beers, we 8 have an active layer of about eight (8) metres. 9 So, the permafrost table has to be raised by five (5) to six (6) metres. In the foundation materials, the 10 granite -- you're dealing with fairly high thermal 11 conductivity materials, so they are fairly responsible -- or 12 13 responsive to variations in climate, so you can have a fair amount of inter-annual variability and thaw depth. 14 15 So, that has to be considered in designing So, what could be done is to take an approach 16 these ditches. 17 that is similar to the one that was used at EKATI for design 18 of the tailings dams, where you pick a critical depth, and in 19 this case it would a depth above the ditch bottom, and 20 determine, with your models, whether or not that remains 21 below zero (0) degrees, for the length of the time that the -22 - those ditches and those embankments must be operating.

In the absence of doing this thermal modeling,

- 227
- 1 thermal regime and performance of the seepage collection
 2 system.
- So, a few concluding remarks and recommendations then that we have. What we recommend to resolve the outstanding issues that we have is that a more conservative approach regarding the upper boundary condition for the thermal modeling of the North Pile be used.

the monitoring program, which the proponent has proposed, will be key to identifying any unexpected changes in the

And that it takes into account the deeper snow cover of forty (40) to fifty (50) centimeters, which is more representative of the site conditions, okay, following the construction of the pile. And that they also consider a

12 warming trend in the thermal model.

Our other recommendation is that thermal modeling be conducted that takes into account the potential climate conditions at the site to determine if the design of the embankments is adequate to maintain the permafrost table above the ditch bottom.

Now, De Beers has proposed a monitoring program for the North Pile, and the seepage collection system. We recommend that that monitoring program be conducted, as it is required to identify any unexpected changes in the thermal regime and performance of both the North Pile and the seepage collection system, which includes the embankments and the foundation material itself.

This program must be adequately designed to

assess the performance of the PK disposal management technology in an Arctic environment. And as I -- as we've already heard earlier, there is no previous experience for this type of disposal technology in an Arctic environment.

The program has to be designed to provide early detection of problems and to also help to determine what the appropriate mitigation measures may be.

Now, it's been proposed that thermistors be installed in both the North Pile and the embankments, and we feel it should also be included in the foundation material beneath the embankments. We'd recommend that these be fairly precise thermistors, okay, maybe of a hundred -- hundredths of a degree precision.

And this will help to ensure accurate estimates of the unfrozen water content in the pile. And it will also be sufficient to identify unexpected changes in the thermal regime of the pile and the embankments that may be related to climate warming and variability.

And I think, Mr. Chairman, that's all I -- I have to say, for the time being. Thank you for your attention, and I hope we -- I slowed down enough there for -- 22 for the interpreters to catch up.

THE CHAIRPERSON: Thank you, Ms. Smith.

24 Any questions by the proponent of NRCan? No. 25 From the rest of the Intervenors, any

229

```
1
    questions for NRCan?
 2
                   Public, no.
                   Board Members...?
 3
 4
                         Well, thank you very much.
 5
                   We have one (1) final presentation, that of
 6
    the Lutsel K'e Dene First Nation. And you -- have you got
 7
    visual aids, Florence, or it's just a statement you have?
 8
                   MS. FLORENCE CATHOLIQUE: I just want to say
 9
    that Lutsel K'e Dene First Nation, when we -- we looked at
    the topics to be discussed, we classified the areas that we
10
11
    wanted to make presentations in a different way than what is
12
    scheduled here.
13
                   And so, in regards to the geochemistry and the
14
    geotechnical issues, our presentation was going to be
15
    addressing the -- the land and the water.
16
                   And so, I think that might be more appropriate
17
    to have -- to do that tomorrow under the hydrogeology part.
18
                   THE CHAIRPERSON: Sure, that's fine. And what
    I'll do then is I'll add you to the hydrogeology list
19
20
    tomorrow.
21
                   We have two (2) presentations, one (1) from De
22
    Beers, one (1) from Indian and Northern Affairs, so I'll just
23
    -- I'll move your presentation over there then, if that's
24
    okay with you?
25
                   Okay. Well, with that then, we will bring an
```

- 1 end to today's proceedings. I thank you all for what is a
- 2 very good first day. A few hiccups, but nothing that we
- 3 can't deal with.

```
And we will see everybody here at nine o'clock
 4
 5
    tomorrow morning. And we will start off with Air, Waste,
    Abandonment and Reclamation.
 6
 7
                   Thank you very much. Good Afternoon.
 8
 9
    --- Upon Recessing 5:35 p.m.
10
11
12
    Certified Correct,
13
14
15
16
17
    Wendy Warnock, Ms.
    Court Reporter
18
19
20
21
22
23
24
25
```

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1
 2
 3
 4
                    MACKENZIE VALLEY ENVIRONMENTAL
 5
                          IMPACT REVIEW BOARD
 6
 7
 8
 9
    HELD BEFORE:
                    Board Chairperson
10
                                          Gordon Wray
                                           Danny Bayha
11
                    Board Member
12
                    Board Member
                                           Frank Pope
                    Board Member
13
                                           John Stevenson
                    Board Member
                                           Charlie Snowshoe
14
15
16
17
18
    HELD AT:
                      Northern United Place
19
20
                         Yellowknife, NT
21
22
23
                        April 29th, 2003
                            Volume 2
24
25
```

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1
                          APPEARANCES
2
   John Donihee
                                          Board Counsel
3
4
   Robin Johnstone
                                          De Beers Canada Mining
   John McConnell
                                          Ltd.
5
6
  Eric Groody
7
                                          Department of Justice
   Yvonne MacNeil
```

1 APPEARANCES (Cont'd) 2 3 Julie Dahl Fisheries and Oceans 4 Canada 5 6 Mark Dahl Environmental Canada 7 Yellowknives Dene First 8 Rachel Crapeau 9 Tim Byers Nation 10 Jean Teillet 11 Dogrib Treaty 11 Council 12 13 14 Canadian Arctic Kevin O'Reilly 15 Resources Committee 16 17 Mike Vaydik NWT and Nunavut Chamber of Mines 18 19 20 Jason Lepine Northwest Territory

21 22 23 24 25		Meti	is Nation		
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10					
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22					
23	Cer	tificate of Reporter		195	
24	CCI	orrespondent to the portion			
25					

24 25

```
file:///Y|/text%20Day%202.htm
    --- Upon commencing at 9:05 a.m.
 2
 3
                   THE CHAIRPERSON:
                                     Good morning, ladies and
 4
                Welcome to the second day of Hearings.
    gentlemen.
 5
                   This morning we will start off with Air,
 6
    Waste, Abandonment & Reclamation. I have Notice of two (2)
 7
    presentations, one (1) by the North Slave Metis Alliance and
    the second one (1) by Lutsel K'e Dene First Nation.
 8
 9
                   The proponent has a short opening statement
    that they would like to make, prior to us continuing on with
10
    the presentation by North Slave Metis Alliance.
11
12
                   As I said yesterday, we have Dogrib on Channel
    6, Chip on Channel 4 and English on Channel 1. And just a
13
    reminder to put your cell phones on vibrate or turn them off.
14
15
                   Anyway, Mr. Johnstone?
16
                   MR. ROBIN JOHNSTONE:
                                          Good morning, Mr.
17
    Chairman and Members of the Board. De Beers would like to
18
    make a brief statement regarding Air, Waste and Closure and
19
    Reclamation.
20
                   De Beers is, as -- as stated yesterday, is
    committed to an air quality monitoring program that confirms
21
```

the predictions of the environmental assessment. De Beers air quality monitoring program will consist of both emissions tracking and ambient air monitoring.

Fuel use emissions and other environmental

6

performance parameters will be tracked and reported through 1

2 the Environmental Management System. In response to concerns

raised by Intervenors, De Beers' existing ambient air 3

monitoring will be enhanced by adding particulate monitoring, 4

5 known as PM10 and PM2.5 The final design of the air quality

monitoring program will be developed with input from 6

7 communities and regulators.

8 De Beers would also like to take this opportunity to provide some clarification regarding closure 9 and reclamation that may address some of the points raised by 10 the Government of the Northwest Territories during their 11 opening remarks. 12

24

```
13
                   Current plans for the landfill and land farm
    includes operating each within the North Pile. The purpose
14
15
    of this is to reduce the size of the project footprint at any
16
                   The landfill and the land -- land farm will
    one (1) time.
17
    initially be placed in the eastern section of the North Pile.
18
                   Once the eastern section of the North Pile
19
   nears completion, that landfill will be kept and closed.
    land farm will be gifted and decommissioned. Any soils still
20
   exceeding GNWT guidelines will be transferred to the second
21
22
    land farm, or taken off-site for disposal or treatment.
                   The landfill and land farm will be then be re-
23
24
    established in the area of the West cell, with the landfill
   being located in the former quarry, and managed through to
25
```

7

```
2
    hydrocarbon contaminated soils in the North. Research
 3
    supports the effectiveness of land farming in cold climates.
 4
                   Land farming has also been used by --
 5
    successfully, by government departments and private industry
 6
    within the Northwest Territories. Based on these
 7
    demonstrated successes, De Beers has selected land farming as
 8
    the best method for treating contaminated soils on site.
 9
                   However, we also recognize that comprehensive
10
    management and monitoring plans are key to effective land
              To this end, De Beers is committed to monitoring
11
    the land farm to ensure effective performance and would
12
13
    consider alternatives to land farming should management
14
    techniques prove to be ineffective in treating the soils.
15
                   In their guidelines for construction,
16
    operation and de-commission -- de-commissioning of land
    treatment facilities, the Government of the Yukon states
17
18
    that:
19
                     "Petroleum hydrocarbon contaminated soils
20
                     can be effectively and efficiently
                     remediated through the use of land farming
21
22
                     techniques."
23
                   Now, with respect to closure and reclamation.
```

The preliminary closure and reclamation plan was developed by

closure. Land farms are a proven technology for remediating

5

6

7

8

9

10

11

12

13 14

15 16

17

18 19 8

```
reclamation bonding requirements. In response to Intervenor concerns, this document was submitted in advance of the Public Hearings.
```

The plan was developed as a live document to which changes will be made during the regulatory and operations phases based on Intervenor input, operating experience, and research results.

The re-vegetation and surface materials handling plan appended to this document states that De Beers will establish a reclamation monitoring program to assist the suitability and success of various reclamation activities.

In addition, De Beers also submitted a technical memorandum outlining project milestones including De Beers' approach to the development of monitoring and management programs and proposed windows for Intervenor involvement. De Beers recognises the importance of long-term monitoring for reclamation, re-vegetation and restoration of wildlife habitat.

Thank you very much, Mr. Chairman.

THE CHAIRPERSON: Thank you, Mr. Johnstone.

21 Anybody have any questions for the proponent on their opening 22 statement.

Okay. If not, we have scheduled now the North Slave Metis Alliance. Ms. Johnson, do you visual aids or is it just a case of the Board should move down to its...

```
1 (BRIEF PAUSE)
3 MS. KRIS JOHNSON: Good morning. My name is
```

- 5 Kris Johnson. I'll be presenting the air, waste, abandonment
- 6 and reclamation issues for the North Slave Metis Alliance. I
- 7 have extra copies of the presentation if anybody would like
- 8 one.
- 9 The issues the North Slave have with air,
- 10 waste, abandonment and reclamation mostly surround any waste
- 11 that's left on site, the final abandonment and reclamation
- 12 plans.
- The current plan for decommissioning the mine
- 14 facilities are vaque. Materials buried on site or disposed
- 15 of in underground workings will have unforeseen environmental
- 16 consequences. These are all in answer to the question of
- 17 whether or not there will be adverse environmental impacts
- 18 resulting from the mine.
- 19 The site will not be brought back to a pre-
- 20 development state. Traditional knowledge has not been
- 21 incorporated into the reclamation and abandonment plan.
- 22 Aboriginal groups will not be consulted during the
- 23 abandonment approval process. Habitat loss compensation has
- 24 not been proposed.
- 25 What can be done in a further review to remove

- 1 the uncertainty surrounding the Snap Lake diamond project in
- 2 relation to reclamation and abandonment? Plans for
- 3 decommissioning the mine facilities must be developed prior
- 4 to approval.
- 5 Traditional knowledge must be used in the
- 6 development of the decommissioning plans. This is very
- 7 important for Aboriginal communities, as traditional
- 8 knowledge is supposed to have equal weight to Western
- 9 Science.
- The impacts of burying materials in the mine
- 11 workings on the site landfill must be described, and assessed
- 12 prior to approval.
- De Beers must commit to bringing the site back
- 14 to pre-development state. Traditional knowledge must be the
- 15 foremost contributing factor to the creation of monitoring
- 16 and mitigation programs to ensure the lack of baseline data

8

10

- does not prevent Snap Lake development project site from
- 18 being returned to the pre-development state.
- Aboriginal groups must be a part of the
- 20 abandonment approval process, and any loss of habitat must be 21 compensated.
- 22 And in conclusion, if it is uncertain,
- 23 however, where the project is likely to cause a significant
- 24 adverse environmental effect, or that the project will cause
- 25 significant adverse environmental effects that may be

1 justified in circumstances, the project must be referred to a

And this is from an interim guide adopted by 4 Mackenzie Valley Environmental Impact Review Board. Thank 5 you.

THE CHAIRPERSON: Thank you very much, Ms. Johnson. Just give us a few seconds.

9 (BRIEF PAUSE)

mediator or a review panel.

11 THE CHAIRPERSON: Are there any questions by 12 the proponent of the -- Mr. McConnell...?

MR. JOHN McCONNELL: John McConnell, De Beers 14 Canada. Just a couple of questions. I guess the first one 15 (1) is you -- in your slide on page 3, I guess it was, you 16 suggest that the decommissioning plans are vague.

I just wonder if those comments reflect the draft abandonment reclamation plan that was submitted in February?

THE CHAIRPERSON: Thank you. Ms. Johnson?

MS. KRIS JOHNSON: Kris Johnson, from the

22 North Slave Metis. As far as the North Slave are concerned, 23 they have not had adequate funding in order to have experts

24 review this material.

We request that any questions be submitted to

```
the North Slave in writing, and should funding become
 1
 2
    available, we will give action on that.
                   THE CHAIRPERSON:
 3
                                      I take it, then, that
 4
    you're not prepared to answer any questions during the course
 5
    of these Hearings?
 6
                   MS. KRIS JOHNSON:
                                       I can try my best, but as
 7
    far as technical issues, I am not at liberty to comment.
 8
                   THE CHAIRPERSON:
                                             Mr. McConnell...?
                                      Okay.
 9
                   MR. JOHN McCONNELL:
                                         Sure, just one (1) more
10
    question. You suggest the materials buried on site could
    have an unforseen environmental consequences. I guess I'd
11
12
    like a little more clarification about what materials you
   were concerned about, because this is quite a, you know, this
13
14
    process of burying inert materials on the site is certainly
    in the plans for Diavik, BHP, and as well, is being carried
15
16
    out at the Polaris Mine, and accepted that this is the best
17
    way of disposing of inert materials.
18
                   THE CHAIRPERSON:
                                     Are you able to answer
19
    that, Ms. Johnson?
20
                   MS. KRIS JOHNSON:
                                       I believe the North Slave
21
    Metis' position on leaving anything on site is that the site
    was relatively pristine before Snap Lake developed, and we'd
22
23
    like to see that when it's reclaimed and abandoned.
24
                   THE CHAIRPERSON:
                                      Thank you.
25
   McConnell...? Any questions from the other Intervenors, or
```

```
public for North Slave Metis? Okay. Thanks very much, Ms.

Johnson.

The next notification I have is a presentation
by the Lutsel K'e Dene Nation. Can the Board stay where they
are, Mr. Catholique? Or -- you've got -- okay, thank you.

(BRIEF PAUSE)
```

9

MS. FLORENCE CATHOLIQUE: Good morning

I just want to introduce the format that
Lutsel K'e has taken in regards to the presentation. We
normally do our presentations where we involve our Elders,
and also our youth.

And so in this presentation the Elders will speak in their language, which means that you will have to use your translation equipment.

And when they're finished then the youth will do the recommendation in English. We're not open to any questions, mainly because any technical information that may have flown from industry or some -- any of the organizations that were involved, we did not have people to review them because of our funding and the high cost to hire professional people.

We also went through a process within this Hearing preparation time where we lost three (3) CEO's in the department that was responsible for -- for this work.

And so, Lutsel K'e, within the last week, has -- has done a very rush job in preparing this. You will notice that some of the overheads may not correspond to what has been -- been said because we didn't prep them -- we prepped them as much as we could, but this is the best that we could do.

I see, so I will now introduce Elder Eliza
Enzoe, Albert Boucher, youth Pat Catholique, and Frank Basil.
MR. ALBERT BOUCHER: Thank you. My name is
Albert from Lutsel K'e. I'm going to talk my language now.

(THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

We're living in Lutsel K'e, and there's a lot of mining development around our community. So, we have a lot of concerns in regards to our land and our wildlife.

20 So, that's what we're going to be talking about.

There's a lot of mining companies, industries,

- 22 that's coming onto our land, so that's what we're talk --
- 23 that's what I'm going to be talking about.
- 24 The first thing that I'll be talking about,
- 25 why we want our -- why we want our land to be taken care of.

- 1 We used to hunt and trap, and our grandparents used to hunt 2 and trap around that area where the mining's are developing.
- So we don't want any damages done to our land and our wildlife and our water. And especially for the animals that are living out in the Tundra and also on the Eskers who -- we have to watch out for the animal dens.
- In the -- in the -- we used to go out trapping and whenever we go out trapping out into the barren lands, we go out to the Eskers because we know what -- that's where all the animals are. So we used to go out there to get our money so that's how we feed our children.
- So we know when those animals, those martens and white foxes, we know when they migrate and when their plentiful for us to go trapping, so that's when we go over there, so this is why we want them to watch the wildlife out there and have respect and monitor the wildlife.
- And we know when there's going to be an airport built, especially on the Eskers, over there, because it's sort of flat land. And if they're going to be doing some -- any development on the Eskers, they're going to have to look out for the dens for small animals, fur bearing animals.
- And if there are going to be any damages done to any dens on whatever Eskers they're going to be developing on, they're going to have to compensate, they're going to

16

1 have to do something.

25

```
2
                   And also, they're also going to be using all
 3
   kinds of -- they're going to be using gravel, I know, to make
 4
    the roads from the Eskers, they'll be using the gravels in
 5
                 So those things, they're going to have to watch.
    the Eskers.
 6
                   I know, in the future, we're going to have a
 7
    lot -- lots of other mining companies will be coming onto our
 8
    land. So we have to do something now, we have to put some
    kind of recommendation or have to say something that -- that
 9
10
    we won't have so many impacts of the mining companies for the
    future of our children.
11
12
                   This land is very important to us, we live off
13
    it, we eat off it, and also the water is very important.
                                                               So
14
    we want -- we wanted to -- we wanted the mining
15
    development -- mining people, to watch out for the
    environment, monitoring, and also to monitor the caribou, the
16
17
    movement.
18
                   And also the vegetation around that mine
19
    footprint because the animals have their own food which they
    eat, lichen -- caribou -- especially caribou, lichen, shrubs.
20
21
    They eat that so we want -- we want those food -- won't be
22
    contaminated.
```

(THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

```
1
                   MS. ELIZA ENZOE: Good morning. We're here
 2
   again this morning. I sat here in the meeting all day
 3
   yesterday and today and I've been listening what's being
4
    said.
5
                   If we're going to be working or developing
6
    something on the land, there's a lot of things that is
7
   destroyed, even little things. And if we're working on
8
   developing on the land, that's right in their home community.
9
    We live off that land, we feed ourselves off that land.
10
                   I never heard -- I never heard anybody said
   anything about my great -- how my great grandparents had
11
    lived and my grandmother had lived a long time ago.
12
   used to get medicine off that land, we used to -- every time
13
```

we get sick, we use all kinds of medicine off the land to 14 cure ourselves. And we also pay the land. 15

So the Aboriginal people have survived off 16 17 that land using the land as their medicine and their food and 18 also the rocks, we use that rocks too. It's -- right now, the rocks out in the Barren Lands are very important to us 19 because it's, sort of, like medicine for us. And now you 20 guys are drilling all that -- our land and destroying our 21 22 medicine.

23 And if you're going to develop on somebody's 24 land, you have to consult with the people who -- who it 25 belongs to and you don't go over the people and, you know,

18

just go on the land and do anything but you have to do 1 2 consulting first before you do anything on the land.

3 And the Aboriginal people don't do that. We 4 have a boundary, as you know, and anything that's in that 5 boundary belongs to us. And where the Parry Falls is, where 6 that -- the Parry Falls is, that's very sacred to us.

7 And we also have to watch for the flooding and if there's a lot of flooding we're going to lose a lot of 8 berries, like, especially that we have all kinds of berries, 9

blueberries, cranberries, and northberries are our fruits.

11 And so that's like destroying our fruits from us.

12 And also those dry shrubs too -- those dry old bushes, those are food and we -- when we go out into the 13 14 Barren Lands we use those dry twigs to make a fire. And here 15 you can see all kinds of artifacts that are found around that 16 area where people used to live.

17 So even by that evidence that we lived on 18 there, I've been there myself and I've seen those evidence. I used to live out there too. And where that -- where the --19 20 Snap Lake where they're going to develop that mine, I was at 21 that site too. I looked at that land -- that land very good.

22 I seen how beautiful it was and now I'm thinking about it.

How our ancestors and my grandparents used to 23 24 live around that area. And how long we've been living --

thousands of years we've been living here. Aboriginal people 25

```
1
   have been living out on the land. We never destroyed our
 2.
    land. Look how beautiful it looks out today.
 3
                   And all the vegetation that grows out and
 4
    inland -- if there is a minerals or there's rocks or anything
 5
    that's good it seems like you guys are taking it all from --
 6
    all out of -- just to make mining, but us, we don't do that
 7
    to our land.
                  We don't tear our land to make money.
 8
                   I just heard the woman talking, Kris, about
 9
    how they have no TK knowledge into the -- within there for
    the traditional people of the land and this is the way the
10
   mining industry has been doing to us since time memorial.
11
12
    There was a lot of mining in our area which we didn't know
13
    about.
14
                   MR. PAT CATHOLIQUE:
                                         Recommendations
15
    regarding mining.
                       De Beers Canada Ltd. has said that their
16
    project will have an insignificant impact on the land and
17
    vegetation in the Na Yaghe Kue region. However, we do not
18
    feel that these predictions can be guaranteed.
                   We, therefore, recommend that ongoing
19
20
    monitoring based on traditional ecological knowledge of
21
    the -- of the project and its effect on the land and
22
    vegetation be carried out. Monitoring should focus on key
23
    landscapes.
24
```

20

```
1
2
           (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
3
4
                  MR. FRANK BASIL:
                                      This meeting, I would like
5
   our land monitored by also including the Dettah people,
  because we know a lot about the land, and we know what goes
6
```

Thank you.

```
on on our land, and how the animals feed on some certain
   area, what kind of foods, like berries, moss, lichen, and
8
    there's all kinds of different -- different berries.
9
                   So we have to protect our land, because it's
10
   our livelihood. The Dettah people have lived off the land,
11
12
    and have lived a very good life. It had settled our
   forefathers, and also we're getting our food source, and our
13
   berries all from the land.
14
15
                   This is why I -- I would -- I'd like to thank
16
    the people that are Intervenors into this, but we need Te K'e
   knowledge, and they're also included. Thank you.
17
18
19
                         (BRIEF PAUSE)
20
21
                   MS. FLORENCE CATHOLIQUE: This was not
```

MS. FLORENCE CATHOLIQUE: This was not translated, that I thought would be worth mentioning, was Liza had suggested that a lot of the medicinal plants and -- and berries that are being destroyed the -- she recommended that some kind of fund be established that would take care of

that loss, that would -- that would have in -- in the sense

21

That wasn't translated.

4 THE CHAIRPERSON: Okay. Thank you very much.

6 (BRIEF PAUSE)

of a medicinal fund.

THE CHAIRPERSON: Thank you. Given the -given the problems that Lutsel K'e have had with changeover
in staff, I'll waive the -- the questions, but if there are,
sort of, a follow-up, Ms. Catholique, perhaps if people could
approach you in writing, or later on, if they need a
clarification.

Okay. That was the only notice we had of -15 of presentations for air, waste, abandonment and reclamation,
16 and then we're scheduled to take a coffee break. However,

17 our -- Mr. McConnell, are you ready to make your presentation

18 on hydrogeology?

1

2

```
19
                   MR. JOHN McCONNELL: I just have to move a
    few seats around here, but yes, we're ready to go.
20
                                     Okay, well, perhaps what
21
                   THE CHAIRPERSON:
22
   we'll do is we'll do the opening presentation by De Beers,
23
    and hydrogeology, and -- oh, I'm sorry. Mr. -- go on.
24
                   MR. KEVIN O'REILLY:
                                         Thank you, Mr. -- Mr.
25
   Wray. I'm wondering, is it possible to ask a question of one
```

```
1
    (1) of the other parties on an air issue, even if they
 2
    haven't made a presentation? Where's is the -- is there an
 3
    opportunity to do that?
 4
                   THE CHAIRPERSON: Which party would you like
 5
    to ask a question of?
 6
                   MR. KEVIN O'REILLY:
                                         I'd like to ask a
 7
    questions of whoever's representing the Federal Government,
 8
    and the Territorial Government.
 9
                   THE CHAIRPERSON:
                                      Do --
10
                   MR. KEVIN O'REILLY:
                                         If you -- if -- if --
   may I -- may I just let you know what the question is about,
11
12
    and then you can decide whether it's appropriate or not?
13
                   THE CHAIRPERSON:
                                     Yes, it's just that I
14
    may -- they may not -- if -- they may not have somebody that
    can answer the question is part of the problem, but you --
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    let's hear your question, and then we'll give them the option
17
    of whether they choose to answer it or not, okay?
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                   MR. KEVIN O'REILLY:
                                         Thank you, and I
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    appreciate your patience here. During the course of this
    environmental assessment, the Federal Government has ratified
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    the Kyoto protocol, and I'd like to know if there was any
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    effort, or how this project was evaluated with regard to
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    Canada's commitments on the Kyoto protocol, if indeed, that -
    - that evaluation took place, and how it was done.
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                   And I guess I'd like to know from the Federal
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- 1 Government and the Territorial Government if that kind of 2 evaluation was done. Thank you.
- 3 THE CHAIRPERSON: Perhaps I'll start with Mr.
- 4 Livingstone. Have you got somebody that can answer that
- 5 here?
- 6 MR. DAVID LIVINGSTONE: Yeah. David
- 7 Livingstone, DIAND. I'll do my best to answer it.
- 8 The -- the answer is fairly simple. We didn't
- 9 look at the -- the implications of the Kyoto protocol as it
- 10 applies to this project.
- 11 Having said that though, I note the -- the
- 12 interest expressed by the GNWT, and some other parties, about
- 13 using hydro-electric power to substitute for some diesel.
- 14 THE CHAIRPERSON: Thank you. GNWT, can you
- 15 answer?
- MR. GAVIN MORE: Gavin More, GNWT.
- 17 Unfortunately our -- our climate change specialist isn't here
- 18 this morning, but in a nutshell, we are -- we didn't really
- 19 know and fully understand the implications of the Kyoto
- 20 Accord as it was coming along in relation to this project.
- 21 As you can tell though, we certainly are
- 22 interested in -- in making sure that we try to meet some of
- 23 the commitments, and that's one of the reasons why we're
- 24 trying to introduce some of the ideas related to alternative
- 25 energy.

1 So, -- but we certainly haven't evaluated the

2 project in -- in the sense of having done a comparison -- we

- 3 haven't done, and that's partly because of a lack of
- 4 information, to some extent, on the Kyoto and what it's going
- 5 to mean to us over time.
- 6 THE CHAIRPERSON: Thank you, sir. Okay then,
- 7 we'll just take a minute, and if you ready to go, Mr.
- 8 McConnell, and then we'll take a coffee break after the De
- 9 Beers presentation.
- I take it you are going to be using the
- 11 screen.

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                   MR. MARK DAHL: Mr. Wray, Environment Canada,
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    sorry.
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                   THE CHAIRPERSON:
                                     I'm sorry.
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                   MR. MARK DAHL: Air issues is one of the
    things that we were looking at, and no, we did not look into
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17
    the Kyoto Accord.
18
                   We, as was stated by GNWT, we didn't really
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    know its impacts on this project.
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                   THE CHAIRPERSON: Thank you. I'm sorry, sir,
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    I should have remembered Environment Canada relies on the air
    specialists for the tests.
22
                                Sorry.
23
                   MR. MARK DAHL: Mark Dahl, for Environment
24
    Canada.
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: Okay. Are we ready to go?
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 5
                        (BRIEF PAUSE)
 6
 7
                   THE CHAIRPERSON:
                                     Okay, if we can -- if we're
 8
    ready to proceed?
                       Mr. Johnstone?
                   MR. ROBIN JOHNSTONE: Mr. Chairman and
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    Members of the Board, I'd like to introduce Ken DeVos to you.
    Ken is a Hydrogeochemist with Golder Associates, and he'll be
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12
    providing this presentation. Over to you, Ken.
13
                   MR. KEN DeVos:
                                    Thank you, Robin.
   Chairman, Members of the Board, my presentation today will
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    address the hydrogeology of the Snap Lake Diamond Project, in
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16
    particular, the hydrogeology of the mine.
17
                   Simply put, hydrogeology is the term used to
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   describe the behaviour of water beneath the ground.
    also includes aspects of geochemistry, which is the study or
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20
    science of the chemistry of the Earth.
                   I'm a hydrogeochemist with Golder Associates.
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22
    My area of specialization is the science of groundwater flow
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and chemistry. In particular, I specialize in groundwater

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- 24 flow and chemistry related to mining.
- If we look at the hydrogeology issues raised,

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the Board Consultants indicated that there were seventy-five (75) issues in total, many of which overlap.

The common issues were grouped together to come up with twenty-one (21) hydrogeology issues listed in the Issue Summary and most of these twenty-one (21) issues are considered either resolved or are no longer issues. The remaining issues were grouped by the Board Consultants into two (2) generic issues.

These two (2) key hydrogeology issues are prediction of discharge quantity, or how much water; and prediction of mine water discharge quality, or what kind of water. For some Intervenors, these two (2) issues have been resolved.

The prediction of mine water quality and quantity has progressed through several steps or stages. The first step, being collection of site specific data, followed by mine water predictions for the environmental assessment.

The predictions were developed using standard hydrogeology and geochemistry principles and modelling, as will be discussed a little bit later in the presentation.

Following submission of the EA, there were several rounds of Information Requests and Responses, where additional information was -- related to several specific hydrogeology issues was provided.

Following this, again, were the technical

- 1 sessions and specific technical sessions on hydrogeology.
- 2 These technical sessions were followed by a conference call
- 3 with the Intervenors in which very specific aspects of the

- water quality modelling were discussed, in which a range of 5 variability runs was suggested by the Intervenors.
- 6 In a variability run, one (1) or more of the 7 model inputs are adjusted to investigate the possible resulting changes in the system. In this case, the water 8 9 The comments from the Intervenors were incorporated 10 and discussed in technical memorandum in March, and from which follow up Intervenor technical reports were received. 11
- 12 So some of the operational conditions that are 13 important in understanding the key hydrogeology issues 14 include the expected distribution and flow and the chemical 15 mass loading.
- 16 Chemical mass flow, it is also called mass 17 load, or load, and it is simply the amount of a given chemical, for instance, salt, calcium, sodium, et cetera. 18 19 For example, if you put one (1) teaspoon full of sugar in 20 your coffee, you can't see that sugar any more but the sugar 21 still weighs the same. It's just dissolved in your coffee.
- So the chemical load of sugar in your coffee 22 23 would be the weight or mass of one (1) teaspoonful of sugar. If you put that same teaspoonful in a smaller cup of coffee 24
- 25 the mass load is the same but the concentration of sugar is

- 1 greater.
- 2 If you put it in a larger cup of coffee, again, the chemical load is the same but the concentration is 3 4 So if we look at a rough distribution of flow and 5 chemical load on-site, mine water represents more than

- 95 percent of the total amount of water going through the 6
- 7 treatment plant and represents more than 90 percent of the 8 chemical mass going through treatment.
- 9 Other important site conditions include the location of the mine, which is below the lake, and the depth 10 of the mine, which is shallow. This diagram provides an 11 indication of the distribution of water flowing from Snap 12
- Lake site to the water treatment plant and then discharged 13 14
- from Snap Lake.
- 15 As indicated in the previous slide, most of

- 16 the water and mass load comes from the mine, here, with only
- 17 a small amount coming from run-off in the North Pile, less
- 18 than 10 percent.
- This slide shows a plan view of the mine area.
- 20 The mine is shallow. The average depth of the mine that will
- 21 contribute to flow, weighted by area, is calculated at
- 22 208 metres. That means that half of the area of the mine is
- 23 above 208 metres and half is below 208 metres.
- The maximum depth of the mine is about
- 25 420 metres. Given that 70 percent of the area contributing

1 to the mine inflow is located beneath Snap Lake, the lake

2 will be the main influence on water quantity and water

3 quality.

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6 7 Now, that we have some background on the mine, we can look at where the mine water evaluation fits in with the overall assessment process. The discussion today falls at the start of the assessment process since mine water is an

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8 input to the waste stream.

Now, let's step back and consider the two (2) key issues, water quantity, how much; and water quality, what

11 kind of water. How did we answer these questions?

We followed a systematic approach by first identifying the conditions currently on site, determining

14 what could result in changes to water quality and quantity

15 and determining -- then determining what the possible changes

16 to the quantity and quality might be under different site

17 conditions.

We will now focus on what the probably changes to the discharge conditions might be under different

20 assumptions that reflect both what was observed on site and

21 what could reasonably and realistically be expected based on

22 similar Canadian Shield ground water conditions.

This figure illustrates the baseline flow

24 conditions and shows the elevation of Snap Lake, here, in

25 relation to the surrounding lakes. In looking at this

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1 diagram, ground water flows from a large lake with the water 2 level at higher elevation to lakes with water levels at lower 3 elevation.

Snap Lake is at an elevation of about 444 metres. North Lake is 439 metres and the Northeast Lake is about 433 metres. Snap Lake is a headwater lake. All of the other large lakes all around Snap Lake have lower water level elevations, therefore, flow is radially away from Snap Lake so all the water flows away from Snap Lake during predevelopment and post-closure.

The mine is located here in the northeast portion of the Lake. Ground water modelling indicates that the water from this area will flow to the north, in the direction of the Northeast Lake.

This schematic cross-section represents the vertical slice through the lake, and illustrates the baseline flow directions from Snap Lake, with water flowing downward and outward, away from Snap Lake.

The direction of flow was determined from 20 boreholes installed below Snap Lake, and it was found to be 21 downward, which confirms that Snap Lake supplies, or 22 recharges the flow system.

This is also indicated by the regional lake water levels observed. The boreholes close to, or under Snap Lake will be most representative of pre-mining groundwater.

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When mining under a lake, much of the water comes directly down from the lake through small fractures in the rock to the mine, but that smaller amount of water is expected to come from the existing groundwater.

During mining, groundwater entering the mine will be pumped from the mine to the treatment plant, then discharged back to Snap Lake.

To determine how much water will enter the

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9 mine, where it will enter the mine, and where it came from, 10 we used measured data on flow and rock properties. Then we 11 applied standard hydrogeology principles to develop a 12 numerical model of the system.

The numerical model is the conversion of the scientific understanding of how a system behaves, in this case we're looking at groundwater flow, into mathematical equations that can be used to estimate and predict values.

We then use the model to evaluate assumptions, and uncertainties about the system, and determine a possible range of behaviour, or a range of inflow.

The final step in the process is a critical evaluation of the model results, assumptions, and uncertainties, in order to select the most appropriate values for use in follow-up work.

This process gives us the expected inflow values, along with the possible range of values. In the case

of the Snap Lake Mine, we expect the inflow to increase to relatively steady inflow value of about twenty-four thousand (24,000) metres cubed per day, after year ten (10) of operation.

Under expected conditions, the primary input will originate from the lake, with 70 percent of the water, with a smaller amount originating from the original premining groundwater, about 30 percent.

The variability ranges from a low value of sixteen thousand (16,000) metres cubed per day, to a high value of thirty-two thousand (32,000) metres cubed per day, and this is the plus of minus one (1) standard deviation range.

Note that values above twenty-four thousand (24,000) metres cubed per day would primary orig -- originate from the lake. The expected value, or twenty-four thousand (24,000) metres cubed per day, was used in the prediction of mine water quality as it re -- represents a conservative case for use in water quality prediction.

The higher inflow values would essentially

- 21 dilute the pre-mining groundwater, as these values, again,
- 22 are expected to originate from the lake.
- Higher values will, however, be used for
- 24 sizing of equipment and pumps to add an extra margin of
- 25 safety.

- This slide presents a summary and conclusions related to water quantity. Do we have enough information?

 The answer is, yes.
- The data is better than is usually available at this stage of a project, because it was from the underground workings during advance exploration.
- So, data -- so it was collected under conditions representative of mine development, and not just from a few boreholes or pin-pricks on surface.
- The data was used to investigate a range of inflow conditions and select the most appropriate values to carry forward in the assessment. Monitoring of the inflows during the advanced exploration project confirmed the model predictions.
- 15 Are we certain? The answer again is yes.
 16 Based on the available data and the evaluation completed, we
 17 are confident that the water quantity values used for
 18 assessment of chemical loading in the EA, and sizing of the
 19 water management systems. We are confident in these values.
- During development and operations inflows will be monitored, and a model will be refined to reduce the current range of variability. Mitigation is available, if required. And this issue has been resolved with many of the
- 24 Intervenors.
- Now, we will -- we will discuss the water

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quality. What is the real issue? The real issue is the 1 2 water quality in Snap Lake.

Primarily, we were talking about the total dissolved solids, or TDS, where TDS is the sum of all the dissolved chemicals in the water. The important components of this are chloride, sodium, and potassium; so really, the salts.

It's important to note here that the chemical mass load to Snap Lake determines the overall water quality in Snap Lake. So, how many teaspoons of sugar are you putting in your coffee, really?

12 What we will focus on -- we will focus on the 13 mine water, since this makes up most of the load to Snap 14 Lake.

15 If we look at what will effect the overall 16 chemical load and concentration of the mine discharge, the 17 key factors are; the water quantity estimates, and what 18 proportion of lake water versus pre-mining ground water will 19 report to the mine, as was previously discussed.

20 And, second factor is the concentration of the 21 For the purposed of our discussion we will connate water. 22 call the pre-mining groundwater, connate water. The connate 23 water values are based on measured site specific data, and 24 follow up assessment also included adjusting the values to 25 reflect behavior of similar systems.

1 The potential factors that influence the mine 2 water quality include; processed kimberlite placed

underground as backfill, explosive residues, grout 3 4

residues -- underground grout residues, sorry.

So, grout, being the cement that is used to seal the fractures and limit mine water inflow. analogy to this would be the grout used in the tiles in your showers.

Of note is that variability of these other 9 values and these other factors is minor compared to the lake 10 11 water and the connate water.

This figure illustrates how the pre-mining

- 13 groundwater concentrations were determined. In the mine
- 14 openings of the advanced exploration project, the drill holes
- 15 were advanced into the bedrock and the fractures in the
- 16 bedrock.
- 17 Some drill holes were angled sideways,
- 18 upwards, or downwards, along the dip of the mine, so, along
- 19 the slope of the mine.
- 20 Each sample, from each of the boreholes,
- 21 represents a discrete interval that was tested. A total of
- 22 thirty one (31) samples were collected and analyzed.
- 23 Boreholes were sampled within days of
- 24 advancement of the drill hole, using standard development and
- 25 sampling procedures.

- Calculations of travel times between the lake and the boreholes indicate that it would take six (6) to
- 3 eight (8) weeks for lake water to enter the boreholes.
- 4 So, we're confident that the samples collected
- 5 represent the pre-mining groundwater that is not influenced
- 6 by the lake water. These are reliable and representative
- 7 data.
- 8 An assessment of the data show that the depth
- 9 from surface, and the distance along the test hole, did not
- 10 have much influence on the observed values.
- 11 Based on the data assessment, and an
- 12 assessment of the possible factors that could influence
- 13 measured values, we are confident that the values measured
- 14 are representative of the pre-mining groundwater.
- The data collected from the Advanced
- 16 Exploration Program were used in conjunction with current
- 17 scientific understanding of flow and chemistry in crystalline
- 18 rocks, or Canadian Shield environments. The current
- 19 scientific understanding of flow and chemistry in crystalline
- 20 rock environments is summarized in this figure.
- 21 Very high TDS values for dissolved
- 22 concentrations occur at depth in the bedrock. These
- 23 concentrations typically occur in very low flow, very low
- 24 storage environments. That is, there's not much of it

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25 available and it doesn't move very fast.

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Migration or movement of TDS from these deep 2 environments occurs by diffusion, which is the very slow 3 process of movement from zones of high concentrations to zones of low concentrations.

The upper bedrock is characterized by higher flow conditions. In re-charge environments, the very slow upward diffusion of TDS is overwhelmed by the downward flow of surface water. As a result, the upper bedrock, typically above five hundred (500) metres, is characterized by variable TDS concentrations influenced by surface water flow.

Specific to Snap Lake, the average mine depth is about two hundred and eight (208) metres with a maximum expected depth of about four hundred and twenty (420) metres, and a measured downward flow direction. This is a shallow mine located in the upper -- lower TDS portion of the bedrock.

As discussed on the previous slide, concentration increases with depth. However, the ability for water to flow, or the hydraulic conductivity, decreases with depth. This slide shows the range of data observed in the Canadian Shield for concentration, the graph on the right, and for flow, the graph on the left, for hydraulic conductivity.

24 If we look first at the graph on the left. 25 Let me clarify, the concentrations are actually on the left

and the connate water flow conditions are on the right. 1

2 If we look first at the graph on the left, the

3 TDS concentration is shown across the top axis, here and the

depth is shown along the side, here.

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The Snap Lake concentration profile used is overlaying on the range of Canadian Shield data. So here's the Snap Lake and this green shaded area is the range of Canadian Shield data.

As can be seen, the profile used for Snap Lake falls between the lower and upper boundary of these measurements. And in fact, the low TDS range, so this area of the graph, includes most of the data measured in Canadian Shield environments at these depths -- at these depth ranges.

I should also point out, here, that the concentrations observed at Diavik are not included in the range provided. The measured Diavik concentrations are lower than ths range and are represented by the pink line, here, to the left of the range.

Now, since the mine plan calls for mine panels to be open in the upper zones of the mine, at the same time as the lower zones of the mine, the concentration at the average depth of the mine, or at two hundred and eight (208) metres, was used in the assessment -- or, sorry, in the follow up assessment that was completed, based on the Intervenor comments.

If we shift our attention to the graph on the right, shown here is the typical hydraulic conductivity profile for Canadian Shield rocks, in the blue.

The projected profile used to calculate mine water inflow at depth at Snap Lake is higher than those used -- those of the Canadian Shield rocks.

Depending on site specific conditions, the ability of these Canadian Shield ground waters to flow is about 50 to 1,000 times lower than the values assumed for connate water inflow at Snap Lake.

10 connate water inflow at Snap Lake.

11 So we assume that there would be more connate

12 water flowing into the mine than the data from other

13 locations would suggest is possible. So mass load of the

14 connate water to the mine is calculated as the flow times the

15 concentration. However, as just discussed, in the Canadian

16 shield flow decreases with depth and concentration increases

- 17 with depth.
- This diagram conceptually illustrates these
- 19 relationships between concentration flow and loading. Since
- 20 high concentrations are associated with low flows, the
- 21 resulting load from a high concentration low flow water will
- 22 be the same or lower than that of a low concentration, high
- 23 flow water.
- So, from what we know about these systems, if
- 25 the concentration were to increase, the flow would decrease

- 1 and the load would stay about the same or decrease. You will 2 recall the load is the factor that influences the Snap Lake
- 3 water quality.
- In this slide, we compare the potential
- 5 loading from connate water that would result on the Snap Lake
- 6 system under different Canadian Shield concentrations and
- 7 inflow conditions.
- If we used the highest value in the TDS range
- 9 that was presented a few slides back, so that's five thousand
- 10 (5,000) milligrams per litre at four hundred and twenty (420)
- 11 metres depth and if we used the hydraulic conductivities or
- 12 low flow conditions that are typical of Canadian Shield
- 13 environments where these high values would form, then,
- 14 keeping all other things equal, the low flow conditions
- 15 result in significantly lower loading, one-half to one-
- 16 twentieth than those calculated using the higher flows and
- 17 more reasonable concentrations that were used in the
- 18 environmental assessment.
- 19 Since we have applied reasonable
- 20 concentrations and a very high inflow rate relative to other
- 21 sites in the Canadian shield, our calculated load is
- 22 conservative. That means that the actual load that will
- 23 likely -- that the actual load will likely be less than that
- 24 used in the environmental assessment.
- Let's focus a bit more on what was done for

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the EA and the follow up to the EA. Mine water quality predictions for the EA were developed using standard hydrogeology and geochemistry principles and modelling.

Following these standard principles, a model was developed to calculate the quality of water that would report from the mine and from the discharge to Snap Lake.

Water quality values were predicted using the available water quality information from the advanced exploration project, adjusted where required, the results of the water quantity numerical flow model, baseline geochemistry information and the various surface site water flows and the various water quality inputs.

All of these factors were assessed in the water quality model. The geochemistry of the water was also assessed to determine limitations on chemical concentrations or solubility limits.

The model was used to estimate the mine water quality, mix the mine water with other site waters, account for treatment and estimate discharge water quality.

As in the water quantity estimates, the final step was to critically evaluate the results of the uncertainty analysis, and select realistic conservative values.

This critical evaluation involved selecting a conservative combination of flow and concentration to develop

1 the loading from connate water and site.

The results of the assessment are provided here. The assessed case, and what was used in the environmental assessment, is conservative relative to what we

5 expect. And when the connate water concentrations are

6 adjusted for depth, as was suggested by the Intervenors, the

7 depth adjusted loading is consistent with the loading that

8 was used in the environmental assessment.

These values were developed using reasonable

- 10 concentrations, and high inflow rates for connate water,
- 11 relative to what we would expect in Canadian Shield settings,
- 12 thus, all of the loadings presented in this slide are
- 13 considered conservative.
- 14 Looking briefly at monitoring and mitigation.
- 15 Water quality from the mine discharge and in the mine will be
- 16 monitored. The water quality models will be maintained by De
- 17 Beers and will be updated on an on-going basis. And grouting
- 18 of inflows during the normal course of operations will reduce
- 19 the mass flow to the mine. Grouting is also an available
- 19 the mass flow to the mine. Grouting is also an available
- 20 mitigation option.
- So, this slide presents a summary, and
- 22 conclusions related to water quality. Do we have enough
- 23 information? The answer is yes.
- The number of samples collected are comparable
- 25 to what was collected at other locations, notably Diavik,

- 1 samples are representative of pre-mining groundwater
- 2 conditions.
- 3 They were collected in advance of the ramps
- 4 and drifts, and were taken before the lake water could
- 5 influence the result. The data is better than is usually
- 6 available at this stage of a project.
- 7 Are we certain? Yes. We have used
- 8 reasonable, conservative concentrations that reflect
- 9 observations on-site. We have re-evaluated the assessment,
- 10 adjusting for an average depth of mine, and this confirmed
- 11 that the values used in the assessment are reasonable.
- 12 Based on the current understanding of
- 13 concentration and flow in Canadian Shield environments, we
- 14 are over-predicting the inflow from the connate water
- 15 fracture.
- 16 Accounting for the high inflow rates currently
- 17 applied for connate water inflows, we consider the total
- 18 loading from connate water to be over-estimated.
- During development and operations, inflows
- 20 will be monitored, and the model will be refined to reduce
- 21 the current range of variability, and mitigation is available

- 22 if required. This issue has been resolved with some of the
- 23 Intervenors.
- 24 To summarize, the steps taken to address the
- 25 two (2) key issues were to identify site conditions, and to

- 1 focus on connate waters, since it has the highest potential
- 2 variability.
- We used both flow and quality data measured
- 4 from the advanced exploration program and applicable baseline
- 5 information for site condition identification.
- 6 Where it was necessary to extrapolate, based
- 7 on the measured data, we must respect the scientific
- 8 communities' best understanding of the issue.
- 9 For connate water, the high TDS water
- 10 typically occurs in deep, low flow environments, shallow
- 11 groundwater less than five hundred (500) metres, and recharge
- 12 environments have variable to low concentrations, and data
- 13 from Diavik, a similar shallow mine in a recharge
- 14 environment, shows concentrations in the range of, or lower
- 15 than, that those used for the Snap Lake Mine inflows.
- 16 We also know from the literature, that
- 17 diffusion is the dominant control -- or the main control on
- 18 deep saline -- or deep groundwater movement.
- 19 Having both high flow, and high chloride
- 20 concentrations, or high TDS concentrations in a recharge
- 21 environment, is contradictory. You can't have it both ways.
- If the flow is high, then the water quality
- 23 will reflect low concentrations of TDS, since most of the
- 24 groundwater will come from the lake. Most of the water from
- 25 the mine will come from the lake.

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If the concentrations are high, then the

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amount and the ability of the water to flow is very limited since the water with the high TDS values typically originates 3 in deep, stagnant groundwater, and diffuses upwards, where 4 5 again, diffusion is this very slow process of migration, from 6 high concentrations to low concentrations.

Since Snap Lake is recharging the flow system, and has a measured downward gradient, so water is flowing downward from the lake, we must conclude that the near surface, or less than five hundred (500) meter depth, will have low TDS values, similar to that expected at other sites where water is recharging the flow system.

So moving on with our summary. Possible 14 changes to the system were investigated based on input from 15 the Intervenors at several stages in the process.

The results of the variability runs that use the Intervenor input was then evaluated. Based on our review of the variability analyses, measured values at Snap Lake, and what is known about similar environments, we consider that the concentrations and the loadings used at -- in the EA are applicable and appropriate.

Further, we consider the total loading to Snap 22 23 Lake to be very conservative. This is based on the reasons 24 stated above, and in the presentation, and based on comparisons of Snap Lake site -- of the Snap Lake site with 25

other Canadian Shield sites and data.

In conclusion, the data collected in evaluations -- the data collection and evaluation was completed at a level than is more than appropriate for an EA level assessment.

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Considering all of the factors discussed in this presentation, using all the available data, reasonable assumptions, a robust model or a solid model, and standard variability analysis, it is highly unlikely that mine water inflow values will be higher than those used to size the water management equipment, from a water quantity perspective.

13 And is highly unlikely that the chemical mass

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    those used in the Environmental Assessment Impact Analysis.
                   Because we have use conservative, but
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   realistic, values it is likely that the actual chemical
    loading will be lower -- the values used for this will be
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    lower than those used in the Environmental Assessment.
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                   Thank you for your time.
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                   THE CHAIRPERSON: Thank you very much, Mr.
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    DeVos. We will now adjourn for a ten (10), or fifteen (15)
    minute coffee break.
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                   Thank you.
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    --- Upon recessing at 10:23 a.m.
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    --- Upon resuming at 10:55 a.m.
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                   THE CHAIRPERSON: Thank you, ladies and
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    gentlemen.
               I apologise for that delay, however, there are a
    couple of issues that the -- the Board will have to deal
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    with, and I will deal with those by way of a statement that I
    shall make after lunch.
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                   Continuing on, we now open to questions of the
   proponent. And I will follow the -- the order that we've
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   been following. Yellowknives Dene First Nation, do you have
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    questions of the proponent? Mr. Byers...?
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                   MR. TIM BYERS:
                                    Thank you, Mr. Chair.
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    point of clarification, for myself. You state, Mr. DeVos,
15
    that the -- in the test boreholes, the water takes six (6) to
16
    eight (8) weeks to reach the -- the underground workings.
17
    that right?
18
                   THE CHAIRPERSON: Mr. DeVos...?
19
20
                         (BRIEF PAUSE)
21
22
                   MR. DON CHORLEY: This is Don Chorley, Mr.
               It takes eight (8) -- six (6) to eight (8) weeks
23
    to get from the lake to the borehole. So the borehole was
24
    sampled in a shorter period of time than that.
25
```

47

loading values, or impact to Snap Lake, will be higher than

```
1
                   THE CHAIRPERSON: Mr. Byers...?
 2
                                    Thank you for that. Just so
                   MR. TIM BYERS:
 3
    that I'm clear, does that mean that when you start mining and
 4
   you punch a new shaft in, does that mean it'll take -- that
 5
    shaft will be dry for six (6) to eight (8) weeks? Or is
    there already water in the -- in the fractures that will --
 6
 7
    will penetrate the -- the new shaft, immediately?
 8
                   THE CHAIRPERSON:
                                      Thank you, Mr. Byers.
                                                              Mr.
 9
    DeVos...?
10
                   MR. KEN DeVos:
                                    Mr. Chairman, in response to
    that, there -- there will be water in the fractures that will
11
    drain into the mine and into the boreholes that we sampled.
12
13
    And what we're saying is, the water that we sampled is
14
    representative of that original groundwater.
15
                   MR. ROBIN JOHNSTONE:
                                           If I can add a
16
    clarifying remark to that, Mr. Chairman?
                                               So what -- to -- to
    rephrase that, we will see water in the mine, but that
17
18
    initial water, as we open up a newer area of the mine, will
19
    be connate, correct, Ken?
20
                   MR. KEN DeVos:
                                    Correct.
21
                                          Thank you.
                   MR. ROBIN JOHNSTONE:
22
                   MR. TIM BYERS: That's for that
23
    clarification.
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Indian and
25
    Northern Affairs Canada? Mr. Bohnet...?
```

- 1 MR. SEVN BOHNET: Yes, thank you, Mr.
- 2 Chairman. Sevn Bohnet with DIAND. We do have a few
- 3 questions and I'll turn the mic over to Ken Raven to address
- 4 them.
- 5 MR. KEN RAVEN: Mr. Chairman, I have four (4)
- 6 questions, possibly some follow ups, depending on the

18

```
answers. My first question relates to Slide 16, when you're
   talking about concentrations of connate groundwater.
8
                   You said that those concentrations were based
9
10
    on measured values and that they were then modified based on
   behaviour of similar systems. Could you clarify as to what
11
12
    similar systems you're referring to?
13
                   THE CHAIRPERSON: Mr. DeVos...?
14
15
                         (BRIEF PAUSE)
16
17
                   MR. KEN DeVos: Can you please repeat that
   question so I'm sure I have -- I have it correct.
18
19
                   MR. KEN RAVEN: On Slide 16 you said that
20
   concentrations of connate ground water were based on measured
   values and that they were then modified based on behaviour of
21
22
    similar systems. My question is: What similar systems are
23
   you referring to?
24
                   MR. KEN DeVos: It's Ken DeVos with Golder
25
   Associates for De Beers.
```

50

```
2
    environmental assessment. The adjustments to that data were
 3
    made based on comments of Mr. Raven in follow up to the
    Environmental Assessment.
 4
 5
                   And those changes, adjustments were shown
 6
    in -- both in the technical memorandum on the mine water
 7
    variability assessment and also in slide 19.
 8
                   MR. KEN RAVEN: Ken Raven. I don't know that
    that answers the question but I'll -- I'll take the answer.
 9
    Thank you. My next question --
10
11
                   THE CHAIRPERSON:
                                      Well, before we move on, I
12
    don't know that it answers the question either. The question
13
    was:
14
                     "Based on the presentation follow up
15
                     assessment also included adjusting the
16
                     values to reflect the behaviour of similar
17
                     systems"
```

The question is: What similar systems are we

The measured data were used in the

```
19 talking about?
20 MR. KEN DeVos: If we can refer to slide 19,
```

21 you'll notice that the -- the Snap Lake profile on that slide 22 is adjusted for increase with depth. That is the adjustment

23 that I'm referring to in the follow up.

24 And that data is based on data from the

25 Canadian Shield and from Diavik, that adjustment.

51

```
Mr. Raven...?
1
                   THE CHAIRPERSON:
 2
                   MR. KEN RAVEN: I take it then that the
3
    similar systems are other systems in the Canadian Shield?
4
                   THE CHAIRPERSON: Thank you. Mr. DeVos...?
5
                   MR. KEN DeVos:
                                    That's correct. We increased
6
    the values to make them more conservative than what was used
7
    in the Environmental Assessment based on data available from
8
    other systems in the Canadian Shield.
9
                   THE CHAIRPERSON:
                                      Thank you. Mr. Raven...?
10
                   MR. KEN RAVEN:
                                   My second question concerns
    the slides numbered 19, 20 and 21. The clarification
11
   question is: Could you indicate as -- as to where this
12
    information came from? I don't recall seeing it in the
13
14
    Environmental Assessment documentation.
15
                   In particular, slide 21 which has a comparison
16
    of connate water loading for several other sites in the
17
    shield compared to Snap Lake.
18
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. DeVos...?
19
                   MR. KEN DeVos: Thank you, Mr. Chairman.
20
   data is based on the hydraulic connate conductivity values
21
    that were presented on -- in figure 3 of the Snap Lake
22
   Diamond Project mine water assessment and variability
23
    submitted February 28th of 2003.
24
                   THE CHAIRPERSON: Thank you, sir.
```

Mr. Raven...?

```
1
                   MR. KEN RAVEN: If I could have a follow up.
 2
    I'm most concerned, I quess, regarding figure 21. Is that
 3
    figure 21 within that report that you've just referenced?
 4
                   THE CHAIRPERSON: Mr. DeVos...?
 5
 6
                         (BRIEF PAUSE)
 7
 8
                   MR. KEN DeVos:
                                    The figure on slide 21 is a
 9
    re-representation of the data that was presented in the mine
10
    water variability assessment.
11
                   THE CHAIRPERSON:
                                      Mr. Raven...?
12
                   MR. KEN RAVEN:
                                    I would just like to comment
13
    for the Board that we have not seen this sort of presentation
14
    before, and, you know, consider it to be new information.
15
                   I don't know the extent to which it will
    influence my subsequent presentation, but it is -- it is -- I
16
17
    don't recall seeing this before.
18
                   THE CHAIRPERSON:
                                      Thank you, sir.
19
    comments are noted for the record, and I will address
20
    somewhat, that issue after lunch.
21
                   MR. KEN RAVEN:
                                    Mr. Chairman, my third
    question concerns the -- the argument that's put forth on
22
23
    slides 19 and 20, and at other points within the presentation
    that says you can't have high concentrations in high flows of
24
25
    connate water.
```

```
1
                   My particular question regarding slide 19 is:
 2
    I am -- am wondering where the data for the North Lakes
 3
    investigation would plot on these two (2) TDS and hydraulic
 4
    conductivity plots?
 5
 6
                         (BRIEF PAUSE)
 7
 8
                   THE CHAIRPERSON: Mr. Johnstone...?
 9
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
10
    Johnstone. Mr. Chairman, I wonder if it would be an
    opportunity to provide a clarifing remark on the previous
11
```

```
12
    statement regarding new information?
13
                   THE CHAIRPERSON: Clarification by who?
14
   Your -- yourself?
15
                   MR. ROBIN JOHNSTONE:
                                          By myself, correct, or
16
   would you prefer it to wait until after lunch time?
17
                   THE CHAIRPERSON: Perhaps we could wait until
18
   after lunch?
19
                  MR. ROBIN JOHNSTONE:
                                          Okay.
20
                   THE CHAIRPERSON: Until I've made my
21
   statement?
22
                   MR. ROBIN JOHNSTONE: Okay. Wouldn't want to
   ruin lunch either.
23
24
                   Mr. Chairman, we have a handout which provides
   a plot with the -- or sorry, an overhead, which provides a
25
1
   plot, so we can show you exactly where the Snap Lake data
 2
   would fall if it would be useful for the Board's
 3
   clarification.
                   MR. KEN RAVEN: Mr. Chairman, just as a
 4
5
   follow-up, my interest is on the North Lakes' data, where it
6
   plots, not the Snap Lake data.
7
                   MR. ROBIN JOHNSTONE: It's along the same
8
   graph, Mr. Chairman.
9
                                     Mr. Raven...?
                   THE CHAIRPERSON:
10
                   MR. KEN RAVEN: Can we put it up?
11
                   THE CHAIRPERSON: Do you have it on overhead,
12
   or -- or PowerPoint?
13
                  MR. ROBIN JOHNSTONE: On overhead.
                                                        It's
```

16 (BRIEF PAUSE) 17 18 MR. ROBIN JOHNSTONE: It'll take us just a minute here. 19 20 21 (BRIEF PAUSE) 22 23 THE CHAIRPERSON: Okay, Mr. Johnstone, if you

14

15

ready to go.

- 24 just want to point out the relevant information related to
- 25 the question?

56

- 1 MR. KEN DeVos: Ken DeVos for Golder -- or, 2 with Golder Associates, for De Beers.
- 3 This information was -- was presented at
- 4 the -- at the North Lake's technical session, or the data was
- 5 presented there.
- 6 All of the Snap Lake data is plotted as a the
- 7 squares in orange here. The borehole from the North Lakes
- 8 Report, near Snap Lake, is plotted as the purple triangle
- 9 here.
- 10 And the data from the North Lake, or near the
- 11 North Lake, is plotted as the larger diamond shape in purple,
- 12 here.
- Now, the message, or what -- what this shows
- 14 us, is that, you know, the maximum amount of increase is --
- 15 is -- in fact, this data plots within the range of what was
- 16 observed below Snap Lake.
- 17 MR. KEN RAVEN: Thank you.
- THE CHAIRPERSON: Okay. Mr. Raven, do you
- 19 need any more clarification from the proponent on this slide,
- 20 or can we turn it off and take our seats?
- MR. KEN RAVEN: I'd just like to make a
- 22 response, so if we can keep it up for the moment.
- THE CHAIRPERSON: Go ahead.
- MR. KEN RAVEN: The argument that was put
- 25 forward in these slides is that you cannot have high TDS

1 groundwater and high permeability.

- I think that the information for the North
- 3 Lakes investigation shows that -- that combination is, in

1

15

```
fact, possible because the TDS numbers, which are about
 5
    sixteen hundred (1600) for the depth sample of about two
    twenty (220), also has quite high permeability.
 6
 7
                   So, I just wondered whether there was -- I
 8
    quess my question would be: Is that surprising to you,
    because it doesn't fit the -- the model that you have
 9
    presented, which says that you can't have high TDS and high
10
11
    permeability at the same time?
12
                   THE CHAIRPERSON:
                                     Mr. DeVos?
13
                   MR. KEN DeVos: Thank you. We would like to
14
   point out that -- that the data is within the range that was
15
    observed at Snap Lake.
16
                   And that that point, the North Lake data, is
17
    in a discharge area. So, we have water coming up from the
18
    deeper locations.
19
                   Snap Lake is a recharge area, so we have lower
20
    concentrations of surface water going down into the system.
21
                   THE CHAIRPERSON:
                                     Mr. Raven...?
22
                   MR. KEN RAVEN: Mr. Chairman, I'm finished
23
    with this question.
24
                   THE CHAIRPERSON: Thank you.
```

MR. KEN RAVEN: My fourth question concerns

57

```
2
    confident that the advanced exploration program groundwater
 3
    concentrations are not influenced by Snap Lake water inflows.
 4
                   Primarily, I believe, because the samples were
 5
    collected within days of the boreholes being drilled.
    question is: Did you consider the draw-down and Snap Lake
 6
 7
    inflow effects created by the openings themselves, on the
 8
    groundwater quality data?
 9
                   This may be a concern because the openings are
    open for time frames that are similar to your calculated
10
    estimates of transit time of Snap Lake water to those
11
12
    openings.
13
                                     Thank you.
                   THE CHAIRPERSON:
14
```

(BRIEF PAUSE)

Slide 26, where you've indicated that you are certain and

```
16
```

MR. LEE ATKINSON: My name is Lee Atkinson, with Hydrologic Consultants, representing De Beers. Ken, the answer is these -- these samples were all from the AEP test holes underground.

It was a continuous process of coring and testing, in which we would core a certain interval, test it, if there was a significant amount of water coming in from one interval we would actually sometimes grout it off and move on.

58

```
1
                  But a typical test was on the order of 30
  minutes, an hour, maybe the maximum, 90 minutes. So, there
2
3
  was never really an extended period of flow from any of those
4
  holes.
5
                  THE CHAIRPERSON:
                                     Thank you. Mr. Raven...?
6
                  MR. KEN RAVEN: If I could have a follow up?
7
  My question was more directed toward the inflow to the
8
   openings themselves, not the inflow to the boreholes.
```

And the -- the concern I have is that, we know that the openings are excavated prior to the holes being drilled, and therefore flow to those openings could have an influence on the water quality results that were collected from the boreholes themselves?

14 THE CHAIRPERSON: Thank you. Mr. DeVos...?

15 16

9

10 11

12

13

(BRIEF PAUSE)

17

18 MR. KEN DeVos: Ken DeVos, Golder Associates 19 for De Beers.

The boreholes were drilled in advance of the mine workings, in different directions, off of the mine workings. The boreholes were also drilled as soon as feasible, after the mine workings were put into place. We don't expect there to be an influence from the mine workings on the samples from those boreholes.

25 on the samples from those boreholes.

```
1
                   THE CHAIRPERSON: Mr. Raven...?
 2
 3
                         (BRIEF PAUSE)
 4
 5
                   MR. KEN RAVEN:
                                    I think that answers the
 6
               Thank you.
    question.
 7
                   THE CHAIRPERSON:
                                      Thank you, sir.
 8
    further questions?
 9
                   Questions, NWT and Nunavut Chamber of Mines?
10
   No?
11
                   Northwest Territories Metis Nation, any
12
    questions?
                No?
13
                   North Slave Metis Alliance?
                         Sorry, Ms. Dahl...?
14
                   DFO?
15
                   MS. JULIE DAHL:
                                     Yes, thank you.
                                                       I've got a
16
    couple of questions, I was wondering if I could have a couple
    of points clarified on De Beers' presentation?
17
                   The first one (1), we've referred to it just
18
19
    recently, Slide 20.
                         There's the, sort of, a teeter totter
20
    diagram of the relationship between concentration flow and
            I just want to make sure that I understand correctly
21
22
    what you're trying to depict here.
23
                   This diagram implies that increased flows are
2.4
    associated with decreased concentrations, and I understand
25
    you're referring to connate water, here. Are you trying to
```

```
show that -- that that relationship will hold true regardless of the flow?

And I guess my question is: If you are in a certain area of the mine and you're having a set flow rate at a set concentration, and you hit a high fracture zone where your flow has just suddenly doubled, presumably the concentration is not going to change. The concentration of that -- that twice the volume is still going to be the same,
```

```
and hence, your -- your load will increase.
10
                   So I -- I'm just -- just trying to clarify
    how -- how far this -- this little diagram is applicable?
11
12
    Because I don't think it will be applicable in all cases.
    that's -- that's my first question, if we clarify that one
13
14
    (1) first, please?
15
                   THE CHAIRPERSON: Thank you, Ms. Dahl.
16
   DeVos...?
17
18
                         (BRIEF PAUSE)
19
20
                   MR. KEN DeVos: You -- you would -- Ken
21
    DeVos, with Golder Associates, for De Beers.
22
                   Indeed, if we were to get a much -- hit a
23
    fracture and get a much higher inflow, we would indeed expect
    the concentrations to decrease, because most of that water,
24
25
   we expect, would be originating from the lake, itself.
```

61

```
2
                   That particular chart relates to connate --
 3
   what -- what we expect in the connate water. Again, connate
   water, has a very high concentration, has very low storage,
4
5
    so there's not much of it. The data that we're using is
    consistent with the data elsewhere in the Canadian Shield.
6
7
                   THE CHAIRPERSON:
                                     Thank you. Ms. Dahl...?
8
                                     Thank you. So you're saying
                   MS. JULIE DAHL:
   that there will be, even in the shallow groundwater, there
9
   will be no fractures that could contain enough water to have
10
    an increased flow at -- at that same concentration?
11
12
    there are no -- no even shallow ground water pockets that --
13
    that would have any sort of flow associated with them?
14
                                     Thank you. Mr. DeVos...?
                   THE CHAIRPERSON:
15
16
                         (BRIEF PAUSE)
17
                   MR. KEN DeVos: You could, on a very short
18
    timescale, have that situation occur. But this diagram
19
20
    illustrates and conceptualizes what's going to happen over
```

the concentrations, in that instance, would decrease.

- 21 the course of mining. As I just pointed out, in Canadian 22 Shield environment there's very low storage.
- 23 So if you have an increase in load because you
- 24 hit a fracture, we wouldn't expect it to last for very long
- 25 at all. Perhaps on the order of weeks, you know. The amount

1 of time for the lake water to get to the mine, so six (6) to 2 eight (8) weeks maybe. But over the long term, this is, 3 conceptually, how that system behaves. 4 THE CHAIRPERSON: Thank you. Ms. Dahl...? 5 MS. JULIE DAHL: Thank you. The other 6 question I had, I -- I wanted to seek some clarification on 7 slide 24. The heading is monitoring mitigation. In this 8 slide it -- it proposes grouting as mitigation for water 9 I'm assuming here that grouting will not act to 10 improve water quality but rather it will mitigate flows hence it will mitigate loading; is that an accurate interpretation? 11 12 THE CHAIRPERSON: Mr. DeVos...? 13 MR. KEN DeVos: No. That's not an accurate interpretation. To explain a little bit further, when you 14 15 grout in the mine you will reduce the flows. By reducing the 16 flows you will reduce the total loading to the system. reducing the total loading to the mine water system, you're 17 18 reducing the total loading that gets to Snap Lake. 19 And the total load to Snap Lake is what will 20 govern the overall water quality at Snap Lake. 21 THE CHAIRPERSON: Thank you. Ms. Dahl...? 22 Okay. So reference in this MS. JULIE DAHL: 23 slide is to water -- is to ultimate water quality in Snap

Lake, not referring to water quality of the mine water.

Thank you. Mr. DeVos...?

THE CHAIRPERSON:

2

6

Johnstone.

```
MR. ROBIN JOHNSTONE: De Beers Canada, Robin
 1
 2
                Slide 24 relates to monitoring and mitigation and
    Johnstone.
    monitoring will be in place on both the mine water and -- and
 3
   on a lake basis as well, Julie, so I don't know whether that
 4
 5
    resolves your quandary.
 6
                   THE CHAIRPERSON:
                                     Ms. Dahl...?
 7
                   MS. JULIE DAHL:
                                     Okay.
                                            I quess my -- my
 8
    reading of this will still stand that grouting mitigates
 9
    water flow and will adjust loading. Grouting itself does
   nothing for mitigating water quality in the mine where the
10
    grouting will occur.
11
12
                   But to move on, in slide 26, a couple later,
    it talks again about water quality and I'm assuming here
13
    we're -- we're talking about water quality of the mine water
14
15
    coming in and it says that:
16
                     "mitigation is available if required"
17
                   Is there any other mitigation other than
18
    grouting that you're proposing for water quality of the -- of
19
    the connate water entering the mine?
20
                   THE CHAIRPERSON:
                                      Thank you.
21
    Johnstone...?
22
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
```

24 We need to re-state that we do see grouting as 25 a mitigation. Now, you know, I know -- I'm aware of what Ken

has stated, but the purpose of -- the use of grouting that 1

we're referring to here is really to -- if there are areas of

what we see as high total dissolved solids inflow, then we 3

4 would use grouting to, essentially, control that high inflow.

5 Grouting, basically, cannot go on forever, so

we would be selective in where we would use it, but it would

7 be used in those situations where there was high saline

8 inflow. Does that provide clarification?

9 I think the other part of THE CHAIRPERSON:

10 the question was, other than grouting, what other mitigation

11 measures are you planning?

12 MR. ROBIN JOHNSTONE: Grouting would be the

```
THE CHAIRPERSON: So, there's no set in the
14
15
   mitigation measure?
16
                   MR. ROBIN JOHNSTONE: There's no secondary
17
   mitigation measure that -- and we do not identified one (1)
    at this stage that would be necessary, and we have --
18
19
    assessed the -- the impacts based on that, and the flow,
20
   without mitigation.
21
                                      Thank you.
                   THE CHAIRPERSON:
                                                  Ms. Dahl...?
22
                   MS. JULIE DAHL:
                                     That's it. Thank you.
23
                   THE CHAIRPERSON: Thank you. Dogrib Treaty
24
    11, Mr. -- I'm sorry, Dr. Wilbur...?
25
                   MR. STEVE WILBUR: Steve Wilbur for the
   Dogrib.
1
 2
                   I have a -- just a few follow-up questions
3
   from Ken's questions. I quess I was a little confused, in --
4
   from the dialogue back and forth regarding the explanations,
   and -- and this is -- has specifically to do with the samples
5
6
   collected in the -- the workings.
                   And so I'll just ask a series of questions,
7
8
   and -- that just leads to one (1) question. The -- they're
   all easy. Eventually, how long did it take to advance the
9
   workings to -- to a groundwater sample collection point?
10
                   THE CHAIRPERSON: Thank you.
11
12
13
                         (BRIEF PAUSE)
14
15
                   THE CHAIRPERSON: Obviously, it wasn't as
16
    simple --
17
                   MR. STEVE WILBUR: Yeah.
18
                   THE CHAIRPERSON: -- as you think it was, Dr.
19
   Wilbur. Just be -- bear with us.
20
21
                         (BRIEF PAUSE)
22
23
                   MR. JOHN McCONNELL: John McConnell with De
```

Steve, could you just, I mean, I think what you're

65

primary mitigation method, Mr. Chairman.

24

Beers.

25 saying is, you know, we started the development at a certain

66

```
1
    date, and you want to know how long the time frame was until
    we drilled the first hole to take a water sample?
 2
 3
                   THE CHAIRPERSON:
                                      Is that --
 4
                   MR. STEVE WILBUR:
                                       Yeah, and you took a
   number of samples, so, you started the -- drilling down, and
 5
 6
    progress over time, and then, from the beginning of your
 7
    advanced exploration program, to when you actually got down
 8
    to your collecting water samples, collecting water samples
 9
    over a period of time.
10
                   What are those time intervals between when you
    actually got to your water sample collection point, to the
11
12
    last water sample collection point?
13
                   So, how long did it take to get from A, B, and
14
    then finally, to C?
15
                   MR. JOHN McCONNELL:
                                         Okay.
16
                                      Okay. Mr. Atkins, I
                   THE CHAIRPERSON:
17
    believe -- Atkinson...?
                   MR. LEE ATKINSON:
18
                                       Lee Atkinson, with
19
    Hydrologic Consultants, on behalf of De Beers.
20
                   Steve, it's a -- it's a little bit --
               It could be from a couple of weeks, to a maximum
21
22
    of about thirty (30) days from the time an area was reached,
   until the time a drill hole was -- was drilled, and the tests
23
24
    had been completed.
25
                   THE CHAIRPERSON: Dr. Wilbur...?
```

```
1 MR. STEVE WILBUR: How long did it take to
2 get to the last groundwater sample collection point from the
3 beginning of your advanced exploration program?
4 THE CHAIRPERSON: Thank you. Mr.
```

```
5
   Atkinson...?
 6
 7
                         (BRIEF PAUSE)
 8
 9
                   MR. LEE ATKINSON: Lee Atkinson, with
10
    Hydrologic Consultants, on behalf of De Beers.
                                                    The earliest
    hole was completed in May of 2001. The latest hole, and
11
12
    actually, there two (2) of them completed very closely
13
    together, was in August of 2001, an elapsed time from May to
14
    August.
15
                   THE CHAIRPERSON:
                                      Thank you --
16
                   MR. STEVE WILBUR:
                                       The --
                   THE CHAIRPERSON: -- Dr. Wilbur...?
17
                   MR. STEVE WILBUR:
18
                                       This is Steve Wilbur. So,
19
    that's three (3) months, and, so that's twelve (12) weeks,
20
    approximately?
21
                   MR. ROBIN JOHNSTONE:
                                          Robin from De Beers, I
22
    can answer that question. That's correct, Steve.
23
                   One an ornithologist could answer, even.
24
    Go ahead.
25
                   MR. STEVE WILBUR: It took us that long to get
```

```
that -- that one little twelve (12) weeks out of him,
1
 2
   but --
 3
                   THE CHAIRPERSON: Dr. Wilbur...?
                   MR. STEVE WILBUR:
 4
                                      Steve Wilbur, okay. So, my
5
   question then, is: Essentially while the flow -- while your
   workings are advanced, is the flow and regime affected by
6
7
   this exploration hole, such that you're getting water being
   discharged into the workings, and I guess, it -- to state it
8
9
   more simply, did you have to discharge water out of the --
   the advanced exploration hole at any time, or was everything
10
    fully grouted up so that you didn't get any water inflow into
11
   the hole?
12
13
                   THE CHAIRPERSON:
                                     Thank you.
                                                 Mr.
14
    Johnstone...?
15
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
16
    Johnstone. Steve, your -- your question is a good one, that
```

```
17
    the key issue is -- is how do we, basically, get samples.
18
                   And obviously, to get representative
    information, we want to use the best information available,
19
    and that meant going underground.
20
21
                   And as Ken stated, we are basically in --
22
    almost in a luxuriant position of having a lot more
23
    information than many projects would at an environmental
24
    assessment stage.
25
                   So, first of all, we had to develop, we had to
    go underground; the alternative was, limited information from
 1
 2
    the surface.
 3
                   I will now pass on to Lee Atkinson, who may
 4
    chose to elaborate on that.
 5
 6
                        (BRIEF PAUSE)
 7
8
                   MR. ROBIN JOHNSTONE: Mr. Chairman, may we use
```

9 the overhead again to illustrate this, or ...

THE CHAIRPERSON: If it's going to help answer 10 11 the question, yes.

12 MR. ROBIN JOHNSTONE: Great. Sorry to make 13 you move.

14

15 (BRIEF PAUSE)

16

17 MR. LEE ATKINSON: Lee Atkinson, with 18 Hydrologic Consultants, on behalf of De Beers.

19 What I'm going to do here is show two (2) slides. One (1) is -- the first one here is a schematic 20 21

diagram of how we actually carried on this testing in an

22 individual core hole, and then what I'd like to do is show

you, in map view, exactly where it was done; and I actually 23

have some timelines on there, that will explain, as the 24

25 drifting progressed, where and when we did the testing.

12 13

1415

16

17

18 19

1

2

3

4

5

6

1 But very simply, what we did at a specific 2 number of locations, six (6) locations throughout the mine, what we were trying to do was, test the hydraulic 3 4 conductivity of the rock in various directions; is we 5 installed a surface casing, then cored through the rock, and at frequent intervals, we would shut in, there's a valve on 6 7 here, we would shut the core hole in, these -- water would flow to these core holes naturally, and we would shut it in, 8 9 we would measure the pressure, which was important to our 10 understanding of the system.

And than, we would allow it to -- to flow, and we would then shut it in again, and measure the rate at which the pressure built, and that was a direct measure of the hydraulic conductivity.

So we repeated this process more than eighty-four (84) times. I believe it shows up, starting at this point, and you can -- you can see the date on there is -- is in April, early April. This is the advance of what was called the AEP, came down here.

We drilled a hole in advance of this part of the -- the leg, so that we could test that. When we got down into this area, we drilled a series of a hole to the east, one (1) to the north, one (1) to the southwest, and it really doesn't show up very well here, because of the inclination, but we drilled, essentially, a vertical hole right here.

71

We also went up to the existing initial exploration drift. We drilled two (2) holes primarily to the north. The main purpose of those was to look at the snap and crackle faults, which had been geologically identified, to see if there was any special hydraulic properties associated with them.

We also, from the end of that initial exploration drift, drilled one (1) hole out to the east.

You can see the dates on here, April, June,

- 10 August, October. These are the dates at which those points
- 11 of the drift were completed. And then, I know this is a real
- 12 busy diagram, but you can see the completion date, then,
- 13 of -- of the borehole.
- So, from a time we got to an available
- 15 location to drill, it was typically on the order of two (2)
- 16 weeks to thirty (30) days, from the time we drilled the hole
- 17 and completed the -- the drilling and testing.
- THE CHAIRPERSON: Thank you. Dr. Wilbur,
- 19 does that answer your question or do you have others, before
- 20 we put the slide away?
- 21 MR. STEVE WILBUR: Steve Wilbur, Dogrib.
- 22 That's a very fine diagram, I wish I could have -- is that
- 23 presented somewhere in one (1) of the -- the -- in any of the
- 24 previous submissions? In any case, that's a -- that's a side
- 25 question.

- But I guess my -- my question wasn't really answered. I wanted Lee to just answer the -- the specific question and that was, was the flow to the boreholes, to -- to the bore -- to the workings, affected at all by the -- the advanced exploration program?
- THE CHAIRPERSON: Thank you. Mr.
- 7 Atkinson...?
- MR. LEE ATKINSON: Okay, there's -- there's
- 9 two (2) answers to that. The first one (1) is, there really
- 10 wasn't much flow to the underground openings. The only
- 11 natural flow areas were up here, and in what was called bowl
- 12 holes. None of the -- the drilling we did had any noticeable
- 13 impact on those flows. So the answer is, no.
- 14 THE CHAIRPERSON: Thank you. And perhaps I
- 15 could ask whereabouts in the technical documents this
- 16 particular slide is?
- 17 MR. JOHN McCONNELL: Mr. Chairman, John
- 18 McConnell with De Beers. That particular diagram may not be
- 19 in any of the documentation, but the same diagram was
- 20 presented at the Technical sessions in the end of November
- 21 and early December.

```
22
                   THE CHAIRPERSON: Thank you. Dr. Wilbur...?
                                       This is -- Dr. -- Steve
23
                   MR. STEVE WILBUR:
24
   Wilbur, again. Thanks, Lee. That's actually very important.
25
    I was curious if there was flow into the -- into the workings
                                                                    73
   that would be significant. But if you said there wasn't flow
1
 2
    into the workings, then that -- that reduces my -- my concern
   about the influence of the -- of the collection of groundwork
 3
4
    samples.
5
                   THE CHAIRPERSON:
                                      Thank you.
6
                                       I do have some further
                   MR. STEVE WILBUR:
7
   questions.
8
                   THE CHAIRPERSON:
                                      Okay, if you could just
9
    give us thirty (30) seconds while the --
                   MR. STEVE WILBUR:
10
                                       Yes.
11
                   THE CHAIRPERSON:
                                      -- Board Members take their
12
    seats and put some light on the subject.
13
14
                         (BRIEF PAUSE)
15
```

THE CHAIRPERSON: Okay. Dr. Wilbur...? 17 MR. STEVE WILBUR: Steve Wilbur with the Dogrib. I guess I wanted to clarify that -- or get a 18 19 clarification for that nice diagram that was the previous 20 overhead that was up there regarding the -- all the samples 21 that showed the Snap Lake groundwater samples TDS values in relation to the other areas.

22

And, in fact, there are no samples below a 23 particular zone. The -- the actual extrapolation of -- of 24 25 Snap Lake is -- is done. It's purely an extrapolation.

74

There isn't anything below 160 metres; is that correct? 1

```
2
                   THE CHAIRPERSON: Mr. DeVos,
 3
   Mr. Johnstone...?
                   MR. KEN DeVos: Ken DeVos, Golder Associates
 4
 5
                   That's correct. And the extrapolation that
    for De Beers.
    we've used is consistent with data elsewhere in the Canadian
 6
 7
    Shield.
 8
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
 9
    I was to just look at the Snap Lake data set though, I would
    not get that nice linear trend that you demonstrate that --
10
11
    that could occur. Could you comment on -- on that, that we
    actually show a much more -- a fast -- a more rapid increase
12
    in concentration with depth with the Snap Lake water samples.
13
14
                   THE CHAIRPERSON:
                                      Thank you.
15
16
                         (BRIEF PAUSE)
17
18
                   MR. KEN DeVos:
                                    Ken DeVos, Golder Associates
19
                   The curve that was used for the rate of
    for De Beers.
20
    increase actually is not a linear curve but it's a
21
    logarithmic increase that was applied.
22
                   THE CHAIRPERSON:
                                      Dr. Wilbur...?
                                       Thanks. If I could have
23
                   MR. STEVE WILBUR:
    the diagram back up again and I just want to point to it and
24
25
    show what I'm talking about and maybe have Ken explain what
```

```
1
    I'm asking?
 2
                   THE CHAIRPERSON:
                                       Okay.
 3
                   MR. STEVE WILBUR:
                                        Sorry.
 4
 5
                          (BRIEF PAUSE)
 6
 7
                   THE CHAIRPERSON: Dr. Wilbur...?
 8
                   MR. STEVE WILBUR:
                                        Thank you. I quess the
 9
    first thing that I see from this is a large degree of
    uncertainty associated with the particular sample at depth.
10
11
    And, in particular, if I just looked at the Snap Lake data
12
    starting from about -- let's take about 120 metres and I go
    down to about 160 metres, it looks like there's a -- a
13
```

```
14
   decrease in concentration. From here to here is a line
   drawing like that.
15
```

And if I was to extrapolate I might get down 16 here and I don't suppose that that's occurring but we do have 17 points that are down here. And simply, we do not have any 18 19 data for Snap Lake here, we just have data for Snap Lake 20 here. And if I was just to use this database, I might 21 extrapolate down into this zone.

22 And my point here is just to express that there is quite a bit uncertainty involved in any particular 23 database with depth when we're talking about TDS. This is 24 25 quite a large range and order of magnitude and that's --

76

```
that's -- that's the clarification I -- maybe Ken could
1
2
   comment on -- on that particular rate of decrease I see.
3
                  THE CHAIRPERSON: Thank you. Mr. DeVos...?
4
5
                        (BRIEF PAUSE)
```

б

7 MR. KEN DeVos: Ken DeVos, Golder Associates for De Beers.

8 9

In fact, the data don't show a trend there. That's -- those -- those data are highly variable and what we 10

11 expect to come into the mine will be the amalgamation or the 12 centre point of that data.

And if -- if you recall the slide that 13 14 Dr. Atkinson put up earlier, you'll note that -- that when 15 inflows got high, we grouted and drilled through that grout 16 area to -- to sample the next interval.

17 As Mr. Raven pointed out in -- in his 18 assessment, a few of those samples ended up having high pH waters from the further intervals. 19

20 When we take that data off of that graph, we 21 find a much more consistent relationship with depth with the 22 Diavik data, than that graph shows.

23 THE CHAIRPERSON: Thank you. Dr. Wilbur...? 24 MR. STEVE WILBUR: Thanks. So, Ken, I quess 25 what you're saying is that this data here are influenced by

```
1
    something, and more -- these are more in line with the -- the
    Diavik data here? Is that what you're saying?
 2
 3
                   THE CHAIRPERSON:
                                      Mr. DeVos...?
 4
                   MR. KEN DeVos: Ken DeVos, Golder Associates,
 5
                   The only possible influence that we would see
    for De Beers.
 6
    on those data would be from the -- that sampling process that
 7
    I just described with the grout, and yes, if we take that
 8
    grout off, then the data is more consistent with the Diavik
    data, so lower concentrations.
 9
10
                   MR. STEVE WILBUR:
                                       Okay, the -- the -- Steve
11
             It's -- I guess this data is valid, or is it not
    Wilbur.
12
    valid?
13
                   THE CHAIRPERSON:
                                      Mr. DeVos...?
14
                   MR. KEN DeVos:
                                    The data is valid, and it
15
    biases our analysis to the conservative side of the range.
16
    So, we've -- we've over-estimated the concentrations, based
17
    on that data.
18
                                      Thank you. Dr. Wilbur...?
                   THE CHAIRPERSON:
19
                                       Okay. No further
                   MR. STEVE WILBUR:
20
    questions on that particular aspect. I just -- just want the
21
    Board to recognize that there's some uncertainty involved in
    -- in the assessment.
22
23
                   THE CHAIRPERSON:
                                      We have got the point, so.
24
                   MR. STEVE WILBUR:
                                       Just another follow-up on
25
   Ken's earlier question regarding a -- I -- I don't have any
```

3

18

```
MR. STEVE WILBUR: A slide presented by Ken
8
    showed a comparison of -- some Canadian Shield data, and he's
9
   put on East Bull, and Whiteshell data, and I was just
10
    curious, where are these two (2) stations, and why were these
    sites chosen, and would these results be -- would the
11
12
    comparison be drastically different if I was using --
13
    comparing with some different sites?
                                      Mr. DeVos...?
14
                   THE CHAIRPERSON:
                   MR. KEN DeVos: Ken DeVos, Golder Associates
15
                   The data is representative what we'd expect in
16
    for De Beers.
    the Canadian Shield Environment. If you need another site
17
    for comparison, I would suggest looking at the Diavik data,
18
19
   which would -- which would show much higher inflows, and much
20
    lower concentrations.
21
                   THE CHAIRPERSON:
                                      Thank you. Dr. Wilbur...?
22
                   MR. STEVE WILBUR:
                                       Thank you. Steve Wilbur.
23
   My question is, where is Whiteshell, and where is East Bull?
24
                   MR. KEN DeVos:
                                    Sorry.
                                            The Whiteshell
25
   research station is located in the Canadian Shield to the
```

79

```
4
                   MR. STEVE WILBUR: Steve Wilbur.
                                                      Thank you.
5
   So we have no data in similar rock types in the region that
6
   we're talking about, except the Diavik?
7
                  MR. ROBIN JOHNSTONE: De Beers Canada, Robin
8
   Johnstone.
9
                   The data represented on the graphs, Steve,
    shows a -- a -- and I -- I think it is originally from a
10
11
   paper, going out an the edge here, Frape and Fritz, and some
12
    other --
13
                   MR. STEVE WILBUR: Right there?
14
                   MR. ROBIN JOHNSTONE: -- probably, you wanted
   me to mention that name, and so, it provides a spread of
15
16
    information over a broad range of geographical locations
   within the Canadian Shield.
17
```

Bottom line on your -- in terms of your answer

north of Winnipeg. The East Bull research station is located

near Atikokan in Ontario, in the Canadian Shield, in the

crystalline bedrock.

- 19 is that the Diavik is the most representative data, and
- certainly, the most extensive, and location closest to Snap 20
- 21 Lake.

17

18

- 22 So, it shows that we -- we have estimated
- 23 concentrations way over Diavik, and so being more
- 24 conservative. The answer to your question is Diavik.
- 25 THE CHAIRPERSON: Thank you. Steve...?

80

- 1 MR. STEVE WILBUR: Okay. One -- just follow 2 up then. If I was to use, Frape, and whatever the guy's name is, did we -- those two (2) locations, Whiteshell and East 3 Bull, are noted in there, are there other locations in that 4 5 same document that have higher concentrations? 6 It seems like on that plot that up here we had 7 some data points that were -- had much high connate TDS 8 concentrations, and why wouldn't we have used those data 9 points, in this comparison? 10 THE CHAIRPERSON: Thank you. Mr. 11 Johnstone...? 12 MR. ROBIN JOHNSTONE: De Beers Canada, Robin 13 The -- the basic answer to that, Mr. Chairman, is Johnstone. 14 that the Diavik data, and in fact, the Snap Lake data, 15 wouldn't support the -- those much -- those outlying values
- 19 likely to anticipate at Snap Lake.

would not be representative of conditions that we would be

The two (2), it would suggest, that those

- 20 THE CHAIRPERSON: Thank you. Mr. Wilbur...?
- MR. STEVE WILBUR: No further questions. 21

right on the extreme of concentrations of TDS.

- 22 THE CHAIRPERSON: Thank you. Canadian CARC,
- 23 do have questions in this? No.
- 24 NRCan, any questions?
- 25 Government of the Northwest Territories,

- Environment Canada, Lutsel K'e? Ms. Catholique...? 1 2 MS. FLORENCE CATHOLIQUE: I was just noting 3 the time, but I do have quite a few questions. It must bear 4 in mind that some of these questions may have already been 5 answered, but we didn't get a chance to look through the --6 the documents, and review whether they were and so, I'm just 7 going to ask them.
- 8 In regards to the groundwater flow, what are 9 the current patterns of groundwater flow?
- 10 I see in your -- in one of your presentations 11 that you show the flow going from Snap Lake into the surrounding area. 12
- 13 And -- and my -- my query is in regards to: 14 Where does the groundwater flow come from in -- into the Snap 15 Lake -- into the Snap Lake?
- 16 MR. ROBIN JOHNSTONE: De Beers Canada, Robin 17 Florence, the -- the water -- when scientist's Johnstone. 18 describe Snap Lake as being a headwater lake, and that means 19 that sits right at the very top of the watershed.
- 20 So, the water that we see in Snap Lake, comes 21 from the very small lakes that sit around Snap Lake, and the snow, precipitation of all sorts. 22
- 23 So, it's -- there are some very small lakes, 24 ponds, around Snap Lake that aren't connected to the deep 25 groundwater system, but then the -- Snap Lake is really the

dominate force, in terms of its water going elsewhere on a 1 2 regional basis.

82

3 THE CHAIRPERSON: Thank you. ${\tt Ms.}$

4 Catholique...?

5 MS. FLORENCE CATHOLIQUE: Mr. Chairperson. also see in the document that you show elevation of the land 6 7 in that area where Snap Lake is in the higher, and everything else is in the lower. 8

9 So, that's why I asked the question, where is 10 the water coming from into the Snap Lake, if everything is 11 below that?

23

basis?

```
12
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
   Johnstone. Florence, we didn't show the elevations of the
13
   very small ponds that lie immediately around Snap Lake.
14
15
                   We showed the elevations of the main lakes.
    So, you would see some of those small ponds are higher than
16
17
    that for 444.1 elevation, or whatever it was. And then the
18
    other influences would be rain and snow.
19
                   THE CHAIRPERSON:
                                     Thank you.
20
21
                     (BRIEF PAUSE)
22
23
                   MS. FLORENCE CATHOLIQUE: Okay. The next
   question, then, would be, how would the proposed mining
24
25
    activity affect and be affected by these flows? I have seen,
```

83

```
2
    groundwaters would flow away from -- from the mine and it
 3
    would go into the North Lake, which would then be connected
 4
    into the lake that would, in the watershed, that would effect
 5
    Aylmer Lake, Artillery Lake and then come out into the East
 6
    Arm, which is where we are.
 7
                   And so the question is: The -- the effects of
 8
    that?
 9
10
                     (BRIEF PAUSE)
11
12
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
13
    Johnstone.
                There are a couple of ways in which the mining
14
    activity will be affected by the flows.
15
                   One (1) area is, which was discussed
16
    extensively here, around the water flowing into the mine and
17
    then us having to deal with the water being in the mine.
18
    We're going to have to get it out and we're going to be
    placing it, after treatment, into Snap Lake.
19
20
                   The -- the other issue in your question,
                  Do we anticipate that the mining activity at
21
    Florence, is:
    Snap Lake will effect the groundwater flow on a regional
22
```

in -- in the chart, that you show that the waters and the

24 There are two (2) parts to that. One (1) is 25 that some of the regional flow will actually slow down during

84

- 1 mining. When the mine is open, some of the water close to
- 2 Snap Lake will flow back in to the mine rather than
- 3 continuing out.
- 4 One (1) area where we had extensive discussion
- 5 a number of months back, following the submission of the
- 6 Environmental Assessment, was that there was potential for
- 7 water to -- once the mine was closed, for water to flow past
- 8 the mine workings, to change the quality of the water, the
- 9 groundwater, which could move to lakes north of Snap Lake.
- 10 And we say north because that's where the flow would go,
- 11 contacting the mine.
- Now, we -- we addressed -- we spent a lot of
- 13 time and effort looking further into that. And there are a
- 14 couple of things that we did to make sure that the impacts
- 15 weren't going to be worse than we predicted.
- And in fact, the information that we gathered,
- 17 subsequent suggested the impacts would be much lower than
- 18 predicted and this was reflected in the technical sessions.
- 19 Intervenors on the whole, agreed with that.
- There -- there will be flow from Snap Lake
- 21 north. We do not -- the prediction is that there will not be
- 22 an impact of that flow in terms of water quality, to
- 23 surrounding lakes.
- 24 The -- the flow to the Northeast lake, which
- 25 is only a couple of kilometres, I believe, from Snap Lake, is

- 1 estimated to take about three hundred (300) years. And the
- 2 flow beyond the northeast lake, towards MacKay Lake, if it
- 3 gets there, would take about twenty-four hundred (2,400)

```
years. So we are talking about flows that will move very
 5
    slowly.
                   And the conclusion at the end of that
 6
 7
    assessment was that there would not be impacts resulting to
    other lakes in relation to that.
 8
 9
                   THE CHAIRPERSON:
                                      Thank you.
10
    Catholique...?
11
                   MS. FLORENCE CATHOLIQUE: The next question,
   my -- these questions, I want to just put on record, that we
12
    asked them and it was answered in a certain way. But I don't
13
14
    want to be leaving here where I didn't ask the question that
15
    I was told to ask.
16
                   How does De Beers Canada Limited ground truth
17
    the computer model that has been developed to understand the
18
    ground water flow? Has there been actually, you know -- are
19
    we just talking about models that were tried and not really
20
    field samples?
21
22
```

(BRIEF PAUSE)

23

24 THE CHAIRPERSON: Mr. Johnstone...? 25 MR. ROBIN JOHNSTONE: De Beers Canada, Robin

1 Johnstone. There are several ways in which we get the

picture of how -- how this is achieved, Florence. Modelling 2

is one (1) way and we use -- you've discussed the issue of 3

4 models and obviously we're going to spend a lot of time

5 discussing some of the scientific models.

6 We need to back up a step and discuss some of 7 the concepts too. That, you know, there are things that

science has -- has learned before us that have provided a 8

general understanding of how things like groundwater move. 9

So, you know, first of all we don't expect anything in the 10

Snap Lake region to obey -- disobey the laws of physics. 11

12 You know, water will move downhill, that sort

So, our understanding is, in part, based on that 13 of thing.

14 scientific understanding. Then, wherever we can, rather than

just rely on that, we use data to -- to confirm that. 15

```
16
                   Monitoring lake levels is one of it, so that
17
    we can -- we can look for changes in lake levels and that
    will give us an idea of regional flow.
18
19
                   So there is -- it's a two-stage process, if
20
               It's concepts, it's computer models wherever,
    sometimes, possible and then it's data and monitoring to
21
22
    follow up on the predictions that have been made.
23
                   THE CHAIRPERSON:
                                      Thank you.
    Catholique...?
24
25
                   MS. FLORENCE CATHOLIQUE:
                                               There was two (2)
```

```
other questions but I think -- I can't remember the -- the
 1
 2
    young chap in the blue shirt answered --
 3
                   THE CHAIRPERSON:
                                      Mr. DeVos.
 4
                   MS. FLORENCE CATHOLIQUE: -- in regards to
 5
    the -- should there be too much water coming in that you
 6
    would put an extra pump. You said that in your presentation.
 7
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
 8
    Johnstone. Florence, yes, we would put another pump.
 9
    Monitoring is going to be critical. We are going to need to
   monitor to make sure that we have the equipment in place to
10
11
    deal with groundwater flows.
                   We have stated in our environmental assessment
12
13
    that if -- if the quantity of mine water that we have to deal
14
    with exceeds our predictions and there is -- there was danger
15
    of the capacity of the water management system to be
16
    overwhelmed, that De Beers would stop production and allow
17
    the mine to flood.
18
                   So we obviously have a very big business case
    to make sure that all of the equipment that we have
19
20
    underground is sized appropriately. So monitoring will be
21
    used to confirm that we've oversized the pumps to begin with
22
    and there is capacity within that pumping from underground
23
    and within the water treatment system.
24
                   THE CHAIRPERSON:
                                      Thank you.
```

Ms. Catholique...?

```
1
                   MS. FLORENCE CATHOLIQUE: Mr. Chairperson,
2
   next question. What is the proposed process for testing and
 3
   treating mine water, deep groundwater and water infiltration
 4
    from the Lake for dissolved metals such as chromium?
5
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. -- no --
6
                   MR. JOHN McCONNELL:
                                         We will get Mr. Tom
7
   Higgs from AMEC to provide that response.
8
                   THE CHAIRPERSON:
                                      Thank you. Mr. Higgs...?
9
                   MR. TOM HIGGS:
                                    Tom Higgs, AMEC, for De
10
           Just to clarify your question. There's -- the first
    question was about testing, and if I understand the second
11
12
    question was with respect to treatment.
                                            Is that correct?
13
                   MS. FLORENCE CATHOLIQUE:: For dissolved
   metals such a chromium?
14
15
                   THE CHAIRPERSON:
                                      Yes, that's correct.
16
                   MR. TOM HIGGS:
                                    Tom Higgs, AMEC, for De
           The -- the first answer to testing is the water will
17
18
   be sampled, and assayed by a -- a commercial lab, both on-
    site and by a commercial lab to assay all the metals,
19
20
    including the physical parameters, and this is a fairly
21
    standard procedure in all operating mines, will be followed
22
   here.
23
                   The -- the second question on treatment.
24
   treatment system has been described in the EA, and it will
25
   consist at first, a -- a thickener on-site for removal of
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- 1 solids from the mine, which is a major component of the mine 2 water, to remove most of the solids.
- The second part of that treatment system 4 consists of the addition of flocculents, and filtration
- 5 through multi-media filters to remove the -- the bulk of the
- 6 rest of this kind of solids prior to discharge.
- 7 And, our prediction is that the treatment
- 8 system will achieve a systemic solids level of five (5)

- 9 milligrams per litre from that system.
- 10 Okay, and also, as -- as stated in the
- 11 environmental assessment report, is that at -- the modelling
- 12 did not assume that the treatment system would remove
- 13 dissolved metals, or the TDS, especially the chloride.
- 14 At the -- at this point, that's the
- 15 prediction, because the actual dissolved metals in the mine
- 16 water are very, very low, as they're at detection limits, and
- 17 at solubility limits.
- So, to meet a metal -- a particular metal
- 19 level criteria, involves primarily removal of suspended
- 20 solids.

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- THE CHAIRPERSON: Thank you, sir. Ms.
- 22 Catholique...?
- MS. FLORENCE CATHOLIQUE: My next question.
- 24 What is the proposed process for testing and treating the
- 25 water from the -- from inside the rocks, which we call

1 connate water, for dissolved solids such as phosphorus?
2 THE CHAIRPERSON: Thank you. Mr. DeVos...?
3 MR. KEN DeVos: The procedures for testing
4 and treatment of the -- the connate water, will be the same
5 or very similar to -- to that for testing of the treated -6 treated water.

MR. ROBIN JOHNSTONE: They -- the -- the water -- the connate water that we're referring to, the water that -- and -- and the inflow to the mine, which comes out of the rock, Florence, and through fractures, will basically end up in sumps in the bottom of the mine, and all that water will be pumped up to the surface, and go through the treatment plant.

So, that's how that -- so the testing
procedures for the water that comes in, there will be some
tests that are done to determine areas of the high flow, tell
the dissolved solids, which was discussed before, but then,
the remainder of the testing and the treatment is all done in
the one treatment plant at the top for all water, whether
it's coming from the mine, or whether it's seepage, or runoff

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21
    from the North Pile.
22
                   THE CHAIRPERSON: Thank you, sir. Ms.
23
    Catholique...? Could I just perhaps ask you to -- how many
24
    more questions you may have?
25
                   MS. FLORENCE CATHOLIQUE: Well, three (3)
                                                                    91
    more. Sorry for the -- the timing, but I -- that's why I
 1
 2
    explained at the on-set why we had to ask these questions,
    since we didn't have --
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 4
                   THE CHAIRPERSON:
                                     Okay.
 5
                   MS. FLORENCE CATHOLIQUE: -- time to review
 6
    it, or the funds to do it.
7
                   THE CHAIRPERSON: No, I just -- just for
    lunch, I -- we'll finish your questioning --
 8
 9
                   MS. FLORENCE CATHOLIQUE: I've got three (3)
    questions, and that's it. I'm trying to be as fast as I can,
10
    Mr. Chairman.
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12
                   THE CHAIRPERSON:
                                     That's okay, don't rush.
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                   MS. FLORENCE CATHOLIQUE: How will ground
14
    water be managed and monitored upon -- upon closure?
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                        (BRIEF PAUSE)
17
18
                                     Thank you.
                   THE CHAIRPERSON:
                                                 Mr.
19
    Johnstone...?
20
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
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    Johnstone. Plans for monitoring groundwater, the commitments
22
    to monitoring of that groundwater have been outlined in the
23
    document proposed to the Intervenors and on the public
24
    record, as of February 28th.
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                   And so, that provides an initial indication of
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how we're going to do all monitoring to the impacts that have
    been identified through the EA process.
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 3
                   And we have noted that we think the community
 4
    input on monitoring priorities and details -- have to be --
 5
    have to be discussed with input from communities and
 6
    regulators. So, the detail on doing those plans will be
 7
    developed in collaboration.
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                   THE CHAIRPERSON:
                                     Thank you.
                                                 Ms.
 9
    Catholique...?
                   MS. FLORENCE CATHOLIQUE: I see. How will De
10
   Beers prevent dissolved chemicals from the backfilled pit
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12
    from surfacing and contaminating the lake -- Snap Lake?
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14
                        (BRIEF PAUSE)
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16
                   MR. ROBIN JOHNSTONE: The -- I'm going to
17
    rephrase your question, Florence. The question I'm going to
18
    answer, and I'm not sure if it's the same one, is: How are
19
    we going to manage the dissolved chemicals that come from
20
    underground, whether it's from the -- the connate water that
21
    was discussed, or the inflow from the -- from the mine water,
22
    as well as from anything coming from the paste.
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23 In the Environmental Assessment we have 24 outlined that we're going to treat water. There are 25 limitations to that treatment that Tom outlined, that we are

going to be able treat for particle, for the chemicals that are primarily attached to little bits of solids.

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So, we're -- we're going to physically remove some of the metals. There are going to be some truly dissolved metals, and some truly dissolved total dissolved solids -- salts, that we cannot treat for.

And the environmental impact assessment has basically, has essentially, taken the -- the level of 9 treatment that we are going to be able to implement and to meet and then it has evaluated the impacts on the -- the lake 11 after all those mitigation options are evaluated.

12 So, the impacts that you're hearing --

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13 discussing today around total dissolved solids, recognize the 14 limitations in treatment, and reflect the treatment that we 15 are going to be implementing at Snap Lake.

THE CHAIRPERSON: Ms. Catholique...?

MS. FLORENCE CATHOLIQUE: I see. I do

understand how the water and the -- and the management plans
that you have in regards to treating the water, so that the

quality and quantity of the water in that area will not be
affected.

But that was not what I want -- that's not what we want to hear in this question. We wanted to know, to be sure that the prevention -- there's going to be prevention of dissolved chemicals that will surface, and will -- will be

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discharged, I guess an assurance that -- that won't happen. 1 2 Because although I had only one (1) question 3 and this one (1), the water quality is also a question in 4 regards to how the water is -- the waste water is going to be treated and put into -- back into the lake. And those --5 6 I -- those questions, you know, because of the time, probably 7 will have to be carried on after lunch, just -- just to say 8 that.

What is the last question, here, was, what is -- what is the potential impact of -- of sulphates, right?
And dissolved phosphates? We don't understand exactly what the impacts of those are.

And just to say that they were going to be treated and be satisfactorily treated and put back in the water is -- is not something that we can accept because we see that as a -- a potential affect into the water, in regards to the fish.

That was my last question, but I do have questions on -- on the -- the waste water discharges, which I guess we'll have to carry on --

THE CHAIRPERSON: Okay. Well, if you have additional questions, then, I was actually trying to accommodate you prior to lunch, so we could start off lunch -- after lunch with Indian and Northern Affairs'

25 presentation. But if you have additional questions, then we

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   might as well take the lunch break now.
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                   MS. FLORENCE CATHOLIQUE: Hmm hmm.
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                   THE CHAIRPERSON:
                                      And when we come back at
 4
    1:30, Ms. Catholique, we'll continue on with you.
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                   MS. JEAN TEILLET: Mr. Chair? It's -- it's
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   Jean Teillet on the Dogrib Treaty 11. Could I -- could I --
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    I know I'm sort of out of order here, but I want to make a
8
   comment that I think might help with how this Hearing is
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                May I? Just briefly, just a minute.
   proceeding.
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                   THE CHAIRPERSON: Go ahead.
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                                       I'm -- I'm a little
                   MS. JEAN TEILLET:
   concerned that -- and it's particularly arising out of
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   Florence's questions, which I think are -- are very, very
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14
    important questions, and it concerns me when the answers that
   come back from the proponent refer us back to the stacks of
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16
   documents.
17
                   Because many of the Intervenors have said they
18
   have not had the finances to examine those or get expert
19
    analysis of them. And so it -- it's not helpful to -- when,
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    for example, a question is asked about monitoring to say,
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    well, we set it out in the report.
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                   So -- and the other concern I have is that
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   there are people here who don't read English in the -- in the
   Hearing, particularly the Elders. And it's impossible for
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And so I think -- and I -- I see, 2 particularly, that Mr. Johnstone is trying very hard to try 3 and not use very technical language, but if there could be, 4 when a question comes like the monitoring question, even the

them to access those documents and this is a public Hearing.

- 5 most brief statement in response, in non-technical language 6 that doesn't refer us back to technical documents, I think
- 7 that all of the people in the public here, who are hearing 8 this, would be very grateful.
- 9 And if I could ask that that would be done
- 10 with every question in the future, I think that would help.
- 11 Thank you.
- 12 THE CHAIRPERSON: Thank you, Ms. Teillet.
- 13 Now, we'll break for lunch and we will reconvene at 1:30.
- 14 Thank you.
- 15
- 16 --- Upon recessing at 12:18 p.m.
- 17 --- Upon resuming at 1:36 p.m.
- 18
- THE CHAIRPERSON: Thank you very much. As I stated this morning, I would have a short statement to make
- 21 at the opening of this afternoon. There was some concern
- 22 this morning about some of the material that was presented.
- So hopefully, to -- to clarify, the Review
- 24 Board requested that PowerPoint and other Hearing
- 25 presentations or materials be filed in advance. These

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- 1 materials were placed on the Review Board's website last
- 2 weekend, however, not all of these presentations were filed.
- 3 Some parties have, however, brought forward
- 4 PowerPoint presentations or Hearing presentations this week.
- 5 The Board is concerned about the possibility that new
- 6 material may be filed in this way.
- 7 Any new documents or PowerPoint presentations
- 8 will be entered as exhibits, only with the permission of the
- 9 Chair. And they must be provided to the Review Board the
- 10 night before you plan to introduce them.
- 11 The Review Board expects the parties to
- 12 exchange these documents in advance, to talk to each other
- 13 and avoid problems. No new technical material -- or, sorry,
- 14 new technical material should not be coming forward, however,
- 15 new approaches to explaining existing material are
- 16 acceptable. If the technical material is already on the

- 17 record, please advise of the report or filing date.
- We understand that questions raised and 18
- positions taken in the Hearing will generate answers that 19
- cannot be on the record of pre-filed evidence. 20
- 21 Board understands that the parties bring positions to these
- 22 Hearings, and that it needs to respond to issues that come up
- 23 during the Hearing.
- 24 Such exchanges are important to clarifying
- 25 information presented to the Board, and to our understanding

of the position of De Beers and other parties to the Hearing.

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1 2 I have instructed Board staff to list the

- 3 documents entered in this last day and a half as exhibits.
- 4 The list will be made available at tomorrow's opening.
- 5 We ask the parties to communicate with each
- 6 other to the extent possible, to try and avoid any surprises.
- 7 The Board intends to facilitate a surprise-free and
- 8 constructive Hearing approach.
- To that end, over the course of lunch, there 9
- 10 has been -- Ms. Catholique as -- as agreed, that while some
- of her questions were already filed, there is a little bit 11
- change in the -- in the document that she has and some 12
- spelling mistakes that have to be corrected. 13 So she is going
- 14 to provide the -- the Board with an updated paper from Lutsel
- K'e on the water quality issues. 15
- 16 And as I understand it, De Beers has agreed
- 17 that they will file a written response to Ms. Catholique's
- 18 questions, and we will also place that in the Public Record.
- 19 Is that correct? Mr. McConnell...?
- 20 MR. JOHN McCONNELL: McConnell. Thank you.
- 21 I just -- I guess I have some concerns about filing written
- requests, or responses. You know, it is essentially creating 22
- 23 a seventh round of Information Requests.
- I think, generally, people around the room 24
- 25 would suggest that the Information Request approach did not

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really work. That the technical session approach, where we
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  had one-on-one dialogue, you know, got to the bottom of the
   issues and concerns in a much more pro-active and
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4
  consultative way.
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Rather than us responding in writing, I would 6 prefer that if, on a side, we could get together with 7 Florence with two (2) or three (3) of our technical experts and discuss, outside of this arena, the answers to those and report back to the group at a later date.

10 THE CHAIRPERSON: No. That's not acceptable. 11 We'll continue with the Hearing. Ms. Catholique, would you 12 proceed with your questioning please?

MS. FLORENCE CATHOLIQUE: 14 Mr. Chairman, in regards to the -- the waste water, these are 15 the questions that we want to ask and I will just go through 16 the questions so that you can answer them -- so that we don't 17 go one (1) by one (1) like we did this morning.

Let's see.

18 De Beers Canada Limited proposes to treat 19 water from the mining operations and release it into the 20 Na Yaghe Kue using a pipe that sprays the water out into the 21 lake -- a diffuser.

22 This water is heavier and a different 23 temperature than the rest of the lake so it may sink to the bottom of the lake in a cloud -- a plume. Also, this cloud 24 of water will affect the fish. 25

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                  The questions are: How will ice conditions
  affect the plume? What alternative plans are there for
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  discharging this treated water? What are the cumulative
   effects of the effluent that's discharging this treated water
   in Snap Lake over the life of the mining project?
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7 (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

How is it going to affect the fishes?

11 MS. FLORENCE CATHOLIQUE: And how will the effect of this treated water on the lake and 12 13 watershed be monitored? How will the effects of the cloud of 14 water, the plume being released into the lake be monitored? 15 The area around the diffuser where the water 16 is being released into the lake may be important for fish, 17 they may be feeding or laying their eggs in that area --18 spawning. It may be a safe area for very young fish, a rearing habitat. 19

What does De Beers Canada Limited know about how fish use the area around the diffuser? And those are the questions.

THE CHAIRPERSON: Thank you, Ms. Catholique.
These questions relate, primarily to surface water and fish which we were planning on doing tomorrow.

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1 However, you did state yesterday that you had 2 organized your presentation slightly different than what the 3 agenda. However, in order to be fair, because I don't know if De Beers would have their -- their particular experts here 4 5 at this point in time to answer those questions, I will give the proponent the decision, I guess, whether -- would you 6 7 like to answer these questions now or would you prefer to 8 hold off and answer these questions tomorrow when we're 9 dealing with surface water and fish?

MR. JOHN MCCONNELL: John McConnell. I think it would be more appropriate to wait until tomorrow. I guess, it will also give us an opportunity to try and answer some of these questions in writing over the night tonight to maybe address some of Ms. Catholique's concern without taking up the time of the entire Hearing.

16 THE CHAIRPERSON: Thank you, sir. So, then 17 tomorrow when we kick off, perhaps as part of your 18 presentation, you may include the answers to -- to these 19 questions.

Ms. Catholique, is that satisfactory? Thank 21 you. Okay, then moving on, the next presentation is by

- 22 Indian Affairs Canada, and I believe you have a PowerPoint?
- 23 Okay.
- MR. SEVN BOHNET: Yes, thank you, Mr.
- 25 Chairman, it's Sevn Bohnet. We do have a PowerPoint

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- 1 presentation, and just for the information on the Board, and
- 2 -- and people here, we have made all of -- copies of all of
- 3 our presentations available on the front desk out front,
- 4 including yesterday's, today's, and the ones we will have
- 5 tomorrow. At this time, then we'll just get this set up, and
- 6 I'll turn over to Ken Raven to make the presentation.
- 7 Thanks.
- 8 THE CHAIRPERSON: Thank you, sir.

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10 (BRIEF PAUSE)

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- MR. KEN RAVEN: Good afternoon, Mr. Chairman,
- 13 and members of the Board. My name is Ken Raven, and I'll be
- 14 making the presentation on behalf of Indian and Northern
- 15 Affairs Canada this afternoon on hydrogeological issues
- 16 associated with De Beers Snap Lake Diamond Project.
- Just by way of a background and introduction,
- 18 I'm a professional engineer, and a hydrogeologist with
- 19 twenty-eight (28) years experience. A lot of this experience
- 20 has been related to the characterization and investigation of
- 21 mine sites in the Canadian Shield.
- I just wanted to state at the beginning that
- 23 many of the hydrogeological issues have been resolved to our
- 24 satisfaction. Issues that we had early on related to volumes
- 25 of groundwater pumped for example, these are quantity issues,

1 have been resolved.

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Similarly, issues related to discharge to the North Lakes under a post-closure situation have been resolved as well. I would like to note that we recognize that a lot of supplementary analyses were performed by the proponent to address issues, for example, up-welling issues.

Also, the work that was done in the mine, water assessment and bear-ability report were very helpful, and instructive.

That notwithstanding, what I would like to talk about today is what I consider to be an unresolved hydrogeological issue, and it relates to groundwater quality. This is, I suppose, very timely, relevant to the -- to the discussion that we had this morning.

The presentation that I will give this afternoon is structured as indicated here on this slide. I want to talk about primarily, one (1) key unresolved issue.

We recognize that there are uncertainties. I mean, hydrogeology is -- is, for the most part, a -- a discipline that operates with an uncertainty on a regular basis, but what I would like to focus on today, is what I consider to be the major key unresolved hydrogeological issue.

I want to provide some information from our perspective about why we think it's important. I want to try

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1 and summarize De Beers conclusion with regards to this issue, 2 and then state INAC's conclusion.

The bulk of the presentation will focus on the rationale and evidence for our position, and our conclusion, and then I'd just like to quickly summarize at the end.

The unresolved hydrogeological issue that I would like to discuss today relates to the concentrations of connate groundwater.

We believe that there is enough information and evidence to indicate that concentrations of connate groundwater will likely be significantly greater than assumed in the EA, and the consequence of that is that there will likely be significantly greater impacts within Snap Lake,

- 14 than have been predicted within the EA.
- So, just a follow on -- on the words that we
- 16 heard this morning. We do not consider that the
- 17 concentrations of connate groundwater that have been assumed
- 18 by De Beers are conservative and that they overestimate
- 19 impacts. We consider that they have been underestimated.
- Before I get into the meat of this, I wanted
- 21 just to discuss a couple of terms. Connate groundwater, just
- 22 so that everybody understands it, it's the groundwater in the
- 23 bedrock surrounding the mine prior to mine development.
- There's a need to separate that connate
- 25 groundwater from Snap Lake inflows because over the duration

- 1 of the mine operations we know that Snap Lake will migrate
- 2 into the sub-surface and mix with the connate groundwater.
- 3 TDS and chloride are the chemicals that I
- 4 would like to focus this presentation on. TDS, is short for
- 5 Total Dissolved Solids, and it's the total concentration of
- 6 dissolved minerals and salts in water, and it's usually
- 7 measured in milligrams per liter.
- 3 Just a couple of reference points, here. Snap
- 9 Lake, the current TDS levels are about 15 milligrams per
- 10 liter. Groundwater samples that have been collected in and
- 11 around the Snap Lake project, to date, have shown TDS
- 12 concentrations of two hundred (200) to two thousand (2000)
- 13 milligrams per liter.
- 14 And the other concentration that I would like
- 15 to refer you to is, some of the concentrations that were
- 16 shown on the overhead this morning by De Beers, and it
- 17 relates to the concentration of deep groundwater within the
- 18 Shield.
- 19 It is a well documented and a common
- 20 occurrence that as you go deeper in the Canada Shield, that
- 21 the concentrations of salts in the groundwater increase
- 22 dramatically.
- And it's not uncommon to have concentrations
- of ten thousand (10,000) to a hundred thousand (100,000)
- 25 milligrams per liter, at depths in the Shield that would be

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   equivalent to about a thousand (1000) to fifteen hundred
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   (1500) meters below ground surface.
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So, clearly we don't have that kind of information for Snap Lake, but the expectation is that if you went down to that depth, we would collect samples with that level of concentration.

The other chemical that I want to talk a little bit about today is chloride, and it's the major 8 9 negatively charged ion in groundwater, and for these kinds of ground waters, it normally will be about 30 to 40 percent of the total dissolved solids concentration. 11

12 I've presented this schematic just so that 13 everybody has an appreciation for the flows that are 14 occurring at the mine.

This is schematic, it's not to scale. really wanted to show is that we have Snap Lake here, we have the mine at some depth, which is variable, and that the water that initially sits around the mine we're calling connate groundwater.

20 And that water is pumped as mine discharge to 21 treatment, and then is discharged into Snap Lake, but Snap 2.2 Lake will also recharge the mine.

I think it's important to ask why we consider 23 24 this issue to be important. And I've listed here some reasons why I consider it to be important. 25

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1 I think that there is a common recognition 2 that the connate groundwater is a major component of the mine water, and that mine water comprises about 98 percent of the 3 4 water that's discharged to Snap Lake.

5 If you just look at the concentrations that 6 are in connate groundwater, we calculate that somewhere

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7 between 65 and 75 percent of the loading of TDS to Snap Lake 8 is going to derive from connate groundwater.

If you do the same kind of calculations for chloride, it's an even higher percentage; somewhere between 85 and 90 percent of the chloride loading to Snap Lake is derived from connate groundwater.

Another couple of reasons why this is an important issue is that the proposed water treatment system, which is essentially filtration and sedimentation, really will not effectively reduce TDS and chloride concentrations. It will have a marginal influence on TDS but really not very much influence at all on chloride.

The last reason why we consider this to be important is that the results of De Beers' variability analysis show that there's a near 1:1 relationship between changes in the quality of connate groundwater, the quality of mine water discharge and the quality of water within Snap Lake.

And what I mean by that is that, if you

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1 increase the concentration of connate water by 50 percent,

2 you will increase the concentration of TDS and chloride in

3 mine water discharge and you -- by 50 percent, and you will

4 increase the concentration within Snap Lake water by about 50

5 percent. And that relationship exists because connate

6 groundwater is the major source of those chemical loads.

I'd like to now summarize De Beers'

conclusions concerning connate groundwater quality.

De Beers has taken the position that the groundwater samples collected from the granite boreholes during the advanced exploration program are a good representation of the kind of connate groundwater inflows that will occur during mining operations.

And they are assuming the value of about nine hundred (900) milligrams per litre for TDS, and about three hundred and thirty (330) milligrams per litre for chloride.

17 This results -- and these are -- these are

18 numbers that are out of De Beers documentation, this results

- in median mine water discharge quality of about six hundred (600) milligrams per litre for TDS, two hundred and forty
- 21 (240) milligrams per litre for chloride.
- 22 And then if you carry the analysis further,
- 23 into Snap Lake, it will result in maximum Snap Lake water
- 24 quality of about three hundred and fifty (350) milligrams per
- 25 litre for TDS and about a hundred and thirty-seven (137)

- 1 milligrams per litre for chloride. These concentrations
 2 are -- are in Snap Lake and they're calculated outside of the
 3 zone of influence of the diffuser.
- Our conclusions, after having looked at the information, is that we believe that the concentrations of TDS and chloride in the connate groundwater will likely be two (2) to three (3) times higher than has been assumed in the EA.
- The follow on or associated conclusion that we would draw would be that the concentrations of TDS and chloride in mine water discharge to Snap Lake, and the water within Snap Lake, will also, therefore, be two (2) to three (3) times higher than assumed in the Environmental Assessment Report.
- I would like, now, to discuss the lines of evidence that we think exist to support our conclusion. I have five (5) lines of evidence that I'd like to present. I'll go through them briefly and then come back to them and go through them in more detail.
- We think that there is information and evidence to suggest that the AEP connate groundwater samples have been diluted by Snap Lake water inflow. We think that the concentrations have also been underestimated because the AEP connate groundwater samples are only collected from the upper one third of the proposed mine depth, and if we accept

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the fact that TDS is going to increase with depth, we would fully expect that as you go deeper and the mine gets deeper, that these concentrations should increase.

There is data available from the North Lakes investigation which we consider to be more reliable, not having been subject to potential Snap Lake water dilution effects, but these data have not been used.

One (1) of the issues that has been assessed with the Environmental Assessment Report is the issue of upwelling of the deeper, higher TDS groundwater that we know will exist at depth below the mine.

De Beers' analysis of this problem has indicated that it's a reasonable expectation that the concentrations of connate groundwater in the vicinity of the openings, considering this effect, could be higher by about 50 percent.

Last but not least, is -- is the issue of incomplete mixing within Snap Lake due to the flow of dense mine water discharge to the lake bottom and we believe that that's a process that will probably occur and it will result in increases in concentrations in Snap Lake water.

I now want to go through each one of these, present a little more information, each one of these lines of evidence. This schematic illustrates the potential lake inflow effects on AEP groundwater concentrations.

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And we believe that most of the AEP granite ground water samples show dilution effects due to Snap Lake inflow. We think that this is evident in the TDS data when ti is grouped by distance from the AEP openings and sampling date.

And what I've shown here is three (3) representative or schematic representations of boreholes and TDS values associated with those boreholes. What we see when we look at this data is that samples collected closest to the drifts show the lowest concentrations.

Samples collected farthest from the drifts

- 12 show the highest concentrations. And samples collected later 13 in the AEP program show lower concentrations for all
- 14 distances.
- We think that this patten of TDS indicates -16 is indicative of Snap Lake inflow effects and this effect, in
 17 our judgment, is not unexpected as the water travel time from
- 18 Snap Lake to AEP openings is only a few weeks, as we heard
- 19 this morning. And that these openings were open for at least
- 20 that length of time prior to groundwater sampling.
- 21 Mine and AEP sample depths. The maximum
- 22 proposed depth, we heard four twenty (420) this morning, four
- 23 sixty (460) is the number that I pulled out of the most
- 24 recent documentation. The AEP ground water samples were only
- 25 collected from depths of eighty-two (82) to a hundred and

- 1 sixty-four (164) metres.
- If we look at some of those depths versus TDS plots that were presented this morning, we fully would expect that TDS and chloride would increase ten-fold for about every
- 5 five hundred and fifty (550) metres of depth.
- 6 So, as you go from a hundred and sixty-four
- 7 (164) metres to four hundred and sixty (460) metres, we will
- 8 fully expect to see higher concentrations of TDS and chloride
- 9 in the connate ground water inflow.
- 10 I want to talk a little bit about North Lakes
- 11 ground water quality data. These are ground water samples
- 12 that were collected form monitoring wells that were installed
- 13 to investigate the potential loading to the North Lakes.
- 14 And I want to refer you to two (2) sets of
- 15 water quality results. These are holes drilled on land so
- 16 they're not influenced by lake inflow. And one (1) set of
- 17 results is from monitoring at about a hundred and ten (110)
- 18 to a hundred and thirty (130) metres and these are the
- 19 average TDS and chloride values reported. In both instances
- 20 greater than the values that De Beers has assumed for the
- 21 entire mine.
- 22 And then there is a deeper sample at around
- 23 two hundred (200) metres which, again, has higher

- 24 concentrations as we would expect. And this is, of course,
- 25 even greater than the values that have been assumed by

- 1 De Beers.
- 2 This line of evidence is the up-welling of
- 3 deep pipe TDS groundwater. De Beers own analysis of it was
- 4 thorough, in our judgment, and the results indicate that we
- 5 expect it will be some flow upward from depth to the mine and
- 6 that we know that down here that there will be higher TDS
- 7 groundwater.
- 8 And De Beers' conclusion was that increasing -
- 9 that up-welling increases connate ground water TDS and
- 10 chloride, probably by about 50 percent. So that up-welling
- 11 effect, if you take the concentration of data that would
- 12 exist here as connate groundwater, with up-welling you could
- 13 increase that by 50 percent.
- 14 The last line of evidence that I'd like to
- 15 discuss is the line of evidence that relates to the water
- 16 that's pumped from the mine and then discharged into Snap
- 17 Lake.
- We know that ice cover will exist over the
- 19 Lake for seven (7) or eight (8) months of the year, and that
- 20 the current modeling that has been done by De Beers, assumes
- 21 that -- that water will be fully mixed. In other words, it
- 22 will be one (1) concentration over depth.
- We would expect to see that some of that water
- 24 that's pumped into the lake is going to flow down to the
- 25 bottom and accumulate within the lower reaches of the Lake,

- 1 the holes within the Lake.
- 2 This is a hydrogeological issue because we
- 3 also know that Snap Lake water will recharge the mine. And

- so, we would have a situation with this stratification of 5 having higher TDS water recharge the mine.
- This is a fairly complicated process, it's not 6 7 one that we can be quantitative about. And what I have shown here is just a very simple qualitative representation, where 8 this years of mine operation versus the Lake concentration. 9
- 10 And this line here represents complete mixing, 11 and this would be a line that would represent incomplete 12 mixing.
- 13 So, what we're saying is -- is that the 14 concentrations will rise faster within Snap Lake if we have incomplete mixing. 15
- 16 What I wanted to show in a graphical sense, on the next two (2) slides, was values of TDS and chloride at 17 18 this particular depth.
- 19 And I think De Beers said this morning, that 20 the -- that the average mine depth is about two hundred and 21 eight (208), I've listed it here as two hundred and ten (210), but this is the average depth of the mine, from the 22 23 standpoint of groundwater inflow.
- The values for TDS that De Beers have assumed 24 25 in the EA, are nine hundred (900) milligrams per liter. I've

1 indicated here the data for the North Lakes, it's more like 2 sixteen hundred (1600) milligrams per liter.

I've provided, in this column, the information 3 4 that was generated as part of the Diavik Project, and it was 5 a summary of TDS -- TDS versus Depth Profile.

6 And if we take that -- that profile and look 7 at what the value would be about two hundred and ten (210) 8 meters, it's about two thousand (2000).

9 And in the last two (2) columns, here, the last two (2) bars represent what the concentrations of the 10 North Lakes and the Canadian Shield data would be with up-11 12 welling.

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13 So, we get concentrations, potentially, for 14 connate groundwater of twenty four hundred (2400) and all the 15 way up to three thousand (3000).

4

5

6 7

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12 13

14

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16

17

18

19

20

This is the same sort of plot, same kind of data, that relates to chloride, at an average mine depth of two hundred and ten (210) meters. De Beers has assumed three thirty (330). The North Lakes data shows, six ten (610). The compilation that was done for Diavik shows, eight thirty (830). And then if you add up-welling onto that, you end up with these, again, much higher numbers.

So, in summary, it's our opinion that the data that De Beers has used, which is the advanced exploration program groundwater data, that are used to estimate connate

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1 groundwater quality, are diluted by Snap Lake inflows, and 2 thus, in our opinion, are unrealistically low.

It's our opinion, from looking at the other data that's available from -- from the North Lakes, from other areas in the Shield, and considering up-welling effects, that the quality of connate groundwater flows during mining operations have probably been underestimated.

And we're saying, based on those previous two 9 (2) bar charts that I've shown you, that we think it may have 10 been underestimated by factors of two (2) to three (3).

Because of the one (1) to -- the near 1:1 relationship that exists between changes in connate groundwater quality and the predicted quality within Snap Lake, we believe that the concentrations of TDS, chloride, and other major ions, for example, calcium, in Snap Lake, similarly have been underestimated by factors of two (2) to three (3) times.

And I guess the -- the implications of this are that the impacts of Snap Lake will also be significantly greater than have been predicted in the EA.

The details of this discussion about impacts within Snap Lake will be addressed by Peter Chapman's presentation tomorrow.

24 That's the end of my presentation. I'd like 25 to thank the Board for the opportunity to present this information.

1

```
2
                   THE CHAIRPERSON: Thank you, sir.
 3
 4
                         (BRIEF PAUSE)
 5
 6
                   THE CHAIRPERSON: Thank you, Mr. Raven.
                                                              Ι
 7
    assume that the proponent will have questions on this
 8
    particular presentation?
 9
                   MR. JOHN McCONNELL: John McConnell, Mr.
10
               Obviously this is very critical in terms of the
    Chairman.
    assessment, and I just wondered if the Board could indulge us
11
12
    with a ten (10) minute break, so that we could just
13
    coordinate our questions for Mr. Raven?
14
                   THE CHAIRPERSON:
                                      Certainly, sir. We'll take
15
    a ten (10) minute break.
16
                   MR. JOHN McCONNELL:
                                         Thank you.
17
18
    --- Upon recessing at 2:21 p.m.
19
    --- Upon resuming at 2:27 p.m.
20
21
                   THE CHAIRPERSON:
                                      Thank you. The proponent
22
    wishes to use INAC's slide presentation to reference their
23
    questions. So the Board won't move back there, we have
   the -- the handout of the -- of the PowerPoint presentation.
24
25
    But when you are referencing a slide, if you could just
```

```
1
  mention the slide and the page number on DIAND's handout, so
2
  we can follow along here?
                  MR. ROBIN JOHNSTONE: Thank you, Mr.
3
4
             We have several questions and -- from a couple of
  Chairman.
  people, here. So what we'd like to do is just to be able to
5
6
  refer to the slide that -- that we have the question on.
7
                  So to begin with, if we could just touch on
8
   Slide 4, please, entitled Important Terms. Over to you, Ken.
```

20

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9
                   MR. KEN DeVos: The question is: In the TDS
   total dissolved solids for groundwater, you mentioned in your
10
11
   discussion that the range for Snap Lake was two hundred (200)
12
    to two thousand (2,000). We did not see any sample that had
13
    a TDS concentration of two thousand (2,000). Can you explain
14
   where that number came from, please?
15
                   MR. KEN RAVEN: Ken Raven, speaking on behalf
16
   of INAC.
             The groundwater concentration of two thousand
17
    (2,000) is probably reference to the North Lake's report.
18
    But I'll admit that that number is a little bit on the high
19
    side.
20
                                      Thank you.
                   THE CHAIRPERSON:
                                                  Mr.
21
    Johnstone...?
22
                   MR. ROBIN JOHNSTONE:
                                          Thank you. And now
23
   Slide 7.
24
25
                         (BRIEF PAUSE)
```

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actually did not see any North Lakes' data that was two
 2
 3
    thousand (2,000) milligrams per litre.
 4
                   With respect to -- actually, I'm going to save
 5
    that.
 6
                   We did not find a 1:1 relationship between
 7
    changes in the quality of connate water, mine water and Snap
 8
    Lake water. Can you explain how you arrived at this
 9
    relationship?
10
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Raven...?
11
                   MR. KEN RAVEN: Ken Raven speaking, on behalf
12
              The 1:1 relationship was derived from the mine
    of INAC.
13
    water assessment and variability report information.
14
                   And I can pull the table out, but it is from
15
    your summary tables. And I don't mean to imply that a
16
    hundred (100) -- a concentration change of, for example 100
    milligrams per litre will translate into a mine water
17
18
    discharge and Snap Lake concentration of 100 milligrams per
19
    litre.
```

I think what I said was that increases in

Just to follow up, we

MR. KEN DeVos:

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21 concentration would show a near 1:1 relationship. So -- and
```

- 22 I think I cited a 50 percent. So, I think if you look at
- 23 those tables they do show that near 1:1 relationship.
- THE CHAIRPERSON: Thank you.
- MR. KEN DeVos: If I could just follow up on

120

- 1 that one. In fact, the load stated in slide 6 says that 65
 2 to 75 percent of the TDS comes from the connate water. Our
 3 calculations show that that's closer to 50 percent.
- But when we're talking about a 1:1

 5 relationship here, if we think back to my analogy about the
 6 coffee and the sugar, if we have our coffee cup and we have
 7 in one (1) hand our spoonful of connate sugar, in the other
 8 hand our spoonful of sugar or loading from the rest of the
 9 site, if we put both of those in the same cup they we have
- If we then take our connate spoon, take 12 another scoop of sugar put that in the cup, we only have 13 three (3) parts, we have not doubled our relationship. We do 14 not have a 1:1 relationship.
- 15 THE CHAIRPERSON: I didn't find a question 16 there, but you're explaining the answers. Thank you.
- 17 Mr. Raven, do you have a rebuttal to that analogy?
- 18 MR. KEN RAVEN: I do have a response. I 19 think everyone accepts that connate ground water is probably 20 the major source of dissolved chemical load for chloride to 21 Snap Lake and is a major source of TDS load to Snap Lake.
- So, I would say the way to look at this is if you increase the load by 50 percent then you will result in an increase in the concentration in the lake by 50 percent
- 25 over the values that -- that were baseline.

two (2) parts in our cup.

```
1
                   THE CHAIRPERSON: Thank you, sir.
 2
   Mr. DeVos...?
 3
                   MR. KEN DeVos: In fact, now you're talking
 4
   about loadings.
                    In your whole presentation you were talking
   about concentration. Have you accounted for the flows in
 5
6
   your assessment?
7
                   THE CHAIRPERSON: Mr. Raven...?
8
                   MR. KEN RAVEN:
                                    I've not specifically
   accounted for flows. We have taken the position that
9
   De Beers' estimates of flows were reasonable and accurate.
10
11
                   THE CHAIRPERSON:
                                      Thank you.
12
   Mr. Johnstone...?
13
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
14
   Johnstone. So, what would be the estimate being -- what
15
   would be the impact then of accounting for those flows in
16
    terms of your estimates?
17
                   THE CHAIRPERSON:
                                      Thank you. Mr. Raven...?
18
                   MR. KEN RAVEN: That's a difficult question
19
    for me to answer. I think that the question would have to be
   more specific for me to answer. I mean, as I said earlier,
20
    our focus has been on the issue of ground water quality.
21
22
                   I'm not in a position at this moment to
23
   provide comment because I don't have that information to
24
   hand.
25
                                      Thank you. Mr. DeVos...?
                   THE CHAIRPERSON:
```

```
1
                   MR. KEN DeVos: All that information is
 2
   available in the mine water variability assessment. Did you
 3
    take those loadings into account in your assessment?
 4
                                      Mr. Raven...?
                   THE CHAIRPERSON:
5
                   MR. KEN RAVEN: Could you repeat the question
6
   please?
7
                                      Mr. DeVos...?
                   THE CHAIRPERSON:
8
                   MR. KEN DeVos: The loading information that
9
   you've referred to is all available in the mine water
10
   variability assessment and I was just wondering if you had
11
   accounted for that loading information that was available to
12
   you in that assessment?
```

1

24

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13
                   THE CHAIRPERSON: Mr. Raven...?
14
                                    I presume that we're still
                   MR. KEN RAVEN:
    talking about a 1:1 relationship issue. The answer to your
15
16
    question is yes.
17
                   THE CHAIRPERSON:
                                      Thank you.
                   MR. ROBIN JOHNSTONE:
18
                                          De Beers Canada.
                                                             I'd
19
    just like to see slide 11 please, if we may?
20
                   And, Greg Oryall from AMEC will be asking a
21
    question.
22
                                      Greg Oryall, AMEC, on
                   MR. GREG ORYALL:
23
    behalf of De Beers.
                         Excuse me, Ken, I'm not a
24
    hydrogeologist, so I'm just kind of going from a much more a
```

simpler understanding of life, but on Slide 11, you note in

your first bullet that up-welling a deep, high TDS

123

2 groundwater increases the connate groundwater TDS, and to my 3 mind, one (1) of the things that sets this system at Snap 4 Lake apart from, perhaps, other systems in the region, is the 5 fact that there's a strong downward flow gradient from Snap 6 Lake, because it is a recharged lake, just because of the 7 general topography of the region. 8 Can you provide any examples of a similarly 9 high up-welling, where there's this strong downward flow 10 regime that's driven by topography? Thank you. Mr. Raven...? 11 THE CHAIRPERSON: MR. KEN RAVEN: I think the situa -- I -- I'm 12 13 referring to up-welling during the operational period in the 14 mine, and I think that during that period, I mean, there's 15 essentially a zero (0) pressure condition that operates 16 within the mine, and that zero (0) pressure condition would 17 overwhelm any sort of natural downward gradients that would 18 occur. 19 And so the gradients would be orders of magnitude higher, directing flow to the opening from below. 20 21 Does that answer your question? I don't know, but I'll have 22 MR. GREG ORYALL: to accept it, because it's -- it is more than I understand. 23

THE CHAIRPERSON:

Thank you. Perhaps I can

25 ask a question, because it's part of your presentation that

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```
bothered -- it didn't bother me, but confused me was that you
 1
 2
    talked about high D -- high TDS at one thousand (1,000) to
 3
    fifteen hundred (1500) metres.
 4
                   Now, the deepest that, as far as you know, the
 5
    mine will go is four hundred and fifty (450) metres, which
 6
    means that this water has to move probably one thousand
 7
    (1,000) metres up, but at the same point, there's water
 8
    coming out the mine, because it sits high.
 9
                   And I guess my question was the same.
10
    does that water get there? Are you saying that the pressure
    in the mine will suck the water up and that's what will give
11
12
    you your high TDS level?
13
                   MR. KEN RAVEN:
                                    Short answer, yes.
14
    problem has been looked at by De Beers, with some fairly
15
    sophisticated models, and some of those results are presented
16
    in the mine water assessment variability report that was
17
    prepared at the end of February, and those results show,
18
    indeed, that the up-welling will occur.
19
                   THE CHAIRPERSON:
                                      Thank you. Perhaps I have
20
    a question for Mr. DeVos. Do you agree -- you have my
21
    question, you have the answer, do you agree with the answer?
22
                   MR. KEN DeVos: I disagree with his answer,
23
    and I'll explain why.
```

THE CHAIRPERSON: Could you, and then we'll

125

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MR. KEN DeVos: Yes.

THE CHAIRPERSON: -- then we'll have heard

both sides, and --

MR. KEN DeVos: The mine up-welling that we
```

move on, because --

- assessed, and the variability was based on inputs and suggestions from Mr. Raven. We don't agree with those 6 7 assumptions.
- 8 We feel that Mr. Raven has not accounted for 9 the change in flow that occur with depth that we see at -- at other Canadian Shield environments, and we did not include 10 that in our assessment of the up-welling, or for that matter, 11 12 the inflow of the connate water specifically.
- 13 THE CHAIRPERSON: Thank you, if we -- sorry 14 to jump in, but if we could move on to your next point, please? 15
- 16 MR. ROBIN JOHNSTONE: Slide 16, please? 17 MR. MARK DIGEL: Mark Digel with Golder Associates, representing De Beers. I similarly am not a 18 19 hydrogeologist, but I was responsible for the Surface Water 20 Quality Assessment for the project, so my question relates to 21 that.
- 22 As I heard it, Mr. Raven's presentation 23 indicated that the environmental assessment did not account 24 for an incomplete mixing in Snap Lake. I think the -- the 25 statement was, the EA assumes one (1) concentration over

depth. 1

2 Just as an initial question, is that 3 characterized correctly, what you said?

Thank you. Mr. Raven...? 4 MR. CHAIRPERSON:

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MR. KEN RAVEN: Yes.

6 MR. MARK DIGEL: Mark Digel again. 7 slide that's up there number 16, titled Incomplete Mixing in 8 Snap Lake, shows the 10 percent of the Lake volume that was 9 used in the site water model to predict concentrations in

lake recharge to the mine. 10

5

11 Reducing the mixing volume from 100 percent to 12 the 10 percent was selected by us in the Environmental

13 Assessment specifically to account for incomplete mixing in

Snap Lake. It ensured that the site water model did not 14

underestimate concentrations in the lake recharge to the mine 15

16 due to incomplete mixing.

```
17
                   Furthermore, if you were to look in the
   Environmental Assessment, on page 9-219, you would see we
18
    have a discussion similar to yours, how after initial mixing,
19
    the discharge does settle back into the -- the bottom.
20
21
    so that was accounted for in the assessment and in the -- the
22
    Lake recharge concentrations, as you've indicated here.
23
                   And I'm just wondering, did you factor that
24
    into your analysis?
25
                   THE CHAIRPERSON:
                                     Okay, Mr. Raven...?
```

- MR. KEN RAVEN: My understanding of how the concentrations of -- and I'm interested in this from a hydrogeological perspective. My understanding of how the concentrations of recharge water to the mine from Snap Lake are calculated is that they're calculated using the Goldsim model, assuming that the volume of water within the effective Lake volume is fully mixed.
- 8 So I guess my counter question is: Is that an 9 incorrect -- am I incorrect in that?
- 10 THE CHAIRPERSON: If you are, I'm sure you're 11 about to be told.
- MR. MARK DIGEL: Mr. Chairman, Mark Digel.
- 13 I -- I would have to answer that without asking a question, 14 is that acceptable?
- THE CHAIRPERSON: Okay.
- MR. MARK DIGEL: Okay. In effect, that -that's not correct. The -- the -- it -- it's true, there is
 a feedback loop from the Lake back into the groundwater, that
 needed to be accounted for in Goldsim.
- It was also modelled by the hydrodynamic model 21 for the Lake, as well as the -- the core mix model which we 22 used to predict the sinking of plume during the winter.
- Because it would have been very complex to incorporate that level of detail into the model, what we in fact did was, we took a simpler approach that did the same

thing. 1 2 We said, okay, it's not going to mix in the whole lake, let's reduce that mixing volume until we get 3 concentrations that are predicted by Goldsim, in the recharge 4 5 to the mine that are equal to what you would get in the winter, after initial mixing and then that sinking down to 6 7 the bottom. So that's where we arrived at that 10 percent. 8 9 So it's -- it's a simplified way of doing it, but it does the same thing. 10 11 THE CHAIRPERSON: Thank you. Mr. Raven...? 12 I guess the point that I MR. KEN RAVEN: 13 would like to make is -- is that, there is an assumption of -- of a complete mixing with that Lake volume, to 14 15 calculate recharge. And -- and the only point that I wanted 16 to make was that -- that, there is a strong possibility, 17 probability, that we will see some density separation. didn't see that accounted for within the documentation. 18 19 MR. MARK DIGEL: Mark Digel with Golder Just to clarify, it was -- it was accounted for, 20 Associates. 21 and that 10 percent does give you concentrations that are similar to what we got with -- or higher than we got with the 22 23 water quality modelling, the core mix modelling, that said what that higher concentration that -- after initial mixing 24

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1 So, yes, it was a different way of -- of doing 2 it, but it does come to the same concentration. 3 ensured that the concentrations predicted by the Goldsim 4 model for lake recharge to the mine, were not underestimated. 5 And they did account for that incomplete mixing. 6 THE CHAIRPERSON: Okay, thank you. Could we 7 perhaps move onto the -- the next question, please? 8 MR. MARK DIGEL: Okay, Mark Digel with Golder My next question is just a further clarification 9 Associates.

would be when it settled back down to the bottom.

- 10 on the next slide, Slide 17. 11 This slide shows two (2) lines, one (1) 12 representing incomplete mixing that's at higher 13 concentration, the other representing complete mixing at a 14 lower concentration. And as -- as I mentioned previously, the 15 Environmental Assessment did account for the incomplete 16 mixing and so in fact, what was assessed in the Environmental 17 18 Assessment is the higher line within -- with incomplete 19 mixing and I just wanted to be clear, and, I guess, my 20 question is: Did you understand that and if you didn't, do 21 you understand that now? 22 MR. KEN RAVEN: It's a good question.
- 23 would probably say that I still think that this figure is 24 a -- is a fair representation because, as I understand --
- 25 maybe I do not understand it fully. But -- and maybe the way

1 that this could be clarified is if I ask you a counter-2 question.

3 If -- if there is density stratification 4 within the effective Lake volume, would there be higher -within that 10 percent volume, would there be higher 5 6 concentrations at the bottom of the lake or not? 7 Okay. I'll allow the THE CHAIRPERSON: 8 question to be answered because it, hopefully, will clarify. 9 MR. MARK DIGEL: Mark Digel with Golder. 10 going to have to ask you to -- to restate the guestion, not I understood it but I just want to make sure 11 rephrase it. 12 that I followed your logic completely.

13 MR. KEN RAVEN: As I understand your answer 14 -- our discussion here --

15 THE CHAIRPERSON: Sorry. Mr. Raven, please 16 can you just say your name when you --

17 MR. KEN RAVEN: I'm sorry.

18 THE CHAIRPERSON: -- when you speak into the

19 microphone.

20 MR. KEN RAVEN: Ken Raven on behalf of INAC.

21 As I understand the discussion, you're saying that the

- 22 effective Lake volume, the selection of that 10 percent was
- 23 intended to account for incomplete mixing.
- 24 And my question is: Is -- within that 10
- 25 percent Lake volume, is there any potential for

```
1
   stratification to actually occur?
 2
                   THE CHAIRPERSON:
                                     Thank you, Mr. Raven.
 3
                   MR. MARK DIGEL: Mark Digel representing
              The short answer is, yes, we do expect density
 4
   De Beers.
 5
    separation to occur within the lake. Not depending on the
6
   rate of discharge in particular. You're not restricted to
7
    that 10 percent area.
8
                   That 10 percent was only a -- sort of an
9
   artifact used to make sure the Lake model predicted -- the
   Goldsim model predicted high enough concentrations but, yes,
10
   we would predict, and we did predict, density separation.
11
12
                   And the concentrations that were predicted by
13
   Goldsim are the same or, in fact, a little bit higher for
   most of the time, than the concentrations that we predicted
14
    in that denser water that would sink down to the bottom of
15
    Snap Lake.
16
17
                   THE CHAIRPERSON:
                                     Thank you.
18
                   MR. MARK DIGEL: Does that clear it up?
19
                   MR. KEN RAVEN: Ken Raven. Yes.
20
                   THE CHAIRPERSON:
                                     Thank you. Next question.
                                          Slide 18.
21
                   MR. ROBIN JOHNSTONE:
22
                   MR. KEN DeVos: Ken DeVos of Golder
23
   Associates for De Beers. I just have a point of
   clarification and then a question. The centre bar labelled
24
```

Canadian Shield here, in your discussion you pointed out that

132

1 that was Diavik data.

```
2
                   I would like to point out that, in fact, that
 3
    is not Diavik data but that is data that was available to the
    -- the people who were doing the Diavik assessment. So that
 4
    is from other locations in the Canadian Shield. That is the
 5
    same data that I put up earlier today.
 6
 7
                   I would like to know whether you considered
 8
    the actual Diavik data in your assessment?
 9
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Raven...?
10
                   MR. KEN RAVEN:
                                    Ken Raven. Just a point of
11
    clarification, I did -- I did know that that information
    that's portrayed as Canadian Shield was from the Blowes and
12
    Logsdon memo of 1997.
13
                   I don't think I portrayed it as from the
14
15
    Diavik project. I portrayed it as a profile that was
16
    generated for the Diavik project.
17
                   THE CHAIRPERSON:
                                      Okay. The record is there.
18
    It's not really important. The important point is the second
19
    part of the question, Mr. Raven.
                   MR. KEN RAVEN: I didn't consider Diavik data
20
21
    on this plot.
```

THE CHAIRPERSON: Thank you. Next question.

MR. KEN RAVEN: And the reason why I didn't

consider it was I know nothing about how the information was

25 collected.

1

133

```
2
   question.
 3
                   MR. KEN DeVos: Did you try to obtain that
    information and if so, did you, at least, think about the
 4
 5
   Diavik data and try to consider it in your -- in your
6
    assessment?
7
                   THE CHAIRPERSON:
                                      Mr. Raven...?
8
                   MR. KEN RAVEN:
                                    Ken Raven.
                                                I did not try to
9
    acquire it, and I did not consider it in this assessment.
10
                                      Thank you, sir.
                   THE CHAIRPERSON:
11
   question?
12
                   MR. KEN DeVos: Our assessment, or our -- our
   understanding is that that Diavik -- that data is the -- the
13
```

Thank you, sir.

THE CHAIRPERSON:

```
14
    nearest closest data that -- that mostly -- most likely
15
    resembles what we're going to see at Snap Lake.
                   We've shown that data in our previous slide,
16
17
    and we would like to know why that was -- that -- that you
    didn't try and obtain that information, and why you didn't
18
19
    include it in your assessment?
20
                                      Thank you. Mr. Raven...?
                   THE CHAIRPERSON:
21
                   MR. KEN RAVEN: I didn't try to acquire that
22
    information, and I didn't use it, because, one (1), as I said
    earlier, I -- the documentation of how the data was collected
23
24
    is not clear to me.
25
                   I don't know that it would be clear in the
```

```
information that would be acquired. I just though that, for
1
   example, that the North Lakes' data, which is closer to the
 2
 3
    site than Diavik, was probably more representative.
 4
                   THE CHAIRPERSON: Thank you, sir. Next
5
   question?
6
7
                         (BRIEF PAUSE)
8
9
                   MR. KEN DeVos: The North Lakes' data was
    actually collected away from Snap Lake in a discharge
10
11
    environment. Do you consider data from discharge
    environments applicable to Snap Lake?
12
13
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Raven...?
14
                   MR. KEN RAVEN: Ken Raven. I know that it is
15
   De Beer's position that the North Lakes data are in a
16
    discharge environment.
17
                   My interpretation and reading of the
18
   documentation in the North Lakes report certainly doesn't
    convince me that it is in a discharge location.
19
20
                   The way I look at that data is, you have two
21
    (2) sets of data; one (1) from about one hundred (100)
   metres, the other from about two hundred (200) metres depth,
22
```

what we see at other locations in the Shield, so I -- I

And quite frankly, it would be consistent with

and they show increases in TDS.

23

24

```
didn't consider the -- the information to convince me that --
 1
    that deeper sample was, in fact, in a groundwater discharge
 2
 3
    location.
 4
                   I think the head data is ambiguous, at best,
 5
    for the -- for those holes.
 6
                   THE CHAIRPERSON:
                                      Thank you, sir.
                                                        Next
 7
    question?
 8
                                         Robin Johnstone, De
                   MR. ROBIN JOHNSTONE:
 9
                   Thank you, Mr. Chair. We note that INAC
    Beers Canada.
    thinks that -- that they have probably -- the estimates of
10
11
    concentrations of TDS have probably been underestimated.
                   We note that there has been no comment around
12
13
    what that probability is, but moreover, there's really little
14
    justification for the estimates that concentrations in Snap
15
    Lake may be two (2) to three (3) times higher than predicted
16
    in the environmental assessment.
                   We considered that it would be valuable to
17
18
    have some of the information underlying that methodology in
    leading to those conclusions. So, I -- I think it would help
19
20
    if the Board would -- would basically let us have a few
   minutes of their time to really skip through some of these
21
22
    questions, to take us through the logic of that two (2) to
```

136

Perhaps we can ask INAC how

```
times, and let them answer?

MR. ROBIN JOHNSTONE: Well, perhaps the
underlying assumptions, and information wherever possible.

MR. CHAIRPERSON: Mr. Raven...?

MR. KEN RAVEN: The short answer to the two
(2) to three (3) times is, that it is -- it's derived from
```

they arrived at -- at that figure of two (2) to three (3)

THE CHAIRPERSON:

three (3) times.

2324

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6 7

8

7 the sort of slides that are presented here. I thought the 8 presentation was fairly clear on the rationale and the basis 9 for selecting those numbers.

If we look at this slide, which shows TDS at average mine depth, De Beers are assuming nine hundred (900), the North Lakes data for about the same depth, says about sixteen hundred (1,600). The Blowes and Lodgson memo suggests two thousand (2,000).

And I think if you look at those two (2) sets of data, that would suggest a factor of about two (2). And then if you add up-welling effects, which by De Beers own calculations suggests an increase of about 50 percent, you would get from two (2) to three (3).

You can go through the same logic and calculation for the chloride numbers.

THE CHAIRPERSON: Thank you. And -- and, I mean, we have listened to the previous questions, which have followed this trail through. So, I mean, we understand it and Mr. Raven didn't use North Lake data, you did.

137

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So I don't think rehashing the methodology is
going to help us any, here. But we understand there's a
difference of approach here, and we have our own consultants
which will help us through this problem. Thank you.
```

Next question, please?

(BRIEF PAUSE)

9 MR. KEN DeVos: I'd just like to -- to 10 Clarify the reference for the Diavik data. It's not blows 11 and -- it is -- it is actually Blowes and Logsdon, L-O-G-S-D-12 O-N.

The profile that he's quoting as Blowes and Logsdon is actually based on data from Frape and Fritz. And the Diavik profile also quoted by Blowes and Logsdon was provided in my previous slide as the pink line.

The number for that value at two ten (210), is approximately four hundred (400) milligrams per litre TDS.

```
THE CHAIRPERSON: Thank you. Do you have any additional questions?

MR. ROBIN JOHNSTONE: No.

THE CHAIRPERSON. Okay. The Yellowknives

Dene, do you have any questions of INAC? Mr. Byers...?

MR. TIM BYERS: No, we don't have any questions, thank you.
```

```
1
                   THE CHAIRPERSON:
                                      I don't see anyone from the
 2
    Chamber here.
 3
                   NWT Metis Nation? Any questions?
                                                      No.
 4
                   North Slave Metis Alliance?
 5
                   DFO? Ms. Dahl...?
 6
                   MS. ELAINE BLAIS: Hi, my name is Elaine
 7
    Blais with DFO. I've a question for Mr. Raven. This refers
 8
    to Slide 16 in the presentation and it has to do with the
 9
    dense high TDS water.
10
                   We would like to know whether that was assumed
   or, I don't know, quantified, to be nine twenty-nine (929)
11
   milligrams per litre, which was -- which is the estimated, or
12
13
    the predicted maximum concentration coming from the
14
    discharge.
15
                   And -- and I guess, part of my confusion,
16
    perhaps, is, what we hear from De Beers is that the maximum
17
    concentration of that under-ice -- of the TDS plume will be
18
    three hundred and fifty (350) milligrams per litre.
19
    we wanted to know whether the -- the dense high TDS water,
20
    whether you were assuming that was nine twenty-nine (929) or
    three fifty (350)?
21
22
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Raven...?
23
                   MR. KEN RAVEN:
                                  Ken Raven, INAC.
                                                      We -- we
24
    chose specifically not to be quantitative about this kind of
```

figure because the process is sufficiently complicated.

```
we -- we didn't feel comfortable assigning numerical values.
 1
 2
                   The slide was presented to schematically
 3
    represent, in a qualitative sense, a process that we thought
 4
    was important.
 5
                   So to answer your question, we -- we couldn't
 6
   be quantitative and I made no assumptions about particular
 7
    concentrations.
 8
                   THE CHAIRPERSON:
                                      Thank you, sir.
                                                        Follow up?
 9
                Dogrib Treaty 11...?
    No?
         Okay.
10
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
    This is just a few questions of clarification on this thing
11
12
    that went on here.
13
                   THE CHAIRPERSON:
                                      You mean the exchange
14
    between --
15
                   MR. STEVE WILBUR:
                                       There -- there you go.
                                                                Ι
    guess a point of clarification.
16
                                     I'm not sure who should
17
    answer this, Ken or Ken.
18
                   THE CHAIRPERSON:
                                      Well, your questions for
19
    this should be directed at INAC.
20
                   MR. STEVE WILBUR: Okay, so for Ken, then --
21
    Ken Raven, the -- on slide 4, the important terms, you
    mentioned that the -- or you showed that the ground water
22
23
    concentration was two hundred (200) to two thousand (2000)
    and Ken -- Ken DeVos came back and said we don't have
24
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```
1
                   So my question is: What were the -- what was
    the maximum concentration at North Lakes that -- that allowed
 2
 3
   you to arrive at this range? Was it nineteen hundred and
 4
    twenty (1920) or are you just rounding or what was the value?
5
                   THE CHAIRPERSON:
                                      Mr. Raven...?
6
                   MR. KEN RAVEN: Ken Raven, INAC.
   thousand (2000) should probably be sixteen hundred (1600)
7
8
   because I think something around sixteen hundred (1600) was
   the maximum value reported from the North Lakes
9
    investigation.
10
11
                                      You were just rounding off
                   THE CHAIRPERSON:
```

anything in North Lakes that was that high.

- in this slide; correct? 12
- 13 MR. KEN RAVEN: Order of magnitude
- 14 presentation.
- 15 MR. STEVE WILBUR: Okay. The next question
- 16 also for Ken is, I guess it's back to this 1:1 relationship
- 17 and I just want to be sure that I understand exactly what
- 18 he's talking about and that the response was -- was correct
- 19 in my mind.
- 20 I guess, if we're assuming the same flow from
- 21 the mine and we increase our -- the mine water that has a
- concentration -- if we increase the quality -- if we increase 22
- the concentration by 50 percent and the flow is the same then 23
- the resultant change in Snap Lake will also be a 50 percent 24
- 25 increase; is that what you were saying?

- 1 THE CHAIRPERSON: Mr. Raven...?
- 2 MR. KEN RAVEN: Ken Raven. Yes. That's what
- 3 I'm saying.
- 4 THE CHAIRPERSON: Thank you.
- 5 MR. STEVE WILBUR: One -- one more question
- 6 and this is about the Diavik data. And I quess, Ken, just
- 7 for clarification, I guess, would you agree then that the
- 8
- Diavik data which Ken has asked you about and then we had a
- plot earlier today that it did not plot the same as the Snap 9
- 10 Lake data and that's, perhaps, the reason why you didn't
- 11 think it was representative?
- 12 THE CHAIRPERSON: Thank you. Mr. Raven...?
- 13 MR. KEN RAVEN: Ken Raven. Yes. It is -- it
- 14 is certainly not within the range of expected concentrations
- from these other compilations. And so that's one of the 15
- 16 reasons why I didn't choose to use it.
- 17 I also, quite frankly, would have concerns
- 18 about Lake water effects and so, without the detailed
- 19 information on how that data was generated, I'd be very
- cautious about using it. 20
- Thank you. 21 THE CHAIRPERSON:
- MR. STEVE WILBUR: No further questions. 22
- 23 Thank you.

THE CHAIRPERSON: Okay. Government of the

25 Northwest Territories?

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1
                   Environment Canada?
 2
                   Lutsel K'e? Okay.
 3
                   We have with us also Mr. Rob Dickin with
 4
    Gartner Lee who's a hydrogeologist working for the Board who
 5
    has a few questions of INAC. Mr. Dickin...?
 6
                                     Rob Dickin, Mackenzie Valley
                   MR. ROB DICKIN:
 7
    Environmental Impact Review Board. Mr. Raven, you discussed
    up-welling and the fact that that may increase salinity in
 8
 9
    the mine waters later on, but would it also have affected the
    advanced exploration program during the period that the mine
10
    was open then and would that have affected the salinity of
11
12
    the -- the water quality samples that were taken at that
13
    time?
14
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Raven...?
15
                   MR. KEN RAVEN:
                                    I think that that -- because
16
    the AEP excavations are relatively shallow, I would assume
17
    that -- that the up-welling would be less of a concern for
18
    those openings than it would be for, for example, deeper mine
19
    workings.
20
                   So, the answer to your question is, yes, there
21
    probably is some element of up-welling and that would
22
    probably result in some increase in concentrations.
23
                   But, the fact of the matter is, most of these
24
    samples show some decreases in concentration over sampling
25
    date, and so, that would suggest to me that the Snap Lake
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1 inflow dilution effect is more dominant.

THE CHAIRPERSON: Thank you. Mr. Dickin...?

MR. ROB DICKIN: Okay, on -- along the same

- 4 vein, and -- and sort of, responding to the hypothesis that
- 5 De Beers put forward this morning, suggesting that the -- the
- 6 deep connate groundwater is -- is very old and sluggish, and
- 7 low flows, and that the -- that the -- the loadings will not
- 8 be effected, even it's more saline, we'll get lower flow
- 9 rates.
- 10 One (1), I'd like you to -- to comment on that
- 11 hypothesis, and also, with respect to the advanced
- 12 exploration program, because presumably, the same thing was
- 13 happening.
- 14 You've just indicated that -- that there may
- 15 have been up-welling, but that it was basically, much -- much
- 16 smaller impact over that time period, than -- than the
- 17 movement of -- of Lake water down to diluted.
- 18 And, I guess my question is: Isn't that what
- 19 we would expect during the operational life of the mine as
- 20 well? That up-welling may occur, but the -- the bigger
- 21 effect will be the -- the movement downward from the lake?
- THE CHAIRPERSON: Thank you. Mr. Raven...?
- MR. KEN RAVEN: Ken Raven. I -- I think
- 24 there were two (2) questions there. I'll answer the latter
- 25 first. Yes, we expect that inflow from the lake will

- 1 probably be dominant, but that -- that effect is already
- 2 incorporated into De Beers' models.
- 3 So, I -- I think that the predictions that
- 4 have been generated already take that into effect. Now, I've

- 5 forgotten your first question. I'm sorry.
- 6 THE CHAIRPERSON: Mr. Dickin, would you just
- 7 like to quickly ask the first part of the question again,
- 8 please?
- 9 MR. ROB DICKIN: Okay. Basically, I wanted
- 10 you to comment on -- on this hypothesis that even if things
- 11 are more saline, that the -- the flow rates will probably be
- 12 very low, and therefore, the loadings will be more or less as
- 13 predicted.
- 14 THE CHAIRPERSON: Thank you. Mr. Raven...?
- MR. KEN RAVEN: Ken Raven, INAC. I think

- 16 that that hypothesis has some merit. I would say that we do
- 17 generally expect that the hydraulic conductivity of the
- 18 bedrock will decrease with depth, and that the salinity will
- 19 increase the depth.
- I accept that as a fairly reasonable
- 21 hypothesis. The question that I have, is whether it's
- 22 applicable at this particular site, and I'm particularly
- 23 concerned about the North Lakes data, which show relatively
- 24 high TDS, sixteen hundred (1600) milligrams per litre at a
- 25 depth of two hundred (200) metres, and also shows relatively

- 1 high permeability, in a range of ten (1) to minus six (6)
- 2 metres per second.
- 3 So, I think that that data raises some flags
- 4 for me.
- 5 THE CHAIRPERSON: Thank you. Okay, it's five
- 6 (5) after 3:00. We have still presentations from North Slave
- 7 Metis Alliance, Dogrib Treaty 11, Natural Resources Canada, I
- 8 believe has a presentation on this, and I believe Lutsel K'e,
- 9 you have done yours, Ms. Catholique, correct?
- 10 You were -- you incorporated yours this
- 11 morning?

17

- MS. FLORENCE CATHOLIQUE: No, we will have a
- 13 presentation.
- 14 THE CHAIRPERSON: You have a presentation?
- 15 Okay then, we'll take a -- a short ten (10) minute coffee
- 16 break, and we're reconvene.
- 18 --- Upon recessing at 3:10 p.m.
- 19 --- Upon resuming at 3:27 p.m.
- 21 THE CHAIRPERSON: Thank you very much. I
- 22 forgot my usual admonition at the beginning, to turn off cell
- 23 phones or put them on vibrate and if you wish to talk on a
- 24 cell phone, I'd appreciate if you went outside. Thank you.
- Our next presentation is North Slave Metis,

1 Ms. Johnson? 2 MS. KRIS JOHNSON: Thank you. 3 afternoon, my name is Kris Johnson. I'm here to represent 4 the North Slave Metis Alliance, and the outstanding 5 hydrological issues that they have. Hopefully, these will 6 clarify some of the core issues that still surround this. 7 We'll be examining hydro-geology in relation 8 to the three (3) questions the Board will have to answer, that being, as the development -- is the development likely to 9 have a significant adverse impact on the environment? 10 11 the impacts be mitigated? Does the development pose 12 significant public concern? 13 The issues we'll be looking at are limited 14 groundwater data and limited lake water level data. 15 the development likely to have significant adverse impact on 16 the environment? 17 De Beers has not provided adequate information 18 and documentation to determine the potential adverse impacts of the Snap Lake Development Project, nor is there sufficient 19 20 information to determine the magnitude and extent of adverse 21 impacts. 22 Lake level fluctuations will affect fish and 23 The North and north east lakes will fish habitats. 24 potentially be effected by a post culture seepage of

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other lakes, such as Campbell to the west or Capot Blanc to the east will also be affected if faults and fracture zones exert control on groundwater flow.

groundwater through the mine workings. It is possible that

- There is very limited understanding of the bydro-geological conditions in the area of Snap Lake.
- 6 Limited data were available for hydraulic conductivity
- 7 seepage volumes and groundwater quality. Virtually no data
- 8 were available to characterize the hydraulic behaviour of

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9 fracture zones and faults.

There's a great deal of uncertainty in the estimated values of groundwater velocity. There is a need to obtain groundwater data to validate the conceptual groundwater flow model and improve the understanding of the hydro-geology of the area of Snap Lake.

No ground water data were available except for two (2) monitoring wells and no consideration was given to potential control that fracture zones may have on ground -on the groundwater regime.

Impact cannot be properly assessed without adequate baseline data to compare. Finally, the Board cannot delegate the assessment of monitoring and mitigation measures to the Mackenzie Land and Water Board without seriously jeopardizing the objectives of the Environmental Assessment.

To answer the question, can impact be mitigated? De Beers has not provided adequate information

1 and documentation to determine the potential mitigation 2 measures.

Available ground water data is not sufficient to provide the confidence that predicted impacts will be manageable. Without adequate baseline data and conceptual understanding of the groundwater flow regime at Snap Lake and the surrounding area, monitoring and adaptive management cannot accurately be developed.

And this is just another quote from the guide that was adopted by Mackenzie Valley Environmental Impact Assessment Board.

"It is only when a development's effects are known and understood is it possible to determine and implement effective mitigation measures and to make an informed decision about supporting development"

So, to answer the question, is there
significant public concern, the following organizations have
documented outstanding hydro-geological issues with the Snap
Lake Diamond Project. The North Slave Metis Alliance, Dogrib

- 21 Treaty 11 Council, Yellowknife's Dene First Nation, Natural
- 22 Resources Canada and Indian and Northern Affairs Canada.
- What can be done in the further review to 23
- 24 remove the uncertainties surrounding the Snap Lake project?
- Water levels must be surveyed in all lakes at the same time 25

- 1 to determine possible impact on Snap Lake and adjacent lakes.
- 2 Three (3) new deep monitoring wells must be
- 3 installed and ground water baseline data collected prior to
- 4 approval, construction or operation. These wells should be
- 5 between Snap Lake and Lac Capot Blanc between Snap Lane and
- 6 Campbell Lake and near the shore of Northwest Lake.
- 7 Based on the water level data, De Beers must
- 8 review the adequacy of the conceptual deep groundwater flow
- 9 Groundwater data must be collected to provide the
- 10 confidence that predicted impacts will be manageable.
- In a further review, De Beers will have time 11
- 12 to validate the regional groundwater flow regime with proper
- consideration for faults and fracture zones. 13 This will also
- allow a proper assessment and post-closure impact on the 14
- 15 adjacent lakes.
- 16 De Beers will have time to use environmental
- 17 geo-chemistry to determine the probable bounds for horizontal
- 18 groundwater velocity. De Beers will have time to conduct
- periodic assessments -- sorry, De Beers must conduct periodic 19
- 20 assessments of seepage volumes and groundwater quality.
- 21 They must agree to provide annual reports to
- 22 MacKenzie Valley Environmental Impact Review Board,
- discussing the locations, volumes, and quality of groundwater 23
- 24 inflows to mine workings, and measures taken to reduce
- 25 inflows.

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The annual report must also include a section on the effects of the mine on groundwater levels.

The Board cannot approve the Snap Lake Diamond Project, because the Board has provided -- De Beers has not provided the Board with adequate information to assess if there is likely to be a significant adverse impact on the groundwater flow regime, and thus, if these impacts can be mitigated.

The conceptual groundwater flow models proposed by De Beers has not been adequately validated, thus the model does not provide the necessary information needed to assess the impacts of the Snap Lake Diamond Project on the environment.

Given the absence of adequate baseline data, monitoring programs cannot be developed to accurately, and adaptively mitigate impacts from the Snap Lake Diamond Project. Modern programs must be developed, and implemented before approval, and ideally, before any development occurs, to ensure accurate baseline information exists.

There remains considerable public concern.

So, once again, to quote the interim guide:

"If it is uncertain, however, whether the project is likely to cause a significant adverse environmental effect, or that the project will cause significant adverse

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environmental effects, it may be justified in the circumstances, the project must be referred to a mediator, or a review panel."

Is the development likely to have a

5 significant impact on the Environment? Yes. Can the impact 6 be mitigated? No, insufficient data to mitigate impact.

Does the development pose significant public concern? Yes.

8 Sorry, that says surface water, but in error.

So finally, where there's no sufficient information to determine the impact of a project on the environment, the precautionary principle must be applied.

12 Thank you.

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13
                   THE CHAIRPERSON: Thank you, Ms. Johnson.
14
    Now, I take it from the comments yesterday that you are
   merely presenting this. You don't have the technical
15
    expertise to answer any particular questions on it?
16
17
                   MS. KRIS JOHNSON:
                                       That's right.
18
                   THE CHAIRPERSON:
                                      But, you have available to
19
    answer questions of a general nature?
20
                   MS. KRIS JOHNSON:
                                       Yes.
                   THE CHAIRPERSON:
21
                                      Thank you. Does the
22
    Proponent have any questions?
                   Are there any questions from the floor for the
23
24
   North Slave Metis?
25
                   Okay, thank you very much, Ms. Johnson.
```

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1
                   The next presentation is by Dogrib Treaty 11,
 2
   who had a very nice PowerPoint presentation all ready,
   however, they've had a computer crash, and unfortunately, not
 3
   able to proceed with it at this time, but they are going to
 4
   read their statement for our benefit, and they will provide
 5
 6
    copies of their presentation once they have resolved their
 7
    technical problems.
 8
                   MR. STEVE WILBUR: Thank you. Just for
    clarification, I -- I didn't have a PowerPoint presentation,
 9
10
    but I had a presentation, so.
                   So, I'm going to read from this computer that
11
12
    Jean has loaned me, and I typed on last night, having never
13
    used a Mac computer before, so it was a -- a little
14
    challenging, but we're here to go.
15
                   I'll -- I'll preface my presentation with a
16
    few comments on yesterday's presentation. Here we go,
17
    already I'm goofing up.
18
19
                         (BRIEF PAUSE)
20
21
                   MR. STEVE WILBUR: It's the Board's mandate
    to determine whether there will be a -- will there -- will
22
    likely be a significant adverse impact. The key word here
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is, likely.

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1 uncertainty, an outstanding, or unresolved issues. In this
2 case, we are concerned about the uncertainties associated
3 with groundwater, and the estimates of potential mine water
4 discharge in effluent water quality.
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De Beers suggested that we all make decisions both facing uncertainty and natural variability, so it's normal and okay to do this. I don't disagree but I'm reminded that individual's decisions are not the same as social or group decisions.

We can take bigger risks when we're on our own, but we should be more cautious or conservative as a whole, to protect, in this case, from causing significant adverse environmental impacts.

Yesterday, De Beers offered measures to "...increase the certainty of our understanding of outstanding issues by applying a weight of evidence approach".

I'm being a little smug here, but I might ask De Beers how much more certain they can be after they've established certainty already?

Once we are certain we have no doubt about something, or the issue or condition is definitely known, so Ken's statement about certainty, we are certain, yes. I -- I quess I -- I have a little bit of issue with that.

So we cannot increase certainty, in other

- 1 words, we can, in this case -- in the case of hydro-geology
- 2 and groundwater quality, we're not dealing with certainty,
- 3 but we're dealing with levels of uncertainty.
- 4 This is important, as levels of uncertainty

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5 increase our ability to assess the likelihood or probability of an event or a condition, decreases simply because the 7 margins of potential, and likely variability, have increased. 8 So for the Board, it is more difficult to 9 determine or express that something is likely when we have a 10 high degree of uncertainty. And this is the focus of my -- 11 of my talk, here.

The volume of mine water inflow may present challenges for water management at the site, including water treatment before discharging into Snap Lake. De Beers is convinced that it has constantly predicted, or bracketed, potential maximum flows and potential water quality variability from the mine workings and it's demonstrated that the contingencies for water storage and treatment are adequate.

There are a number of uncertainties associated with De Beers predictions of water volumes and water quality from the mine. We recognize that the De Beers has attempted to address these issues in a series of Information Requests, technical sessions and further analyses. And as a result, we now have a better understanding of the potential range of

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1 conditions.

But the question here is, have we reduced uncertainty enough to support probability assessments? Or, determination of the likelihood of an impact? For the Board's benefit, I will briefly

For the Board's benefit, I will briefly describe the uncertainties in De Beers analyses. These uncertainties fall under three (3) main topics, hydrogeologic characterization, groundwater quality characterization and in their measures of contingency planning.

First, I'm going to list these hydro -- with respect to hydro-geologic characterization and list what I consider measures of uncertainty. For example, there are no deep wells below basically a hundred and fifty-five (155), a hundred and sixty (160) metres in the mine area.

Most of the exploration boreholes are in

25

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17 kimberlite, so there's very little information about country
18 rock or the rock where much of the groundwater inflow will
19 come from. There's no head data outside of the exploration
20 workings so we cannot establish the hydrostatic conditions of
21 the groundwater environment outside of this zone.
22 The nature and degree of inner-connectedness
23 of the fracture density and the effect of porosity, with
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overlying Snap Lake, to the mine workings, is not known.

we do not know how this condition will change as a result of

```
mining. That is, will mining increase, decrease or have no
1
2
   effect on these flow conditions?
 3
                   Snap Lake is assumed to be a recharge area and
4
   not have any up-welling conditions. Yet there's no head
5
   data, data on the pressure due to groundwater, to verify this
6
          In fact, it should be noted that local zones of up-
7
   welling can occur in larger areas of recharge due to local
8
   heterogeneities in rock characteristics, hydraulic
   conductivity, transmissivities effective porosity, and
9
   fracture of porosity.
10
11
                   THE CHAIRPERSON: I think the translater just
12
   blew a fuse.
13
14
                         (BRIEF PAUSE)
15
16
                   THE CHAIRPERSON: As your colleague reminded
17
   us, I believe it was yesterday, to try and keep it simple,
18
    sir?
19
                   MR. STEVE WILBUR:
                                       She's been over here
20
   telling me to slow down the whole time, so. Okay.
21
                   As a surrogate for the lack of -- okay.
22
   example for the lack of head data, De Beers assumes a
23
   relationship between the elevation of surface water bodies,
24
   and deeper groundwater. But there are no field data to
   support this hypothesis; that is, we do not know how well the
25
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1 surface water in the lakes is connected to the deeper ground 2 water zones.

There are only two (2) estimates of the local hydraulic gradients outside the workings and they differ by an order of magnitude. The role of fractures in ground water flow has not been quantified.

Model calibration is suspect because we only have a few data points to calibrate to. We have mostly assumptions and no long-term data for calibrations. So there has been no real model validation.

This probably won't mean anything to anyone except modellers but, in essence, what this means is that we are forced to accept models assumptions as benchmarks -- as a benchmark to do sensitivity analyses. Or, in De Beers terms, what they call variability modelling.

Now, De Beers conducted variability modelling and I appreciate the effort. But we need to be aware that the basis for the premises for the modelling may be flawed because the model calibrations may not be valid.

With respect to groundwater quality, De Beers indicates that mine effluent discharge will be primarily made up of mine inflow water thus knowing the water chemistry of the mine inflow is very important. But we have a fine uncertainty associated with this water.

25 Connate water or the old fossil water that has

- 1 been in the ground a long time concentrations of this connate
- 2 water and the profiles are not known. And simply because
- 3 there are no water quality samples from wells below the mine
- 4 workings. I think as I recall they -- the samples were from
- 5 eighty-five (85) to a hundred and sixty (160) metres or
- 6 something like that. So we have no samples from a hundred
- 7 and sixty (160) down to the depth of four hundred and twenty 8 (420).
- 9 There's no local knowledge of the connate

- water concentrations with deeper zones to the maximum depths of the mine. In the variability modelling TDS values were assumed to increase with depth.
- I'm just scrolling through this ignoring what I wrote here. Although TDS is expected to increase with depth, the variability modelling suggested a 7 to 53 percent increase in TDS concentrations over what they'd originally done.
- The assumed concentrations of metals like silver, aluminum, cobalt, chromium and so forth were not expected to increase with depth. But, De Beers has provided no rationale for this assumption and so the variability modelling results can't reflect any change in these values.
- Mine inflow was increased one standard 24 deviation or, effectively, increased by a factor of 1.33 in 25 the variability modelling but assumes the same connate water

1 chemistry concentrations.

2

3

4

5

De Beers argued that concentrations would actually be less if water inflow due to Snap Lake recharge increase. However this assumes that we know what the actual inflows or concentrations will be.

159

And since we don't know either one (1),
increasing one (1) does not necessarily justify decreasing
the other. That is, there are uncertainties in both of these
estimates. In essence, there's a lot of guessing this
constituent concentrations. They used a lot of terms like,
if, then and expected without any real basis.

With respect to contingencies for higher than expected mine inflows, I think I've heard three (3) different contingencies although they've only talked about one (1) today. And one (1) earlier one was expand -- they could potentially expand the water management pond from a ten (10) day to a twenty (20) day pond based on the available footprint and the mine.

I guess, I would argue that this only delays the inevitable unless a much longer-term storage would be developed, if we had problems with high water volumes. The

- 22 second one was grouting of high inflow zones such as seeps 23 with high TDS in the ramps or drifts.
- And this accounts for about one-third of the inflow according to De Beers.

- So, my question -- my -- my statements about grouting activities, evidently, they can result in short-term spikes in TDS, due to cement use, that is, if this is limited in frequency.
- However, if grouting frequency is higher due to increased fracture density, then TDS spikes may be more frequent, and more problematic.
- The contingency for flooding the mine I don't believe is realistic. I don't -- I -- I think it's hard to believe that De Beers would actually consider this, with the amount of economic investment that they have.
- So, what does that leave us with? That the mine inflows are somewhat greater than water treatment capacity.
- Perhaps we could have potential periodic discharges of an -- an untreated water to Snap Lake, or conversely, we have reduced mine production rates to encounter less water per day, and economic loss to De Beers.
- I -- I guess I would say that they haven't -- 20 I haven't heard of -- of major discussion on -- on these 21 contingencies.
- In summary, the uncertainty is greatest in the evaluation of groundwater quality, in my opinion, and somewhat less so, with the evaluation of groundwater quality, but the point is, that there is a lot more uncertainty than

161

1 suggested by De Beers.

```
2
                   Contingencies need to be better developed, and
 3
    they should be developed as part -- perhaps as part of the
   water license, and I -- I went into these recommendations in
 4
   an earlier submission, but that -- as it stands now, the
 5
    Board is -- is forced to determining the livelihood, of
 6
 7
    perhaps a higher level of uncertainty than is comfortable.
 8
    Thank you.
 9
                                      Thank you, and I appreciate
                   THE CHAIRPERSON:
10
    the difficult that the computer has caused. Any questions by
11
    the Proponent for Dogrib Treaty 11?
12
13
                         (BRIEF PAUSE)
14
15
                   MR. ROBIN JOHNSTONE: De Beers Canada.
16
    were actually going to ask you if you could just repeat this
17
    more slowly, Steve. No. Thank you very much.
18
                   THE CHAIRPERSON:
                                      Thank you. Are there any
19
    questions from the floor for Dogrib Treaty 11? Okay, the
20
    next presentation is Natural Resources Canada.
21
22
                         (BRIEF PAUSE)
23
24
                   MR. ALEXANDRE JEAN DESBARATS: Just a couple
25
   of minutes.
                                                                    162
 1
 2
                         (BRIEF PAUSE)
 3
 4
                   THE CHAIRPERSON:
                                      Sorry, the -- the Chair's
 5
    the only one (1) without the presentation.
                                                I left mine on
 6
    the table, and it disappeared. Do you have another there?
 7
                   I have one (1). Right. Thank you.
 8
 9
                         (BRIEF PAUSE)
```

MR. ALEXANDRE JEAN DESBARATS:

gentlemen. On behalf of Natural Resources Canada, I'd like

afternoon, Mr. Chairman, members of the Board, and ladies and

Good

10 11

- 14 to give a presentation on hydro-geological aspects of the 15 proposed De Beers Snap Lake Diamond Mine Project.
- 16 My name is Alexandre Desbarats, and I'm with
- 17 the geological survey of Canada, which is part of Natural
- 18 Resources Canada.
- 19 Before getting into my presentation, I'd like
- 20 to situation NRCan's concerns for the Board. On day three
- 21 (3) of the public technical sessions, which took place last
- 22 November, there was considerable uncertainty surrounding the
- 23 proponent's conceptual model for post closure deep water
- 24 groundwater flow regime.
- In particular, there was a considerable

- 1 uncertainty regarding the flow paths that solutes would take
- 2 from the flooded mine to the northeast lakes. And this
- 3 uncertainty was due to the almost total lack of head
- 4 measurements.
- 5 In its report to -- in its technical report to
- 6 the Board, NRCan recommended that the proponent could either
- 7 reduce the uncertainty in its post closure groundwater flow
- 8 model by presenting data that would better support its
- 9 conjectured flow direction. Or it could document
- 10 alternate -- it could document the significant -- the
- 11 significance of alternate post closure flow scenarios.
- 12 And one (1) of these flow scenarios, which is
- 13 of concern to NRCan, is that of upward diffusion of solutes
- 14 from the flooded mine through the crown pillar to Snap Lake.
- 15 In essence, while the proponent is focussed on the transport
- 16 of solutes from the flooded mine to northeast lake, which is
- 17 several kilometres away, NRCan believes it might be prudent
- 18 to examine the possible escape of solutes out the back door,
- 19 straight up to Snap Lake.
- Now, why is this issue important? Upward
- 21 diffusion of solutes could have a potential negative impact
- 22 on water quality in Snap Lake during the extended post
- 23 closure period.
- What is diffusion? Diffusion is the movement
- 25 of dissolved species, such as chloride or chromium, in

24

25

164

```
1
    groundwater, from areas where they are highly concentrated,
    such as the flooded mine, to areas where they are less
 2
 3
    concentrated, such as Snap Lake.
 4
                   It must be said that diffusion is a very slow
 5
    transport process, but the travel path through the crown
    pillar, is quite short. However, diffusion can be a
 6
 7
    significant process only under hydrostatic or no-flow
    groundwater conditions.
 8
 9
                   The question, therefore, is, are there natural
    hydrostatic conditions beneath Snap Lake? And based on
10
    evidence contained in the EA report, NRCan believes there are
11
12
    at least grounds for concern, and I'll review some of the
13
    evidence here.
14
                   There's only one (1) observation well in the
15
    vicinity of Snap Lake, and it shows -- and of several
16
    measurements that were taken in that well, only one (1) shows
17
    a very small downward head gradient of eight (8) centimetres
18
    over a vertical distance of a hundred and twenty (120)
             Other observations in the same well showed no
19
    downward gradient at all.
20
21
                   On page 9-30 of the EA report, it is stated
22
    that,
```

"Hydraulic heads measured in underground

boreholes are virtually identical to the

water level elevation in Snap Lake.

Τ	essence, the report is saying that there
2	are hydrostatic conditions beneath Snap
3	Lake."
4	Now, most recently, in April, after
5	discussions with the proponent, we obtained datum corrected
6	borehole head measurements from the advanced exploration

- 7 program. And these head measurements do indicate a downward 8 head gradient beneath Snap Lake.
- However, it -- the question then becomes, are these downward head gradients natural or are they caused by the active mine de-watering that was going on at the time?
- A first cut analysis by NRCan, as soon as we
- 13 obtained these data, suggested that the downward head
- 14 gradients, or the head draw-downs that were observed, could
- 15 be explained just simply on the basis of mine de-watering.
- 16 So we undertook to do a much more thorough analysis to
- 17 investigate this matter.
- So, this was conducted during the last two (2)
- 19 weeks. The purpose of our analysis was to check if the heads
- 20 presented to us from the underground exploration campaign
- 21 could be explained solely on the basis of mine de-watering or
- 22 if they revealed the presence of a downward head gradient due
- 23 to natural conditions.
- So, NRCan developed a simple two-dimensional
- 25 analytical model for steady state hydrostatic conditions

- 1 beneath Snap Lake and I'd just like to point out a few
 2 features here.
- The surface of Snap Lake or more correctly the bottom of Snap Lake are viewed as constant head boundaries.
- 5 The mine drift here is also a constant head boundary at
- 6 atmospheric pressure. And the centre of the drift is a
- 7 distant H below the surface of Snap Lake.
- 8 And drilled off the mine drift we have test
- 9 bore holes of the Advanced Exploration Campaign where, as
- 10 we've seen, numerous head measurements have been taken in
- 11 intervals along the hole. The holes inclined at an angle we
- 12 call theta.
- So, according to our model, the draw-down and
- 14 draw-down we've defined here as the difference between the
- 15 lake level and the head or water level in the bore hole test
- 16 interval is given by the following expression.
- 17 Where Q is the ground water influx to the
- 18 drift because water is being produced from the mine according

- 19 to the report at a rate, at the end of the AEP, the inflow 20 rate was approximately nine hundred (900) cubic metres per 21 day.
- 22 K here is the hydraulic conductivity of the 23 rock and LN is the natural logarithm and G here is a term 24 that characterizes the distance of the pressure of head 25 measurement point from the drift. And it's given by this

- 1 expression here as a ration of H, the distance of the draft 2 below Snap Lake, and D, the distance of the test interval
- 3 along the bore hole.
- 4 And I'd like to point out some features of
- 5 this equation here. What we see is that the draw-down should
- 6 be a log linear -- should plot in a log linear manner against
- 7 the term G. So, on semi-log plots we should get a straight
- 8 line.
- 9 Now, when D is very large these terms will
- 10 become small and G will turn 10:1 and the logarithm of one
- 11 (1) is zero. So, at large distances under hydrostatic
- 12 conditions we will expect a zero draw-down. And please keep
- 13 that in mind.
- So, what I did was plot the draw-downs that
- 15 were measured in each test interval for four (4) different
- 16 bore holes against the distance term here, G. And, so,
- 17 bearing in mind that the largest values of G are for test
- 18 intervals closest to the drift, we see we have a very high
- 19 draw-down near the drift and because of lower hydraulic
- 20 conductivity in this area associated with mining and a
- 21 different rock type, these are volcanics here and we move
- 22 into granite.
 - But we do see this log linear decline of the
 - 24 draw-down as we get further away from the drift. And for G
 - 25 equals one (1), essentially at infinity, we see that we do

1 not have a zero draw-down as we would have expected under 2 purely hydrostatic conditions.

So this is very important this little intercept here; this distance. It means that essentially the proponent was right in its conjecture -- in their conjecture that there is a downward regional head gradient and from this plot and from other we -- we've -- we can attempt to get a fairly firm figure for it.

We've conducted similar draw-down analyses for boreholes 84 and 175 and they also indicate the presence of a natural or background downward head gradient beneath Snap Lake once the effects of de-watering have been removed using these plots.

Our draw-down analysis for borehole UG83 is inconclusive. It could go either way. We didn't analyse the other boreholes, because they're configuration could not be represented by the simple 2D model that we used.

However, on balance, NRCan concludes that there is a natural downward head gradient of about point oh, oh five (0.005) metres per metre beneath Snap Lake.

Which -- now, returning to our original outstanding issue, the analysis conducted by NRCan of head measurements from boreholes of the 2001 advanced exploration campaign has identified a natural downward head gradient beneath Snap Lake, on the order of point oh, oh five (.005)

1 metres per metre.

The existence of this downward gradient, and the corresponding groundwater flux rules out the possibility of upward solute diffusion in the post closure period.

So, it is not a -- a possible scenario. We ruled out that scenario and, therefore, NRCan considers its outstanding issue on upward diffusion as resolved.

However, before concluding, I'd like to add that the analysis that NRCan has conducted has also provided increased certainty in the proponents post-closure model for the deep ground water flow regime.

Desbarats...?

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12
                   We now have, with data that the proponent had
   acquired, but not fully interpreted, of a sound figure for a
13
    downward head gradient beneath Snap Lake, which was a key
14
15
   part of their conceptual model.
                                     Thank you.
16
                   THE CHAIRPERSON:
                                      Thank you, sir.
17
    question of -- of NRCan by the Proponent? Questions of the
18
    general nature? Ms. Crapeau...?
19
                   MS. RACHEL CRAPEAU: Rachel Crapeau for the
20
   Yellowknife's Dene. If the mine is flooded now, then the
21
   diffusion has occurred, this -- the information that you gave
22
   makes me think that since their flooded mine has happened
23
   now, could there be potential later impact on the water
24
   quality now in Snap Lake?
25
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr.
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2
                   MR. ALEXANDRE JEAN DESBARATS:
                                                  Rachel, the
 3
   plot that I showed, shows that there is currently, and as
 4
    long as the mine is flooded, there will be a downward flow
 5
    head gradient, and that prevents an upward diffusion of
 6
    solutes from the mine.
 7
                   So, that would not be a concern right now.
    The -- the downward flow is strong enough to prevent an
 8
   upward migration of -- so, Rachel, the downward flux of water
 9
10
    from Snap Lake is strong enough to counteract the upward
   movement of solutes by diffusion from the flooded mine.
11
12
                   THE CHAIRPERSON:
                                      Thank you.
13
                   MR. ALEXANDRE JEAN DESBARATS:
                                                   And, that
14
    holds currently, and would hold probably in -- in my
15
    assessment, in the post-closure period also.
16
                   THE CHAIRPERSON:
                                      Rachel...?
17
                   MS. RACHEL CRAPEAU:
                                         Then, my next question
18
    is that you don't believe that anything that was already at
19
    the bottom and under the ground of -- of their tunnel,
20
    itself, in the ground, that nothing seeped upwards?
21
                   THE CHAIRPERSON:
                                      Thank you.
22
    Desbarats...?
23
                   MR. ALEXANDRE JEAN DESBARATS:
                                                    If I
```

- 24 understand correctly, no, I don't believe there's been any
- 25 upward seepage of -- of any -- of anything right now.

1 THE CHAIRPERSON: Thank you. Ms. Crapeau...? 2 MS. RACHEL CRAPEAU: So, there was just no 3 mixing of anything after they flooded the -- the mine? 4 MR. ALEXANDRE JEAN DESBARATS: I'm not sure I 5 understand your question? 6 MS. RACHEL CRAPEAU: No base backfill or 7 anything like that, that will cause a solution to -- to mix, 8 after they flooded the mine? 9 MR. ALEXANDRE JEAN DESBARATS: Do you mean, right now, at this time? Or after the mine is closed? 10 11 MS. RACHEL CRAPEAU: Right now. 12 MR. ALEXANDRE JEAN DESBARATS: It's my 13 understanding that there is no paste backfill or -- in the 14 mine at this time. 15 MS. RACHEL CRAPEAU: I wasn't concerned about backfill, or anything, I was just concerned about, in the 16 17 ground, itself, if there was some kind of solution, mixing 18 with the -- the waters that was allowed to -- to flood the --19 the inside, and the groundwater from right under the lake 20 itself. 21 If there was anything that was -- could have happened where something from the underground water flow 22 23 upwards might have affect the Snap Lake, itself? 24 MR. ALEXANDRE JEAN DESBARATS: 25 MS. RACHEL CRAPEAU: Thank you.

- 1 MR. ALEXANDRE JEAN DESBARATS: I think I
- 2 under -- I have a better idea of where you're coming from.
- 3 The water that has flooded the mine is water that is coming

```
from the surrounding rock. And essentially, this comes
5
    straight down from Snap Lake. So it is relatively clean
   water that is flooded into the mine, by in large.
6
7
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Byers...?
8
                   MR. TIM BYERS: Just a point of
9
    clarification, for me, as to what that mine looks like right
10
         The -- the shafts or drifts, as you call them, that are
    flooded now, is the entire diameter of a tunnel full of
11
12
   water, or is it half full, or a quarter, or how would we
13
    categorize the volume of water that's in there, now?
14
                  MR. ALEXANDRE JEAN DESBARATS:
15
   understanding, I'm not the proponent, I'm a representative of
16
   NRCan, is that the mine is totally flooded. That there's no
    air space in the mine. But I -- I'd re-direct the question
17
   to -- to De Beers.
18
19
                   THE CHAIRPERSON: Actually, I'm the one (1)
   that does the re-directing.
20
21
                   MR. ALEXANDRE JEAN DESBARATS: Oh, sorry.
22
                   THE CHAIRPERSON:
                                    However, as Mr. Byers was
23
   asking the question, I was looking at the proponent and the
   mine is completely flooded. There is no -- it's completely
24
25
    flooded.
```

173

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2
   There is no air spaces at all in the tunnels, it's completely
 3
   water?
4
                  THE CHAIRPERSON: I believe that's what they
5
   were nodding.
                  Mr. McConnell, go ahead.
6
                  MR. JOHN MCCONNELL:
                                        John McConnell. I
   haven't been down there lately, but, you know, it's filled
7
   from water seeping into the tunnels. So I would assume
8
    it's -- it's filled up and stabilized with lake level.
9
10
                  THE CHAIRPERSON:
                                     Thank you. Mr. Byers...?
                  MR. TIM BYERS: That's fine, thank you.
11
12
                  THE CHAIRPERSON:
                                     Thank you.
                                                 I see Mr.
13
   Bohnet, you have a question for Mr. Desbarats?
14
                  MR. KEN RAVEN:
                                   Ken Raven for NRCan -- INAC.
15
                                     Aha, now we're getting the
                  THE CHAIRPERSON:
```

Sorry, just to clarify.

MR. TIM BYERS:

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16
    true story.
17
                   MR. KEN RAVEN: Did I say that? I have a
18
    question for Alex and that is: Does your analysis of the
   head information from the advanced exploration program drill
19
    holes, give you any indication of how far the de-watering
20
    effect of the opening extends into the rock mass?
21
22
                   THE CHAIRPERSON:
                                      Thank you.
23
   Desbarats...?
24
                   MR. ALEXANDRE JEAN DESBARATS:
   were referring to this plot, here. The furthest point on
25
    this graph represent distance of about three hundred (300)
 1
   metres, from the drift. So -- and even at that distance,
 2
 3
    there is some evidence of -- of the de-watering.
                                                       There is
    some draw-down, here, that is due to de-watering.
 4
 5
                   THE CHAIRPERSON:
                                      Thank you. Mr. Raven...?
 6
                   MR. KEN RAVEN: Ken Raven, follow-up. So
```

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7
   does that suggest that the de-watering effect is extending as
8
    far as the measurements are available?
9
                    MR. ALEXANDRE JEAN DESBARATS:
                                                    It -- that
   would depend on the specific borehole. There are eight (8)
10
11
    of them.
               In this particular one (1) I would say, yes.
12
                   MR. KEN RAVEN:
                                    Thank you.
13
                   THE CHAIRPERSON:
                                      Thank you. Additional
14
   questions for Mr. Desbarats? If not, thank you very much,
15
    sir, for your presentation.
16
                   MR. ALEXANDRE JEAN DESBARATS:
                                                   Thank you.
17
                   THE CHAIRPERSON: Hold on.
18
19
                         (BRIEF PAUSE)
20
21
                   MR. STEVE WILBUR: I have about five (5)
```

MR. STEVE WILBUR: I have about five (5)
questions for Alex. The boreholes that you mentioned that
you did this analysis on, UG45, 84 and UG175, were they -what rock types were then in? Is that the same rock type as
below -- that will be under the entire mines -- under the

```
entire lake and the mine area?
 1
 2
                   MR. ALEXANDRE JEAN DESBARATS:
 3
   particular borehole, the drift itself and probably up to
    around here is in volcanics and it moves on to granites at
 4
 5
               These, I'm not too sure. They -- both these holes
    this end.
 6
    cross the Snap and Crackle Faults. This borehole, I believe,
 7
    is entirely in granite and I would ask Chairman Wray to
 8
    direct that question to the proponent to confirm the geology.
 9
                   THE CHAIRPERSON:
                                       Thank you.
10
    Mr. Atkinson...?
11
                   MR. LEE ATKINSON:
                                        Lee Atkinson on behalf of
12
               That is a correct statement by Dr. Desbarats in
    terms of the characterization of the geology where the holes
13
14
    were.
15
                   THE CHAIRPERSON:
                                       Thank you.
16
                   MR. STEVE WILBUR:
                                        Steve Wilbur, Dogrib.
                                                               So,
17
    in essence, these are composite gradients of -- they're
18
    crossing several zones of various hydro-geology
    characteristics?
19
20
                   MR. ALEXANDRE JEAN DESBARATS:
                                                    In this
21
    particular plot, from around this point on it's not a
22
    composite it's all in uniform granite roughly speaking.
    there is a change in hydraulic conductivity probably, as I
23
24
    indicated, in the area surrounding the drift and that's why
```

176

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1
                  THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Wilbur...?
2
                  MR. STEVE WILBUR:
                                      Steve Wilbur.
                                                      Leaving
   that plot up then, if I'm just looking at that one (1)
3
   outlier then, it's rather strange the way it plots way up
4
   there, would it suggest a different gradient if I was to have
5
6
   that rock type throughout that plot?
7
                  MR. ALEXANDRE JEAN DESBARATS:
                                                   That's
8
             There would -- there is a much steeper gradient in
   correct.
```

you get a much higher drawdown here.

2

the same --

```
the vicinity of the drift. But that -- that is not the
9
10
   natural gradient I was seeking to identify. The gradient
   here is -- is overwhelmingly dominated by mine de-watering.
11
12
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Dr. Wilbur...?
13
                   MR. STEVE WILBUR:
                                      You mentioned a value of
14
    .005 metres per litre and I was just curious, I guess you
15
    arrived at that as an average of three (3) or four (4)
   values, three (3) or four (4) wells. How did you actually
16
17
    get to that point zero, zero, five (0.005) metres per litre?
18
                   MR. ALEXANDRE JEAN DESBARATS:
                                                  Okay.
19
                   The intercept here is about point five (0.5)
    explain that.
   metres and the depth of the test intervals along here is
20
21
    approximately one hundred (100) metres below Snap Lake.
   you have a draw-down, a head difference of about fifty (50)
22
23
    centimetres over a hundred (100) metres.
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
24
25
   that was calculated for this particular one but did you get
```

177

Okay.

It --

```
3
                   MR. STEVE WILBUR:
                                       -- value --
4
                   MR. ALEXANDRE JEAN DESBARATS:
                                                 -- it's also
5
    confirmed pretty much by UG175 which was drilled from a drift
    that was somewhat deeper so you get a slightly higher
6
7
    intercept which confirmed the -- the gradient estimate of
8
    about point oh, oh, five (0.005). But I wouldn't swear on
    the fourth decimal.
9
10
                   MR. STEVE WILBUR:
                                       Okay. Just -- this is
                  Just as a further clarification. Is there a
11
    Steve Wilbur.
12
   range in gradients that you would want to postulate based on
13
    the three (3) boreholes?
14
                   MR. ALEXANDRE JEAN DESBARATS:
   my -- my best professional judgment would be somewhere
15
16
   between point oh, oh, three (0.003) and point oh, oh, six
17
    (0.006). And I think that's pretty narrow.
18
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Does that
19
    conclude your questions, Dr. Wilbur?
20
                   MR. STEVE WILBUR:
                                       I've one (1) -- a couple
```

MR. ALEXANDRE JEAN DESBARATS:

```
21 more.
```

THE CHAIRPERSON: Okay.

- MR. STEVE WILBUR: Would you -- these are
- 24 obviously just -- there's just three (3) points. You
- 25 mentioned one (1) that was inconclusive, I imagine it's

- 1 because the data plotted strangely and -- or -- or it
- 2 actually showed a gradient with -- or it showed no gradient,
- 3 what does that mean?
- 4 MR. ALEXANDRE JEAN DESBARATS: I don't have a
- 5 PowerPoint plot for that hole, UG83, but I do have an old
- 6 fashioned piece of graph paper with it on, which I'd be happy
- 7 to -- to submit to the Board, but it's not very clean.
- 8 MR. STEVE WILBUR: It -- my -- my question is
- 9 just, you mentioned inconclusive. I don't know the -- the
- 10 meaning of inconclusive is.
- 11 MR. ALEXANDRE JEAN DESBARATS: It -- it means
- 12 that you could possibly draw a straight line through zero
- 13 here, depending on how -- how creative you were with your --
- 14 the square of interpolation.
- MR. STEVE WILBUR: Okay. Steve Wilbur. So,
- 16 my -- my point is that we have one (1) data point out of four
- 17 (4), and we have something inconclusive, where we can draw
- 18 something, and -- and then come up with no gradient, and you
- 19 have three (3) that comes up with a gradient, and I just
- 20 wanted to suggest that maybe four (4) data points does not
- 21 conclusively -- especially if one (1) is inconclusive.
- 22 And, I -- follows up to my -- my next question
- 23 is, how much -- this is just three (3) points, how much would
- 24 you expect this to vary with depth going down to say, three
- 25 hundred (300) metres, or horizontally, in an area where the
- 179

```
-- the mine will -- will go?
 2
                   MR. ALEXANDRE JEAN DESBARATS: I -- I'd like
   to point out, I -- I -- and I think this is a way of
 3
4
   answering your question, that any geological environment,
   particularly mining environment, is highly heterogenous.
5
6
                   There are different rock types. This is a
7
    fractured environment, so there's fracture flow. In big
   fractures, there's a flowthrough, a network of smaller
8
9
    fractures, and the arrangement of the drifts is not conformed
   to the simple cross-sectional model that I -- that I drew
10
   here, all the time.
11
                   This is an -- a, you know, an idealization.
12
13
    So, you won't get exactly a perfect situation for your
    interpretation all the time. So, you have to -- you have to,
14
   you know, interpret with -- taking that into account.
15
16
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Dr. Wilbur...?
17
                   MR. STEVE WILBUR:
                                       Steve Wilbur. One (1)
18
    last question.
19
                   MR. ALEXANDRE JEAN DESBARATS: Oh, and -- and
    I'd like to add that UG83 is a particular case where, in
20
   effect, this model really is -- is a little bit stretching
21
22
    it, in terms of representing the -- the geometry.
23
                   UG83 was drilled straight off the end of the
24
   drift, not perpendicular to the drift.
25
                   THE CHAIRPERSON:
                                      Thank you. Dr. Wilbur...?
```

180

```
explanation. I want -- I appreciate this analysis was --
 2
   this is -- this is good. I wish I had read this analysis
 3
    before, but it does still leave me with some bit of un --
 4
 5
    uncertainty, with respect to full characterization, and I
 6
    just wanted to -- to make that point.
 7
                   But, I going to ask Alex one (1) more
 8
    question, and it had to do with, if I assume this point zero,
 9
    zero five (0.005) metres per metre gradient, what downward
   velocity, or travel time would I expect to get from Snap Lake
10
11
    to the mine shaft?
12
                   MR. ALEXANDRE JEAN DESBARATS:
                                                   Good question.
```

MR. STEVE WILBUR: Thank you for that

- I was working that out at the break. If you have a downward 13 head gradient of point oh, oh, five (0.005), and you assume 14 15 that your porosity is point oh, oh, five (0.005) also, which is a best value that the proponent is used, and hydraulic 16 conductivity of say, one (1) times ten (10) to the minus two 17 (2) metres per day, which I -- I believe is -- is in the --18 in the ballpark of what they've considered, then the travel 19 time from the surface down to about this level, about one 20 hundred (100) metres below, would be in the order of twenty 21 22 (20) years, under a natural gradient condition, not under the -- the watering conditions. 23 24 That's my ballpark estimate, but I don't have 25 my calculator with me.

```
1
                   THE CHAIRPERSON: Thank you.
                   MR. STEVE WILBUR: I -- I just wanted to
 2
3
   point out that 's quite a bit different than the six (6)
4
    to eight (8) weeks we heard earlier today, so --
5
                   MR. ALEXANDRE JEAN DESBARATS: I -- but I
6
    already specified that was under natural hydraulic
7
    conditions.
8
                   MR. STEVE WILBUR:
                                      And, my question then
9
    is --
                   THE CHAIRPERSON: Is this your last, last
10
   question or?
11
                   MR. STEVE WILBUR: Yes, sorry. My last, last
12
13
   question. It seems to be that I heard -- I thought I heard
14
    today that we didn't look at the watering conditions when
15
    they were doing the groundwater sampling, and the six (6) to
    eight (8) week travel time, so I -- I don't know -- because
16
17
    it seems like -- it seems to be, that's a conflict, the six
    (6) to eight (8) weeks was -- did not assume dewatering
18
19
    conditions, and the -- this -- he's saying twenty (20) years,
    and it's -- if it is not assuming. So I guess that's the
20
21
    confusion that I have. If somebody could clarify it.
                                      Mr. Desbarats...?
22
                   THE CHAIRPERSON:
23
                   MR. ALEXANDRE JEAN DESBARATS::
                                                    I -- I think
24
    that you have to -- you have to consider that, when they were
```

25 taking the groundwater samples, the oldest possible water

182

```
1
    that they could have sampled would -- would be the water of
 2
    about twenty (20) years, that would have made it down to that
 3
    depth.
 4
                   Other water -- some of the other water
 5
   probably would have travelled more rapidly, due to the
 6
    artificial gradient of the -- the pumping. And that's what
 7
    has been referred to this morning, the -- the much shorter
 8
    travel time, under de-watering conditions.
 9
                   THE CHAIRPERSON:
                                      Okay, sir, thank you very
10
           I think that was an interesting exchange.
    obviously is one (1) that we'll have to take a close look at,
11
12
    in -- in the -- I can't even remember the name of the -- the
13
    transcripts.
14
                   Anyway, any other questions for Dr. Desbarats?
15
    If not, thank you very much, sir. I appreciate that.
16
                   Okay, we have presentation by Lutsel K'e Dene
    First Nation?
17
18
19
                 (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
20
21
                                     When we're talking about the
                   MS. LIZA ENZOE:
22
    water -- my name is Liza Enzoe, I'm from Lutsel K'e and I'm
   happy to have an opportunity to talk about water.
23
24
    over to that mine, Snap Lake mine area -- on that mine site
```

183

```
1 shaft.
```

25

and heard they were going to be de-watering from the mine

² It was a small water -- they said they were

³ going to have some -- they're going to take the water out of,

⁴ from a small lake. And the way I heard energy development,

- 5 you've got to really watch -- we've got to watch the
- 6 environment, everybody has to be -- all the public has to be
- 7 involved in regards, especially on the -- and all the
- 8 communities, all the stakeholders.
- 9 This water is very important. It's a holy
- 10 water, without that, they ruin their lives. So they have to
- 11 have respect for our water and watch, we're going to pollute
- 12 our water, especially the water underground.
- I went over to Snap Lake's mine. I see
- 14 there's a lot of water in the shaft. We went down into the
- 15 mine, underground, and we see there's lots -- it's -- and
- 16 where -- where the mining shaft, like, get a little bit
- 17 further down and there was just dams so that water was
- 18 dripping from the mine shaft. That's where they're taking
- 19 all the rocks, the diamonds out.
- When they're talking about water, I wonder if
- 21 that water is going to stay there forever, just like you guys
- 22 are talking about the water is not going to move, but it's
- 23 not like that, it's different. This land, the water is just
- 24 going to seep through the land and even though the water is
- 25 contaminated, it's still going to be mixing in with loam if

- 1 it's not monitored and treated.
- 2 And what's going to happen to the fish if it

- 3 gets into the Snap Lake, the untreated water from the mine?
- 4 And what's going to happen with the fish? And around this
- 5 time of the year, to especially when it starts melting in the
- 6 springtime, there's all kinds of water that melts and it all
- 7 seeps down into the main lake.
- 8 You can't really control every little seepage.
- 9 And it's because of this, sometimes there's really lots of
- 10 snow and that, and ice, and it creates a little river, little
- 11 streams, that heads into the main lake.
- 12 And also that Snap Lake is situated really
- 13 close to Lutsel K'e and there's a lot of little streams
- 14 surrounding that area. And that's all connected, it comes
- 15 from one (1) body of water.
- We, the Elders, have talked this -- we were

- 17 talking for our future generation. We -- we do a lot of
- 18 things with water. We clean the house and look after our
- 19 children. We all need clean water and this is the way we
- 20 have to respect our waters.
- 21 Since the mining has started people have died
- 22 with cancer even in my community because they never -- the
- 23 water wasn't tested and nobody has respect for the waters.
- Now, I look at the TV and I see a lot of -- a
- 25 lot of people that are getting sick due to the source of

- 1 water -- intake of water that they get from -- from -- so now
- 2 it sounds like you -- just salt water to treat those rocks
- 3 and that the -- and then there is a lot of -- there is a lot
- 4 of -- you have to tell the people the truth of what kind of
- 5 chemicals you are using to burn those -- to wash and clean
- 6 all the diamonds because we want to know the truth.
- 7 So this is what we are always talking about.
- 8 We are very glad to issue licences but we have to know these
- 9 facts and we have to monitor everything that goes on, on our
- 10 lands.
- In some cases, the water is deep in some place
- 12 it's shallow water. I seen the water source because I went
- 13 around that lake with a chopper. The water is very, very
- 14 good in that area and this water here is good now, but in a
- 15 future time will it be polluted and spoiled?
- There is a lot of animals that live off the
- 17 water. There's ducks, water fowl and all -- all sorts of
- 18 animals that live on that water -- drink.
- 19 Since I have seen that mine, it's over two (2)
- 20 years, so this now -- this time if I go back will I see the
- 21 difference that I've seen in last two (2) years. Will the
- 22 water be different? Will the land be different?
- 23 And now that De Beers are saying that they are
- 24 going to -- willing to work with the people and if they're
- 25 telling us the truth this -- this -- how they would monitor

- our -- our land and our waters, protect it from pollution, and we are -- we have some of our youth here with us for this meeting.
- In Winter there is a lot of snow out there in the tundra and in the Spring time it melts. And those -there's blasting done -- blasting done in some areas and it's hard on our water -- on -- on the snow then it melts and then these water run off into the lakes and the fish live in those lakes.
- And the fish will get contaminated somehow.

 And some -- some years we get a lot of rain out there and
 there is a lot of water that are moving around all -- at all
 times. And even -- even there when there is -- there was one
 (1) washroom where you clean water from and this water are
 coming from the groundwater.
- This is what I have seen when I was there and it went out -- it goes out -- it's seepage out into the lakes. Where do you think it goes? It doesn't stay in one (1) place, it's always moving the water. Even that it looks different now.
- Like, and there's sorts of grass and shrubs that go on the tundra -- the -- there was some there that were -- weren't growing any more because there was contaminated water on that.
- 25 Even now we have a lot of problems talking

- about these things but when we -- we put our heads together and try to do our best and do a good job everything would be all right for even the mining industry and for the Dene people that live off that land.
- I have been here all day so I don't to say
 anything longer. I'm an Elder and I'm very tired sitting
 here all day. This is what I don't have it written on paper,
 but I know what the fact that -- I know from experience and
- 9 it's why I'm talking to you now.

```
10
                                    Thank you very much.
                   THE CHAIRPERSON:
11
    that conclude your presentations?
12
                   MS. FLORENCE CATHOLIQUE: Yes, sir.
13
    that's the end of it. We don't have any written presentation
14
   or anything.
15
                   THE CHAIRPERSON:
                                      That's fine.
                                                    Okay.
                                                           We're
16
   at the end of today's session then.
                                         So we'll adjourn until
   nine o'clock tomorrow morning when we will begin with surface
17
18
   water and fish and included in that will be De Beers response
   to the questions posed by Ms. Catholique today. Thank you.
19
20
   --- Upon adjourning at 4:36 p.m.
21
22
23
24
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1
 2
 3
    Certified Correct
 4
 5
 6
 7
 8
    Wendy Warnock
 9
    Court Reporter
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1
 2
 3
 4
                    MACKENZIE VALLEY ENVIRONMENTAL
 5
                          IMPACT REVIEW BOARD
 6
 7
 8
 9
    HELD BEFORE:
                    Board Chairperson
10
                                           Gordon Wray
                                           Danny Bayha
11
                    Board Member
12
                    Board Member
                                           Frank Pope
13
                    Board Member
                                           John Stevenson
                    Board Member
                                           Charlie Snowshoe
14
15
16
17
18
    HELD AT:
                      Northern United Place
19
20
                          Yellowknife, NT
21
22
23
                        April 30th, 2003
                             Volume 3
24
25
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1
                          APPEARANCES
2
   John Donihee
                                          Board Counsel
3
                                         De Beers Canada Mining
4
   Robin Johnstone
5
   John McConnell
                                          Ltd.
6
  Eric Groody
7
                                          Department of Justice
   Yvonne MacNeil
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1
                      APPEARANCES (Cont'd)
 2
 3
    Julie Dahl
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 4
                                           Canada
 5
 6
    Mark Dahl
                                           Environmental Canada
 7
                                           Yellowknives Dene First
 8
    Rachel Crapeau
 9
    Tim Byers
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10
    Jean Teillet
11
                                           Dogrib Treaty 11
                                           Council
12
13
14
    Kevin O'Reilly
                                           Canadian Arctic
15
                                           Resources Committee
16
17
    Mike Vaydik
                                           NWT and Nunavut Chamber
                                           of Mines
18
19
20
    Jason Lepine
                                           Northwest Territory
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21	Metis Nation		
22			
23			
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```
--- Upon commencing at 9:06 a.m.
 2
                   THE CHAIRPERSON:
 3
                                    Good morning, ladies and
 4
   gentlemen. We'll open these proceedings today. Today, the
5
    agenda provides for discussions on surface water and fish.
6
                   Just a couple of housekeeping, my usual
7
   admonition about cell phones. Please switch them off, put
   them on vibrate, and if you have to talk to somebody, if you
8
   could do it outside. Also, transcripts are now available and
9
    I'll read the -- the website, www.tscript.com.
10
                   And we will start off, and I believe that De
11
12
   Beers has two (2) presentations, one (1) right after the
13
    other. And is it Mr. Digel?
                                     Digel.
14
                   MR. MARK DIGEL:
                   THE CHAIRPERSON: Digel. He will start.
15
16
   are there overheads, Mr. Johnstone, on this one (1)?
17
    overheads, PowerPoint?
18
                   MR. ROBIN JOHNSTONE:
                                         Yes.
19
                   THE CHAIRPERSON: Okay, thank you. Okay, we
20
    can proceed. The Board's just going to move down to this
21
    table.
22
23
                         (BRIEF PAUSE)
24
25
                   MR. ROBIN JOHNSTONE: Mr. Chairman and
```

introduce the main people that will be speaking today. On my 2 immediate right, in the blue shirt, is -- it's beginning to 3 4 sound like a boxing match, in the corner. 5 On my immediate right is Dr. Rick Schryer. 6 Dr. Schryer is a Senior Aquatic Scientist and associate of 7 Golder Associates. He has fifteen (15) years experience in fisheries biology and environmental assessment. 8 9 He is responsible for studies related to fish populations, fish habitat and water quality issues. Rick is 10 11 currently the technical co-ordinator for the Snap Lake

Project. He has participated in several mining projects in

Members of the Board, I'd just like to take a moment to

1

- 13 the NWT, including being the discipline leader for the
- 14 fisheries component of the EA completed for Diavik Diamond
- 15 Mines Incorporated.
- To Rick's right is Dr. Stella Swanson. Dr
- 17 Swanson is a Senior Aquatic Scientist with Golder Associates.
- 18 She has twenty-one (21) years of experience as an aquatic
- 19 biologist and aquatic toxicologist. She has broad experience
- 20 in the effects of human activities on ecosystems ranging from
- 21 industry to municipalities to agriculture.
- 22 Stella's current activities focus on large
- 23 scale ecological and human health risk assessments,
- 24 environmental impact assessments and multi-disciplinary
- 25 environmental effects monitoring programs. She is directing

- 1 an international team of scientists that are reviewing the
- 2 state-of-the-art and investigating the effect of multiple
- 3 stresses in aquatic ecosystems.
- 4 Stella is overseeing the environmental health
- 5 component of the Snap Lake Diamond Project. Stella will be
- 6 presenting this morning.
- 7 Also presenting to my far right is Mark Digel.
- 8 Mark is a senior water quality scientist with Golder
- 9 Associates and he is an associate of the company. Mark has
- 10 over twelve (12) years of experience in the design,
- 11 implementation, and management of water quality monitoring
- 12 and assessment projects.
- 13 His experience includes a wide range of water
- 14 quality modelling including contaminant fate models,
- 15 eutrophication and dissolved oxygen models, metal specieation
- 16 (phonetic) models, mixing zone models and food chain models.
- 17 Mark has worked on a number of mining projects
- 18 in Northern Canada and Mark has led the water quality
- 19 component of the Snap Lake Project.
- 20 And Mark, if you'd like to start your
- 21 presentation.
- MR. MARK DIGEL: Thank you, Robin.
- 23 Mr. Chairman and Members of the Board, my name is Mark Digel.
- 24 I will be presenting an overview of the key issues related to

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25 the assessment of water quality in Snap Lake.

8

1 What do we mean by water quality? Water 2 quality is a measure of the concentrations of substances in 3 water related to a particular use. In Snap Lake the primary 4 water quality consideration is for the protection of aquatic 5 life.

There are four (4) main substances of potential concern to aquatic life in Snap Lake, total dissolved solids, nutrients, dissolved oxygen and metals. A fifth substance, total suspended solids, is discussed because it is important to the treatment -- the water treatment process.

Total dissolved solids, or TDS for short, is a measure of dissolved solids that occur in all natural waters. Common salts include calcium, magnesium, sodium and chloride. There is a large natural range of TDS concentrations in lakes. Baseline or natural concentrations in Snap Lake fall within the lower end of the TDS range.

Nutrients include nitrogen, phosphorus and carbon. These nutrients are required to support the growth of microscopic plants in Snap Lake called algae. Phosphorus is a nutrient that is available in the most limited supply.

22 As such, it controls the growth of algae in Snap Lake.

Increasing the supply of phosphorus could stimulate the growth of algae and increase the overall productivity of Snap Lake. Dissolved oxygen is present in

1 low concentration in natural waters. Aquatic life utilizes

2 oxygen dissolved in water much in the same way that we

3 utilize oxygen in air.

4 Metals are present in low concentrations in

6

7

8

9

6 can have an adverse effect on growth, reproduction or

7 survival of sensitive forms of aquatic life. Most metals in

natural waters are not dissolved in the water but are in --8

are instead attached to suspended particles.

10 Total suspended solids, or TSS for short, is a measure of the concentration of particles suspended in water. 11

The particles can be made up of very small rock fragments or 12

13 organic debris. TSS can reduce water clarity and at high

14 concentrations can negatively affect sensitive aquatic

15 organisms.

16 Concentrations of TSS tend to be low in lakes, 17 including Snap Lake. In this presentation, I will discuss 18 the key issues related to predicted changes in concentrations 19 of TDS nutrients, dissolved oxygen, and metal in Snap Lake. 20 I will also discuss the removal of total suspended solids in 21 the water treatment process.

22 There were three (3) steps involved in 23 predicting changes to water quality in Snap Lake. 24 step was to predict the -- the quality and quantity of water that will be generated on site.

25

The second step was to take the raw water 1 2 quality and assess water treatments options. Water treatment 3 will reduce the concentrations of suspended solids, metals, 4 and other substances in the water that will be discharged to 5 Snap Lake.

The third step was how to model the discharge -- the discharge of treated -- how the dis -- sorry -- the third step was to model how the discharge of treated water would change water quality in Snap Lake.

Predicted water quality in Snap Lake was 10 compared to Canadian Water Quality Guidelines for the 11 protection of aquatic life and drinking water supply, and to 12 13 site-specific water quality benchmarks.

My presentation will provide brief -- brief 14 overviews of the prediction of site water quality and 15 16 quantity, and the assessment of water treatment, but will

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- 17 focus on the third step; changes to water quality in Snap 18 Lake.
- Because an environmental assessment predicts changes that will happen in the future, uncertainty cannot be avoided. However, uncertainty can be addressed so that impacts will not be greater than predicted.
- 23 This was done in the Snap Lake environmental 24 assessment by using conservative assumptions in each step of 25 the assessment.

11

Conservative assumptions means, where there
was uncertainty in a value, for example, metal concentrations
in the treated water discharge, the value used in the
environmental assessment would be selected to make the
predicted water quality worse than expected.

Conservative assumptions were used to predict the quality and quantity of site water, in assessing water treatment, and in modelling of changes to water quality in Snap Lake.

Uncertainty was also addressed by identifying mitigation, or water management measures that could further reduce the volume of site water, and improve its water quality, should these be required.

A comprehensive site water and lake water monitoring program will be implemented, and the results will be used to update the environmental assessment model to verify impact predictions and to provide a feedback loop to operations.

As I go through my presentation, describing each of the three (3) steps in the water quality assessment, I will identify the key areas of uncertainty, and describe how they were addressed to ensure that impacts will not be greater than predicted.

As discussed in the hydrogeology and mine 25 water quality presentation yesterday, there are three (3)

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main sources of water that must be managed at the Snap Lake 1 2 Diamond Project: underground mine water, resulting from groundwater inflow to the mines, runoff and seepage from the 3 North Pile, and site runoff from developed area. 4

And as we heard yesterday, the underground mine water will comprise more than 95 percent of the total volume of site water that will pass through the water treatment plant, and then be discharged into Snap Lake.

9 There were a number of factors that were 10 incorporated into the environmental assessment to ensure that site water predictions are conservative. 11

The predicted volumes and quality of site water represent a balance between being realistic, and being conservative. The predictions are conservative enough that it is unlikely that values will be higher than predicted, but realistic enough to ensure that we will not predict unreasonable changes to water quality in Snap Lake.

As I discussed earlier, the level of conservatism required will also depend on what mitigation or management measures are available to ensure that site water concentrations and volumes will not be greater than predicted.

23 Grouting can be used to reduce inflows in areas of high concentrations, or high rates of inflow, if 24 these are encountered.

25

13

Grouting provides an additional measure of protection to ensure that the amount of total dissolved solids, metal, or phosphorus in the site water, will not be greater than were predicted.

Water treatment, which I will discuss next, provides another measure of protection by providing the capacity to reduce higher than expected concentrations of metals and phosphorus, should these occur.

Water treatment will not reduce total

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4

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- 10 dissolved solids, or TDS concentrations. Because there is one less measure of protection for TDS, we have predicted 11 12 that TDS level in Snap Lake with a the higher concentration and higher flow predicted as part of the mine water
- 13 14 variability assessment.
- 15 For all mine water variability runs, the 16 maximum TDS concentrations in Snap Lake remain below the 17 thresholds identified in the aquatic health assessment. 18 Stella Swanson will talk more about the effects of TDS in her 19 presentation, which follows mine.
- Finally, a site water monitoring program will 20 21 be implemented, and the data collected will be used to update 22 the site water model.
- 23 The site water model will, in turn, be used to 24 verify EA predictions of site water quality and quantity, and 25 to provide a feedback loop to operation, and into the

1 environmental management system for the project.

The proposed water treatment process was developed based on proven, practical treatment technology required to protect water quality in Snap Lake.

The characteristics of the untreated mine water that are important for water treatment are: high concentrations of suspended solids, and low concentrations of dissolved phosphorus and dissolved metals that are near solubility limits.

10 Most of the metals and phosphoreus in the untreated mine water are attached to suspended particles. 11 12 The basis of the proposed water treatment process is proven 13 best available, practical technology for removal of suspended 14 solids to low concentrations.

Removal of suspended solids from the site 16 water will also remove most of the metals and phosphoreus, 17 since they are in the particulate form.

18 The water treatment process also has the 19 capacity to removed dissolved metals and phosphorus should these occur at higher concentrations than the low levels 20 21 predicted in the Environmental Assessment.

6 7

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18 19

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- The proposed treatment process was assessed
- 23 based on extensive sampling of underground mine water,
- 24 collected as part of the advanced exploration program,
- 25 combined with modeling to predict untreated site water

15

- 1 quality, and modeling of the treatment system process itself.
- 2 The treatment process was also tested through
- 3 bench scale and pilot plant testing with actual mine water 4 collected during advanced exploration.
 - Uncertainty in the water treatment process relates to the level of treatment that can be achieved for suspended solids, metals, and phosphorus, as well as the volumes of site water that will require treatment.
- 9 The uncertainty was addressed in the
- 10 Environmental Assessment by using conservative assumptions 11 for treatment.
- The Environmental Assessment assumed removal of suspended solids to a concentration of five (5) milligrams per litre. This high level of removal is achievable based on proven technologies that are practical in the North.
 - The proposed treatment system is equivalent to conventional municipal water treatment plants using surface raw water supplies, such as rivers, that tend to have high suspended solids concentrations.
 - The testing of the treatment process demonstrated that the treatment plant will be able to remove some of the dissolved metals and phosphorous present in the untreated site water, in addition to the removal of those in the particulate form.
- To be conservative, the Environmental

16

1 Assessment accounted only for the removal of particulate

2 metals and phosphorus associated with suspended solids, but 3 did not account for any removal of dissolved metals or 4 phosphorus.

To ensure sufficient capacity through the operation, the plant will be built to full capacity at project startup, and will be designed with enough capacity not -- to treat not only expected site water volumes but also the upper estimate of potential flow volumes.

The quality and quantity of site water and the level of water treatment were predicted using conservative assumptions, backstopped with mitigation measures so that potential effects of treated water discharge to the water quality of Snap Lake would not be underestimated.

The third step in the process was to model changes to water quality in Snap Lake. Four (4) key water quality issues and concerns were identified during the Environmental Assessment review process.

The first issue is how the discharge will mix in Snap Lake during the winter in particular, when ice cover prevents wind driven mixing. The second issue is the effect the phosphorus in the treated discharge will have on algal concentrations in Snap Lake.

The third issue is how increased algal productivity and nitrification of ammonia in the treated

water discharge could effect dissolved oxygen concentrations in Snap Lake during the winter.

The fourth issue is whether predicted metal concentrations could impact aquatic life in Snap Lake.

These issues cover the range of water quality conditions predicted. For each issue, I will describe what changes could happen in Snap Lake and how the main uncertainties related to water quality have been addressed.

The treated water for the project will be discharged to Snap Lake through a diffuser outfall. I won't go into the technical details of how a diffuser works, but will provide an overview of its purpose and what it will achieve in Snap Lake.

14 Concentrations of some metals, nutrients and total dissolved solids are higher in the treated water 15 discharge than in Snap Lake. Even after treatment, the 16 concentrations of some parameters will be higher than water 17 18 quality quidelines in the treated water.

The purpose of the diffuser is to maximize the amount of initial mixing of the discharge with lake water to lower concentrations in Snap Lake near the diffuser outfall. With the diffuser, initial mixing can be achieved within

about sixty (60) to one hundred (100) metres of the 23

24 discharge.

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The modelling that was undertaken in the

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- Environmental Assessment showed that the maximum 1
- concentration in Snap Lake, after initial mixing, would meet 2
- 3 water quality guidelines or site specific water quality
- benchmarks, for all parameters for the duration of operations 4
- 5 and beyond.

Under open water conditions, wind driven 6

7 currents will result in effective mixing of the discharge

throughout the water column. Snap Lake is shallow and wind 8

- driven mixing will result in effective horizontal and
- vertical mixing within the main body of Snap Lake. 10

11 Mixing of treated water discharge into the

12 North Arm, shown here as this area, will be less effective

because of the narrow connection between the North Arm and 13

14 the main body of Snap Lake.

15 This diagram was generated by the overall

16 circulation and water quality model of Snap Lake. This model

does not account for initial mixing due to the diffuser. 17 The

18 is the discharge area here. And, therefore, will

underestimate initial mixing and overestimate concentrations 19

20 near the discharge.

21 In the Environmental Assessment the open water

22 predictions of maximum water quality near the discharge were

based on the whole lake model and are higher than would occur 23

24 with the diffuser.

The maximum predicted open water total

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dissolved solids concentration near the discharge, using the
 1
 2
    whole lake model, that's essentially this area in red, was
    four hundred and forty-four milligrams (444) per litre.
 3
 4
                   This was the value that was used in the
 5
    Environmental Assessment to represent maximum concentrations
 6
    in Snap Lake. Accounting for initial -- initial mixing due
 7
    to the diffuser, the maximum open water concentrations near
 8
    the discharge, or in this area, would actually be
 9
    approximately three hundred and forty (340) milligrams per
10
    litre.
11
                   I mention this example to illustrate the value
12
    of the diffuser outfall in lowering concentrations in Snap
13
           This also provides a specific example of one (1) layer
14
    of conservatism that was used in the water quality and
15
    aquatic assessments to ensure that the effects of changes to
16
    water quality in Snap lake will not be greater than
    predicted.
17
18
                   The mixing properties will be very different
19
    under ice than during open water conditions.
                                                  The diffuser,
20
    shown in this diagram, will continue to provide initial
21
    mixing, however there are no wind driven lake currents to
22
    drive additional mixing in Snap Lake under ice.
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Even after initial mixing of the diffused --

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- 1 concentration than the surrounding lake water.
- 2 This makes the mixture of discharge and lake

from the diffuser, the mixture of discharge and lake water

will have a slightly higher total dissolved solids

- 3 water slightly more dense or heavier than the surrounding
- 4 lake water. Because there are no wind driven currents under
- 5 ice covered conditions, the mixture of discharge and lake
- 6 water will sink down to the bottom of Snap Lake as it moves

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7 away from the diffuser outfall.

And I've shown that in a cross-section from 9 the -- the diffuser outfall towards -- along the main body of 10 Snap Lake towards the -- the outlet. What this shows is --11 is TDS in year 19. So it's TDS in year 19. The whole lake 12 concentration in Snap Lake will have increased to about three 13 hundred and ten (310) milligrams per litre.

Initially mixing of the diffuser will take the 14 15 TDS concentration from the average or median concentration or 16 the maximum concentration that we looked at, about nine hundred (900) milligrams per litre and mix it with the water 17 18 in the lake in this area and the resulting mixture will have 19 a concentration of three hundred and fifty (350) milligrams per litre which -- and because of that concentration 20 21 difference between the TDS in the -- in the remainder of the lake and after initial mixing that water is still more dense 22 23 and because there's -- there's no -- it's essentially calm 24 conditions, the water is -- is going to sink down to the 25 bottom and -- and you'll have a layer of higher concentration

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water about -- here, about 10 percent higher than in the
majority of Snap Lake.
To ensure that we would not underestimate

To ensure that we would not underestimate concentrations in Snap Lake, the Environmental Assessment used a conservative estimate of initial mixing, that's this mixing driven by the diffuser, that was lowered to account for the reduced volume due to ice-covered conditions, and -- and the lack of mixing in the Northwest Arm and in other Bays.

10 As well, effects were assessed assuming that 11 the concentration in the entire lake would equal the maximum 12 concentration after initial mixing.

In other words, recognizing that mixing in Snap Lake would occur very slowly under ice-covered conditions -- and what I mean by that, is after the initial mixing, is this moves away -- any additional mixing would occur very slowly.

We assumed that it would be zero (0), and

- 19 assessed concentrations in the entire lake based on this 20 initially mixed concentration.
- 21 Phosphorus is a nutrient that limits the 22 growth of algae in most lakes, including Snap Lake. The
- 23 treated water discharge will increase the amount of
- 24 phosphorus released to Snap Lake, and is expected to increase
- 25 the concentration of algae in Snap Lake.

- The environmental assessment predicted an increase in algal concentrations, but that the lake would remain relative unproductive and nutrient-poor.
- And this diagram, which you could apply either the algal concentrations, expressed as chlorophyll A, or the -- the phosphorus concentration in the lake, represents the -- the range of -- of productivity, or conditions that you see in lakes, ranging from ultra-lipotropic lakes, to hyper- atrophic lakes at the upper end at the -- at the productivity.
- And, this shows just schematically that under baseline conditions, we're falling within the middle to upper lipotropic system.
- With the -- the addition of the mine water discharge, the environmental assessment predicted that algal concentrations, or productivity could increase, but that the lake would remain relatively unproductive and nutrient poor, in other words, at the lower end of this total range of productivity in lakes.
- Concern was raised in the review that the environmental assessment predictions may have under-estimated phosphorus concentrations in the discharge, as well as changes to algal concentrations in Snap Lake.
- Considerable effort has been made to resolve the -- this issue. A break-out session to discuss phosphorus

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1 loading and algal modelling was held during the November 2002 technical sessions.

As a result of that meeting, a phosphorus loading memo was prepared, outlining possible scenarios for phosphorus concentrations in the treated water discharge.

A meeting was held on February 10th, 2003, to discuss the phosphorus loading scenarios that should be modelled to address concerns raised by Intervenors.

The results of the model re-calibration were also presented to better explain potential changes to phosphorus concentrations in Snap Lake.

As a result of the February meeting, eight (8) phosphorus loading scenarios were modelled, covering the full range of phosphorus concentrations in the discharge, and potential changes to algal concentrations in Snap Lake.

The results of the modelling indicate that algal concentrations could be higher than predicted in Snap Lake, and that's shown in this lighter blue bar in this diagram, but that the results remain consistent with the environmental assessment conclusion that Snap Lake would continue to be relatively unproductive and nutrient poor.

The addenda to the Intervenor reports indicate that issues related to phosphorus loading and predicted algal concentrations in Snap Lake have been resolved by phosphorus variability, and the algal modelling update.

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Environment Canada concluded that the re-calibrated modelling was more credible, and the results indicates slightly increased productivity, but still within the range found in the lipotropic lakes.

Indian and Northern Affairs Canada concluded that the issue of under-estimated -- under-estimation of dissolved phosphorus in the water discharge has been resolved, and that the values of dissolved phosphorus and orthophosphate in the Environmental Assessment Report and in the technical memorandum on Algal modeling in Snap Lake are considered acceptable.

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12 What is the pattern of winter dissolved oxygen
13 levels under baseline, or in other words, natural conditions?
14 This diagram shows a cross-section through
15 Snap Lake, from near the discharge location on the left,
16 towards the outlet of Snap Lake on the right.

It shows a winter dissolved oxygen pattern that is typical of lakes with low to moderate productivity. Water is well oxygenated near the surface and oxygen decreases with depth.

In deeper areas concentrations may fall below levels preferred by fish or bottom dwelling organisms. In shallower areas, dissolved oxygen concentrations tend to remain high throughout the water column.

The oxygen levels decrease in winter because

1 the ice cover blocks light, preventing algae from producing

2 oxygen by photosynthesis. Ice cover also prevents the

3 exchange of oxygen between the air and water through a 4 process called re-aeration.

The decay of organic matter concentrated near the lake bottom consumes oxygen and without photosynthesis or re-aeration, oxygen concentrations, particularly near the lake bottom, decrease during winter.

9 Once the ice cover leaves, re-aeration and 10 photosynthesis, combined with wind driven mixing, increase 11 the oxygen levels throughout the lake.

So, that described baseline or natural conditions. The question is: How are winter oxygen conditions expected to change during project operation?

Increased algal concentrations and nitrification of ammonia in the water discharge will increase oxygen consumption during winter.

The Environmental Assessment predicted that the project would result in a maximum decrease in dissolved oxygen levels of one (1) milligram per litre, near the surface, and up to two point two (2.2) milligrams per litre at depth.

The questions has been raised: How much of

- 24 Snap Lake could be affected by increased oxygen consumption
- 25 during winter?

- We used the results of fifty (50) winter

 oxygen profiles measured this winter, to give a good picture

 of the pattern of winter dissolved oxygen levels throughout

 Snap Lake. And this diagram shows one cross-section through

 Snap Lake using this information.
- To predict the changes associated with -- with the project, we reduced baseline dissolved oxygen concentrations that were shown on the previous slide, by the maximum one (1) to 2.2 milligrams per litre of oxygen, to provide an estimate of the maximum potential decrease in oxygen concentrations due to the mine water discharge.
- Under operations, you will see the same dissolved oxygen pattern as under baseline conditions, but shifted slightly lower concentrations.
- The volume of Snap Lake that is above the preferred dissolved oxygen concentration of lake trout could decrease slightly during operations.
- Based on this winter's results, the volume of Snap Lake that is above the preferred range could decrease from 95 percent under baseline conditions, to 92 percent during operation.
- As shown in this cross-section, this decreased volume, shown as this yellowish area, occurs mainly in the middle of the water column because deeper areas tend to already be below the preferred levels for trout under

- 1 baseline conditions. And that's these deeper areas, here.
- 2 Similarly, the bottom area of Snap Lake that
- 3 is above the threshold for sensitive Benthic Invertebrates

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4 could decrease from 98 percent under baseline conditions, to 5 96 percent during operation.

We believe that be basing the assessment on the maximum potential reductions in winter dissolved oxygen levels, that the impacts will not be greater than predicted.

The fifty (50) additional winter dissolved oxygen profiles that were measured this winter have improved our understanding of the spacial pattern of winter dissolved oxygen levels and have allowed us to estimate the volume and area of Snap Lake that could be impacted.

The results of the winter dissolved oxygen modelling that were done this winter were placed on the Public Record as a technical memorandum.

The overall conclusion of our Environmental Assessment was that changes of these magnitudes in winter dissolved oxygen concentrations would have negligible impact on aquatic life in Snap Lake. Stella Swanson will elaborate more on this in her presentation which follows mine.

Concentrations of metals in the treated water discharge are generally low but maximum concentrations of some metals were predicted to be greater than water quality quidelines.

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Initial mixing will lower concentrations near the diffuser outfall, as I illustrated earlier. As I also discussed earlier, wind driven mixing will occur throughout

4 the main part of Snap Lake in open water conditions.

5 However, under ice covered conditions, after initial mixing 6 from the diffuser, limited additional mixing will occur in

7 the remainder of Snap Lake.

I discussed earlier how mixing was treated conservatively. For under-ice conditions, this was done by assessing under-ice effects, assuming that the concentration in the entire lake would equal the maximum concentration near the discharge, after initial mixing.

For open water conditions, this was done by using the full lake model predictions, which overestimate concentrations near the diffuser outfall. The results of the

16 assessments are that maximum metal concentrations will be 17 below water quality guidelines or site specific benchmarks, 18 after initial mixing in Snap Lake.

Even using the full lake model, which does not account for the effects of the diffuser, only two (2) metals, cadmium and chromium, were predicted to be above guidelines or benchmarks, in a very small area of Snap Lake. These two (2) metals were carried forward into the aquatics assessment, which will be presented next.

To summarize, the quality and quantity of site

- 1 water were predicted using conservative assumptions
- 2 backstopped with mitigation measures. Water treatment will
- 3 provide effective removal of suspended solids, metals and
- 4 phosphorus.
- 5 Predicted changes to water quality in Snap
- 6 Lake were also assessed using conservative assumptions.
- 7 Predicted concentrations are expected to be below water
- 8 quality guidelines or site specific water quality benchmarks
- 9 in Snap Lake, for all parameters, after initial mixing by the 10 diffuser.
- The layers of conservatism applied to each step of the water quality assessment provide a high level of confidence that changes to water quality in Snap Lake and the effects of those changes, were not underestimated.
- Will water quality be protected in Snap Lake?

 16 Yes. The project includes measures to minimize effects of

 17 water quality in Snap Lake.
- Two (2) key measures are, the water treatment plant, which will provide a high level of treatment for suspended solids, phosphorus and metals, and the diffuser outfall, which will maximize the amount of initial mixing of the treated water with lake water to lower concentrations near the discharge in Snap Lake.
- 24 Additional measures are available if required.
- 25 Grouting can reduce mine water inflows if rates of inflow or

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concentration are higher than predicted. The water treatment
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   plant will remove phosphorus and metals if they are present
    at concentrations higher than were predicted in the
 3
 4
    Environmental Assessment.
 5
                   Comprehensive site water and lake monitoring
   programs will be implemented to verify impact predictions and
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 7
    to update the predicted models to forecast whether additional
 8
    mitigation measures will be required.
 9
                   Thank you, Mr. Chairman and Members of the
10
            That concludes my presentation.
    Board.
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                   MR. ROBIN JOHNSTONE:
                                          Mr. Chair, we will
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    follow, with your permission, directly on to
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    Dr. Stella Swanson.
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                   THE CHAIRPERSON:
                                      Go ahead.
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16
                         (BRIEF PAUSE)
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                                         Mr. Chairman, Members of
18
                   MS. STELLA SWANSON:
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    the Board, my presentation this morning will focus on the
20
    overall effects on Snap Lake of the Snap Lake Diamond
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    Project. Next slide.
22
                   This presentation will focus on the predicted
23
   biological response in Snap Lake, which is found towards the
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The biological response refers to how the plants and animals in Snap Lake will be affected by the changes in the water quality that you've just heard about from Mark. This presentation will deal with the outstanding issues identified at the pre-hearing conference that are listed on the slide.

The presentation will deal with each of these

issues and we will be presenting our detailed analysis in

bottom of the linkage that we've been looking at through the

last couple of days.

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We will be referring to information that is in the Environmental Assessment Report as well as supplementary information that has been provided in technical memoranda on the public record as of the end of February 2003.

The big picture question is: Will Snap Lake be okay? There are three (3) specific questions we ask ourselves when we try to answer that big picture question.

The first is: Will there be enough of a change in the quality of the water in Snap Lake to really have the potential to affect fish and other life in the lake?

Changes in water quality do not automatically mean there are changes to aquatic life and we will be

22 mean there are changes to aquatic life and we will be 23 presenting our detailed analysis for how we would decide

24 whether those effects are enough -- or changes are enough to

25 affect plants and animals.

The second question there: How sure are we, refers to the fact that whenever you get more than one (1) scientist in the room there will be disagreements. That does not mean that the Board cannot make a decision.

Rather, it means that the scientists must be sure that they are clear in how they -- in their explanation of judging how sure we are. Usually it comes down to a discussion of the worst thing that could happen and I'll be describing that later.

The third question: Will the changes in Snap Lake be acceptable, is the mandate of the Board. The Board will judge whether it is confident that there will be no significant adverse impact in Snap Lake.

It is the job of a scientist like myself to clearly explain the level of confidence we have in our science.

In order to answer the first question, that is: Will changes in Snap Lake be enough to affect aquatic life? We progress through four (4) basic steps.

First, we must understand what the water and

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- 21 the aquatic life are like now in Snap Lake. This is called 22 the baseline.
- It's important to understand the baseline,
- 24 because the way plant and animal life respond to the changes
- 25 depend in part upon the conditions they are adapted to now.

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1 The second step is to consider all possible effects of the mine. This is usually a very long list. 2 3 Therefore, we move to step three (3), which is focussing on the things that truly have potential to affect the mine. 4 5 This step is called screening, and it results 6 in a short list. The short list provides the focus for 7 designing mitigation, to -- mitigation measures to prevent or 8 minimize effects on Snap Lake. That screening step will also 9 be explained in detail later in my presentation.

Once we have that focus on the short list, and the mitigation measures are in place, then the potential for effects on plants and animals in Snap Lake is assessed.

Monitoring is also a key tool for checking the accuracy of our impact predictions.

So, step 1, understanding baseline, or what is there now in the lake. There are several different kinds of baseline programs. When we do an environmental assessment, the purpose of the baseline data is to focus on information that is relevant to the key linkages between the project activities, and the potential impacts.

So it is not a thorough inventory of 22 everything that might ever have lived in the lake, or lives 23 in the lake now, but it focusses on those key linkages 24 between the project and potential impacts.

So, the objectives of an environmental

- 1 assessment baseline program are to describe the important
- 2 basic features of Snap Lake, and describe the characteristics
- of the plants and animals in enough detail that we can assess the potential for effects.
- The 1999 to 2001 studies conducted for the baseline, showed that Snap Lake had some characteristics that are not typical of arctic lakes.
- It is very important to understand this,
- 9 because it affects our assessment of a significant of water 10 quality changes.
- 11 The main things that are not typical about
- 12 Snap Lake are that the lake has more nutrients and algae
- 13 growth than other arctic lakes.
- 14 Because of this, the dissolved oxygen in the
- 15 deep water in mid to late winter is lower than you would
- 16 normally find in arctic lakes.
- 17 The low dissolved oxygen is related to the
- 18 fact that during the winter, the algae have died, and settled
- 19 to the bottom, and start to decay. This decay uses up some
- 20 of the dissolved oxygen.
- 21 There has been a lot of discussion about
- 22 whether there are enough baseline data. The definition of
- 23 enough, depends upon the purpose.
- For an Environmental Assessment, the purpose
- 25 is to understand enough about Snap Lake to allow confident

1 predictions. We believe that we have enough understanding of

2 Snap Lake to allow that confident prediction.

3 However, future monitoring programs may

4 require the collection of additional data to make sure that

- 5 we understand enough about the natural variations in
- 6 measurements, such as what we have on the slide, the
 - abundance of bottom dwelling insects, which may vary from
- 8 place to place within the lake, and from year to year.
- 9 In other words, for monitoring programs, we
- 10 may need more data to make sure we can distinguish the signal
- 11 from the noise; and the noise is created by that natural
- 12 variation.

 The sources of effects on Snap Lake have already been described by previous speakers, and they are summarized briefly on this slide. All of these sources were accounted for in the models used to predict water quality.

Now, we're at step three (3), which is called the screening step. This is the step we use to focus on the things that truly have the potential to effect the plants and animals in Snap Lake.

The way we screen is by comparing maximum predicted concentrations in Snap Lake with water quality guidelines. And most of the time, those water quality guidelines were a Canadian Water Quality guidelines for the protection of aquatic life.

Sometimes there were no Canadian guidelines, 2 so, then we used guidelines from the United States 3 Environmental Protection Agency.

We note that Canadian Water Quality Guidelines are designed to protect 100 percent of the species, 100 percent of the time so they are very useful for screening. This is because, if the very highest concentrations we predict in Snap Lake are still below those guidelines levels, we are very confident there will be no effects.

Therefore, all of the chemical changes where the maximum concentration was below the guidelines were screened out and we focused on the water quality changes that were greater than the guidelines.

Sometimes the parameters have no guidelines, in this case the change was carried forward automatically into the assessment.

The final point I wanted to make, is that changes or increases above water quality guidelines does not mean an automatic effect.

To determine if there could be effects, we look at the points on this slide, which are: Would the predicted concentrations actually be in the range where we've seen effects in other studies, either in the laboratory or in field studies.

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1 concentrations with studies where effects have been observed 2 in very sensitive species in other studies elsewhere. And 3 these very sensitive species would be the species that are 4 relevant to those that live in Snap Lake.

The amount of the change and whether or not it falls into the range of effects is not the only thing we need to consider, though.

Because the -- the amount of time that a plant or animal is exposed, whether or not the exposure is constant or only a few times a year, will contribute to whether there are effects.

Also, the goal in environmental assessment is to predict effects on populations and communities of plants and animals, not individuals. If a tiny area of Snap Lake is effected only part of the time and only a few individuals are effected, these effects would not be large enough to effect the entire population.

Now we're at step four (4), which is where we really have to look at, are there going to be effects on the plants and animals in Snap Lake?

We examined several so-called lines of evidence. This approach is necessary because the scientific methods regarding how we assess several water quality changes occurring all at the same time, are still developing.

Therefore, we examine each change one (1) by

- 1 one (1) and then we also look at summing everything up. So
- 2 we're looking at the overall water quality change from
- 3 several different angles.
- 4 Furthermore, the whole assessment was done

This was done to account for the fact that the scientists are still developing methods for dealing with what are called multiple stressors, where there are several change occurring at the same time.

When we examine each line of evidence, we answer -- were asked a number of important questions. Would the expected change truly cause an effect? And as I explained earlier, we compare that with effects that have been observed in other studies.

Would the change be large enough, over a wide enough area, and over a long enough period of time, to effect either individuals or populations? Therefore, the size of the change in water quality, the area of Snap Lake effected and how often and for how long plants and animals are exposed, must all be considered in the impact assessment.

We did consider both direct effects on plants 24 and animals, and indirect effects, be it changes in habitat 25 or food. So here we're going through each particular water

1 quality change, one (1) at a time, and we'll start with total 2 dissolved solids.

As you heard from Mark Digel, TDS, or salts, will gradually, over nineteen (19) years, increase to a maximum predicted concentration, lake-wide, of three hundred and fifty (350) milligrams per litre. And then it will start coming back down again.

The maximum whole-lake chloride concentrations are predicted to be one hundred and thirty-seven (137) milligrams per litre. When we examined these predicted changes with what has been observed in studies, we noticed that the changes fall within the range where aquatic life in Snap Lake are known to be able to live.

Furthermore, the increase in salts will be very gradual. So we have concluded, there are no predicted direct adverse effects of salts, since concentrations are not

- 17 high enough to exceed effects thresholds, including
- 18 thresholds for calcium and chloride.
- 19 When we look at indirect effects, we think
- 20 there may be some because some of the salts are needed for
- 21 things like the outer shells of small clams or water fleas.
- 22 Thus, more salts may mean more nutrients for building those
- 23 shells.
- While water fleas are not currently abundant
- 25 in Snap Lake, any increase in salts may increase the water

- 1 flea population, offering a bit more food for fish.
- 2 Environment Canada has stated that if TDS
- 3 levels are below six hundred (600) milligrams per litre
- 4 effects will likely be restricted to increased productivity
- 5 and minor zooplankton species shifts such as what I just
- 6 mentioned for water fleas and that has been reported in the
- 7 February 14th Intervenor Report.

8 As far as lake trout is concerned, Department

- 9 of Fisheries and Oceans agree that lake trout can tolerate
- 10 the predicted TDS levels. So, overall, the expected change
- 11 in the salts is predicted to have little or no effect on the
- 12 plants and animals in Snap Lake and we illustrate this with a
- 13 little diagram.
- 14 The green bars refer to the tolerance ranges
- 15 on the left, this is for fish. And on the right is for the
- 16 little microscopic animals called zooplankton and this is a
- 17 little water flea. What we find in the literature is that
- 18 the tolerance ranges are as shown and here's the predicted
- 19 maximum salt level in Snap Lake, and you can see that it
- 20 falls well within the range.
- Just as an example of what the literature
- 22 reveals for fish, it shows that for all of the species of
- 23 fish found in Snap Lake, except lake chub, all of the fish
- 24 species are actually -- can be found even in brackish water.
- 25 And brackish water is mixed with salt water -- sea water can

- be much, much, higher salinity, way up here. 1
- 2 Now, we'll deal briefly with nutrients.
- 3 you heard from Mark, Snap Lake is a moderately productive
- That means that it has more nutrients than the typical 4
- 5 crystal clear nutrient poor arctic lakes. The total
- phosphorus will gradually increase and in -- as a 6
- consequence, the chlorophyll A, which is the green pigment 7
- 8 used by algae to convert the sun's energy to food, will also
- 9 increase.
- 10 What does this mean? In this slide, and 11 you've seen this one before from Mark, it means that there will be a slight shift in the chlorophyll A, the abundance of 12 13 algae, but it'll still mean that the lake qualifies as a 14 relatively nutrient poor to moderately productive lake.
- 15 It definitely will not change into the green 16 slimy lake that's -- like at the top of this slide that we 17 might associate with, for example, the Great -- Lake Eyrie in
- 18 the time when there were a lot of phosphates being discharged
- 19 from detergents.
- 20 It will not mean that we will be getting
- 21 massive blooms of blue-green algae associated with these
- kinds of lakes. That means there won't be a large amount of 22
- 23 blue-green algae toxicity because of the decay of those types
- of algae. This is because we're not in the zone where this 24
- 25 happens. We're down here.

- 1 Next slide. So, we're expecting that there won't be a change in the overall productive status of Snap 2 3 Because we are adding phosphorus which, as Mark explained, is a limiting nutrient, you might have a slight 4
- increase in the number of algae. 5 6 In turn, because there is a bit more food, you
- might have a bit of an increase in zooplankton and Benthos. However, there is a basic principle in food chains that there 8
- is a loss of energy during the transfer from one (1) step to 9

- 10 the next step in the food chain.
- 11 Therefore, by the time you get up to the top
- 12 of the food chain at fish, it may be very difficult to
- 13 measure any increases in fish size or fish growth.
- 14 There may be some slight shifts in the
- 15 proportion of one (1) kind of algae over another. These
- 16 shifts will not be large, and they will not mean an
- 17 elimination of what we call keystone species, such as
- 18 important fish food, or as I said earlier, dominant kinds of
- 19 algae.
- In other words, the menu for the fish will not
- 21 change. Just the size of the portions.
- Dissolved oxygen. As the next slide shows, we
- 23 have gone out into the lake under ice during winter
- 24 conditions and collected dissolved oxygen data from a number
- 25 of different locations in the lake.

This slide shows oxygen conditions from just under the ice, down to the bottom, where you show -- where you can see there is a steady decline in oxygen, down to very low levels at the bottom. This is occurring right now during baseline conditions.

On the right hand side, we explain what this means in terms of the lake trout that are in the lake right now. Lake trout prefer to swim around in water that has at least seven (7) milligrams per litre oxygen in it.

That means that during the mid to late winter, the lake trout will prefer to be in this upper part of the water column. They will avoid the lower water that has low oxygen.

14 After the Snap Lake mining operation begins, 15 the decrease in oxygen will start taking place. The 16 decrease, as Mark was explaining, will vary, depending on 17 where you are in the lake.

It will be greatest at the bottom of the deep basins, where the largest amount of algae will be decaying, and using up the oxygen.

21 As pointed out, this will only occur in mid to

- 22 late winter. Once the ice goes off, the oxygen will come
- back into the water through wind stirring, and -- and turn --23
- and so-called turnover of the water column. 24
- 25 Right now, the fish are avoiding areas below

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- seven (7) milligrams per litre and they will continue to do 1 2 so.
- 3 Next slide. And what we're saying is that 4 there will be an increase in the proportion of the lake which 5 dissolved oxygen concentration less than seven (7) milligrams 6 per litre.
- 7 Right now, the volume of the lake that has optimum values of oxygen, which is greater than seven (7) 8 9 milligrams per litre, is 95 percent. That will drop to 92 percent of the lake at -- during operation of the mine, so 10 11 there will be a 3 percent decrease in the optimum habitat for lake trout in mid to late winter. 12
- 13 This is restricted, as you heard from Mark, to a narrow band of water in the middle of the water column, 14 15 this effect.
- 16 What about the bottom dwelling worms and clams 17 Right now, the worms and clams and insects that and insects? live there are adapted to low oxygen conditions. 18 The area 19 where you would have only the kinds of insects and clams and 20 worms that can tolerate low dissolved oxygen will be 21 increased somewhat; there will be about a 2 percent shift.
- 22 So, it would be a small increase in the area 23 of the bottom where only the species that can tolerate low dissolved oxygen can live, and we emphasize that most of the 24
- Benthos in deep water already live in low dissolved oxygen 25

1 conditions.

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2 So, the next slide illustrates this with a 3 simple diagram, again, from the point of view of the fish. Right now, the baseline condition is that they are avoiding 4 5 this much -- or, sorry, this much of the lake. 6 Once the mine is in operation, there will be a 7 3 percent increase in the volume that the fish are avoiding. 8 We do not believe that this change will create a change in the available food to lake trout during mid-9 winter, because there will be very small shifts in the 10 habitat for Benthos, and feeding activity is reduced in the 11 12 mid-winter. 13 There is such a small increase in the total area that fish avoid, that it is not predicted to have an 14 15 overall effect on fish populations. 16 We note that in Ontario, Lake Trout lakes, where the dissolved oxygen is limiting, in this case, in late 17 summer, the dissolved oxygen threshold for having a healthy, 18 19 and productive Lake Trout population is to have 20 percent of the lake with dissolved oxygen greater than six (6) 20 21 milligrams per litre, and 40 percent of the lake with 22 dissolved oxygen greater than four (4) milligrams per litre.

is in operation, we're well above those percentages. We have

93 percent of the lake with dissolved oxygen greater than six

Notice that in Snap Lake, even after the mine

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3 Based on this, there will be no change to the 4 fish productivity in Snap Lake because dissolved oxygen 5 limitation will not reach thresholds known to reduce 6 productivity. 7 Now, we'll deal with the two (2) metals, 8 cadmium and chromium. First, cadmium. Maximum cadmium 9 concentrations may exceed the threshold for effects on the most sensitive species, which turns out to be water fleas, 10 in less than 1 percent of the lake, on rare occasions. 11 This was given a rating of small negative 12 effect because the area affected is small. The effects would 13

(6) milligrams per litre, and 95 percent of the lake with

dissolved oxygen greater than four (4).

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- 14 be on rare occasions, and there were not -- would not be 15 effects on water flea populations because only a very small 16 proportion of the population would ever be affected.
- With chromium, the maximum concentrations would be above thresholds for effect in less than 3 percent of the lake.
- We note that the maximum chromium
 concentrations would not exceed the known threshold for even
 the most sensitive test species, which are water fleas.
- What we were forced to do is, we couldn't find a concentration in the literature that caused effects on water fleas as low as what we were predicting in Snap Lake.

1 So, we actually took a theoretical possible level for effect.

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If there were effects on water fleas from maximum chromium concentrations, the maximum effect would be a decrease in growth in individuals, in a very small part of the lake, on rare occasions.

Since the maximum chromium concentrations would be lower than anything ever observed in laboratory tests anywhere, the impact assessment rated the effects as uncertain, in the unlikely effect that some sensitive individuals would be affected, population level effects are even more unlikely because of the small area of the lake affected and the rare occurrence of maximum concentrations.

To sum up, the maximum effect of cadmium and chromium would be to some individual sensitive organisms, such as water fleas, on rare occasions, in less than 1 percent of the lake.

This lake would -- this effect would be so small that there would be no measurable affects on the water flea population itself, or on the availability of fish food.

I will now sum everything up by looking at the -- how all of the changes that are occurring at the same time might effect the plants and animals in Snap Lake. This is referred to as multiple stressors.

The multiple changes assessed for Snap Lake are, TDS, nutrients, dissolved oxygen and metals. There are

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1 two (2) ways of evaluating effects of multiple changes. 2 Laboratory tests on treated mine water and using a weight of 3 evidence approach.

Laboratory tests on treated mine water test for the combined effects of all of the water quality changes. These tests were completed for Snap Lake, for bench scale and pilot scale water quality samples. The tests were done on algae, water fleas, and small fish such as juvenile trout. Using their test results from the laboratory, the water quality model predicted that the whole effluent would effect test organisms prior to mixing in the water of Snap Lake.

The effects were not lethal, no animals or plants are expected to die. The effects were predicted to be sub-lethal, for example, growth slowing down, or fewer young produced for females.

We note that the laboratory tests conducted on Snap Lake water had TDS concentrations much higher than the maximum predicted concentrations in Snap Lake. Actually, it was at one thousand, two hundred and ninety (1,290) milligrams per litre.

22 Once the treated mine water actually mixes with Snap Lake water, it will become so dilute that toxic 23 24 effects are not expected, except perhaps very close to the 25 discharge point.

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1 The Environmental Assessment predicted that 2 chronic toxicity may occur in 1.1 percent of the lake, if no mixing is assumed. In fact, the diffuser will create rapid 3 mixing and rapid reduction in the potential to cause 5 toxicity. 6

The second way of looking at multiple

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- 7 stressors is to sum up so-called weight of evidence. A score
- 8 is assigned to the effects of each of the individual

sub-lethal, i.e., there would not be deaths.

- 9 stressors. The black solid circles refer to negative effects 10 and the open circles would refer to positive.
- We're defining a small negative effect as less than 1 percent of the lake, in only a few days or weeks, in only a few years, and the effects would be mostly indirect or
- The two (2) dots would be more of an effect in greater part of the lake, over more than one (1) season, in several years. A strong effect would be, greater than 10 percent, up to all of the lake, year round, and largely direct effects, which may include death of the organisms.
- So, if you go to the next slide, we'll give you an example of how this all summed up.
- The double sided arrows mean that we predicted no real measurable change. The open circle means that there might be a small positive effect. The black circle means
- 25 that there might be a small negative effect. The little

square means that we're highly unsure because our maximum concentrations are still lower than the concentrations shown to effect any species tested, in the literature.

How you read this slide is, you take -- you read across the row. So each of the changes in water quality are across the top, and each part of the Snap Lake plant and animal community are along the side.

8 So let's, for example, look at the algae community structure. This means, the types of algae that are 9 present in the lake. If you read across, what this slide is 10 showing you is that for each stressor, when we looked at it 11 12 one (1) at a time, there really were no particular measured 13 effects predicted. So the overall effect is also neutral. 14 Really, no measurable effect. That's a fairly simple 15 example.

Let's look at one (1) where we have some both open and closed circles. Zooplankton, for example, the water fleas. We're expecting that there might be a few more of

- 19 particular kinds of water fleas because of their having more 20 food.
- To balance that our, there might be, in a very
- 22 small portion of the lake, on rare occasions, a few water
- 23 fleas that grow more slowly or produce fewer young per female
- 24 because of cadmium.
- We're really not sure what we should be

- 1 predicting for chromium because, as I've explained, our
 2 maximum concentrations are lower than anything observed to
- 3 have caused effects. But to be on the safe side, we're just
- 4 saying that's uncertain.
- The combination of a positive, some neutral, a
- 6 small negative and an uncertain adds up to, well, maybe
- 7 uncertain. This is very conservative. We're just saying
- 8 there may be still a small potential for some overall effect
- 9 on the numbers of things like water fleas in the lake.
- This is how this table works. I won't go
- 11 through each -- through each and every one (1) of these rows.
- 12 But this is one (1) way of looking at multiple stressors.
- 13 It's a very qualitative approach. However, it is being
- 14 increasingly used by scientists and government agencies in
- 15 the absence of anything better and any better understanding
- 16 so far among scientists.
- 17 Getting back to the big picture questions
- 18 again. Really, it all boils down, as I said at the beginning
- 19 of my talk to you, how sure are we about this. As I've said,
- 20 there will always be uncertainty. So to account for
- 21 uncertainty we think through the worst thing that could
- 22 happen.
- 23 Another way of putting this is that in the
- 24 face of uncertainty we use a conservative approach. The
- 25 philosophy is that if the worst thing that could happen does

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not produce significant adverse effects then we can be sure 1 2 that any other events would not cause significant adverse 3 effects.

There are layers of safety built in to the assessment, starting with seepage and ground water predictions and ending with the assessment of effects on aquatic life. Each team in the assessment made sure we were using a reasonable worst case set of assumptions.

For example, seepage was assumed to enter Snap Lake and we are confident we have not underestimated seepage from the North Pile regardless of how quickly or slowly the North Pile freezes. Sometimes, it is not logical to combine two (2) worst case assumptions into one (1) analysis.

For example, high water flow or volume cannot coincide with maximum chemical concentrations because of the basis principles of dilution. This is why we call our approach reasonable worst case because we cannot include illogical combinations of events.

Within this definition of reasonable worst case, we are sure we did not underestimate impacts. course, there are always examples of extremely unlikely and unanticipated events. Mitigation measures are available in the highly unlikely event that changes are greater than predicted.

The last question, is that acceptable?

Acceptability is defined under the MVRMA in terms of the

2 likelihood of significant adverse impacts. The impact

3 assessment includes scientific and government agency

4 reasoning about acceptability.

Scientists and regulatory agencies use reasoning based on defined levels of predictions. example, 100 percent of the species, 100 percent of the time as embodied in the Canadian Water Quality Guidelines. Or, layers of safety added into the assessment to account for

10 uncertainty as you've just heard.

It is the job of scientists to clearly

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- 12 describe the predicted impacts, the reasoning used to arrive
- 13 at their predictions, and the level of certainty attached to
- 14 those predictions, and then the Board will decide whether
- 15 there is a likelihood of significant adverse impact.
- As scientists, the environmental assessment
- 17 team are confident in our assessment, because we have
- 18 incorporated several layers of safety.
- The question, is that acceptable, is of
- 20 course, the Board mandate. Scientists alone cannot answer
- 21 this question. However, we can help by providing a clear
- 22 description of how we produce our assessment, and how sure we
- 23 are about our methods.
- We are confident that we have used a
- 25 sufficient number of layers of safety all of the way through

1 each step, and that we have not underestimated the potential 2 for effects.

Furthermore, we have made use of the best available information and up-to-date methods. Mitigation and monitoring will be in place to prevent or minimize impacts, and monitoring data can be plugged back into the model, to increasingly refine the model predictions, leading to more and more realistic, rather than conservative, predictions as we carry on.

Will Snap Lake be okay? Yes. The changes in water quality will not be large enough to create an unhealthy lake. The changes in water quality will not be large enough to affect plant and animal populations in the lake.

We are sure we have not underestimated the potential for effects, including the potential for multiple stressor effects. Our methods are presented in detail, and they're open to scrutiny.

Monitoring will be in place to provide 19 feedback on the accuracy of our predictions, and we are 20 confident that monitoring will confirm the conservative 21 nature of our predictions.

22 After a careful, step-by-step consideration of 23 the worst thing that could happen from water quality changes

- 24 in Snap Lake, we conclude that the environmental consequences
- 25 are negligible or low, and there'd be a very low likelihood

- 1 of significant adverse impacts.
- Thank you, Mr. Chairman. This concludes my
- 3 presentation.
- 4 THE CHAIRPERSON: Thank you very much. We'll
- 5 now take a coffee break, and after the break, we will resume
- 6 with questions of the Proponent. Thank you.

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- 8 --- Upon recessing at 10:38 a.m.
- 9 --- Upon resuming at 11:00 a.m.

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- 11 THE CHAIRPERSON: We will now resume the
- 12 hearing. Thank you. Just before we go to questions of the
- 13 Proponent, a little bit of housekeeping.
- 14 A reminder to bring your own hard copies of
- 15 your PowerPoint Presentation, instead of just placing them on
- 16 the table outside, please hand out copies to all parties
- 17 before 9:00 a.m., or at breaks. Extra copies can be placed
- 18 on the table outside.
- 19 Several parties have also provided PowerPoint
- 20 Presentations that have been revised slightly since being
- 21 posted to the MVEIRB website. Please ensure that we receive
- 22 electronic copies of these revised versions. Please label
- 23 the top of these presentations as revised, and please also
- 24 indicate the date of the revision.
- 25 EIRB staff will update the website with any

- 1 revised presentations as soon as we have the opportunity to
- 2 do so.
- 3 We will now go to questions of the Proponent.

- First up, Yellowknives Dene First Nation, do you have any 5 questions of the Proponent? Mr. Byers...? 6 MR. TIM BYERS: No, we do not. 7 THE CHAIRPERSON: Thank you, sir. 8 Indian and Northern Affairs Canada, Mr. 9 Bohnet? 10 MR. SEVN BOHNET: Yes, thank you, Mr. 11 Sevn Bohnet with DIAND. We do have several Chairman. 12 questions, and I'll just pass it on to whoever's going to 13 start first. 14 MR. EUGENE YAREMKO: Mr. Chairman, my name is 15 Eugene Yaremko, and I'm representing DIAND, in the area of surface water hydrology. 16 17 And I -- I do have some -- a question or two 18 (2), based on this information that was given out this 19 morning by De Beers and I wonder if I might proceed with some 20 questions? 21 THE CHAIRPERSON: Yes, sir, go ahead.
- MR. EUGENE YAREMKO: Now, this -- this
 document, I don't know if everyone -- everyone has a copy,
 but it's a document prepared in the last day, I think, the
 25 29th, it's addressed -- dated.

And the purpose of the document is to address the question of whether or not the lake level will be well mixed during the summer period. 57

And the document includes and equation; an equation that, at the end of which gives you a

6 Richardson number which, depending on the answer, will give

7 you -- will let you know whether you have a well mixed

8 condition or an unwell mixed condition, or a layered

9 condition.

And -- and I think the -- the goal is here to 11 -- to -- we need to realize that the lake does stratify, or 12 the effluent does -- does stratify, and what becomes of that stratified water, effluent water.

So, just simply, in that -- in this equation there are four (4) variables, two (2) of which are the

- density of the -- one (1), the lake density at the surface, 16 17 and one (1), the density of the -- of the water at the bottom of the lake and supposedly in the -- in the stratified layer. 18 19 And two (2) other variables, one (1) being the 20 depth of the lake, and the other being the velocity, the current velocity in the lake. 21 22 Now, this equation is -- the answer that you
- would get from this equation is very sensitive to --23 24 sensitive to the depth of the lake and very sensitive to the 25 current velocity.

And I -- I'm not going to argue about the 1 values used in this thing, except -- or the values of 2 3 densities used in the equation, but I do have questions

about -- about how -- how it was used. 5 And in -- in the equation, they used an 6 average depth of 5.6 metres, being average of the lake --7 lake depth, throughout the lake; and a current velocity of, 8 in the range of .1 to .4 metres per second.

9 THE CHAIRPERSON: Before you proceed, Mr.

10 Yaremko?

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11 MR. EUGENE YAREMKO: Hmm hmm?

12 THE CHAIRPERSON: As I understand it, both of 13 these documents that I've been given a copy of have not been 14 filed with the Board and the Board does not have copies of 15 this, other than what has just been handed to me now.

16 As I understand it, there's an exchange 17 between De Beers and DIAND. Would DIAND like these documents 18 filed so the Board can have copies?

19 MR. SEVN BOHNET: Mr. Chairman, it's Sevn 20 My understanding is that this letter was actually forwarded to the Board, we were just copied on it. 21 22 submitted by De Beers.

23 THE CHAIRPERSON: Mr. Donihee...?

24 MR. JOHN DONIHEE: Mr. Chairman, we did get a 25 copy of it last night. We understand it was provided to

- 1 DIAND this morning. 2 And it's not been filed because, basically, 3 the way that it was provided to us was with a suggestion from 4 De Beers that if this issue came up, that the written 5 material might be of use. 6 And so what we advised both De Beers and DIAND 7 was that, if they wanted to have this material filed, one (1) or -- one (1) or other of them should advise the Board 8 9 accordingly. But the Board -- we didn't provide copies to the Board yet, because it's not a matter that's been on the 10 11 record. 12 THE CHAIRPERSON: Would either of the parties
- like to file this -- these documents?

 MR. JOHN MCCONNELL: John McConnell with De

 Beers. I guess, what we thought we were doing, Mr. Chairman,

 is following your instructions following lunch yesterday. We

 anticipated, based on DIAND's presentation, that there would

 be a question about mixing in the lake.
- To answer that question, we needed to refer to an equation or a methodology that has been presented in this. So we sent that the Board and to DIAND last night. We thought we were following your instructions, and we'd like it on the record.
- 24 THE CHAIRPERSON: Okay, we'll take a -- just 25 a five (5) minute break to register and make copies. Thank

1 you.

I do appreciate the fact that you're trying to provide us with information that clarifies a lot of the issues, it's just that we don't have the documents so it's hard for us to follow when we don't officially have the document in front of us.

7 So just give us a couple of minutes, please? 8 MS. JEAN TEILLET: Mr. Chair, I assume we

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will get copies as well?
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                   THE CHAIRPERSON: Yes, that's what I want to
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    do, is just take five (5) minutes to have copies run off for
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    everybody.
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                   MS. JEAN TEILLET:
                                        Thanks, I appreciate that.
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                   MR. ROBIN JOHNSTONE:
                                           Mr. Chair, we have
    copies, here, if that would suit your pleasure?
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                   THE CHAIRPERSON: Yes, thank you very much.
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    Do you have enough for everybody, Mr. Johnstone?
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                          (BRIEF PAUSE)
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21
                                       Okay, five (5) minutes.
                   THE CHAIRPERSON:
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    --- Upon recessing at 11:09 a.m.
    --- Upon resuming at 11:14 a.m.
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April 29th, subject "De-stratification in Snap Lake" to the
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    MVERB and then a -- a briefing note -- a short briefing note
    entitled "Snap Lake Diamond Project De-stratification
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 7
    technical note" prepared by Mr. Digel of Golder Associates
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    dated April 29th.
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                   One (1) point the Board Members have asked me
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    to point out though is that if you're referring to slides
    that we're showing in the presentations, please refer to the
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    slide number or the page number of the handout so we can
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    follow.
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                   Anyway, continue, sir.
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                   MR. EUGENE YAREMKO:
                                        Thank you, Mr. Chairman.
    Just -- and I'd like to thank De Beers for -- for this
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    document. It -- certainly it's an issue that will be coming
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    up or a matter that will be coming up in my presentation and
    it's -- it is new information that I haven't seen before.
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                   Just -- just to repeat myself a bit but the
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now that everybody has copies of the relevant documents.

There are two (2) documents, a letter from De Beers dated

THE CHAIRPERSON: We'll resume and I take it

- 21 equation that they used was -- they used an average depth and -- and a range of velocities. 22
- In -- in a non-average world, the diffuser 23 will be located in a part of the lake that will be ten (10) 24
- 25 to twelve (12) metres deep and -- and it goes off to the

- 1 south and gets to a depth of twenty-eight (28) metres very 2 quickly.
- 3 And goes off to the east to depths of eight
- 4 So there's a lot of lake area surrounding or to (8) metres.
- 5 the east and south of the diffuser that is much, much deeper
- 6 than five point six (5.6) metres.
- 7 And also in those deeper areas, I would expect
- that current velocities would be much, much lower than 8
- what -- the range that they've got in here. 9
- 10 So, my only -- my only -- I quess my -- my
- position on this is that the -- the conclusion that the lake 11
- 12 will totally re-strat -- or, strati -- re-stratif -- I'm
- sorry, de-stratify, and -- and become well mixed, I think 13
- I -- I would question that, based on this simple calculation 14
- that there -- there may be large parts of the lake that will 15
- 16 not -- that will not mix -- mix in open water.
- 17 May I ask a second question?
- 18 THE CHAIRPERSON: I actually didn't hear the
- 19 first question, but...
- 20 MR. EUGENE YAREMKO: Good point, no, and I --
- 21 yeah -- yeah, the first point, is it -- it's just a comment
- 22 that I -- I have -- I have some reservations about the
- conclusions that -- that were arrived at here. 23
- 24 I think it's a bit simplistic, and -- and in a
- 25 real world, it's -- it's not going to be quite like this.

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                   And, I have one (1) question.
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                   THE CHAIRPERSON: Go ahead, Mr. Yaremko.
                   MR. EUGENE YAREMKO: I -- and I guess one's a
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              I wonder if De Beers could just re -- just go over
    in a -- in a few minutes, their -- their 10 percent position
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    on that they -- they presented yesterday, but it was -- it
   was part of their earlier, I think, discussion of how they
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    arrived at this.
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                   And really, could they clarify for me what,
    again, what -- how they arrived at that, and what it -- what
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    it means, if you remember?
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                   THE CHAIRPERSON:
                                      Thank you. Mr. Digel...?
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                   MR. MARK DIGEL: Mark Digel with Golder
                 So, the -- the question as I understood it was,
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    Associates.
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    yesterday, we had a -- a discussion -- we were discussing
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    hydrogeology, and we were discussing the site water model, or
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    the Goldsim model that is used to predict site water quality,
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    and -- and quantity concentrations.
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                   And, one (1) of the -- the issues with
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    predicting the con -- the quality of the discharge is that
    the -- the water is -- is discharged into the lake, but then
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    the lake also recharges back into the mine, so it's a
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    feedback loop.
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                   And, we used one (1) model to predict the site
    water and another model, or a series of models, to predict
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1 the concentrations in the lake.

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Well, they -- they had to be linked, and it wasn't feasible to take the complex, hydrodynamic model, and the core mix model that -- that calculates initial mixing, and put them into the Goldsim model.

So, what we did, was we used a -- a simpler approach, and what we did was, we said, okay, if -- if the discharge mixes with smaller and smaller volumes of water in Snap Lake, that's going to increase the concentration.

So, we decreased the volume that -- in the site water model that -- that you would mix with. So, you take the water that was discharged, mix it with -- and what

- 13 we settled on was 10 percent of the lake volume, and that
- 14 would result in a concentration that was as high or higher
- 15 than would have been predicted by the lake water quality
- 16 model that accounts for the initial mixing and the settling
- 17 to the bottom.
- So, the site water model, using 10 percent of
- 19 the effective lake volume predicts a concentration that's the
- 20 same, or in some cases, higher, than the maximum
- 21 concentration after initial mixing from the diffuser
- 22 predicted by the site water models.
- So, it provides a -- a simpler way of coming
- 24 at a same number, so that when you're accounting for the
- 25 amount of recharge into the mine, you're not underestimating

- 1 the concentrations that would be in that denser water that
- 2 can settle into the -- the bottom of the lake in the winter.
- THE CHAIRPERSON: Thank you, sir. Mr.
- 4 Yaremko...?
- 5 MR. EUGENE YAREMKO: Mr. Chairman, Eugene
- 6 Yaremko again, just to clarify, are saying then that the --
- 7 the concentrations of -- of whatever that you used are the
- 8 concentrations computed at -- at the end of the end of the
- 9 initial mixing zone, and you applied that to the total -- to
- 10 the total area over the mine site or, is it the concentration
- 11 of the water in a -- in a layered stratified area?
- THE CHAIRPERSON: Mr. Digel...?
- MR. MARK DIGEL: Mark Digel with --
- 14 representing De Beers. So, two (2) things.
- One (1) what -- what did the -- what did the
- 16 site water model use, and -- and what did the water quality
- 17 modelling -- surface water quality modelling did, and how did
- 18 -- how did we make sure that they were the same?
- So, the -- the surface water quality model
- 20 took the -- the discharge coming into the lake, through the
- 21 diffuser, and through a combination of using the whole lake
- 22 model, and the core mix model, then the -- the mixing zone
- 23 model, predicted what the maximum concentration could be in
- 24 the lake, after initial mixing. So, that's very close to the

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We then -- the -- the core mix model actually
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    told us that as that water moves away from the discharge it's
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    going to settle back down to the bottom. And -- and that
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    system is going to continue during the winter.
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                   And so, it's -- that water that for at least
   part of the winter, that -- that slightly more dense water
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 7
    that is going to migrate towards the area that's recharging
 8
    into the mine.
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                   And so, we wanted to make sure that the site
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    water model that's predicting site water concentration
    doesn't underestimate that concentration, but it wasn't
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    feasible to put in that kind of layered type of model.
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                   So, what we did was we reduced the volume of
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    Snap Lake that the water from the site model would mix in, so
    that the concentration predicted by that would be equal to or
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16
    in some cases, greater than the concentration predicted by
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    the water quality modeling that accounts for the layer.
18
                   MR. EUGENE YAREMKO:
                                        Thank you, Mr. Chairman.
19
                   THE CHAIRPERSON: Thanks. No additional
                Thank you.
20
    questions?
21
                   MR. PETER CHAPMAN:
                                       Peter Chapman,
22
    representing INAC. I have a question for Mark.
23
                   Mark, on the slide on the left-hand side, the
24
    top of Page 3 of your presentation, I believe it's slide
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67

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THE CHAIRPERSON: This was the first
presentation this morning, Mr. Chapman?

MR. PETER CHAPMAN: That was the first
presentation, Mark's presentation. While you're looking for
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25

number 13.

- 5 that slide, I'd like to just comment that I really thought
- 6 that Mark and Stella did an excellent job and it was an
- 7 excellent presentation.
- 8 And I think, and I'll point this out in my
- 9 presentation, that we are coming closer on some areas and it
- 10 was very helpful.
- But anyway, now coming back to the slide 13,
- 12 the first presentation slide on the left hand side, top of
- 13 Page 3.
- 14 Forgive me, but I don't recall having seen
- 15 that before, that particular presentation, the material ahead
- 16 of time.
- 17 Was that in the material that was handed out
- 18 before the hearing?
- 19 THE CHAIRPERSON: Thank you. Mr. Digel...?
- 20 MR. MARK DIGEL: Mark Digel, with Golder
- 21 Associates. This -- this particular figure hasn't -- was in
- 22 our presentation that was given to the Board in advance.
- 23 This particular representation of -- of
- 24 this -- what happens hasn't been provided previously, but the
- 25 Environmental Assessment Report does include a similar type

- 1 of figure that shows the diffuser and this, sort of, this
- 2 wedge of -- of mixing, and then the discharge settling back
- 3 down to the bottom.
- So, all -- all I've done is taken, you know,
- 5 that figure and the information from the EIA, and have just
- 6 tried to present it in a way that -- that I thought would be
- 7 clearer to everyone what's happening.
- THE CHAIRPERSON: Thank you, sir.
- 9 Mr. Chapman...?
- 10 MR. PETER CHAPMAN: Peter Chapman,
- 11 representing INAC.
- 12 Yes, this was a helpful figure. I have the
- 13 same question for two (2) further slides. At the bottom of
- 14 the same page, Page 3 of the first presentation, the last two
- 15 (2) slides on that page, slides 17 and 18.
- 16 Again, I don't recall seeing those previously.

22

23

24

25

```
17
    Where those provided previously?
                     MR. ROBIN JOHNSTONE: Mr. Chairman, Members
18
19
                   The representations of dissolved oxygen
    of the Board.
   profile is on slide 17, 18, and 19.
20
21
                   Graphical representation of information that
    is freely available on the public registry, namely the Snap
22
23
    Lake symmetry map, in Section 9.5 of the EA, submitted in
24
    February of 2002.
```

Winter dissolved oxygen level in Snap Lake

69

```
from De Beers, dissolved oxygen technical memorandum
 1
 2
    submitted on the 28th, and predictions of dissolved oxygen
 3
    con -- consumption from Section 9.4 of the Environmental
 4
    Assessment.
 5
                   This information was graphically
 6
    representative -- graphically representative to clearly
 7
    communicate the result for the purpose of this public
 8
    hearing, and were in the presentation provided to the Board
 9
    on Friday, April 23rd.
10
                   THE CHAIRPERSON:
                                     Thank you. Mr. Chapman...?
11
                   MR. PETER CHAPMAN:
                                       Thank you. And I agree
12
    that the slides were useful.
13
                   Questions now for Stella, if I may? Stella,
14
    the second presentation, your Slide 15. And in that
15
    presentation, under the second bullet, you stated, and I
16
    quote:
17
                     "The expected TDS levels are within the
18
                     range where algae, zooplankton, eq., water
19
                     fleas, Benthos and fish of Snap Lake are
20
                     known to live."
21
                   My question is: Did you do any actual
```

testing on the organisms in Snap Lake or was this information

organisms, i.e., organisms that could be similar to these

derived from the literature and the use of surrogate

organisms?

1 THE CHAIRPERSON: Ms. Swanson...? 2 MS. STELLA SWANSON: Stella Swanson, Golder 3 Associates for De Beers. It was a combination of evidence, Peter. As I explained, we had tested the site water with 4 5 much higher TDS than is the maximum concentrations predicted 6 in the lake. 7 Also, there is, as you know, a large amount of 8 information for an organism such as the water flea. 9 particular kind of water flea that is normally used in 10 laboratory toxicity tests happens to also live in Snap Lake. Rainbow trout is the usual fish tested in 11 12 standard toxicity tests. They're a very close relative of 13 Lake Trout, and in the same family as, for example, other fish in the lake such as Whitefish. So it is a very well 14 15 established practice to accept the test results for Rainbow 16 trout as an adequate and acceptable representation of what 17 the effects would be on a closely related species like Lake 18 Trout. 19 Similarly, the algae tests make use of a standard green algae species, that's a member of a particular 20 21 family called Green Algae. And normally, what standard 22 practice is, to say that those tests indicate effects on 23 algae that would also occur in Snap Lake. 24 THE CHAIRPERSON: Thank you. Mr. Chapman...? 25 MR. PETER CHAPMAN: Thank you. Stella,

- 1 again. A question on your Slide 10 in your presentation.
- 2 And the second bullet talks directly about Canadian Water
- 3 Quality Guidelines being designed to protect 100 percent of
- 4 the species, 100 percent of the time.
- 5 My question is: Why -- there are established
- 6 procedures for developing Canadian water quality based
- 7 benchmarks on a site specific basis, using information from
- 8 the literature. These are called the Canadian Council of
- 9 Ministers of the Environment Procedures, you chose to use the

21

```
10
   United States Environmental Protection Agency Procedures,
   rather than the CCME procedures, and I'm just curious why?
11
12
                   THE CHAIRPERSON: Ms. Swanson...?
13
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
   Associates for De Beers. Mr. Chairman, we actually used the
14
15
    combined approach, if you will, of the CCME adapted, using
16
    some draft guidance for development of site specific water
17
    quality benchmarks.
18
                   Mr. Chairman, that's not particularly what
19
   we're talking about on this slide, though. We were using the
   water quality guidelines in this slide, for that screening
20
   step, where we eliminated the longer list of potential
21
22
    chemicals that might effect plants and animals, down to the
    list of chemicals that truly have a potential for effect.
23
24
                   And the way we did that was we started with
25
    the CCME Water Quality Guidelines that are definitely
```

72

```
concentrations predicted in Snap Lake are below the
 2
 3
   concentrations that are in the guidelines, we can be very
 4
    sure we can take that off the table. That's what this slide
5
    is about.
6
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Chapman...?
7
                   MR. PETER CHAPMAN:
                                        Peter Chapman
8
   representing INAC. Thanks for the clarification, but I'm not
9
    sure you fully answered my question. Let me rephrase the
10
    question.
                   Why didn't you develop chronic toxicity
11
12
    thresholds for the metals released from the Snap Lake Diamond
   Mine using the Canadian Council of Ministers of the
13
14
   Environment's procedures?
15
                   THE CHAIRPERSON:
                                      Thank you. Ms. Swanson...?
16
17
                         (BRIEF PAUSE)
18
19
                                         Stella Swanson, Golder
                   MS. STELLA SWANSON:
   Associates for De Beers. We did, in fact, develop water
20
```

quality -- site specific water quality benchmarks, but they

protective of anything, anywhere. And if the maximum

- 22 are not referred to in any great detail in our -- or in any
- 23 detail at all, in the presentation, today. They have been
- 24 the subject of detailed discussions in the technical
- 25 sessions.

- For each metal we developed -- and this is cadmium and chromium -- hexavalent chromium, we developed an effects -- site specific effects concentration using the most relevant sensitive species relevant to Snap Lake.
- Then we tied that site specific water quality benchmark which we called the HC5, you may have recalled seeing that, to the overall spacial extent of the exposure.
- 8 There are -- I would like to ask a question of clarification
- 9 if I may of Dr. Chapman?
- Dr. Chapman, how much further would you like me to get into the details of how we developed site specific
- 12 benchmarks?
- MR. PETER CHAPMAN: Peter Chapman
- 14 representing INAC. All I want to know is a simple, yes, no.
- 15 Did you or did you not use the CCME procedures?
- THE CHAIRPERSON: Ms. Swanson...?
- MS. STELLA SWANSON: The short answer is,
- 18 yes, we did. For example, with the ammonia, the CCME site
- 19 specific approach. For -- and then for cadmium and chromium
- 20 we had in our possession the draft document describing how
- 21 you would produce a site specific benchmark screening the
- 22 toxicity literature for species that are relevant to Snap
- 23 Lake.

1

- 24 All of that information is -- appears in great
- 25 detail in an appendix to the Environmental Assessment.

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THE CHAIRPERSON: Thank you. Dr. Chapman...?

```
2
                   MR. PETER CHAPMAN: Peter Chapman
 3
    representing INAC. I'm not sure I've got an answer but I'm
   not going to belabour it. I'll get back to it in my
 4
 5
   presentation.
 6
                   Moving on, Stella. Your slide 8 in your
 7
    presentation when you talked about enough baseline data, as
 8
    you're aware we've been concerned about enough baseline data.
 9
    You mentioned, correctly, the need to have enough baseline
    data when it comes to monitoring to, quote:
10
                     "separate the signal from the noise"
11
12
                   Which I fully agree with.
13
                   Could you clarify; does that mean that you
14
    will ensure that you have enough baseline data so that you
15
    can clearly detect such a signal and, in doing so, will you
   use appropriate statistical, i.e., mathematical techniques,
16
17
    and forgive my using a scientific term, in other words
18
    something such as par analysis to determine your ability to
19
    detect such an effect?
                                                  Ms. Swanson...?
20
                                      Thank you.
                   THE CHAIRPERSON:
21
                   MS. STELLA SWANSON:
                                         Stella Swanson, Golder
2.2
    Associates for De Beers. Yes, Mr. Chairman, we will
23
    definitely be looking at the available information we have
    right now to make sure that we have enough to calculate, for
24
25
    example, how many samples we'd need to take in how many parts
```

75

```
2
   with position in the lake.
 3
                   And if we don't have, we'll get that
4
    information.
5
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Chapman...?
6
                   MR. PETER CHAPMAN:
                                        Peter Chapman
7
   representing INAC. Excellent. Thank you.
                                                I'm glad to hear
8
    it.
9
                   Just a couple more questions, if I may.
10
   Stella, under your, quote, "worst thing that could happen"
   scenario, will there be any loss of any sensitive species?
11
12
                   THE CHAIRPERSON:
                                      Ms. Swanson...?
13
                                         Stella Swanson, Golder
                   MS. STELLA SWANSON:
```

of the lake to be sure we could detect a change over time or

- 14 Associates for De Beers. No. There will be no loss of sensitive species.
- 16 THE CHAIRPERSON: Thank you.
- MR. PETER CHAPMAN: Peter Chapman for INAC.
- 18 Just a follow up, you refer in your presentation to changes
- 19 in community structure, so the changes in structure would
- 20 occur in the abundance, in other words, the numbers of
- 21 species but you would not lose any of the species under your
- 22 scenario; correct?
- THE CHAIRPERSON: Ms. Swanson...?
- MS. STELLA SWANSON: Stella Swanson, Golder
- 25 Associates for De Beers. Yes. Mr. Chairman, what I was

- 1 describing was a change in the relative proportion of the
- 2 numbers of different kinds of algae and zooplankton, for
- 3 example.
- 4 So, as I had tried to explain in terms of fish

- 5 food, if you looked at the display of fish food on a
- 6 smorgasbord table, the number of bowls would be the same but
- 7 the size of the bowls might be different.
- THE CHAIRPERSON: Thank you. Dr. Chapman...?
- 9 MR. PETER CHAPMAN: Peter Chapman, INAC.
- 10 Stella, in terms of your, quote, "worst thing that could
- 11 happen" scenario, what would that look like if total
- 12 dissolved solids, TDS concentrations from the lake, were two
- 13 (2) times higher than your maximum predictions?
- 14 THE CHAIRPERSON: Thank you.
- MS. STELLA SWANSON: Stella Swanson, Golder
- 16 Associates, for De Beers. Mr. Chairman, as we carefully
- 17 explained, we are convinced that the maximum total dissolved
- 18 concentrations that we've presented, of three hundred and
- 19 fifty (350) milligrams per litre incorporate more than enough
- 20 layers of safety, and represent a very credible, worst thing
- 21 that could happen example.
- I really have a hard time even thinking about
- 23 or discussing anything even higher than that, because as I
- 24 explained in my talk, we get beyond the description of what
- 25 is a reasonable worst case that can happen, and we are in the

77

```
1
    territory of having to combine things that don't make sense
    scientifically.
 2
 3
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Dr. Chapman...?
 4
                   MR. PETER CHAPMAN:
                                        Peter Chapman with INAC.
 5
    My question still remains unanswered, of what, under that
    scenario, if that scenario were to occur, you might expect to
 6
 7
    happen?
 8
                   THE CHAIRPERSON:
                                      Thank you.
                                                   I think Ms.
 9
    Swanson answered that question in as much as that they did
    not contemplate that scenario, so, the answer is, that
10
11
    scenario was not contemplated.
12
                   MR. PETER CHAPMAN:
                                        Okay. Thank you.
13
    that case, I'm finished with my questions. I'll pass it over
14
    to Ken Raven.
15
                                      Thank you.
                   THE CHAIRPERSON:
                                                   Mr. Raven...?
16
                   MR. KEN RAVEN:
                                    Ken Raven on behalf of INAC.
17
    I have a question for Mark concerning your presentation.
18
    indicated at several points within the presentation that
    mitigation measures would be available to lessen the impacts
19
20
    on Snap Lake water quality.
21
                   The question that I have is, and -- and you
22
    described these as backstop mitigation method -- measures.
    What sort of backstop mitigation measures would be
23
    implemented if the TDS in mine water discharge is greater
24
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78

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And -- and I'm going to -- I'm interested in -

1 - in some specifics.

3 THE CHAIRPERSON: Thank you. Mr. Digel...?

4 (BRIEF PAUSE)

6
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than -- that you have assumed?

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MR. ROBIN JOHNSTONE: De Beers Canada, Robin
8
   Johnstone. The answer to that question, Mr. Chairman, I
9
    think was essentially answered yesterday.
10
                   With regards -- with regards specifically to
    TDS, what was described yesterday was that hot spots, in
11
12
    terms of in the mine, would be areas of high flow, or hi --
    sorry, areas of high concentration TDS would be grouted where
13
14
    -- where useful.
15
                   But I think that -- that question -- response
16
   was provided yesterday.
17
                   THE CHAIRPERSON:
                                      Mr. Raven...?
18
                   MR. KEN RAVEN: Ken Raven, INAC.
                                                      So, the
    answer to the question is -- is that grouting will be the
19
20
    extent of the mitigation measures to address any higher
21
    concentrations of TDS than has been assumed in the EA?
22
                   THE CHAIRPERSON:
                                      Mr. Johnstone...?
23
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
24
   Johnstone. As stated yesterday, that is correct.
25
                   THE CHAIRPERSON: Yes, I do remember
```

79

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question, but there were no other mitigation measures
 2
 3
   contemplated, other than grouting, and I believe that was the
4
   answer that was provided yesterday.
5
                   MR. KEN RAVEN:
                                    I have no more questions.
6
                   THE CHAIRPERSON: Okay. Thank you very much.
7
8
                         (BRIEF PAUSE)
9
                   THE CHAIRPERSON: Thank you. Okay, nobody
10
11
    from the NWT Nunavut Chamber of Mines.
                   Northwest Territories Metis Nation, questions?
12
13
   No.
14
                   North Slave Metis Alliance? Ms. Johnson...?
15
                   MS. KRIS JOHNSON: Just one (1) quick
               It's for Stella Swanson. In the second last page
16
    of your hand-out, I'm not sure what slide number -- oh, slide
17
18
   number 32, you mentioned that two (2) ways of evaluating
```

yesterday, Mr. Raven, in fact, I may even have asked the

19 effects of multiple changes were evaluated -- were used.
20 I'm just wondering if traditional knowledge
21 was used at all.
22 THE CHAIRPERSON: Thank you. Ms. Swanson...?
23 MS. STELLA SWANSON: Stella Swanson, Golder
24 Associates for De Beers. The way that traditional knowledge

is incorporated in the evaluation of the effects of many

80

- 1 changes occurring at the same time was really, mostly, to
- 2 revert back to what we knew about the major uses of the lake
- 3 by the people, and making sure that we were protecting the
- 4 fish, and making sure that Snap Lake would be okay.
- 5 THE CHAIRPERSON: Thank you. Ms. Johnson...?
- 6 Okay.

- 7 Fisheries and Oceans Canada?
- 8 MR. DAVID BALINT: David Balint, for Fisheries
- 9 and Oceans. I have one (1) question related to TDS in the
- 10 plume.
- In the EA and technical sessions, TDS was
- 12 predicted to accumulate in all areas of the lake greater than
- 13 eight (8) metres in depth.
- So, my question would be: Is that assumption
- 15 still valid, or is modeling showing different results at this
- 16 time?
- 17 THE CHAIRPERSON: Thank you, sir. Mr.
- 18 Digel...?
- 19 MR. MARK DIGEL: Mark Digel, Golder
- 20 Associates.
- The -- we haven't changed our modeling
- 22 approach from what was in the EA. The -- I'm not sure the
- 23 exact context of the eight (8) metre comment, but it -- it
- 24 really depends on the -- on the volume of discharge, which
- 25 increases over the life of the mine.

```
1
                   It starts off very small and then increases to
    a maximum predicted value of about, I think, the peak is
 2
 3
    about twenty six thousand (26,000) cubic metres per day.
 4
                   So, the -- the depth at which you would get --
 5
    you would get the higher, you know, the water with higher TDS
 6
    concentration varies.
 7
                   At maximum -- early on, it would be much lower
 8
    than eight (8) metres, at maximum it's likely to be higher
    than eight (8) metres, you know, a fairly significant
 9
    proportion of the lake.
10
11
                   The main thing to point out, though, is that
    because of the effect of the -- the changes in concentration
12
    in Snap Lake are more governed by the gradual increase in the
13
14
    concentrations throughout the lake over time, than what
15
    happens over the course of one particular winter.
16
                   So, you -- the concentrations that we're
17
    talking about in that lower water, are only, you know, 10 to
18
    whatever percent higher.
19
                   So, you know, if they're in the order of three
20
    hundred (300) and --throughout the lake they're going to be
21
    in the order of three hundred and fifty (350) in that lower
    bottom water, so it could occur at a depth of greater than --
22
    less than eight (8) metres.
```

24 But the main point is, is the way it was 25 assessed is, we took that maximum concentration and assumed

it was over the whole lake. 1

2 THE CHAIRPERSON: Thank you. Follow up? 3 MR. DAVID BALINT: I'm not sure that the 4 questions was answered. 5

I quess, I'm looking at, at the end of the winter when this plume will settle out to the lake, how deep in the water column can we expect that layer of different water to be?

9 THE CHAIRPERSON: Thank you. Mr. Digel...?

MR. MARK DIGEL: Mark Digel, Golder

11 Associates.

23

6

7

8

- During the year of maximum discharge, at the end of operations, we can expect it to be through a substantial part of the water column.
- So, the exact number, I'm not sure, but within 16 -- through a substantial part of the water column.
- THE CHAIRPERSON: Thank you. Ms. Dahl...?

 MS. JULIE DAHL: Julie Dahl, Fisheries and
- 19 Oceans.
- I just have one (1) question here. I'm
 referring to the presentation by Stella Swanson. Slides 16
 and 17, in particular, on Page 3.
- First of all, on Slide 16, it -- it refers to 24 a statement that DFO had made about Lake Trout and TDS effects, and I -- I agree with the statement there, that DFO

- 1 agreed that Lake Trout can tolerate the predicted TDS levels.
- 2 The key word there is, tolerate.
- On Slide 17, it gives a TDS tolerance range for Lake Trout. I guess I just want to point out, that tolerance is very different from preference or ideal
- 6 conditions.
- And I was just wondering, I'd like to ask De 8 Beers if their use of the term tolerance is meant to mean an
- 9 absence of acute or chronic effects and does it extend to 10 maintenance of a population's ability to thrive?
- 11 THE CHAIRPERSON: Thank you. Ms. Swanson...?
- MS. STELLA SWANSON: Mr. Chairman, I'd like
- 13 to ask my colleague, Dr. Rich Schryer to answer that 14 question.
- THE CHAIRPERSON: Thank you. Dr. Schryer...?
- 16 MR. RICK SCHRYER: Rick Schryer, Golder 17 Associates. I guess the use of the word tolerance was
- 18 probably a poor choice of words. The range of values that we
- 19 presented in that graphic are values that we know that Lake
- 20 Trout are able to thrive in, in lakes across Canada.
- 21 So the -- the key message here is that we are
- 22 confident that this is well within the range of TDS values
- 23 that Lake Trout can live successfully in. Thank you.

24 THE CHAIRPERSON: Ms. Dahl...? 25 That's it. Thank you. MS. JULIE DAHL: 84 1 THE CHAIRPERSON: Thank you. Dogrib Treaty 2 11? 3 MS. JEAN TEILLET: Thank you, Mr. Chair. 4 have one (1) question and then Dr. Wilbur has some. 5 My first question, Mr. Chair, is whether De Beers understands that traditional knowledge is not the same 6 thing as knowing that there are fish in the lake and actually 7 going there, in the same way that the fact that we know that 8 9 there are people who live in Yellowknife and we know there are fish in this lake and we know that there are people who 10 11 fish them, is not knowledge, scientific knowledge, about the 12 fish or the environment. 13 And I want to know whether De Beers 14 understands that? 15 THE CHAIRPERSON: Mr. Johnstone...? 16 MR. ROBIN JOHNSTONE: De Beers Canada, Robin 17 De Beers does understand that. Johnstone. 18 MS. JEAN TEILLET: A follow-up question, Mr. 19 Chair. Then, can we have a -- an answer to the question that Ms. Johnson asked earlier, which is, was traditional 20 21 knowledge used in any of the analysis here? Because all we 22 got, previously, was a statement that they knew that 23 Aboriginal people went there and that they fished there. 24 THE CHAIRPERSON: Thank you. 25

```
1
                         (BRIEF PAUSE)
2
3
                  THE CHAIRPERSON: Mr. Johnstone...?
```

1

15

```
4
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
5
   Johnstone. The extent of traditional knowledge use regarding
   this specific, I think it was the -- the dissolved oxygen,
6
7
   that the question was around, traditional knowledge was not
   directly used in the estimation of the dissolved oxygen
8
9
    concentrations in the lake.
10
                   Traditional knowledge, we certainly have had
11
    the contribution of knowledge regarding the location of
    lakes -- sorry, the location of fish in relation to where
12
    they are in winter. And -- which has confirmed the
13
   predictions of impacts to fish around dissolved oxygen
14
15
    levels. I hope that answers the question.
16
                                      Thank you. Ms. Teillet...?
                   THE CHAIRPERSON:
17
                   MS. JEAN TEILLET:
                                       Just a point of
18
    clarification.
                    It wasn't my understanding that Ms. Johnson's
19
   question was directed to total dissolved solids, but was
20
    rather a more general question as to whether traditional
21
   knowledge was used in gathering any information.
                                      Mr. Johnstone...?
22
                   THE CHAIRPERSON:
23
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
               Traditional knowledge was not -- was not used in
24
   Johnstone.
```

the collection of dissolved oxygen concentrations, TDS

concentrations, and physical parameters of the lake.

86

```
2
                   There was -- there was participation by First
   Nations in collecting that information, but it was -- and in
 3
 4
   the interpretation, as I've stated, around where lake trout,
   for instance, occupy that water column.
5
6
                   THE CHAIRPERSON: Dr. Wilbur, perhaps though
    just prior to your questions, do you anticipate that you
7
   would be finished prior to noon because if not I would rather
8
   not, sort of, interrupt you halfway through.
                                                  I'd rather
9
    adjourn for lunch now and allow you to begin your questions
10
    after lunch or do you think you will finish prior to lunch.
11
12
    I know a lot depends on the answers but.
13
                   MR. STEVE WILBUR: I -- so you expect me to
14
   have some questions then?
```

THE CHAIRPERSON: Well, Ms. Teillet said that

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16 you had a number of questions.
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- 17 MR. STEVE WILBUR: Actually, I was going to
- 18 suggest, do you want to take a break before I ask my
- 19 questions.
- THE CHAIRPERSON: We're of one (1) mind, sir.
- 21 Okay. We will adjourn for lunch then and we'll resume at
- 22 1:30. Thank you.
- 23

- 24 --- Upon recessing at 11:51 a.m.
- 25 --- Upon resuming at 1:32 p.m.

- THE CHAIRPERSON: Thank you and good
 afternoon. Prior to our break we were at the questioning of
 the Proponent stage, and Dr. Wilbur representing Dogrib
 Treaty 11 was next up in questioning.
- Before I go to Dr. Wilbur, though, over lunch I had a couple of non-scientific people in the room ask me about TDS and what was TDS, and -- because they were finding it difficult to follow what it actually was.
- And on the advice of one (1) of the Board's
 Consultants, Dr. Hutchinson, perhaps the easiest analogy for
 those that want to get sort of an idea of what we're talking
 about, this bottle of water, which we're all drinking,
 contains two hundred and ninety (290) milligrams per litre of
 TDS. So you can use that to put it in context with the
 numbers that you're seeing appear before you. Two hundred
- 16 numbers that you're seeing appear before you. Two hundred 17 and eighty-seven (287), to be accurate, I guess. No rounding 18 off allowed.
- Okay, if we can proceed now. Dr. Wilbur...?

 MR. STEVE WILBUR: Thank you, Mr. Chair. I

 have some questions for Mark, to start off. I'm going to

 refer to some of his slides.
- 23 And the first slide is, I guess, Number 8, 24 where he has -- talks about water treatment. And this is 25 just a clarification on -- on some of the aspects that were

```
1
    talked about yesterday and that lead to today.
 2
                   He mentions that the plant will be built to
 3
    full capacity at -- at project start up. And I just want to
   be clear that -- what full capacity is, and has this number
 4
 5
    changed since the -- when they first -- the EA first came
 6
    out?
 7
                   In essence, what -- what level of -- of mine
 8
    water is the plant designed for?
 9
                                      Greg -- Greg Oryall with
                   MR. GREG ORYALL:
10
    AMEC for De Beers.
                        The -- the plant initially is going to be
    built for the full expected flow capacity which is -- hasn't
11
    changed since the outset which is projected at about twenty-
12
13
    four thousand (24,000) cubic metres a day plus a 50 percent
    over capacity which we'd normally install.
14
15
                   So, initially it's going to have about thirty-
16
    five (35), thirty-six thousand (36,000) cubic metres a day
17
    capacity.
18
                                      Thank you.
                                                   Dr. Wilbur, one
                   THE CHAIRPERSON:
19
    (1) point perhaps, again, because I was asked yesterday and I
20
    neglected to do it, I had a note here. Could you explain in
21
    gallons what twenty-four thousand (24,000) cubic metres is?
22
23
                         (BRIEF PAUSE)
24
25
                                      You see, you ask scientists
                   THE CHAIRPERSON:
```

- 1 a simple question. Okay, while somebody's working on that, 2 Dr. Wilbur, continue.
- 3 MR. STEVE WILBUR: Next question refers to 4 the slide, I quess, number 12 where Mark has depicted the
- open water conditions in year 19. And I guess this is also 5
- 6 clarification.
- 7 I know this has been discussed in Information
- 8 Requests and -- and so forth but I just want to clarify that

6

7

24 of that and I will allow some leeway in the questioning 25 because of it.

MR. STEVE WILBUR: Okay. Thanks. Steve Wilbur again. Okay, on this diagram, Mark, I just was -- was curious just in some of the assumptions that maybe we can talk about since you -- you've put it up. 90

Did -- did the assumptions for the model, did you vary conditions for wind change through the open water season or was it -- wind direction and wind speed held constant?

9 THE CHAIRPERSON: Mr. Digel...?
10 MR. MARK DIGEL: Mark Digel, Golder
11 Associates. Mr. Chairman, Steve, the -- the winds were
12 actually based on measured wind levels so they vary daily
13 throughout the simulation and this simulation was based, I
14 believe, on three (3) years of wind data.

So we did a -- a twenty-five (25) year simulation and so we had daily data over a three (3) year period that we used. So the -- the wind data is definitely not constant. It varies daily based on measured values.

MR. STEVE WILBUR: Steve Wilbur. Follow up 20 Also velocities in the lake, obviously they were determined

- 21 by wind but did you go out and measure velocities to help
 22 calibrate this model?
 23 MR. MARK DIGEL: Mark Digel, Golder
- 24 Associates. He's just passed me a note which says:
- "The answer was yes"

- Well, actually it's not. It was for the previous question. They're trying to tell me if the answer's yes, just say yes. So the answer is, no.
- We didn't go out and measure velocities in 5 Snap Lake. We based our measurements on values that we would 6 expect from the literature for similar lakes as well as
- 7 values from our experience at Diavik for where we did the --
- 8 calibrated the same model and we did actually calibrate it to 9 -- to measured values.
- THE CHAIRPERSON: Thank you. Dr. Wilbur...?
- MR. STEVE WILBUR: Thank you. Steve Wilbur.
- 12 Now, so I understood your answer better, no, than the follow-13 up, which you've kind of said, yes.
- So, I guess I'm -- I'm confused now. The --
- 15 the calc -- the -- the model was not calibrated to actual
- 16 flow velocity conditions, yes or no?
- 17 THE CHAIRPERSON: Thank you. Mr. Digel...?
- MR. MARK DIGEL: No.
- 19 MR. STEVE WILBUR: The next figure is -- has
- 20 to do with -- I guess it's just a -- number 13, and it's one
- 21 (1) that Peter Chapman talked about. I guess my question has
- 22 to do with what's being depicted here, and I realize it's a
- 23 schematic, and I want to be clear on what's -- what's trying
- 24 to be represented.
- Now, I see this is year nineteen (19). What

```
would it be like in year -- year four (4), close to the
 2
   diffusers?
                   For example, we know the lake level is, I
 3
   mean, the lake concentration is going to be considerable less
4
5
   than three hundred and ten (310), but will the -- right near
   the diffuser outflow, will the concentrations be as high as
6
   the three hundred and fifty (350), or will they -- what will
7
8
    they be there?
9
                   THE CHAIRPERSON: And, I gath -- that was in
   year four (4), you asked?
10
                   MR. STEVE WILBUR: Yes. Year four (4), or
11
12
    three (3) or, you know, something like that, or -- or early
13
    on in -- in the operation?
14
                   THE CHAIRPERSON:
                                      Mr. Digel...?
15
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
16
                 In year four (4), the concentrations would be
   Associates.
17
   proportionately lower both in the lake, and in -- in the main
18
   part of the lake, shown there as three ten (310), and in this
19
    area.
20
                   So, no, it wouldn't be three fifty (350) here,
   it would be proportionately lower in both areas.
21
22
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Dr. Wilbur...?
23
                   MR. STEVE WILBUR:
                                      Steve Wilbur.
                                                      So, I quess
24
    I don't understand, I asked close to the diffuser, where the
   diffuser's actually has much higher concentrations.
25
```

```
1
                   So, there's got to be some gradation there,
   where we have -- actually have high concentrations, next to
 2
   very low concentrations. I just want to be clear that, is
 3
4
   there going to be a situation that we have very high
5
   concentrations next to very low concentrations.
6
                   THE CHAIRPERSON:
                                      Thank you. Mr. Digel...?
7
                                     Mark Digel, Golder
                   MR. MARK DIGEL:
                The answer is no, you wouldn't.
8
   Associates.
9
    initial mixing occurs very close to the diffuser, and it's
   very close to the diffuser that you're going to get down to
10
11
    the concentrations that we're talking about in this area.
12
                   So no, there would not be.
```

13 MR. STEVE WILBUR: Steve Wilbur. So, this occurs all year round. How about during the winter, when we 14 have much less circulation, or officially, no circulation, 15 these -- density -- you're saying that the diffuser is going 16 to be effective in -- in reducing the concentration of 17 dissolved solids, what? Sixty (60) metres, eighty (80) 18 19 metres, and then at sixty (60) to eighty (80) metres, it will 20 be this very low concentration? 21 MR. MARK DIGEL: Mark Digel, Golder Yes, the diffuser is effective at knocking down 22 Associates. the concentrations year round, open water, and ice covered 23

conditions, and the -- the distance which I quoted in my talk

- 25 is -- is a range between approximately sixty (60) and one

- hundred and twenty (120) metres from the discharge. 1
- 2 MR. STEVE WILBUR: Steve Wilbur.
- 3 question is the next slide, which has depicted,
- hypereutrophic, all the way down to ultra-oligotrophic, and I 4
- 5 quess my question is I -- I'm not sure what we're trying look
- 6 -- what -- what Mark was trying to represent here.
- 7 So, I haven't seen the comparison like this
- 8 before, ultra-oligotrophic, all the way up to hypereutrophic,
- and so, my -- my questions are, you know, is this on an 9
- 10 absolute or relative scale?
- You mentioned it was either chlorophyll or 11
- 12 phosphorus. Are we -- are we to -- to know that that's an
- 13 absolute scale?
- 14 MR. MARK DIGEL: Mark Digel, Golder
- 15 Associates. The -- the space -- it is an absolute scale.
- The spacing between ultra-oligotrophic, oligotrophic, 16
- 17 mesotrophic, eutrophic, hypereutrophic, is -- is an absolute
- 18 scale.
- 19 If you're looking at it in terms of phosphorus
- 20 concentration, the numbers you would use at those boundaries
- are going to be different, but the -- the distance between 21
- 22 them is the same.
- 23 MR. STEVE WILBUR: Okay, so -- Steve Wilbur,
- the -- the follow-up question then is: Does a comparable 24

25 change on this graph, for example, from -- since there's no

```
95
```

1 numbers there, I'll just say at the baseline condition up to operations, that percent change, does that have the same 2 3 effect there as -- as that same proportional change somewhere 4 else on the diagram, on organisms? 5 MR. MARK DIGEL: Mark Digel, Golder 6 Associates. I'm afraid I didn't understand what the question 7 there was. 8 THE CHAIRPERSON: Thank you. Dr. Wilbur...? 9 Steve Wilbur. I'11 -- I'11 MR. STEVE WILBUR: 10 ask it in a different way. If I'm a fish, and I'm swimming a lake trout, and I am experiencing a change from base oper --11 baselined operations, am I'm going to be subjected to the 12 13 same proportion of amount of stress as I have, say, from 14 going from mesotrophic up to something that's just a little 15 bit -- that's an equal amount of change? 16 MR. MARK DIGEL: Mark Digel, Golder 17 Associates. I'm going to let my colleague Stella, who is a 18 fisheries person, answer this question. 19 THE CHAIRPERSON: Ms. Swanson...? 20 MS. STELLA SWANSON: Stella Swanson, Golder Associates, De Beers. 21 22 Dr. Wilbur, Mr. Chairman, I'm wondering -- I'm 23 still a little concerned that I'm understanding your question

because what we have illustrated, with your indulgence, Mr.

Chairman, you can't see this, but I think you have it in

- 1 front of you; do you? Good.
- 2 So, what we are assessing in this case, in
- 3 Snap Lake, is a small shift in either phosphorus, or
- 4 chlorophyl A, as illustrated by operations versus baseline.

2

```
5
                   If you're a fish swimming around under
 6
    baseline, and you are gradually going to be changing into the
 7
    operations conditions, what we are saying is, you might
    eventually have a little bit more to eat because there's a
 8
 9
    little bit more phosphorus, there's a little bit more algae,
10
    and therefore, that might translate into a little -- few more
11
    water fleas, or something like that.
12
                   That's what -- why we put that scale on there,
13
    is to help you understand that we're down at the bottom of
    the scale where that little bit of a shift in phosphorus
14
15
    isn't going to push you up into the really green slimly kinds
16
    of lakes that we might see down in southern Saskatchewan.
17
    It's -- it's still very familiar territory for that trout.
18
                   THE CHAIRPERSON:
                                     Thank you. Dr. Wilbur...?
19
                   MR. STEVE WILBUR:
                                      Thank you.
                                                  Stella, I quess
20
    I -- I quess what I'm asking is that it seems to me that if
21
    I'm in a ultra-oligotrophic to oligotrophic, that that's,
22
    from a percentage wise, is a big change in the conditions.
23
                   And I could just -- if those were absolute
24
    numbers, I don't know what the numbers are, but percentage
   wise it would be a bigger change than if I'm going from
25
```

97

```
3
                   So -- I'm just trying to get an understanding
   of the proportion of change what -- where -- so, I'll stop
 4
 5
    there.
 6
                   I just wanted to be sure what you were trying
 7
    to represent by that -- by that figure, it seems -- seems --
 8
    doesn't seem -- I hadn't see it before, so I hadn't had a
 9
    chance to -- to look at it.
10
                   Has this been put anywhere, have you had this
11
    diagram anywhere else?
12
                   THE CHAIRPERSON: Dr. Swanson...?
13
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
   Associates for De Beers. No, this particular way of
14
15
    demonstrating this information is -- is the first time we've
16
    showed it this way is in this presentation.
```

oligotrophic to -- oligotrophic to mesotrophic, however the

boundaries are.

```
17
                   The -- for, Mr. Chairman, the Board, if you're
    interested in the numbers that associate with the
18
19
    illustration, if you go to my presentation, slide number 19.
20
                   In slide number 19, we state that, for
21
    example, total phosphorus will go up from what it is right
22
    now, which is four (4) to twelve (12) micrograms per litre,
23
    to -- in operations, thirteen (13) to twenty three (23)
24
    micrograms per litre.
25
                   So, that gives you an idea of, kind of, the
```

```
range of change we're talking about. And as we say on this
1
2
    slide, Snap Lake already is in the oligo/mesotrophic
3
    category, and we don't think it's going to change categories.
4
                   THE CHAIRPERSON:
                                    Thank you. Mr. Wilbur...?
5
                   MR. STEVE WILBUR: Thank you. Steve Wilbur,
6
   again. Okay.
                   Now, down a bit further on the -- the
7
   dissolved oxygen slide, I think it says:
8
                     "What is it like, now, in winter?"
9
                   THE CHAIRPERSON:
                                      That's page 17 of the
10
   report.
11
                   MR. STEVE WILBUR: And that would be Slide
12
    17.
        This is not in -- not in Stella's, but in -- in Mark's.
13
14
                         (BRIEF PAUSE)
15
16
                   MR. STEVE WILBUR:
                                      Thank you. Steve Wilbur.
17
   Okay, also, just to follow up on what Peter Chapman had --
18
   had suggested, that this is new information. And I'll --
    I'll say, this is a little bit more new than some of the
19
20
   other stuff, simply because this is an interpretation of data
21
    from several sources put together.
22
                   I recognize that there's been the symmetry
23
   data out and the -- the data has been collected in the
24
   winter, recently, and that that data is out there. But in
25
    terms of this representation, the contours are -- are
```

- 1 interpretation of where and how those contours were made.
- 2 And so we haven't had a -- I haven't had a chance to really
- 3 look at it and say if I agree with the interpretation or not.
- 4 But anyway, I'll still ask my questions. And
- 5 I guess, I'm looking at the values and I -- I -- it's hard to
- 6 see the values. I guess they -- they constantly -- they
- 7 decrease all the way from the -- from the top down to the
- 8 bottom.
- 9 Can somebody tell me what the values are, at
- 10 the top, there?
- MR. MARK DIGEL: Mark Digel, Golder
- 12 Associates. The -- the concentrations near the ice would be
- 13 in the range of fifteen (15) to sixteen (16) milligrams per
- 14 litre.
- MR. STEVE WILBUR: Steve Wilbur, Dogrib. And
- 16 what's the percent DO saturation at that time?
- 17 MR. MARK DIGEL: Mark Digel, Golder
- 18 Associates. I'm not sure the exact percentage but that's
- 19 pretty close to saturation.
- MR. STEVE WILBUR: Steve Wilbur, Dogrib. I
- 21 guess, in my experience, that's almost over-saturated. I
- 22 haven't had the experience of measuring DO values that high,
- 23 but I just thought I'd put that on the record.
- 24 At the same time, here, I was just curious,
- 25 what the temperature profile might over -- overlay on this,

- 1 what that would be like?
- 2 MR. MARK DIGEL: Mark Digel, Golder
- 3 Associates. The -- the temperature profile, at this time in
- 4 the winter, you would have concentration -- or,
- 5 concentration -- temperatures of around zero (0) to one (1)
- 6 degree nearer the ice cover.
- 7 And then increasing gradually with depth to
- 8 temperatures in the two (2) to four (4), two (2) to three (3)
- 9 degree Celsius range, near the bottom.

water?

```
10
                   MR. STEVE WILBUR: My question then is:
11
   Wouldn't fish prefer the warmer waters?
12
                   MR. MARK DIGEL:
                                     I'll defer that to a fish
13
   person.
14
                   MR. RICK SCHRYER:
                                       Rick Schryer, Golder
15
   Associates.
                No, at that time of year they wouldn't
16
   necessarily prefer any temperature in that range. It's such
17
    a small range that, no, there's no temperature preference.
18
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib. My
19
   expert that I use, that's in our company, Entrix,
   Dr. Jeff Fisher is also a toxicologist and aquatic biologist
20
21
   of about twenty (20) years' experience and he differs with
22
   Rick's opinion on -- on the preference of fish.
23
                   THE CHAIRPERSON:
                                      I take it then, Mr. Wilbur,
24
   what you're saying is that your information is that the fish
25
```

would prefer to be in warmer water as opposed to colder

```
2
                   MR. STEVE WILBUR: Yes.
 3
                   THE CHAIRPERSON:
                                      Thank you.
 4
                   MR. STEVE WILBUR:
                                       And I'll preface -- I'll
 5
    add to that, the information we have some -- Isadorre was at
 6
    a technical session in, I quess, it was December, mentioned
 7
    that fish, during the winter go down to deeper waters, it's
 8
    preferable.
 9
                   My next question is on the metal
10
    concentrations in Snap Lake and that's, I quess, slide 20.
    And here the -- where they have talked about results, Mark
11
12
    mentioned that the EA assessed the potential for low effects
13
    for two (2) metals, cadmium and hexavalent chromium.
14
                   And I just want to clarify, and maybe this
15
    goes back to tomorrow, that these metals were not changed in
    the variability modelling so -- so that these -- we haven't
16
17
    really evaluated the change -- a potential change in cadmium
18
    or hexavalent chromium based on a different concentration in
19
    groundwater?
20
21
                         (BRIEF PAUSE)
```

please.

```
22
```

1

2223

24

25

1

MR. STEVE WILBUR: Do you want me to ask the

24 question again?

MR. MARK DIGEL: Mark Digel, Golder. Yes,

102

```
2
                   MR. STEVE WILBUR: Steve Wilbur. Did you do
 3
   variability -- did you do variability modelling -- in your
 4
   variability modelling did you vary concentrations of metals?
 5
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
6
                 In terms of the variability modelling, you're
   Associates.
7
   talking about the mine water variability modelling; is that
8
   correct?
9
                   The answer to that question is, yes, we did
   consider changes to the metals as well. Two (2) factors that
10
11
   resulted in metal concentrations not increasing, there isn't
12
    a gradient of increasing metal concentrations for those
13
   metals with depth.
14
                   Secondly, the concentrations of those are
   controlled by -- by the -- solubility. So the mine water
15
16
   variability runs did include solubility and I guess there's a
17
    third item is that the concentrations for cadmium and
18
    chromium were largely non-detectable in the mine waters.
19
                   So, we're actually dealing with concentrations
20
   below the level that we were predicting. So if you're doing
   a mine water variability, you're basically still at your
21
```

detection limit so there's not as substantial a change as if

you're dealing with concentrations that are well above detection limits because we've assumed levels at or at a

certain portion of the detection limit.

103

THE CHAIRPERSON: Thank you. Dr. Wilbur...?

25

13

```
2
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib. I
 3
   quess I'm confused then. If cadmium and chromium --
   hexavalent chromium are not -- are at detection limits then
4
5
   how can we have the low effect?
6
                   THE CHAIRPERSON:
                                      Thank you. Mr. Digel...?
7
                                     Mark Digel, Golder
                   MR. MARK DIGEL:
8
                 Simple answer is the guidelines, in particular
   Associates.
9
    for cadmium, are so low that they're actually lower than the
   detection limits.
10
11
                   So even if we used maximum concentrations
12
   based on detection limits, we can still get the potential for
    low effects which we have mentioned all the way through is
13
14
    the conservative estimate. We don't expect concentrations to
15
   be that high.
16
                   THE CHAIRPERSON:
                                      Thank you. Dr. Wilbur...?
17
                   MR. STEVE WILBUR:
                                      Steve Wilbur, Dogrib.
18
    in essence, what you're saying is that the samples that you
19
    collected from the mine workings, you -- you couldn't detect
20
    cadmium, or hexavalent chromium in them?
21
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
22
                What I -- what I stated was, in a majority of
   Associates.
23
    the samples, so certainly, in some of the samples there were
```

detectable levels, but in -- in many, or majority of the

samples depending on the -- the particular water, or area,

104

```
1
    concentrations were below detection limits.
 2
                   MR. STEVE WILBUR:
                                       Thank you. I'm going to
 3
    keep following up on this. So, in essence, some areas had
    cadmium, some areas didn't have it, and we know that we
 4
 5
    haven't sampled below a certain depth, and we have -- haven't
 6
    sampled other depths.
 7
                   We know that there's rock heterogeneity in the
 8
    -- will -- but that will be mined in a different rock types,
    and so forth, and with different solubilities.
 9
                   So, can we be sure that we've actually got the
10
11
    -- the worst case, or, well, not necessarily the worst case,
   but a case where cadmium chromium and for -- for that matter,
12
```

any metals haven't been analysed and detected, and -- and how

14 are you going to deal with that if you do come upon an area 15 that may have some metals? 16 17 (BRIEF PAUSE) 18 19 Mark Digel, Golder MR. MARK DIGEL: 20 Just because I've been conferring for a while, Associates. 21 and I want to make sure I remember the question. 22 The question -- and don't answer another The question was to do with how can we be sure 23 question. 24 that we've been conservative enough in accounting for 25 concentrations at -- at the -- greater depth.

105

1 MR. STEVE WILBUR: That's part of it. 2 guess the -- the real -- the bigger question is, we haven't 3 sampled all the rock bodies out there, and we've sampled a certain part of the rock bodies, and you've said -- you made 4 5 the statement that some areas -- we have samples we detect it 6 and some areas we don't detect it, and I don't know what that 7 variability is -- is due to. 8

I'm sure it's due to the rock heterogeneity, and -- and solubility and -- and so forth, so there's lots of -- lots of the area that will be mined that you haven't sampled, and so, how can we be sure that we've got metals taken care of?

12 13 14

9

10 11

(BRIEF PAUSE)

15 16

17

18

19 20

21

22

23

MR. MARK DIGEL: Mark Digel with Golder Associates. While it's true we haven't sampled everywhere, we have sampled all the representative rock types, and we feel that we have enough samples to provide -- to predict concentrations that are representative -- conservative -- representative of a conservative estimates of concentration of metals in -- in the -- in the groundwater that inflows to the mine.

So, we believe that we do have enough data to characterize, and we do account conservatively for

```
1
    concentrations of metals that would inflow to the mine.
 2
                   THE CHAIRPERSON:
                                      Dr. Wilbur...?
 3
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
 4
    that's -- that's based on the assumption that metal concen --
 5
    concentrations of various metals do not change with -- with
 6
            Or they do change with depth?
 7
                   MR. MARK DIGEL: Mark Digel, Golder
 8
                 I'm going to get Ken DeVos, who was actually
    Associates.
 9
    responsible for the site water predictions, to give an answer
10
    to that question.
11
                   MR. KEN DeVOS: Steve, there's -- Ken DeVos,
    with Golder Associates. The data that we have from the
12
    Canadian Shield shows three (3) parameters that have the
13
14
    tendency to increase with depth, those are: chloride, sodium,
15
    and calcium.
16
                   Those are the three (3) parameters that
    we've -- we've most focussed on. We've also accounted
17
18
    for -- for, like as Mark indicated, the other metals seen to
19
    increase based on what we've observed in the mine.
20
                   So, we've accounted for that, Steve.
21
                   MR. STEVE WILBUR: That's -- that's fine, Ken.
2.2
    Thank you. I just wanted to know if you ultimately did get
    into a situation that's unpredictable is there a -- what --
23
24
    is there a contingency or treatment, or what -- what do you
25
    do when you come across an outside condition that -- you just
```

```
1 -- you just -- what you're saying is that you're sure that
2 you're not going to get any, and so you don't have to have
3 that contingency, or do we need a contingency?
4
5 (BRIEF PAUSE)
```

- MR. ROBIN JOHNSTONE: Robin Johnstone, De 8 Beers. I'm going to outline one (1) thing to begin with, Steve, which I think will hopefully address part of your 9 10 question. And that is, that we're talking about -- a lot 11 12 of the measurements we're talking about are very close to 13 detection limits. 14 And so, in taking a representation of samples, 15 some may be above or below that limit. So, we're -- we're 16 confident that we've got a representative sample that will bracket that area, or bracket those values. 17 Now, what I'm just going to get Tom Higgs to 18 19 do is very briefly describe the contingency if metals are 20 higher than we would expect. THE CHAIRPERSON: Mr. Higgs...?
- 21
- 22 MR. TOM HIGGS: Tom Higgs, AMEC for De Beers.
- 23 I think it might have to be a little longer Short answer?
- than short answer, Robin. 24
- 25 But, as we discussed yesterday, the -- the

- mine water contains particulates -- fairly elevated levels of 1 2 particulates in any mine water, and in that particulates is 3 metals -- total metals in the particulate form.
- The -- the actual dissolved metals in the mine 4 5 water are very, very low. And that forms the basis of our 6 treatment system, which is to remove those suspended solids 7 to -- to achieve the very low values.
- Now, in the event that there are elevated 8
- levels that are above our predicted dissolved metals 9
- 10 concentrations, we -- the treatment system will be able to
- remove those because those metals will be above their 11
- solubility limits, and therefore in colloidal form that will 12
- respond to conventional treatment by physical means, using 13
- 14 flocculents, and ferric sulfate, and then therefore be
- 15 removed by filtration.
- 16 So, the system has the ability to remove both
- particulate metals, and elevated colloidal metals that may be 17
- 18 there above our current predicted concentrations.

MR. STEVE WILBUR: Steve Wilbur, Dogrib.

Thanks, Tom. I -- now, is that a universal statement about all metals, are they -- or that you could confront -- that you could realistically confront, I guess, is the question?

MR. TOM HIGGS: Tom Higgs, AMEC for De Beers.

You have to be careful about universal statements about

metals because as a process engineer, I tend to treat

- 1 individual metals on a -- on a specific basis when we're 2 developing treatment technology.
- But, certainly the solubility of metals is controlled by, mainly pH, which is the condition of the mine water.
- And our particular pH, it's optimum for precipitating metals, and metals tend to be in their minimum solubility level at the particular pH that we're at.
- So I -- I would suggest that, yes, it does apply to metals in general, but I would have -- I would make that statement subject to dealing with the individual particular metal that's -- that someone was concerned about,
- 13 because it may be a little bit too much of a blanket
- 14 statement.
- THE CHAIRPERSON: Thank you. Mr. Wilbur...?

 MR. STEVE WILBUR: Thanks, Tom. Okay, I'm

 just going to change concept a little bit, here, but it's

 still kind of on the same vein.
- And that is, I guess when we're -- the 20 mitigation in the -- one (1) of the mitigation's that -- that 21 has been discussed is grouting and you can handle high TDS or 22 these upset conditions.
- Now, I assume you'll be monitoring these.
- 24 What's the actual plan for monitoring and -- my question is:
- 25 What are the chances that you'll miss -- miss some -- some

```
high TDS concentration?
 1
 2
 3
                         (BRIEF PAUSE)
 4
 5
                   MR. MARK DIGEL: Mark Digel, Golder
 6
    Associates.
                 What's important in terms of monitoring in the
    mine water is the -- is the -- the concentration and volume
 7
 8
    that are going to the water treatment plant.
                                                   So what's
 9
    important is to -- to monitor that and -- and we're going to
10
    use that information to update models.
                   So if -- if we -- if that's within the
11
12
    expected range, then we're going to pick it up. If it starts
13
    to get outside the expected range, then we'll pick that up as
14
    well.
15
                   So we -- there will be, in the site
    monitoring, the -- the capacity to look at whether or not
16
17
    you're within the range of expected concentrations, or
18
    whether you may be in a condition where mitigation measures
19
    would be warranted.
20
                   MR. STEVE WILBUR:
                                       Thank you. Steve Wilbur,
21
             So, how long does it take to go from -- for a water
    particle that's just entered the mine, to be released to --
22
23
    into Snap Lake?
24
25
                         (BRIEF PAUSE)
```

```
1
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
 2
   Johnstone. Steve, depending on the depth of the mine, it may
 3
   be twenty (20) to thirty (30) minutes from it appearing in a
 4
    sump to it going through the treatment plant -- into the
5
    treatment plant.
6
                   MR. STEVE WILBUR:
                                       Okay.
                                              Thank you.
7
    So that's -- to the treatment plant, how -- how long does it
8
    take to go from the mine, through the treatment plant, to the
9
    lake?
10
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
11
   Johnstone. From the treatment plant to the mine -- sorry,
```

- 12 from the treatment plant to the lake, it would be a few
- 13 hours.
- MR. STEVE WILBUR: So -- Steve Wilbur. So,
- 15 the time that water could enter the mine and be in the lake,
- 16 is roughly three (3) hours?
- MR. ROBIN JOHNSTONE: That's direct addition
- 18 from the figures I just gave you, Steve.
- MR. STEVE WILBUR: So, my -- I guess my
- 20 question, then, is, if -- my first question, which Mark kind
- 21 of answered: Is there monitoring of these high TDS areas in
- 22 the mine, that we'll know that we're not putting really high
- 23 saline waters into the lake? What's the -- how are we going
- 24 to know when to -- when to stop?
- MR. MARK DIGEL: Mark Digel, Golder

- 112
- 1 Associates. One (1) of the things that would be incorporated
- 2 into the monitoring would be continuous conductivity
- 3 measurements. So, basically, you get an instantaneous
- 4 measure of concentrations.
- 5 The other thing to consider is that, you know,
- 6 as the flows ramp up, the influence of a higher concentration
- 7 in one (1) area isn't going to show up as a, sort of, a one
- 8 (1) to one (1) ratio for higher concentrations in the
- 9 discharge.
- 10 You have a higher inflow in one (1) area it's
- 11 going to be dampened because you've got inflows from a whole
- 12 bunch of areas in the mine.
- So, you know, if you have a higher
- 14 concentration in one (1) area you're going to have a much
- 15 smaller concentration in the mine water discharge. But the
- 16 mine water discharge or the -- the water that reports to
- 17 treatment will have continuous conductivity measures so you'd
- 18 know right away.
- 19 MR. STEVE WILBUR: Okay, my -- Steve Wilbur -
- 20 questions now about -- for Stella. And it's on the --
- 21 first question is, I guess, on slide 8. And, Stella, you
- 22 mentioned that you'll be collecting new baseline data and
- 23 then will be doing some analysis; when is this new baseline

24 data going to be collected after you've analysed that it may

25 or may not be -- be needed?

MS. STELLA SWANSON: Stella Swanson, Golder
Associates for De Beers. Mr. Chairman, the first thing we
would do is we'd look at the data we now already have and we
would check, as I was explaining earlier, whether or not we
have enough to, first of all, choose the right thing to
measure in Snap Lake that's a good indicator of what might be
happening with the plants and animals.

Then we'll look at whether we have enough data to describe the variability. In other words, how much it varies from place to place and from time to time. Depending on what we find out, we'll make the decision about which kinds of new data we need to collect.

And we would proceed to go and collect those. We're in the middle of designing aquatic effects monitoring right now and we're in the middle of that decision process right now and we would be making decisions on kind of data and the timing, literally, almost as we're speaking. We're in the midst of that process.

THE CHAIRPERSON: Thank you. Dr. Wilbur...?

MR. ROBIN JOHNSTONE: De Beers Canada. If I could add to that response is that this is -- this is one (1) of the reasons why we've stated in the submission that we made to the Board on February 28, that we think that it's important to provide -- to get input from Intervenors and communities around monitoring plans.

So, what Stella's talking about, a phased approach, would provide people with an outline of the general areas which have been identified as monitoring needs during

3 4

5

6

- the EA and then we are continuing to develop detail to put meat on those bones so that we can then come and, basically, ensure that we've got the -- the meat to everybody's satisfaction later in the process. THE CHAIRPERSON: Thank you. Dr. Wilbur...?
- 9 MR. STEVE WILBUR: Steve Wilbur. Thanks,
 10 Robin. I guess my confusion is that the title up there says
 11 enough baseline data and we're not talking about monitoring 12 enough -- developed enough monitoring programs. Typically,
 13 I would consider baseline data as the information you would
 14 collect as part of the EA assessment.
- So maybe it's just -- it's just semantics or poor word choice there but I just -- clarify what you mean by baseline as opposed beginning a monitoring program?
- MS. STELLA SWANSON: Stella Swanson, Golder
 Associates for De Beers. As I had explained on that slide,
 the definition of "enough" depends on the purpose of
 baseline. And as I explained there are many different kinds
 of baseline programs.
- Back, Mr. Chairman, twenty-two (22) years ago when I started my career when you collected baseline data for EA's you ended up producing several thicknesses of Toronto

1 telephone books simply counting everything that was there.

We learned our lesson from that and we -- we've realized that we have to focus baseline in support of environmental assessment as I explained on the links between what might happen from the project and plants and animals in the lake that are mostly likely to show effects.

115

That helps you focus your effort because 8 baseline collection in support of EA's, of course, has a time 9 limit on it. It's usually one (1) or two (2) years and you collect enough data to be sure that you can make confident 11 predictions of impacts.

12 That's a different purpose from very detailed 13 mathematical analysis that you might use for support of 14 design of detailed monitoring later, where you want to make 15 sure that no -- that now that you know what the predicted

```
16
    impacts are, you focus even more, and let's say, for example,
17
    we decide we really have to focus on those algae, because
    we're saying some of them might increase.
18
19
                   Well, then you want to have enough data to
20
    make sure that you can pick up the difference between natural
21
    ways that numbers of algae vary, and a true increase, and
22
    that might require a little bit more data, so that's the
    difference.
23
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Dr. Wilbur...?
25
                                       Steve Wilbur.
                                                      So, I quess
                   MR. STEVE WILBUR:
```

```
I'd -- it's augmentation of baseline, rather than initial
 1
   baseline, is what you're -- you're saying?
 2
 3
                   MS. STELLA SWANSON:
                                         Stella Swanson, Golder
 4
                 That's another way of putting it.
    Associates.
 5
                   MR. STEVE WILBUR:
                                       Then, I'll go back to my
 6
    original question is, when?
 7
 8
                         (BRIEF PAUSE)
 9
10
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
11
    Johnstone.
                Again, it's the split between baseline for EA,
12
    baseline for monitoring. We have done the baseline for the
13
    environmental assessment, and the process of which we're --
    we're almost concluding.
14
15
                   The next step is collection of that baseline
16
    as part of the monitoring program, and so subject to having
17
    approval for a project to proceed, we will basically develop
18
    that.
19
                   MR. STEVE WILBUR:
                                       Thank you. Steve Wilbur.
20
    I -- I guess my concern is, will the data -- the -- the
21
    augmented baseline data be collected prior to any further
22
    activity?
23
24
                         (BRIEF PAUSE)
25
```

8

```
1
                   MR. ROBIN JOHNSTONE: De Beers Canada.
 2
    can't carry out any activity until we have a license, so we
    will be collecting baseline data prior to activity.
 3
 4
                   MR. STEVE WILBUR:
                                       Steve Wilbur. Where when
 5
    you get your license? I -- what's the first thing you're
 6
    going do? Are you going to collect baseline data? Or are
 7
    you going to go out and start moving the machines around, and
 8
    stuff, I quess?
 9
                   THE CHAIRPERSON:
                                      Thank you.
                                                   I'll let the
10
    Proponent answer that, but I think what you also have to
    understand is that -- that if the project receives approval
11
12
    to proceed, there will be extensive water license hearings
13
    that the Proponent must go through.
                   Now, if there's consistency, I suspect that
14
15
    there will be a fairly rigorous aquatic effects monitoring
16
    program included in that water licence, which will require
17
    the Proponent to undergo extensive amount of work.
18
                   So, there is a time line, Mr. Wilbur.
19
    you.
20
                   MR. STEVE WILBUR:
                                       I won't go into that any
21
              That was, I quess, it can be annoying.
    further.
22
23
                         (BRIEF PAUSE)
24
```

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One (1) -- on slide number

Stella Swanson, Golder

1 11, Stella, you pointed out that the -- the estimated -- the area effected in Snap Lake, and the potential for effects on the overall populations, and I -- I guess I just want to be sure that what the assumptions are behind the area affected, and I'm assuming that -- that the lake, that you'd assume that the lake is homo -- homogenous with respect to community and habitats?

MS. STELLA SWANSON:

MR. STEVE WILBUR:

4

5

6 7 8

9

mapped.

- 9 Associates for De Beers. No, Mr. Chairman, we have not 10 assumed that they'd be uniform. We made -- paid particular attention, for example, to where lake trout might spawn. 11 THE CHAIRPERSON: 12 Dr. Wilbur...? 13 Thank you. So -- Steve MR. STEVE WILBUR: 14 Wilbur -- so, you've mapped these area, or -- or how -- how do we know where -- where these areas are? 15 16 MR. RICK SCHRYER: Rick Schryer, Golder 17 The location of habitats such as spawning Associates. 18 habitat, and rearing habitat for lake trout are available in 19 the EA. 20 MR. STEVE WILBUR: Steve Wilbur. I don't 21 think that the question was -- was answered. I asked if --22 if the -- basically, if the various habitats and -- have been
- Now, you mentioned spawning habitat, if I was to -- can I go to the EA and look at -- at a map that shows

20 co can i go co che in ana roch ac a map chae bhows

were all the spawning habitats are, and where all the various
the other types of habitats are, so I know how heterogene is the
the community structurally is?

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MR. RICK SCHRYER: Rick Schryer, Golder Associates. Yes, the habitats maps are available in the EA, and they're in Section 9.5.

(BRIEF PAUSE)

MR. STEVE WILBUR: This is a, kind of, an overall -- Steve Wilbur, kind of an overall question related to total dissolved solids.

And Stella, you mentioned the theme is a 14 gradual change, and that these organisms -- we can find lake 15 trout and so forth in -- in environments such as what will 16 happen to Snap Lake.

My question is: We're asking these specific community -- these organisms, to shift from fifteen (15) milligrams per litre, to three hundred (300) to four hundred (400) milligrams per litre environment in a very short period

```
21 of time.
```

- In my mind, maybe -- maybe not in your mind,
- 23 but in ten (10) years is a pretty short time, and some -- I
- 24 guess, that's how many generations is that, and is that
- 25 enough for this particular community to -- to adapt?

- 1 MS. STELLA SWANSON: Stella Swanson, Golder 2 Associates for De Beers. If I understand the question correctly, you're asking whether, in my opinion, there is 3 sufficient time for adaptation for the plants and animals 4 that are living right now in water that has low TDS, and will 5 eventually, after nineteen (19) years, reach, let's say, 6 7 three hundred and fifty (350) milligrams per litre, right? 8 Mr. Chairman, my answer to that question is, 9 of course for the very short lived species, like algae, that can go over -- through one (1) whole generation in one year, 10 is a different way of answering that than for a fish that 11 12 lives, like lake trout, can be decades.
- Our understanding of how plants and animals can tolerate and adapt to changes to salts is largely based on a combination of two (2) things.
- One (1) is our experience from the field. And I'll ask Rick Schryer to fill in a little bit on fish, and also our experience from natural lakes.
- I originally got my PhD studying saline lakes in southern Saskatchewan. I spent five (5) years going around and looking at a whole range of conditions, where some of the exact same species that we find in Snap Lake were
- 23 found swimming around in lakes in southern Saskatchewan.
- Based on those years of experience with those
- 25 kinds of lakes, and also my experience with the effects of

```
human activities on lakes, including increasing salts, the
    con -- the increase in concentration in Snap Lake simply
 2
    isn't anywhere near the concentrations that I have ever seen
 3
4
    full scale change in the numbers or the kinds of species.
5
                   And that's really the bottom line answer.
6
                   THE CHAIRPERSON: Thank you. Dr. Wilbur...?
7
                                      Steve Wilbur.
                                                     So, I'm just
                   MR. STEVE WILBUR:
8
   going to re-phrase your answer, and hopefully I understand
9
   what you said.
                   You're basically saying that the individual
10
11
   organisms may not make it, but as a whole, the group of
12
    organisms can make it?
13
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
   Associates, De Beers. No, I'm afraid that's not what I'm
14
15
    saying.
16
                   If you imagine, Mr. Chairman, that you're a
17
    little water flea --
18
                   MR. CHAIRPERSON:
                                      I've been called worse.
19
                   MS. STELLA SWANSON: -- and you're swimming
20
    around in the water, what -- what Mark's modeling is saying,
    is those -- the salts that that one (1) individual little
21
22
   water flea will experience over its life, and it'll live
    about a year, maybe, will increase very little. It will give
23
24
   birth, if it's a female, to new little ones and they -- and
25
    they will then, in turn, be in -- exposed to slightly higher
```

```
2
                   Each little incremental change, from
   generation of water flea to generation of water flea, is not
 3
 4
    going to be enough to kill them, or even slow them down very
 5
    much, in terms of growth. That's what my experience, and
 6
    that's what the literature says to us.
 7
 8
                         (BRIEF PAUSE)
 9
10
                   MR. STEVE WILBUR: Steve Wilbur.
11
    all the organisms are going to be okay, is that what you're
12
    saying?
```

salts.

24

```
13
                   MS. STELLA SWANSON: For total dissolved
14
    solids, yes.
15
16
                         (BRIEF PAUSE)
17
18
                   MR. STEVE WILBUR: Just to follow up on that,
    for total dissolved solids, there's a follow up slide on --
19
    your 21, you're talking about nutrients and you say there
20
21
    will be no major shifts in keystone species.
22
                   And I guess my -- my questions here are, do
23
    you actually mean there will be no major shifts in -- in the
24
   populations of keystone species -- species populations, or
25
    the actual species themselves?
```

123

```
2
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
3
   Associates for De Beers. As I understand the question, I
4
    think my answer would be, yes, to both.
5
                   I -- what we are expecting is that because of
6
   the slight increase in the nutrients, you might get a few
   more algae and a slight shift in the relative abundance of
7
   different kinds of algae. You also might be getting a little
8
   bit more of certain kinds of the zooplankton.
9
10
                   What I can say, with a great deal of
   confidence, is that you will not get a complete loss of any
11
   one (1) particular species, including species that are really
12
13
    important as key food for fish, for example.
14
                   MR. STEVE WILBUR:
                                       Thank you. Steve Wilbur.
15
   And I guess, just in -- in putting this in big -- in a large
   perspective, based on what DIAND was saying, yesterday, about
16
17
   TDS, their -- their opinion that it could actually be -- be
   higher and based on your discussion awhile ago, about
18
19
    adaptability to change, does it bother you that they say that
20
    it could increase two (2) to three (3) times, or is that
    still within the realm, the safety realm, for these
21
   organisms?
22
23
                                      Ms. Swanson...?
                   THE CHAIRPERSON:
```

MS. STELLA SWANSON:

THE CHAIRPERSON: Thank you. Ms. Swanson...?

Stella Swanson, Golder

25 Associates for De Beers. As I pointed out when I answered a

124

```
1
    question from Dr. Chapman this morning, I have a lot of
   problem even trying to imagine the salts getting that high
 2
 3
    because the assumptions that were used to get to that higher
 4
    concentration, I can't figure them out, they don't make a lot
    of sense to me.
 5
 6
                   I would prefer to stay with discussing the
 7
    maximum salt concentrations that we calculated, using many
 8
   different layers of safety, but combined with realism, that
 9
    obeys some of the basic laws of -- such as, if you have a
   higher volume of water, a higher coffee cup, for example, the
10
    same amount of sugar means you have a lower concentration.
11
12
                   So that's the reason why I don't really want
    to go to there, with talking about higher salt
13
14
    concentrations.
15
                                      Thank you. Dr. Wilbur...?
                   THE CHAIRPERSON:
16
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
    I -- I quess I'm a little confused that Stella's answering
17
18
    the question the way she's answering it, simply because she
19
    didn't do the modelling or the -- gather the baseline data
20
    for establishing what TDS concentrations would be.
21
                   So my question had nothing to do with the
22
    origin of -- and the modelling of that, but my question was,
    to her, as a biologist, if she saw these organisms, put these
23
    organisms in -- in essentially, what these scientists are
24
```

125

1 the results be?

25

- I'm not asking her for her interpretation of
- 3 the levels of conservatism, I'm asking for her opinion as to

saying could be two (2) to three (3) times higher, what would

4 what would happen if that did occur?

```
5
                   MS. STELLA SWANSON: Stella Swanson, Golder
 6
   Associates for De Beers. The impact assessment that I would
 7
    do would be using the very same reasoning as we've been -- as
    we used and presented in this talk.
 8
 9
                   And the thresholds for effect for the higher
10
    salt concentrations would then be compared with our known --
    or sorry, the higher salt concentrations would be compared to
11
    thresholds for effect.
12
13
                   I have not had a chance to make all of those
    detailed comparisons. And that's about all I can say at this
14
15
    point.
16
                   THE CHAIRPERSON:
                                      Thank you.
17
                   MS. STELLA SWANSON:
                                         Mr. Chairman, if I could
    also add that in a few minutes, I'm expecting to hear a bit
18
19
    more about this from Dr. Chapman who will be analysing some
```

of the higher salt concentrations and then perhaps in that particular presentation and subsequent dialogue we can get a little bit more clarity on the effects of higher salt concentrations.

THE CHAIRPERSON: Thank you, Ms. Swanson.

MR. STEVE WILBUR:

25 Dr. Wilbur...?

1

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That will

Steve Wilbur.

```
be -- that will be entertaining. Slide 24 please.
 2
 3
    question is: The statement is made:
 4
                     "deep water will be re-oxygenated once the
 5
                     ice cover leaves the lake"
 6
                   And I guess I'd like to know at what rate will
 7
    this occur and how has this been established?
                                                   The rate, that
 8
    is?
 9
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
                 The process of a re-oxygenation when the ice
10
    Associates.
    cover leaves the lake is -- is a normal process.
11
    it's going to vary somewhat from year to year depending on
12
13
    how quickly the ice comes off and what the wind conditions
    are, you know, the size of the lake and all sorts of things.
14
15
                   So I can't give you an exact date saying, oh,
16
    two (2) weeks after it's going to come off. But, I mean,
```

- 17 during the open water period after the ice comes off, the 18 first time you get a, you know, a strong wind event you're going to mix the -- the water in the lake and then there's 19 going to be enough momentum in that lake that it's going to 20 21 stay relatively well mixed throughout the open water season. 22 MR. STEVE WILBUR: Steve Wilbur, Dogrib. 23 you're -- you're saying that it's going to happen relatively 24 fast after break up? Is that what you're implying in a 25 couple of weeks or are you -- I guess my question is: Will
- 127
- these lower oxygen areas that's not re-oxygenated, will they 1 2 persist to -- how late into the -- into the summer? 3 MR. MARK DIGEL: Mark Digel, Golder 4 Associates. As I mentioned, it's difficult to predict. 5 Definitely wouldn't expect them to persist, I mean, I can't 6 say whether it's a week, two (2) weeks or within a day. 7 wouldn't expect them to persist well into the summer in the 8 lake. It's going to happen fairly rapidly in most of the lake, in the deeper areas it'll be a little slower. 9 10 But it -- it -- it's something that, you know, 11 I can't predict just off the top of my head right now. And 12 also, I can definitely say that it's not going to persist 13 from year to year. 14 MR. STEVE WILBUR: Steve Wilbur. This wasn't modelled, I guess, is what you're saying, Mark? 15 16 didn't model the change in DO concentration over time? 17 MR. MARK DIGEL: Mark Digel, Golder 18 Could you repeat the question, I was --Associates. 19 My question --MR. STEVE WILBUR: 20 MR. MARK DIGEL: -- my attention was 21 elsewhere I'm -- I apologize. 22 MR. STEVE WILBUR: It's okay. I was iust 23 asking had -- I thought you had modelled these aspects, are you able to tell us how this change in DO happened over time?

And that's how you came up with your low DO profiles in the

```
winter and so forth?
 1
 2
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
 3
                 What we did to come up with those profiles was
    Associates.
    take the maximum reduction in oxygen concentrations that you
 4
 5
    would get over the course of the winter and then look at that
 6
    relative to what it would be under baseline conditions.
 7
                   So no, it doesn't reflect how it evolves over
 8
    the winter --
 9
                   MR. STEVE WILBUR:
                                       Okay, thanks.
10
                   MR. MARK DIGEL: -- what the worst could be.
                   MR. STEVE WILBUR: So the -- in -- in answer,
11
12
    if I might rephrase it, you didn't model the change in DO
13
    over time?
14
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
15
    Associates.
                 That's correct. We didn't model the change in
    DO concentrations over the course of a winter.
16
17
                   MR. STEVE WILBUR:
                                       So there's a -- a little
18
    bit of uncertainty in -- in when that actually takes place,
19
    the -- the evolution of DO concentration in the lake?
20
21
                         (BRIEF PAUSE)
22
23
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
                 I -- I'm not sure I understand the word, the --
24
   Associates.
25
    the use of the term uncertainty, because, no, we didn't model
```

- 1 it. We know from, you know, studies on other lakes, that
 2 oxygen consumption tends to be relatively constant over the
 3 course of the winter, or in some lakes, it occurs earlier in
 4 the year and then levels off.
 5 So, we expected to evolve over the course of
 6 the winter, and so what we've predicted is the maximum change
 7 at the end of the winter.
- THE CHAIRPERSON: Thank you. Before your next question, Dr. Wilbur, do you -- can you give me an

```
10
    estimate on how much more time you're going to need, because
11
   we still have seven (7) presentations to go through today?
12
                   MR. STEVE WILBUR: Yeah. One (1) more
   question.
13
14
                   THE CHAIRPERSON:
                                     Okay. Thank you.
15
                   MR. STEVE WILBUR:
                                       Slide number 27.
   you mentioned the Ontario Lake Trout, and I -- I guess this
16
17
    is just from my own ignorance about the representation of --
18
    or the ability to compare an -- an Ontario lake to the Snap
19
    Lake, because I'm assuming that the Ontario Lake has a much
   more -- is much more productive.
20
21
                   So, do we have any similar comparisons to
22
    lakes in sub-arctic, arctic, where you can make this -- this
23
    same type of analysis?
24
                   MR. RICK SCHRYER:
                                       Rick Schryer, Golder
25
   Associates. I guess the short answer is no, we don't have
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130

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2
    conditions are considerably different.
 3
                   What the -- what this paper was getting at was
 4
    that when these lakes stratify and the trout are trapped in
    the lower part of the lake where the temperatures there are
 5
 6
    where they prefer them, they have to have the proper amount
7
    of oxygen in order to survive.
 8
                   So, that's where they came up with the
 9
    criteria that Stella mentioned. In an arctic sort of
    situation where the lake does not stratify, a lot of these
10
    rules don't apply, but -- so, the short answer is no, we
11
12
    don't really have any comparable data in an arctic situation,
13
    because it's not the same.
14
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Dr. Wilbur...?
15
                                       I just wanted the -- the
                   MR. STEVE WILBUR:
16
    Board to be aware that there's -- that's the -- some -- to be
17
    able to make useful comparisons, whereas we're dealing in a
    realm of -- of some uncertainty here.
18
19
                   THE CHAIRPERSON:
                                      We got the point.
20
                   MR. STEVE WILBUR:
                                      Yeah.
21
                   THE CHAIRPERSON:
                                      Continue.
```

anything in an arctic situation, but that's because

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MR. STEVE WILBUR: This is on slide 35,
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- 23 Stella, and I guess I'm -- I was going -- comparing this to
- 24 the February 28th document that also had the same type of
- 25 table, and with respect to this, I'm wondering this -- the

- 1 handout I have, has all these question marks in it.
- Now, I was thinking that might mean that -- I
- 3 felt good, which means uncertainty is really high, and that's
- 4 what she's trying to show here, but indeed, I come up with
- 5 this one (1), so I was just curious why these are different?
- 6 Is that a -- a mistake, or does anybody -- I have a document
- 7 that has all these questions in it, and I was curious what
- 8 the -- what that was -- what the meaning of that was? Yes.
- 9 MS. STELLA SWANSON: Stella Swanson, Golder
- 10 Associates, for De Beers. That's a font problem that
- 11 computer number 1 wasn't talking to the printer number 2 very
- 12 well, and that -- we're -- we are trying to supply the
- 13 correct version to all of you as soon as we can. I
- 14 apologize.

1

- MR. STEVE WILBUR: Yeah.
- 16 THE CHAIRPERSON: Dr. Wilbur's familiar with
- 17 computer problems.
- 18 MR. STEVE WILBUR: I guess I want -- wanted to
- 19 point out that the definitions that were used in determining
- 20 small, moderate, and strong, on the previous slide, 34, which
- 21 are used here, are different than -- not the -- not the same
- 22 as the ones in the February 28th memo, and I was wondering if
- 23 Stella could explain why -- what the differences are, and why
- 24 they've -- why she made these differences.
- THE CHAIRPERSON: Thank you. Ms. Swanson...?

132

MS. STELLA SWANSON: Stella Swanson, Golder

- Associates for De Beers. Mr. Chairman, the reason the wording is a little bit different, is I was trying to make it 3 more brief and more lay language, to make my presentation a 4 5 little -- hopefully a little more clear. 6 And the extra words in the technical memo 7 refer primarily to just additional adjectives to fill out the 8 reasoning. 9 The one (1) main point that's missing from the 10 slide that's in the technical memo, is the concept of the strength of our understanding of the relationship between the 11 12 cause, the suggested cause, for example, higher salts, and an observed effect in, let's say, in a field or in a test. 13 14 And one (1) of the things that I have to do as 15 a scientist is always make sure that I understand that there is either strong or weak evidence for truly a connection 16 17 between an observed increase, let's say, in salts, and a 18 change, let's say, in algae. 19 And the reason that's important is that 20 sometimes something else can be going wrong -- along --21
- something else can be going on in the lake that is the main reason why the algae changed, and you mistakenly are saying 22 it changed because of the salts. 23
- 24 So, that -- that's a pretty hard concept to 25 get across in five (5) words or less in a slide. So, that's

THE CHAIRPERSON: -- have to get on. We've

```
1
    why I didn't put it in there.
 2
                   THE CHAIRPERSON:
                                     Thank you.
 3
                   MR. STEVE WILBUR: I have one (1) last
 4
    question that's kind of an overall question, here, and it may
 5
    lead to some follow up questions.
                   THE CHAIRPERSON: Well, we're going to have
 6
 7
    to -- I think I'm going to have to make this your last
 8
    question.
 9
                   I really --
10
                   MR. STEVE WILBUR: Okay. Right.
```

12 got seven (7) other groups to make today. 13 MR. STEVE WILBUR: I'll just ask one (1) last

```
14 question then.
```

- Which one (1) should it be now. On slide 36.
- 16 And you -- you made a bold statement there, no pun intended:
- 17 "We are sure we did not underestimate
- 18 impacts"
- And I guess this goes to the whole concept of
- 20 layers of safety and conservatism, and I guess I wanted to be
- 21 sure what you meant by sure.
- 22 And in terms of the Board's context, we -- we
- 23 want to know likely. And -- and since we've been dealing
- 24 with realms of uncertainty, what are you meaning by -- by,
- 25 sure; is this a probability statement, or is -- does that

- 1 mean certain, or -- and is this based on all these layers of 2 safety?
- 3 So, just comment on that.
- 4 MS. STELLA SWANSON: Stella Swanson, Golder
- 5 Associates for De Beers. The statement, we are sure, is
- 6 based on probability.
- 7 What we did was we added many layers of
- 8 safety, so that it would be extremely unlikely that we have
- 9 underestimated effects.
- 10 It's so unlikely, in fact, that it, for me,
- 11 equates to, I'm sure. It's, again, a lay language expression
- 12 of the extreme unlikely event of being any higher impacts
- 13 than what we have predicted.
- 14 THE CHAIRPERSON: Thank you. With that, I
- 15 still have five (5) parties who may wish to ask questions.
- 16 We still have seven (7) presentations to go through, with
- 17 questions.
- So, we're going to have an extremely busy two
- 19 (2) hours, or more. Therefore, we'll take a coffee break for
- 20 ten (10) minutes. Thank you.
- 21
- 22 --- Upon recessing at 2:50 p.m.
- 23 --- Upon resuming at 3:02 p.m.
- 24
- 25 THE CHAIRPERSON: Thank you. Canadian Arctic

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1
   Resources Committee. Mr. O'Reilly, do you have any
   questions? I would ask that, please, if -- if questions be
 2
 3
    kept succinct and to the point, and the same with the
 4
    answers?
              Thank you.
                   MR. KEVIN O'REILLY: Yes, thank you, Mr.
 5
 6
   Wray, we have -- I have four (4) questions and my colleague
 7
   has one (1).
 8
                   The first question is with regard to the first
 9
    set of slides that were shown by Mr. Digel. And I believe
    it's on Slide 7, where De Beers says that their water
10
11
    treatment process is going to remove TSS to five (5)
12
    milligrams per litre.
13
                   If memory serves me correct, the limit in the
14
    BHP licence is twenty-five (25) milligrams per litre.
15
    the Diavik water licence, I believe it's fifteen (15)
16
    milligrams per litre.
17
                   So I'm just wondering if they can explain to
18
    me, has there been a change in technology or is this a better
19
    system, or whatever? How is it that they seem to be able to
20
    achieve a much lower level of TSS than either of the other
21
    two (2) diamond mines?
                             Thank you.
```

Thank you. Mr. Digel...?

MR. GREG ORYALL: Greg Oryall, AMEC for De

I think the discrepancy there, or the difference

there, Mr. Chairman, is the number that is within a permit,

- 1 not for discharge, and what the technological capability of 2 the water treatment plant is.
- 3 And what is being quoted here is the

THE CHAIRPERSON:

- 4 capability of the water treatment plant.
- 5 THE CHAIRPERSON: Thank you. Mr.
- 6 O'Reilly...?

22

23

24

2

```
MR. KEVIN O'REILLY: Okay, well, I'll watch
 8
    this with a great amount of interest and I'll probably be at
 9
    the Water Board asking some further questions about this.
10
                   But my second question is, and if I understood
11
    correctly, following up on one (1) of the questions asked by
12
    Mr. Wilbur, that the kind of monitoring De Beers is going to
   undertake, of the mine water is simply when it goes into the
13
   plant -- the treatment plant, I don't -- maybe I
14
15
    misunderstood but is there going to be any site specific mine
16
    water monitoring underground?
17
18
                         (BRIEF PAUSE)
19
20
                   MR. MARK DIGEL: Mark Digel, Golder
21
                 Yes, there will be site specific water
    Associates.
    monitoring underground. The specifics of the monitoring
22
23
    program have yet to be fleshed out.
24
                   THE CHAIRPERSON:
                                      Thank you.
25
   Mr. O'Reilly...?
```

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Thank you. Just one (1)

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3
    is, I'm wondering how do they know which areas to grout if --
    is there -- I presume then that that'll be part of their
 4
 5
    monitoring program? That if there's an area where there's
 6
    high levels of TDS in the mine water or a lot of water coming
 7
    in, those would be the areas that they're going to grout?
   But will the monitoring program account for that?
 8
 9
                   THE CHAIRPERSON:
                                      Thank you.
10
    Johnstone...?
11
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
12
                Mr. Chairman and the Board, what we do is we
    Johnstone.
13
    basically start with the measurement of TDS at the water
14
    treatment plant. We monitor the levels there and we look for
15
    trends. And if we see that the TDS is changing and it's a
16
    cause for concern, then we start, basically, going backwards
    from there to find out the source of the high TDS in the --
17
18
    in the mine.
```

MR. KEVIN O'REILLY:

quick follow up question then. The reason why I asked that

```
19
                                     Thank you. Mr.
                   THE CHAIRPERSON:
20
   O'Reilly...?
21
                   MR. KEVIN O'REILLY:
                                        Thank you. Two (2)
22
    further questions on different topics. I'm going to move now
23
    to the overheads presented by Ms. Swanson. And I just want
24
    to go back to slides -- the first one (1) where this appears
25
    is slide 20.
```

```
1
                   Once again, it's this diagram showing the
 2
   different types of lakes and, I think it's the nutrient --
    different classifications of nutrients in the lakes and so
 3
 4
    on.
 5
                   I'm just wondering, what -- what sort of
 6
    scales then are on the sides here. I understood that there's
 7
    -- this is related to phosphorus and algal production or
 8
    chlorophyll content; is that the sort of scales then that are
 9
    on the sides of this diagram or should be on the side of the
10
    slide -- of this diagram?
11
                   THE CHAIRPERSON: Mr. Digel...?
12
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
13
                       That's exactly what would be on there.
    Associates.
                 Yes.
14
    You could either express the scale in terms of total
15
    phosphorus concentration or in terms of chlorophyll A
16
    concentrations.
17
                   THE CHAIRPERSON:
                                      Thank you.
   Mr. O'Reilly...?
18
19
                   MR. KEVIN O'REILLY: One (1) follow-up
20
    question if I may? Is there a direct linear relationship
21
    then between phosphorus levels and chlorophyll levels?
22
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Digel...?
23
                   MR. MARK DIGEL:
                                     Mark Digel, Golder
24
                 There is a direct correlation, it isn't always
   Associates.
```

exactly linear.

```
1
                   MR. KEVIN O'REILLY: If I may then, thank
 2
   you. I guess I would have found this a much more helpful
   diagram if there was some sort of scale and whatever on the
 3
4
    sides in relationship to chlorophyll and phosphorus levels.
5
                   I did want to ask one (1) other question
6
    though on slide 25 of this presentation. And the second
7
   bullet on the slide refers to 3 percent increase in the areas
8
   where trout may not go, I assume because the dissolved oxygen
9
    levels are going to be below what trout like.
                   Have this -- has this area, the 3 percent, has
10
   that actually been mapped in any way within the lake?
11
12
                   MR. MARK DIGEL: Mark Digel with Golder
13
                We haven't -- we have not mapped the specific
   Associates.
   areas that would be -- that -- for that change. We have just
14
   predicted the volume of the lake in terms of lake trout, or
15
    the area of the lake for Benthos.
16
17
                   THE CHAIRPERSON:
                                      Thank you.
                                         Thank you. I guess De
18
                   MR. KEVIN O'REILLY:
19
   Beers goes on later in the -- in the presentation to indicate
20
    that this is not going to be a significant change. What can
   they tell us, though, about this 3 percent reduction?
21
22
                   How significant is that habitat for the fish?
    If they haven't mapped it, how do they know how significant
23
    that habitat may, or indeed, may not be?
24
```

140

```
1
                   MR. RICK SCHRYER:
                                      Rick Schryer, Golder
                The change in oxygen that we are predicting is
 2
   Associates.
3
   going to happen at the mid-level, or mid-column level in the
4
    lake, and this is not a particularly critical habitat for
5
    these fish.
6
                   It is just sort of the middle of the lake, and
7
    it will not affect the ability for the lake trout population
   to sustain itself over the winter.
8
                                        Thank you.
9
                                      Mr. O'Reilly...?
                   THE CHAIRPERSON:
10
                   MR. KEVIN O'REILLY: Thanks. That's all the
11
    questions that I have.
```

THE CHAIRPERSON:

Mr. Schryer...?

- THE CHAIRPERSON: Thank you. Dr. Montgomery,
- 13 I believe you have a question?
- MS. SHELAGH MONTGOMERY: Yes, Shelagh
- 15 Montgomery, Canadian Arctic Resources Committee. I have a --
- 16 a general question, although it's probably directed to Della
- 17 Swan -- Stella Swanson.
- 18 It's -- in the presentations, there's
- 19 discussion about the atrophic status of the lake, and how
- 20 that may or may not change, how it may become slightly more
- 21 productive.
- You've measured total phosphorus, and
- 23 chlorophyll A for that. I'm just wondering if you've done
- 24 any work on the nutrient status of the lake, how that may
- 25 change, and looking more specifically at elemental ratios of

- 1 carbon nitrogen and phosphorus, CNP, which is a very good
- 2 indicator of nutrient status, because you can have nutrient
- 3 poor lakes, or a severally phosphorus limited lakes that are
- 4 eutrophic or oligotrophic.
- 5 The trophic status can be different, but there
- 6 may not be very -- very sustainable.
- 7 THE CHAIRPERSON: Thank you. Mr. Digel...?
- 8 MR. MARK DIGEL: Mark Digel with Golder
- 9 Associates. Yes, we did look at the -- at the nutrients,
- 10 because we did a full nutrient and algal model of the lake,
- 11 and what it told us is that under baseline conditions, the --
- 12 the nutrient ratios are such that the lake is phosphorus
- 13 limited, and with the project, the lake will continue to be
- 14 phosphorus limited, and that's really why we focussed on
- 15 phosphorus, because it's the limiting nutrient, and it's the
- 16 nutrient that govers -- governs algal productivity in Snap
- 17 Lake.
- 18 THE CHAIRPERSON: Thank you.
- 19 Government of the Northwest Territories,
- 20 questions? No.
- 21 Environment Canada, any questions?
- MR. MARK DAHL: Yes, one (1) question. Or
- 23 actually, not a question, a -- a clarification. It has to do

24 with Dr. Swanson's presentation. Slide 16, total dissolved 25 solids.

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```
1
                   In that slide, Can -- Environment Canada is
 2
   paraphris -- paraphrased as saying that:
 3
                     If TDS levels are below six hundred (600)
 4
                     milligrams, effects will likely be
 5
                     restricted to increase productivity, and
 6
                     minor zooplankton species shift."
 7
                   That's a mis-interpretation. What was stated
 8
    in the EC Technical Report on February 14th is as follows:
 9
                     "Biological effects at the predicted levels
10
                     of TDS, three hundred and forty (340) BPM,
                     would not be of high magnitude. EC
11
12
                     anticipates that there may be minor species
13
                     shifts within the invertebrate communities,
14
                     and potentially slight enhancement of
                     productivity."
15
16
                   Further on in the report, we do discuss six
17
    hundred (600) BPM, but we discuss it as we would expect
18
    effects at that level.
                            Thank you.
19
                   THE CHAIRPERSON:
                                     Okay. I take it there's no
20
    question there, but you're just clarifying for the record.
21
    Thank you.
22
                   Lutsel K'e Dene First Nation, any questions of
23
    the Proponent? Ms. Catholique...?
24
                   MS. FLORENCE CATHOLIQUE: I have questions
   that were already filed yesterday, and I was to get a written
25
```

- 1 response, or to be responded orally, and in written.
- THE CHAIRPERSON: Thank you. Mr
- 3 Johnstone...?

- 4 MR. ROBIN JOHNSTONE: De Beers Canada, Robin 5 Johnstone. Mr. Chairman, we did go through the guestions. We have provided a written answer, which we certainly hope 6 will -- will be -- will satisfy the questions. 7 There are about thirty (30) responses. 8 9 There's about ten (10) questions related to waste water. And there's another ten (10) related to groundwater quality. 10 11 We can either read through the responses, 12 alternatively we can submit them to the Board. Obviously, 13 the -- there would not be the chance for follow up questions 14 if -- if we do the latter. 15 THE CHAIRPERSON: Ms. Catholique, what's your 16 wish; would you like them to read the answers into the record, or I can take the answers and have them entered on 17 18 the public record, so...?
- 19 MS. FLORENCE CATHOLIQUE: Let's see, I -- I 20 think that in the time when things that are utmost important 21 to us, I feel some pressure in -- in the time of various 22 parties and rushing.
- 23 And I don't mean to be any disrespectful to 24 anybody, but it's -- the importance for us is very high. 25 we did, you know, request sessions within the community where

1 we have -- large members that are uni-lingual to be able to understand these things, and that's why we are a burden today 2 in the sessions, but it could have easily done in a different 3

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4 way.

5 And Lutsel K'e did take the -- the offer of De Beers and the Mackenzie Valley in December, requesting that 6 7 those things be done, and were not done in the community.

8 For the record, I want to say that I think for 9 those people that were here that heard the questions that we 10 asked, that the answers should be read, and recorded.

11 Mr. Johnstone...? THE CHAIRPERSON:

12 MR. ROBIN JOHNSTONE: Robin Johnstone, De One thing that I'd like to say is that, when 13 Beers Canada.

14 we taking another look through these today, there were some

15 areas where we thought we could improve upon them, in terms

- 16 of less technical information still.
- And so, I'll read out the answers that we've
- 18 got. And there will be some changes with the version that we
- 19 submit to the Board, and that is strictly in the intent of
- 20 de -- de-jargonizing it further.
- 21 Groundwater flow and contamination. The
- 22 question was: What are the current patterns of groundwater
- 23 flow, how will the proposed mining activity effect and be
- 24 affected by these flows?
- 25 The current pattern of flow -- groundwater

- 1 flow is downwards and outwards towards the surrounding large
- 2 lakes of lower elevation.
- 3 The proposed mining activity during
- 4 operations, will reverse that flow towards the mine. The
- 5 groundwater will enter the mine and be pumped out and treated
- 6 and discharged. Therefore, it will not affect mining.
- 7 How does De Beers Canada -- this is the next
- 8 question -- ground truth the computer models that have been
- 9 developed, to understand groundwater flows?
- This is a little bit different. What we do
- 11 is, we take information from the -- we -- we take actual
- 12 information and we build the model around that information.
- In this case, De Beers conducted eighty (80)
- 14 tests, known as hydraulic conductivity tests, on about two
- 15 hundred (200) metres of boreholes during the advanced
- 16 exploration program.
- 17 And it was that information that was used to
- 18 construct the model. So, we had real information, and we
- 19 used that to build the model.
- 20 Question: How will groundwater seeping into
- 21 the mine be managed? What is the plan for ensuring that
- 22 water seepage does not exceed the capacity of water treatment
- 23 facilities?
- 24 Groundwater will be collected at sumps, within
- 25 the mine, and pumped to the surface and to the water

12

13

14 15

16

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- 1 treatment plant. The treatment facility is designed to 2 handle 50 percent above the maximum expected flow, and 3 capacity can be added if necessary.
- We'll monitor the flow in the early years to determine if additional capacity should be added, and we would add it if it was necessary.
- Question: What is the proposed process, the testing and treating mine water (deep ground water and water infiltrating from the lake) for dissolved metals, for example, chromium?
 - Answer: The process for testing will be part of routine monitoring program that includes the collection of samples and chemical analysis of dissolved metals, both on site and off site. The treatment system does not remove dissolved metals unless they are above the current predicted concentrations.
- Question: What is the proposed process for testing and treating water from inside the rocks, known as connate water, for dissolved solids such as phosphorous?
- 20 Answer: The same procedure for mine water 21 will be used for connate water, since it will be included as
- 22 -- as a component of the mine water. The treatment system 23 will not remove dissolved solids such as dissolved
- 24 phosphorous, however, in the event that dissolved phosphorous
- 25 concentrations are higher than predicted, any additional

1 phosphorous, the treatment plant will be able to remove the

2 phosphorous to current predicted discharge concentration.

Question: How will groundwater be managed

4 and monitored upon abandonment? How will De Beers prevent

5 dissolved chemicals from the backfill pit, from surfacing and

6 contaminating Snap Lake?

We assume that the first part of this question relates to groundwater in the mine. The abandoned mine will

21

2223

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9 fill with groundwater to the lake elevation, and groundwater 10 pumping to surface will cease.

So in other words, we stop mining, the water 11 12 fills up, that it doesn't flood out of the mine, and that's the situation that we have on site, now. There will be no 13 14 monitoring of groundwater in the mine after abandonment 15 because the mine porthole will be sealed. For safety 16 purposes, we don't want anybody getting in there. 17 natural downwards flow pattern will be re-established and the 18 groundwater from the underground mine will not flow upwards 19 into Snap Lake.

Question: How will connate water, water from the pores of rocks, effect overall water quality? What is the potential impact of sulfides and dissolved phosphorous?

The water from the pores of the rocks, known as connate water, is a component of the overall mine water from the underground mine, following treatment in the water

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1 treatment plant, this water will be released to Snap Lake. 2 This is the water studied in the impact assessment.

The assessment indicates that the water will change, that no adverse impacts will occur to the aquatic community in Snap Lake. Minimal sulfides are released as a result of this project. The impact will be negligible.

A portion of the dissolved phosphorous may be available for biological uptake. This was evaluated in the Environmental Assessment and an increase in lake productivity was predicted, as Stella discussed before, and was shown on that bar chart.

In the area of Lutsel K'e's question on waste water or effluent discharge, question: How will ice conditions affect the 'plume'? What alternative plans are there for discharging this treated water?

The ice cover prevents the wind from creating currents in Snap Lake as Mark discussed earlier. This creates calm conditions in Snap Lake water during the water. This limits the amount of mixing of the plume in Snap Lake

under -- under ice conditions.

- In the Environmental Assessment we calculated
- 22 concentrations in Snap Lake after mixing from the diffuser.
- 23 The maximum concentrations in the plume would be below
- 24 concentrations that would impact aquatic life in Snap Lake.
- 25 There are no other plans being considered or required for

- 1 discharging treated water.
- What are the cumulative effects of effluent discharging as treated water into Snap Lake over the life of the mining project. How will the effects of this treated water on the lake and watershed be monitored and managed?
- Answer: The maximum concentrations predicted in the Environmental Assessment took into account the accumulation of chemicals over the long-term. Based on the long-term accumulation the maximum concentration predicted would be below concentrations that would impact aquatic life in Snap Lake.
- Both flows and chemistry of the treated water will be monitored prior to release into Snap Lake. Once the treated mine water enters Snap Lake, water chemistry will be monitored at several locations within the lake.
- Question: More studies are needed on the very small fish and insects known as benthic invertebrates that live at the bottom of lakes.
- Answer: Monitoring of both fish and benthic invertebrates or insects will be included as a component of the aquatic monitoring program of the Snap Lake Diamond Project.
- Question: How will the effects of the cloud 24 of water or plume being released into the lake be monitored? 25 Answer, both flows and chemistry of the

- treated water will be monitored prior to release into Snap 2 Lake. Once the treated mine water enters Snap Lake, water chemistry will be monitored at several locations within the 3 4 lake. 5 I'm sure that will be a discussion held at the 6 water licence. 7 What does De Beers Canada know Ouestion: 8 about how fish use the area around the diffuser? 9 Answer: Fish sampling was conducted in Snap Lake around the area where the diffuser will be located. 10 habitat near the diffuser was given a low value for spawning 11 and rearing use. Our evaluation of the potential effects to 12 sensitive life staged fish is based on the assumption that 13 14 the fish may use this area near the diffuser. 15 Based on this assumption and our evaluation, 16 no direct or indirect effects to fish health are predicted. 17 THE CHAIRPERSON: Thank you very much, 18 Mr. Johnstone. 19 Mr. Catholique, any questions? 20 The Board has a couple of very quick questions that we will put through Neil Hutchinson. Mr. Hutchinson...? MR. NEIL HUTCHINSON: Thank you. Neil
- 21 22 23 Hutchinson, Gartner Lee on behalf of the Board. I'm hoping this is as much a clarification as a question but it depends 24 on the response. This is for Robin Johnstone. 25

1 In response to Peter Chapman's question this morning, you said, this is the dissolved oxygen question, you 2 said your analysis of under ice conditions of dissolved 3 4 oxygen was based on the Winter measurements that were made 5 this past Winter and the analysis of dissolved oxygen 6 consumption that was done in the Environment Assessment. 7 Is that -- did I get that right? 8 THE CHAIRPERSON: Thank you.

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9 Mr. Johnstone...? Mr. Digel...?

10 MR. MARK DIGEL: Mark Digel, Golder

11 That's correct. Associates.

12 Okay, because, in March MR. NEIL HUTCHINSON:

the EA.

17

- of this year, you went back and -- and did a -- a revisiting of the -- of the phosphorus model, with a few -- a few more conservative assumptions thrown in, and that predicted higher levels of phosphorus in Snap Lake, than were predicted during
- As a result, I'd anticipate that the dissolved oxygen consumption might be higher than the values that were used in the EA. Were these incorporated into your -- your
- 21 new presentation?
- THE CHAIRPERSON: Thank you. Mr. Digel...?
- MR. MARK DIGEL: Mark Digel with Golder
- 24 Associates. No, we didn't incorporate new values into our
- 25 presentation. One (1) because the -- the changes would be

- 1 relatively small, because the increase in phosphorus
- 2 concentrations was only one (1) factor; the nitrification of
- 3 ammonia, which hasn't changed, is the other factor.
- 4 The second one (1) is, it gets into the realm
- 5 of introducing new information. So, we feel the magnitude of
- 6 the changes that were presented in the EIA, given that
- 7 they're conservative, are still realistic, and still
- 8 appropriate.
- 9 THE CHAIRPERSON: Thank you. Dr.
- 10 Hutchinson...?
- 11 MR. NEIL HUTCHINSON: So -- so just for a
- 12 point of clarification then, the -- the conditions of
- 13 dissolved oxygen that have been presented today may not be
- 14 quite as -- what -- quite as conservative, as we hoped they
- 15 may be a -- a little bit worse than -- than what was
- 16 presented?
- THE CHAIRPERSON: Mr. Digel...?
- 18 MR. MARK DIGEL: Mark Digel, Golder
- 19 Associates. The -- I believe the predictions are still
- 20 conservative. They may be a little less conservative than
- 21 they were, based on the environmental assessment case.
- MR. NEIL HUTCHINSON: Thank you.
- THE CHAIRPERSON: Thank you. We'll now move
- 24 to a presentation by the Yellowknives Dene First Nation, Mr.

153

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1
                   MR. TIM BYERS: Thank you, Mr. Chair.
 2
    name is Tim Byers. I'm a consultant for the Yellowknives
   Dene First Nations Land Environment committee, and we have
 3
 4
    concerns, basically, on five (5) different topics.
 5
                   Localized nitrification, total dissolved
 6
    solids, dissolved oxygen, and baseline -- baseline -- the
 7
    adequacy of baseline work on zooplanktons and fish.
 8
                   And, I -- I don't have any -- any nice looking
 9
    visual to back up what I'm saying, but you'll just have to
    bear with my droning on for the next twenty (20) minutes.
10
11
                   Although I would say that there was one (1)
12
    slide, number 35 of Stella Swanson's that I'm going to refer
   to later on in my -- my presentation when we get the
13
14
    dissolved oxygen. So, if that's called up later, that would
    be wonderful.
15
                   First of all, localized eutrophication.
16
    Although predicted phosphorus loading by the mine to Snap
17
    Lake is no different from the current baseline loads from
18
19
    natural stream inflows, the maximum values during
20
    construction and operation are expected to be over five (5)
    times greater than baseline.
21
22
                   This being the case, De Beers says that there
23
    will not be any whole lake eutrophication of Snap Lake, which
    is fine, and I'm some -- something that I'm not willing to
24
```

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1 that rather than whole lake eutrophication, I'd be interested

argue against one (1) way or the other, but I would suggest

- 2 in knowing what possibilities there could be for local
- 3 eutrophication in small bays, or arms of the lake.
- 4 As stated in our technical report, the

- 5 possibility of eutrophication on a site-specific scale in the
- 6 lake ought to be investigated as to either discount or verify
- 7 the potential for blooms of cyanobacteria.
- Now, what cyanobacteria is blue green algae.
- 9 Part of the phytoplankton -- naturally occurring part of the
- 10 phytoplankton, and it's -- it's called by some people, cyano-
- 11 bacteria. Other people call them blue green algae. I prefer
- 12 to use the term cyanobacteria, because it's more of a
- 13 bacteria than an algae. It's not a true algae.
- The Company states, in their supplemental
- 15 paper, that in lakes that become more eutrophic, the
- 16 proportion of cyanobacteria in the phytoplankton community
- 17 increases.
- 18 As well, searching through the literature,
- 19 there is various literature on the subject of the
- 20 cyanobacteria, and what happens when you put -- pump
- 21 phosphorus into lakes.
- Specifically, there is one (1) that's come to
- 23 my attention by the University of Alberta, on boreal lakes in
- 24 Northern Alberta, that show that a 100 percent increase --
- 25 sorry, a 40 percent increase in phosphorus put into these

- 1 lakes resulted in a 100 percent increase in the amount of
- 2 cyanobacteria, which produced a 1000 percent increase in the
- 3 toxins that cyanobacteria species can sometimes produce.
- 4 As well, in weakly stratified lakes, a decline
- 5 in the amount of Zooplankton was created from these toxins
- 6 produced by cyanobacteria.
- 7 And given a phosphorus rich environment,
- 8 cyanobacteria can actually out compete true algae. Now, we
- 9 note that there are naturally occurring toxin producers in
- 10 Snap Lake.
- 11 There are two (2) species of cyanobacteria
- 12 that are known as toxin producers. And this isn't mentioned
- 13 as -- as something to be alarmed about because these are
- 14 naturally occurring organisms in lots of lakes, Snap Lake
- 15 included.
- Now, they don't normally create a problem,

- 17 however, problems from these particular species of
- 18 cyanobacteria can be created when there's a big dump of
- 19 phosphorus into a lake.
- So, my concern is -- or, our concern for the
- 21 Yellowknives Dene is, if concentrations of phosphorus rise
- 22 significantly above baseline, can we be sure that there will
- 23 be no small areas of the lake which will experience
- 24 cyanobacteria blooms dominated by these species?
- We currently have no evaluation of the

- 1 significance of impacts of such a scenario, either on aquatic
- 2 organisms or on birds, or mammals, even that could be
- 3 swimming through, or drinking the water of such an affected
- 4 area.
- 5 To summarize then, this issue, De Beers, we
- 6 feel, should be required to address the following: Number
- 7 one (1), is there a possibility that nutrient loading, and
- 8 that is loading of phosphorus into Snap Lake, could cause
- 9 local blooms of cyanobacteria into small bays, or arms of the
- 10 lake.
- 11 And number 2, if so, what effect would
- 12 cyanobacterial blooms, of these particular species, have on
- 13 aquatic life, birds, and mammals that could live in, swim
- 14 through, or drink the affected area?
- On to total dissolved solids, which we've been
- 16 hearing a lot of in the last -- throughout the day, Indian
- 17 and Northern Affairs made the case that TDS levels, total
- 18 dissolved solids, are likely to be two (2) to three (3) times
- 19 higher than the EA reports estimate.
- 20 This is -- this, in itself, gives cause to
- 21 questioning the certainty of this estimate, but there are
- 22 other things revolving around TDS concentration increases
- 23 that should concern us.
- Golder states that conditions for aquatic life
- 25 in Snap Lake will return to baseline in less than a hundred

25

(100) years. 1 2 And they state that, quote, 3 "Community structure is also expected to 4 return to baseline conditions over time." 5 But give no evidence to support this 6 assertion. 7 They discussed the resilience of Arctic lakes, that is, the rebound -- the ability of lakes to rebound back 8 9 to their pre-development conditions after a disturbance. 10 They discuss the resilience of Arctic lakes, but only in 11 relation to nutrient loading and not recovery from TDS 12 loading. 13 The implication is that fish adapted to higher TDS levels will suffer no ill effects from the -- from the 14 15 decrease after closure of TDS, which is expected to be 16 reduced, that is, the total amount of TDS is supposed to be -- expected to be, rather, reduced by two thirds after the 17 18 first fifteen (15) years of closure. 19 However, Golder does not give any evidence that fish that have adapted to this higher than normal TDS 20 21 level, will not suffer effects once that salt tap has been 22 turned off after the mine is closed. So will fish be able to 23 re-adapt to a more dilute water environment?

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1 development. But what will the communities in the Snap Lake 2 look like?

function will be the same, post development as pre-

De Beers seems to believe that lake community

- Salt intolerant species of phyto and zooplankton communities would be expected to be replaced by species more tolerant to high TDS. If these newly dominant species now fill this same niches, the same parts of the
- 7 community, the same parts of the water colony, eat the same
- 8 things, as those they've replaced, the eco-system may be
- 9 expected to function in the same or a similar way, as

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10 baseline communities.

But once the post closure TDS condition 12 returns to very dilute conditions, again, the way it is now, 13 we can question whether the salt tolerant species will be 14 able to adapt to these renewed ion poor conditions.

If these species die off, there will be an -- will there be any remnant of the original dominant zooplankton species to fill the void? If not, then this will impoverish the plankton community, which of course will affect the fish higher up the food chain that rely on that plankton community.

So these are some of the questions that we have in relation to TDS. And it's not, again, not TDS increase so much, that -- that may be the problem, but the decrease afterwards.

The precautionary principle, we maintain,

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1 should dictate that this matter be thoroughly investigated.

2 Yellowknives Dene want to be assured that lakes and streams

3 in a development area will be just as healthy and productive

4 after the mine is gone, as they are today.
5 The second point under diss

The second point under dissolved solids that we would like to -- to put out there, for your consideration, is that if predictions prove inaccurate, with respect to a decrease in TDS after mine closure, and if fish are having to continue to live in high TDS waters, Yellowknives Dene would like to know if the taste of these fish will change?

De Beers has told us, during the technical sessions on Day 4, in November, that they had no information on this, at all. And we have not heard anything subsequent to that.

So if there's no information available on this possibility, then we would recommend that this is an area of traditional knowledge input that should be considered for monitoring. We consider this an unresolved issue that could impact future Dene use of Snap Lake and North East Lake, if the fish living in a saltier environment, become unpalatable.

Now we come to dissolved oxygen, Slide 35.

As stated in our technical report, the total area of Snap Lake that may become anoxic, or have water that has oxygen that dips below a CCME guideline level of six point five (6.5) milligrams per litre, if this happens, due

160

- 1 to nutrient enrichment, then we have some concerns.
- The company has presented a detailed winter base lining deal dissolved oxygen data in Snap Lake, which we appreciate, and I've looked over, but there's no quantitative evaluation, and where in the -- of where in the lake we would expect this decrease to occur.
- Golder, however, has earlier today, told us that they expect in the bottom part of the lakes -- of the lake, sorry, that there would be a drop in oxygen level of two point two (2.2) milligrams at the worst case.
- So, taking this worst case, looking at the data, decreasing the fifteen (15) -- the -- sorry, decreasing the oxygen values of the fifty (50) sites that De Beers has looked at by two point two (2.2) milligrams per litre, that would result in five (5) additional sites in the lake experiencing lower oxygen levels below a guideline safe for organisms.
- Now, this being the case, this would contradict something that we heard earlier from Stella Swanson. She had mentioned that, as far as the benthic community is concerned, there will be only a 2 percent -- a 2 percent increase in the area of Snap Lake experiencing a dissolved oxygen problem.
- But, looking at this data now, with this two point two (2.2) milligram decrease over the same fifty (50)

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1 sites, we have five (5) additional sites, of fifty (50)

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showing a problem, which means that would be a 10 percent
    increase in total lake area, not a 2 percent increase.
 3
                   And, if I direct your attention to the slide
 4
 5
   that Stella Swanson has prepared, under "Dissolved Oxygen
   Decrease in Winter", which is the third column, and if we
 6
    bring that down to the two (2) dots, the two (2) black dots,
 7
 8
    one (1) beside benthos community structure, and one (1)
 9
    beside benthos productivity, I would suggest that this means
    that it is not a quote, "small negative effect", but because
10
    I would maintain there's 10 percent of the bottom is being
11
12
    affected by low oxygen.
```

That would be at least a moderate negative impact, and possibly, a strongly negative impact, which would then cause you to have to reevaluate the overall effect on the benthos.

It may not be neutral, as the last column 18 shows for benthos. It may, in fact, be a significant adverse 19 impact.

Moving on to acidification from airborne acid deposition, and how this affects Snap Lake. There's something that's not clear to me, and that is the EA report states on page 9-252 that:

"Potential acid inputs --"

So, the acid coming -- raining down, you might

162

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1 say, out of the sky, after being pumped into the air by
2 mining activity:
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"-- these potential acid inputs are predicted to be 84/1000 of a kilo equivalent."

And don't ask me what kilo equivalent is, I don't think I know, but regardless of the unit, just keep in mind the 84, for now.

9 So now, the threshold for Snap Lake being able 10 to absorb acids raining down is, according to De Beers, 11 125/1000 of this unit.

So, the text would have us believe that, yes, there will be no problem because there's only going to be

- $14\ 84/1000$ being produced, but then when I look at De Beers' map
- 15 in that same report, the figure 9.4-19, which shows us a nice
- 16 view of the lake with contours around them, which represent
- 17 the amount of acids that will -- De Beers expects to rain
- 18 down on the land, De Beers -- sorry, Snap Lake is within
- 19 110/1000 and 150/1000 of this same unit.
- 20 So, there is a discrepancy between the text,
- 21 what De Beers has told us in their report, and what their map
- 22 shows us. So, that's something that we need to see clarified
- 23 because it points to the ability of the lake to be able to
- 24 absorb whatever acids are being produce and rain down into
- 25 the lake.

- 1 And the last two (2) things point to
- 2 inadequacies in the baseline. Under Zooplankton and Benthos,
- 3 we would like to reiterate the concern of ours, expressed in
- 4 our technical report, that the baseline studies for
- 5 Zooplankton and Benthic communities in the affected lakes,
- 6 especially Northeast Lake is inadequate.
- 7 Their technical report qualitatively assess
- 8 the potential impacts of contaminated groundwater inflow on
- 9 plankton of Northeast Lake, but there's no quantitative, no
- 10 numbers attached, and that's because there was no baseline
- 11 data gathered for zooplankton and benthos in Northeast Lake.
- 12 And keep in mind, Northeast Lake, again, is
- 13 the receiving body for -- for groundwater flowing from the
- 14 contaminated underground mine site after closure.
- So, zooplankton and benthic invertebrates are
- 16 subject to a high degree of temporal variability, naturally.
- 17 That is, variability in their numbers between season of the
- 18 year, and between years.
- So, a number of years of pre-development data is usually required to define what this natural variation is.
- So, if De Beers' predictions of groundwater
- 22 quality entering the Northeast Lakes proves to be inaccurate,
- 23 not accurate, as they maintain, then the effects on the
- 24 abundance and diversity of secondary producers; that is, the
- 25 plankton and the bugs on the bottom of the lake, this will be

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1 difficult to assess without a baseline database against which 2 to measure.
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If we can't track changes in the trophic level, then determining the cause of any resulting effects of these changes on the fish higher up the food chain will be very much confounded.

If there's a change in the diet of fish in the Northeast Lake, or a change in the fish body condition, then without this baseline data we don't know if these changes fish are caused by changes in the composition of their food.

And finally, fish and fish habitat, the 12 adequacy of baseline data in Lake IL5, we believe is 13 questionable.

This is one of the inland lakes on -- on the -- on the peninsula, or just south of the airport. This lake was the only inland lake in which fish were caught.

17 Although lake chub were caught in minnow 18 traps, there was nothing at all in the gill netting. 19 However, the gill netting effort may not have been adequate, 20 as less than six (6) hours in total were devoted to gill 21 netting -- gill net fishing.

Had the same effort in gill netting been made as was the minnow trapping, which caught the chub, which was double the time of the gill netting, they would have been a stronger evaluation of the total species use of IL5, as IL5

- 1 is two (2) to three (3) times the area in maximum depth of 2 all other inland lakes.
- We feel that the greater size and depth of this lake, relative to the other inland lakes, should have
- 5 been -- should have warranted a larger fishing effort.
- 6 And that concludes are presentation. Thank

- 7 you very much.
- 8 THE CHAIRPERSON: Thank you very much, Mr.
- 9 Byers. Are there any questions of the Yellowknives?
- 10 MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 11 Johnstone. We're in a bit of a quandary, Mr. Chairman.
- 12 There are a number of issues there, that we could have easily
- 13 answered as questions.
- I guess we -- we are now in the position of,
- 15 either asking the Board the opportunity to -- to clarify, or
- 16 our questions being to the Yellowknife Dene, of whether they
- 17 would ask -- like us to clarify some of the preceding points?
- 18 I -- we're in a difficult position.
- THE CHAIRPERSON: Mr. Byers, are you in a
- 20 position to answer questions by the Proponent? Or --
- 21 MR. TIM BYERS: Yes, Mr. Chair, I'm in a
- 22 position to answer questions. If part of Robin's question,
- 23 or quandary, was whether we wanted him to address, say for
- 24 example, the -- the acid question of this disagreement
- 25 between what they say in the text and the map, then, yes, we

- 1 would be very happy if they could do that, in -- in this
- 2 session.
- 3 MR. ROBIN JOHNSTONE: Can I provide an
- 4 example, Mr. Chairman? This might get us going.
- 5 Mr. Byers, of Yellowknives Dene, would you
- 6 like us to clarify the question, whether we can discount or
- 7 verify the two (2) issues around cyanobacteria, either the
- 8 possibility to cause local blooms in small areas of Snap
- 9 Lake, or cause/effects on aquatic mammals?
- 10 MR. TIM BYERS: Tim Byers with the
- 11 Yellowknives Dene. Yes, that would be appreciated. As long
- 12 as there is time for me to offer rebuttal to the answer, if I
- 13 feel that maybe there's more information that's needed here,
- 14 in the answer.

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- THE CHAIRPERSON: Okay. No, we're not going
- 16 to go there because we -- there's just not going to be enough
- 17 time in the day to do all of this. I think, in all
- 18 probability, if the Proponent has some points it wishes to

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21
    do that. And I would encourage you to perhaps take that
22
    opportunity.
23
24
                         (BRIEF PAUSE)
25
                                                                    167
                   THE CHAIRPERSON: Yes, that's the way it's
 1
 2
    going to be.
                  INAC...?
 3
 4
                         (BRIEF PAUSE)
 5
 6
                   THE CHAIRPERSON:
                                      No, your presentation.
 7
    sorry.
 8
                                      Thank you, Mr. Chairman.
                   MR. SEVN BOHNET:
 9
    Sevn Bohnet.
                  We do have --
10
                                      Hold on a minute.
                   THE CHAIRPERSON:
11
                   MR. SEVN BOHNET:
                                      Okay.
12
                   THE CHAIRPERSON:
                                      Ms. Crapeau...?
13
                   MS. RACHEL CRAPEAU:
                                         Rachel Crapeau with the
14
    Yellowknives Dene. Something happened here, too quickly. Do
    I understand -- did I hear that we're not going to get any
15
16
    answers today? And that we have to wait until the last day
17
    for our answers?
18
                   THE CHAIRPERSON:
                                     Well, you had the
19
    opportunity to ask questions all day today, when De Beers
    made their presentation. The point that has been made right
20
    now is, did the Proponent have questions for you? No, they
21
    don't have questions for you. What they'd like to do is, a
22
23
    chance to rebut some of the decisions that you've taken in
24
    your paper.
                   What I say is that, no, now is not the time to
25
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clarify or make in response to this presentation or any

other, it does have the opportunity in its closing remarks to

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do it. They will have a chance to rebut those in their
 1
 2
    closing presentations. Thank you. Mr. Bohnet...?
 3
                   MR. ROBIN JOHNSTONE:
                                          Sorry, Mr. Chairman.
 4
                   THE CHAIRPERSON:
                                      Mr. Johnstone...?
 5
                                          De Beers' point was, we
                   MR. ROBIN JOHNSTONE:
 6
    wanted to provide the answers to the Yellowknife Dene, for
7
    the outstanding concerns that they had, and some of the
 8
    questions that they raised. And that we're, if --
 9
                   THE CHAIRPERSON:
                                      I realize that, but I mean,
    they -- they did have the opportunity to ask questions of you
10
    after you made your presentation today, as did everybody
11
12
    else. So, if I get into a situation of allowing you to
    clarify some of their questions, then I've got to do it for
13
14
    everybody, and we're never going to get out of here.
15
                   So, Mr. Bohnet...?
16
                   MR. SEVN BOHNET:
                                     Okay. Thank you, Mr.
17
               We have a two (2) part presentation. We'll start
    Chairman.
    off with the surface water hydrology, which we'll get up here
18
    in a second, and then, the surface water quality effects, but
19
20
    just to answer your query from earlier about what a cubic
21
   metre of water would equal in gallons, we've figured it out.
                   Yeah, one (1) cubic metre of water would equal
22
   about two hundred and sixty-four (264) gallons, and
23
    therefore, about thirty-five thousand (35,000) cubic metres
24
25
    would equal around 9.2 million gallons, and then I'll turn it
```

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1
    over to --
 2
                                       Is that American or
                   THE CHAIRPERSON:
 3
    Canadian --
 4
                   MR. SEVN BOHNET:
                                       So, then I'll turn it over
 5
    to Eugene Yaremko to give his presentation.
 6
                   THE CHAIRPERSON:
                                       Mr. Bohnet, is this -- this
 7
    a one (1) and a half pager?
 8
                   MR. SEVN BOHNET:
                                       Yeah.
 9
                   THE CHAIRPERSON:
                                       Okay, so --
10
                   MR. SEVN BOHNET:
                                       The first one (1) is double
11
    -- single -- yeah, double-sided page.
```

5

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7

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12
13
                         (BRIEF PAUSE)
14
15
                   MR. SEVN BOHNET: Mr. Chairman, we've
    circulated copies, and I have extras if there's somebody that
16
17
    needs one (1).
18
19
                         (BRIEF PAUSE)
20
21
                   MR. EUGENE YAREMKO:
                                         Mr. -- Mr. Chairman and
22
    Board members, my name is Gene Yaremko, and I'm here
23
    representing Indian and Northern Affairs Canada.
24
    responsibility has been to review the Proponents -- project
25
    impact assessments on surface water hydrology, quantity, and
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170

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physical behaviour.

One (1) overwhelming feature about this
project is that 90 to 95 percent of the water to be de
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project is that 90 to 95 percent of the water to be dealt with on surface will be mine water pumped -- pumped to surface, and we've heard the numbers before, but it is anticipated that up to twenty-five thousand (25,000), to thirty thousand (30,000) cubic metres per day will be received at the water treatment plant from the underground mine.

10 Now, most of our surface water quantity issues have been -- they've been largely satisfied and resolved. 11 12 The one (1) remaining issue has to do with mixing of water 13 treatment plan effluent in Snap Lake, and except for a 14 relatively small amount of treated water that will be diverted to the processing plant, the majority of surface 15 16 water derived from the project footprint will be directed to Snap Lake via a diffuser system. 17

Now, my concern really comes down to the ability of the lake currents to de-stratify density layers, or density -- a density layer that form outside the influence of the diffuser, and De Beers have provided us this morning with some information that addresses this concern, but in the following material and discussion, I -- I wish -- I will

24 attempt to demonstrate why complete -- I don't feel it -- it 25 makes a complete mixing will -- in a lake will occur.

171

```
1
                   Now, this -- this is just an outline of -- of
 2
    Snap Lake, and some of the -- this is only the eastern
 3
    portion of Snap Lake. Now inflow comes in from Snap Lake up
 4
    at the corner here, the northeast corner -- I'm sorry,
 5
    northwest corner, and additional flows come into the lake,
    around the lake, and some -- some relatively small basins.
 6
 7
                   And outflow from the lake is over to the
 8
    right, along the -- at the right end of the arm here. And
 9
    the volume -- the volume of the lake is such that it, in
10
    terms of inflow, is such that it -- the volume is replaced on
11
    average, once every ten (10) to twelve (12) years.
12
                   There are some contour lines on here, and they
    represent water depths. And generally, the average lake
13
    depth is about six (6) metres, but depths of ten (10) to
14
15
    twelve (12) metres are quite common.
16
                   It should be noted that there are some very
17
    deep holes in the lake. And there's one right here, just
18
    south of the proposed diffuser system, and there are other
19
    holes around the lake also, that are much deeper than
20
    average.
21
                   Now, the diffuser structure is to consist of a
22
    sixty (60) metre long diffuser line that will be fitted with
23
    seven (7) metre -- I'm sorry, seven (7) outflow ports, set
24
    vertically.
```

172

- 1 hundred (800) metres from the -- that's down here -- eight
- 2 hundred (800) metres south of the north shoreline, and about

And the diffuser will be centered about eight

3 a hundred and twenty five (125), hundred and fifty (150)

- 4 metres from the west shoreline.
- 5 Now, this -- this illustration just provides a
- 6 conceptualization of how -- what I believe is happening just
- 7 beyond the -- well within the diffuser system, mixing area.
- 8 The lower boundary is -- is the lake bed. And the upper
- 9 boundary is the bottom of ice in the winter time.
- Now, the mixing zone illustrated here,
- 11 represents the result of what is termed the near fill mixing
- 12 that arises from momentum effects, and of the diffluent --
- 13 effluent, I'm sorry, effluent, as well as density differences
- 14 between the effluent and ambient lake water.
- The effluent leaves the diffuser port at about
- 16 four (4) metres a second, in the form of a jet. It rises --
- 17 rises to -- to the sur -- the bottom of the ice, and -- and
- 18 it travels up it, it encounters with some buoyancy effects,
- 19 and so in the end it tends to -- it'll tend to develop a
- 20 circulation system here, an eddy -- eddy system, around the
- 21 -- with some return flow back and it'll eventually mix in
- 22 here.
- But, the important thing here is that as this
- 24 eddy comes down through here, it collects, or joins with
- 25 water from the lake, and because this effluent is heavier

- 1 it'll sink to the bottom, and -- and could develop, and in
- 2 this case probably will develop, a stratified layer of
- 3 heavier -- heavier water along the bottom.
- 4 Now, the mixing -- the mixing beyond -- beyond

- 5 here is called the far-field mixing, and it -- so this really
- 6 is the near-field mixing zone again.
- 7 Now the Proponent utilized the well know core
- 8 mix computer model to estimate behaviour of the near-field
- 9 mixing. And we have no issue with the model, and with its
- 10 inputs, and note that the Proponents have knowledge --
- 11 acknowledge that the least effective mixing period would be
- 12 during the winter -- winter period, when there's an ice
- 13 cover.
- 14 And it is also noted that has -- it has been
- 15 predicted that the maximum limit of the near-mixing field

- 16 would be -- would extend to -- to about eighty five (85)
- 17 metres from the diffuser, and that the bulk dilution factor
- 18 would be in the order of 34:1, at the maximum effluent
- 19 discharge.
- Okay. The important outcome from the near-
- 21 field mixing modelling is the likelihood of stratification of
- 22 the effluent, beyond the eight five (85) metre limit, or in
- 23 the near -- the far-field mixing zone during the winter time.
- 24 Beyond -- beyond the near-field mixing zone,
- 25 it would be left to lake currents to pick up the stratified
- 174
- 1 layer and produce complete mixing -- complete vertical
- 2 mixing.
- 3 The Proponent has utilized the model termed
- 4 the RMA-10 to estimate the lake current pattern and strength.
- 5 And this is a hydro-dynamic model, with various inputs,
- 6 including wind -- wind speed.
- 7 These results were combined with the model
- 8 RMA-11, to estimate mixing throughout the lake -- mixing
- 9 potential throughout the lake.
- Now, this -- this model is less -- the RMA-10
- 11 model, or actually, both models were run two dimensionally.
- 12 Two (2) dimensionally meaning that the depth average
- 13 velocity's were generated. And the mixing analysis,
- 14 therefore, assumes complete vertical mixing.
- Now, just -- now, I just -- since wind is so
- 16 important I thought maybe we should look at the -- the
- 17 wind -- the wind potential in -- in the area. Now, there --
- 18 about four (4) years of wind data were collected at Snap
- 19 Lake. And this -- this data -- these data were used in their
- 20 modelling effort.
- 21 But if we use some regional data, we can get a
- 22 better representation of -- of direction and -- and strength
- 23 of wind, by using -- by looking at some windroses. Now
- 24 these -- these windroses, actually what they portray --
- 25 there's one (1) up here on the coastline, and they represent

```
average velocity in a different -- in these different
 1
 2
    directions. And the length of the line represents the -- the
 3
    frequency that -- at which that direction of the wind
 4
    occurred, during -- during that period.
 5
                   Now, this is for August, only. And it's
 6
    important, you know, it's in the summer -- summer period.
   But if you look at the rest of the -- I should say, the ones
 7
 8
    down near Yellowknife are -- represent a windrose down here,
 9
    also, on -- on these two (2), here.
                   But if you -- if you look at all the rest of
10
11
    the months, generally you can say that the -- the prevailing
12
   wind, here, is from the northwest. And so the strongest
13
    winds, and the most frequent winds, generally, during the
    summertime, are -- are from the northwest.
14
15
                   THE CHAIRPERSON:
                                      Mr. Yaremko, your handout
16
    says from the northeast.
17
                   MR. EUGENE YAREMKO:
                                         That's a mistake, it
18
    should be the northwest, sorry.
19
                   THE CHAIRPERSON:
                                      Okay.
20
                   MR. EUGENE YAREMKO:
                                         Yes.
21
                   THE CHAIRPERSON:
                                      Thank you.
22
                   MR. EUGENE YAREMKO:
                                         Now, the point I make
23
    from these is that, the fetch length -- the fetch length,
24
    that is, the -- the length at which a wind has to act on the
```

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- 1 short in -- you know, north of the diffuser.
- In other words, given that short length of -- 3 of fetch, it's very unlikely you'll get strong currents from

lake surface, the fetch length from the northwest is very

- 4 that direction, or -- or large waves. And so in combination
- 5 with the short fetch and -- short fetch length, I -- I think
- 6 I would conclude that -- that the -- there's a -- there's at
- 7 least a very low potential of -- of bringing -- or de-
- 8 stratifying the denser layer at the bottom, in this area.

8

9

11

12

So generally, north of the diffuser and south of the diffuser, in the summertime, it -- it may be that the currents aren't strong enough to -- to bring up the -- the dense current, and mix it.

So just -- just -- and now, these conclusions, 14 I've -- the conclusions I had -- conclusions I have here, 15 they're -- they're not the -- generally the same. Those are 16 embedded in a greater number of conclusions, here. So I hope 17 that it's okay that it'll be recorded verbally.

Okay. Near-field mix. My first conclusion is that the near-field mixing modelling shows that restratification of the effluent is likely to occur, certainly during an ice covered lake period.

The issue is whether a stratified layer will persist in the far-field zone over some portion of the mine, and to what degree there would be an increase in the TDS concentrations of water being taken into the groundwater?

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Wind direction and speed and durations during the summer months suggests that the area to the north of the diffuser, and somewhat to the south, are likely to see breakup of the stratified layer and complete mixing. This area coincides with the mine area beneath the -- beneath Snap Lake.

And regardless of the -- of the open water condition, given that the travel time of lake water to the mine may be in the order of weeks, as I've heard in the last couple of days, the stratified layer forming during the winter will be in a position to feed into the groundwater for much of the winter, also, I would think. So it's not just an open water -- an open water issue.

open water -- an open water issue.

Now, given the -- I'm sorry, given the
likelihood of -- of re-stratification of the effluent plume
in the far-field, it would have been more appropriate to -- I
think, in my view, to use a three (3) dimensional
hydrodynamic model to confirm where the layer would become
mixed vertically. And use of two (2) dimensional model was,

20 in my opinion, not appropriate in this case.

```
Now, because of the difficulty of modelling
far-field mixing, in what is a complex situation, the
Proponent has chosen to adopt his 10 percent rule, and -- and
basically, we understand why the Proponent would want to do
that, and take that approach, but with -- we feel it would
```

```
1
   have been better if had -- could have -- or we could have
   been provided with a technical -- or with a report showing
 2
 3
    some background and some argument and some technical validity
 4
    to -- to the -- the approach taken.
 5
                   And, my final concluding point is that I
 6
   believe there will be many large pockets in our lake in which
 7
    a stratification layer will form, and progressively deepen,
    and which will be beyond the capacity of the currents to
 8
 9
    remove them.
                  Thank you.
10
                                      Thank you, sir.
                   THE CHAIRPERSON:
11
                   MR. SEVN BOHNET: Mr. Chairman, Sevn Bohnet
12
                 We will just take a second here to switch
    with DIAND.
13
    presentations, and Peter Chapman will take over.
14
                   THE CHAIRPERSON:
                                      Thank you.
15
16
                         (BRIEF PAUSE)
17
18
                   MR. PETER CHAPMAN:
                                        Mr. Chairman, Board
    members, good afternoon. My name is Peter Chapman.
19
20
    presentation combines the expertise and opinions of, I
21
    suppose myself, and Don MacDonald.
22
                   Normally, Don MacDonald would be here
    representing INAC. Unfortunately, he's very ill, and so I've
23
24
   been brought in to add my expertise, and provide this
```

presentation.

1 The focus of my presentation will be on two 2 The first is important outstanding issues, and (2) issues. 3 the second is the likelihood of significant adverse 4 environmental effects. 5 If you look at the slide on baseline data that 6 I'm putting up, the rest of my presentation will basically 7 follow this format. I'll start out with what De Beers says 8 from their documents. I'll then move to major concerns, then 9 I will discuss the implications of those concerns. All slides will not be like this, because 10 there'll be some additional explanatory slides. 11 12 The first issue is baseline data, and the concern with that, I believe, has been addressed to my 13 satisfaction, based on the exchange I had earlier with 14 Stella, and the concern I had was being able to detect an 15 16 effect if one (1) exists, or as Stella put it, be able to 17 detect a signal against the noise, and given the undertaking 18 that De Beers has given us, I believe this issue has now been 19 addressed.

The second outstanding issue is metals, and our concern here is related to the use of the Canadian Council of Ministers of the Environment Calculation Procedures. It was not clear to us if the CCME procedures were used.

It's still not totally clear to me, and a

180

couple of points on this. We are in Canada. This is a 1 Canadian mine in Canada. The Canadian Council of Ministers 2 3 of the Environment Calculation Procedures should be used. 4 Now, when we did some calculations, which I'll 5 show shortly, and I'm not claiming that these are the 6 absolute final calculations that could be done; they're 7 simply example calculations, we found some concentrations of 8 metals were lower than some of those calculated by De Beers. 9 Our concern is that adverse affects could occur to sensitive species. I do not believe there's 10 11 disagreement on the outcome because De Beers in their 12 presentation, also said there's a possibility of adverse

20

21

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13

14

15

13 effects to sensitive species, but this agreement simply is on 14 the numbers.

Now, let me emphasize in this next slide, again, what I'm presenting on the right hand side are our calculations, and we've simply done these using De Beers numbers, and very simply, as examples.

On the left hand side, De Beers concentrations, on the right hand side, the CCME -- we've calculated, underlined and in yellow, where they're lower.

Cadmium was the one (1) that's really quite a bit lower, and I have talked, sir, with the De Beers folks, and they don't agree with it being quite that low. We do

25 both agree that cadmium is an issue, and that there could be

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1 adverse effects on sensitive species.

So, there is agreement there, but again, the fact remains, certainly CCME procedures should be used here in all future such developments.

The really big issue is total dissolved solids, and you've heard that all the way through. What I've put here appears simply from De Beers.

8 TDS, which is an amalgam of a large number of 9 different things. If you like, the analogy that was given 10 was of coffee and adding sugar.

I'm a aquatic person, so my analogy would be simply an aquarium. Imagine an aquarium in your house that has fish, lots of nice little fish, it's got worms, it's got clams, it's got things on the bottom, some snails. And it's all fresh water, and everything's happy.

And you come along one day and you add a 17 teaspoon of salt, and you do that for several days. As -- as 18 the concentration increases, it will harder and harder for 19 those organisms that like to live in fresh water to live. If 20 you take it far enough, you'll kill everything.

And we're not saying that's going to occur, but let me go through what we believe will occur. If you look at the numbers, TDS, projected to increase from fifteen (15) to three thirty (330), possibly up to four hundred and

```
1
                   Calcium, from 1.34 to 88, to 133. A pretty
 2
   big jump. Chloride, from less than .2, to 137 to 177.
 3
    we know that chloride is more toxic in combination with
 4
              That's in De Beers' own documents.
    calcium.
 5
                   Now, the issue here is the concentrations will
 6
    likely be two (2) to three (3) fold higher. Our experts
   believe that it's quite likely that they could be two (2) to
 7
 8
    three (3) fold higher, and that makes things a bit different.
 9
                   What I've done in this next slide is very
10
    simply take De Beers' values, straight down here, total
    dissolved solids, calcium and chloride, multiplied by two
11
12
    (2), multiplied by three (3), I hope my arithmetic is right,
    and over here I've put the lowest toxicity thresholds.
13
14
                   These values of three seventy two (372), from
    the US EPA document in 1998, and the 1116 for Daphnia from a
15
    study in the 1970's, are both from De Beers' document.
16
                   The five hundred (500) value refers to studies
17
   done in Alaska at the Red Dog mine. I could put up a value
18
19
    of two fifty (250), based on a study dated February 28th,
20
    release by the Alaska -- University of Alaska Juno, looking
    in laboratory at King Salmon, but I didn't believe it
21
22
    applied.
                   So, I think five hundred (500) is reasonable.
23
    And that matches about the six hundred (600) that Environment
24
25
    Canada talked about.
```

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If you look across here, I simply underlined and put in yellow where concentrations are above the lowest toxicity thresholds.

As you can see, as De Beers has stated for

- 5 their concentrations, the numbers are generally below.
- 6 There's values a little bit above this, but not much, so it
- 7 really, I don't believe it will have that much of an effect,
- 8 and there are a few issues with the study.
- 9 But when you got two (2) fold higher, and
- 10 three (3) fold higher, you are getting into areas where
- 11 effects are going to occur.
- 12 Our major concerns are the projections are
- 13 close to the effects levels. If their wrong, and the
- 14 concentrations are higher, as indicated by experts, adverse
- 15 effects will occur. There is no doubt about that.
- 16 Potential major effects can include: loss of
- 17 species, changes in the food chains, and energetic effects;
- 18 by that, I mean, reductions in growth, and reproduction to
- 19 other species. And I'll explain more about this shortly.
- Let me now move to phosphorus and dissolved
- 21 oxygen. De Beers has talked about viable phosphorus not
- 22 significantly effecting the oligo-mesotrophic lake. They've
- 23 said there will be no significant eutrophication, but they
- 24 have noted the 40 percent increase in algal concentrations.
- 25 And we've heard a lot about the old

1 concentrations naturally occurring in some parts of the lake,

2 and we've heard -- and in the document it's been stated that

3 avoidance and adaptation have occurred.

In other -- in other words, the animals use

5 behavior to stay away from that, and they've gotten used to

6 the situation.

7 They've also stated that winter DO reductions,

- 8 1 to 2.2 milligram per litre, may be low enough to inhibit
- 9 habitat in less than 10 percent of the lake.
- 10 And there will be some loss of species --
- 11 decreased species richness of the animals living on the
- 12 bottom of the lake.
- 13 Additional nutrient modeling since the EA,
- 14 suggests the changes could be greater than predicted, and
- 15 that's been eluded to by De Beers in their presentation, and
- 16 brought out in questioning from the Boards experts.

So, we could be looking at a little worse situation. Our major concern is increased eutrophication beyond that predicted by the EA and that the 10 percent of the lake affected by low DO in winter may well be significant.

The implications, greater DO depressions than predicted, associated greater loss of habitat and species changes and changes will occur in the aquatic community structure of Snap Lake. And that has been brought up by

185

1 other Intervenors.

2

3 4

5 6

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2223

Let me move now to the general issue of aquatic community changes. De Beers have stated that functional redundancy exists. What this means is that if you've got a fish that preferentially eats one (1) species and that species vanishes or becomes very infrequent, the fish can change to something else.

They've said there would be no energetic or other costs from this change from one (1) species of food to another and energy is everything to organisms. Our major concern is that functional redundancy is much less in the north because of simpler food chains than in more temperate climates.

And that so-called energetic bottlenecks are possible. And I'm using an example from Ontario Lakes with metals.

Be clear on this. I'm not saying that this will occur due to metals from De Beers going to the lake because, although we believe the metals will cause adverse effects to sensitive species, we do not believe the metals are going to be at such a concentration, from the data we've seen, to cause, by themselves, major adverse effects throughout the lake.

24 But the issue of energetic bottlenecks is 25 exampled by this case of Yellow Perch in Ontario in a series

- 1 of publications from various universities.
- Well, what happened because of the metals
- 3 there is the animals that these Yellow Perch liked to eat,
- 4 which are a decent size and they don't cost a lot of energy
- 5 to catch and eat them, basically ceased to exist.
- The Perch could move to other food but because
- 7 of that they had to take more energy. They didn't get as
- 8 good a nutrition and they're stunted throughout a series of
- 9 Lake Ontario lakes. That's an example of what could happen.
- 10 And our concern, again, is mainly related to total dissolved
- 11 solids.
- Now, what types of changes can occur in
- 13 aquatic communities, the animals and plants living in water.
- 14 You can have direct toxicity, you can actually have death or
- 15 impairment. You can have toxicity that affects food, again,
- 16 death or impairment. And you can have toxicity affecting
- 17 interactions among species.
- 18 Impairment. Let me give you a couple of
- 19 examples. Imagine you have a contaminant. Let's say it's
- 20 TDS and this contaminant has negative direct effects,
- 21 toxicity, on an exposed species, let's call it exposed
- 22 species V.
- Let's say that species is killed or its
- 24 numbers are well reduced. Now, this species just happens to
- 25 be the food for another species that isn't exposed or is

- 1 tolerant. Now, what happens to that species if the -- its
- 2 main food organism is gone? You have negative indirect
- 3 effects, lack of prey.
- 4 And Stella talked about direct and indirect
- 5 effects so this builds on what she talked about. Let's take
- 6 another example. You have a contaminant and, again, you have
- 7 negative direct effects on a sensitive species, let's call
- 8 this species X.
- 9 But in this case, this species is, in fact,

- 10 competing, fighting for life, fighting for space, with 11 another species or maybe its eating another species which 12 we'll call species Y and that species Y is tolerant or not 13 exposed.
- What happens? Well, species Y is happy. It has positive indirect effects because the thing it's competing with or eating is gone and it blossoms. Now, that may sound good but there is a change to the food web.
- So, it is a positive effect but the ultimate effect for the food web may or may not be positive.
- Let me move now in my final slides and I'll talk about interactive effects of contaminants.
- De Beers have addressed cumulative effects, I don't believe they're really addressed interactive effects.
- 24 By interactive effects, I mean you've got a number of
- 25 stressors, increased TDS, increased productivity, low

1 dissolved oxygen and increased metals in Snap Lake.

Now, these are not necessarily additive. In other words, if you have more TDS and more metals that doesn't mean that they'll necessary add on in all cases because, for instance, TDS salt can ameliorate the effect of metals.

But if you have decreased DO and metals, those will add on, if you have decreased dissolved oxygen and increased TDS, they will add on. So it's a complex interaction.

And, overall, we believe these interactions will cause somewhat greater than predicted effects on the organisms living in the lake over a longer period of time.

And potential major effects for the whole of Snap Lake, and remember, the major driver for this is TDS, will be loss of species, changes in food chains and energetic effects, reductions in the growth and reproduction of other species that remain.

Last two (2) slides talking about the scope of 20 effects in Snap Lake. De Beers have said the major effects 21 are limited to less than 1 percent of Snap Lake. They've

- 22 said that subtle effects could occur in a lake-wide basis.
- Our major concern, related in large part to
- 24 TDS, is substantially increased stressors compared to the EA
- 25 predictions. The implications are substantial adverse

- 1 effects the whole lake, for an extended period of time,
- 2 decades, I believe De Beers mentioned a hundred (100) years,
- 3 beyond mine closure.
- Now, we're not saying this will be a dead
- 5 lake. I'll, if you like, I'll use Stella's words, the worst
- 6 thing that could happen would not be a dead lake. You would
- 7 still have a lake with a functioning community, but it would
- 8 be a different community. It would likely look very
- 9 different and not have as many organisms or the same
- 10 organisms as you start out with.
- 11 The effects are likely reversible, we believe,
- 12 so we do agree with De Beers on this, but almost certainly
- 13 not the same community as exists currently. And our reason
- 14 for saying this is based on a lot of experience in terms of
- 15 contaminated sites in other cases where things are changed
- 16 due to stressors.
- 17 The old saying that you can't go home again is
- 18 exactly right. Things move in and take niches. By that I
- 19 mean, livelihoods of other organisms, and there are some
- 20 changes. How different it would be, we can't say. It might
- 21 be quite similar, it might be less similar.
- But basically, again, to reiterate, it's not a
- 23 dead lake, it's -- based mainly on TDS, will be a different
- 24 lake. It will reverse, but not to exactly the same
- 25 community.

1

190

Thank you very much for listening to me.

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3
                         (BRIEF PAUSE)
 4
 5
                   THE CHAIRPERSON:
                                     Thank you, Mr. Chapman.
 6
    Does that conclude your presentation, Mr. Bohnet?
 7
                   MR. SEVN BOHNET: Yes, Mr. Chairman, that
 8
    does conclude our presentation for this section. And maybe I
 9
    can just bring it to your attention, Dr. Peter Chapman has to
    catch a flight at 5:30, so we have a limited amount of time,
10
   here to answer questions, but we'll do our best here.
11
12
                   THE CHAIRPERSON:
                                     Ouestions by the Proponent?
13
    And perhaps if you've questions for Dr. Chapman, you could
14
    ask them first and if you've got further questions for Mr.
15
    Yaremko, bring them second.
16
                   MR. JOHN MCCONNELL:
                                         John McConnell with De
17
            While our technical people are coming up with their
    Beers.
18
    list of questions for Dr. Chapman, I do have a practical
19
    question for Mr. Yaremko, if you'll indulge me to ask that
    first?
20
21
                   THE CHAIRPERSON:
                                     Yes, sir. Go ahead.
2.2
                   MR. JOHN MCCONNELL:
                                        Could we have the
23
    slide -- I think it was the second slide in the presentation?
24
    The one (1) that shows the lake.
25
                                                                   191
 1
                         (BRIEF PAUSE)
 2
 3
                   MR. JOHN MCCONNELL:
                                                Slide 3.
                                         Sure.
 4
    just curious, I mean, you made some comments about wind
 5
    directions and the effects on mixing. Obviously, we haven't
    built this mine yet and I'm just wondering if you have some
 6
 7
    suggestions on better locations for the diffuser than what is
 8
    -- what we've indicated in our EA?
 9
                   THE CHAIRPERSON:
                                      Thank you. Mr. Yaremko...?
10
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(BRIEF PAUSE)

MR. EUGENE YAREMKO:

Actually, I thought

11

12

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14
    about that a bit. And I didn't think there was a much better
    place to put it, other than further out into the lake,
15
    further east out into the lake. But certainly not towards
16
17
    that deeper hole, I wouldn't think.
18
                   MR. JOHN MCCONNELL:
                                         Okay, thank you.
19
                   MR. ROBIN JOHNSTONE:
                                         We have another
20
    question when you're ready, Mr. Chair?
21
                   THE CHAIRPERSON:
                                      Yes, go ahead, Mr.
22
    Johnstone...?
23
                   MR. ROBIN JOHNSTONE:
                                          Okay, Mark Digel,
24
   please?
```

MR. MARK DIGEL:

Mark Digel with Golder

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Associates. I have a question for Dr. Chapman, and if you
 1
 2
    could pull up his presentation and -- and bring up slide 4,
 3
   please?
 4
 5
                         (BRIEF PAUSE)
 6
 7
                   MR. MARK DIGEL:
                                     I'm curious about the
    chronic toxicity threshold that you quote there of -- or
 8
 9
    that's on that table of point zero three nine (.039)
10
    micrograms per litre.
11
                   I'm wondering why, I mean, you're saying that
    you followed the CCME protocol, and I'm wondering why it was
12
13
    based on acute toxicity data, when good chronic toxicity data
    are available for the same species?
14
15
                   THE CHAIRPERSON:
                                      Thank you. Mr. Chapman...?
                   MR. PETER CHAPMAN: Peter Chapman for INAC.
16
17
    As I mention in my presentation, we weren't trying to do an
18
    exhaustive search to make sure that we were getting
    absolutely right numbers.
19
20
                   We simply wanted to illustrate the point --
21
    two (2) points. One (1) that the CCME numbers were
22
    important, and also cadmium is an issue. We both agree on
23
    that.
24
                   Now, we provided you, when -- or, sorry. Let
```

We met the deadline in terms of providing our

me backtrack.

- 1 presentation that included this slide. At that time, De 2 Beers had a number of questions about this and other slides, 3 and they asked our rationale, for instance, where did we get 4 the HT5 concentration.
- We pointed out where in their document we found them, and hopefully that is now adequate. The answer as to how we developed the chronic thresholds, and we provided them that documentation.
- 9 I would have expected that if there would have 10 been questions about the details of those, we would have 11 gotten together to resolve them earlier.
- I'm happy to sit here and discuss small differences in numbers, but in the bigger picture, I think the issue is simply using the CCME numbers, and you know, that cadmium is an issue, we both agree, is a concern, can result in some effects to -- in -- effects to sensitive species.
- THE CHAIRPERSON: Thank you, sir. Mr.
- 19 Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin Johnstone. Thank you for you comments, Peter. The issue that we were getting to is -- is really the -- we understand you provided -- you -- us with some numbers.
- This is also a public Hearing, and we'd certainly like some further clarification, and -- and some of

- 1 those numbers did not make any sense, and I'll -- I'll ask
- 2 Mr. Digel to continue. And I -- I think the other issue is
- 3 that your -- if I'm correct, your representing these numbers
- 4 for illustrative purposes, and I -- I don't feel that that
- 5 really gets us a lot further down the track in terms of the
- 6 environmental assessment.

```
We're certainly very cognizant, and take our
 8
    assessment very seriously around issues like chromium, but
 9
    I'll let Mr. Digel ask the questions.
10
                   THE CHAIRPERSON:
                                      Mr. Digel...?
                   MR. MARK DIGEL: Mark Digel with Golder.
11
12
    I -- I'm not raising this question just to niggle over little
13
    numbers, because I -- I think there's a substantial
    difference, and my -- my concern is, is that, I mean, the
14
15
    CCME procedures say that if you have chronic data for a
16
    species, you should use that chronic data in preference to
17
    the acute data.
                   And what was used for cadmium was an acute
18
```

And what was used for cadmium was an acute value, and it comes up with a much lower, a factor of ten (10) lower concentration, than you would get if you used the chronic data, and the chronic data was a bit -- some of the chronic data was available in the documentation that we provided.

As well, the chronic data, upon which the CCME guideline itself was based, is at least an order -- a factor

195

From the document we sent

```
of ten (10) higher than this level.
 1
                   If you take the lowest observable effects
 2
 3
    level, which is based on the same chronic data that I'm
    talking about, from the CCME guideline, and correct it for
 4
    the one hundred and eighty (180) milligrams per litre of
 5
 6
    hardness that you have here, you wouldn't get a value of
 7
    point zero three nine (.039).
 8
                   You'd actually get a value of point five five
 9
    (.55), which would be comparable, and in fact, even a little
    bit higher than our HC5 concentration and that's why I'm
10
    pointing it out and that's why I'm asking you as to why, for
11
    this particular calculation, you would have used an acute
12
13
    value rather than the chronic data.
14
                                      Thank you.
                                                  Mr. Chapman...?
                   THE CHAIRPERSON:
```

you, what we did was we looked at your data. We did use the

acute data but we corrected with an acute to chronic ratio

and we looked at your acute to chronic ratios in your data.

MR. PETER CHAPMAN:

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16

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19 So we were using your data.
```

```
Now, I'd have to go back and take a look
through your data to see where the chronic data were. If we
missed it and it was there, I apologize, but it wasn't
immediately obvious to us, possibly the same way as it wasn't
immediately obvious to you how we got the HC5 concentration
until you pointed it out.
```

```
The fact remains, cadmium is an issue of
 1
 2
    concern to both of us and the CCME methods need to be used.
 3
                   THE CHAIRPERSON:
                                      Mr. Digel...?
 4
                                     Okay. Just one final point,
                   MR. MARK DIGEL:
 5
    not to belabour it. You mentioned you did use the acute data
 6
    that was in our report and the acute to chronic ratio that we
 7
    -- we had and I'm not disputing any of that.
 8
                   My comment is -- is that there is chronic data
 9
    that's clearly laid out in the CCME guidelines for cadmium.
10
    There's chronic data in the documentation that we provided,
    as well as the CCME procedure clearly states that when you
11
   have chronic data you should use it in preference to acute
12
13
    data with acute to chronic ratio.
14
                   Now, you chose to use an acute to chronic
15
    ratio and the acute data which doesn't agree with the CCME
16
    procedure and if you had followed the CCME procedure you
17
    would have come up with a concentration of point five five
18
    (.55) micrograms per litre. So that's my point and that's
19
    why I'm asking you as to why you would use the acute data.
20
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Chapman...?
21
                   MR. PETER CHAPMAN:
                                        Peter Chapman for INAC.
22
    I don't disagree with appropriate chronic data being used
23
    preferentially to using acute data and correcting for it.
    What I'm saying is that we used the data that we could find
24
```

there. Again, if we missed the chronic, we missed it.

7

8

9

10

```
But it doesn't, as far as I can see, change
anything in terms of cadmium still being an issue of concern
and the CCME guidelines needing to be followed which is
something that Don McDonald had been pressing for quite some
time and had never gotten a proper answer to.
```

THE CHAIRPERSON: Thank you. Just so you know though, those that want to plan your evening. It's very obvious that we're not going to finish by five o'clock so it is the intention of the Board to adjourn at five o'clock for supper and reconvene the Hearings at 6:30 tonight.

So we intend to finish tonight the agenda that we set out today on surface water and fish. So we will come back at 6:30.

Sorry, Mr. Digel, go ahead.

MR. MARK DIGEL: One final question then for clarification is: The reason why I'm -- I'm bringing this up is the maximum predicted concentrations in Snap Lake that are in the EA report for cadmium, it's in table 9.4-19, are point zero six (.06) and point zero seven (.07) micrograms per litre.

Now these concentrations are clearly below the HC5 concentration that we've predicted. They're clearly below the lowest chronic level that -- upon which the CCME guideline was based and upon which this number should have been based.

```
1
                   So the -- the point is is that the maximum
 2
    concentrations of cadmium that you're going to see in the
 3
    Lake are below the lowest chronic effects levels.
                   THE CHAIRPERSON:
 4
                                      Thank you.
                                                  Mr. Chapman...?
 5
                   MR. PETER CHAPMAN:
                                        Peter Chapman for INAC.
    In that case, I'm totally confused because Stella's slide 29
 6
 7
    labelled "Metals, what is expected to change, cadmium" said
    maximum concentrations would occur in less than 1 percent of
 8
    the Lake, would be reached rarely, but it did say it would --
 9
   may affect only the most sensitive species. So it says
10
11
    exactly what I'm saying.
```

- MR. MARK DIGEL: Mark Digel, Golder
 13 Associates. Hopefully one last point. That is true under a
 14 very conservative assumption because the -- the discharge can
- 15 be above the point tree six (.36) concentration, or the CCME
- 16 threshold concentration.
- So, it's possible that somewhere in that initial mix zone, you could get concentrations that are above
- 19 a -- a chronic threshold.
- So, the point is, it's in a -- it's very
- 21 unlikely to occur; if it does occur, it's in an extremely
- 22 small part of the Lake.
- So, we include cadmium as a -- as a metal of
- 24 concern only based on those very conservative assumptions.
- THE CHAIRPERSON: Thank you. Mr. Chapman...?

- 1 MR. PETER CHAPMAN: Peter Chapman, INAC. But,
- 2 remember too, I talk about interactive effects, you know,
- 3 cadmium, if you have a -- cadmium that could have an effect,
- 4 you have low dissolved oxygen. That would be more than
- 5 simply just the cadmium itself. So, you have to look at that
- 6 as well.
- 7 THE CHAIRPERSON: Do you think we could go on
- 8 to the next subject, please. Thank you.
- 9 MS. STELLA SWANSON: Stella Swanson, Golder
- 10 Associates for De Beers. This question is for Peter.
- 11 What would your assessment of the impacts to
- 12 the aquatic plants and animals in Snap Lake be given the
- 13 predicted concentrations in the Environmental Assessment
- 14 Report?
- THE CHAIRPERSON: Mr. Chapman...?
- MR. PETER CHAPMAN: Peter Chapman, with INAC.
- 17 If you're asking me what do I think would happen if the TDS
- 18 didn't increase two (2) to three (3) fold and stayed, I think
- 19 we're basically in agreement.
- I don't see that there would be major changes.
- 21 I think that would be tolerable to the organisms. I have
- 22 some quibbles about not looking at interactive effects, but
- 23 TDS would be the main driver. So, I don't substantially

```
24 disagree with you.
```

THE CHAIRPERSON: Thank you.

200

```
1
                   MS. STELLA SWANSON:
                                        Mr. Chairman, I have one
    (1) other main question. Again, it is for Peter. This is
 2
    Stella Swanson, Golder Associates.
 3
                   On slide number 5, if we could go to slide 5,
 4
 5
   please. At the bottom, in yellow, it is stated --
    concentrations likely to be two (2) to three (3) times
 6
 7
    higher, and this is the concentrations of total dissolved
 8
    solids.
 9
                   My question is: Around that word, likely,
   would you explain why concentrations are likely to be higher,
10
   which implies that they are probably, and not just that it's
11
12
    possible that they would be higher.
13
                   MR. PETER CHAPMAN:
                                       Peter Chapman, INAC.
14
    Because of Ken Raven, because Ken Raven's description of the
    likelihood of this occurring basically indicates that it is
15
16
    likely to me.
17
                   But I, you know, like you, my main expertise
18
                  So, I'm basing this on Ken Raven's
    is aquatics.
19
    interpretation, and his analysis of the information.
20
21
                        (BRIEF PAUSE)
22
23
                   THE CHAIRPERSON:
                                     Is that --
24
                   MR. MARK DIGEL: Mark Digel with Golder
```

201

I believe we're done with questions for Dr.

Associates.

¹ Chapman, are we? No? Momentarily, okay.

If I could ask one question of Gene Yaremko, I

³ would appreciate that.

```
4
                   MR. SEVN BOHNET: Mr. Chairman, it's Sevn
 5
    Bohnet, with DIAND. I was just wondering if maybe you want
    to check and see if anybody else has a couple of quick
 6
 7
    questions for Peter before he has to go, before we get
 8
    into Eugene's questions, maybe?
 9
                   THE CHAIRPERSON: I really have to give the
10
    Proponent the thumbs up, or thumbs down on this. Would --
11
           In the interim, I'm going to take the minute and use
    okay.
12
    it.
13
                   In the interim, are there any others in the
14
    audience, or from Intervenors who have a question for Mr.
15
    Chapman?
                   Mr. O'Reilly. That's why I was looking at
16
17
    you, sir.
18
                   MR. KEVIN O'REILLY: Thank you very much.
19
    Kevin O'Reilly, Canadian Arctic Resource Committee.
20
                   If indeed the TDS does turn out to be two (2)
21
    to three (3) times higher, is there any way in which De Beers
22
    can treat for this? What -- what is the option for them if
23
    treatment was necessary before discharge into the lake?
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Chapman...?
25
                   MR. PETER CHAPMAN:
                                        Peter Chapman, INAC.
                                                               Τ
```

```
1
    don't know, that's not my area of expertise. I'm sorry I
 2
    can't answer that question.
 3
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr.
 4
    Johnstone...?
 5
                   MR. ROBIN JOHNSTONE:
                                         De Beers Canada.
   certainly hope Mr. Chapman -- or Dr. Chapman makes his plane.
 6
 7
    We don't have any further questions. We do have a question
 8
    for Eugene Yaremko, though, please?
 9
                   THE CHAIRPERSON: Go ahead, sir.
10
11
                         (BRIEF PAUSE)
12
13
                   THE CHAIRPERSON:
                                      Thank you.
                                                  DFO have a
14
    question for -- for you, Mr. Chapman.
15
                                                   Julie Dahl,
                   MS. JULIE DAHL:
                                     Yes, sorry.
```

```
16
   Fisheries and Oceans. I do have a quick clarification I'd
    like to seek from Dr. Chapman.
17
18
                   I noticed that, earlier, De Beers had answered
   a question saying they used a draft report when then
19
20
    established their site specific benchmarks. And I just
   wonder whether Dr. Chapman is aware of this draft document
21
22
    and if he recognizes that as a CCME sanctioned approach to
23
    developing the site specific benchmarks?
24
                   THE CHAIRPERSON:
                                      Thank you. Dr. Chapman...?
25
                                        When it comes to
                   MR. PETER CHAPMAN:
```

```
something like CCME, I don't use draft reports. I use reports
 1
 2
    that are finalized, simply because drafts can change and you
 3
    want to make sure you use what is accepted at the time.
 4
                   THE CHAIRPERSON:
                                      Follow up?
                                                  No?
 5
    other questions for Dr. Chapman? Okay. Ms. Crapeau...?
 6
                   MS. RACHEL CRAPEAU:
                                         The concentration is
 7
    likely to be two (2), three (3) times higher, also the worry
 8
    about chromium and stuff and the food of the fish changing.
 9
    Do you see fish surviving in that lake, later on?
10
                   THE CHAIRPERSON:
                                      Dr. Chapman...?
11
                   MR. PETER CHAPMAN:
                                        Peter Chapman, INAC.
    Even under our absolute worst case scenario, we'd still see
12
13
    fish in the lake. We're not sure how many fish there would
14
    be, we're not sure how healthy they'd be, and we're not sure
    which species of fish would be there. You would still have
15
    fish, but we can't say how different it would be than the at
16
17
    present situation, except under TDS levels of two (2) to
18
    three (3) times higher, it would be quite a bit different.
19
                   THE CHAIRPERSON:
                                      Ms. Crapeau...?
20
                   MS. RACHEL CRAPEAU:
                                         Follow-up question,
21
    then. Are the fish likely to come back if things happen to
22
    them, if they've been impaired or if there was anomalies or
23
    something?
24
                                      Dr. Chapman...?
                   THE CHAIRPERSON:
25
                   MR. PETER CHAPMAN:
                                        Peter Chapman, INAC.
```

Still, to

205

- Yes, TDS is not something that's going to persist and be a 1 poison over generations. It will persist and you will have 2 problems for a very long period of time. I mentioned 3 decades, De Beers mentioned a hundred (100) years to 4 recovery, so we're looking at a long time period before 5 6 things come back. 7 I would expect most of the fish species, if 8 not all, to come back. But exactly in what format the final 9 food chain would end up, what they'd be eating and so on, would be another question. 10 11 As I mentioned, you will get recovery, but 12 perhaps not -- but not to exactly the same. And how 13 different it would be, I can't say at this point in time. 14 THE CHAIRPERSON: Ms. Crapeau...? 15 MS. RACHEL CRAPEAU: I just want to share 16 something with you. In our area, Dettah, where we live, we used to get a lot of fish that we call Dedori (phonetic). 17 18 And lately, the last twenty (20), thirty (30) years, we saw the numbers go down. 19 20 We -- the Elders figure that it was because of 21 the effects of the mining activities around here.
- the lake. 24 25

this day, we don't see the numbers of fish coming back. they load that fish, it's probably on the southern part of

So could you see things like -- like that,

1 happening? Like maybe, right around the mine, the fish will

2 disappear but how about the -- the outside or -- or the south

part of the lake, or the west part of the lake, will -- will 3

4 it change the whole area drastically? Just yes or no will be

5 fine.

22

- 6 Well, I'll -- Peter MR. PETER CHAPMAN:
- 7 Chapman, INAC. I'll answer a little bit more than that.
- 8 Certainly, avoidance is a behavioural reaction that has been

- noted by De Beers, that the fish can exhibit as well. And we 9 would do it as well. Hey, if we had a situation we didn't 10 like, we try to move away from it, and fish will tend to do 11 12 that as well, they're pretty good in that respect, so you 13 could very well have changes occurring.
- 14 An example would be what De Beers has already 15 mentioned, the lower dissolved oxygen and avoidance, so they 16 would certainly avoid some of those areas. If it became very 17 salty in some areas compared to others, there'd be avoidance, 18 so there would be changes.
- And, other things that occur; TDS we know for 19 20 instance, one (1) of the things that's fairly sensitive is 21 the fertilization of the egg process in fish, so you could 22 have, depending on where the TDS concentrations are, you 23 could have some effects related to that, and the ability of the fish to produce eggs that are viable that will, you know, 24 25 grow properly, so this could certainly occur.

- 1 THE CHAIRPERSON: Thank you. Dr. Chapman, 2 before you run off, I just have -- have one (1) question, and 3 that is that -- that your comments, your predictions are all 4 based on the premise that concentrations are lightly be --5 are likely to be two (2) to three (3) times higher. 6 However, your not responsible for that 7 prediction that concentrations will be two (2) to three (3) 8 times higher. You're basing that on somebody else's work, 9 correct? MR. PETER CHAPMAN: That is correct. And, if it wasn't found to THE CHAIRPERSON: be two (2) to three (3) times higher, then your predictions
- 10

- 12
- would obviously then change? 13
- 14 MR. PETER CHAPMAN: That is correct.
- 15 THE CHAIRPERSON: Thank you, sir. Mr.
- 16 Digel...?
- 17 Mark Digel with Golder MR. MARK DIGEL:
- 18 Associates. We have one (1) more question, and I quarantee
- 19 it has nothing to do with cadmium.
- 20 THE CHAIRPERSON: Okay, sir.

MR. MARK DIGEL: I'm wondering if -- does
INAC acknowledge that the CCME guidelines for the development
of site specific benchmarks were not finalized at the time
the EA was developed, and in fact, those draft guidelines
were provided by INAC for us to use in the environmental

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1 assessment? 2 Dr. Chapman...? THE CHAIRPERSON: 3 I wasn't -- Peter MR. PETER CHAPMAN: 4 Chapman, INAC. I wasn't involved at the time that this 5 occurred, but Don MacDonald was, as I mentioned earlier, but 6 my understanding is that this did occur. 7 THE CHAIRPERSON: Thank you, sir. They just 8 don't want to let you out. Ms. Blais...? 9 MS. ELAINE BLAIS: Very quickly, Elaine Blais I just -- I just want to clarify with Dr. Chapman 10 11 that, from slides 6 on, is that base on the two (2) to three (3) times higher, or is that based on the present predictions 12 13 presented by De Beers? 14 THE CHAIRPERSON: Which slide were you 15 referring to? 16 MS. ELAINE BLAIS: The presentation -- it --17 it would be, I guess, seven (7), slide 7, on. 18 THE CHAIRPERSON: The one (1) labelled TDS? 19 MS. ELAINE BLAIS: Yeah, the whole pres --20 after slide 6, are all those remaining twelve (12) slides 21 based on the -- the current predictions? 22 MR. PETER CHAPMAN: Peter Chapman, INAC. 23 totally. Slide 7 is TDS, but then slide 8, we talk about 24 phosphorus and dissolved oxygen. The same thing with the 25 next two (2) slides, and then we talk about interactive

```
1
   effects.
 2
                   So, while I said that our predictions would be
   -- my predictions would be similar to those of De Beers if
 3
   TDS didn't increase, they wouldn't be the same, because I
 4
5
   would still be worried about interactive effects, and a few
   other things, and we've already brought up in the hearing
6
7
    that DO might be, to quote De Beers, a little less
8
    conservative based on increased phosphorous, and so on.
9
                   THE CHAIRPERSON:
                                     Thank you, sir. Okay, I
   think you can go, Mr. Chapman.
10
                  MR. PETER CHAPMAN: I would just like to --
11
   Peter Chapman, INAC -- apologize. I have to be down in
12
13
   Louisiana tomorrow for a big presentation, and I apologize to
               I'm sorry.
14
    everyone.
                   THE CHAIRPERSON: Thank you, sir. With --
15
16
   that's a nice seque into supper, so --
17
                   MR. ROBIN JOHNSTONE:
                                        Mr. -- Mr. Chairman, we
18
   had one (1) question for Dr. -- for Eugene.
19
                   THE CHAIRPERSON:
                                      Well, I -- I there are
   probably other questions for him, oh, he needs to go too?
20
    INAC's really batting a thousand (1,000) here, aren't you?
21
22
                   MR. ROBIN JOHNSTONE: It's our final one (1).
23
                   THE CHAIRPERSON: Mr. Johnstone...?
24
                   MR. MARK DIGEL: Mark Digel with Golder
25
                My -- my question relates to your in --
   Associates.
```

```
interpretation of the -- the fetch of -- in Snap Lake.
 1
    understand it, your interpretation is -- is that the --
 2
    that's -- the discharge is located close to the north and
 3
   west shore of the main body, therefore the wind -- the wind -
 4
 5
    - the fetch or the distance between the shoreline and the
   discharge is relatively small and therefore the wind is
 6
 7
    unlikely to affect currents in that area; is that correct?
 8
                                              The wind is likely
                   MR. EUGENE YAREMKO:
                                         No.
   to not -- or to likely -- not likely to develop waves that
 9
   are very high. Relatively low waves in that -- in the
10
   prevailing wind direction at the point of the -- at the point
11
    of the diffuser.
12
```

9

10

11

1213

14

15

16 17

18 19

```
MR. MARK DIGEL: Mark Digel with Golder.
13
   Just as a follow up question. I -- I thought I heard, and
14
    maybe I didn't hear correctly, but I thought you had also
15
    said waves and as well as the currents because it's the
16
    currents rather than the -- the actual waves on the surface
17
    that would break up the stratification and I just -- just for
18
19
    clarification were you referring to the surface waves or the
20
    actual currents?
21
                   MR. EUGENE YAREMKO:
                                         Well, I think they're
22
   both the same thing. I think the waves and the currents are
23
```

both the same thing. I think the waves and the currents are 1 think the currents are generated by -- by and large by 24 the -- by the wind regime; right? There are other factors but I don't think they're quite as important as wind.

210

THE CHAIRPERSON: Mr. Digel...?

MR. MARK DIGEL: Mark Digel with Golder. I

guess my understanding, and in talking to some of our -- of

our hydraulic engineers, is that the -- what really drives

currents in a lake isn't the fetch from the edge of the lake

to a particular point in the lake, but it's actually the

fetch across the whole lake surface.

Because, in essence, what you can get is if you've got the wind blowing in one direction you actually push the water in that direction so you actually pile up the water on the other side of the lake slightly. Then when the wind changes direction, that water will slosh back. Now this is a simplification because it's affected by the symmetry.

So even though you may be on the north -- close to the northeast shore and the wind is coming from the northwest, so from close to the shore, you're still affecting currents in the whole lake because as you move water out of that area from the wind piling up and then the water back in, you're affecting currents in the whole lake.

20 And I'm just wondering if that was factored 21 into your analysis?

THE CHAIRPERSON: Mr. Yaremko, just for Wendy, the last three (3) questions have been answered by Mr. Yaremko representing INAC.

He's not as rushed as Mr. Chapman was.

THE CHAIRPERSON: Are there any questions for

24

25

3

211

```
Gene Yaremko representing INAC. The process you talk about
1
 2
    is sytching (phonetic) and generally to get any -- any -- any
 3
    significant amount of sytching I think you have -- you have
 4
    to have a fairly long -- long lake.
5
                   And, in this case, I would think that -- that
6
    factor would be fairly small in generating a current here.
7
    I'm not saying there's not a current and there will be a
8
   current because the winds are all from different directions,
9
    I just think, my gut feeling is that the current in that area
   may be smaller than -- or relatively small. That's all I'm
10
    trying to say.
11
                                     Mark Digel with Golder.
12
                   MR. MARK DIGEL:
13
    think we have a slight difference of opinion so I have no
14
    further questions.
15
                   THE CHAIRPERSON: We will now have supper.
16
   Well, actually, no because I understand, Mr. Yaremko, you
17
   will not be back after supper. Mr. Jackson, Mr. Bohnet, are
   you prepared to answer questions?
18
19
                   MR. SEVN BOHNET:
                                    Mr. Chairman, Sevn Bohnet
20
   with DIAND.
                Mr. Yaremko is available probably for the next
21
    little while before he goes. And I don't -- I recognize
22
   everybody is getting tired and doesn't want to sit around
23
    late but there -- there is an opportunity, I think from our
```

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```
1 Mr. Yaremko from the floor? Okay. It's supper time. We
```

2 will meet back at 6:30. Thank you.

4 --- Upon recessing at 5:05 p.m.

side of it anyways.

```
--- Upon resuming at 6:37 p.m.
6
7
                   THE CHAIRPERSON:
                                    Okay, we'll continue.
8
   next presentation on my agenda is from the North Slave Metis
   Alliance, Ms. Johnson?
9
10
                   MS. KRIS JOHNSON:
                                      That's correct.
   have one (1) question. I had some Elders here this afternoon
11
    that wanted to make a comment, but they were a little bit
12
13
    tired and didn't want to come back this evening.
                                                      Is it all
14
    right if they comment tomorrow?
15
                   THE CHAIRPERSON:
                                      Well, we have set aside
16
   three (3) hours tomorrow night for Elders to make
17
   presentations to the Board. So if they wish to come tomorrow
18
   night, we'll have a whole three (3) hours for the Elders.
19
20
                         (BRIEF PAUSE)
21
22
                   MS. KRIS JOHNSON: Good evening, my name is
23
                   I will be presenting for the North Slave Metis
   Kris Johnson.
24
   Alliance on the outstanding issues with surface water quality
25
    and aquatic resources.
```

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2 pertain to the questions the Board will seek to answer, that 3 being, is the development likely to have a significant 4 adverse impact on surface water and aquatic resources? Can 5 the impacts be mitigated? And does the development pose 6 significant public concern in regards to surface water and 7 aquatic resources? 8 The issues we'll be looking at are surface 9 water quality and aquatic resources. Will increases in nutrient and sediment in Snap Lake and adjacent lakes, likely 10 have a significant adverse impact on surface water and 11 aquatic resources? 12 13 The addition of phosphorous and nitrate can have dramatic effects on primary and secondary productivity 14 at Snap Lake. Increasing the nutrient levels in Snap Lake 15 will result in increased vital plankton. 16

We'll be examining the final issues as they

3

4

5 6

7 8

9

10

1112

13

14

15

16

17

18

19

20

21

22

17 Additionally, shifts in nutrient balance of the lake can lead to proliferation of toxic cyanobacteria. 18 19 A shift in the nutrient balance may ultimately 20 have impacts on the aquatic resources of Snap Lake as being, zooplankton, benthos -- benthic invertebrates, and fish. 21 22 Trophic status changes in the lake may be 23 significant over time. Development of the project will compress the time frame in which the trophic level of the 24 25 lake changes compared to the natural cycle. Lake level

214

1 fluctuations will effect fish and fish habitat.

De Beers has not provided adequate information and documentation to determine the significant potential for adverse impacts. Nor is there sufficient information to determine the magnitude and extent of adverse impacts.

Potential impacts to aquatic life from mine water and discharge in the Snap Lake has not been fully addressed.

Clarification of nitrogen -- nitro -- nutrient input effects are needed for proper assessment of impacts to the Snap Lake aquatic ecosystem.

Impacts of nutrient release have not been assessed to include food web linkages. Chronic toxicity testing, focusing on potential stimulatory effects of waste water discharge, rather than inhibitory effects, need to be conducted.

End of pipe predictions are based on a 100 percent waste water treatment efficiency, and do not leave room for human or mechanical error.

A more conservative model for phosphorus release must be used before conclusions can be reached regarding impacts of nutrient discharge on productivity.

The Board cannot delegate the assessment of monitoring and mitigation measures to the Mackenzie Valley Land and Water Board without seriously jeopardizing the

25

```
objectives in the Environmental Assessment.
 1
 2
                   Can the impacts be mitigated? De Beers has
 3
   not provided enough information to assess if mitigation of
 4
    adverse impacts is possible.
 5
                   Monitoring programs have yet to be developed.
 6
    Monitoring is essential in order to determine whether impact
 7
    predictions are accurate and can be mitigated.
 8
                   In the absence of sufficient baseline
 9
    information, there's a need to know how monitoring programs
10
    will be developed to show scientific validity and vigor,
    locally or regionally, and how traditional knowledge and
11
    local communities will be involved in monitoring designs.
12
13
                   And again, I have another quote from the
   Mackenzie Valley's -- the guide that they adopted:
14
15
                     "It is only when a development's effects
                     are known and understood that it is
16
                     possible to determine and implement
17
18
                     effective mitigation measures, and to make
                     an informed decision about supporting the
19
20
                     development."
21
                   Is there significant public concern?
22
    following organizations documented unresolved surface water
23
    quality and aquatic resource issues with the Snap Lake
```

Diamond Project: The North Slave Metis Alliance,

Yellowknives Dene First Nation, Dogrib Treaty 11 Council,

```
1
   Lutsel K'e Dene First Nation, Environment Canada, Indian and
2
  Northern Affairs Canada, Department of Fisheries and Oceans.
3
                  What can be done in a further review to remove
4
   the uncertainty surrounding the Snap Lake Diamond Project?
5
                  Baseline data and modeling. Nutrient inputs
6
   must be clarified before a proper assessment of impacts to
7
   the Snap Lake aquatic ecosystem can be complete.
8
                  Impacts of nutrient release have to be
9
   re-assessed to include food web linkages before approval can
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10 be assessed.

There must be a closer examination of 12 potential impacts of flocculent release and development of 13 slow release measures.

A more conservative model for phosphorus release must be used before the Board can assess the impacts of nutrient discharge on the productivity of Snap Lake.

Chronic toxicity testing must be conducted, focusing on potential stimulatory effects of waste water discharge, rather than inhibitory effects, before a proper assessment can be conducted.

The prediction that trophic levels of the lake will change with the project has to be re-evaluated in ecological terms regardless of the lack of water quality guidelines.

A more thorough examination of lake level

217

1 fluctuations and potential effects on fish and fish habitat 2 is necessary to provide a greater level of confidence in the 3 impact predictions.

Validating the regional groundwater flow regime with proper consideration for the faults and fracture zones would allow a proper assessment of post-closure impacts on adjacent lakes.

Monitoring programs. Monitoring programs must be developed. Monitoring is an essential -- is essential in order to determine whether impact predictions are accurate, and as a safeguard to aquatic ecosystems of the project area.

Monitoring programs must include specific objectives, proposed approach, methodology, and traditional knowledge. The monitoring program must address fish resources, population change, fish health, fish habitat and non-fish organisms.

17 Consultation with affected Aboriginal 18 communities must be done to ensure these programs address 19 their concerns and incorporate traditional knowledge equally 20 with western science.

The NSMA and other affected Aboriginal

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- 22 communities must be active participants in the monitoring
- The results of the monitoring program must be 23
- 24 incorporated into an adapted management plan.
- 25 The Board cannot recommend the Snap Lake

218

1 Diamond Project for approval because De Beers has not 2 provided the Board with adequate information to assess if 3 there is likely to be a significant adverse impact on surface 4 water and aquatic resources.

The baseline information that exists does not adequately assess the impacts on surface water quality and aquatic resources of Snap Lake and adjacent lakes.

Given the absence of adequate baseline data, monitoring programs cannot be developed to accurately and adaptively mitigate impacts from the Snap Lake Diamond Project.

12 Monitoring programs must be developed and 13 implemented before any development occurs, to ensure accurate baseline information exists. 14

There remains considerable public concern. 15 16

Again, another quote from the interim guide:

"If it is uncertain, however, whether the project is likely to cause a significant adverse environmental effect, or that the project will cause significant adverse environment effects that may be justified in the circumstances, the project must be referred to a mediator or a review panel."

Is the development likely to have a

significant adverse impact on surface water and aquatic 25

219

1 resources? Yes.

1

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2
                   Can the impacts be mitigated? No, unknown
 3
    impacts cannot be mitigated.
 4
                   Does the development pose significant public
 5
    concern in regards to surface water and aquatic resources?
 6
    Yes.
 7
                   Finally, where there is no sufficient
 8
    information to determine the impacts of a project on the
    environment, the precautionary principle must be applied.
 9
10
    Thank you.
11
                   THE CHAIRPERSON:
                                      Thank you, Ms. Johnson.
12
    And I guess, with the -- the codicil that you put on
    yesterday about your ability to answer questions, does
13
14
    anybody have any questions? Mr. Wilbur...?
15
                   Okay, our Proponent, Mr. Johnstone...?
16
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
17
    Johnstone.
                In reaching the -- your conclusions, has the
18
    North Slave Metis considered the information placed on the
19
    Public Registry since the technical sessions and including
    the phosphorous loading technical memos, algal modelling
20
21
    updates and antrophic change technical memorandums and other
22
    information, including the memo on monitoring?
23
                   THE CHAIRPERSON:
                                      Thank you. Ms. Johnson...?
24
                   MS. KRIS JOHNSON: I can't speak for the
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experts that did the research in this area. As far as I

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   out during that time, I believe they did not look at that
 3
    information. They, I think, before -- anything before
4
   February wasn't included.
5
                   I believe the reports that have been issued
6
    are available on the public registry.
7
                   THE CHAIRPERSON:
                                    Thank you. Mr. Wilbur...?
8
                   MR. STEVE WILBUR: Thank you. Steve Wilbur,
   Dogrib. I just would clarify -- you mentioned that, experts.
9
   And I wanted to know who the experts where, or what their
10
   background was when they did their -- their work, so we know,
11
   basically, where the information's coming from?
12
13
                   THE CHAIRPERSON:
                                     Thank you. Ms. Johnson...?
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know, given the large volumes of information that were put

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14
                   MS. KRIS JOHNSON: It was Stantech
   Consulting, and I have their CV's, if you'd like to look at
15
16
    them.
17
                                      Stantech, is fine.
                   MR. STEVE WILBUR:
18
                   THE CHAIRPERSON:
                                     Thank you very much.
                                                            Any
19
    other questions? No.
20
                   Thank you very much, Ms. Johnson.
21
                   MS. KRIS JOHNSON:
                                      Thank you.
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23
                        (BRIEF PAUSE)
24
25
                   THE CHAIRPERSON: The next presentation is
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Department of Fisheries and Oceans, DFO. And you have a
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 2
    PowerPoint, right?
 3
                   MS. JULIE DAHL: Yes.
 4
 5
                        (BRIEF PAUSE)
 6
7
                   MS. JULIE DAHL: Good evening. My name is
 8
    Julie Dahl, with the Department of Fisheries and Oceans.
 9
                   Department of Fisheries and Oceans has
10
   prepared this presentation. The first part of it, I quess,
    constitutes a little bit of an -- little bit of an
11
    opening -- opening statement that we decided to give now
12
13
    instead.
14
                   Department of Fisheries and Oceans has
15
    participated in the technical review of the proposed project
    since -- since March of 2002, we've made presentations at the
16
17
    technical hearings, and have submitted technical reports and
18
    technical addendums, as per requirements of the Review Board.
19
                   DFO's approach to its technical review, I
20
    think, is much like everyone's approach. I just thought it
21
    might be helpful to -- to lay it out a little bit here.
22
                   I guess, like all departments, we attempt to
   understand the story. We consider all information that comes
23
    forward during the EA process, not just information provided
24
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by the Proponent, but information that is provided by all --

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1 all reviewers.
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We attempt to understand what the components of the project are, what the predicted impacts related to those various components are, what the mitigation measures are; that are either proposed, or possibly available to deal with the impacts. And we look at the, among other things, the magnitude and extent of the residual, or the unmitigated impacts.

9 Ultimately, the attempt to provide 10 recommendations to De Beers, and to the Review Board, on ways 11 to lessen the residual impacts.

And finally, we attempt to make a determination, I guess, little 'd' determination on the acceptability of those predicted residual impacts on the perspective of the DFO's mandate.

Throughout the review process thus far, we have identified a number of issues. I've -- we've tried to summarize the ones that we call resolved.

And I would like to say that there may be some qualifiers required on the term resolved, based on what we've -- we've heard on a couple of items, but I'll -- I'll specify those shortly.

The first item was that of the identification of fish habitat in areas in the effluent zone of influence; that being in Snap Lake.

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De Beers had provided information as a -- in response to an information request on this topic that -- that DFO had submitted.

And we have determined that all species were considered in the assessment, and the determination was that there would be negligible impacts to habitat in that zone of

7 influence.

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The issue of bio-accumulation of metals was -y was also raised. And that is another issue that -- that
appears resolved right now. When we looked at the calculated
values of -- of metals in, specifically, whitefish and lake
trout liver, they were at or below no effect levels.

However, we do caution that perhaps the

However, we do caution that perhaps the potential for bio-accumulation by fish should be monitored.

Nutrient additions and effects. There have been numerous memos out on this topic. With specific reference to dissolved oxygen, it appears that the predicted dissolved oxygen decline is within a natural DO range that has been observed for Snap Lake.

De Beers has committed to monitor DO and sedentary Benthic Invertebrates, and apply adaptive management approaches. And this is one (1) of those resolved issues that may require a bit of a qualifier, here, that in the event that the lake is experiencing one (1) if it's low DO years, for some particular reason, a particularly cold

224

year where the ice-cover is extended and there is a decline in DO, coupled with, perhaps, discharge that results in the higher end of their predicted range, that in combination, would require adapted management approaches. Those approaches haven't really been

Those approaches haven't really been discussed, and at some point, perhaps those should be discussed. It may be as simple as aerating the effluent or some other approach, to address it in -- in those cases.

The other issue was that of increased metals from the waste rock seepage. Again, this issue is, for all intents and purposes resolved, however, the -- the method to resolve it, as we heard a couple of days ago in the discussion of the collection ditches, it might require some further thought.

I guess, there was reference made to
excavating these ditches and allowing the ice to melt out,
followed by further excavation. And this raised some
questions for us that, at some point, we would like to see

- 19 how De Beers proposes to control the rate and extent of 20 horizontal melting in these ditches and how they're going to
- 21 control slumping and erosion during construction.
- We understand they talked about the ditch to
- 23 be possibly lined and have suitable sub-straight to protect
- 24 the banks. That's during final configuration, and we're --
- 25 we're thinking about construction.

- Also, the embankment that they're proposing to build up on the outside of the ditch, next to the lake, in which they're hoping for aggravation of permafrost, we were also curious, now, about the influence of the lake talc on the development of that permafrost.
- Is it close enough to Snap Lake that they may not get the permafrost developing that they were
- 8 anticipating? These are questions that have arisen over the 9 last couple of days of discussion.
- So what that leaves us with is a -- four (4)
- 11 issues that -- that remain unresolved. And I would say that,
- 12 perhaps, the first one (1) is -- is the most easily resolved.
- 13 And the next one (1) more, perhaps a little bit easier and
- 14 the last two (2) still yet to be discussed.
- So the fish habitat assessment, adequacy of
- 16 baseline data, which we've heard a number of times already,
- 17 total dissolved solids and the metals in the discharge of the
- 18 mine effluent.
- 19 Under the topic of fish habitat assessment,
- 20 the Department of Fisheries and Oceans had identified a lack
- 21 of data to support the habitat assessments that De Beers had
- 22 done for the small lakes on the -- on the peninsula.
- In February of this year, De Beers did provide
- 24 a report that clarified their habitat assessment approach and
- 25 their approach to the no net loss accounting. And we felt

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1 that this report had clarified almost all of our issues.

In this report, however, it appeared De Beers had concluded that a total of .00002 habitat units will be impacted and need to be compensated for.

Remember here, that a habitat unit is a value that you get when you multiply the quantity of habitat, usually in metres squared, by its quality. And that's usually a -- a number applied from zero (0) to one (1).

9 It allows you to take lakes of -- of different 10 characteristics and put them all in the same -- same units, 11 or unit list, if you will.

What DFO has concluded, however, is that this number should actually be six (6) habitat units. To be compensated at a rate of 2 to 1, gains to losses.

And the -- the difference is that De Beers has applied a time factor to the impacted habitat, and DFO finds this to be an unacceptable approach to the -- the accounting of habitat impacts.

Under the topic of adequacy of baseline aquatic data, De Beers does not have any baseline data for Benthic invertebrates beyond eight (8) metres depth in Snap Lake.

They are, however, predicting negligible impacts to Benthic species, especially those deep water species that are the ones to be most likely impacted by the

1 TDS plume settling out in deep areas.

The confidence in this prediction is low because of the fact that real data has not been collected,

4 and it's the professional judgment based on -- based on what

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5 should be there, that is used to make the predictions.

And so, to verify these predictions, preproject data are required to measure against project

8 conditions.

9 We had recommended that baseline data be 10 collected before the project begins to impact Snap Lake. De 11 Beers has since acknowledged that lack of specific data, and

- 12 they have committed to collecting samples before operations 13 begin.
- 14 This was contained in writing in a April 23rd,
- 15 document, that I understand was not placed on the public
- 16 registry.
- The issue of total dissolved solids, I guess,
- 18 we've heard -- we've seen all these numbers before, but like
- 19 everyone else, we attempting to make sense of it, so we
- 20 included this in our step wise -- step wise presentation
- 21 here.
- We understand that the baseline TDS
- 23 concentrations in Snap Lake are approximately fifteen (15)
- 24 milligrams per litre.
- 25 And that the maximum concentration, the

- 1 discharge, is predicted at nine hundred and twenty nine (929) 2 milligrams per litre.
- 3 The multi-port diffuser is being proposed as a
- 4 way of inducing rapid mixing to reduce local impacts. Even 5 with this, TDS is still expected to be about three hundred
- 6 and fifty (350) milligrams, under ice, in the whole of the
- 7 lake, reaching four hundred and forty four (444) in the
- 8 vicinity closest to the -- to the diffuser.
- 9 There's been a prediction that the effluent
- 10 will accumulate in deep areas of the lake, due to increased
- 11 density and lack of mixing under -- under ice.
- 12 And again, supported by what we've heard
- 13 today, perhaps there still is a concern that meromictic
- 14 conditions will persist in the summer; especially in the
- 15 deepest holes, where mixing may not actually get down there
- 16 deep enough to mix it out.
- 17 The primary toxicological concern of elevated
- 18 TDS's, and increase in osmotic stress on aquatic biota. And
- 19 we've been hearing that there are some discrepancies with the
- 20 predicted concentrations that we feel need to be resolved,
- 21 because the concerns with loading estimates will have a
- 22 direct bearing on -- on how great the impacts to the TDS may
- 23 become in the Lake.

Specifically the impacts on zooplankton, and we understand that there are no water quality criteria for

229

- 1 TDS, so the effects were evaluated by looking at the specific
- 2 ions that comprise the TDS; specifically, chloride and
- 3 calcium.
- 4 The -- the Environmental Assessment Report had
- 5 stated that the potential calcium concentrations may exceed
- 6 chronic effect levels for cladocerans in up to 10 percent of 7 the lake.
- 8 However, this is followed by a technical memo
- 9 on TDS, where calcium was dismissed as a toxicological
- 10 constituent. I guess we're not sure of -- of the validity of
- 11 -- of dismissing it.
- 12 The chloride was predicted to increase to a
- 13 hundred and seventy seven (177) milligrams per litre, in what
- 14 -- closest to the diffuser.
- 15 And when De Beers had compared these values to
- 16 EPA and Quebec criterion, and had concluded that because the
- 17 predicted values were below these criterion, that there would
- 18 be no effects in Snap Lake.
- 19 Again, if there are still discrepancies on
- 20 what the actual concentrations are going to be in the
- 21 discharge, and if in fact the concentrations are
- 22 underestimated, we could be above the criterium for -- for
- 23 zooplankton.
- 24 For the Benthic Invertebrates. They will be
- 25 exposed to higher concentrations of TDS in the winter. We

- 1 have heard that the plume will settle into deep water. These
- 2 Benthic Invertebrates are unable to migrate away from areas
- 3 to avoid salinity. It's difficult for them to pick up and

4 swim away.

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In the technical memorandum on potential effects of increased TDS, there was reference made to species decline in the North Saskatchewan Lake. This report also referenced a study done in a California river where there was no decline. I guess we have some concern about using data that perhaps is not comparable to Arctic lake systems.

De Beers had stated that they expect a shift in relative species abundance only. Again, this was in the April 23rd memo. However, De Beers does not have any data on the Benthic community at greater than eight (8) metres depth. And the community composition at that depth is assumed.

In the Environmental Assessment Report, there's reference made to effective concentrations of greater than a thousand (1,000) milligrams per litre. Again, if the concentrations truly are underestimated, we could be above the effect level in the EAR.

There's also reference made in the TDS
technical memo, of various chironomid species and the optimal
TDS concentration. And it appears, based on the reference
that's used, that these were all riverine species. And
again, it may not be comparable to Arctic lake systems. And

231

1 if it's not the case, I certainly would like clarification on 2 that.

For fish, I guess we've heard a number of, 4 sort of, conflicting reports on how the fish will fare in 5 Snap Lake at the levels predicted by De Beers, as well as if, 6 in fact, the concentrations do end up being two (2) to three 7 (3) times higher.

The aquatic biota and especially the lake trout, have adapted to low salinity conditions of Snap Lake for thousands of years. The -- we've heard, by De Beers themselves, that the level of effect depends on this adaptation.

And lake trout exhibit the most sensitivity to 14 ion concentrations in water, compared to other species such 15 as whitefish. Whitefish species can tolerate brackish water,

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16 lake trout very rarely, if ever, are found in -- in what we 17 would call brackish water.

Lake trout tend to be a low salinity cold 19 water species, typically not found in high saline waters, 20 they are very few exceptions.

The TDS levels in Snap Lake approaching three hundred fifty (350) milligrams per litre, may not have a direct lethal impact on adult fish, after all, they've been given about twenty (20) years to acclimate. However, there are unknown impacts on reproductive success and the effects

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on more sensitive life stages such as larval fish.

And it is very possible that at the levels predicted by -- by De Beers, that there will be a community shift in the fish populations, due to the competitive advantage that is offered to those species that are less sensitive, namely the whitefish species.

They are, the increased energetics by the -- by the lake trout, may put them at a disadvantage. Again, we must also consider what the level of the impact could be if TDS concentrations are, in fact, underestimated.

Move on to metals. Again, what we could ascertain from the Environmental Assessment Report is that there was quite a sweep of -- of parameters that were considered, that -- and they all exceeded the CCME guidelines at the end of pipe. Of those, cadmium, copper, ammonia and hexavalent chromium exceeded CCME guidelines in 1 percent of Snap Lake.

Site specific benchmarks were derived for cadmium, copper and hexavalent chromium. And cadmium and copper were not carried forward for impact assessment because their concentrations were below the HC5 benchmark value.

22 Chromium was carried forward for assessment as chrome -- as 23 hexavalent chromium.

So cadmium, copper and ammonia were not assessed further for impacts on aquatic biota. I guess the

1 concern is that they weren't carried forward because of the 2 site specific benchmarks. And the benchmarks that were used 3 are less conservative -- are less conservative than the CCME 4 values and therefore have a lower safety factor.

And I guess the question is, would a more conservative approach be more appropriate for a sensitive northern -- northern environment? And also, the benchmark, the site specific benchmark approach used by De Beers, perhaps should be reviewed more closely before being accepted as an alternate to the CCME.

As well, the -- the whole effluent was predicted in the Environmental Assessment Report to be chronically toxic in up to 10 percent of the lake.

The impact was classified as low, but it doesn't appear that it was carried forward in the assessment because there was no acute toxicity anticipated. And if this is the case, then it would underestimate the importance of chronic effects.

CFO identified numerous inconsistencies in the reported forms and concentrations of chromium. We -- we tried up until the eleventh hour to get it straight in our mind, what was going on with the chromium forms. And it's -- it's led to a lot of -- a lot of difficulties in attempting to interpret the predicted levels of chromium and hence what the effects would be.

I'm not sure if we've got the story straight yet, we're still -- there's conflicting numbers in the reports. But I think what we understand is that the total chromium in the -- in the effluent is seven point five (7.5) micrograms per litre. And following the -- the magic of the diffuser, we are left with two point five (2.5) micrograms per litre, within a two hundred and thirty (230) metre zone, or 1 percent of the lake.

It appears that the HC5 value is not achieved until beyond that 1 percent and up to 3 percent of Snap Lake. However, because the -- that two point five (2.5) microgram per litre value is less than the chronic effect values for three (3) of the most sensitive invertebrate species, the effects were rated as negligible.

I guess we're concerned with the derivation of 15 16 the site specific benchmarks and their use, rather than CCME 17 for impact assessment. It appears that De Beers has 18 concluded that impacts could occur in 1 to 3 percent of Snap Lake, and that there could be impacts to up to 5 percent of 19 the aquatic community. But this seems to be rated as -- as 20 21 acceptable or negligible and it may be a questionable 22 approach in a sensitive Arctic environment.

In conclusion, I guess the questions that -that remain for DFO, and I was struggling with whether or not
to call them concerns, uncertainties, questions, what they

were. We're still not 100 percent sure on where we stand on
couple of these issues, and I guess that they pertain
mainly to discharge quality, specifically with respect to TDS

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4 and metals.

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Just to conclude, that the -- the metals, that there are concerns regarding the method of assessment that was used. Site specific benchmarks rather than the more conservative CCME, hence the assessment for impacts of metals may be incomplete for some of the metals.

And for TDS, population community -- and community level shifts may occur at the predicted levels.

And the importance of this can't and shouldn't be discounted.

And I guess the bottom line is that, all impacts may not be positive. Thank you.

THE CHAIRPERSON: Thank you, Ms. Dahl.

16 Questions from the Proponent, Mr. Johnstone...?

MR ROBIN JOHNSTONE: A moment, sir?

THE CHAIRPERSON: Certainly. While they're preparing, I have a question for you, Ms. Dahl. And that is,

20 INAC has stated that -- and I want to use their words,

- 21 concentrations likely to be two (2) to three (3) times
- 22 higher, when they -- they talk about TDS.
- Is that a statement that DFO would agree with,
- 24 or as far as you're concerned, school's still out on that one
- 25 (1)?

- MS. JULIE DAHL: Julie Dahl, Fisheries and Oceans. DFO did not undertake any modelling. We're not the department of modellers in that respect. So, no, we did not
- 4 do our own calculations.
- I cannot say whether or not we support that --
- 6 that conclusion. I'm merely saying, that if it does hold
- 7 true, that it -- that it could reflect as greater than
- 8 anticipated impacts.
- 9 THE CHAIRPERSON: Thank you. Thank you. Mr.
- 10 Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 12 Johnstone. Just to -- to get on the record, I'd like to ask
- 13 this question: Does -- does DFO acknowledge De Beers'
- 14 expressed commitment to continuing discussions to -- related
- 15 to resolving any outstanding compensation requirements?
- THE CHAIRPERSON: Ms. Dahl...?
- MS. JULIE DAHL: Julie Dahl, Fisheries and
- 18 Oceans. Yes.
- MR. ROBIN JOHNSTONE: Great. Okay. And now
- 20 I'd just like to hand over to Dr. Schryer, please.
- MR. RICK SCHRYER: Thank you, Robin. Rick
- 22 Schryer, Golder Associates.
- Julie, are you aware that lake trout, round
- 24 whitefish, Arctic Grayling, Slimy Sculpin, Burbot, and
- 25 Longnose Sucker, which are all found in Snap Lake, have all

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been documented to move in and out of fresh water and into
2
   brackish water in the Arctic waters?
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                   THE CHAIRPERSON: Ms. Dahl...?
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                   MS. JULIE DAHL: Julie Dahl, Fisheries and
5
            Yes, I am aware of the fact that these species will
   move in and out of them if they want to take advantage of
6
7
    something that's better on the other side.
8
                   THE CHAIRPERSON: Thank you. Dr. Schryer...?
9
10
                        (BRIEF PAUSE)
11
12
                   MS. STELLA SWANSON: Stella Swanson, Golder
13
   Associates for De Beers. I have a general point of
    clarification with respect to the slide that talks about the
14
15
    confusion still regarding the chromium, and the difficulties
16
    in interpreting the effects. This is slide 14.
17
                   So this is point of clarification. There were
18
    inconsistencies between the two sections referred to.
   are grammatical, and did not affect the impact assessment.
19
20
                   The bullets that are provided in the slide are
21
   correct, and consistent with a clarification provided by De
22
   Beers to DFO, on April 23rd, 2003. That's the clarification.
23
                   Now, I have a question. And this has to do
   with several slides actually. Slide 10, 13 and 14, in
24
25
   particular.
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1
                   Ms. Dahl, in all three (3) slides, the
 2
    exceedance of CCME guidelines appears to be interpreted as a
   benchmark for effect. Furthermore, the use of the HC5
 3
 4
    benchmarks, is interpreted as De Beers alternative benchmark
 5
    for effect.
 6
                   I quess my first question is:
                                                  Does DFO
 7
    suggest that CCME quidelines provide the threshold for
 8
    effect?
 9
                   And secondly, does DFO understand that HC5
10
    benchmarks are for additional screening, not for the actual
11
    impact assessment?
                                     Thank you. Ms. Dahl...?
12
                   THE CHAIRPERSON:
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13
                   MS. JULIE DAHL: Could you please repeat
    those, one at a time, please.
14
15
                   MS. STELLA SWANSON: Certainly. First
   question, I'll do -- I'll get -- get you to answer the first
16
17
    question, and then I'll go on to the second question.
18
                   So, the first question is: Does DFO suggest
19
    that CCMI -- CCME guidelines provide an effects threshold for
20
    use in assessing impacts?
21
                   MS. JULIE DAHL: Julie Dahl, Fisheries and
22
   Oceans. CCME, as an effects threshold, we do understand that
23
   CCME has the -- usually has a safety factor built into it.
24
                   So, if you were to compare the CCME value
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with -- with lowest effect levels in the literature, you

would likely find that they are in order of magnitude, more

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   conservative.
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                   So, no. I wouldn't say that it is a threshold
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   of effect. I would say that it's -- it's a starting point
5
    for doing an assessment from a most conservative perspective.
6
                   THE CHAIRPERSON: Thank you. Ms. Swanson...?
7
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
8
   Associates.
                Thank you very much. That -- that definitely
   clarifies.
9
10
                   My second question was: With reference to
   your stated concern about the use of the HC5 benchmark, does
11
   DFO understand that those HC5 benchmarks were used for an
12
13
   additional screening step, and not for the final impact
14
    assessment we arrived at?
15
                   THE CHAIRPERSON: Thank you. Ms. Dahl...?
16
                   MS. JULIE DAHL: Julie Dahl, Fisheries and
17
   Oceans. I believe we do recognize that. Perhaps you could,
    in turn, clarify something for me then.
18
19
                   Was it not based on the HC5 value that cadmium
20
    and copper were not carried for -- forward in the assessment?
21
                   THE CHAIRPERSON: Thank you. I'll allow it.
22
                   MS. STELLA SWANSON:
                                        Sorry, Mr. Chairman.
   Stella Swanson, Golder Associates. Yes, that is true because
23
   we are -- we did use the HC5 benchmark as the next step in
24
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25 screening.

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                   So, the HC5 benchmark, which as we now
 2
    clarified earlier today, we did develop using CCME
 3
    guidelines, albeit, draft ones.
 4
                   That is the next level that we go to, to check
 5
    to see if there's any potential for effect. And it's still
 6
    derived very conservatively.
 7
                   THE CHAIRPERSON:
                                     Thank you. Does that help,
 8
   Ms. Dahl?
 9
                   MS. JULIE DAHL:
                                    It does.
                                              If I could be so
10
   bold as to ask --
11
                   THE CHAIRPERSON: Ask another question?
12
    for it. Go for it.
13
                   MS. JULIE DAHL: -- question here.
                                                        I quess,
14
    hypothetically, in the absence of development to site
    specific benchmark, or your HC5, had you only used CCME,
15
16
    would copper and cadmium have been carried forward in the
    assessment, would they have therefore not been screened out?
17
18
                   THE CHAIRPERSON:
                                     Mr. Digel...?
19
                   MR. MARK DIGEL:
                                    Mark Digel, with Golder
20
    Associates.
                 If you look at the maximum concentrations
    predicted in the Environmental Assessment, copper would not
21
22
    have been carried forward in the assessment because the
   maximum copper concentrations are below the CCME guidelines.
23
24
                   For cadmium, the maximum predicted
25
    concentrations are above the CCME guidelines. The maximum --
```

- 1 maximum predicted concentration was point seven (.7), and the
- 2 CCME guideline is point five five (.55) at that
- 3 concentration.
- 4 So, they were slightly above the CCME

- quideline for cadmium, so it was the one that would have been 6 carried forward. 7 THE CHAIRPERSON: Okay. If we can perhaps 8 go -- go back to what -- questions from the Proponent. 9 more questions. 10 MR. ROBIN JOHNSTONE: One moment, Mr. Chair. Thank you, Ms. Dahl. 11 THE CHAIRPERSON: 12 reminded that you didn't answer their -- their question. 13 Do you want them to restate the one that they 14 think you didn't answer? 15 MS. JULIE DAHL: Sure. I thought she -- it 16 was a two (2) part, and that we had addressed it, but, sure. THE CHAIRPERSON: I guess you did answer it. 17 They've got a new question. MR. MARK DIGEL: Mark Digel, with Golder Associates. Just two (2) points of clarification, which I'll -- I'll try to phrase --
- 18 19 20 21 22 THE CHAIRPERSON: Is it a clarification, or is
- it actually a question? 23 24 MR. MARK DIGEL: Well, it's -- I can phrase it
- 25 as a question. It's -- it's --

THE CHAIRPERSON: You can phrase it as a 1 question, is it going to require an answer from Ms. Dahl? 2

3 MR. MARK DIGEL: It will.

4 THE CHAIRPERSON: Okay.

5 MR. MARK DIGEL: Okay. In the Environmental 6 Assessment report, in Table 9.4-19, we predicted maximum

7 concentrations of -- of all of the parameters with -- with

8 quidelines.

9 And in that table, we predicted the maximum concentrations of ammonia at one point one (1.1) to two point 10 one (2.1) milligrams per litre. 11

12 The CCME guideline is -- well, the minimum

13 CCME guideline is five point seven (5.7) milligrams per

litre, so the -- the ammonia guideline, after -- the ammonia 14

15 -- maximum ammonia concentration, after initial mixing, is

16 below the CCME guideline.

```
17
                   And you had stated, in your presentation, that
18
    ammonia was one (1) of the ones that was above the CCME
    quideline in Snap Lake, and I just wanted to clarify if you
19
   were aware that -- that that's not the case?
20
21
    referenced Table 9.4-19.
22
                   THE CHAIRPERSON:
                                     Thank you.
                                                  Ms. Dahl...?
23
                                     Julie Dahl, Fisheries and
                   MS. JULIE DAHL:
            We'll have to check, but the -- we thought that we
24
25
   had taken all of the information directly from the EAR.
```

```
if that is the case, I'll defer to that. But I was under the
 1
 2
    impression we had taken it directly out of the EAR.
 3
    check.
 4
                   THE CHAIRPERSON:
                                      Thank you. One (1) more
 5
    question?
               I'm sorry.
 6
                   MR. MARK DIGEL: Mr. Chairman, if I could
 7
    indulge your patience for one (1) more question.
 8
    relates to a -- a statement mentioned about chronic toxicity.
 9
                   Table 9.4-21 provides the maximum extent of
10
    Snap Lake that could be above a chronic toxicity threshold in
                And that number is 1.1 percent of Snap Lake.
11
    Snap Lake.
12
                   In DFO's presentation, they've stated that
    chronic toxicity could be above the threshold and up to 10
13
14
    percent of the lake. And I just wanted to know if they were
15
    aware that the maximum is 1.1 percent? And reference, Table
16
    9.4-21.
17
                                      Thank you. Ms. Dahl...?
                   THE CHAIRPERSON:
18
19
                         (BRIEF PAUSE)
20
21
                                     Mark Digel with Golder
                   MR. MARK DIGEL:
22
                 If they're looking for it in the presentation, I
    Associates.
23
    should have mentioned this, it's the last major bullet on
24
    Slide 13.
```

```
1
                         (BRIEF PAUSE)
 2
 3
                                     Julie Dahl, Fisheries and
                   MS. JULIE DAHL:
 4
    Oceans. We had taken that from the Environmental Assessment
 5
    Report, page 9-322, where it states that:
 6
                     "The maximum predicted calcium
 7
                     concentrations may approach or slightly
                     exceed chronic effect levels for
 8
 9
                     cladocerans. These effects will be limited
10
                     to less -- less than 10 percent of the
11
                     lake, they will be seasonal."
12
                   We were using, here, less than and up to,
13
    interchangeably.
14
15
                          (BRIEF PAUSE)
16
17
                   THE CHAIRPERSON:
                                      Okay, I take it, that's all
18
    the questions, then? Thank you.
                                      I lost my cheat sheet
19
    there, sorry.
20
                   Do the Yellowknives Dene have a question for
21
    DFO? Ms. Crapeau...?
22
                   MS. RACHEL CRAPEAU:
                                          The -- Rachel for the
23
   Yellowknives Dene.
                        The fish that was mentioned earlier,
    the -- the trout, whitefish, the bottom feeders, all those
24
25
    fishes. If they can travel from fresh water to water with,
```

```
1
   like salt water or even go through brackish water, they don't
   stay in the brackish water for very long, do they?
2
3
                  I think it's just a path that they have to go
4
   through, to get to a better place where they want to go.
5
   that how it goes?
6
                                    Ms. Dahl...?
                  THE CHAIRPERSON:
7
                  MS. JULIE DAHL:
                                    Julie Dahl, Fisheries and
8
            If -- if the species of fish is in an area where
9
   there -- there is a -- a chance of encountering brackish
```

- 10 water, they will enter it, if -- if it's a preferred feeding
 11 area.
 12 But, no, it does not mean that the fish will
- 12 But, no, it does not mean that the fish will 13 preferentially live there, or that if they did, they would 14 survive there.
- THE CHAIRPERSON: Thank you. Ms. Crapeau...?

 MS. RACHEL CRAPEAU: My follow-up question,
- 17 also is that, if the area around, close to the shoreline of
- 18 the site itself where the mine is going to be, if that water
- 19 gets muddy or cloudy, and it's got solids in it and it's all
- 20 dissolved and floating around like in a plume, would that be
- 21 something like brackish water condition?
- THE CHAIRPERSON: Thank you. Ms. Dahl...?
- MS. JULIE DAHL: Julie Dahl, Fisheries and
- 24 Oceans. I wouldn't consider Snap Lake being at three fifty
- 25 (350), I wouldn't consider it brackish. Brackish is far

- 1 saltier than that.
- THE CHAIRPERSON: Perhaps, Ms. Dahl, could

- 3 you give us a, you know, without holding you down, what --
- 4 what would TDS levels be in brackish water? Just for
- 5 reference.
- 6 MS. JULIE DAHL: Fisheries and Oceans, Julie
- 7 Dahl. I can't give you those numbers, but perhaps De Beers
- 8 may have someone there that could give a better ballpark.
- 9 THE CHAIRPERSON: Just to help me out, here,
- 10 Mr. Johnstone?
- MR. ROBIN JOHNSTONE: Mr. Chair, we may not
- 12 have -- be able to tell you what the conversion rate between
- 13 cubic metres and gallons are. We've got a salinity
- 14 conversion table.
- So, brackish water, on this -- that's
- 16 bracketed by that -- would range from six thousand (6,000) to
- 17 twelve thousand (12,000) milligrams per litre.
- 18 THE CHAIRPERSON: Thank you for that
- 19 assistance, sir. Questions of DFO? Well, INAC's -- I'm
- 20 sorry. Oh, Rachel, sorry.
- MS. RACHEL CRAPEAU: My other question of DFO

6

12

13

1415

16

1718

19

20

21

2223

2425

1

- 22 is that, earlier, we heard, the next person, not Mr. Chapman
- 23 but the -- the other INAC expert, mentioned that the diffuser
- 24 should be not where they -- they are proposing to put it, but
- 25 maybe on the eastern part of the lake. That way, that with

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I was wondering if DFO agreed with -- with that idea, because I was wondering if -- if the winds blew the solids all over the lake, it would really interfere with the -- the fish.

```
7 THE CHAIRPERSON: Thank you. Ms. Dahl...?
8 MS. JULIE DAHL: Fisheries and Oceans, Julie
9 Dahl. Rachel, I'm -- hopefully I didn't mishear your
10 question. You were asking where the diffuser should be
```

11 located, perhaps? Was that your question?

THE CHAIRPERSON: Ms. Dahl, in the presentation by INAC, Yaremko -- Mr. Yaremko suggested that it might be better if the diffuser was moved east in the lake, because of prevailing winds. And that's the -- the point that Ms. Crapeau was asking, would you agree with that, that perhaps the diffuser could be moved to a better area? Or do you even know, is it something you've even considered? MS. JULIE DAHL: Yes, I -- I'm not sure,

exactly, where -- where -- whether or not moving it further east is best. I would just say that you want to make sure you're avoiding an identified spawning area or a shallow rearing area or somewhere where a more sensitive life stage would definitely be --

THE CHAIRPERSON: Thank you. Ms. Crapeau...?

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MS. RACHEL CRAPEAU: One (1) more. In De

```
2
    Beers map, Figure 9.4-12, the information on their -- their
 3
    map it says:
 4
                     "Maximum extent of water concentrations
 5
                     that were predicted to be above a site
                     specific benchmark. Chronic toxicity
 6
 7
                     threshold, or a Canadian Water Quality
 8
                     quideline in Snap Lake."
 9
                   And it shows a blue area in front of the site
    where the mine's going to be, and then also in that channel.
10
                   And it seems like it's going to be like a
11
12
    cut-off channel, and I was wondering if that might have an
    effect on the -- the fish that are wanting to move out of
13
    Snap Lake towards MacKay Lake, or in the other lakes that
14
   way. If it will interrupt their -- their travel route?
15
16
                   THE CHAIRPERSON: Thank you. Were you
17
    referencing the De Beers' presentation slide, or from the EA,
18
    I'm sorry?
19
                   Do you have that, Ms. Dahl?
20
                   MS. JULIE DAHL: No, I do not.
21
                   MS. RACHEL CRAPEAU: We can wait for an answer
2.2
   until tomorrow, or...
                   THE CHAIRPERSON: What page number in the --
23
24
    figure number, sorry.
                           9.4 - 12?
25
                   MS. RACHEL CRAPEAU: Yes.
```

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```
2
                   MS. JULIE DAHL: I have the figure here.
                                                              Ι
 3
   believe the question was, will the -- will the increase
 4
    solidity in that -- that narrow, prevent fish from -- from
 5
    accessing that -- that north arm.
 6
                   I honestly can't answer that. I'm not sure.
 7
                   THE CHAIRPERSON: Thank you. Ms. Crapeau.
 8
                   MS. RACHEL CRAPEAU:
                                        My worry was that the
    Elders had said that fish travel from Snap Lake and on
 9
    towards our hunting, fishing, and trapping grounds at MacKay
10
11
    Lake.
12
                   And that if fish are going to be interrupted
    in their travels, it might be a good idea if -- I kind of,
13
```

THE CHAIRPERSON: Thank you.

- 14 like, support the diffuser being somewhere else.
- 15 That was just my point I was trying to make.
- 16 Thank you.
- 17 THE CHAIRPERSON: Thank you very much. Okay.
- 18 INAC's not here.
- 19 Chamber Mines isn't here.
- 20 Northwest Territories Metis Nation are not
- 21 here.
- North Slave Metis Alliance, do you have
- 23 questions for DFO?
- Dogrib Treaty 11? Ms. Teillet...?
- MS. JEAN TEILLET: I have one (1) topic, and

- 1 then Dr. Wilbur has some.
- 2 My question is for the Department of Fisheries
- 3 and Oceans. And I need to, sort of, set it up a little bit.
- 4 And bring back my long memory of diamond mining, and diamond
- 5 ore assessment hearings in the Northwest Territories, and
- 6 remind us of what happened back in 1996, when we were dealing
- 7 with BHP, and the issue of the DFO's no net loss policy and
- 8 the compensation fund.
- 9 I'd like to remind everybody that back then,
- 10 the issue -- the idea was that there was going to be a
- 11 habitat compensation fund established, and there was going to
- 12 be close involvement with aboriginal groups, there was going
- 13 to be money dispersed on various, but unknown, lake habitat
- 14 compensation projects. And that was supposed to be all in
- 15 accordance with DFO's no net loss policy.
- Now, as of last year, when we did the BHP
- 17 Water Board new pipes Hearing, no successful, like-for-like,
- 18 lake habitat compensation had been proposed, discussed, or
- 19 even -- certainly not achieved.
- We are now in '95, I guess, from the EIS.
- 21 '96, from the hearing to 2003. My question, Ms. Dahl, I
- 22 understand -- and Robin Johnstone's question to you was,
- 23 whether you agreed that you had -- you were in the process of
- 24 agreeing to a compensation fund, you agreed, we've seen some
- 25 correspondence in the course of this Review about that.

```
1
                   And my question is: Has anything ever
 2
    happened in the Northwest Territories, in -- by way of
 3
    compensating for lake habitat, to your knowledge?
 4
                   THE CHAIRPERSON:
                                     Thank you.
                                                 Ms. Dahl...?
 5
                   MS. JULIE DAHL:
                                    Julie Dahl, Fisheries and
 6
             The topic of the habitat compensation fund is one
    Oceans.
 7
    that has come up a number of times, and I'll be the first to
    admit that the track record with this is not -- has not been
 8
 9
    the best.
10
                   To clarify, De Beers, we are not contemplating
    anything to do with the compensation fund for De Beers.
11
    compensation fund was established as a one (1) time approach
12
13
    for the original BHP project, has not been repeated since.
14
                   The impact for the De Beers project, we will
15
    take the approach as we have with other attempted -- lately,
   with other proponents, is we will attempt to do on site,
16
    like-for-like compensation to the extent possible, to try to
17
18
    benefit the impacted populations to the extent possible.
19
                   If there are residual habitat units that need
20
    to be compensated for, we have agreed to move those
    compensation efforts off site, provided we can find suitable
21
22
    places to move it to.
23
                   We have initiated conversation with numerous
24
    aboriginal groups to attempt to develop a habitat
```

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- 1 where efforts would be best spent to achieve habitat 2 compensation.
- We wanted to ensure that we located the sites,

compensation database, that would identify for us locations

- 4 and identified the sites, with full involvement of Aboriginal
- 5 people.

25

6 We don't have much of a list now. We're still

- trying to work with -- with various groups to develop that 8 list.
- 9 What comes up on the list now are abandoned 10 mine sites, to go in and do some efforts there. There are currently two (2) projects that have been funded under the --11 12 under the fund.
- 13 There are currently three (3) projects that 14 are being evaluated right now for further projects, under the fund, to retrieve habitat gains. 15
- 16 It's been a long, slow process. It's been a complicated process, but I'm still confident that we will see 17 18 the habitat gains that we're striving for.
- 19 Thank you. Ms. Teillet...? THE CHAIRPERSON: 20 MS. JEAN TEILLET: Supplementary, Mr. Chair.
- 21 Ms. Dahl, is that the same answer you gave me last year? MS. JULIE DAHL: It could be. 22
- 23 unfortunate that we are not able to just take the money, get 24 the projects, and go and spend it.
- 25 We are attempting to do it with involvement of

- Aboriginal groups, and it has been a very long, slow, 1
- 2 arduous, process; and, yeah, we're going to keep on working
- 3 on it.

- 4 THE CHAIRPERSON: Thank you.
- 5 MS. JEAN TEILLET: A final comment before I
- 6 pass this over to Dr. Wilbur. It -- it's very difficult
- for -- I represent the Dogrib Treaty 11 Council, and it's 7
- 8 very difficult to hear continually the -- the we keep trying
- to work with Aboriginal people, as an -- as an excuse for the 9
- fact that nothing has happened with this fund. 10
- 11 And to our ears and eyes, it looks like
- 12 nothing more than a tax on the Company, that goes and sits in
- 13 DFO's coffers and never goes anywhere else.
- Now, I'll pass it over to --15 THE CHAIRPERSON: Thank you, Ms. Teillet.
- 16 MS. JEAN TEILLET: -- Dr. Wilbur.
- 17 THE CHAIRPERSON: Dr. Wilbur, do you actually
- 18 have a question?

- MR. STEVE WILBUR: Do you want me to clarify that? Steve Wilbur, for the Dogrib. I just want to follow up very simply, and ask Julie a question about the habitat that will be compen -- that they're asking to be compensated for.
- And I want to know where are -- are these habitats that are -- you're asking for compensation?

- THE CHAIRPERSON: Thank you. Ms. Dahl...?

 MS. JULIE DAHL: The habitats to be

 compensated for are on the Snap Lake peninsula, in the -
 that are influenced directly by the mine's footprint.

 MR. STEVE WILBUR: Steve Wilbur. Are any of

 these within the Snap Lake proper, or just some of the inland

 lakes?
- MS. JULIE DAHL: No, they are the inland 9 lakes, the small ponds as contained. There is a habitat 10 assessment report, that I believe, forms part of the public 11 registry.
- I don't have it at my fingertips right now, but it details the habitat assessment and the stream assessment that we've done on the -- the ponds and streams on the peninsula.
- MR. STEVE WILBUR: Steve Wilbur. So you don't consider any of the habitat in Snap Lake needing compensation?
- MS. JULIE DAHL: Julie Dahl, Fisheries and Oceans. Habitat compensation, which comes out of habitat authorizations, is a last resort. It is not our first choice to authorize impacts.
- 23 The first choice is to mitigate those impacts. 24 And only when it is -- it proves impossible to mitigate, we 25 will look at the residuals to see whether or not the, you

```
know, what -- what is left after mitigation, causes a harmful
 1
 2
    alteration to habitat.
                   And if it does, then and only then can we look
 3
 4
    at authorizing it and seeking compensation. Section 35 of
    the Fisheries Act is -- contemplates physical alterations
 5
 6
    that are to be compensated for.
 7
                                      Thank you. Dr. Wilbur...?
                   THE CHAIRPERSON:
 8
                   MR. STEVE WILBUR: Steve Wilbur.
                                                      I quess,
 9
    haven't we heard that the area right around the diffuser will
    have some negative effects to fish and fish habitat?
10
11
                   THE CHAIRPERSON: Ms. Dahl...?
12
13
                         (BRIEF PAUSE)
14
15
                   MS. JULIE DAHL: Julie Dahl, Fisheries and
    Oceans. Yes, the -- the diffuser, it's understandable that
16
17
    it's going to be physically located in an area, and have --
18
    and have the effluent diffused in that area.
19
                   It was deemed that that -- that habitat was
20
    of, I guess we would call, marginal quality and that the
21
    impacts were considered not to be harmful, to -- to the
22
    extent of -- of where we would start to consider it a
23
    physical alteration.
24
                                      Thank you, Ms. Dahl.
                   THE CHAIRPERSON:
                                                            Mr.
25
    Wilbur...?
```

```
1
                   MR. STEVE WILBUR: Steve Wilbur. Having not
 2
   memorized the habitat map that's over there, I can't -- I
3
    guess her answer, I'll just have to accept.
 4
                   I have a couple more questions for her,
5
   though, just on -- on her presentation. One (1) was, it had
   to do with the topic of bio-accumulation of metals. And I
6
7
   was just -- wanted to be -- be certain about what her
8
    assessment was based on.
9
                   And, Julie, I -- I think you said that you did
   not consider this bio-accumulation -- you -- you considered
10
    that -- that issue resolved, bio-accumulation of metals.
11
```

- I was -- wanted to be sure that you used -- did you use De
 Beers' estimates when you considered, or did you use the
 potential range of -- of values?

 What -- what did you use when you -- when you
 came to that conclusion?
- THE CHAIRPERSON: Thank you. Ms. Dahl...?

 MS. JULIE DAHL: Julie Dahl, Fisheries and
 Oceans. And I'll let Dave Balint address that.
- MR. DAVID BALINT: Fishers and Oceans looked at the bio-accumulation potential of cadmium and chromium.
- 22 We used De Beers' figures, did an analysis. We had a
- 23 consultant look at those numbers and he derived different
- 24 levels than De Beers did, but these levels were still under
- 25 the effects.

As we had mentioned in our reports, in our addendum and I think our technical report, was mentioned that it still came in below the threshold levels, according to those effects. There would be, perhaps, a problem if someone ate lake trout livers as their sole diet.

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So someone would have to just have fish livers and that would be the only thing they would eat before there would be a problem.

9 THE CHAIRPERSON: Thank you. Mr. Wilbur...? 10 MR. STEVE WILBUR: Thank you. Steve Wilbur.

11 So one (1) followup on that, if -- so you used De Beers'

12 numbers when you were making assessments, and I guess we've

13 heard that there might -- listening to various parties,

14 there's some question as to the -- the range of those values.

If -- if the values -- I guess I wonder how

16 close are we to these -- these effect thresholds, if the

17 numbers are actually slightly higher?

MR. DAVID BALINT: The numbers -- it's Dave

19 Balint for Fisheries and Oceans. The numbers that we used or

20 looked at, where we looked at their calculations, our

- 21 consultant did his own derivation on some different levels
- 22 and arrived at a different number.

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We don't understand how -- this is with

- 24 bio-concentrations factors. We're not quite sure how they
- 25 derived theirs but our calculations came to a lower number.

- 1 It is very close to that threshold level that you would see 2 in liver tissue.
- THE CHAIRPERSON: Thank you. Mr. Wilbur...?

 MR. STEVE WILBUR: One (1) more question and
- 5 that has to do with, there was a slide that Julie had up that
- 6 said, predicted DO decline within the natural range of DO
- 7 decline. I don't have the slide presentation so I can't tell
- 8 you what number it is.
- 9 But I guess the -- the numbers -- the -- what
- 10 you had indicated was that the predicted dissolved oxygen
- 11 decline was within the natural range of what they observed DO
- 12 declining. And I guess that's a little different than how I
- 13 understood what De Beers had said, that there was going to be
- 14 a one (1) to two point two (2.2) milligrams per litre
- 15 decrease, lower than what's currently in Snap Lake.
- 16 So could you clarify what she meant by, within
- 17 the natural range of DO decline?
- THE CHAIRPERSON: Thank you. Ms. Dahl...?
- 19 Oh, sorry.
- 20 MR. DAVID BALINT: Dave Balint for Fisheries
- 21 and Oceans. I believe the range as stated in the
- 22 Environmental Assessment Report and subsequent documents was
- 23 between five (5) to eight (8) milligrams per litre. And with
- 24 the decrease of one (1) to two (2) milligrams per litre, the
- 25 range would go down to three (3) to seven (7).

- 1 Our consultants and other individuals within
- 2 DFO had ascertained that that variation may be somewhat
- 3 natural, and it would depend on conditions during the winter.

```
Because that level is within that range of five (5) to eight
5
    (8), from three (3) to seven (7), it was deemed to be of a
    small effect.
6
7
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib.
    think what -- what De Beers did was take that one (1) to two
8
   point two (2.2) milligrams per litre and -- and subtract that
9
    from what was existing, based on their assessment.
10
11
                   And I guess my question is, what's the lowest
12
   DO value that you would expect to occur in Snap Lake, and is
    that lower than the natural range that exists now?
13
14
                   MR. DAVID BALINT: My -- my -- Dave Balint
15
   with DFO.
               The range that we are expecting in this is, as we
16
    understand from their reports, would be from three (3) to
    seven (7). So three (3) is -- would be that lowest value.
17
18
                   MR. STEVE WILBUR:
                                       Steve Wilbur.
19
   wanted to clarify.
                        I think the numbers from the baseline
20
   data in -- that were collected this winter, are actually
21
    lower than the -- the net value of lower than three (3). So
    I wanted to be clear on that.
22
23
                   THE CHAIRPERSON:
                                     Thank you, sir. Questions?
24
                   Government of the Northwest Territories?
                   Environment Canada?
25
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```
1
                   Lutsel K'e?
 2
                   MS. FLORENCE CATHOLIQUE: I don't have any
 3
   questions but I find it mind boggling. But I think that,
4
   under the -- the water licence, we are going to get another
5
    chance to question this part of -- of it. So I will just
6
   wait for that.
7
                   THE CHAIRPERSON:
                                      Thank you. Okay, before we
   go to the next presentation, we'll just take a guick five (5)
8
   minute break and let us do what we have to do.
9
10
11
    --- Upon recessing at 7:54 p.m.
12
    --- Upon resuming at 8:06 p.m.
13
14
                   THE CHAIRPERSON: Okay, we'll continue. And
```

we have presentation from Dogrib Treaty 11, Steve Wilbur.

- And as -- as yesterday, Mr. Wilbur's computer is not working so he's going to read his presentation onto the record, and then he will get us copies of it once he finds himself a computer that works.
- 20 Mr. Wilbur...?
- 21 MR. STEVE WILBUR: Thank you. Steve Wilbur
- 22 from Dogrib. I'm going to read semi-slow.
- Throughout the EAIS process, there's been much
- 24 concern expressed by various parties regarding the issues
- 25 associated with the predicted effects of mine water discharge

- 1 into Snap Lake, and resulting potential changes in water 2 quality and impacts to aquatic life.
- 3 De Beers has responded to these concerns by
- 4 gathering additional data, undertaking further study or
- 5 elaborating on existing analyses to try and answer these
- 6 questions and these concerns. And many of these concerns
- 7 have been answered, and we appreciate their effort.
- 8 At this time we would like to use -- we'd like
- 9 to focus on some key areas that we'd like to clarify, or
- 10 don't believe have been adequately addressed. The issues
- 11 involve, basically, five (5) topics and that is: the change
- 12 in phosphorous balance, reduced dissolved oxygen
- 13 concentrations, the effect of total dissolved solids, impacts
- 14 to Benthic Invertebrates and interactive effects.
- The first one (1) is phosphorous. Based on
- 16 the latest analyses and documents from De Beers in their
- 17 February report, the proposed Snap Lake mine will increase
- 18 bio-available phosphorous in Snap Lake, which will in turn
- 19 likely increase primary production in the lake, and
- 20 potentially secondary production.
- Before I go any further I want to comment on
- 22 that, a lot of what I'm saying is not from me but from my --
- 23 from my experts, and so I may not be able to clarify some of
- 24 the points that -- if anybody asks me questions on it.
- THE CHAIRPERSON: You won't be the first one

(1) at these Hearings, Mr. Wilbur. Continue. 1 2 MR. STEVE WILBUR: De Beers has projected 3 that the baseline conditions of Snap Lake reflect a system 4 that exhibits both oligotrophic and mesotrophic conditions. 5 We would concur with this conclusion based 6 upon the plankton community representations they have provided and the nutrient profiles indicated, assuming their 7 8 estimates of phosphorous concentrations are valid. 9 According to the February, 2003 report, 10 baseline average total phosphorous represented by De Beers, is eight (8) milligrams per litre with a range of two (2) --11 12 of one (1) to twenty-six (26) over a three (3) year monitoring period. 13 14 De Beers also indicates that the range of 15 phosphorous predicted in Snap Lake is from four (4) to one 16 hundred and ten (110), with a median of ten (10) milligrams -- micrograms per litre. They state that this range is 17 similar to current inflows from streams entering the lake, 18 19 which is in the range of six (6) to twenty (20) micrograms 20 per litre. 21 So the comment here is, the maximum projected 22 concentration is more than five (5) fold greater than the 23 maximum current inflow concentration.

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1 concentrations in the lake, we believe the most appropriate

disproportionally effect the mean and median baseline

- 2 comparisons to make are between the projected peak
- 3 concentrations from the mine operation versus the peak inflow

Since pulse episodic inflow events both

- 4 concentrations. And in effect, the concentrations used for
- 5 impact analyses should be higher than that offered by De
- 6 Beers.

24

- 7 Conclusions regarding the effects of the
- 8 phosphorous enrichment on zooplankton community structure are

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- 9 less clear and remain speculative. For example, De Beers' 10 February, 2003 report identifies that the shallow water areas 11 are dominated by Rotifera, representing 65 to 83 percent of 12 the total numbers recovered in sampling.
- The representation of impact to the zooplankton community focussed on Daphnia copepod, that's a water flea, right?. One (1) of our points of concern relative to the discharge into the lake was whether it would occur in an area of particularly concentrated sensitive organisms.
- Since Rotifers are particularly important in nutrient re-cycling in lakes, they may have a disproportionately important role in maintaining nutrient balance relative to the total biomass.
- The potential impacts to this component of the zooplankton community have not been considered and the effects of Rotifera inertia habitats are a concern.

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Overall, we would agree that the projected increase in phosphorous will have an effect on phytoplankton abundance that is unlikely to greatly effect zooplankton community composition. However, the composition and biomass of the zooplankton community should be monitored through the projects operation, to gauge potential long term shifts.

Now I'd like to talk about dissolved oxygen. The potential effects on aquatic organisms due to reduced DO concentrations are greater than that indicated by De Beers.

De Beers contends that the predicted decreases in dissolved oxygen will not impact aquatic life. Yet at the same time, they acknowledge that nearly 10 percent of the lake surface area could be expected to experience reduced dissolved oxygen.

Now, throughout the day I've heard variations on this 10 percent number, I -- and I don't really know how accurate that is, but that's the number that I -- my expert came up with and I -- I think I heard somebody else refer to it, today. So I'm going to assume that that 10 percent is valid.

They further contend that areas of impact will not effect spawning shoals, presumably of lake trout. This conclusion suggests that all spawning shoals have been mapped and that an overlay of the projected areas of reduced DO have been produced.

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So in essence, have we mapped -- have we taken the -- the reduced DO and -- and compared it to where these spawning shoals are and be able to assess that impact? I --I haven't seen any information in tech reports to verify that that's been -- been done.

We are concerned about some of the reasoning reported in De Beers February 2000 document. Perhaps we have misinterpreted the information, but De Beers makes a major assumption about behaviour of fish under ice cover that may be -- may be flawed.

They assume that lake trout will seek out shallow areas in the winter because that's where better forage can be found. In fact, very little food consumption occurs during the winter, and in the winter, water temperatures are stratified in the reverse, as indicated by De Beers.

In the absence of an oxygen restricted environment, the fish will be found in the warmest waters they can find. So in my mind, it's unclear how fish in the Snap Lake, and particularly the lake trout, are going to react to a depressed dissolved oxygen environment in perhaps where -- where it's warmer. And currently and in the future, how they'll utilize these deeper zones.

This is in contrast to De Beers statement regarding -- I'll go on.

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Twenty-one (21) of the fifty (50) monitoring stations for DO had existing dissolved oxygen concentrations at or near the bottom that were considered stressful or lethal to some elements. What these data show is that the fish are likely already restricted to some habitats and are getting by in some of the habitats when conditions are already marginal.

Further, six (6) of the stations were in what was defined as shallow habitats, thus invalidating the hypothesis that such habitat would be inherently available if deep water habitat were to encounter further depressions in dissolved oxygen.

More information is needed on where exactly we might expect to find, based on lake currents and organic deposition rates, the lowest dissolved oxygen in winter. I might add that the change in dissolved oxygen concentrations, over time, has not been modelled or analysed quantitatively.

Some of these areas are probably already represented by some of the stations sampled. What's probably more important are those areas on the margin. Those areas currently on the margin between acceptable and unacceptable could be unsuitable for fish from the increased biological oxygen demand resulting from the project action.

Winter kill is often the limiting factor controlling population density in northern fish populations.

1 Any factor that has the potential to increase this kill, be

267

2 it truncating acceptable habitat from water quality

3 impairment or what have you, certainly must be considered an 4 impact.

De Beers has still not shown which areas of the lake will have depressed DO for what length of time and how these areas may change over time and in particular which species may be effected. Further, there are deep holes with

9 low dissolved oxygen. It's unsure how fish will utilize

10 these zones. And this -- if they avoid it, they could be

11 construed as a temporary loss of fish habitat.

So De Beers -- in our estimation, De Beers

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should provide the area and volume of the lake of depressed 13 DO conditions that will be below relevant criteria, and 14 15 identify the duration of this impact, the zones of impact, preferably with -- and the potential habitats and species 16 effected, in order to -- to continue with an assessment. 17 18 With respect to the whole lake, if oxygen levels drop below five point five (5.5) milligrams per litre 19 in any area of the lake, this is an alteration in fish 20 habitat, which must be considered a negative impact. 21 22 And I would refer to the diagram that was presented today, that showed the -- it was a cross-section 23 24 that showed the percentage of -- of the water column that was reduced DO below the -- the criteria. 25

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1 And I'd like to see that type of information 2 expanded throughout the whole lake so we get a better idea 3 of -- of where these negative impacts are actually occurring. 4 Now, with respect to total dissolved solids, 5 the February report summarized potential for toxicity for 6 elevated TDS to aquatic organisms, and also considered other 7 potential mechanisms of effect. 8 According to De Beers, calcium and chloride 9

are expected to increase significantly in Snap Lake as a result of mine discharge. Baseline TDS in the lake, as we've seen, is fifteen (15) milligrams per litre and mine operations are projected to increase this TDS, in De Beers estimation, to around three hundred and fifty (350) milligrams per litre, lakewide.

I might add that, based on others' analysis, this concentration may be significantly higher, especially in deeper zones of the lake during the winter. And currently, the median calcium baseline the lake is one point three (1.3) milligrams per litre, and the median chloride concentration is less than point two (.2) milligrams per litre.

According to De Beers' analysis, mine operations are expected to increase lakewide calcium concentrations to a maximum of eighty-eight (88) milligrams per litre, and to a hundred and thirteen (113) milligrams per 25 litre within the mixing zone.

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                   Chloride concentrations are expected to
 2
    increase, as we have heard, a hundred and thirty-seven (137)
   milligrams per litre lakewide, and a hundred and seventy-
 3
 4
    seven (177) milligrams per litre within the mixing zone.
                   So in essence, the calcium chloride ratio will
 5
   be altered significantly in the lake, from a baseline of
 6
 7
    roughly 6:1, to an operational ratio of nearly 1:2.
 8
                   De Beers has concluded that the projected
 9
    increase in TDS, as reflected in calcium and chloride
10
    concentrations, should not have a toxilogical significance.
    We would generally agree that this is likely correct,
11
12
    although the chloride ion concentration criteria, as
    indicated by US EPA of three hundred and seventy-two (372)
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14
    milligrams per litre, is referencing its toxicity when
    kellated (phonetic) with sodium.
15
16
                   And US EPA also indicates that he toxicity of
    chloride ion may increase when coupled with calcium.
17
                                                           So it's
18
    not entirely sure if that consideration was -- was -- if that
19
    was considered.
20
                   The potential for the increased salt
    concentration to effective reproductive viability of lake
21
22
    trout and other fish species, was considered in De Beers
23
    February report.
24
                   And the conclusions regarding the lack of
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1 supported well with an array of field findings from lakes,

potential effects from the increased salinity in the lake are

- 2 where lake trout thrive under higher salinities than those
- 3 projected for Snap Lake.

25

4 We don't disagree with De Beers reasoning,

5 that acutely toxic effects on juvenile and adult trout from

6 increased TDS project would not occur, given their

7 assumptions regarding potential increase in TDS.

I might add that it's based on the assumptions up to three hundred and fifty (350) milligrams per litre, not the higher -- potentially higher concentrations that could occur.

However, the potential for inducing chronic mineralization in the kidneys of lake trout and other species of fish, we don't believe that's been considered. Under most conditions, this occurs when dietary ratios of calcium and magnesium are not optimum.

Anecdotal evidence suggests that waters enriched in calcium may also lead to the condition when other ions dissolve in the water are not in balance.

Chronic mineralization has predominantly been observed in culture systems, but it is possible that an environmental disturbance altering the salt balance in a natural system, would lead to this pathological condition.

24 And this would never be looked for in a standard toxicity

25 test.

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So if TDS concentrations are indeed higher, and I say this not based solely on INAC's analysis, but on -on reviews of data presented yesterday regarding potential range of TDS concentrations in the deeper zones to be mined, where we'd have less certainty of -- regarding the actual values that will be encountered.

TDS concentrations in Snap Lake might be significantly higher than predicted. Then the potential negative effects would not be limited to Snap Lake, but to downstream waters as well.

So this is important to put in context. If we are just limiting our analysis to Snap Lake at the three

13 hundred and fifty (350) threshold, but let's just say it's a

14 five hundred (500) threshold or a six hundred (600)

15 milligrams per litre threshold, we have to start considering

16 effects downstream, not just in Snap Lake.

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17 Interactive effects, impacts to Benthic 18 Invertebrates is my next topic. Impacts to Benthic 19 Invertebrates from phosphorous enrichment cannot be predicted 20 from the information provided.

Impacts are likely. in some basins, due to dissolved oxygen depression. Supposition indicating the areas effected by low dissolved oxygen will be re-colonized after oxygen levels return to normal is probably accurate, however, the ability to re-colonize and re-establish a

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1 healthy Benthic Invertebrate population will be predicated 2 upon the frequency of this insult.

Thus if dissolved oxygen levels fall repeatedly or regularly during the mine operation, it is unlikely that a stable and diverse Benthic fauna community will develop. And a habitat that would otherwise support fish will be compromised to do so over the course of the operation of the mine.

Since some of the Benthic Invertebrates represent a significant food source for juvenile salmonoids, frequent fluctuations in the Benthos will likely affect the early life stage survival of lake trout at times during the operation of the mine.

The importance of juvenile salmonoids in the early diet -- now, I got that wrong -- the importance of something -- and I'm going to spell this, because I don't know how to pronounce it. I think it's chironomids, C-H-I-R-O-N-O-M-I-D-S -- the importance of this species in the early diet of juvenile lake trout should not be overlooked.

The February 2003 report concludes that no change in the food supply to fish is predicted, as a result of phosphorus enrichment, but also, in the same report, it is acknowledged that it is uncertain if dissolved oxygen levels in the Benthos could reach concentrations below three (3)

- 1 milligrams per litre.
- So, we're asking, how can a prediction of no
- 3 effect be made from such uncertainty?
- 4 The last topic I'd like to talk about is
- 5 interactive effects. The Proponent attempted to address the
- 6 issue of interactive effects of the predicted changes to
- 7 water quality, and aquatic community in a recent document.
- 8 De Beers claims that the state of science does
- 9 not allow a quantitative prediction of the net result of
- 10 these individual stresses to be determined.
- 11 Therefore, they developed a more qualitative,
- 12 or subjective approach based on quote, unquote, "weight of
- 13 evidence", to examine the issues.
- We don't believe that their results are
- 15 convincing, and they leave still a considerable amount of
- 16 doubt.
- 17 The work does not provide any increased
- 18 accuracy as to what will happen if the project proceeds. The
- 19 uncertainty surrounding the predictions of individual
- 20 components that would be loaded into Snap Lake, their
- 21 behaviour and distribution within the Lake itself, and
- 22 particularly, the net interactive effects of these on the
- 23 aquatic ecosystems has not been narrowed by the weight of
- 24 evidence approach, as depicted by the slide -- by -- by the
- 25 table on slide 35 of Stella Swanson's presentation earlier
- 274

- 1 today.
- We also note that the additive and synergistic
- 3 effects have still have not been addressed, for example, the
- 4 relationship of predicted changes in water quality in aquatic
- 5 community to potential changes between aquatic and
- 6 terrestrial ecosystem interactions.
- 7 In addition, an example would be, what is the
- 8 effect of reduced Benthic productivity, and reduced Benthic
- 9 community structure on various fish species, population, or

- 10 fish biomass? That hasn't been addressed.
- 11 Also, what would be the effect on reduced, or
- 12 increased fish populations, or fish biomass on wildlife that
- 13 use -- that eat this fish?
- 14 Further, what competitive advantages and
- 15 disadvantages are being created amongst the various species
- 16 as a result of this change in community structure?
- 17 These -- there are major changes that we're
- 18 going to see in Snap Lake, and I guess we've heard lots of
- 19 them, so I don't need to -- to go through and list them all,
- 20 but the -- the effects are serious issues for the Board to
- 21 consider for its understanding of the overall net effect of
- 22 the mine-related changes in Snap Lake that should guide
- 23 responsible determination of the acceptability of the
- 24 project.
- Yesterday, I related some concepts regarding

- 1 uncertainty, in the likelihood of events or impacts, and we
- 2 should be aware that it is what is being proposed for Snap
- 3 Lake, and I don't believe we have a precedent for this
- 4 activity in an arctic and sub-arctic, and I'm concerned about
- 5 De Beers use of the terms sure and certain in the context of
- 6 much uncertainty with a number of issues.
- 7 Certainly, good scientific methodology
- 8 requires that the uncertainties be recognized, and I don't --
- 9 they are talking about lay -- while they're talking about
- 10 layers of safety, I see lots of layers of uncertainty in the
- 11 analysis.
- We should be aware that, even with the
- 13 uncertainty of effects, we are still running on -- running an
- 14 experiment to prove or disprove hypotheses put together --
- 15 put forward by -- by De Beers, and I'll stop there. Thank
- 16 you.
- 17 THE CHAIRPERSON: Thank you, sir. Questions
- 18 for Mr. Wilbur?
- MR. JOHN McCONNELL: John McConnell with De
- 20 Beers.
- THE CHAIRPERSON: Mr. McConnell...?

MR. JOHN McCONNELL: Yeah, I -- I guess given that Dr. Wilbur indicated he wouldn't be prepared to answer technical questions, I guess in spirit of moving the Hearing forward, we have no questions.

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                   THE CHAIRPERSON: Thank you. I believe he
   said he might not be able to answer some of the questions,
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 3
   not all of them, but thank you very much.
4
                   MR. STEVE WILBUR:
                                       If he wants to ask, I can
5
    -- I can answer some, but some of the types of ones I can't.
6
                   THE CHAIRPERSON:
                                      No, once an offer's made,
7
    I'm not turning it down.
                               Thank you. Ms. Crapeau...?
8
                   MS. RACHEL CRAPEAU: Question for Dr. Wilbur.
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   Rachel from Yellowknives Dene. Are you suggesting that the
   diffuser where it's been proposed to be put in the Lake be
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   put in the -- that north inlet part of -- of the footprint,
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12
    and are you suggesting that it goes in...
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: Thank you, as far as --
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                   MS. RACHEL CRAPEAU: I just -- I just wanted
18
   a clarification on where -- where you're suggesting that they
19
   move the diffuser to?
20
                   THE CHAIRPERSON: Could you describe it, it's
21
   really hard to pick it up in the public record when it's a
22
   picture.
             Just...
23
                   MR. TIM BYERS:
                                    Sorry. The north -- north
   arm, so basically, somewhere north of -- sorry, this is Tim
24
   Byers with the Yellowknives -- suggesting -- are you
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1 suggesting, Steve, that it could be repositioned, the

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2
   diffuser, somewhere in the vicinity of the north arm, north
 3
    of the North Pile?
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                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Wilbur...?
5
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
   don't remember saying anything about relocation of the
6
               I think that was -- had been offered by others.
7
8
    think that definitely needs to be looked at, if it can reduce
9
    impacts, and uncertainties.
10
                   THE CHAIRPERSON:
                                      Thank you. Ms. Crapeau...?
11
                   MS. RACHEL CRAPEAU:
                                         Follow-up question for
   the Dogrib Treaty 11 Council. You brought up maybe moving
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13
    the diffuser, but the question of the fish habitat fund was
   brought up by your table.
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                   I was wondering if such a thing will be talked
16
    about in the future, where you be at the table to discuss
17
    this fish habitat work, or something, like, with the -- with
18
    the Company?
19
                   THE CHAIRPERSON:
                                      Ms. Teillet...?
20
                   MS. JEAN TEILLET:
                                       It's my understanding that
21
    the fish habitat compensation agreement is between the
   Proponent and DFO, not -- and the Aboriginal people have no
22
   part of that agreement. It's a bi-party agreement.
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However, if -- if Ms. Crapeau is asking

whether if and when DFO ever decides to -- or -- or is able

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    to put together some means of actually using some of that
 2
    funds that they've been collecting, it's my understanding
 3
    that the Dogribs are certainly prepared to participate in
    anything that is put forward by way of countering some of the
 4
 5
    environmental damage that's done by projects in the Northwest
 6
    Territories, and particularly in the Mackenzie Valley Region.
 7
                   So, I guess the short answer is yes, Rachel.
 8
                   THE CHAIRPERSON: Thank you, Ms. Teillet.
 9
    Ms. Crapeau...?
10
                   MS. RACHEL CRAPEAU:
                                         In any case, from my
    last experience with the DHB3 pipes, we would have liked to
11
   have been present when the fisheries authorization was
12
13
    designed.
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14 If this fisheries authorization is going to be 15 designed for De Beers, would you like to be there too, as an 16 Aboriginal group? 17 Thank you. I'm sure DFO THE CHAIRPERSON: 18 has noted your statement. 19 20 (BRIEF PAUSE) 21 22 THE CHAIRPERSON: Any other questions for Mr. 23 Wilbur? 24 MS. JEAN TEILLET: I just want to say yes to 25 Rachel.

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THE CHAIRPERSON: Okay, if not, we've got a small change in the agenda, and I appreciate the cooperation of Environment Canada, who have gracefully allowed Lutsel K'e to make the next presentation.
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(BRIEF PAUSE)

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MS. FLORENCE CATHOLIQUE: Good afternoon, or good evening everybody. I'm having a bit of a -- I'm catching a cold -- a Yellowknife cold here.

So, I will -- I will read the -- the presentation that we've submitted in English, and then Elder J. B. Rabesca will then talk, and then, the recommendations will be done by our Youth, Kyle Enzoe.

15 16

(BRIEF PAUSE)

17

MS. FLORENCE CATHOLIQUE: The Na Yaghe Kue lies within the watershed of the Tache Deze, the Lockhart River. Tache Deze is home to the Ts'akui Theda, The Old Lady of the Falls, an important site to -- for us, the Denesoline people.

23 This spiritual site is very important to the 24 community of Lutsel K'e and others. The water that flows 25 through this system is sacred to the people, because they are

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connected to this spiritual site. It is for this reason that the community is very concerned about the water, and the Na Yaghe Kue area, and the potential risk posed by the De Beer Canada Project. The Ts'akui Theda, The Old Lady of the Falls, on the Lockhart River, is downstream of the proposed mining project. The following aspects of mining activity and its impact on water quality in the Tache Deze are a concern to the Denesoline. Quote from a concern by a community member: "What happens when they explode the rocks? Everything -- the dust spreads out everywhere. If that happens, the fish will die, or get spoiled, then they flood area and they -- and the land dies. The overflow kills the plants. The fish starts to eat these plants from the land, and they die. The water we drink will also be spoiled. There are lots -- large dynamite explosions on the mine in the water. It's very low. I think it will kill the fish. They shouldn't use so many explosives." The concern the Elders have about impacts on

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1 quality.
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migratory birds relate to the concern about impact on water

² The animals, birds, live on the -- on the

³ land. They drink the water. They will feel the effects.

⁴ And the fish -- fish in the region of the Na

⁵ Yaghe Kue are valued for many different reasons, and in

⁶ different geographic areas. At -- at least twelve (12)

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7 different species of fish are commonly harvested in lakes
8 throughout the study region.
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The lake trout is called lue zane in Dene Yati and is among the most commonly harvest species, along with the lue and the luecho, whitefish. Both species are valued for their relative abundance, especially in late spring and summer, when caribou are scarce.

People value fresh fish, and would also dry 15 and store it for future use for themselves, and for their 16 dogs.

Okay, now J.B. will speak.

1718

(THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

19 20

MR. J.B. RABESCA: I'm not -- I'm not talking by the -- which is written down on paper. I'm talking by experience.

I have -- I have fished for about twenty (20) years with a fishing -- with a fish net, and then I had fish

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- 1 -- I went guiding. I had seen all the fish plants, like I've 2 been around this Great Slave Lake, and I work there, and then 3 I went to an Ananocho (phonetic) Lake trapping in winter, and 4 -- and during the winter, I used to set nets for my dogs --5 in order to feed my dogs.
- And, so far, I have never seen any fish that were contaminated, or fish that looked really poor. Those fishes were very good at those times.
- And, then this Stark Lake mining came up, and now we're having a lot of problems with fish in -- in our own lackyards -- in our backyard with the -- which is Stark Lake.

12 The fish have worms in there, and then there 13 was a lot of people had looked at it, and so we went to -- to

14 Ananocho Lake, there was ten (10) Elders there, and we got

15 there by plane, and then we borrowed boat from the fish camp

16 there, and we set nets just to test the fish, and the fishes

17 were just black.

18 Their skin was black. It's because when the

- 19 land is flooded, the fish eat from the plants on the land, so 20 this is what happened to the fish out there.
- Before, a lot of our Elders, and the people
- 22 that were raised around that area have been raised on that
- 23 lake. The reserve is connection to the Ananocho Lake, and
- 24 there is fish at all over, it was plentiful.
- Me and my dad, when we do -- go -- when we

- 1 used to go hunting, where we used to look for where the ice
- 2 was thinner, so that we could set -- we could ice fish there.
- 3 So, this is what happens when the land is
- 4 flooded over. And this can't be reclaimed, no matter how
- 5 hard you try, you can't ever reclaim a land that spoiled --
- 6 that -- a land that's spoiled.
- 7 For -- this is what we had experienced in the
- 8 past. I know that De Beers are going -- going to work on the
- 9 land and bare lands, and there's a lot of watershed around
- 10 that land.
- 11 They can't tell us nothing will be -- will be
- 12 spoiled or contaminated because I know by experience, of how
- 13 you have to respect the land.
- So, these are the things that I have seen with
- 15 both my eyes, this is what I have experienced.
- 16 Even in Stark Lake which is right -- and the
- 17 Snap Lake when the -- if the water is spoiled after the
- 18 closing of the mine, you guys would go home and make all the
- 19 money, we're the ones that are going to be holding the bag
- 20 for you guys, of all the land that's spoiled, and the
- 21 caribou, and the animals, and the birds, the plants.
- 22 Because this land -- there are all animals
- 23 that live on the land, they feed off the land. There is a
- 24 lot of people and animals alike depend on that land and that
- 25 water.

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So, I've been sitting here all day waiting
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 2
    for -- for my turn to speak, and I'm an Elder, so I'm very
 3
    tired right now, but this is what I wanted to say.
 4
                   Thank you for letting me speak.
 5
                   MR. KYLE ENZOE: De Beers Canada has said that
 6
    their project will have a significant impact on the water,
 7
    fish, and in Na Yaghe Kue region.
 8
                   However, we do not feel those visions can be
 9
    quaranteed, therefore we recommend that outgoing monitoring,
    based on Denesoline traditional ecological knowledge part of
10
    the project and its effects on the fish and water be carried
11
12
    out.
13
                   Monitoring should be focused on the key
14
    indicators of water quality and health of the fish; including
15
    water levels, water quality, respect of the water.
16
                   Thank you.
17
                   MS. FLORENCE CATHOLIQUE: Also, in regards to
   monitoring a fish size, fat, color, organs, and the
18
19
    population and diversity, and on parasites.
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                   More specific study and monitoring should also
21
    be done in respect to the following questions and concerns
    that I raised yesterday, in regards to water ground flow and
22
23
    contamination, and the waste water discharges.
24
                   Marci.
25
                   THE CHAIRPERSON: Thank you very much.
                                                            No
```

```
1
    questions?
                No.
 2
                   Any questions from the floor? Ms. Crapeau...?
 3
                   MS. RACHEL CRAPEAU:
                                        Rachel, I'm the
 4
    Yellowknives Dene First Nation. I wanted to know if Joe
 5
    Rabesca thought about how the monitoring should go? What he
   thought, maybe, monitoring of the fish, or monitoring of the
 6
 7
    water. How they wanted to do the traditional ecological
 8
    knowledge work in that area?
 9
10
            (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
11
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- MR. J.B. RABESCA: We have to have respect for 13 the fish. So, we have to watch out for the fish that's not 14 contaminated, especially in the lake.
- I know what -- how the fish is contaminated.
- 16 I know what it looks like when it's contaminated, but you can 17 tell the difference between a healthy fish and a fish that's 18 not healthy.
- 19 When we check the fish over at Stark Lake, we 20 set the nets in the water and as soon as we took the nets out 21 that next day, we knew the fish were very unhealthy.
- So, that's why we cut it open, and then we checked in there. Sure enough, there's all kinds of parasites in that fish.
- 25 And around that area too, it used to be a

1 small village around there one time because people used to

2 live in -- harvest fish around that area.

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And now, because of all that flooding, 4 there's -- that water moves and doesn't freeze anymore, so we

5 lost two (2) of our individual trappers and hunters that went

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6 through the ice. And we didn't even get compensation for 7 those people.

8 Even though we said something, there's no 9 compensation at all. And there's been lots been saying, but 10 we still have this dispute going on.

And those people -- two (2) people that we lost, they still have a -- their children are still living, and his wife is still alive, and nobody's got compensated.

14 And here he's trying to support his family when he went out 15 trapping.

Nobody helps us, even though there's all kinds of mining companies that's coming on our land, and we're not getting any benefits or resources from them.

So, if they had listened to us, and that -that Ananocho Lake wouldn't have flooded. The reason that
we're talking about fish is because it's very important as
our source of diet -- our main source of diet.

That's what I live on. That's my main diet is

- 24 fish. So, I want that fish to be monitored around Snap Lake,
- 25 and also the water. I want it to be monitored thoroughly.

```
And I'm not reading from any documents, but
I'm talking from the bottom of my heart and my mind.
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THE CHAIRPERSON: Any additional questions?

4 If not I would -- Mr. Wilbur, please keep in mind that the

5 Elder is tired. Thank you.

MR. STEVE WILBUR: Steve Wilbur, Dogrib. I 7 just wanted to just follow up with his -- Elder's comment 8 about his observation of the fish.

And I was wondering if when -- when you saw
the -- these affected fish, could you see any changes in the
water, or were they not that obvious?

12 13

(THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

14

MR. J.B. RABESCA: I said that Ananocho Lake was flooded, but it didn't look like -- the water looks clear, but it was only the fish that was contaminated.

And also, the trees were all in the water.

19 And one time, there was an island there. And there's no 20 island, and the water's all flooded over.

So, here -- and there's all the trees, and

22 they're all dead too, that were sticking out of the water.

23 So, that's why the fish had start eating off the plants from

24 the inland then, not plants from under -- from the lake, so

25 that's why the fish was contaminated.

- 1 And when you go there for fishing with
- 2 fishing -- with tourists, there's a lot of fish there, but
- 3 now we don't go there anymore.

25

1

Act.

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file:///Y|/text%20Day%203.htm
 4
                   This is that Stark Lake area. I've been
 5
    guiding for the last -- about fifteen (15) years around that
    area, and the fish is not -- is contaminated, so we don't
 6
 7
   have any fish around there anymore. That's Stark Lake, that
 8
    near Lutsel K'e.
 9
                   THE CHAIRPERSON: Thank you very much.
   will now move to the presentation by Environment Canada.
10
11
12
                          (BRIEF PAUSE)
13
14
                   MS. ANNE WILSON: Thank you. Good evening,
15
    Mr. Chair, and Members of the Board. My name is Anne Wilson,
    I'm with Environment Canada.
16
17
                   With me tonight is Gary Grove, who will join
18
    me in presenting on behalf of Environment Canada.
19
    slide, please.
20
                   We didn't do opening comments. I'll just say
21
    a word about our responsibilities. Our departmental mandate
    is described in our written submissions so far.
22
23
                   Briefly, Environment Canada has responsibility
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for protection of the environment under the Department of

Environment Act and the Canadian Environmental Protection

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2 Legislation which is administered by EC, 3 includes: Section 36 of the Fisheries Act, for protection of 4 water quality in waters frequented by fish. 5 Other legislation administered by EC, includes 6 the Migratory Birds Convention Act, and the Species At Risk 7 Act. Next slide, please. Let me know if my speed is okay. I -- I think 8 9 we don't have translators, so I won't go as slowly as I 10 might, if that's all right. Thank you. 11 THE CHAIRPERSON: That's fine. 12 MS. ANNE WILSON: Environment Canada has been extensively involved in this review, and would like to 13 commend De Beers for involving stake holders, and technical 14 15 staff, at an early stage.

Over the course of this review, many of the issues raised by EC have been resolved through clarification, and through development and/or commitment to additional mitigation measures.

Some of the issues that have been resolved, as outlined in addenda, include: water management, specifically storage and treatment capacity; groundwater issues, such as quality, quantity, and impacts on the north and northeast lakes; surface water quality, such as phosphorus modeling, seepage collection, and treatment options; also, the effects

1 of total dissolved solids. And a range of predictions for 2 various scenarios have been provided.

This presentation will outline the issues that were outstanding when our technical addendum was filed. And Environment Canada would like to note that there will be details on all issues that will have to be worked out at the regulatory stage.

To give you a quick overview, this presentation will cover our basis for accepting the water quality predictions, and go on to issues resolved since the addenda were filed, including; water treatment optimization, specifically for dissolved metals, total dissolved solids, with respect to the density plume, a slide on air quality monitoring, followed by some general comments, and some thoughts on monitoring.

At this point I will turn the presentation over to Gary Grove. Gary is a groundwater specialist with the National Water Research Institute in Saskatoon.

MR. GARY GROVE: Thank you. As we heard during the hydro-geology hearings yesterday, the quality of the connate water largely dictates the concerns with the quality of the mine water effluent.

23 There was considerable discussion about which 24 samples were representative of connate water. It -- the 25 approach we have taken is to give equal weight to all

23

24

25

```
samples, including the original nine (9) samples that were
 1
    presented -- this is equal weight to all the water samples
 2
 3
    from the ground, including the nine (9) samples that were
 4
    originally presented in the Environmental Assessment Report.
 5
                   The seven (7) samples from the North Lakes
 6
    Program, and the six (6) additional samples from the Advanced
 7
    Exploration Program reported in the technical memorandum on
 8
    mine water assessment and variability.
 9
                   We considered them all. The average TDS and
    chloride concentrations changed by less than 10 percent from
10
    those used in the Environmental Assessment Report.
11
12
                   It is my belief that the random collection of
    a large number of additional samples is not going to
13
14
    significantly change or alter the values used in the
15
    Environmental Assessment Report.
16
                   Now, in the mine water and variability Report,
17
    De Beers has examined several variations in connate water
18
    quality and flows. Next slide, please.
19
                   The TDS concentrations in the mine water
20
    discharge for these variability scenarios, ranged from less
21
    than those -- less than the predictions in the Environmental
```

Assessment Report, to 53 percent greater than the case

the proportions of connate versus lake water, rates of flow

There are still uncertainties associated with

assessed in the Environmental Assessment Report.

- into the mine, and the amount of -- of saline water up-welling.

 In the mine water variability assessment, the expected plus one (1) standard deviation increase in the connate water quality, generated the largest increase of 53 percent in total dissolved solids in the mine water discharge.
- 8 This scenario is meant to bracket some of the

13 14

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9 uncertainty noted above. Environment Canada also recognizes 10 that several conservative assumptions have been used during 11 modeling of the mine water discharge quantity and quality.

Therefore, Environment Canada considers the expected plus one (1) standard deviation increase in connate water quality represents a reasonable worst case scenario for the quality of the mine water discharge.

Thank you.

MS. ANNE WILSON: Okay. Next slide. So, the next issue I'll touch on is water treatment. De Beers -- I'm sorry, Environment Canada had previously questioned water treatment optimization.

And in response, De Beers had provided a technical memo, entitled Summary of Water Treatment Process Development Selection and Comparison of Alternatives, which satisfied us that the full consideration had been given to identifying the best available practical treatment.

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In that document, De Beers clarified what options were explored, the criteria used in screening the options, why some of them were discarded, what the final flow sheet configuration for the treatment plant would look like, and where and how treatment contingencies have been built into the process.

Environment Canada required clarification further to that, on the removal of dissolved metals. This clarification was provided in a teleconference call on April 10th, followed up by a memo from De Beers on April 16th, and meeting notes, and that memo, are on the public registry.

12 The -- in response to our concerns, De Beers 13 has clarified that levels of dissolved metals observed during 14 the pilot test work were very low.

15 And my understanding is, these were below 16 levels that you could treat to, even. This is due to 17 solubility controls inherent in the waste stream. The pH 18 kept the metals from being very soluble.

One (1) thing that we weren't sure about was metals that might be measured as dissolved. It was explained

- 21 to us, it could actually be associated with colloids; that's
- 22 when the metal element is attached to a very fine particle,
- 23 it will pass through a .4 or 5 micron-filter, and be
- mistakenly measured as a dissolved, when it is truly a 24
- 25 particulate.

5

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19 20

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1 And the treatment contingencies that have been 2 planned for are able to remove colloid associated metals. So 3 that was a concern that was addressed.

Also, with respect to water treatment, De Beers committed to optimizing effluent quality using real time monitoring and treatment adjustment.

We heard that concern earlier from others, that they will have meters on the effluent, measuring conductivity, measuring turbidity, to know what treatment is needed and how to adjust it, to get the very best treatment.

So, on the water treatment, Environment 11

12 Canada's position is that we are satisfied that options were adequately explored, and that De Beers will use monitoring, 13

adaptive management, and best available technology 14

15 economically achievable to minimize impacts on Snap Lake.

Next, we'll look at total dissolved solids.

The Environmental Assessment predicts that after the initial mixing, the denser water will sink to the bottom of the lake.

Environment Canada raised concerns that denser water on the lake bottom would resist mixing, and possibly

21 those heavier layers would persist throughout the summer.

22 Our concern was that this could isolate the

23 deeper areas of the lake, and possibly result in reduced 24

dissolved oxygen at the bottom.

De Beers clarified that it was true that

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under ice the plume is unlikely to mix much with the lake water beyond the initial discharge mixing. The density difference will be small but sufficient to cause the mixed water to sink to the bottom and the density difference is small enough that the lake will mix each summer due to wind and current.

Examples were provided of mixing between the lake waters and the effluent. It appears the density gradient would be less than 50 milligrams per litre and this difference between the initially mixed water and the lake water will decline as the lake TDS levels rise.

Environment Canada is satisfied that the plume will mix under open water conditions given the energy from wind, from heat and we do expect though that monitorings will have to be rigorous and action thresholds should be developed to ensure that mixing does occur.

In the event that action is required, De Beers has committed to optimising dispersion of effluent in response to the monitoring information.

We only have one slide on air quality and I'm not an air person so I'm just going to read this and I'll take any questions back to our air expert if there are any.

With respect to air quality the position of 24 Environment Canada is that polluting up to a limit is not 25 acceptable. De Beers emissions are predicted to approach

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1 some of the guideline values. Most notably for particulate 2 matter.

So Environment Canada sought clarification that De Beers would monitor both PM10 and DM2.5 to ensure that their emissions are indeed below the Canada-wide standards guidelines.

Environment Canada is available to assist in designing the monitoring plan and De Beers has undertaken to conducting that monitoring as requested.

10 A few general comments. Throughout the review 11 Environment Canada has recommended that De Beers minimise 12 environmental impact through monitoring combined with

16 17

18 19

2021

22

23

13 adaptive management and through use of the best available 14 technology economically achievable.

Issues that have been listed here are resolved provided that monitoring and adaptive management are employed to ensure that the predictions presented in the EA and supporting documents are accurate.

The biggest one we had was the -- the predictions being based so heavily on the mine water quality and being satisfied that those predictions are reasonable allowed us to develop the conclusion that the other predictions are also credible on their own basis as well.

The last item is monitoring and monitoring, of course, is key to confirming predictions and identifying how

- 1 effective the mitigation is or whether further measures are
- 2 needed. For example, the Company is committed to using
- 3 monitoring results to continue to field calibrate the water
- 4 quality modelling done for nutrient effects.
- 5 This is a key to detecting changes that may
- 6 lead to unacceptable effects so that action can be
- 7 implemented before the effects occur. Environment Canada is
- 8 available to participate in the development of environmental
- 9 monitoring and as per the commitment made by De Beers to
- 10 include stakeholders in the design of the monitoring
- 11 programs.
- 12 And, as previously stated, there are items
- 13 which will be addressed at the regulatory stage and these
- 14 will include setting of effluent limits and the environmental
- 15 effects monitoring program.
- So, in conclusion, we'd like to thank you for
- 17 the opportunity to present this submission and we'll be happy 18 to try and answer any questions.
- THE CHAIRPERSON: Thank you. De Beers, any questions...?
- Okay. Rather than go through my cheat sheet
- 22 because I don't know who's here and who's not any more, I'll
- 23 just ask if there are questions and I'll try and get them by
- 24 hands. Tim...?

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MR. TIM BYERS: Thank you, Mr. Chair.
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1
    Tim Byers with Yellowknives Dene.
 2
                   I realise this is a -- a fish and surface
   water forum right now, but Anne did bring up air quality and
 3
 4
    it does -- is something that we are interested in finding out
 5
    about and that is, could you tell us, Anne, what government
 6
    department is charged with the task of assuring air quality
 7
    standards are met in licensing of mine development?
 8
                   THE CHAIRPERSON:
                                      Ms. Wilson...?
 9
                   MS. ANNE WILSON:
                                     Anne Wilson, Environment
             I can't give you a good answer to that because I
10
    think the territorial government is charged with setting
11
12
    quidelines.
13
                   We don't have a regulatory role with respect
14
    to air quality. We have a pollution prevention role, more
15
    so, at Environment Canada.
16
                   MR. TIM BYERS:
                                    In that case, Anne, I quess I
    -- ultimately we'd like to know if Environment Canada could
17
18
    determine for us, either now or at a later date -- or at a
19
    later date, whether it would be the Mackenzie Valley Land and
20
    Water Board or the National Energy Board or Environment
    Canada or the Government of the Northwest Territories that
21
22
    would -- that would be charged with the task of telling a
23
    developer this is the standard you must meet in air quality?
24
                   So, in other words, regulating the effluent,
25
   ultimately we're left with a big question as to who regulates
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1 effluent.
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MS. ANNE WILSON: Anne Wilson, again. The

³ Canada-wide standards are in place but they are not

⁴ enforceable. The compliance with them is voluntary and in

- the case of EKATI, for example, the air quality monitoring 6 fell under the Environmental Agreement because we don't have 7 a regulatory mechanism to require it. So it is one that falls outside of the normal permits. 8 9 Mr. Byers...? THE CHAIRPERSON: Thank you. 10 MR. TIM BYERS: Thank you. Tim Byers here. Then, in that case, are you suggesting, Anne, that perhaps an 11 12 Environmental Agreement is the only avenue for making sure 13 air quality standards are met in this process? 14 THE CHAIRPERSON: Ms. Wilson...? 15 MS. ANNE WILSON: Anne Wilson, Environment 16 Canada. I -- I wouldn't presume to suggest that. I think 17 that the cooperation that Environment Canada and the Government of the Northwest Territories are having with 18 19 various proponents in working towards achieving better air 20 quality and raising awareness of air issues is certainly a 21 good start.
- I don't know, it may be discussions with RWED could occur later on on this.
- THE CHAIRPERSON: Ms. Crapeau...?
- MS. RACHEL CRAPEAU: Rachel Crapeau for the

- 1 Yellowknives Dene. I don't want an answer today and I don't 2 really expect one at the end of the week. All I want to know
- 3 is your air quality specialist or the person who you deal
- 4 with, I wonder if that person can look up the information for
- 5 us on gas and oil guidelines or -- or policies regarding air
- 6 emissions?
- Maybe something that we could look at. Maybe your expert could talk to us. Thank you.
- 9 THE CHAIRPERSON: Thank you, Ms. Crapeau. If
- 10 Environment Canada are willing to do that, but I believe that
- 11 the Government of the Northwest Territories also has a role
- 12 and perhaps they could commit to providing information to the
- 13 Yellowknives Dene as well.
- 14 MR. STEVE WILBUR: Thank you, Mr. Chair.
- 15 Yes. We'd be very pleased to get together with Rachel and
- 16 talk it over with her.

```
17
                   THE CHAIRPERSON:
                                      Thank you. Any further
                Steve...?
18
    questions.
19
                                       I thought you had turned
                   MR. STEVE WILBUR:
20
   me off.
21
                   THE CHAIRPERSON:
                                      Not yet.
22
                                       We're almost there.
                   MR. STEVE WILBUR:
23
    questions are for Anne and I guess she made a statement about
24
    -- kind of an if/then statement based on her assumptions
    regarding De Beers' conclusions and such.
25
```

```
I want to ask her, if the predictions that --
1
 2
   about the water quality in Snap Lake are shown to be higher
 3
    than what De Beers is -- has presented, would you change your
4
    opinions regarding your issues resolutions?
 5
                   THE CHAIRPERSON:
                                      Thank you. Ms. Wilson...?
                                      Anne Wilson, Environment
6
                   MS. ANNE WILSON:
7
   Canada. We didn't contemplate the two times and three times
8
    scenarios. I would certainly re-examine my conclusions in
9
    that case.
               I can't say what they would be.
10
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Wilbur...?
11
                                       Steve Wilbur, Dogrib.
                   MR. STEVE WILBUR:
12
   notice that this is question 4. Mr. Grove, Gary Grove, you
13
   mentioned that the net change in TDS and chloride were less
14
    than 10 percent but these were for samples collected, I
15
   guess, as you mentioned, a random assortment.
16
                   Do you consider that these samples have
17
   been -- are representative of deeper zones where the mine
18
   will go? And that they're actually -- would you re-evaluate
19
    that -- that number of less than 10 percent if samples from
20
   deeper zones are more representative -- or samples collected
   from more deeper zones were actually provided.
21
22
                   THE CHAIRPERSON:
                                      Mr. Grove...?
23
                                     Gary Grove, Environment
                   MR. GARY GROVE:
24
   Canada. In any sample collection program there's -- there's
```

always going to be some sort of a bias built into the

```
sampling that -- that you do.
 1
                   So certainly if you put in another dozen holes
 2
   down to 1500 metres and collected water samples from them
 3
    then you are going to see a significant increase -- or some
 4
 5
    increase, not necessarily significant, but some increase in
 6
    TDS and chloride concentrations in -- in the connate water.
 7
                   I think you have to look at whether you're
 8
    really, in that case, conducting a random sampling program.
    If you're going to be collecting --
 9
10
                   I guess, I should back up and say, what you
    really need to do is collect your connate groundwater samples
11
    from a full range of depths and if you sit down and you do an
12
13
    average on that you're probably not going to find that it's
    too much different from what is in the Environmental
14
15
    Assessment Report.
16
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr. Wilbur...?
17
                   MR. STEVE WILBUR:
                                       Thank you.
                                                   Steve Wilbur.
18
    So, in your estimation then, without sampling below 160
19
    metres you can find representative samples of TDS for those
20
             I think that's what you said.
    depths?
21
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr. Grove...?
22
                   MR. GARY GROVE:
                                     Gary Grove, Environment
23
             I -- I am saying that the samples that have been
    collected at -- at the depths presently collected or the
24
```

303

```
1
   Program are probably a reasonable representation of the total
   range of TDS and chloride values in that mine area.
2
3
                  THE CHAIRPERSON:
                                      Thank you.
                                                  Steve...?
4
                  MR. STEVE WILBUR:
                                       I just want to say I find
5
   it hard to believe that -- I disagree with his -- his --
   conclusion that you can actually be -- find a representative
6
   statistical measure without sampling from below that measure.
7
8
                  I have just a question for Anne and she talked
   about the treatment of colloids and I guess my question is:
9
```

depths presently encountered in the Advanced Exploration

- 10 What treatment efficiency of the colloids did you assume in
- 11 convincing yourself that the issue of metals treatment was
- 12 resolved?
- THE CHAIRPERSON: Ms. Wilson...?
- MS. ANNE WILSON: Anne Wilson, Environment
- 15 Canada. Could you just rephrase that question, Steve. I'm
- 16 not quite clear on -- on where the treatment efficiency comes
- 17 in.
- THE CHAIRPERSON: Thank you. Steve...?
- 19 MR. STEVE WILBUR: Steve Wilbur. Yes. You
- 20 mentioned that you were able to -- to resolve an issue
- 21 regarding metals and you mentioned that there was some
- 22 treatment of colloids, treatment that was going to occur
- 23 associated with colloids.
- 24 And I just wanted to know what efficiency that
- 25 you assumed that this treatment would actually occur to

- 1 remove those metals in order to -- to -- for you to consider
- 2 that issue resolved?
- MS. ANNE WILSON: Anne Wilson, Environment
- 4 Canada. I didn't quite look at it on an efficiency basis.
- 5 It was more the -- the metals which were going to be
- 6 dissolved were a concern because they wouldn't be addressed
- 7 by the treatment which was proposed.
- 8 And the way that concern was addressed was
- 9 that they would not be true dissolved metals, they could be
- 10 colloidal and treatable metals.
- 11 And I know from other operations in the north
- 12 that the treatment technology proposed is very standard and
- 13 is -- the fact that they are getting it down to 5 milligrams
- 14 per litre of TSS means that the particulates are going to be
- 15 extremely low in the effluent. So that was where our level
- 16 of comfort came in.
- 17 THE CHAIRPERSON: Thank you. Steve...?
- MR. STEVE WILBUR: Steve Wilbur. So, I'll
- 19 just -- I'll just stop there. That's okay. I have -- on
- 20 that one issue.
- I have one last question. One last question.

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THE CHAIRPERSON: Go ahead, sir.

MR. STEVE WILBUR: And this is Anne's
recommendation about monitoring and basically it is: What
does Environment Canada recommend that De Beers do if
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1
   monitoring showed that mixing is not -- mixing is not
2
   occurring as predicted?
 3
                   THE CHAIRPERSON: Ms. Wilson...?
 4
                   MS. ANNE WILSON:
                                      Anne Wilson, Environment
5
             If monitoring shows there is about -- a problem
6
   potentially developing, it would not be for us to say they
7
    should do this or that.
8
                   At that point, the Company would be required,
9
   certainly under their permits, to bring up some plans for
   mitigation to address whatever that problem was.
10
    stakeholders, the process in the past has been that we would
11
    review these plans and raise any additional concerns that
12
13
   might arise in connection with them.
14
                   MR. STEVE WILBUR:
                                       Steve Wilbur. So, I quess
15
    from that statement you're not aware of any particular
   mitigation that could be done by -- by De Beers in order to
16
   resolve the inability to -- or the lack of de-stratification.
17
18
                                      Thank you. Ms. Wilson...?
                   THE CHAIRPERSON:
19
                   MR. STEVE WILBUR: Anne Wilson, Environment
20
             I'm not an engineer, but I'm sure there would be
21
   ways to optimise the diffuser -- diffuser configuration such
    that better mixing velocities were achieved, different
22
23
   volumes, possible introduction of air into the stream.
                   There have to be any number of engineering
24
```

solutions that might be considered and then it would be our

306

1 job to consider the effects associated with those.

```
2
                   THE CHAIRPERSON: Thank you, Ms. Wilson.
 3
                   MR. STEVE WILBUR:
                                      Steve Wilbur, Dogrib.
                                                              She
4
    said she wasn't an engineer so she doesn't know.
                                                      I might
5
    just mention that we're talking about an area in the lake far
   beyond the -- the -- the actual diffuser and so any
6
    engineering that could be done at the diffuser is not going
7
8
    to help some area outside in the body of the lake.
9
                   THE CHAIRPERSON:
                                      Thank you for that
10
    clarification, sir.
11
                   Okay. I believe that we have one question
12
    from the Board through Dr. Hutchinson.
13
                                         Thank you, Mr. Chair.
                   MR. NEIL HUTCHINSON:
   Neil Hutchinson, Gartner Lee. Steve Wilbur just asked my
14
15
   question for me.
16
                   THE CHAIRPERSON:
                                      Okay.
                                             Thank you very much.
17
   Okay. That brings us to the end of today.
                                                And we will
   reconvene tomorrow morning at nine o'clock and we will start
18
19
    with wildlife, wildlife habitat and vegetation.
20
                   Thank you very much. Good evening.
21
22
    --- Upon adjourning at 9:24 p.m.
23
24
25
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1
 2
 3
 4
 5
    Certified Correct,
 6
 7
 8
 9
10
11
    Wendy Warnock, Ms.
12
    Court Reporter
13
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1
 2
 3
 4
                    MACKENZIE VALLEY ENVIRONMENTAL
 5
                          IMPACT REVIEW BOARD
 6
 7
 8
 9
    HELD BEFORE:
10
                    Board Chairperson
                                          Gordon Wray
                                           Danny Bayha
11
                    Board Member
12
                    Board Member
                                           Frank Pope
                                           John Stevenson
13
                    Board Member
                                           Charlie Snowshoe
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                    Board Member
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                          May 1st, 2003
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1
    --- Upon commencing at 9:06 a.m.
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 3
                   THE CHAIRPERSON: Good morning, ladies and
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                Today's session will open with Wildlife, Wildlife
 5
    habitat and Vegetation.
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                   A couple of housekeeping, De Beers has
 7
    developed a response to some of the questions of the
 8
    Yellowknives Dene, and they will be giving us that sometime
 9
    today. And when we get it, we will enter it on the public
    record.
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                   That's it, other than the usual admonition
11
12
    about cell phones. So if we can now call on the Proponent,
13
    De Beers, to give their presentation?
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15
                         (BRIEF PAUSE)
16
                   MR. ROBIN JOHNSTONE: Good morning, Mr.
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    Chairman and Members of the Board. I'd like to introduce, on
19
    my immediate right, Ms. Bette Beswick. Bette is an
20
    Environmental Assessment Specialist with Golder Associates.
    She brings more than twenty-five (25) years of experience
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    working in environmental assessment related projects, to the
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Her experience in environmental assessment includes managing environmental assessment approaches and

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project team.

1 documentation for large projects such as railway lines,
2 chemical plant development and mining, including diamonds,
3 coal and oil-sands.

Bette is coordinating the terrestrial contribution, vegetation and wildlife, to the Snap Lake Environmental Assessment Review process, and she'll be giving this morning's presentation.

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To Bette's right is Dr. John Virgl. Dr. Virgl is the Senior Wildlife Biologist for the Environmental Assessment and Monitoring Program at the Snap Lake Diamond Project. He has thirteen (13) years experience in the design, analysis, and interpretation of ecological studies.

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He is the principle scientist for the Wildlife
Effects Monitoring Program at the EKATI Diamond Mine. He has
also been contracted by Diavik Diamond Mines to provide
advice on the study, design and analysis for their 2002
Wildlife Monitoring Program.

Dr. Virgl has been responsible for the study,
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Dr. Virgl has been responsible for the study, design, and analysis of potential local and cumulative impacts of mining activities on caribou, wolves, grizzly bears, wolverines and, it's noted down here as avi-fauna, let's call it bird life, for the Snap Lake Project.

23 And I'd like to pass over to Bette.
24 MS. BETTE BESWICK: Good morning, Mr.

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25 Chairman and Members of the Board. The purpose of my

1 presentation today is to discuss the land issues related to 2 the Snap Lake Diamond Project.

A constant theme in the messages from 4 communities is the importance of taking care of the land. 5 The land is important for both physical and spiritual 6 reasons. It's been one (1) of the reasons for a number of 7 the decisions that have been made about the Snap Lake 8 Project.

One (1) of those choices, for example, included using underground mining methods. That has allowed De Beers to significantly reduce the potential for environmental effects related to such things as traffic, dust, noise, and wildlife disturbance.

It has also allowed the footprint of the mines to be significantly reduced with almost all the surface facilities concentrated in one (1) confined area.

What do we mean by the land? Today, when I talk about the land, I'm referring to a group of physical and biological features. Those features include the terrain and landforms, soil, vegetation, and wildlife.

In my presentation today, I'm going to focus 22 on just a few of the things that we looked at in the 23 environmental assessment. I'll talk about the landforms, 24 soils, and vegetation all together, because they are 25 primarily affected by the physical presence of the mine

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1 footprint.
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For wildlife, we looked at a broad range of species, including mammals, birds of prey, waterfowl, and small birds. However, since of people's concerns have centred around caribou, wolverines, and grizzly bear, I'm going to focus on those.

In the environmental assessment, we investigated how the project could affect many individual components of the environment. For this presentation, I rolled it all up into one (1) overriding question. Will De Beers do it's part in taking care of the land? To answer that question, we need to do four (4) things.

First, we need to understand what's there now. Second, we need to be familiar with the project's activities, and understand how they could affect the land.

Now, we've had an advantage over the previous mining projects that have been approved, and are now operating, in that we've been able to learn from their experiences.

Next, we need to predict changes that could occur as a result of the project. We've been fortunate in that information has been derived from monitoring programs for the other diamond mines, and that has provided us with a much higher degree of confidence in our impact predictions, than we could have had if we'd had no previous project to

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1 observe.
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Finally, we need to have effective mitigation and monitoring plans to prevent adverse changes to the land. After talking about these factors, I'll tell

5 you how sure we are about our predictions, and why we believe 6 that De Beers will do its part to take care of the land 7 during the Snap Lake project.

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(BRIEF PAUSE)

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MS. BETTE BESWICK: There have been many issues raised during the environmental assessment process. These issues include: adequacy of data, the analysis of data, use of traditional knowledge, and information from other sources, incorporation of activities, and pressures on wildlife that are not related to mining, and those are primarily associated with management of species, and mitigation and monitoring plans.

However, as was suggested for various issues related to water quality earlier this week, we need to focus on the overall theme inherent in the issues associated the land and wildlife.

The theme that the public and Intervenors have repeated throughout, is the classification and uncertainty of impacts.

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(BRIEF PAUSE)

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MS. BETTE BESWICK: Okay. Before talking about current conditions, let me show you the areas that I'll be talking about. This slide shows a map of the area around Snap Lake.

Features marked on this map include: the Tibbitt-Contwoyto Winter road, up here. Features include Lake of the Enemy, MacKay Lake, Camsell Lake -- I'll be talking about all these later.

11 These brown lines are Esker complexes.

12 They're around there. Up there. We have two (2) proposed 13 roads marked in here in dotted lines. One (1) is the

14 proposed winter access road to the Snap Lake Project.

This other road is a winter road that will go to the quarry site and that will be used from time to time on

- 17 -- on a very intermittent basis. The project footprint is 18 right smack dab in the middle here. That's the Snap Lake 19 footprint.
- It encompasses about five hundred and sixty (560) hectares although we expect only about three hundred and fifty (350) hectares will be used. The local study area is this line around the project footprint and that's set back from the footprint about five hundred metres (500).
- These lines that go straight up and down are

1 the flight lines that were used for the caribou survey.

They're throughout there and I'll be showing them to you

3 later as well.

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And then this other bigger circle that goes around the outside is what we call the Regional Study Area. The radiant of this is thirty-one (31) kilometres so the

7 whole circle is sixty-two (62) kilometres across.

There have been questions about how that Regional Study boundary was selected. It was selected for a number of reasons. First of all, it encompasses all the project features and that includes the mine, the Esker quarries, the winter access road and it also includes part of the Tibbitt-Conwoyto winter Road.

It encompasses parts of Camsell Lake and the southern portion of MacKay Lake which traditional knowledge indicated were historical migratory routes for the Bathurst Caribou Herd. It's all contained with the Taiga Shield ecozone.

It provides a range of habitat types available to the wildlife species we're looking at and it's large enough to include the zone of influence for species but not so large as to dilute the effects of the project in the impact analysis.

Now, this circle is going to show up in a number of the later slides. So if you remember it, it will

1 help orient you in the slides to come later in the 2 presentation.

All of our descriptions reflect the cumulative effects of past and existing human activities. For instance, the information for wildlife reflects how animal populations, movement, and behaviour may have changed as a result of harvesting and hunting, the other mines and other things that are happening within the home ranges of these animals.

Now, I'm going to start out by providing an overview of the conditions related to terrain, soils and vegetation and then I'll follow that with an overview of the three wildlife species.

To prepare the Environment Assessment we collected information about the terrain, soils and vegetation by using satellite images, traditional knowledge, aerial photographs and collecting information on the ground. Within the area to be affected by the project, the landscape is mostly heath-boulder and it is underlain by permafrost.

We were particularly interested in Eskers
because we know they have special habitat importance. We
found Esker complexes throughout the regional study area.

22 There was five hundred and fifty-two (552) hectares of Eskers 23 or about 0.2 percent of the Regional Study Area.

For those of you that haven't been to the site, this is a picture of the heath-boulder vegetation

1 habitat that is typical of the mine project site. The next 2 slide is a map of the ecological land classification.

That heath-boulder tundra is reflected here in this primarily pinkish sort of land cover type.

5 Approximately 46 percent of the regional study area is

6 covered by that pinkish colour which is the heath-boulder

7 tundra and it's primarily located, as you can see, to the

8 south and the east of the Snap Lake Project down through

9 here.

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10 You can also see that a great deal of the area 11 is actually water. That's about one-third, 36 percent of the 12 landscape and there's some spruce forest in the Study Area 13 and that's distributed primarily along the east side of 14 Camsell Lake.

Caribou are an important part of the landscape and they are important to people. Because of that, there are a number of different data sources to call upon. Traditional knowledge represents long term information.

The study by the Lutsel K'e, in which data were collected by Elders visiting the Snap Lake site, indicated that caribou tend to avoid rocky areas like Snap Lake, and not many caribou likely move through the project area.

24 They told us that if caribou do move through 25 the area, they are likely to move through in small groups.

1 Traditional knowledge indicated that most caribou move north and west of the mine, near MacKay Lake and Camsell Lake.

We also looked at historic caribou trails. Wе have used RWED satellite data for animal movements.

we've also used aerial survey -- aerial surveys throughout 5

the regional study area; that's four (4) years worth of data.

We have site observations, we've got four (4) years, coming on three (3) years of data for that -- four (4) years, coming on five (5) years, for that. And we've got

10 monitoring data from other projects, that's five (5), or six (6) years of that as well. 11

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This is a project -- or a picture that shows historic caribou trails. You can see these lines moving along here, those are trails.

These trails represent long term information on the distribution and movement of animals through the regional study area.

18 Personally, I like to think that this is what 19 are caribou are telling us about themselves. The frequency and extent of these trails was highest in the northern 20 portion of the study, near MacKay Lake. This is consistent 21

- 22 with the information that was provided to De Beers through 23 traditional knowledge.
- 24 RWED -- RWED has put radio collars on a number 25 of caribou, then monitored their movements using satellites.

- These dozen or so collared animals represent a small fraction of the approximately three hundred and fifty thousand (350,000) animals in the Bathurst Herd.
- This figure shows what RWED has detected for the northern migrations for the past four (4) years. This is a test. Remember that circle I told you to remember in that earlier slide, that's what we see here. That's that green circle, sixty-two (62) kilometers across.
- Now, in the background here, you see some gray shaded areas, those are the regional studies -- that's the regional study area for the EKATI and Diavik mines, and it shows you the context of how these projects are on the landscape.
- These areas are about forty (40) by forty (40) kilometers across. Different colored lines on this slide, represent different years of data.
- And this shows caribou movement from 1999 to 2002, on the northern migration. As we can see, this data indicates that most of these animals are not moving the area -- the regional study area for the Snap Lake project.
- 21 Similar data, in a recent report by RWED, 22 indicates that no collared animals moved to the RSA in 1996.
- 23 Three (3) were there in 1997, and one (1) moved through in
- 24 1998.
- Now, as you can see, animals on the northern

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1 migration seemed to destination focused. They have things to

- 2 do, and they have places to be. This means that they're on 3 the move and they're not hanging around.
- Here's another figure showing more information about caribou distribution. This slide is based on information collected during aerial surveys.
- First, let me explain what all these lines mean. Okay, so here's our test circle again, this is our regional study area circle.
- These lines are lines that the airplane has 11 flown. And the dots show what people saw about caribou from 12 the planes as they flew.
- The color and the size of these dots represent how many animals were seen in a group. So, this study shows the size of caribou groups, and their location in the regional study area during northern migration for the past four (4) years. And another study this year is just starting today.
- Most caribou, as you can see, were observed in the north and western part of the area. About 40 or 50 percent of these dots represent groups of less than ten (10) animals. Only a few dots represent larger groups.
- For example, we have six (6) dots showing locations of groups of a hundred (100) animals or more, and four (4) of them are located near MacKay Lake, here,

1 here and here. These data support traditional knowledge, the

17

2 location of historic trails and they're consistent with our

3 RWED's satellite information.

Okay, so let's see what animals are doing when they're moving in their post-calving migration. These next two (2) slides show you that data.

As you can tell, movement patterns seem more flexible and far more random when they're moving back, than the northern migration pattern.

But several animals did move through the regional study area, during the summer and fall of 2000, particularly in the northern part of the study area, right along here, near MacKay Lake, which supports traditional

- 14 knowledge and the mapping of historic trails.
- This personally is my next favourite slide,
- 16 which shows two (2) or three (3) caribou did move -- two (2)
- 17 or three (3) collared animals, moved through the study area.
- 18 Movement during this season appears to be quite scattered.
- This is another slide showing the southern
- 20 migration, based on ariel surveys for four (4) years, during
- 21 the post-calving migration.
- 22 Although the distribution is more even across
- 23 the study area than we saw in the spring movement, the
- 24 density of groups is greater to the west and the south of the
- 25 mine, down through here.

1 In addition, there were very few large groups

- 2 observed, as more than 80 percent of the groups contained
- 3 less than fifty (50) animals. This is consistent with
- 4 traditional knowledge. This is particularly evident in the
- 5 eastern portion of the study area, which mostly has heath-
- 6 boulder and boulder habitats.
- 7 These six (6) sources of data provide enough
- 8 information for us to be confident about predicting both
- 9 local and cumulative effects of the project on caribou. This
- 10 data provides two (2) very important pieces of information.
- 11 The first, caribou move through the regional
- 12 area, but the number varies greater between seasons and among
- 13 years.
- 14 The second thing it shows us is that the
- 15 project site is not an area of concentrated use.
- 16 Nevertheless, De Beers does not discount the possibility,
- 17 that at times, thousands of caribou may move through the
- 18 area.
- 19 The Environmental Assessment was submitted in
- 20 February, 2002. That's almost a year and a half ago. Since
- 21 then, De Beers has continued to collect new information and
- 22 seek out information collected by others.
- 23 RWED satellite data, that we just looked at
- 24 earlier, is an example. So is the monitoring information
- 25 that we have used, that's been developed from other mine

1 projects.

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De Beers has continued to look at that new information to see if the original predictions are still valid in the face of what we're learning. The new information continues to support traditional knowledge and other data, and increases our certainty in our impact predictions for caribou.

Sufficient data was collected to make impact predictions. We've benefited from data sources that have not previously been available, and we are continuing to learn.

previously been available, and we are continuing to learn.

Let's move on to wolverines. Data from 1999
to 2002 indicate that wolverine are present in the regional
study area. However, due to current limitations in survey
techniques, information on the population's size, habitat
use, movement, and behaviour of this species is extremely
limited.

De Beers is not alone in this problem. RWED has also had difficulty in developing effective survey methods for estimating the abundance of wolverines.

De Beers is addressing the limitations of the existing methodology, by expanding the wolverine survey methodology, to provide an estimate of relative abundance of wolverine in the study area.

This will be consistent with methods that have been developed at EKATI.

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Although there is limited data on wolverine populations, movement, and behaviour, there is sufficient information on the mine-related causes of mortality to be able to make predictions of project effects to wolverines.

That is, we have a good understanding of mitigation measures that work, and to do, to prevent

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7 wolverine mortality.
8 In view of the current difficulties in
9 obtaining information on the population, De Beers' priority
10 is to prevent wolverine mortality. Strict waste management
11 has proven to be effective, and De Beers will go one (1) step
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(BRIEF PAUSE)

further by deterring wolverines from the project site.

MS. BETTE BESWICK: What about grizzly? Well, data from 1999 to 2002, indicate that grizzly bears are present in the regional study area, but, as with wolverines, information about grizzly bear movement, behaviour, and habitat use in the area is limited.

However, we'll point out that three (3) years of habitat survey data, and two (2) years of data from the GPS collared bears including a female with young at EKATI, indicate that bears still use the area adjacent to the EKATI mine.

In 2001, De Beers adjusted their survey
methods for grizzly bear, based on new research on habitat
use and initiatives at EKATI.

This data provides a better understanding of grizzly bear activity across the study area, and some information used from monitoring regional effects.

Similar to wolverines, although there is limited data on movement and behaviour, there is sufficient information on mine-related causes of grizzly bear mortality.

That is, we have a good understanding of mitigation measures that work to prevent Grizzly Bear mortality.

In view of the current difficulties in obtaining information on the population, De Beers' priority is again, to prevent the loss of grizzly bears from the population.

(BRIEF PAUSE)

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MS. BETTE BESWICK: After screening all possible sources of effects of the land and wildlife, De Beers assessed the following key activities to determine the local and cumulative impact of the Snap Lake Project.

Those activities are: the Core Mine Footprint, including the air strip, and North Pile, the Esker Gravel
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Quarry, the winter roads, that includes the mine access road 1 that connects Snap Lake to the Tibbitt-Contwoyto Winter Road, 2 3 as well as the winter access road that goes to the Esker, and 4 which will be used a few times over the life of the project. 5 We considered dust. We considered mine water 6 and chemicals, such as increased concentrations of metals, 7 such as aluminum. We looked at food, waste, and landfill, 8 and we also looked at how people behave. 9 So, what will be the effects to terrain, 10 soils, and vegetation? Well, as I pointed out earlier, most 11 of the area encompassed by the project site is heath-boulder 12 tundra. 13

In the impact assessment, we assumed that all the land within the project area would be affected, about five hundred and sixty (560) hectares. In reality, we only expect about two thirds (2/3) of that will be directly impacted.

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The North Pile will be a new feature on the landscape at the end of the project. It will create a hill.

A sand quarry will be developed in an Esker located south of the main project site.

About half -- one half (1/2) of a hectare of that Esker will be affected. That is about 0.1 percent of the Esker within the regional study area.

Overall, there will be little change to the

landscape within the regional study area, and the Slave 1 2 Geological Province from the Snap Lake Diamond Project. 3 4 (BRIEF PAUSE) 5 6 MS. BETTE BESWICK: The most important 7 mitigation that has been built into the project is keeping the footprint of the project small. A second important 8 9 mitigation is reclamation. The reclamation objective is to return the 10 11 mine site and affected area to viable and, wherever 12 practicable, self-sustaining ecosystem that is compatible with a healthy environment and with human activities. 13 is the objective of the Mine Site Reclamation Policy for the 14 Northwest Territories that was provided by INAC in 2002. 15 16 De Beers has developed a re-vegetation and 17 surface materials handling plan. That includes such things 18 as use of native species, it includes transplanting and seed 19 collection, it includes direct placement of materials, 20 continuing monitoring to evaluate the success is an important 21 part of that plan. Invasive species control and for people 22 like me, what that means is weed control, and adaptive

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De Beers

expects to learn a lot from its own monitoring and from the successes of other mines over the next twenty (20) years about how to improve reclamation techniques in this environment.

De Beers has made a commitment to reclamation

reclamation approaches during mine operations.

There will be ongoing development of

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management.

- De Beers has made a commitment to reclamation following mine closure and monitoring will be an important component of that reclamation program.
- So, with wildlife we considered four (4) types of effects. Those include habitat loss, changes in movement and behaviour, direct mortality and health effects.
- 11 Let's look at caribou first. The local and

cumulative effect of habitat loss from the Snap Lake Diamond 12 13 Project will result in very little change to the seasonal range of caribou. 14

The five hundred and sixty (560) hectare mine 16 footprint represents less an 0.1 percent of the habitat available within a caribou's seasonal range. Although some 17 changes in the movement and behaviour of caribou will occur 19 for individuals that encounter the mine, the size of the 20 footprint, underground operations and mitigation are expected 21 to cause only a small local effect to the animals that 22 encounter the project.

23 The mine footprint will be confined. expect some changes near the project site, so, for example, 24 25 10 or 15 percent decrease in feeding within five (5)

kilometres of EKATI has been observed. 1

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The changes in behaviour and movement for animals near the project does not mean that there will be a change in the health, number or vigour of the population.

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And we expect a smaller zone of influence at Snap Lake due to the small size, underground operations, and the fact that this project has no major haul loads.

De Beers is well aware of the potential risk to caribou that encounter the mine and we cannot exclude the possibility of accidental mortality during the life of the project. Similar to the health and safety plan for workers at the project, De Beers is committed to a goal of no caribou mortality.

Experience at Diavik and EKATI indicates that mortality will be rare with proper mitigation. We are certain that the likelihood of adverse local and cumulative effects on caribou from mine related mortality will be very small and there are mitigation measures available in the highly unlikely event that changes are greater than predicted.

De Beers concurs with RWED's recommendation 21 22 that De Beers use the experience of other mines to develop 23 details on mitigation.

Consultation with communities and government will also contribute to the development of additional

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1 mitigation. Such mitigation can include things like traffic 2 advisories to provide collisions, herding caribou away from 3 risk areas and shutting down the airstrip when large numbers 4 of caribou move through the area.

Concern was also raised regarding the potential effects of chemicals on caribou health. Elevated concentrations of metals, for instance aluminium, were considered. However, a risk assessment on the potential health effects on Caribou and other wildlife, indicated that there was a high level of confidence that the project will not cause adverse effects to Caribou.

Let's move on to wolverine and grizzly bear. We estimated the amount of habitat loss to wolverine and grizzly bear that would result from the project. Based on the home range of animals, we estimated that the project would result in a loss of .3 percent for individual female grizzly bear's home range, and up to 11.6 percent for an individual female wolverine's home range. The disturbance of habitat will occur within the home range of a few individuals, but the impact should have little local or cumulative effect on population.

De Beers is aware that the loss of wolverines and grizzly bears at previous mine projects has been an important issue. However, these incidents were associated with waste management procedures and practices that have

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1 since been improved.

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- 2 Mitigation has been effective. There have
- 3 been no loss of wolverine or grizzly bear at Snap Lake since

- 4 exploration began, that's four (4) years ago. Other mines
- 5 have also experienced marked reduction in wildlife conflicts
- 6 as they have implemented their mitigation programs.
- 7 De Beers' objective for grizzly and wolverine
- 8 mortality is zero (0). De Beers expects to be close to
- 9 meeting that objective because information gained from other
- 10 projects has been used to design the De Beers Mitigation
- 11 Program. The track record is good.
- In the past fourteen (14) years of De Beers
- 13 presence in the Northwest Territories, there have been two
- 14 (2) instances of bear mortality, one (1) black, in 1997/98,
- 15 and one grizzly bear, and that was in 1994.
- 16 Mitigation to prevent grizzly bear and
- 17 wolverine mortality includes a number of initiatives. The
- 18 most important one (1) is ensuring that wildlife are not
- 19 attracted to the site by food. Specifically, De Beers has
- 20 implemented a comprehensive waste management plan at the Snap
- 21 Lake site.
- There are a number of other mitigations, and
- 23 those include things such as placing the incinerator in an
- 24 enclosed building, which will be connected by an enclosed
- 25 utilidor to the main waste generating sources. It includes

- 1 worker education, including the importance of not allowing
- 2 animals access to lunches and garbage.
- 3 And the site design encounters features
- 4 including skirting around buildings to prevent providing
- 5 shelter to wolverine, and it's also been situated to ensure
- 6 that there are escape opportunities in case there are
- 7 encounters between wildlife and people.
- 8 What about the bigger picture? What is De
- 9 Beers doing about cumulative effects? The Slave Geological
- 10 Province is about 250,000 square kilometres. In that 250,000
- 11 square kilometres, approximately sixty (60) square kilometres
- 12 is occupied by development. That includes the mines, it
- 13 includes the Tibbitt-Contwoyto Winter Road.
- 14 Although very small within the context of the
- 15 region, De Beers' first response to minimize cumulative

16 effects is to mitigate its own project-specific impacts, 17 resulting from the Snap Lake Project.

In addition, De Beers is collecting data that can be used assess and manage cumulative effects. Three (3) examples include, annual air -- aerial survey data for caribou during the spring and fall migration.

It includes annual monitoring of grizzly bear habitat to detect relative activity, and it includes the expanded wolverine survey methodology, which is consistent with techniques at EKATI and Diavik.

29

1 De Beers is using current information as it becomes available, to help assess cumulative effects. For 2 3 example, in response to recent requests from the Board, De 4 Beers has used the West Kitikemeot Slave Study Grizzly Bear 5 demography, and population viability analysis to determine 6 cumulative impact of the Snap Lake project on the grizzly 7 bear populations of the Slave Geological Province. 8 And, it's also used monitoring data from EKATI 9 to project cumulative effects of all mines to caribou foraging behaviour on the Bathurst Caribou population. 10 How sure are we? We are confident that we 11 12 have not underestimated impacts to the land for a number of 13 reasons. 14 First, we have assumed that the entire project footprint will be locked for the duration of the project. 15 This is conservative, but because the area that will be 16

disturbed by the Snap Lake Project is expected to be much smaller than it's been assumed in the assessment.

In addition, our predictions have had the benefit of monitoring from other projects. That includes: five (5) years of monitoring at EKATI, which has indicated that the change in movement and behaviour of wildlife in the Lac de Gras Region is mineral -- is minimal, and we're also

24 excusing experience from other mines, to develop effective

25 mitigation programs.

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(BRIEF PAUSE)

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MS. BETTE BESWICK: For many things in life, past success is an excellent indicator of future success. are confident that the past success of wildlife mitigation is a solid indicator of what to expect in the future.

The track record to date from Snap Lake confirms our expectations that wildlife mitigation can be effective.

De Beers environmental management system provides rigorous methods to ensure that those mitigation plans are put in place, for example, worker orientation programs to the site, that those mitigation plans are used, and there's an -- a regular audit to review that.

Those mitigation plans are checked to see if they're working, so for example, there are incident reporting procedures that discuss that.

Those mitigation plans are refines, where improvements are needed. So for example, when the incident reporting procedure indicates a problem, they can be fixed, and that those mitigation plans are continually improved.

So for example, De Beers has arranged for a workshop with Elders in mid-May to discuss caribou at the Snap Lake site.

24 25

31

(BRIEF PAUSE)

1 2 3

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6

MS. BETTE BESWICK: One (1) of the issues that has been raised by Intervenors is the issue of certainty related to the impact predictions in the environmental assessment.

7 Differences of opinion have been expressed. 8

As Dr. Stella Swanson mentioned yesterday, this is a common

- 9 occurrence when you get more than one (1) scientist in a room 10 at the same time.
- This should not stop the Board from making a 12 decision. These differences are to be expected for a number 13 of reasons.
- 14 First of all, natural systems are dynamic.
- 15 Even complete knowledge of all details of past, and existing
- 16 circumstances cannot provide proof for impact predictions;
- 17 that's why monitoring is so important.
- 18 It also has been suggested that greater
- 19 certainty in impact predictions could be established if more
- 20 computer modelling was undertaken. We have used models
- 21 throughout the Environmental Assessment. In the terrestrial
- 22 program, for instance, we've identified important habitats
- 23 based on modelling.
- The development of the ecological land
- 25 classifications units. For vegetation mapping uses

1 vegetation modelling. However, we are careful when we use 2 models because the ability of a model to provide an accurate 32

3 impact prediction can be jeopardized by a number of factors.
4 Those factors include uncertainty of input

5 data, they include uncertainty in the relationships that are

depicted within the model and untested models provide

7 unreliable results.

8 Instead, we have relied heavily on our

9 observations of effects of similar circumstances. For

10 example, we've looked at the behaviour of caribou in EKATI.

11 We've also observed the effectiveness of bear and wolverine

12 mitigation to help us predict the effects of the Snap Lake

13 project. Again, past success is a good predictor of future

14 success.

6

So, how do we reduce this uncertainty? Well,

16 monitoring is an important factor. De Beers will develop a

17 comprehensive monitoring plan that includes community

18 consultations and consultation with RWED.

19 The monitoring will test predictions, identify

20 unanticipated effects, it will involve others and it will

- 21 provide feedback for areas of improvement for reclamations
- 22 and wildlife and waste management. De Beers will continue to
- 23 use information available from other mines, the WKSS studies
- 24 and any human related mortality to conduct further analysis
- 25 related to mine effects and to adapt monitoring methods as

1 required.

2 And, finally, De Beers will participate in

3 regional monitoring programs and continue to collect

4 information to help assess and manage cumulative effects.

5 The intent is to have the monitoring program evaluated and

receive input from all stakeholder groups such as communities

7 and government.

We started out this presentation by telling 9 you that one (1) of the most frequent things that people told 10 us was that it was important to take care of the land. Will 11 the land be okay? The answer is, yes. And why do we believe

12 that?

6

Well, for terrain, soils and vegetation there
likely will be adverse affects to those resources. Those
will result from the -- those impacts will come from the mine

16 footprint, the quarry and the vents.

However, we believe those effects will be of limited environmental consequence because a limited area will be impacted. That area is very small within a very large landscape and reclamation will reduce the duration of that

21 impact.

What about caribou, wolverine, and grizzly

23 bear. Well, we believe impact from the Snap Lake Project

24 will be of limited environmental consequence for the

25 following reasons. There will be limited effects -- limited

34

```
loss of habitat, effects to behaviour, both project specific
2
  and as a contributor to cumulative effects are unlikely to
  result in detectable effects to populations.
3
```

4 We expect direct mortality to be low.

5

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11

12

13 14

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17 18

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1

Rigorous mitigation will be applied. And monitoring will detect if militations required adaptation, we call that adapt -- we call that adaptive management.

So, where do we go from here? Well, we think 9 the thing that's most important is to increase certainty.

And to increase certainty we believe the following: 10

monitoring programs need to be finalized in Environmental

Agreements, these monitoring programs need to be coordinated

with others to contribute to regional information.

De Beers will continually adapt and improve mitigation, as indicated by monitoring results, new information, and consultation with communities. De Beers will participate with others, for example, RWED in wildlife management initiatives.

19 Many of those monitoring programs have been 20 outlined, and they were submitted to the Board earlier this 21 year.

22 That concludes my presentation. Thank you, 23 Mr. Chairman, and Members of the Board.

24 THE CHAIRPERSON: Thank you, Ms. Beswick.

(BRIEF PAUSE)

35

2 3 THE CHAIRPERSON: Thank you. We will now go 4 to questions until 10:30, when we'll take a fifteen (15) 5 minute coffee break. 6 Yellowknives Dene First Nation, Mr. Byers...? 7 MR. TIM BYERS: Thank you, Mr. Chair. Yes, we 8 do have a couple of questions. The first one is, Bette, 9 you've mentioned that there was a lot -- at the Esker, there was to be a loss of zero point five (0.5) hectares, and my 10 question is: Is that zero point five (0.5) hectares the sum 11 total of your activity footprint on the Esker? 12

```
13
                   MS. BETTE BESWICK: Bette Beswick, Golder
   Associates for De Beers. Yes, Mr. Chairman, zero point five
14
    (0.5) hectares is the full activity footprint there.
15
16
                   THE CHAIRPERSON:
                                     Thank you. Tim...?
                   MR. TIM BYERS: Thank you. So, -- so, for me
17
   to get this absolutely clear in my mind, this footprint
18
19
    includes not just the excavation itself, but the heavy
20
    machinery tracks leading to that excavation, is that right?
21
                   THE CHAIRPERSON:
                                     Ms. Beswick...?
22
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
23
                The answer to that is that that includes the
   Johnstone.
24
   physical area from which we are extracting that gravel.
25
                   The area is accessed in winter, and so that
```

```
2
    over ice. So, we don't see a large disturbance resulting
 3
    from -- from tracks.
 4
                   In addition, we will be -- we have invited the
 5
    Yellowknife Dene to site over summer, so that they can see
 6
    this for themselves.
 7
                                     Thank you. Mr. Byers...?
                   THE CHAIRPERSON:
 8
                   MR. TIM BYERS: Thank you for that answer. I
 9
    appreciate that. Our second question then would be in the
10
    area of reclamation; and specifically, re -- re-vegetation of
    the North Pile.
11
                   It's been a concern of ours that -- that
12
13
    contaminants from kimberlite be -- be investigated in -- in
14
    whatever plants are growing over -- over mined areas.
15
                   Now, it was explained to us by De Beers that
    this shouldn't be a problem for -- for re-vegetation on the
16
17
    North Pile because there will be a cap of clean country rock
   over the -- over the kimberlite, which I can appreciate may
18
    take care of that problem.
19
20
                   But I'm also thinking, if this cap is a
   minimum of one half metre thick, I am wondering if the root
21
    systems of whatever re-vegetated plants would extend past
22
23
    that one half metre into kimberlite, thereby giving us the
   possibility of -- of uptake of whatever contaminants may be
24
```

the -- the issue of tracks is really not an issue, it's done

25 in the kimberlite.

37

```
And if this is a possibility, will De Beers
 1
    commit to monitoring vegetation growing on the North Pile
 2
 3
    after closure, monitoring for contaminants in those plants?
 4
 5
                         (BRIEF PAUSE)
 6
 7
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
 8
                Thank you for your question.
    Johnstone.
 9
                   Mr. Chairman, De Beers does not expect that
10
    the plants will take up metals from the kimberlite in the
    North Pile. And -- primarily because, none of them pose a
11
12
    concern due to low bio-availability. In other words, they
13
    are unlikely to be taken up by the plants.
14
                   Low toxicity, they are unlikely to be harmful,
15
    and/or low bio-accumulation, they're not likely to be passed
16
    up through the food chain. However, as we've described
    before, in relation to monitoring of that, we have noted that
17
18
    monitoring priorities will be developed in conjunction with
19
    communities.
20
                   And this is obviously an item of great
21
    interest to the Yellowknives Dene, and we look forward to
22
    discussing it further.
23
                   THE CHAIRPERSON:
                                      Thank you. Mr. Byers...?
24
                   MR. TIM BYERS:
                                    Thank you, that's all for our
25
    questions.
```

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THE CHAIRPERSON: Thank you, Tim.

INAC. INAC, do you have any questions for the
Proponent?

NWT and Nunavut Chamber of Mines?
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5
                   Northwest Territory Metis Nation?
6
                   North Slave Metis Alliance, Ms. Johnson...?
7
                   MS. KRIS JOHNSON:
                                       I have one (1) quick
8
   question. Kris Johnson from the North Slave Metis Alliance.
9
                   The North Slave are very concerned that the
10
    cumulative impact of the loss of habitat will continue.
    does De Beers plan to mitigate the loss of habitat?
11
12
    it can't be mitigated, how will it be compensated?
13
                   THE CHAIRPERSON:
                                      Thank you.
14
    Johnstone...?
15
                   MR. ROBIN JOHNSTONE:
                                          It would be helpful to
16
   understand the part of the question about, it will -- will
17
    continue. I didn't quite understand that.
18
                   THE CHAIRPERSON: Could you repeat your
19
    question, Ms. Johnson?
20
                  MS. KRIS JOHNSON: Kris Johnson, North Slave
21
   Metis Alliance. It's in regards to the cumulative effects of
22
    loss of habitat. There are several mines in the area, and
23
   caribou do migrate through the mine site.
24
25
                         (BRIEF PAUSE)
```

39

2 Johnstone. Mr. Chair, the area that is -- we anticipate --3 we've estimated in the environmental assessment that -- is over five hundred (500) hectares in our land lease, we were 4 5 told right from the very beginning, because of concerns like 6 these, that we should restrict our impacts. 7 So we have focussed our primary method of --8 of reducing that is to limit the amount of ground that we 9 disturbed. And I think of that around five hundred (500) hectares, it's -- it's closer to three hundred and fifty 10 11 (350).12 So we have an impact, it's a small area. But 13 then once that area is disturbed, the focus becomes on reclaiming that area. And our reclamation plans describe how 14 15 we will, basically, reclaim that area, and lessen that impact 16 over a long term period.

MR. ROBIN JOHNSTONE: De Beers Canada, Robin

```
17
                   And we look forward to further discussions
18
    around that reclamation goal, too.
19
                   THE CHAIRPERSON:
                                      Thank you. Fisheries and
20
    Oceans Canada, questions?
21
                   Dogrib Treaty 11...?
22
                   MR. STEVE WILBUR:
                                      Steve Wilbur, Dogrib.
23
    have several questions. On slide 12 you noted that there
   were several -- well, basically, just I want to know when the
24
25
    surveys were done with respect to the actual northern
```

```
migration for these -- for this data points?
1
2
                   MR. ROBIN JOHNSTONE:
                                         De Beers Canada, are
3
   you asking for the dates? The dates were provided to the
4
   public registry and the baseline interim -- baseline and
5
    interim wildlife monitoring report for the Snap Lake Diamond
6
   Project in 2002 that was placed on the public registry.
7
                   They're in Table 2.2-1. In 1999 it was on the
    20th March, the 2nd April. In 2000, this is the northern
8
9
   migration -- in 2000 it was April 11 and 14. May 4th, 7th
10
    and 10th. In 2001 it was May 11 and 21st. And in 2002 it
   was April 4th and 25th and May 6th, 9th, 14th and 21st.
11
12
                   Respective post-calving migrations in 1999, it
13
   was July 21, 22 and 23. In 2000 it was July 21, August 17th.
    2001 it was August 8, 11, 16, October 24th also.
                                                      In 2002 it
14
15
   was the 23rd of July, the 2nd and 10th of August and the 30th
16
    of September.
17
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Wilbur...?
18
                                       Thank you, Robin, for that
                   MR. STEVE WILBUR:
19
   detailed response. I guess the basic concept here was do --
20
   were these surveys done when the migrations were at their
21
   peak or were they pre or post-peak?
22
                   THE CHAIRPERSON:
                                      Mr. Johnstone...?
23
                                          Mr. Chairman and
                   MR. ROBIN JOHNSTONE:
24
   Members of the Board, the surveys were timed to coincide with
25
    the peak migration.
```

```
We used whatever information that we had at
 1
 2
    our disposal which was usually a combination of the
    information from satellite collars, from observations on-site
 3
    and also from talking with pilots that were flying around the
 4
    area to provide us with a -- a closer picture of when we
 5
 6
    should time those surveys.
 7
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Steve...?
 8
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
                                                               The
 9
    reason I bring it up is simply because the scales between
    slide, I think, 15 and 12 are different and it implies that
10
    the numbers in the southern migration were a lot higher than
11
12
    the ones in the northern migration.
13
                   So I'm wondering why you would get larger
   numbers in the southern migration than you would in the
14
    northern and that suggested to me that perhaps you didn't get
15
16
    all the -- all of everything in the northern migration?
17
                   THE CHAIRPERSON:
                                      Ms. Beswick...?
18
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada.
19
    scales are the same. We have added an additional size dot on
    page 15 to account for, I understand, it was a couple of
20
21
    larger groups of caribou. This is consistent with what we've
    said all along.
22
23
                   Caribou numbers will vary and they may vary on
24
    the southern and on the northern migration. So, at any time
25
    during those migrations, we may expect during the project
```

```
1
  history that we will get larger groups.
2
                  THE CHAIRPERSON:
                                    Thank you. Steve...?
3
                  MR. STEVE WILBUR: Thank you, Robin.
4
   Wilbur. On slide 13, you mentioned the use of using collared
5
   animals.
                  And I was just curious, for each collared
6
   animal, how representative is this individual to the entire
7
8
   group?
9
                                                           There
                  MR. ROBIN JOHNSTONE:
                                         De Beers Canada.
```

```
10
    are few numbers of caribou in the Bathurst Caribou Herd that
11
    have satellite collars on them.
12
```

We don't know that the movement of one (1) animal with a satellite collar also recommends -- also means 13 14 that he brings twenty thousand (20,000) of his friends along 15 with him. We can't provide that amount of information.

So, he or she --

16

19

20

21

22

17 MS. JEAN TEILLET: There are no 'he' collared 18 caribous.

MR. ROBIN JOHNSTONE: -- there are no 'he' Sorry, there are not he car -- but that doesn't mean they may not be their friends along. Sorry for that sidebar there.

23 So, bottom line is, we may be able to provide 24 more information on how representative the movement of one 25 (1) animal is, in relation to the rest of the -- the herd.

43

```
1
                   THE CHAIRPERSON: Thank you. Steve...?
 2
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib. This
3
   goes, kind of, back to, I guess, reclamation about what will
4
   be done with the cap in the North Pile, and whether caribou
5
   would migrate to that -- go over that area.
6
                   I'm -- I'm -- my question is related to, will
7
   the caribou be attracted to salts on the paste on the North
8
   Pile, and how soon -- I quess the question is: How soon will
9
    the pile be capped with granite, and so avoid that potential?
10
                   THE CHAIRPERSON: Mr. Johnstone...?
11
                        (BRIEF PAUSE)
13
```

12

MR. ROBIN JOHNSTONE: De Beers Canada, Robin 14 15 Capping will be progressive. And so, it will be Johnstone. 16 ongoing through the mine life.

17 However, there may be areas of the paste that 18 is exposed to periods of up to a year.

19 THE CHAIRPERSON: Steve...?

20 MR. STEVE WILBUR: Steve Wilbur, Dogrib. Do

21 you know if the paste is -- has salts in it, or is it

```
22 salty -- would it be attractive to the caribou?

23 We know in previous mine areas that caribou

24 have been attracted to tailings, and actually eat them.

25 MR. ROBIN JOHNSTONE: De Beers Canada, Robin
```

```
Johnstone. We don't know whether caribou will be attracted
 1
 2
    to the paste as it's deposited in the North Pile.
 3
                   This is somewhat different than -- than
 4
    tailings that Steve is referring to, but we don't know.
 5
    that's why we have an adaptive management component to our
 6
    environmental management system.
 7
                   If a concern was noted that caribou were being
 8
    attracted to the North Pile, then we would implement
 9
    mitigation to prevent their access.
10
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib.
11
    one (1) of the slides, I can't remember what it was, they
12
    mentioned mitigation to prevent avoidance in certain areas.
13
                   I guess, specifically, as an attractive
14
    nuisance -- I'm going to rephrase that. I guess I'm talking
15
    more about changes to -- the long-term change in -- in what
16
    we see in Snap Lake.
17
                   We've heard yesterday about potential changes
18
    in productivity, and I'm -- I'm wondering whether any of the
19
    wildlife biologists considered that if -- if Snap Lake
20
    productivity increased, we have more fish in the area, what
21
    they -- would that be a -- would animals be attracted -- will
```

we see an increased use of Snap Lake by terrestrial wildlife?

clarify the question, please, Steve? I didn't quite follow

MR. ROBIN JOHNSTONE: Can you -- can you

Mr. Johnstone...?

THE CHAIRPERSON:

2223

24

25

45

1 the link between productivity through to wildlife. If you

```
2
   could elucidate that?
 3
                   THE CHAIRPERSON:
                                      Thank you.
4
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib.
                                                              Wе
5
   heard yesterday that -- that there was a potential that
   productivity would increase, and that it was potential for,
6
7
   ultimately, more food supply, and then perhaps, higher fish
8
   population.
9
                   So, if that -- that's the case, would there be
10
   more water -- avi-fauna and -- and bears, and other animals
   wanting to -- to come to this area, because there's --
11
12
    there's more fish -- more food supply available.
13
                   THE CHAIRPERSON: Mr. Johnstone...?
14
                                         De Beers Canada, Robin
                   MR. ROBIN JOHNSTONE:
15
    Johnstone.
               Yesterday, we referred in the aquatic assessment
16
    that the productivity of Snap Lake may change, conferring
17
   with Dr. Swanson about, do we expect more fish?
18
                   The answer was, no, we don't anticipate an
19
    increase in the fish. There may be slightly fatter fish, but
20
   we do not increase a number.
21
                   So, the information that we had from the
22
    aquatic assessment would indicate that we would not
23
    anticipate to expect increased wildlife related to that
    change in productivity.
24
25
                   THE CHAIRPERSON: Thank you. Mr. Wilbur...?
```

2 recall, she talked about a smorgasbord, and the bowls would change size, and that meant that perhaps, certain foods would 3 be available, and other foods might not be available at the 4 5 same proportion. 6 So, in my mind, that's a different food 7 supply, and somebody else, you could -- other animals may be 8 attracted to this different food supply. 9 THE CHAIRPERSON: Mr. Johnstone...? 10 De Beers Canada. MR. ROBIN JOHNSTONE: understanding is that it's still an all you can eat buffet, 11 12 but I'm going to get Dr. Swanson to -- to clarify that. 13 Thank you. Ms. Swanson...? THE CHAIRPERSON:

MR. STEVE WILBUR: Steve Wilbur.

```
14
                   MS. STELLA SWANSON:
                                        Stella Swanson, Golder
   Associates for De Beers. Mr. Chairman, members of the Board,
15
    as you remember, the discussion yesterday was around whether
16
17
    or not there would be enough nutrients added to Snap Lake to
    change its overall category of productivity.
18
19
                   If you remember that slide that had the
20
   various gradations of green colour, and we were still down at
   the bottom, between oligotrophic, and oligo-mesotrophic; if
21
22
   you remember those terms?
23
                   That means, very low productivity to
24
   moderately productivity. The Snap -- Snap Lake will not move
25
    out of that category. Therefore, although there might be a
```

```
little bit more food for the fish to eat, there will not be a
1
   large, or even measurable change, in the overall abundance of
 2
 3
    fish at the top of the food chain, because the overall
 4
   productive status of the lake will not have increased enough.
5
                   THE CHAIRPERSON: Thank you. Mr. Wilbur...?
б
7
                         (BRIEF PAUSE)
8
9
                   MR. STEVE WILBUR: Steve Wilbur, Dogrib.
                                                              I
10
   won't stay with that point any more.
11
                   With respect to migration patterns.
12
   talking specifically about caribou. You mentioned that you
   don't expect to find large changes, and I was -- in -- in
13
14
    their patterns, and I was wondering what that comment was
15
   based on, or the statement.
16
                   How can you -- we be sure that we're not going
17
    -- that's not going to happen?
18
                   THE CHAIRPERSON: Mr. Johnstone...?
19
20
                         (BRIEF PAUSE)
21
22
                   MR. JOHN VIRGL:
                                     John Virgl, Golder
23
                Mr. Chairman, the Board. The satellite collar
   Associates.
   information from RWED indicates that really, the -- the
24
```

movement of caribou across the Slave Geological Province,

```
they don't tend to either select or avoid mine sites.
 1
 2
    that their movement is really based on the seasonal
    distribution of those animals. The natural variation in the
 3
 4
    seasonal distribution.
 5
                   Thank you.
 6
                   THE CHAIRPERSON:
                                      Steve...?
 7
                                       Steve Wilbur, Dogrib.
                   MR. STEVE WILBUR:
 8
    John, did -- did you just say that they -- they don't avoid
 9
    or they do avoid?
10
                   THE CHAIRPERSON:
                                      They don't avoid, Mr.
11
    Wilbur.
12
                   MR. STEVE WILBUR:
                                       Steve Wilbur.
                                                       How many
13
    years of data is that based on?
14
                   MR. JOHN VIRGL:
                                     John Virgl, Golder
15
                 That's based on, from 1996 until 2002.
    Associates.
16
    Actually, 2001, at the time that the report that I'm
    referring to was written.
17
18
                   THE CHAIRPERSON:
                                      Mr. Wilbur...?
19
                                       Steve Wilbur.
                   MR. STEVE WILBUR:
                                                       I -- I
20
    guess one (1) of my concerns is that we have just a short
21
    term database, and I'm not sure -- I have conflicting
22
    opinions.
               I'm not a biologist so I can't really refute
23
    what -- what John was saying about the ability to detect
24
    changes.
25
                   But I guess I'm concerned that initial
```

- 1 adjustments may be harder to detect, and there may be 2 avoidances that may lead to major shifts in patterns in
- 3 herds.
- 4 And this is -- has been borne out by a study
- 5 done in Alaska of forty (40) years of data that show changes
- 6 in patterns -- in migration patterns, that started out slowly

- 7 and then became major -- major pattern shifts over -- over 8 longer periods of time.
- 9 And I guess it just -- just bears to mind that 10 we have a short database to work with, here.
- 11 THE CHAIRPERSON: I guess the question could 12 have been, if De Beers have referred to the Alaskan study, 13 are they are aware of its existence, and the conclusions 14 within that study? So I'll ask the question.
- MR. ROBIN JOHNSTONE: Mr. Chairman, Members of the Board, De Beers is very well aware of that forty (40) years of data from Alaska. You have to keep in mind that there are fundamental differences with the -- the nature of the development and -- that is addressed in the Alaskan report.
- 21 And there are fundamental differences in 22 relation to where some of the development is occurring, too, 23 in relation to calving grounds. The -- the key quandary here 24 is that mines have only been developed in the last few years, 25 so we -- we can't go back further.

It's very important that we learn the lessons that -- that have been made, and take whatever applicable information there is from that Alaskan report and use it in regional monitoring.

And it's -- we're fully onboard, that -- that, the -- the effects on the Bathurst Caribou herd need to be monitored, and I'm sure RWED may -- may further address that, also.

THE CHAIRPERSON: Thank you, sir. Steve...?

(BRIEF PAUSE)

5

6

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10 11

12
13 MR. STEVE WILBUR: Steve Wilbur, Dogrib. I'm
14 not sure what slide it is, it's near the back, and it was one
15 (1) that said, 'wolverine and grizzly bear, what will the
16 effects be'.

Bette, you mentioned that the -- the -- you la had very little data on grizzly bear and wolverine, and it

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was difficult to be that -- that accurate.

And I'm wondering how you come up with numbers
of .3 percent and 11.6 percent with very imprecise data?

THE CHAIRPERSON: Thank you. Ms. Beswick...?

(BRIEF PAUSE)
```

1 MR. JOHN VIRGL: John Virgl, Golder 2 Mr. Chairman, we based our estimates on the Associates. 3 recent WKSS studies on wolverine and grizzly bear, provided 4 us estimates of their home range. 5 THE CHAIRPERSON: Thank you. Mr. Wilbur...? 6 MR. STEVE WILBUR: Steve Wilbur. I -- I 7 quess my question is that there's a bit of uncertainty in the 8 -- in the analysis but it's not reflected in the number. number suggests 11.6 percent and .3 percent, a very precise 9 10 assessment of habitat loss and that's number one (1). 11 Number two (2), the 11.6 percent for an 12 individual seems to be a pretty high number and I don't know 13 is that 11.6 percent plus or minus .1 percent or is it really 14 10 percent plus or minus 5 percent? How precise are these 15 THE CHAIRPERSON: 16 numbers? Mr. Johnstone...? 17 MR. JOHN VIRGL: John Virgl, Golder 18 Associates. Those numbers actually reflect the -- the 19 smallest home range. So they are conservative. We not only used information from the -- for wolverine in particular from 20 WKSS study, but we also used information from the literature 21 22 that gave a range of home ranges. 23 And that 11.6 percent is based on the smallest home range. So it's a conservative estimate of the mount of 24

loss within an individual's home range.

```
1
                   THE CHAIRPERSON: Thank you. Mr. Wilbur...?
 2
                   MR. STEVE WILBUR: Steve Wilbur.
                                                      Can you
 3
    tell me what the uncertainty in the -- in the number is?
 4
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Virgl...?
 5
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada. What
 6
    we are getting to is issue around available information.
 7
    have taken the information from relevant sources, WKSS,
 8
    published literature. More information may change that.
 9
                   We also, if we were to look at an individual
    grizzly wandering around Snap Lake, we may get much more
10
    precise information. But that information would only hold
11
    true for the -- for that individual in that time.
12
13
                   I think the estimate that we've provided is as
14
    good as the information that is available but it's very
15
    difficult to speculate as to what that -- what further
16
    information may -- may provide.
17
                   And what we've done in the face of that
   uncertainty is add a layer of safety by assuming that the
18
19
    smallest home range, which would maximise the -- the
20
    predicted impact.
21
                   MR. STEVE WILBUR:
                                       Steve Wilbur, Dogrib.
22
    Just -- just my comment here is that we're -- we're --
23
    De Beers is presenting numbers that appear to be more precise
    than -- than they actually may be if they're -- can't --
24
    can't explain what their accuracy is, that's okay.
25
```

```
1
                   Further on down, I guess, on that same page in
 2
    the handout, you talk -- you expressed a -- told us that the
 3
    total footprint of mines and road was about sixty (60) square
 4
    kilometres and I guess from a perspective of the animals that
   you're talking about, wolverine, grizzly bear, and caribou,
 5
 6
    the footprint seems to be maybe not what we're talking about.
 7
                   What we should talk about is zone of influence
 8
    and I was wondering what that actual area is for the mines
 9
    and the -- the -- all the roads?
10
                   THE CHAIRPERSON:
                                      Mr. Johnstone...?
11
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
```

Johnstone. I'll ask John Virgl to elaborate. We haven't 12 13 built the mine. We don't know what the zone of influence for Snap Lake will be. We have information from two (2) previous 14 projects that are much larger in scale than Snap Lake, had 15 greater haul roads that are much bigger footprints than the 16 17 three hundred and fifty (350) impacted area that we have. 18 I'll just ask -- confer with my colleague to 19 see if he'd like to add anything. It's a no. 20 THE CHAIRPERSON: Steve...? 21 MR. STEVE WILBUR: And a question -- I mean, 22 on one (1) of the slides you had that was called "reducing uncertainty" maybe it's number 31 I guess, I don't know. 23 24 THE CHAIRPERSON: Yes. Thirty-one (31). 25 MR. STEVE WILBUR: It says -- I have

54

that's it, yes. 2 3 I guess I had -- when I saw this, at first -first blush, I said, okay, that's okay, but then I started 4 5 thinking about it, and I -- uncertainty equals un --6 unreliable, and I -- I just didn't -- I didn't like the feel 7 of that, and I guess what my problem is, is that, well we --8 we've heard yesterday about levels of uncertainty. 9 We all know that data has uncertainty, but 10 certainly, even with uncertainty, we can express that from a 11 statistical stand -- standpoint, or we could still get very 12 reliable results with measures of uncertainty. 13 And, it's -- it's the -- if we have high 14 degrees of uncertainty, and we use them inappropriately, we can be unreliable. 15 16 So, my comment here is -- my question is:

differences of opinion with the -- with the bullet and --

1

17

18

19

20

21

22

23

unreliable results?

careful where, and when we rely on models, and that's why we

and the key point though is, that's why we had to be very

What do you really mean by, uncertainty in input data equals

Thank you.

Good summary.

When I saw

THE CHAIRPERSON:

MR. ROBIN JOHNSTONE:

that, I thought garbage in, garbage out.

24 have to look beyond models to see what other informations

25 that we have.

5

6

7

8

18

19

20

55

The caribou, the -- as Bette said, the maps 1 2 that caribou have left across the land, telling us where they 3 went, rather than relying on a model, rather than relying on short periods of data. 4

We need to build a overall picture, using all information at our -- at our disposal. Traditional knowledge regarding caribou movement. So, that's why garbage in, garbage out.

9 It doesn't mean that models aren't useful, but we need to be careful where we use them, and we need to use 10 11 all information at our disposal.

12 THE CHAIRPERSON: Thank you. It's 10:30, Mr. 13 Wilbur, are you almost ready to wrap up? And then, well, 14 after coffee, I can come back to the next -- okay.

I'm not a scientist, so 15 MS. JEAN TEILLET: 16 it's not really a scientific question. I'm a lawyer, Jean 17 Teillet for the Dogrib Treaty 11 Council.

Question to De Beers generally. I -- I've been working in Siberia the last couple of years in -- with the Reindeer herders up around a big mine called Norilst.

21 Now, I know Norilst is a heavy metals mine, so 22 the issues are somewhat different, but there's a very big 23 issue up there of the combination of emissions from the mine with fugitive dust settling on the -- the vegetation, and so,

24

25 what they have around that mine in Siberia is about a -- a

- sixty (60) kilometre radius, where their Reindeer simply will 1
- 2 not go, because they won't eat.
- 3 And, I'm wondering if there's a possibility of

- 4 emissions and dust and things like that combining to create a
- 5 somewhat similar effect, and again, Mr. Chair, I'm also
- 6 thinking about the cumulative effect of all the mines as
- 7 well, and I wondered if De Beers could comment on that
- 8 possibility?
- 9 THE CHAIRPERSON: Thank you. Ms. Beswick...?
- 10 Mr. Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada. Our
- 12 impact assessment discusses the issue of -- of dust and
- 13 emissions, and provides information that we don't think it
- 14 will have an impact the -- we're not likely to get a
- 15 situation like that.
- 16 Probably the most important -- pertinent data
- 17 to -- to answer Jean's question is that from Diavik -- much
- 18 bigger projects.
- 19 Again -- and -- sorry, and EKATI. Much bigger
- 20 projects, more emissions, more dust, and we are seeing some
- 21 influence on caribou behaviour, but as Dr. Virgl stated, we
- 22 are not seeing it expressed as an area of avoidance.
- So, the monitoring from other projects to date
- 24 would suggest that that's not the case. This is why we
- 25 continue to monitor, to make sure that we are in a position

- 1 to be able to -- to detect such effects.
- THE CHAIRPERSON: And, the second part of the
- 3 question, in terms of the cumulative effects? Have you taken
- 4 a look at that? The combination?
- 6 (BRIEF PAUSE)
- 8 MR. ROBIN JOHNSTON: Could Jean repeat the
- 9 question, please?

7

- THE CHAIRPERSON: Ms. Teillet...?
- MS. JEAN TEILLET: I guess what -- what I'm
- 12 thinking is that, to me, what -- what you've just said is
- 13 that Diavik is showing that there is some kind of -- that --
- 14 it's a bigger project, and they've got more stuff, but that
- 15 there is some effect happening.

```
16
                   When we add all these mines up, plus the dust
    from the road -- if there is dust, and I don't even know if
17
    there is, but you could probably help us with that.
18
19
                   If there's an effect that's hitting this
20
    larger area, and you probably remember the map that was put
21
    on the wall here by Canadian Arctic Resources Canada.
22
                   Are we creating, not just a wall on the
    ground, but also an area from this air and emissions that is
23
24
    going to create a bigger influence that will affect the
    wildlife in their ability to live off the vegetation on the
25
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```
land. That's the concern. So, the cumulative effect.
 1
 2
                                     Mr. Johnstone...?
                   THE CHAIRPERSON:
 3
                   MR. ROBIN JOHNSTONE:
                                         First of all, I should
 4
    clarify the comment about Diavik and BHP.
                                               The information is
 5
    from the BHP wildlife monitoring, which shows that caribou
 6
    close to the mine site, female caribou with calves, spend
 7
    less time feeding.
                   The issue of the cumulative effects is that we
 8
 9
    do not anticipate that that will be the case.
                                                   That in our
    dust monitoring, and in our emissions monitoring, we do not
10
11
    see that there will be an overlap of the effects of those
12
    projects.
13
                   And I think I'll leave it there.
14
                   THE CHAIRPERSON:
                                     Thanks.
15
                   MS. JEAN TEILLET: And perhaps we can clarify
16
    what that BHP -- could you clarify, please, what you
17
    understand the BHP data to say?
18
                   I also thought it said that the females spend
    less time feeding, but also, my understanding is that the
19
20
    data seems to show that the females with calves, are under-
21
    represented the closer you get to the mine, which seems to
22
    indicate a pattern, although maybe not a -- it's not
    statistically sure yet, but a pattern that cows with calves
23
24
    in the fall foraging time are, perhaps, staying back from the
25
    mine.
```

```
1
                   And could you clarify, as best your
 2
    understanding of the data from BHP?
 3
                   THE CHAIRPERSON:
                                     Thank you. Mr. Virgl...?
 4
                   MR. JOHN VIRGL: John Virgl, Golder
 5
                 Mr. Chairman, having been involved in that
    Associates.
 6
   project for the last five (5) years, I don't -- the fact is
 7
    that the results indicate that there is no difference in the
 8
    proportion of females with calves, as a function of distance
 9
    to the project footprint.
10
                   THE CHAIRPERSON: Ms. Teillet, last question.
11
                   MS. JEAN TEILLET: Okay. One (1) more
12
    question about the monitoring that -- and the programs that
13
    you've been setting up to collect your data so far.
14
                   Can you tell us whether the manner and method
15
    of your collection of data, and the designs for your
16
    monitoring programs, are set up consistently with the Diavik
17
    and BHP ones?
18
                   And I'll tell you my concern, is so that we
19
    can begin to get consistent data that we can create -- look
20
    at consistently over. And could you speak to that issue for
21
    us, please?
22
                   THE CHAIRPERSON:
                                     Thank you.
                                                 Mr.
23
    Johnstone...?
24
                   MR. ROBIN JOHNSTONE:
                                         De Beers Canada.
25
   thought of that too, Jean. It's a critical point, and that's
```

- 1 been our intention all the way.
- 2 And our caribou surveys, our grizzly bear
- 3 surveys, we have -- we have changed our wolverine methodology 4 to improve upon what's been done.
- 5 And we are moving, you know, we have made
- 6 great steps to coordinate that data, so that apples can be
- 7 compared with apples, caribou with caribou.
- 8 THE CHAIRPERSON: Thank you very much, Mr.

```
9
                Sorry, we'll now take a short coffee break.
    Johnstone.
10
    Thank you.
11
12
    --- Upon recessing at 10:40 a.m.
13
    --- Upon resuming at 10:58 a.m.
14
15
                   THE CHAIRPERSON:
                                     Okay, prior to the break we
16
    were in the questioning phase of the Hearing. And next on
17
    the list of potential questioners are the Canadian Arctic
18
    Resources Committee, Mr. O'Reilly...?
19
                   MR. KEVIN O'REILLY:
                                         Thank you, Mr. Wray.
20
    Kevin O'Reilly, Canadian Arctic Resource Committee. I have,
21
    I think it's about three (3) questions for De Beers on their
22
   presentation.
23
                   The first question is: I didn't really see
24
    anything in the overheads about what the effects from their
25
   project would be in terms of their incremental use of the
```

```
2
                   And I'm just wondering if there was any
3
   attempt to try to look at what those effects would be, and if
4
   they would care to share those with us today?
                                                   Thank you.
5
                   THE CHAIRPERSON: Thank you.
6
7
                         (BRIEF PAUSE)
8
9
                                     Mr. Johnstone...?
                   THE CHAIRPERSON:
10
                   MR. ROBIN JOHNSTONE:
                                          Our pause is related to
11
                   And just, do you mean in relation to the -- to
    the question.
12
    the physical winter road, the capacity of it, Kevin? Can you
13
   maybe be a little bit more explicit?
14
                   THE CHAIRPERSON:
                                     Mr. O'Reilly...?
15
                   MR. KEVIN O'REILLY:
                                         Thank you. Kevin
   O'Reilly, CARC. I guess, as I understand it, I might not
16
   have these figures right, but I think De Beers is going to
17
18
   have -- if this mine does proceed, there's going to be about
    an extra 8,000 truck loads of material that are going up the
19
20
    Tibbitt-Contwoyto Lake Road to your mine site.
```

1

winter road.

```
21 And I guess I'd like to know what the effects
22 of that extra traffic on the winter road is going to be on
23 the Bathurst Caribou herd, wolverine, grizzly bears, other
24 forms of wildlife?
25 THE CHAIRPERSON: Thank you. Mr.
```

```
1
    Johnstone...?
 2
                   MR. ROBIN JOHNSTONE: De Beers Canada.
                                                             Wе
 3
    did not address that in this Environmental Assessment.
 4
                                      Mr. O'Reilly...?
                   THE CHAIRPERSON:
 5
                   MR. KEVIN O'REILLY:
                                         I -- I quess I'm a bit
 6
    surprised to hear that, but I'll leave that with the Board.
 7
                   One (1) further follow up question, then, on
 8
    that. Does De Beers actually propose to do any monitoring of
 9
    its use of the winter road, or is that going to be done in
10
    cooperation with others? What -- if -- if they haven't
   predicted what the effects are, is there going to be any
11
12
    attempt to actually monitor what the effects may be?
13
                   THE CHAIRPERSON:
                                      Mr. Johnstone...?
14
                   MR. ROBIN JOHNSTONE:
                                          De Beers Canada, Robin
15
                There is extensive monitoring of the winter road
    Johnstone.
16
    being done by the winter road joint venture. And when we --
17
    that will continue, and when or if we become part of that
18
    joint venture, we will obviously be continuing with their
19
    rules and regulations and guidelines in monitoring.
20
                   MR. KEVIN O'REILLY:
                                         Kevin O'Reilly with
21
           One (1), sorry, further follow-up question, then.
    CARC.
22
                   What sort of monitoring is being done, then,
23
    by the joint venture and how does De Beers propose to be
24
    involved or -- in -- in that monitoring?
25
                   MR. ROBIN JOHNSTONE: Mr. Chairman, to answer
```

```
this question, I'd like to ask for Mr. Don Hayley of EBA,
 1
 2
    part of the winter road joint venture, consultant to them, to
 3
    provide that response, please?
 4
                   THE CHAIRPERSON:
                                     Thank you. Mr. Hayley...?
 5
                   MR. DON HAYLEY:
                                     Mr. Chairman, my name is Don
 6
    Hayley with EBA Engineering Consultants.
 7
                   We've been providing consulting services to
 8
    the winter road joint venture for the past three (3) years,
 9
    collecting and -- and evaluating data on the winter road.
    There is a report, which I believe is in the public domain,
10
    on the winter road project description, which I think would
11
12
    provide quite a number of the answers to questions that Kevin
    is raising.
13
                                      We'd like to hear some of
14
                   THE CHAIRPERSON:
15
    those answers, here, on the record, sir.
16
                   MR. DON HAYLEY:
                                    Yes. The winter road, as
17
    many of you probably know, has received a -- a renewal of
    their licence of occupation. And associated with that, they
18
19
    are putting into place a environmental management system.
20
    The planning for that system is in progress right now.
                   That management system includes a detailed
21
22
    description of conditions at -- at every portage along the
23
    road, it includes an ice management system and it includes a
24
    wildlife habitat assessment program, which is well underway.
```

THE CHAIRPERSON: Thank you. As a follow up,

25

1

64

2 trail density was found to be the greatest in the area near 3 MacKay Lake and where the winter road and the Snap Lake 4 access road meet. 5 And I guess the guestion is, what are the 6 potential impacts of the hauling activity on the behaviour of 7 the caribou near the roads, and how did De Beers quantify the 8 influence of their project on the behavioural effect? 9 MR. ROBIN JOHNSTONE: Mr. Chairman, it's a 10 slightly different question. What we -- it's a good question. The answer is, the -- the caribou trails, 11 certainly, the density is much greater by MacKay Lake and 12

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because we need to bring this into perspective. The caribou

- down towards Camsell Lake. We see that sort of movement in the area, but what we need to get back to is when those caribou trails are formed.
- And so, the opportunities are the northern migration, where -- where it's often under snow covered conditions. Sometimes, those caribou trails are exposed snow-free, or it's on the southern migration.
- The key issue is the timing that the winter road, in relation to when the caribou are in that area, and the information that we have to date, is that the two (2) occur in different times.
- THE CHAIRPERSON: Thank you, sir. I'm -- I'm sorry, Mr. O'Reilly...?

3 THE CHAIRPERSON: Yes. 4 MR. DON HAYLEY: As part of our planning for 5 the future of the Winter Road, we have done an -- an 6 assessment of the traffic over the Winter Road, and just to 7 clarify some of the numbers. 8 Over the past three (3) years, the -- not -the load of traffic going north has been in the order of 9 eight thousand (8,000) loads per year, without the Snap Lake 10 project, and that's -- and that's predicted to increase to a 11 maximum in the order of twelve thousand (12,000) loads per 12 13 year.

So, the incremental increase in traffic for

MR. DON HAYLEY:

clarify one (1) point for -- for Kevin?

Mr. Chairman, can I just

1

2

14

15

16

17 THE CHAIRPERSON: Is that during the construction phase? Or is that during operational phase? 18 19 That -- that is initially MR. DON HAYLEY: 20 during the construction phase. 21 THE CHAIRPERSON: And the operational phase? It -- it tails off somewhat 22 MR. DON HAYLEY: 23 during the operational phase. 24 THE CHAIRPERSON: Thank you. Mr.

Snap Lake is predicted to be in the order of four thousand

(4,000) -- maximum four thousand (4,000) loads per year.

66

```
MR. KEVIN O'REILLY: Thank you. I -- I just
1
   have two (2) follow-up questions, if I may. The document
 2
 3
   that Mr. Hayley is referring to, is that part of the public
 4
    record for this proceeding?
5
                   THE CHAIRPERSON: Either Mr. Hayley, or Mr.
6
   Johnstone. I -- I really -- I don't know, Mr. O'Reilly.
7
                   MR. KEVIN O'REILLY:
                                         If it's not, I quess I
8
   would ask that it would be filed in by this Proponent.
9
                   THE CHAIRPERSON:
                                     Mr. Hayley...?
10
                   MR. DON HAYLEY:
                                     Mr. Chairman, Don Hayley.
    The document was filed with Indian Affairs, and with the
11
12
   Mackenzie Valley Impact Review Board to lead up to the
   screening process, I believe, for -- for the Winter Road, and
13
   where that sits at the current -- I -- I know it was
14
15
    available on your website for some period of time, and where
16
    that sits right now, in the public record, I'm -- I'm just
17
   not sure.
18
                   MR. ROBIN JOHNSTONE:
                                          Mr. Chairman, De Beers
19
   will request the joint venture to place that record on the
20
    Snap Lake public registry.
21
                   THE CHAIRPERSON: Okay, so -- thank you, sir.
22
   Yes, because I -- it might be on the Land and Water Board.
23
    I'm not sure if it's on the ERB's record, but anyway, we'll
24
    get the document, and we'll enter it on the public record.
```

67

MR. KEVIN O'REILLY: Thank you. Kevin
O'Reilly with CARC. Just one (1) further point that I -- I
want to make with the Board is that when I look at the terms
of reference and work plan for this environmental assessment,

Thank you, very much. Mr. O'Reilly...?

```
5
    the scope of the development in 2.3.2.3 includes, and I quote
 6
   here:
 7
                     "Use of the current Lupin Winter Road."
 8
                   So, I think I've made my point.
 9
                                       Thank --
                   THE CHAIRPERSON:
10
                   MR. KEVIN O'REILLY:
                                          Sorry, I have two (2)
11
    other questions.
12
                   THE CHAIRPERSON: Well, I'm really glad to
13
   hear that.
14
                   MR. KEVIN O'REILLY: I'm sure you are.
                                                             I'm
15
    referring now to the slides that were used in the
16
    presentation, and I'm trying to get my accounting right here,
    it's -- anyway, it's on page 6, and it's titled, Reducing
17
   Uncertainty, and it's the second of those two (2) slides.
18
19
                   I'll just wait for it to come up on the
20
    overhead.
21
22
                          (BRIEF PAUSE)
23
24
                   MR. KEVIN O'REILLY: The last point on this
    slide talks about how -- or mentions that:
25
```

```
"De Beers will participate in a regional
 1
 2
                     monitoring program, and continue to collect
 3
                     information to help assess and manage
                     cumulative effects."
 4
 5
                   And, I'm pleased to hear that. I'm wondering
 6
    if De Beers could tell us what their involvement has been
 7
    over the last two (2), three (3) years then, in the
 8
    cumulative effects assessment management framework, which is
    a multi-stakeholder process to try to come up with a
 9
    framework to better assess and manage cumulative effects, and
10
    that was a requirement from the Diavik comprehensive study in
11
12
    the Ministry Environments approval of that study.
13
                   So, has De Beers actually participated in this
14
    framework in any way?
15
                   THE CHAIRPERSON: Thank you.
16
   Mr. Johnstone...?
```

- 17 MR. ROBIN JOHNSTONE: De Beers Canada, Robin 18 Johnstone. De Beers' participation in CEMF has been through the NWT and Nunavut Chamber of Mines. 19
- 20 THE CHAIRPERSON: Thank you.
- 21 O'Reilly...?
- 22 MR. KEVIN O'REILLY: Thanks. A follow-up
- 23 question then. What specifically has De Beers done in terms
- of has it just been meeting with the Chamber of Mines 24
- 25 representative once in while or what specifically have they

1 done?

2 What I'm trying to do here is to find out what 69

their -- their current track record has been in trying to 3

4 work towards better regional cumulative effects and then I

have a question about what their future involvement may be. 5

6 THE CHAIRPERSON: Thank you.

7 MR. ROBIN JOHNSTONE: We don't have a lot of 8

evidence to provide to the Board around what our past track

9 record is. As stated before, it's been through the Chamber

10 of Mines.

13

11 We're very much interested in this, in the

12 issue of regional cumulative effects monitoring. We're --

we've -- that's why we've continued -- or we've set up our

14 studies from the start to ensure that that information may be

used on a regional basis. 15

16 Also, we have participated and will continue

17 to participate in discussions around regional monitoring.

18 THE CHAIRPERSON: Thank you. I actually have

19 a follow up because Mr. O'Reilly touched on a question that I 20

intended to ask and that was: What contribution does

21 De Beers intend to make with participation in the CEMF and

22 the cumulative impact monitoring program in the future?

23 MR. ROBIN JOHNSTONE: We would put time and

24 effort into it.

25 THE CHAIRPERSON: Money?

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1
                   MR. ROBIN JOHNSTONE:
                                          That would be up for
 2
   discussion.
 3
                   THE CHAIRPERSON:
                                      Thank you.
 4
   Mr. O'Reilly...?
5
                   MR. KEVIN O'REILLY:
                                         Thank you. Kevin
6
   O'Reilly with CARC and thank you for asking my next question.
7
    I did have -- I'm not quite sure how to approach this one (1)
8
   but I believe I heard -- Mr. Johnstone said that the study
9
   that was done recently on the cumulative effects in the
   Alaska North slope was really very, very different from what
10
   may be taking place in the Slave Geological Province.
11
12
                   And when I -- what I know about the Slave
13
   Geological Province is that there has been some mining
   activity there in the 1950's, 1960's. There was Tundra
14
15
    Salmeida (phonetic). The Lubin mine opened in 1981. A
16
    Winter road has been in there for more than twenty (20) years
17
   now.
18
                   BHP Mine is operating, Diavik is about to
   begin commercial production. Tahera is in the regulatory
19
   process. Doris is in -- and in the Hopi Belt is in the
20
21
    regulatory process. There's also a proposal for a Bathurst
22
    Inlet Port and Road. The Bathurst Caribou herd and the
23
   caribou herd in Alaska that's part of that study are
   migratory caribou herds and we just heard that the Winter
24
25
   road has been renewed for another thirty (30) years.
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Mr. Johnstone said that -- say that -- that the Alaska work
2
3
   is not comparable in any way to what's happening in the Slave
4
   Geological Province?
5
                  THE CHAIRPERSON:
                                     Thank you.
                                                 Mr.
6
   Johnstone...?
7
                  MR. ROBIN JOHNSTONE:
                                         De Beers Canada,
  Robin Johnstone. I'd like to correct you, Kevin.
8
                                                      We did not
9
   say that it was comparable in any way. There is important
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So, I'm wondering on what basis does

- 10 information that we must use and we need to learn the lessons 11 from.
- The point I was making about why it is 13 different is the nature of development and also the intensity
- of development. Mr. O'Reilly's information that was 14
- 15 presented before on Monday provided an area of disturbance of
- around two hundred and twelve (212) square kilometres in an 16
- 17 area of over two hundred thousand (200,000) square
- 18 kilometres.

- 19 In the Alaskan study the information was
- focussing on development footprint of about seventy (70) to 20
- eighty (80) square kilometers, in an intensively used area of 21
- 22 two thousand six hundred (2600) square kilometers.
- 23 So, we're talking very intensive use.
- 24 also talking linear development. We're talking about roads
- 25 and pipelines, and those tend to have very different effects

- than the likes of an outfitting camp, or a mine. 1
- 2 So, it's -- those are the main areas, the
- fundamental areas, where it's -- it's different. 3
- 4 THE CHAIRPERSON: Thank you. Mr. O'Reilly...?

- 5 MR. KEVIN O'REILLY: Thanks. I'm not sure I
- 6 agree with Mr. Johnstone's assessment, but I'll leave --
- 7 leave that for now. And that's all of my questions.
- 8 you.
- 9 THE CHAIRPERSON: Thank you, sir.
- 10 Government of the Northwest Territories...?
- MR. GAVIN MORE: Gavin More, Northwest 11
- 12 Territories. Thank you, Mr. Chair. We have a series of
- 13 questions to ask.
- 14 Basically, I will go on first, and then I will
- 15 pass the mike to Dr. Anne Gunn, our ungul biologist for RWED,
- followed by Dr. Ray Case, manager of technical services, and 16
- 17 our last questioner will be Steve Matthews, habitat
- 18 environmental assessment biologist.
- 19 The question that I have relates to the
- 20 concept of traditional knowledge, and it's -- it's a multi-
- 21 part question.

- 22 And what -- what I'm trying to get at, to some
- 23 extent, is some of the people here in the audience are
- 24 Elders, they won't necessarily have read the EA.
- I do appreciate that the EA was a work in

- 1 progress, over several years. And there has been quite a bit
- 2 of discussion over the past six (6) months what traditional
- 3 knowledge is, what it should be in the future.
- 4 And I was very struck by the presentation by
- 5 the Lutsel K'e, with their, rather beautiful presentation, of
- 6 their photographs, their naming of sights and the cut of the
- 7 land.
- 8 What I'd really like to get at is, first of
- 9 all, in terms of the Environmental Assessment, when you
- 10 started doing your work and your methodology, what was your
- 11 concept of traditional knowledge?
- 12 And then, if I could see some -- hear some
- 13 specifics about how you collected traditional knowledge and
- 14 incorporated it into the work related to caribou, grizzly
- 15 bear, and wolverine.
- 16 And I do realize that each of those might be
- 17 quite different in terms of what you collected, and how you
- 18 utilized it.
- 19 And then following with that concept is
- 20 habitats. I do realize that you worked on an ecological land
- 21 classification, which may or may not be similar to the Lutsel
- 22 K'e presentation on the land.
- 23 And I also ask this, partly because we did
- 24 see, in the presentation, a bit of a methodology of how we do
- 25 caribou surveys, size the area, transects, that sort of

74

1 thing.

- And we used the phrase that we've incorporated traditional knowledge, but we didn't hear any specifics of, kind of, what was done, and how that can be incorporated in the Environmental Assessment.
- THE CHAIRPERSON: There was a number of questions in there. Ms. Beswick...?
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin 9 Johnstone. To begin with, I'd like to just address the 10 notion of, what does De Beers consider traditional knowledge 11 to be.
- I think we recognize that there is a -- there are a number of levels of knowledge. That a comment made by a person visiting site, who is a traditional knowledge holder, must be careful that it isn't taken out of context.
- And we did our best to respect that where ever possible. We also wanted to -- to take advantage of that information, as well.
- In terms of formalized traditional knowledge study, we recognize that it is the holders of that traditional knowledge that really need to be telling us what traditional knowledge is.
- And that's why we went out and asked for input to our project. Lutsel K'e provided us with a study of their assessment of the impacts of this project.

We did not tell them what traditional knowledge was, we asked for their input. And perhaps, the further question may be best left to traditional -- to Lutsel K'e around what that traditional knowledge was.

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I think, with respect to how we incorporated some of it, and the specific examples, in terms of the impact assessment, traditional knowledge from the Lutsel K'e report, West Kitikmeot Slave Study, and concerns of Elders noted on site, was used to validate linkages between potential effects and impacts on wildlife and wildlife habitat.

In other words, did they think that such an impact would have the potential to occur? Traditional knowledge was used to identify the negative effects on dust

- on wildlife habitat and to suggest monitoring approaches. It was used to identify the negative effects of infrastructure
- 16 activity, noise and odours from mining on wildlife movement.
- We noted on the first day of this
- 18 presentation, that there was concern that the out -- the
- 19 shape of the original accommodation block would be such that
- 20 wildlife could get trapped in between the wings, and blind
- 21 spots were created.
- 22 So people coming around a corner could
- 23 accidentally surprise wildlife. That was -- in -- in
- 24 response, we changed the design of the building.
- We heard that it was, from community members,

1 it was very important to prevent attraction of carnivores to

- 2 site. And we recognize the importance and we've focussed
- 3 extensively on how we are going to reduce that attraction to
- 4 site.
- 5 Moving the incinerator from outside, and
- 6 basically, into a building where we're not going to have to
- 7 take garbage outside, was part of that, as well.
- It was used in the Impact Assessment to
- 9 identify concerns regarding the potential toxicity to
- 10 wildlife from runoff from the North Pile, and the concerns of
- 11 potential toxicity to wildlife of spills. So we knew we had
- 12 to have a rigorous spill management plan.
- In terms of baseline monitoring, traditional
- 14 knowledge via concerns expressed by First Nations, it really
- 15 stressed the importance of caribou in our program. And a lot
- 16 of our effort has been placed on caribou.
- 17 Aboriginal Elders and youth were present on
- 18 aerial caribou survey. And we've heard the conclusions
- 19 around traditional knowledge, around the caribou movements.
- 20 And we compared that with what, basically, the information
- 21 that we had from science base also told us.
- In terms of grizzly bears, wolves and foxes,
- 23 it was used to identify the -- it noted the importance of
- 24 Eskers to carnivores for both den sites and travel.
- 25 And it was also -- Lutsel K'e also explained

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1 why no bear dens were found in the study area, in their 2 traditional knowledge report. With regard to wolverines, a key part of our 3 4 wolverine survey methodology what -- were Aboriginal 5 community members on the survey, they basically led the 6 survey and participated along side biologists. 7 With regards to upland birds, breeding birds, 8 Aboriginal trainees were present on the bird -- bird surveys, 9 recognized that there was traditional knowledge around small We were sharing with them our scientific knowledge on 10 how to do those studies. 11 12 And obviously, in relation to mitigation and 13 monitoring, I've already touched briefly on mitigation. 14 terms of monitoring, it was outlined that we need to do 15 extensive monitoring. 16 People are interested in community monitoring 17 and people want to have a say in monitoring. And that's why 18 we've stated that we will developing monitoring plans in conjunction with the communities. 19 20 THE CHAIRPERSON: Thank you, sir. Mr.

1 MS. ANNE GUNN: Mr. Chairman, my name is Anne

answer and I will pass the mike over to Dr. Anne Gunn now.

MR. GAVIN MORE: Thank you, Mr. Chair. Gavin

Dr. Gunn...?

Thank you, Robin, I really appreciate that

2 Gunn. I'm representing Government of the Northwest

THE CHAIRPERSON:

3 Territories. And I have one (1) question and I have some

4 clarification.

21

22

23

24

25

More...?

More of GNWT.

5 Quite a few points have been raised about

6 caribou and I can share -- already this morning, and I can

- 7 share some information with you. Most of it I will hold over 8 until my presentation, early this afternoon.
- But I just want to make one (1) point about the winter road. Those Caribou that winter around the winter road in some years, and they're there during the time when the winter road is operational. And this seems to happen, perhaps one (1) year in ten (10).
 - Most of the time, when the caribou -- the Bathurst Herd is wintering to the west, the western edge of their range is then -- I would agree with Robin that there migration usually occurs after the time of the Winter Road.
- But there's another complication in this,
 which has become apparent in the last couple of years, and
 that's that we have a second caribou herd wintering in the
 vicinity of the -- of the barrens, perhaps overlapping with
 the norther edge of the Winter Road, and also with the Snap
 Lake property, and that's the Ahiak Herd.
- And it seems like we do not have a lot of information about the herd, but it is probably increasing,

- and it's expanded its range over the last few years.
- 2 So, I think it's important to distinguish
- 3 them. It -- it also makes the argument about need -- the
- 4 adequacy of baseline information. We need to collect
- 5 information over a number of years to capture this variation

6 in caribou distribution.

1415

16

17

- Anyhow, having said that, I do have a question. The environmental assessment for caribou dealt largely with information collected in 1999 and 2000. The presentation referred to information collected in 2001 and 2002.
- My question is, to what -- what's -- how did the information collected in 2002 contribute to measuring the scale of natural variation in the distribution of caribou in the Snap Lake vicinity?
- And, the reason I'm asking this, is because we haven't seen this information, and we're just concerned about how it adds to this scale of variation over a number of

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19
    years.
            Thank you.
20
                                      Thank you, Dr. Gunn.
                   THE CHAIRPERSON:
21
22
                         (BRIEF PAUSE)
23
24
                   MR. ROBIN JOHNSTONE: De Beers Canada.
25
    the latter point, the information around caribou distribution
 1
    in 2002 was provided to RWED, and to the public registry, and
    I -- I don't know the date. It was January or February of
 2
 3
                So, RWED should have that information.
    this year.
 4
                   I'll ask Dr. Virgl to comment on how it
 5
    contributes to our information.
 6
                   THE CHAIRPERSON:
                                      Thank you. Dr. Virgl...?
 7
                   MR. JOHN VIRGL:
                                     John Virgl, Golder
 8
                 Mr. Chairman, the information, basically
    Associates.
 9
   provides us with more data on that variation that Anne is
    referring to.
10
11
                   So, rather than just having two (2) years of
    -- of the distribution of caribou through the regional study
12
13
    area, we now have four (4) years of that distribution.
14
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Follow up?
15
                                    Anne Gunn, Government of the
                   MS. ANNE GUNN:
16
    Northwest Territories. Yes, I have a follow up question.
17
    How -- can you give me an idea of the scale of numbers in
18
    2002, particularly during post-calving migration, which I
19
    think is -- is the critical time in terms of exposure to the
20
    mine sites.
21
                   Not a precise number, just -- just some idea?
22
                   THE CHAIRPERSON:
                                      Thank you. Dr. Virgl...?
23
                                     John Virgl, Golder
                   MR. JOHN VIRGL:
                 Mr. Chairman, the information really gives us, I
24
    Associates.
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quess, an order of magnitude difference from what we

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originally had stated in the environmental assess report.
1
 2
                   THE CHAIRPERSON:
                                      Ms. Gunn...?
 3
                   MS. ANNE GUNN: Anne Gunn, Government of the
 4
   Northwest Territories. An order of magnitude, less, more,
5
    like, talking ten thousand (10,000) caribou, one hundred
6
    thousand (100,000) caribou? Can you help -- can you help us
7
   here?
8
                   THE CHAIRPERSON:
                                    You're not going to get
9
   away with not giving us a number, Dr. Virgl, so you might as
10
   well fess up.
                   MR. ROBIN JOHNSTONE: While -- while Dr.
11
   Virgl is doing that, is referring that, we've always stated
12
    that we are going to get a variety of numbers of caribou in
13
14
    the project area.
15
                   We understand that there will be natural
   variability, and the number is?
16
17
                   MR. JOHN VIRGL: Between approximately twelve
18
   hundred (1200), and thirty thousand (30,000) animals, from --
19
    from 1999 through 2002.
20
                   The lowest number was recorded in -- this is
21
    for the post-calving migration, okay? The lowest number is
    estimated at twelve hundred (1200) animals. In 1999, the
22
   estimated number was approximately thirty thousand (30,000)
23
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THE CHAIRPERSON: Thank you, sir.

2 Ms. Gunn...?

MS. ANNE GUNN: Thank you. That was helpful.

animals. In 2001, it was five thousand (5,000) animals and

in 2002, it was approximately eight thousand (8,000) animals.

82

4 THE CHAIRPERSON: Thank you. Further

5 questions, Mr. More?

6 MR. RAY CASE: It's Ray Case with Government

of the Northwest Territories. In your presentation you

8 indicated the need and the importance of input from a number

9 of different groups on the development of monitoring and

10 mitigation plans.

24

25

7

I'd just like a comment on the need for and

- 12 the process you might see for ongoing input into these
- 13 monitoring plans and the -- the adaptive management process
- 14 that you make and following on that, how you would see
- 15 decisions made regarding the -- the changes needed to
- 16 monitoring plans and mitigation plans?
- 17 THE CHAIRPERSON: Thank you, Mr. Case.
- 18 Mr. Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada.
- 20 De Beers has stated that in light of, essentially,
- 21 anticipation of an environmental agreement that we are
- 22 certainly interested in sitting down and negotiating one (1)
- 23 in good faith.
- So an environmental agreement really provides
- 25 a formal mechanism to -- that will outline that -- that

- 1 ongoing process. And that would include monitoring and
- 2 mitigation. On a -- on an immediate project level, the
- 3 changes needed to mitigation and -- and monitoring would be
- 4 dealt with at the environmental management system.
- 5 We could not wait for -- if we identified a
- 6 problem in our waste management system or our garbage
- 7 disposal, whatever, we could not wait to -- to go through
- 8 that entire process. We would have to change things
- 9 immediately. But we could review what those results would
- 10 be.
- But something of critical importance, we're
- 12 obviously going to go straight to -- to outside experts to
- 13 identify what we have to do immediately.
- 14 THE CHAIRPERSON: Thank you. Mr. Case...?
- 15 Mr. More...?
- MR. STEVE MATTHEWS: Steve Matthews
- 17 representing the Government of Northwest Territories.
- 18 Mr. Chairman, my question follows on from Mr. O'Reilly's
- 19 questions about regional monitoring.
- 20 And the question is for De Beers and my
- 21 question is: Have you given any thought to how a regional
- 22 cumulative effects monitoring program should be coordinated
- 23 and, if so, do you have a preferred mechanism for that

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24
    coordination?
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25 THE CHAIRPERSON: Mr. Johnstone...?

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1
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
 2
               I think the discussions that INAC has facilitated
 3
   around regional monitoring have been -- have been very
 4
            I think we've stated, we don't have a preferred
 5
   mechanism or way in which that would occur.
6
                   We've discussed that we -- we question the --
7
   whether it needs to be via another institution and we've made
8
    that comment previously. I think that the key issue is that
9
   cumulative effects can arise from a number of developments
   and certainly the information that Mr. O'Reilly presented has
10
    shown that there are a number of parties involved. And it's
11
12
   critical for all those parties to be involved in that concept
13
    otherwise we're only looking at part of the picture.
14
                   THE CHAIRPERSON: Thank you.
15
   Mr. Matthews...?
16
                   MR. STEVE MATTHEWS:
                                         That's it. Thank you
17
   very much.
18
                                      Thank you. Environment
                   THE CHAIRPERSON:
19
   Canada, any questions? Okay.
                   Lutsel K'e, Ms. Catholique...?
20
21
                   MS. FLORENCE CATHOLIQUE: Mari. I do have
22
    some questions.
23
                   And one (1) question that I do have is in
24
   regards to the -- in there, there was a diagram that I saw
```

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amount of -- of caribou in the northern west area, and then 1 2

where it depict the surveys that were done showing the -- the

another one that showed more caribou in the southeast area.

3 I was just wondering if those considerations

- 4 were taking as to whether they were just migrating through,
- 5 or if they were just staying in the -- in the area when those
- 6 surveys were done?
- 7 And I wasn't -- I wasn't really clear on -- on
- 8 the -- on those two diagrams, Mr. Chairman.
- 9 THE CHAIRPERSON: Thank you. I believe, Ms.
- 10 Catholique's referring to slides on Page 12 -- slide 12, and
- 11 slide 15.
- MR. ROBIN JOHNSTONE: De Beers Canada. Wha
- 13 the -- what this information doesn't show is whether the
- 14 caribou are moving or not.
- 15 And that was -- that information was recorded
- 16 during caribou surveys. As we flew over the caribou, we
- 17 noted whether they were moving, whether they were feeding;
- 18 basically, what they were doing. Obviously, not counting
- 19 every single one. So, that information was collected.
- In general, it seems like caribou, like Bette
- 21 stated, moving more -- looking towards their destination on
- 22 the northern migration, than on the southern migration.
- And we would anticipate that they may well
- 24 spend more time in the area. For further information, I
- 25 think what would be best to, perhaps, for August Enzoe, who

- 1 flew most of this caribou surveys, perhaps he would like to
- 2 make some comment on that this evening. He was sitting in
- 3 the helicopter for most of the survey.
- 4 THE CHAIRPERSON: Thank you. Ms.
- 5 Catholique...?
- 6 MS. FLORENCE CATHOLIQUE: August doesn't work
- 7 for De Beers. Also, that in regards to the -- the surveys
- 8 that were done on the caribou, my other question was a
- 9 question that Anne had already asked was: How many herds, or
- 10 different kinds of herds, migrate through that area, and are
- 11 the different herds migrating through there in different
- 12 times?
- 13 And if they are going through at different
- 14 times, are they being surveyed within those times? Do you
- 15 know which herds are being documented here?

- THE CHAIRPERSON: Thank you. Mr.
- 17 Johnstone...?
- 18 MR. ROBIN JOHNSTONE: De Beers Canada. We do
- 19 not know whether the individuals here represent where they
- 20 come from. We can make generalizations, but we do not know.
- THE CHAIRPERSON: Thank you. Ms.
- 22 Catholique...?
- MS. FLORENCE CATHOLIQUE: Also, in regards to
- 24 -- in the -- in the question of the zone of influence that
- 25 was questioned by another group, I want to ask the question

- 1 of: Is the zone of influence on large mammal species --
- 2 weren't really defined, and I have to say that in that way
- 3 because Lutsel K'e did not have the opportunity to go through

- 4 the three (3) EA manuals.
- And so, whether they were -- were addressed
- 6 there, and these areas that are being -- these presentations
- 7 that are being done today are only addressing those issues
- 8 that aren't resolved.
- 9 I wasn't sure as to why only the caribou and
- 10 the naghai, the wolverine, and the -- and the Sascho, the
- 11 grizzlies, were being presented, and not -- not other
- 12 mammals.
- 13 THE CHAIRPERSON: Thank you Ms. Beswick...?
- 14 MS. BETTE BESWICK: Bette Beswick from Golder
- 15 Associates for De Beers. We only had forty (40) minutes, so
- 16 we didn't have time to talk about the others. And we thought
- 17 we should focus on the ones that people had asked the most
- 18 questions about.
- 19 THE CHAIRPERSON: Thank you. Ms.
- 20 Catholique...?
- MS. FLORENCE CATHOLIQUE: Mr. Chairman, and
- 22 then, has the studies and data been collected on those other
- 23 animals in that area?
- 24 THE CHAIRPERSON: Thank you. Ms. Beswick...?
- 25 Mr. Johnstone...?

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1
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
                The approach in what to study was largely was the
 2
    Johnstone.
    result of two (2) things. One (1) was the work that had gone
 3
    on before us. And for BHP and Diavik, the feedback from
 4
 5
    communities into that process was a list of the species
 6
    that -- that should focus our efforts on.
 7
                   And that included foot furbearers, so
 8
    wolverines, we included grizzly bears, we included wolves and
 9
    foxes, birds of prey, water fowl, upland birds. I'm sure I'm
    missing something out.
10
11
                   And so we did not study every single species.
12
    We have -- for instance, we have seen one (1) or two (2)
13
    moose during caribou surveys, but we have not extended
14
    that -- the study out. We've focussed on the species that
    was expressed to us that people had the greatest concern
15
16
    about.
17
                                      Thank you.
                   THE CHAIRPERSON:
                                                   {\tt Ms.}
18
    Catholique...?
19
                   MS. FLORENCE CATHOLIQUE: Marci. Mr. Chair,
20
    also I have questions in regards to the -- the roads.
21
    what I understand is that there is a winter road, but there's
22
    also a road that will be used from the road to Snap Lake.
23
                   I'm not exactly sure how that road is going to
```

25

1

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2 and that?

3 And if it does, we -- we have, in this
4 community, in our -- my community, a concern about injury to
5 caribou. And we were just wondering if there are plans, by
6 De Beers, to have -- should that happen, that -- that the
7 road, in the period of reclamation, will be removed? Because
8 I don't -- I've been told that those have not been mentioned

be later permanent in the sense that it will have boulders

be looking like or where it goes over, if it crosses any --

any waterways? Or if it will -- will it be a road that will

- 9 in -- in the EA.
- 10 THE CHAIRPERSON: Thank you. Mr.
- 11 Johnstone...?
- MR. ROBIN JOHNSTONE: To clarify what the
- 13 roads are, I'll refer to the overhead that's -- that's
- 14 presently up, and for the Board's clarification, that's Slide
- 15 5. And -- actually, maybe not. Slide 15, actually, it is.
- 16 Same thing.
- In the top part of the study area, there is
- 18 the Tibbitt-Contwyota Winter Road. Then, the other road that
- 19 is of interest is the one (1) that we get to Snap Lake by.
- 20 We call this the Winter Access Road.
- 21 And it comes down from the Tibbitt-Contwyoto
- 22 Winter Road and is -- I think it's about twenty-five (25)
- 23 kilometres.
- It's represented on the -- on Slide 15 as the
- 25 dotted line which ends up at Snap Lake. That is a winter

- 1 road, so we do not plan, and have no reason for that to be an 2 all weather road.
- 3 The other road is a winter road that would be
- 4 used to access the Esker some ten (10) kilometres south. And
- 5 that's represented in that diagram as a dotted line that
- 6 comes south of Snap Lake, down to an Esker. So we are -- we
- 7 do not have any plans to make a permanent road out of that.
- 8 Besides that, there are several roads on site.
- 9 I think the maximum -- the maximum length you could drive is
- 10 about three (3) or four (4)kilometres, I think.
- 11 The reclamation of those roads is discussed in
- 12 the EA, and I'll my colleague to clarify what we are going to
- 13 with those.
- One (1) of the things that was noted, actually
- 15 on Lut -- one (1) of Lutsel K'e first trips to Snap Lake, was
- 16 their concerns about caribou breaking their legs as coming
- 17 off, and we discussed they used to build the roads in such a
- 18 way that caribou would have easy access on and off the road.
- 19 I'll just clarify with -- what we're doing
- 20 with roads.

```
21
22
                         (BRIEF PAUSE)
23
24
                   MR. ROBIN JOHNSTONE: I'll ask San -- Sandy
25
    to respond, please?
                                                                     91
 1
                   MS. SANDY MARKEN:
                                       Sandy Marken, Golder
 2
    Associates for De Beers. Mr. Chairman, for reclamation of
 3
    the roads on-site, they're under the full reclamation
 4
    program.
 5
                   So, at closure, those roads will be reclaimed.
 6
    They'll be torn up. Surface materials that will have been
 7
    salvaged and stored will be used to reclaim those.
    be revegetated as part of the revegetation program for the
 8
 9
    project, and the monitoring program will then extend to
    include those.
10
11
                                      Thank you.
                   THE CHAIRPERSON:
12
    Catholique...?
13
                   MS. FLORENCE CATHOLIQUE:
                                              Marci, Mr.
               My other question is this: Where the Winter Road
14
15
    is from the site to the -- I could just say, the access road
16
    from the site to the win -- to the main Winter Road, and the
    -- the access road from the site to the -- the Eskers, has
17
18
    there been studies done on -- on the oil and fuel possible
    spillages, and also, how -- what's the method of cleaning
19
20
    those up?
21
                                      Thank you.
                   THE CHAIRPERSON:
                                                   Mr.
22
    Johnstone...?
```

MR. ROBIN JOHNSTONE:

have been studies done, and there are measures in place to

prevent spills, and procedures in place to clean up spills if

De Beers Canada.

23

24

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1
    they occur.
 2
                   Is that the information you were looking for?
 3
                   THE CHAIRPERSON:
                                      Ms. Catholique...?
 4
                   MS. FLORENCE CATHOLIQUE: My note says that
 5
    they weren't done in the EA.
 6
                   MR. ROBIN JOHNSTONE: De Beers Canada.
                                                             There
 7
    is a spill contingency plan, and a waste management plan that
 8
    are -- form the -- one (1) of the appendices, or two (2) of
 9
    the appendices to the environmental assessment.
10
11
                         (BRIEF PAUSE)
12
13
                   MS. FLORENCE CATHOLIQUE: Okay, well I'll
                             Thank you.
14
    have to look into that.
15
                   Okay, my next question is in regards for
16
    reclamation success. What does De Beers perceive the
17
    criteria for reclamation success?
18
                   THE CHAIRPERSON: Mr. Johnstone...?
19
                   MR. ROBIN JOHNSTONE:
                                          I'll -- I'll ask Sandv
20
    Marken, reclamation specialist to address that question.
21
                   THE CHAIRPERSON: Thank you. Ms. Marken...?
22
                   MS. SANDY MARKEN:
                                       Sandy Marken, Golder
23
    Associates for De Beers. For reclaiming the site, De Beers
24
    defers to, and accepts the reclamation standard laid out in
25
    the Northern Affairs, Norther Department Whitehorse Mining
```

```
2
                   Their definition for reclamation goal is:
 3
                     "Returning mine site, and affected areas to
 4
                     viable and wherever practicable, self-
 5
                     sustaining ecosystems that are compatible
 б
                     with a healthy environment and with human
 7
                     activities"
 8
                   So De Beers accepts this as a reclamation goal
 9
    and we've laid out a number of activities and criteria to
10
    meet that goal.
                     Thank you.
11
                   THE CHAIRPERSON: Thank you.
12
   Ms. Catholique...?
```

1

Initiative.

```
MS. FLORENCE CATHOLIQUE: Marci for that
13
14
            I'm not familiar with the source of your information
    answer.
    and so just quoting them for me and probably I will not be
15
   able to even look or research it and so maybe you could cite
16
17
    the criteria for me.
                          Thank you.
18
                   THE CHAIRPERSON:
                                      Thanks. Ms. Marken...?
                                       I'm sorry, Mr. Chairman.
19
                   MS. SANDY MARKEN:
20
    Can you repeat that question; citing what exactly?
21
                   MS. FLORENCE CATHOLIQUE: You cited the
   criteria as laid out by the, what did you say, the Alaskan or
22
23
    the Yukon, which or Whitehorse?
24
                   MS. SANDY MARKEN: It's called Mine Site
25
   Reclamation Policy for the Northwest Territories, INAC 2002
```

and I have a copy of that with me if you'd like to see it?

ask Sandy to do, the INAC policy isn't clear and what I'd

representation of what the site would look like after De

or criteria, though, that it uses to base its policy on?

Associates for De Beers. De Beers has adopted a number of

those criteria and added to them in their reclamation plan

and I think we've explained a number of the actions we've

of the North Pile. So as that pile is developed, De Beers

will take salvaged material from one (1) area, place it on

the other and also implement a re-vegetation program that

taken to do that. Another element is progressive reclamation

The main component is minimising disturbance

MR. ROBIN JOHNSTONE:

those into the record if they're not too cumbersome?

THE CHAIRPERSON:

MS. SANDY MARKEN:

like to do is for Sandy to try and give a visual

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22 23

24

Board?

of the program.

MR. ROBIN JOHNSTONE: In addition, what I'll Beers has left the property, if that would be of value to the THE CHAIRPERSON: Yeah, it would be of value. In the INAC policy, doesn't it have a statement of principles for the mine site and I'll just list some of the key elements

That is correct.

Perhaps you could read

Sandy Marken, Golder

25 focuses on native species.

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1920

95

Other elements include direct placement of surface materials where possible to minimise the disturbance and accelerate re-vegetation.

We will also salvage, stockpile and have a strategic plan for the placement of salvaged surface materials. And that will include vegetation such as existing shrubs, lichen covered boulders, soil and other components on the landscape.

There will also be optimum use of any kind of soil and organic matter that we can salvage from the site. We also include to use island transplant of local vegetation. Other studies conducted by Diavik and BHP have shown some success in these activities. Optimum use of native plants and seed sources.

Now, as this program is going on we will also review the success of these activities through a monitoring program. We'll also collect and work with BHP and Diavik and other developments in the area to review their successes and adopt those as we proceed. The monitoring program will help us do this.

And, I guess we use that term adaptive 22 management to allow us the time to adopt new technologies and 23 methodologies. And I guess, in summary, a key component will 24 also include working with the local communities to 25 incorporate traditional knowledge as we reclaim the site.

96

I hope that clarifies your question.

THE CHAIRPERSON: Thank you.

3 Ms. Catholique...?

4 MS. FLORENCE CATHOLIQUE: Marci, Mr.

- 5 Chairman. I will take you offer on that document. But I --
- 6 I also want to question -- and it's something that I did hear
- 7 that I was really pleased to hear that De Beers is
- 8 considering being party to a regional cumulative effects
- 9 program that the Department of Indian and Northern Affairs is
- 10 initiating and the comments of involving communities.
- I didn't really hear much of Aboriginal people
- 12 but communities involved in the development of the monitoring
- 13 programs. I -- and your comment of incorporating TK into
- 14 this reclamation program monitoring, I just want to know
- 15 exactly how does De Beers perceive the -- our involvement in
- 16 that?
- 17 I'm -- I'm asking that question because
- 18 usually in other cases, we have heard people saying we will
- 19 be involved, but it's only words.
- 20 And so, I want to go on record asking that
- 21 question. And I want to hear exactly how it is that you see
- 22 this happening. Thank you.
- THE CHAIRPERSON: Thank you. Mr.
- 24 Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin

- 1 Johnstone. We note the interest in community involvement and 2 monitoring, and in many other aspects.
- 3 There -- the ultimate answer is that we have
- 4 to sit down and work out the details. An environmental
- 5 agreement is a place where many of those are actually
- 6 formulated.
- We've expressed a strong interest in involving
- 8 the communities, and working along side the communities. 1
- 9 think it's for that negotiation to finalize it, to make sure
- 10 that we -- we know what the interests of the communities are,
- 11 as well.
- 12 THE CHAIRPERSON: Thank you. So, I take it
- 13 that you are committing, on the record, to meet with the
- 14 community of Lutsel K'e, to involve them in the finalization
- 15 of an EMA and monitoring program; that's the commitment that
- 16 you made, Mr. Johnstone?

- MR. ROBIN JOHNSTONE: De Beers Canada. We are
- 18 committed to meeting with all communities, primary
- 19 communities, to do that, and regulators.
- THE CHAIRPERSON: Thank you. Ms.
- 21 Catholique...?
- MS. FLORENCE CATHOLIQUE: I see. The only
- 23 other one that I have is in regards to the emissions. Lutsel
- 24 K'e does have a major concern in regards to the health of the
- 25 caribou, especially in regards to the health of the food of

- 1 the caribou.
- 2 And we -- we see emissions having an effect on

- 3 the lichen. Has De Beers does any studies on lichens in that
- 4 area, and if so, which type of lichen have they studied, and
- 5 what is the percentage of lichen in the -- in your area?
- THE CHAIRPERSON: Mr. Johnstone...?
- 7 MR. ROBIN JOHNSTONE: De Beers Canada. We
- 8 have done studies on lichen. We have collected information.
- 9 I can't tell you right now, Florence, what the species, or
- 10 what the Aboriginal name for those lichens are.
- 11 We have collected that information. Lichen -
- 12 a very good organism to study contaminants and to monitor
- 13 trends and air quality.
- So, we've made sure that we have the
- 15 appropriate samples, so we can monitor the changes as we
- 16 proceed forward.
- 17 THE CHAIRPERSON: Would those studies be part
- 18 of the EA documents?
- MR. ROBIN JOHNSTONE: Thank you, Mr. Chairman.
- 20 Yes, they are.
- 21 THE CHAIRPERSON: Perhaps you could provide
- 22 Ms. Catholique with the reference numbers, and appropriate
- 23 pages where she could find those?
- MR. ROBIN JOHNSTONE: If the Board would wait
- 25 one second, I'm sure we can actually give you that, here and

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now, on the public record.
 1
 2
 3
                        (BRIEF PAUSE)
 4
 5
                   MR. ROBIN JOHNSTONE: Mr. Chairman, maybe
 б
    we'll get back to you with those numbers.
 7
                   THE CHAIRPERSON:
                                     Okay. Thank you, Mr.
 8
    Johnstone.
                Ms. Catholique...?
 9
                   MS. FLORENCE CATHOLIQUE:
                                             Marci.
10
                   THE CHAIRPERSON: I'm sorry I was -- do you
11
    have another question?
12
                   MS. FLORENCE CATHOLIQUE: Yes, I did.
13
                   THE CHAIRPERSON:
                                     Oh.
14
                   MS. FLORENCE CATHOLIQUE: I just can't
15
    remember what it was now. I did have a question, and the
    reason it's not written on my paper was because it was raised
16
17
    by an Elder, and I don't think she's here at the moment.
18
                   Her question was: In regards to the Eskers,
19
    which are used as dens, and I think I heard somebody
20
    commenting in the presentation that there was no bear dens.
21
                   And we were wondering what -- how that comment
22
    came about, which then led to the question, has there been
23
    studies carried out within that area on bear dens? And if
24
    so, how many bears are in the area and how many dens -- how -
    - how much studies were done?
25
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1
                  And -- and the reason for that question was
2
   that, it was mentioned in the presentations that gravel will
3
  be used from the Eskers for part of the -- the workings of
4
              And if that information of not knowing where the
5
   dens are, there is a possibility that when gravel is taken
   for -- for the use of the mine, that it could -- could
6
7
   actually be killing the bears, if you don't know that the
8
   dens are there.
                  So that was her question, and I thought I
9
```

- 10 better raise it.
- 11 THE CHAIRPERSON: Thank you. Mr.
- 12 Johnstone...?
- MR. ROBIN JOHNSTONE: De Beers Canada and --
- 14 with assistance from Aboriginal community members, have
- 15 surveyed Eskers in the area to look for dens. And we have
- 16 not found any grizzly dens. The area where the quarry is
- 17 proposed, we have not found any -- any dens there, also.
- We have -- so we have not found any. We
- 19 recognize that bears can also den off the Eskers. And your
- 20 question about how many bears are in the area, we -- home
- 21 range size would estimate about eight (8) bears, four (4)
- 22 females, four (4) males.
- We have changed our survey methodology to now
- 24 look for bear sign. So we have a variety of plots all over
- 25 the study area that we visit during preferred habitat

1 seasonal times of the year, and we look for bear sign. And

- 2 that has provided indication of bear use of the area. We
- 3 can't narrow that down to the precise number.
- 4 THE CHAIRPERSON: Thank you. Ms.
- 5 Catholique...?
- MS. FLORENCE CATHOLIQUE: Marci, Mr.
- 7 Chairman. Your reference -- you've just referred to the
- 8 Dene? Are those Dene? Am I right? Which Dene are you
- 9 talking about?
- 10 MR. ROBIN JOHNSTONE: That was the Lutsel K'e
- 11 study of the area.
- MS. FLORENCE CATHOLIQUE: Marci. And which
- 13 study was that?
- MR. ROBIN JOHNSTONE: The study was provided
- 15 by Lutsel K'e. It is -- I think the correct title is,
- 16 Traditional Knowledge of the Na Yaghe Kue Region. And it was
- 17 submitted to the Public Registry and along with the
- 18 Environmental Assessment.
- Sorry, here's the title, it was, Traditional
- 20 Knowledge in the Na Yaghe Kue Region -- apologies for
- 21 pronunciation, there. And Assessment of the Snap Lake

- 22 Project, Final Assessment Report, July, 2001, submitted by
- 23 the Lutsel K'e Dene First Nation.
- THE CHAIRPERSON: Thank you. Ms.
- 25 Catholique...?

- 1 MS. FLORENCE CATHOLIQUE: Was that Brenda
- 2 Parlee?
- 3 MR. ROBIN JOHNSTONE: That was -- Steve Ellis
- 4 (phonetic) was the Project Director, Brenda Parlee was
- 5 involved. And we -- the community researchers were Bertha
- 6 Catholique, Henry Catholique, Marlene Michelle (phonetic),
- 7 Shawn Catholique as a GIS Technician.
- 8 And that followed a visit of, I think there
- 9 were about twelve (12) Elders to site, in June of 2001.
- 10 THE CHAIRPERSON: Thank you. Ms.
- 11 Catholique...?
- 12 MS. FLORENCE CATHOLIQUE: Marci. In regards
- 13 to, which -- which was leading to my next question, in
- 14 regards to TK, Lutsel K'e has done that study, which is
- 15 correct. There was also some studies that were done with
- 16 Winspear.
- 17 Some of the studies that were done in -- in
- 18 quoting some of -- some of the information that was listed,
- 19 we have said in the December -- I think it was in the
- 20 December meeting, that some of the -- the way that comments
- 21 were -- were taken in -- in regards to TK were just
- 22 individual comments.
- 23 And, we -- we want to go on record, saying
- 24 that those are not TK, and Lutsel K'e wants -- wants that to
- 25 be known, and that the studies are not to be taken out of

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1 context, because some -- some of the -- some of the comments

```
2
   were taken out of contexts as -- in regard to that -- those
 3
    studies -- those two (2) studies that were done.
                   THE CHAIRPERSON:
4
                                      Thank you, Ms. Catholique.
5
   Do you have many more questions, because I'm looking at a
6
    lunch break, so?
7
                   MS. FLORENCE CATHOLIQUE: My only other
8
   question that I had was just raised by the Yellowknife
   people, was that I wanted to know if the -- in the
9
    reclamation period, in regards to plants, especially in the -
10
    - the North Pile, if they were to be on-going testing in a --
11
12
    in a monitoring form for metals in the plants?
13
                   THE CHAIRPERSON: Thank you.
14
15
                         (BRIEF PAUSE)
16
17
                   MS. SANDY MARKEN: Sandy Marken for -- with
18
   Golder Associates for De Beers. We have a couple of
19
    conditions for that. The half metre of granite cap on the
   North Piles is designed to control erosion and dust, but also
20
21
    limit plant root penetration to the process kimberlite, and
22
   we feel that should be an effective mitigation project.
23
                   However, we will monitor to see if there is
24
   root penetration to the processed kimberlite. If so, and if
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1
   projections are that it would be neutral, then we would
 2
    monitor plant tissue for any kind of metal uptake.
 3
                   MR. ROBIN JOHNSTONE:
                                          Just to summarize then,
 4
    we're going -- the first step we're going to do is to check
 5
    whether the roots actually get down to the kimberlite.
 6
                   If they don't, then we don't identify a need
 7
    to continue with that monitoring, because we're using country
 8
           If they do get down to that distance, we would then
 9
    look at doing that monitoring to look for uptake of metals.
10
                   THE CHAIRPERSON:
                                      Thank you.
                   MS. FLORENCE CATHOLIQUE:
                                             Just give me a
11
12
   minute, please? I just remembered yesterday, my neighbour
13
    here, Rachel, didn't get a chance to ask a question, and she
```

the lead shape is showing to be acidic, although right now,

- 14 was told that she was given an opportunity, and therefore,
- 15 couldn't she ask the question after, and I don't want that to
- 16 happen to me.
- 17 Question, in regards -- in our presentation,
- 18 we had two (2) questions, and one (1) was, how will the
- 19 proposed project affect caribou coming from the west, the
- 20 Bathurst Herd, and their migration towards our community?
- 21 How will the proposed project affect caribou
- 22 health?
- THE CHAIRPERSON: Thank you.
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 25 Johnstone. Bette Beswick will provide the answer to that.

- 1 just wanted to update on the information we promised we'd
- 2 give you.
- In Appendix 11, Table 11.1-5, the like -- the
- 4 basemark -- baseline lichen chemical analysis is provided, in
- 5 Section 10.3 of the environmental assessment, there is a
- 6 species list, and percentage of cover of those lichens.
- 7 So, that's Section 10.3 and Appendix 11, Table
- 8 11.1-5.
- 9 MS. BETTE BESWICK: In response to the two
- 10 (2) questions, the first question was: How will the proposed
- 11 project affect caribou coming from the west in their
- 12 migration towards the Lutsel K'e community?
- We do not believe that the project will affect
- 14 how caribou coming from the west will migrate towards the
- 15 community because caribou moving south will still move around
- 16 MacKay Lake following their traditional routes around Aylmer
- 17 and Artillery Lake or west towards Gordan Lake.
- 18 Second, based on what we see at Diavik and
- 19 EKATI, although caribou do tend to walk around the mine, it
- 20 doesn't appear to make a difference to their larger movement
- 21 patterns across the Slave Geological Province.
- 22 And the second question was: Will the
- 23 proposed project affect caribou health? And the answer to
- 24 that is, caribou will not get sick from eating the food or
- 25 drinking the water near the mine site because they will have

- 1 very little exposure to metals and other chemicals that will 2 make them sick.
- And that exposure will not be enough to be 4 above levels we know affect health of animals even when we 5 deliberately over-estimate the exposure.
- THE CHAIRPERSON: Thank you.
- MS. FLORENCE CATHOLIQUE: Maybe the -- our 8 concern may be a CE concern and maybe it's not -- I'm not 9 trying to put De Beers in a spot but I know it is a 10 cumulative effects issue and you just happen to be part of 11 that -- that part of it.
- 12 Caribou in Lutsel K'e have not been in the 13 area for the last three (3) years. Everybody is aware of 14 that. We've had the Chief commenting on it and we've always 15 commented that there is an effect there now.
- And the Bathurst herd from the west has not migrated to our community and so your project which is right in their path, you know, there's EKATI, Diavik, and Snap Lake. Where these two (2) developments that are further north and to the west may be the cause of this and where Snap Lake, which is going to be in the south to the east, it is a barrier to us.
- Besides the road that has all that traffic 24 going and will be increasing the traffic on that road when 25 you're -- you're going to be up and going. And so to say

- 1 that that's not going to be -- I think I need a better answer
- 2 than that.
- 3 MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 4 Johnstone. Mr. Chairman and Members of the Board, I think
- 5 this is one (1) area where there is disagreement. I think
- 6 there is disagreement among -- around the predictions of

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7 science and traditional knowledge.
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- I think that what science says is -- is of the information available to date we don't see that there will be an effect from these three (3) projects.
- And I think that's part of the reason why
 we -- why De Beers is committed to playing its part in
 monitoring for cumulative effects.
- 14 THE CHAIRPERSON: Thank you. Is that the end 15 of your questions, Ms. Catholique?
- MS. FLORENCE CATHOLIQUE: I will just -- I won't have any questions and we'll just do what we think in our presentation.
- THE CHAIRPERSON: Thank you very much. We'll adjourn for lunch and we'll reconvene at 1:30. Thank you.
- 22 --- Upon recessing at 12:15 p.m.
- 23 --- Upon resuming at 1:34 p.m.

24

25 THE CHAIRPERSON: Thank you. Just prior to

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1 recommencing with the presentations, the Board's legal

2 counsel, Mr. Donihee, has a statement.

3 MR. JOHN DONIHEE: Thank you, Mr. Chairman.

4 During yesterday's proceedings, there was reference made on

5 several occasions, to several documents which were provided

6 to the Board late in the -- in the process, just before the

7 Hearing, and which weren't filed on the Public Record.

Given that there's now been reference to them
and some question and answer with respect to these documents,
I'd like to file them on the record now, and just give the

11 parties that are here, some notice of that.

We did put copies of these documents on everyone's table, so if there's a strange looking pile of

14 paper there, I'll just go through and tell you what it is.

15 And it's our proposal, unless there's some concern, to file

16 these matters on -- these documents, on the record, now, just

17 to complete it.

18 The first one (1) is a technical memorandum

- 19 from Golder Associates to Robin Johnstone from Ken DeVos and
- 20 Don Chorley, dated April the 16th. It deals with Snap Lake
- 21 Diamond Project mine water assessment diffusion matters.
- The second one (1) is a memo to Robin
- 23 Johnstone from Tom Higgs, and it deals with outstanding
- 24 Environment Canada issues, dated March the 13th, 2003.
- 25 The third one (1) is an April 23rd letter to

- 1 Fisheries and Oceans Canada, addressed to Mr. Dave Balint.
- 2 The subject is, clarification of issues discussed during
- 3 April 14th and 17th conference calls.
- 4 And the fourth document is a plain language
- 5 summary of the participation agreement between Diavik Diamond
- 6 Mines Inc., and the Dogrib Treaty 11 Council, dated April the
- 7 6th, 2000. This plain language summary is available from the
- 8 Diavik Diamond Mine's web site, it's publically available,
- 9 but we'd like it filed for the record.
- 10 So, Mr. Chairman, with your permission,
- 11 we'll -- we will do so.
- 12 THE CHAIRPERSON: Thank you. So entered.
- 13 The Review Board was informed, following from
- 14 the Wildlife Technical Workshop and the pre-hearing
- 15 conference, of discussions among De Beers, the Yellowknives
- 16 Dene, Lutsel K'e, Dogrib Metis and others, of a Caribou
- 17 workshop proposed for mid-May.
- The Review Board was asked if the results of
- 19 the workshop could be filed in the Public Record for these
- 20 proceedings. This request creates some difficulties for the
- 21 Board.
- We have indicated that after the close of the
- 23 Hearings only transcripts and information resulting from
- 24 undertakings given at these Hearings may be filed.
- The Review Board is of the view that the

- proposed Caribou workshop is an important opportunity for the developer, De Beers, and Aboriginal people, especially Elders and traditional knowledge holders, and GNWT, to work together on resolving concerns about the effects of the proposed Snap Lake Development on Caribou.
- However, the workshop is independent of the Board's process. It is happening after our Hearing's completion, and the Board will not be present at the workshop.
- 10 Consequently, the suggestion that the results 11 of the workshop, whatever their form, be filed in the record 12 of this proceeding, is problematic, both legally and from a 13 fairness standpoint and procedurally.
- The Review Board wrote to the parties to the EA requesting their positions on the filing of workshop results and the Public Record. We have now been informed, in writing, that at least one (1) of the parties is opposed to the filing of this material.
- 19 Given the Board's concerns and those expressed 20 by at least one (1) of the parties, the Review Board has 21 decided that it will not admit the information which will 22 result from the workshop. This material will not be filed on 23 the record of these proceedings.
- Thank you. Now, just before we go to the next presentation, the Board has some questions of the proponent,

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1 that we will put through Mr. Anderson, our wildlife
2 consultant. Mr. Anderson...?
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4 (BRIEF PAUSE)

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6 MR. ROBERT ANDERSON: Thank you, Mr.

Chairman. Robert Anderson, Gartner Lee. Wildlife expert to the Board. My first question deals with the assessment for abundance of wildlife.

10 My question is: What information did De 11 Beers use to guide their conclusions about population change

```
in relation to natural range of variation?
12
13
14
                         (BRIEF PAUSE)
15
                   MR. ROBIN JOHNSTONE: De Beers Canada, Robin
16
17
    Johnstone.
                It would help if, perhaps, the question was more
18
    specific to a species, or is it species in general?
                                      Thank you.
19
                   THE CHAIRPERSON:
20
    Anderson...?
21
                   MR. ROBERT ANDERSON:
                                          Robert Anderson.
22
    just interested in the general procedures used, and the
23
    information that went into the conclusions that were drawn
24
    concerning population change, and reversibility.
25
                   Based on concerns that some of the parties
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have had with baseline data, I just want to have a better
 1
 2
    idea as to what, sort of, went into your process to -- to
 3
    make those conclusions?
 4
 5
                         (BRIEF PAUSE)
 6
 7
                   MR. ROBIN JOHNSTONE: De Beers Canada.
 8
    just formulating an answer to make sure that it's -- is
 9
    sufficient as -- as possible, given the very broad extent of
10
    the question that was asked.
                   The general approach is to ensure that we have
11
12
    appropriate information around population variability in
13
    terms of the available information.
14
                   MR. ROBERT ANDERSON: What --
15
                   MR. ROBIN JOHNSTONE: Just one (1) moment
16
    further, please?
17
                   MR. ROBERT ANDERSON:
                                         Robert Anderson.
18
    you'd prefer to comment just on wolverine, for an example?
19
20
                         (BRIEF PAUSE)
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22
                   MR. JOHN VIRGL: John Virgl, Golder
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Mr. Chair, for wolverine in particular, our

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Associates.

- 24 estimates of -- of the number of wolverine in the -- that may
- 25 use the regional study area really come from the WKSS work,

- 1 and other literature on home range size, and also on density 2 estimates.
- Density estimates, for example, in the Yukon 4 in Alaska is somewhere between, well, one (1) wolverine per 5 two hundred (200) square kilometres.
- Home range size from WKSS are with RWED's work for females and male wolverines would indicate that perhaps maybe, fifteen (15) to twenty-five (25) animals would use that particular regional study area.
- The den -- the density estimate of one (1) per two hundred (200) square kilometres would indicate that approximately fifteen (15) wolverine would use the regional study area.
- 14 THE CHAIRPERSON: Thank you, Mr. Virgl. Mr.
- 15 Anderson...?
- MR. ROBERT ANDERSON: Robert Anderson. So
 how, then, did you use that information when you were making
 predictions about population level effects, and whether the
 expected impacts from the mine would fall within that natural
- 20 -- a -- a natural range of variability?
- THE CHAIRPERSON: Thank you. Mr. Virgl...?
- MR. ROBIN JOHNSTONE: Okay. Robin Johnstone,
- 23 De Beers Canada. I'll ask John to elaborate. In -- in brief
- 24 the key issue is what is likely effect going to be on a
- 25 population?

- 1 The question of that really re -- depends on
- 2 what the population dynamics of that -- that's individual
- 3 species are, and a lot of that give through to their natural

- 4 history.
- 5 We know that grizzly bears are long-lived. We
- 6 also know that they have relatively few young. One (1) of
- 7 the reasons why we haven't heard many discussions around
- 8 wolves in -- in this EA is because they are relatively long-
- 9 lived, but they can have many young in a short period.
- 10 So, I'm going -- that's a pre -- pre-amble,
- 11 and I'm going to ask John if he would like to elaborate on
- 12 any of those any further.
- 13 MR. JOHN VIRGL: John Virgl, Golder
- 14 Associates. Mr. Chairman, I'm still really unclear on the
- 15 question. If he's -- if Robert's asking for a range of
- 16 population size of wolverine in the regional study area, the
- 17 estimates that I just gave would be suitable for that.
- 18 If he's asking what the impact of the Snap
- 19 Lake Project would be on that, sort of, local population, if
- 20 we could assume that the recruitment rate of wolverine would
- 21 be somewhere around 6 to 8 percent then that would mean a
- 22 recruitment rate of about one (1) wolverine for every two (2)
- 23 years for that particular population.
- So that, as long as the Snap Lake Project did

25 not take away more than one (1) -- or say half that amount,

- 1 we would still fall within the natural variation of the
- 2 recruitment rate for wolverine.
- THE CHAIRPERSON: Thank you. Mr.
- 4 Anderson...?
- 5 MR. ROBERT ANDERSON: Yes. Robert Anderson.
- 6 I'm still not sure that that fully answers my question. But
- 7 that -- that helps.
- 8 That, sort of, leads me into a, sort of, a
- 9 related question while we're talking about wolverine.
- 10 Wolverine are listed as a species of special concern. As
- 11 such, long term population viability is a concern for the
- 12 government. GNWT has suggested that there is not currently
- 13 enough data available to conduct a population viability
- 14 analysis for the Slave Geological Province.
- 15 My question then to De Beers is: In light of

- 16 this issue and concerns over baseline data for wolverines,
- 17 how does De Beers justify their conclusion that residual
- 18 impacts on wolverine populations will be reversible in the
- 19 short-term?
- THE CHAIRPERSON: Thank you.
- 21 Mr. Johnstone...? Mr. Virgl...?
- MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 23 Johnstone. We acknowledge that the GNWT has stated that they
- 24 lack sufficient information to do a population variability
- 25 model. Part of the quandary here depends on the definition
- 116

- 1 of population.
- What we've done is we've looked at the
- 3 wolverine that -- that may occur within the study area. John
- 4 has outlined whether it's wolverine or grizzly bears, what
- 5 the rough number are using estimates of home range from --
- 6 from the literature including West Kitikmiot Slave study
- 7 information.
- 8 The -- the question in terms of population
- 9 variability on a broader scale of the scale that the
- 10 Government of the Northwest Territories is largely interested
- 11 in because more problematic. We don't know what that
- 12 population boundary, boundary is.
- So for us to answer that question really gets
- 14 to what's the broader -- what is the definition of the
- 15 population. I think there are a few facts that are pertinent
- 16 to this question regarding the sustainability of -- of
- 17 wolverine populations.
- 18 First of all, mitigation methods work. So, in
- 19 the -- in the -- in light of the uncertainty that we've
- 20 acknowledged in the environmental assessment around
- 21 populations, what we do is we look at measures to make sure
- 22 we're limiting our impact. And that's why our waste
- 23 management avoiding attraction of wolverines to site is so
- 24 critical.
- So, in that -- with that area of uncertainty,

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    we're looking at ways to -- to ensure that our impact on the
   population, whatever it is, is very low. So that's why we
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    have a zero mortality target and that's what our waste
 4
    management system and wildlife safety plan is based on.
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                   THE CHAIRPERSON:
                                      Thank you.
                                                  Next question,
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    Mr. Anderson...?
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                   MR. ROBERT ANDERSON:
                                          Robert Anderson.
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    move on to -- to another issue. I'd like to talk about
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    caribou just for a couple of minutes.
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                   Caribou are a dynamic species. Ranges may
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    change over the long term as Dr. Gunn suggested is happening
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    to the Ahiak herd that she mentioned this morning.
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                   My first question related to this is:
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    confident are you that the radio collar data that you
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    presented on the screen this morning, is in fact,
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    representative of the long term pattern of caribou movement,
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    in and around the regional study area?
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                   MR. ROBIN JOHNSTONE: De Beers Canada.
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    can't give you a percentage confidence. We regard that the
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    satellite data provided by RWED is another snapshot in time.
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                   You know, we've stated that it goes back, I
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    think -- is it to 1999? 1996? Something like that.
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    that's why we've used different lines of evidence, a weight
   of evidence approach. That provides us with one piece of
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The historic trials, and the comments from
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   Elders, on which -- on how caribou move -- are likely to move
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   through the regional area is important.
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                  THE CHAIRPERSON:
                                    Mr. Anderson...?
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                  MR. ROBERT ANDERSON: Robert Anderson.
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   much pre-disturbance data is there available for caribou
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   movements before the development of Lupin, EKATI, and Diavik,
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   and Snap Lake mines? Are you aware of what that pre-
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information.

- 9 disturbance data would be?
- 10 MR. ROBIN JOHNSTONE: I person -- Robin
- 11 Johnstone, De Beers Canada. I am personally not aware of the
- 12 extent of that information back beyond Lupin. And that may
- 13 be a question better provided to RWED.
- However, again, that's why the traditional
- 15 knowledge and the caribou trials, which provide a very long
- 16 term picture, we don't know how long the land has been
- 17 recording the movements of caribou, as we see the tracks,
- 18 but, that's why this weight of evidence approach is so
- 19 important.
- THE CHAIRPERSON: I guess, a follow up to that
- 21 one then would be, so, in the work that you did, you didn't
- 22 go back to see what pre-disturbance material might be out
- 23 there, so, you didn't use it in your formulation of EIA?
- MR. ROBIN JOHNSTONE: De Beers Canada. That's
- 25 not correct. We did look for the information. I don't have

- 1 the references here. The primary information that is of
- 2 importance is -- is the site specific information. And
- 3 that's restricted, in terms of the collared information.
- 4 THE CHAIRPERSON: Thank you. Mr. Anderson...?
- 5 MR. ROBERT ANDERSON: Robert Anderson. You
- 6 also mentioned this morning that made reference to the
- 7 scientific data suggesting that the presence of the mines was
- 8 not effecting the long term pattern of caribou movements in
- 9 the area.
- 10 And that, in fact, an avoidance analysis had
- 11 been conducted that suggest that there was not an effect
- 12 on -- on cows and calves from the mine sites.
- 13 I'm just wondering if you could explain, Dr.
- 14 Virgl, if you involved with that, how that analysis has been
- 15 conducted. Thanks.
- 16 MR. JOHN VIRGL: John Virgil, Golder
- 17 Associates. Mr. Chair, and Board, that analysis is not
- 18 quantitative, by any means.
- 19 It's -- it's a qualitative view of those --
- 20 those satellite collared caribou that have been moving across

- 21 the landscape for the last six (6) years, plus information
- 22 that we've gathered from the EKATI mine in the last six (6)
- 23 years, on caribou distribution around that site.
- MR. ROBERT ANDERSON: Robert Anderson. Thank
- 25 you, Mr. Chairman. That's all for my questions.

1 THE CHAIRPERSON: Thank you. The next 2 presentation is by the Yellowknives Dene First Nation. Do we 3 need to move to our seats, Mr. Byers? 4 Okay. Thank you. 5 MR. TIM BYERS: No, we won't have any -- any 6 visuals for this, but before our presentation, we were 7 wondering if it's permissible, if we could ask a guestion of the Board on the statement that was just read by Mr. Chair, 8 9 on the results of the upcoming caribou workshop in May? 10 THE CHAIRPERSON: Go ahead, Mr. Byers. 11 MR. TIM BYERS: Ms. Crapeau, will -- will want 12 to ask this question. 13 MS. RACHEL CRAPEAU: Rachel Crapeau for the Yellowknives Dene. I got a letter from the Review Board, 14 from April the 25th, regarding the elder's Caribou workshop 15 16 that's going to be held on May 12th to 15th at Snap Lake. 17 In the letter it says that De Beers indicates 18 that it will submit to the Review Board the outcomes of the 19 workshop. And we were okay with that because we were worried 20 that the outcomes -- the information that is provided at 21 the -- at the workshop was not going to be submitted. 22 And if we sent people to the workshop and if they're concerns were not going to be taken from the workshop 23 and -- and sent to the Board, we were wondering if it was 24

even worthwhile going to the workshop?

But because of this letter, I felt comfortable 1 2 that we were going to be doing the Caribou workshop and that -- that our Elder's concerns were going to be used. 3 4 just before we started this afternoon, I got the impression 5 that that's not to be.

6 I just wanted some clarification, that's all. 7 Thank you.

THE CHAIRPERSON: Thank you. Well, as I stated, the request was made that the results be entered on the record, however, in order to do so, we have to obtain permission of all the parties to these proceedings. And we did not obtain that permission, so as a result, the results of the workshop will not be entered.

Although I would say that, I would encourage all the parties to continue to meet, not just in May but for the foreseeable future, because it's going to be important to the management of the caribou in that area.

But unfortunately, I'm bound by procedural rules and fairness, and because there has been a negative response from one (1) or more parties to these proceedings, we cannot enter them in the record. Thank you.

23 (BRIEF PAUSE)

25 Rachel Crapeau for the MS. RACHEL CRAPEAU:

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Yellowknives Dene. 1

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2 THE CHAIRPERSON: Ms. Crapeau...?

3 MS. RACHEL CRAPEAU: I was just thinking that

4 the last time we had a caribou workshop, we had a lot of

5 Elders there, even Elders from Kugluktuk. And we ended up 6

working together and telling each other their stories about

7 the caribou movement in our areas, and what effected them and

8 what didn't impact on them. And the different ways we worked

9 with the caribou.

It was a really good workshop. And I saw the 10

11 late Mr. Lafferty there. I thought, how good, somebody from

12 the Dogrib community. I was happy to see him there. I later found out that he was representing the
Metis and I thought, okay, where are the Dogribs? Even
though they were not there, the information from that
workshop was so helpful that we -- we as young people, end up
learning a lot from the Elders who were there.

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J.B. Rabesca was there, too. He told us the story about how caribou didn't really go to this one (1) lake because one (1) person built his house right on a caribou's trail. I thought that was interesting.

So if one (1) little house did that to the caribou migration, what about a mine on the land? This information we need to look at and have it be considered by the experts who came to this Hearing.

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We cannot look at all the information, alone.
Who will put our concerns forward on caribou? But also, we
need to help out the biologists, the caribou -- I don't know
how do you say it -- Anne Gunn, her -- her title is hard to
say.

But these people, the wildlife people, the managers and the officers, we all need to work with them. So the workshop and the concerns to be tabled, was sort of important for the Yellowknives Dene First Nation. This is what I wanted to say on that subject. Thank you.

11 THE CHAIRPERSON: Thank you, Ms. Crapeau. To 12 this issue, Ms. Catholique? Go ahead.

MS. FLORENCE CATHOLIQUE: In regards to that issue, I didn't see the letter of April the 25th, which she's referring to. I did receive a memo from Robin in regards to the postponement of that workshop, but I'm -- just for the -- those people that are in attendance, Lutsel K'e did try to assist De Beers in having this workshop.

And, just to give the background information on this, in December, when we had our meeting in the legion, there was an offer made by De Beers to hold a Caribou workshop, and NSMA, Bob Turner, led the discussion in -- that the groups would -- would willing to assist De Beers in doing a similar workshop that was carried out in Dettah.

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    exact date, but there was a similar workshop that we wanted
            Then, as -- in the other offer that was made by them,
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    and the MacKenzie Valley Impact Review Board to do workshop
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    within the community on -- on issues that were of interest to
    the -- the communities, Lutsel K'e kept wondering what was
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    happening to this workshop, and why it wasn't happening,
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    especially since the public hearings were -- were coming on
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    really fast.
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                   And then, we got a letter from Mr. Robins --
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    Robin anyway, Papi (phonetic) as we say in Lutsel K'e, came
    to -- write us saying -- questioning what was happening.
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                   When the matter up the Lutsel K'e Wildlife
   Committee, they said, we'll take the -- the issue, and -- and
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    see if -- if they would allow Lutsel K'e to -- to organize
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    the workshop, and have it in Lutsel K'e.
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                   So, I contacted Ted Blondin of the Treaty 11,
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    Rachel of the Yellowknives, and Bob Turner of the NSMA ask --
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    asking their permission, if it was acceptable for those
19
    people -- those groups to -- to have Lutsel K'e organize
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    this.
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                   They were fine with it, and then -- so I -- I
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    contacted De Beers, and told them that this is what Lutsel
23
    K'e would like to do, and we are willing to -- to work with
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- 1 forwarded to them. We also saw the facilitators, and just
- 2 send that information to them.
- We didn't -- we thought also, that the -- the

And so then, a budget was made, and it was

4 findings of the workshop would be included in the EA

them -- with their funds to organize the workshop.

- 5 submission. We didn't -- we didn't think that we would be 6 doing a workshop, you know, to have information not being 7 filed in this process.
- And, I'm a -- a bit surprised that that would 9 be -- what -- what's happening here, and -- and I want to say 10 from Lutsel K'e's point of -- of view, that we did not agree 11 to that.
- I'm not sure which group of the four (4), 13 because there's only four (4) groups, which is the 11th, 14 ourselves, the Yellowknives, and the NSMA.
- 15 Which group didn't -- did not want to have the 16 findings of the -- the Caribou workshop not to be filed. I 17 would like to know that, and I would like to see it in -- in 18 written form that that was the case.
- THE CHAIRPERSON: Thank you. The letter will be filed in a public record, and if we can continue now with the presentation of the Yellowknives Dene First Nation?
- MR. TIM BYERS: Thank you, Mr. Chair. Tim
 Byers for the Yellowknives Dene. First of all, I'd just like
 to point out, we have no visuals, but our -- our presentation
- 25 starts with letter C, and I've been asked by a few people

1 where's A and B.

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I should point out that this -- this day's presentation is part of our overall report that we sent to the review board, and A is simply our presentation of the first day, and B is our presentation of yesterday, so, today we're starting off with C, wildlife.

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So, we'll be covering wildlife, monitoring of the Esker Quarry, because the Esker Quarry, of course, we have concerns about the animals that use that quarry.

10 As well, we'll be touching on human health as 11 it relates to eating of caribou from impacted areas and since 12 the Winter Road was discussed today, we have a couple of 13 concerns about the Winter Road and cumulative impacts of the 14 Winter Road and of mine access roads.

So, to begin with caribou, we would like to 16 state that we share RWED's concerns about the thoroughness

- 17 and adequacy of the caribou baseline studies for this EA
- 18 report. In particular, we note that in the year 2001 the
- 19 coverage area for surveys was reduced to 15 percent of the
- $20\,$ area, reduced from the previous year's 25 percent of the
- 21 study area.
- 22 And this was due to using narrow transits
- 23 according to the wildlife monitoring report. But no
- 24 rationale -- no reasons were given for reducing the sampling
- 25 intensity by this amount and I'm just wondering what this

- 1 rationale would be and how does this reduction from 15
- 2 percent of the study area to 25 percent coverage, how does
- 3 this affect your estimates of the abundance and distribution
- 4 of caribou through the area?
- Also, we've noted that De Beers uses only two
- 6 (2) -- two (2) years of baseline data to determine caribou
- 7 natural variability of abundance near the mine site. And
- 8 also there doesn't seem to be -- have been much, if any, data
- 9 collection on caribou behaviour when encountering mine
- 10 infrastructure and roads.
- 11 Behavioural studies from Ekati and Diavik both
- 12 utilised -- sorry, were not utilized to inform the predictive
- 13 analysis of the effects of mine and road traffic on caribou
- 14 that would encounter the Snap Lake Project.
- 15 Changes in activity patterns of caribou in the
- 16 vicinity of Snap Lake or its access road do not seem to be --
- 17 have been analysed. There are, thus, no quantitative
- 18 predictions of impact on caribou migration and behaviour.
- 19 And, finally, under caribou issues, we -- we note that RWED
- 20 has identified problems with the timing of De Beers' aerial
- 21 surveys. These surveys did not, apparently, capture the peak
- 22 of Spring migration in 1999.
- If I may be allowed to quote from RWED's
- 24 technical report of February 2003 in the matter of timing of
- 25 aerial surveys they state

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"the collared cows did not migrate until mid-April or later but the surveys in 1999 were 20 March and 2 April where five (5) caribou were counted. In comparison BHP Billiton estimated four thousand (4,000) caribou in May of 1999. Both the satellite collars and the log book of camp sightings suggested caribou were within ten (10) kilometres of the mine during September 2000 even though no surveys were flown and in 2001 a single survey was flown on 2 October."

Now, I understand that with BHP Billiton's caribou monitoring they stated a rationale for ending two (2) behaviour studies was that the sample size of unmixed groups of caribou, in other words, caribou I believe it is of the single sex and perhaps single age classes, was too small to There just wasn't enough groups to be able to build analyse. a database.

And it would be my -- it would be our contention that if these studies were to continue, these type of behavioural studies that is, were to continue, even with reduced yearly baseline, that the -- that the data set would be enlarge with cumulative multi year data from all of the mine surveys.

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1 So, all these methodological problems create a high level of uncertainty in; number one (1), the accuracy of 2 3 assessment predictions; and number two (2), the ability of De 4 Beers to measure future changes in the herds land use and behavior. 5

We believe that these problems should be 7 rectified before any permission is granted to proceed with licencing of this development.

9 If we move on to grizzly bears. 10 Yellowknives Elders are quite interested in getting 11 information, as to what may be causing grizzly bears to 12 emerge from dens earlier than normal in recent years.

These observations and reports cause a great deal of question as to whether there is a natural cause for this recent phenomenon, or whether there is some kind of cumulative effect from mines that should be identified.

I don't think anybody knows, at this point, why that is, but we would like to recommend that RWED, with contributions from De Beers, if their mine is approved, that they perhaps would like to investigate this matter because one (1) of the ramifications of this earlier emergence from dens, is that the possibilities of people on the land encountering hungry bears at a time of year when these bears are not expected, may present potential danger to people on the land, in the area.

In the matter of the EA reports on upland birds, the EA states, and I quote,

"Although noise from facilities and vehicle and aircraft traffic may change the movement and behavior of birds, the magnitude of impact is anticipated to be low."

I would submit, that the magnitude of impact would be dependent on when the impact was experienced by birds.

If the disturbance from noise and vehicle traffic causes birds to flush during nesting, then brooding females may be flushed off their nests too frequently, causing potential reduced hatching success of their eggs, or reduced survival of hatch -- hatchlings of the chicks.

This would translate into a more significant impact for the population than would the disturbance occurring at any other time of the year. This leads to a question as to the adequacy of the determination of impacts on birds.

Moving on to the esker -- esker quarry.

- 22 Actually, we just heard a commitment earlier today, from
- 23 Robin, that they would be happy to bring Yellowknives Dene on
- 24 site for their inspection of the quarry.
- 25 And we're happy to hear that commitment.

1 Rachel may -- Rachel may want to speak to a bit of that just 2 after I finish.

But we also read, in the same document -sorry, in the EA -- sorry, we also read in the document
overview of project milestones and monitoring and management
programs of De Beers, that De Beers will have site personnel
do regular visual inspections for air quality, stream flows,
and ground settlement in the immediate area of the quarry.

We would recommend that, as part of this inspection, that one (1) of Yellowknives Dene personnel at the mine site be hired as part of that inspection team.

This would connect Yellowknives Dene to the site monitoring of this esker, serving to assure us that the excavations are not going to do any significant harm to vegetation, wildlife, and the land form of the area of the esker.

Moving on to human health as it relates to the eating of caribou from impacted areas. We read from the EA report, specifically page 12-159, which states, and I quote,

"The importance of traditional foods for physical and spiritual health of northern people far outweighs the potential exposure

to chemicals in caribou meat, therefore, the addition of the Snap Lake Diamond

Project to the chemical burden in caribou

meat is negligible."

 We don't think that the evidence of the nutritional benefits of traditional foods in the presence of potential contaminants should be part of the argument as to whether there will be effects of chemicals from the Slave Geological Province developments on people eating contaminated food.

People the world over want nutritious food, of course, but also want to minimize the contaminants that are in that very same food. Just as an example of food that is nutritious in building a strong musculature and circulatory system, giving us strong hearts, et cetera, it might also contain contaminants that could cause birth defects in the very same food.

So we want to make sure that the food is nutritious, from the land, but also has minimal to none contaminants in it.

Onward to concerns of the winter road, the Tibbitt-Contwoyto Winter Road. And I think these concerns also speak to the access road to the mine. And this relates to fur-bearers, in other words, muskrat and beavers.

As mentioned in our technical report, we have concerns to the effects of the winter road and the access road on fur-bearers, on muskrats and beavers. We currently have no information on whether sub-ice pressure waves created

by truck traffic have an effect on fur-bearers in the water bodies over which the road runs.

A question that can be asked is, whether a strong enough pressure wave -- sub-ice pressure wave of water can damage a beaver lodge or a muskrat push up, that is within the impact zone of the wave. This is something that I haven't seen dealt with at all, by De Beers.

Also, we would like to know, are there any sub-ice noises caused by trucks and/or maintenance equipment of the roads, that could disturb nearby beaver colonies? We would like to know if De Beers will be investigating whether they may contribute to these type of potential problems for muskrat and beaver, on water -- on waterways over which the

14 winter road runs.

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Finally, we have concerns about the possibility of accidental spills on the roads. And these impacts would be more related to aquatic impacts, but because we've been discussing winter roads in this session, I felt it -- it would be good for us to bring these up, now.

A careful reading of the EA report, specifically pages 13-21 and 13-127, brings two (2) concerns to mind. Number 1 is the environmental risk assessment of a diesel spill into small lakes as a result of breaking through ice, may need to be re-evaluated.

It does not seem to be conservative as a worst

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case scenario was not evaluated. That worst case scenario would be a malfunction of the check valves on trucks that prevent excessive flow out of the trucks that break through ice.

5 A result of this type of worst case scenario 6 would be much greater diesel spill volumes into the water 7 body than the EA has evaluated. The risk assessment assumed diesel spill would release a maximum of two hundred (200) 8 9 litres, but incorporating the above worst case scenario, that is, again, the check valves malfunctioning on the truck, 10 11 allowing the entire contents of the truck to spill into a water body, then you would then have a release of seventy-12 five (75) times this two hundred (200) litre figure. 13

In fact, the March -- March 3rd, 2000 accident released fifteen thousand (15,000) litres from an overturned truck, although I don't know that it -- that wasn't a water body, but that just tells us that this is possible.

This volume, fifteen thousand (15,000) litres, would increase the maximum concentration of diesel to levels above aquatic toxicity threshold, thereby increasing the environmental consequence index from negligible -- a

22 negligible effect of two hundred (200) litres being spilled,

23 to a much higher effect of at least low to moderate effect of

24 fifteen thousand (15,000) litres being spilled into that same

25 water body.

The environmental consequence of spills -- of spill risks to the twenty (20) fish-bearing water bodies over which the Winter Road runs, are rated negligible or low, because concentrations of contaminants are expected to be well below toxicity thresholds for all but a tiny fraction of the lake volume.

And or, the duration of that spill will be less than twenty-four (24) hours. In other words, within twenty-four (24) hours, all that diesel will be cleaned up, or all that contaminant will be cleaned out, so they will only be subjected to it for less than twenty-four (24) hours.

However, if hydrofluoric acid is spilled into one (1) of these lakes, it has the potential to affect hatching of Fall-spawned fish -- or sorry, Fall-spawned fish eggs, and we are told that in the -- from the report that total of only one (1) drum of twelve hundred and fifty (12,050) litres of this acid will be brought to the mine every year, but all it takes is one (1) spill of this one (1) to cause a problem.

Without knowing where the spawning grounds for such fish are in affected lake -- lakes over which the road runs, one (1) cannot predict with certainty that because this spill has affected only a tiny fraction of the lake, that this won't result in a far more significant impact to the fish population in that lake.

So, finally, from these two (2) points, of accidental spill that can be argued that De Beers' assessment of the environmental impacts from fuel, or chemical spills on a Tibbitt-Contwoyto Winter road are inadequate, the fragile nature of the land and water over which the Winter Road runs, as well as a lack of baseline data for these water bodies,

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warrants a more conservative risk assessment, and a better
8
   understanding of what impacts on these lakes there could be.
9
                   MS. RACHEL CRAPEAU: Rachel Crapeau for the
10
   Yellowknives Dene. I want to mention that -- I want to say a
    few words in Dogrib. It has to do with our concerns --
11
12
                   THE CHAIRPERSON: Ms. Crapeau, just hold on,
13
    the translation's not coming through.
14
15
                         (BRIEF PAUSE)
16
17
          (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
18
19
                   MS. RACHEL CRAPEAU:
                                         In the process of
    considering licence. When all the mines -- all the mines are
20
    given licence and some -- and the -- and the licence -- the
21
   water licence to work with are usually given and they're also
22
23
   given a licence to use explosives to work at the mine and
    also to de-water and de-fish the lakes and some of the --
24
25
   when they're -- in those process the fish -- it affects the
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And when the -- if the -- if the mine is
 2
 3
    developed in that area it is going to affect the caribou
 4
    migration. Where are they going to go then?
 5
                   What -- I know that the -- the mine is going
 6
    to affect caribou migration. We want to -- we want to gather
 7
    a lot more information about caribou migration so that is one
    (1) of the reasons we want to have a workshop and we want to
 8
 9
    include all the caribou information -- the information about
10
    the caribou.
                   In the winter that -- when the people want to
11
12
    go caribou hunting from our area we usually -- I usually do
    all the preparations for caribou hunts that are going to be
13
14
    done by the community. We order all kinds of supplies for
    the caribou hunt and we -- I'm -- I'm in charge for a lot of
15
16
    that kind of -- to prepare the hunting expeditions for our
   people.
17
18
                   We wanted to go on a caribou hunt but the air
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fish and some fish die from that kind of production.

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attendee didn't allow -- we couldn't be -- we weren't allowed
19
    -- we have caribou hunting ground in that area which we use.
20
                   In the last two (2) -- in the last two (2)
21
22
    years in the falls we've been going to -- we used to go
23
    caribou hunting in those areas and -- and -- but in the last
    -- but now there's -- the caribou is scarce in that area but
24
25
    now there is -- the caribou is scarce in that area.
```

There is a lot of caribou -- there used to be 1 2 a lot of -- a large lake in that area. There is no -- they want to de-water those areas in that -- work on those areas 3 but now they are going to develop in that area. 4 5 They want caribou hunting in that area but 6 last year -- we usually use aeroplanes to go hunting but now 7 we don't use it because there was an accident. There's all 8 kinds of things that happen -- there's a lot of caribou that

9 we can hunt but -- but we couldn't bring the caribou back.

10 We don't know what's going to happen.

11 It's a long way to hunt from where we are but 12 we have to go that far in order to hunt for caribou. 13 harsh weather climate in that area and when we're travelling 14 by aeroplanes into those areas it's very difficult, you know, 15 because you have to go there with -- with different harsh 16 weather conditions and with a plane load of people plus all 17 the -- all the caribou with -- but -- but these are the 18 things that we have to do if we have to go hunting into those 19 areas.

20 But now we have to go into those -- we have to 21 go to those areas to hunt. We used -- that -- those -that's the area that we hunt and now the caribou migration 22 23 has changed, and they don't go into those areas that we 24 usually hunt. 25

And the grizzly bears, now there's more

- grizzly bears into -- that go into those areas, where they 1 2 have never -- used to go, but now -- but now when the people 3 go hunting to those areas they see a lot more grizzly bears 4 than before.
- 5 Where are they coming from; is it because of 6 the change of migration? Maybe it's because of a lot of 7 different activities that's happening in -- in those -- in 8 those areas.
- 9 Last week, Paul Mackenzie (phonetic) went hunting for us and he came back, and also Jane Sangree 10 (phonetic) went hunting with him, and they just got back. 11
- 12 And they -- they told us that the bears have 13 already come out of their dens, which is very unusual.
- 14 And -- but now we are also concerned about the wolverine.
- 15 They're also changing their habits in those areas.
- 16 We are very concerned about the changes in the 17 animals behavior in those areas because there is some -there's different things that are happening in those regions 18 19 now, that never happened before.
- 20 Now, this new development of a mine that is close to MacKay Lake, which is very close to our hunting 21 area. We -- we, the Yellowknives Dene, hunt in those areas, 22 23 which is going to effect our hunting grounds.
- 24 Last fall people didn't hunt because there 25 weren't very many caribous in those regions and the caribou

didn't migrate at that particular time. The caribou have 1

2 changed in those migration -- they're changing their

3 migration routes.

4 5

6 7

8

9

In September, when they go hunting -- they usually go hunting in around September, but they decided not to because the caribou are not going into these regions.

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They say that they -- they decided not to go cari -- to go hunting in that area, and they couldn't go any further because where the caribous are migrating to because 10 it's too far, it's further.

11 Now, the caribou migration route has changed

- 12 its path towards and above north of snow -- Snare Lake, and
- 13 has totally changed their -- their migration route, where
- 14 they used to come down towards MacKay Lake, they have changed 15 it totally.
- So, even all the people are telling us that the migration paths are -- have changed dra -- drastically within the last few years.
- Before my father passed away, I have -- he went on caribou hunting with our people, and he wanted to go hunting with his grandson, so even though he was ill, he went with them.
- When he came back in the evening, we asked, 24 did you get any caribou? He said, no, we didn't get any 25 caribou, we did not see any caribou at all in that region.

- I think -- he said, I think it's because the caribou, there's too much of the smell of gasoline on the winter roads for the caribou, which is disturbing -- which is very disturbing for them.
- 5 I think that's one of the reasons they're not 6 going into those area, they said. And towards Dry Bone Lake, 7 finally they saw -- and around Brown Lake, they finally found some caribou, pockets of caribou, in that area, but -- but my 8 father said, maybe you should monitor those roads, those 9 winter roads, a lot more because I think there's a lot 10 more -- the smell of gasoline and diesel fuel is affecting 11 12 the caribou.
- And it's -- maybe it's because, after the -14 the -- after it melts and the smell of the gasoline could be
 15 effecting all the vegetations for the caribou, which is
 16 making them change their migration.
- And so those things, I think, you know, you
 have to really monitor those kind of areas where there's
 winter roads, which is effecting all the plants and
 vegetation. Not only the vegetation for the caribou but also
 all the lakes and rivers which are going to be effected by
 this gasoline, which could melt into all the rivers and
 streams.

And we -- and we also used to set nets, and 25 you said, no. I asked him if he set a net and he said, yes,

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- 1 I -- I put a net in but I didn't get any fish in those areas.
- 2 But he said, if you were in using a dog team like the -- like
- 3 the way we used to travel with the dog team, your dog would
- 4 have starved, I said, because there's no -- he didn't catch
- 5 any fish, either, in his net.
- But that water that I'm talking about, there's a lot -- a lot of -- of traffic on the Gordan Lake, which is
- 8 effecting not only the water and the fish, but it's also
- 9 going over portages in different areas, which is effecting
- 10 all the vegetations in those areas, which is effecting the
- 11 caribou -- caribou.
- I think -- and also on the Esker, when they
- 13 develop this Snap Lake Mine, they're going to take some of
- 14 the gravel from the Esker on the nearby. And I think it
- 15 is -- I think it is going to affect a lot of other furbearing
- 16 animals which have their dens in those areas. There's -- and
- 17 if they don't have anywhere to live, where are they going to
- 18 go?
- 19 And I think -- and we also have to monitor the
- 20 amount of gravel that they use in -- at the mine, because it
- 21 is going to affect the Esker. Thank you.
- THE CHAIRPERSON: We'll take a coffee break
- 23 now and then we'll come back to presentation by the North
- 24 Slave Metis Nation.
- I would remind all Intervenors that we have a

- 1 limited amount of time, so please keep your presentations
- 2 closer to the twenty (20) minutes that were allocated,
- 3 please, or else everybody is not going to get a chance to

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4
    speak.
           Thank you.
 5
 6
    --- Upon recessing at 2:38 p.m.
 7
    --- Upon resuming at 2:48 p.m.
 8
 9
                   THE CHAIRPERSON: I have some technical
10
    memorandum here that is a response by De Beers to questions
11
    posed by Lutsel K'e Dene First Nation, entitled: Technical
12
    Memorandum dated 1st of May, 2003.
13
                   We'll file them on the record, and then we
14
    will hand them out. We are now five (5) hours behind in our
    schedule. It's obvious that -- that we're going to have to
15
16
    tighten up these proceedings a little bit if we wish to
    finish by tomorrow evening.
17
18
                   I have been somewhat giving some leeway to
19
   people in their presentations and in their questions,
20
    however, be advised that that is about to change, and as
21
    such, we will start to tighten up the schedule.
                   The next -- I have from before coffee, we had
22
    a presentation by the Yellowknives. Are there any questions?
23
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MS. FLORENCE CATHOLIQUE: My translator is

Ouestion, Ms. Catholique?

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1
   not here yet. I wanted to ask the question: Did the
   Yellowknives object to filing the caribou workshop findings
 2
   with -- with Mackenzie Valley for the EA -- for the De Beers
 3
 4
   Project?
5
                   THE CHAIRPERSON:
                                      That question is out of
6
   order. Continue. Further questions? No? Then, we'll move
7
   to the presentation of --
8
                   MS. FLORENCE CATHOLIQUE:
                                              I --
9
                                     Ms. Catholique, I've ruled
                   THE CHAIRPERSON:
    the question out of order. Do you have additional questions?
10
11
                   MS. FLORENCE CATHOLIQUE: I'm having problems
12
   with my -- the button here.
13
                   THE CHAIRPERSON:
                                      Oh, sorry.
14
                   MS. FLORENCE CATHOLIQUE:
                                             Ouestion. Are the
15
   Yellowknives involved in monitoring on the Winter Road, and
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if so, how, and where does -- and -- and if there's
16
17
   monitoring, where there's data collection, where does it go?
                   THE CHAIRPERSON:
18
                                      Are you referring to the
19
   road from -- to Snap Lake?
20
                   MS. FLORENCE CATHOLIQUE:
                                              Both, I quess.
21
                   THE CHAIRPERSON:
                                      Thank you.
                                                  The question on
22
   monitoring the Winter Road is not relevant to these
23
   proceedings, however if the Yellowknives are involved in
24
   monitoring on the cut-off from the main Winter Road to Snap
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Lake, could you please indicate?

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20

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1 MS. RACHEL CRAPEAU: We've been involved with 2 monitoring of the Winter Road from the end of Ingram 3 (phonetic) Trail, at Tibbitt Lake, all the way up to Lupin Mine, and then we've been doing that since 1994, and just our 4 5 last couple of months, we started to -- monitoring from Ross Lake (phonetic) from the cabin, because that's the start of 6 7 the road for vehicles going up. 8 We've been collecting data on how many trucks, 9 how many recreation vehicles, how many hunters, how many site seers, and -- using the Winter Road. 10 11 Our hunters and trappers have been noting how many caribou people have been getting, how many -- if they 12 13 got a wolverine, or a wolf, they've been writing all that information down, and we've been doing it in conjunction with 14 15 Ernie Campbell's (phonetic) Office of RWED, at the Forestry 16 Building, and the information that we collected from previous 17 years included information all the way up to Lupin Mine 18 Winter Road. And the information we have is -- is 19

information in our office, plus also RWED Office probably has

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1
                   MS. RACHEL CRAPEAU: We did that when that
 2
    road was open, but the road hasn't been open the last couple
 3
    of years.
 4
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Ms.
 5
    Catholique...?
 6
                   MS. FLORENCE CATHOLIQUE:
                                              Marci.
 7
                   THE CHAIRPERSON:
                                      Thank you. Any additional
 8
    questions of the Yellowknives? Mr. O'Reilly...?
 9
                   MR. KEVIN O'REILLY:
                                         Thank you. Earlier on
10
    in the -- in the -- in our opening remarks, we made some
11
    comments about the timing of an environmental agreement, and
12
    I believe most of the parties to the proceeding that
13
    responded to the IR on this issue indicated that an
14
    environmental agreement is necessary as a mitigation tool for
    the project.
15
16
                   Do -- does -- and I'm going to ask this of the
17
    other parties that are likely to be a signatory to the
18
    environmental agreement.
19
                   Do the Yellowknives have a position on the
20
    timing of an environmental agreement? Should it be concluded
21
    before the public registry closes, so that the Board can
22
    consider it?
23
                   And, I'm just giving these as examples.
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1
   Yellowknives have a position on the timing of an
   environmental agreement?
2
                             Thank you.
3
                  THE CHAIRPERSON:
                                     Ms. Crapeau...?
4
                  MS. RACHEL CRAPEAU:
                                        From my experience with
5
   working on the BHP environmental agreement, there was no real
6
   timing involved.
7
                  All I know is that we had to have something
8
   before the water licence was given. On the Diavik one,
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Should it be concluded before construction begins, or is --

is there a timing issue? What is the timing -- do the

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9 basically the same thing.
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In this case, I hope it's not going to have to be before the public registry is closed because we're just going to be getting finished with this and then heading into the -- the Elders Caribou Workshop. I hope that it's going to be before construction is started. But who knows how things will go.
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THE CHAIRPERSON: Thank you, Ms. Crapeau.

Thank you. Okay. Ms. Johnson, do you have a presentation?

MS. KRIS JOHNSON: Yes. I do.

THE CHAIRPERSON: Thank you.

MS. KRIS JOHNSON: And I apologise I don't

have copies to hand out to people.

THE CHAIRPERSON: Do you have, at least, a copy for the Proponent? No? Will you undertake to provide us with copies? We have copies. Thank you.

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1 (BRIEF PAUSE)
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MS. KRIS JOHNSON: Good afternoon. My name is Kris Johnson. I am here representing the North Slave Metis Alliance and the outstanding issues they have with wildlife pertaining to the Snap Lake Diamond Project. You're going to recognise the format of this presentation.

We're going to be examining the three (3) questions the Board will be seeking to answer. Those being, is the development likely to have a significant adverse impact on wildlife; can the impacts be mitigated and does the development pose significant public concern?

The issues we'll be looking at are impact ratings, cumulative effects, monitoring programs, traditional knowledge, adaptive management, linking data collection and impact analysis and the logic of linkage analysis.

Issue: De Beers did not provide a clear understanding of the Company's proposed benchmarks to measure impact on wildlife. Impact ratings are not supported by the evidence presented. De Beers has taken a passive approach to

- 21 collecting baseline information and traditional knowledge in
- 22 regards to this issue. No habitat loss compensation has been
- 23 proposed.
- 24 Without this information the North Slave
- 25 cannot assess or mitigate the impacts of the Snap Lake

- 1 Diamond Project on wildlife or their community. Without this
- 2 information, the Board cannot assess the impacts of the Snap
- 3 Lake Diamond Project on wildlife or the NSMA community.
- 4 And, finally, the Board cannot approve the
- 5 project without the impacts on wildlife and the NSMA
- 6 community until these impacts can be properly assessed and
- 7 mitigated.
- A quote from the De Beers Executive Summary in
- 9 relation to cumulative effects:
- 10 "The ability to detect cumulative effects
- for caribou, grizzly bear, wolves and
- 12 wolverine populations is very limited"
- 13 Issue: The concept of cumulative effects
- 14 assessment on wildlife is still not clarified. The zone of
- 15 influence for the Snap Lake Diamond Project is improperly
- 16 defined. The lack of pre-development baseline data and
- To defined. The fack of pre development basefine data and
- 17 monitoring plans will make the cumulative effects assessment
- 18 and mitigation impossible.
- 19 Without this information the NSMA cannot
- 20 assess or mitigate the impacts of the proposed project on
- 21 wildlife or their communities, and the Board cannot assess
- 22 the impacts of the proposed project on wildlife or the NSMA
- 23 community.
- And finally, the Board cannot approve the
- 25 project until the impacts on wildlife and the NSMA community

1 can be properly assessed and mitigated. 2 Monitoring programs. No monitoring programs 3 exist at this time under the ISO 14001, or De Beers 4 individual proposals. Without full information about what 5 the proposed monitoring programs are, and without Aboriginal community's inputs, it is impossible to determine whether 6 there will be significant environmental impact and if they 7 can be mitigated. 8 9 And I'd just like to quote from the Terms of 10 Reference, line 576: "De Beers shall describe the approach, 11

"De Beers shall describe the approach, objectives, and proposed methodologies that will be used in any proposed monitoring programs."

The Board cannot properly assess the impacts of the project prior to monitoring and mitigation measures being developed.

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And the Board cannot delegate the assessment of monitoring and mitigation measures to the Mackenzie Valley Land and Water Board without serious jeopardizing the objectives in the Environmental Assessment.

Again, a quote from the -- a quote from the Interim Guide that the Mackenzie Valley has adopted:

"It is only when development effects are known and understood that it is possible to

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1 determine and implement effective 2 mitigation measures and to make an informed 3 decision about supporting the development." 4 Without this information, the NSMA cannot 5 assess or mitigate the impacts of the proposed project on wildlife or their community. The Board cannot assess the 6 7 impacts of the project on wildlife or the NSMA community. 8 And finally, the Board cannot approve the project until the impacts of wildlife and on the NSMA 9 community can be properly assessed and mitigated. 10

11 Traditional knowledge. Traditional knowledge 12 is supposed to be given full and equal consideration to that of western science. Unfortunately, the regional study area and zone of influence were determined outside the considerations of traditional knowledge.

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De Beers did not take steps early enough in the process in collecting traditional knowledge, and that's very apparent today.

Without this information, the NSMA cannot assess or mitigate the impacts of the project on wildlife or their community. The Board cannot assess the impacts of the project on wildlife or the NSMA community, and the Board cannot approve the project until the impacts of wildlife and the impacts on the NSMA community can be properly assessed and mitigated.

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Adapted management. There is a complete absence of concrete monitoring plans and insufficient evidence to demonstrate that De Beers can develop adaptive management plans.

Without complete baseline data, the NSMA cannot accurately assess the effectiveness of adaptive management plans to mitigate impacts on wildlife.

The Board must be able to assess the effectiveness of adapted management plans to mitigate impacts on wildlife, before they can assess the impacts of the project and necessary mitigation.

12 Linking data collection and impacts analysis.
13 Without adequate knowledge of wildlife movements, a key

14 component of the Terms of Reference is unfulfilled. Detailed

traditional knowledge surveys are likely to be more

substantial, more affirmative than current filed surveys and must be fully integrated in the management plans.

Without -- without this information, the NSMA cannot assess or mitigate the impacts on wildlife or their community. Without this information, the Board cannot assess

21 the impacts of the project on wildlife or the NSMA community.

22 And the Board cannot approve the project until

the impacts of wildlife and on the NSMA community can be properly assessed and mitigated.

- 1 evident throughout the EAR, but their placement is not easily
- 2 understood or clear as required in the Terms of Reference.
- 3 Mitigation measures to avoid wildlife mortality must be
- 4 demonstrated and not simply assumed.
- 5 Furthermore, baseline data are often
- 6 insufficient to make credible impact predictions. Again,
- 7 without this information, the NSMA cannot assess or mitigate
- 8 the impact of the Snap Lake Diamond Project on wildlife, or
- 9 their community.
- 10 Without this information the Board cannot
- 11 assess the impact of the Snap Lake Diamond Project on
- 12 wildlife, or the NSMA community.
- 13 And finally, the Board cannot approve the
- 14 project until the impacts on wildlife and the NSMA community
- 15 can be properly assessed and mitigated.
- 16 What can be done on a further review to remove
- 17 the uncertainty surrounding the Snap Lake Diamond Project?
- 18 Impact ratings. De Beers needs to define benchmarks that are
- 19 measurable, reflecting current available scientific and
- 20 traditional knowledge.
- 21 Government agencies must facilitate access to
- 22 information emerging from past and current research conducted
- 23 by the government and other entities.
- 24 Traditional knowledge must be recorded and
- 25 assessed. Impact ratings need to be assessed. Habitat loss

- 1 must be compensated.
- 2 Compensation must be determined cooperatively
- 3 between directly effected parties, relevant government
- 4 agencies, and the Proponent.

Cumulative effects. De Beers must demonstrate that a process has been followed by which the current available information on regional populations has been gathered.

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De Beers must initiate and fund traditional knowledge studies of the cumulative effects on wildlife. De Beers must demonstrate where information gaps lie, and De Beers must demonstrate how gaps effect the confidence in predictions.

Monitoring Programs. De Beers will have sufficient time to establish local monitoring programs in partnership with directly impacted Aboriginal communities.

Government agencies need to provide guidelines on regional monitoring, in order to integrate the measurements of effects by various proponents in the region.

And De Beers will have time to collaborate with other proponents, governments, and directly impacted Aboriginal communities, in developing regional monitoring

22 Aboriginal communities, in developing regional monitoring 23 programs.

Monitoring and mitigation must be developed before the Board can fully assess the impacts of the project.

155

1 Without monitoring programs, there's not enough information 2 to determine if mitigation is possible.

Traditional knowledge. De Beers will have time to develop a plan to gather traditional knowledge, one that facilitates and funds communities collaborating, first among themselves to provide a consensus on TK, then cooperatively sharing that traditional knowledge with the Proponent.

9 There needs to be a formal, legal safeguard in 10 place to protect Aboriginal people's ownership and copyright 11 over traditional knowledge.

Traditional knowledge must be used
consistently where data gaps exist, or Aboriginal communities
express interest in developing TK studies. De Beers must
actively pursue, facilitate, fund, document, and incorporate
traditional knowledge.

- 17 Government agencies must facilitate and assist 18 with the funding of this partnership between the Proponent 19 and aboriginal communities.
- Adaptive management. De Beers, in partnership with the directly impacted Aboriginal communities, must develop, implement, and act upon the adaptive monitoring programs.
- 24 Baseline data must be complete before 25 monitoring and adaptive management can be accurately

- 1 developed.
- The effectiveness of adaptive management plans to mitigate impacts on wildlife must be assessed before the Board can determine the impacts of the project.
- 5 Linking data collection, and impact analysis.
- 6 Substantial knowledge of wildlife movements must be
- 7 developed. Detailed traditional knowledge surveys must be
- 8 fully integrated into management plans.
- 9 Logic of linkage analysis. Mitigation
- 10 measures to avoid the wildlife mortality must be
- 11 demonstrated, and not simply assumed. Baseline data must be
- 12 sufficient to make credible impact predictions.
- 13 Is there a significant public concern? The
- 14 following organizations have documented outstanding wildlife
- 15 issues with the Snap Lake Diamond Project: The North Slave
- 16 Metis Alliance, Yellowknives Dene First Nations, Dogrib
- 17 Treaty 11 Council, Lutsel K'e -- sorry, that should say First
- 18 Nations, Northwest Territory Metis Nation, Canadian Arctic
- 19 Resources Committee, the Government of the Northwest
- 20 Territories.
- Is the development likely to have a
- 22 significant impact on wildlife? Yes. Can the impacts be
- 23 mitigated? No. Insufficient data to mitigate impacts. Does
- 24 the development pose significant public concern? Yes.
- 25 Finally, where there is no sufficient

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information to determine the impacts of a project on the
 1
    environment, the precautionary principle must be applied.
 2
 3
    Thank you.
 4
                   THE CHAIRPERSON:
                                      Thank you, Ms. Johnson.
 5
    With the usual codicil that Ms. Johnson will take questions
 6
    of a general nature, but she's not able to provide technical
 7
    responses.
 8
                   No questions? Questions for the North Slave
 9
    Metis Nation?
                   Okay, thank you. Mr. O'Reilly, similar
    question with regards to the environmental launching
10
    agreement?
11
12
                   Does the North Slave Metis Nation have a
13
    position on when the environmental launching agreement should
                  Ms. Johnson...?
14
    be in place?
15
                                       Kris Johnson for the North
                   MS. KRIS JOHNSON:
16
    Slave Metis Alliance. The agreements in question should be
17
    on the public record for the Board to assess, otherwise, they
18
    do not have full information to assess the impacts on
   Aboriginal communities.
19
20
                   THE CHAIRPERSON:
                                      Thank you. It should be
21
    noted though, for the record, that -- that both in BHP and
    Diavik's case, this was not done, so. Thank you.
22
23
                   MS. KRIS JOHNSON:
                                       Thank you.
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THE CHAIRPERSON:

Dogrib Treaty 11? Ms. Teillet...?

The next presentation,

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                        (BRIEF PAUSE)
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4
                  MS. JEAN TEILLET: Mr. Chair, it's just a map
5
   of the area showing basically the line of development, so I
   don't think the Board needs to move their location; I'm not
6
7
   going to show anything else.
8
                  THE CHAIRPERSON:
                                     Thank you.
                                                  Just for
9
   information of those who may not know with regards to the
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10 question being posed by Mr. O'Reilly, the public record 11 closes at 5:00 on May 23rd.

12 13

(BRIEF PAUSE)

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MS. JEAN TEILLET: Jean Teillet for the Dogrib Treaty 11 Council. I want to, first of all, convey the sincere regrets of the Grand Chief Joe Rabesca, who very much wanted to be here.

My understanding is that there's a big Chief's meeting going on, and matters there are keeping him from attending this.

I'm going to do my very best to, probably inadequately, take his place, and I have to say that it's -- part of the problem is that the Grand Chief, for those of you -- and probably most of the people in the room have heard him

- 1 speak many times. He doesn't speak from a script. He speaks
- 2 from little point notes. So that's what I have are his point
- 3 notes. So I will do my very best to try and convey the
- 4 material that I know that I had discussed with the
- 5 Grand Chief that he wanted to speak to.
- And we're also going to fill in the gaps from some of the stories that the Grand Chief would tell with the
- 8 Elders this evening who are here this afternoon, Alexi
- 9 Arrowmaker and Harry Simpson will be speaking tonight to fill 10 in the stories.
- 11 As we stated in the opening statements, the
- 12 Snap Lake Project, which is right there, is in what the
- 13 Dogrib's refer to as the monwhi gogha de niitlee which is
- 14 essentially their traditional territory and that is a large
- 15 area. It goes something like that, I'm not pretending to be
- 16 absolutely
- 17 accurate.
- And certainly the Dogrib's acknowledge that
- 19 there are overlaps with other Aboriginal people who share a
- 20 territory and I'm sure it's no surprise to the Board that
- 21 since the caribou are crucial to all Aboriginal peoples in

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22 the north, everybody accesses wherever the caribou go,
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- 23 regardless of who's territory they're in. And that's an
- 24 accepted way of sharing in this -- in all parts of the north.
- I want to say one (1) other thing. People

- 1 shouldn't think that the fact that there's overlaps is a bad
- 2 thing. In fact, it's a good thing. What it means is that
- 3 the land and the resources are rich enough to support all the
- 4 Aboriginal people. It's a showing of great wonderful wealth
- 5 that everybody relies on.
- And the Dogrib's, along with all the other
- 7 Aboriginal peoples in this area, continue to rely heavily on
- 8 the resources of this whole area up here -- actually, well
- 9 the whole area, but since we're talking about Snap Lake, in
- 10 this area.
- 11 So, the concern for the Dogribs is about the
- 12 developments that are -- the developments that -- we can see
- 13 the line developing here. The Winter road coming up through
- 14 here, Snap Lake, of course, Diavik, BHP, further up into
- 15 Contwoyto here where we get up to Lupin and all the rest.
- 16 There's talk about a new road coming down from
- 17 the Bathurst Inlet that will feed in here. What we're seeing
- 18 here is what we're calling the wall. And it's beginning to
- 19 be a wall that is -- used to be that it was a kind of a
- 20 dotted line that kind of went from there, to there, to there,
- 21 to there.
- 22 And now what we're seeing is that it is
- 23 becoming an actual wall that is not a dotted line any more.
- 24 It is a continual line of development and the -- the map that
- 25 -- the GLOBIO map that Dr. Shelagh Montgomery put up on the

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1 opening day, I thought was a very, very interesting visual of

- 2 the -- what I'm calling the wall.
- And it's the wall that the Dogrib want to talk
- 4 about here primarily. And, of course, the parts on the wall.
- 5 Now, Rae Rock and Colomac are two (2) mines that many people
- 6 in this room know about. Colomac is right there and it's
- 7 been much in the news lately. Most people know about it.
- 8 Rae Rock, I understand, is somewhere around here. It's an
- 9 old mine.
- 10 Rae Rock and Colomac are big symbols to the
- 11 Dogribs about what environmental messes and, as far as the
- 12 Dogribs are concerned, this Board -- this Board's sole job is
- 13 to ensure that Rae Rocks and Colomacs don't happen again.
- 14 And that we're all here to do our best to make sure that that
- 15 doesn't happen.
- Now, the Dogribs have a lot of concerns about
- 17 the different projects but they were initially very concerned
- 18 about the Snap Lake Project when it became a De Beers project
- 19 because De Beers hired Golder & Associates and it's our
- 20 understanding, we stand to be corrected on this, but it's
- 21 certainly our understanding that Golder & Associates designed
- 22 Colomac.
- So, we got some, you know, that raises a big
- 24 red flag for the Dogribs. So we're more vigilant, now, to
- 25 try and make sure that this project doesn't go the way of

1 Colomac.

Now, I want to talk about the Dogrib's primary

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3 concern with this project. And again, we say this -- it's

4 this project, but our primary concern, as we said in our

5 opening statements, is the cumulative effects of the wall, of

- 6 which Snap Lake is just another brick in the wall. I'm
- 7 starting to sound like Pink Floyd, but.
- 8 We need to speak about the importance of the
- 9 caribou to the Dogrib. And that's because the Dogrib's
- 10 believe that of all the animals, the wall has the most effect
- 11 on the caribou because of their migration.
- 12 And I want to speak first of all about
- 13 traditional knowledge and what it is. There's been a few

- 14 statements about it, one (1) of them was that it was just --
- 15 first of all, we -- as De Beers said yesterday, that they had
- 16 consulted with Aboriginal people, and -- to find out that
- 17 there were fish in the lake and that they had gone there.
- 18 And we had a discussion about that, that
- 19 Dogrib -- traditional knowledge was more than that. And
- 20 today, there was another statement from De Beers that
- 21 traditional knowledge was a -- a -- the old knowledge, the
- 22 continuation of knowledge.
- 23 And we say, again, traditional knowledge is
- 24 much more than that. And to that end, I'm going to read a
- 25 little quote from a new book that has been published by Marie

- 1 Batiste and Suches Henderson (phonetic). And it's called,
- 2 'Protecting Indigenous Knowledge and Heritage.' And it's
- 3 published by Perich (phonetic).
- 4 And I'm just going to read a very short little
- 5 bit. But the quote, first of all, from the Dene Cultural
- 6 Institute in the Northwest Territories. And the quote is
- 7 this, this is from Emery (phonetic) in 1997, saying this,
- 8 "Traditional environmental ecological
- 9 knowledge, or TEK, T-E-K, is a body of
- 10 knowledge and believes transmitted through
- 11 oral tradition and first hand observation.
- 12 It includes a system of classification, a
- set of empirical observations about the
- local environment, a system of self
- management that governs resource use --
- 16 [sorry] and a system of self management 17 that governs resource use. Ecological
- 18 aspects are closely tied to social and
- 19 spiritual aspects of the knowledge system.
- The quantity and quality of TEK varies
- among community members, depending on
- gender, age, social status, intellectual
- capability and profession."
- And in brackets they say, hunter, spiritual
- 25 leader, healer, et cetera.

1 "With its roots firmly in the past, TEK is 2 both cumulative and dynamic, building upon 3 the experience of earlier generations and 4 adapting to the new technological and 5 socio-economic changes of the present." 6 I think that's a pretty good definition of 7 TEK, that might be helpful to the Board. 8 Now, then, Henderson and Batiste go on to say 9 that, "Traditional, ecological knowledge of 10 indigenous is scientific in the sense that 11 it is empirical, experiential and 12 systematic. 13 It differs in two (2) 14 important respects from western science, 15 Traditional ecological knowledge however. 16 is highly localized and it is social. focus is the web of relationships between 17 18 humans, animals, plants, natural forces, 19 spirits and landforms in a particular locality, as opposed to the discovery of 20 universal laws. It is the original 21 22 knowledge of indigenous peoples. And 23 indigenous peoples have accumulated 24 extraordinarily complex models of species 25 interactions over centuries, within very

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small geographical areas. And they are
very reluctant to generalize beyond their
direct fields of experience.
Western scientists, by contrast,
concentrate on speculating about, and then
testing global generalizations. With the

result that they know relatively little about the complexities of specific local ecosystems.

As a consequence of these different levels of analysis, the indigenous peoples, who have traditionally lived within particular ecosystems, can make better predictions about the consequences of any physical changes or stresses that they have previously experienced, than scientists, who base their forecasts on generalized models and data, or indicators from relatively short term field observations."

ow, I think that's very, very important to basis of what this Board is looking at right

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Now, I think that's very, very important to remember, on the basis of what this Board is looking at right now.

23 You're looking at scientific data, which Mr.

24 Virgl told us, did not indicate any changes in caribou

25 behavior from -- as a result of the BHP data; that has been

1 contradicted, I believe, by both Lutsel K'e and Yellowknives 2 Dene.

And I'm here to tell you that that's the primary message that the Grand Chief came with, which was to tell you that Dogrib observations are also, that the caribou are changing their behavior and their patterns.

And we, the Dogribs, think it's because of the mines, but what they're really here to tell you is something's changing out there.

Now, what we would like to remind the Board is that the scientific knowledge is only five (5), or six (6) years old here. The TEK knowledge is thousands of years old.

12 years old here. The TEK knowledge is thousands of years old.

13 And this Board has a mandate to consider TEK

14 knowledge equally with scientific data, and not to prefer one

15 over the other.

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Now, having said that. I want to remind 17 you -- I would like to put before the Board, information --18 we had an exchange this morning between, Mr. Virgl and

- 19 myself, where I asked him about whether the cows with calves 20 were staying back from the mine.
- 21 And he said, as I understood it, that --
- THE CHAIRPERSON: Excuse me, Ms. Teillet,
- 23 there's a truck backing up in the road. Continue.
- MS. JEAN TEILLET: And my understanding was
- 25 that Mr. Virgl said that there was no statistical evidence to

- 1 show that the caribou with cows -- with calves were changing 2 their behavior or keeping back from the mine.
- Now, I had understood from the Independent
- 4 Environmental Monitoring Agency, that they had contrary
- 5 information.
- 6 So over lunch time, I tried to go the Agency,
- 7 they were closed. So, I got on the phone to a member of the
- 8 agency, to Mr. Tony Pierce (phonetic), who I'm sure the Board
- 9 recalls. Most of you have seen him before.
- 10 And he got on the call to Dr. Francois Messier
- 11 (phonetic), who is the biologist for the agency, and they
- 12 come back with this report to us.
- 13 They said that the Independent Environmental
- 14 Monitoring Agency data shows, in the last year, that there is
- 15 a 7 to 8 percent reduction within five (5) kilometers of BHP,
- 16 of cows with calves.
- So, what we say to you is that, that's showing
- 18 us that within six (6) years, we have already seen an effect
- 19 on the caribou from BHP mine.
- 20 And that is the data that BHP put forward.
- 21 So, now -- and we think that directly contradicts the
- 22 statement that came from De Beers this morning.
- Now, I -- I'm just going to indicate the story
- 24 that the Grand Chief is going to tell, but he -- the Grand
- 25 Chief told me last week, and he was going to tell you, that

- 1 he went hunting with a party, I believe it's a couple of 2 weeks ago, up in the Colomac area.
- They went caribou hunting, quite a few Dogrib.

 And they saw with their own eyes, caribou eating tailings on
 the tailings in Colomac.
- Now, my understanding from the Grand Chief, is that there's visible salt around the tailings. And it's --Colomac has become like one big salt lick. So, the caribou are very attracted to the area.
- Now, I understand that there's a lot of talk with the Government of the Northwest Territories about fencing it, but that hasn't happened to date.
- But what the Grand Chief wanted you to know, 14 is that they saw the caribou eating the tailings. So, that's 15 of great concern to them.
- And I mention that not because -- we had asked this morning about the -- the North Pile, and got some information about it, which I think probably makes us feel better about the Pile itself in Snap Lake.
- But, having said that, we're -- we're talking, and we take you back again to the fact that we're here about cumulative effects of development in the MacKenzie Valley, and Colomac is one (1) of those.
- Now, the second part of the Grand Chief's story is this. Now, and I don't have the exact numbers, but

1 my understanding is that almost half of the caribou that they 2 shot had to be left behind because they were diseased.

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Now, that's a shocking statistic. It shocked the Dogribs and I think it should shock the Board that half, almost -- and I don't actually think it was 50 percent, somewhat less than that, but not a lot less.

And, I think that would be a -- a horror story to almost any hunter who went out there right now, to believe that half -- almost half of your harvest is diseased -- so badly diseased, and so easily, visibly seemed to be diseased that they couldn't take it with them.

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                   And again, I -- I want to emphasize that story
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    again, not because we say that Snap Lake's going to do the
    same thing, but for two (2) points; one (1) again, cumulative
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    effects of the developments in the Mackenzie Valley area, and
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    secondly, because what is -- what are they supposed to do
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    about that, you know?
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                   They -- and we come again to our problem of
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    individual monitoring for each of these little -- no, I
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    shouldn't say little, each of these developments. Snap Lake
   will do its own monitoring, and -- and Diavik does its own,
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    BHP does its own, what are we to do with that information?
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Who do we take that to? Where does it go? Who's looking after the shop here? And that's the question

that we asked the Board to consider sincerely here on this

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1 issue.

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2 Now, we've already told you that we -- that 3 the Dogribs say -- are saying -- are confirming, or perhaps 4 adding their analysis to -- or stories to what Lutsel K'e and 5 the Yellowknives have already told you, which is that they 6 see changes in the -- in the Caribou Herd.

7 Now, as we had understood the data from Snap 8 Lake, it seemed to show that the -- us -- before we got to 9 the Hearing, that the -- that -- that De Beers seemed to think that very few caribou came through their area here. 10

Although, this morning, Robin Johnstone assured us that they -- even though they're data shows that they're -- they're prepared to appreciate the fact that it could be lots, that it can change, so we're glad to hear that.

But, the Grand Chief said -- was -- was 17 telling me the other day, and was going to tell you, so I'm 18 going to tell you what he said, that in his lifetime, he's seen thousands of caribou through this area.

19 20 So -- and also, that the caribou move, so just the fact that they haven't been there for the last few years 21 to the Grand Chief means nothing. They could all be there 22 23 tomorrow -- next -- next year.

24 And so, I think that -- but -- but again, we 25 were glad to hear that De Beers is also aware of the

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   variability of the numbers.
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Now, what's the cost to the Dogribs, and --2 3 and we think that's a very important thing to the Dogribs and 4 to all the Aboriginal peoples of the wall here.

We say there's quite few costs. Number one (1), actually, let me -- let me back up a bit, and go back to something that I had said at the beginning of our opening statement, which is from the Alaska Report, and again, we know there are differences in -- that it was in a calving grounds, and this is not a caribou calving ground.

However, we don't believe, and the Dogribs don't believe that this area is of any less importance to the caribou than their calving grounds.

In fact, if this is the area where they're fattening up, and feeding as part of their southern migration, it's extremely important, because that's where they get their energy to survive through the winter.

So, the Alaska Report, and I'm going to state what it said, they make findings that:

> "Avoidance of expanding infrastructure triggered changes in distribution that progressed from localized adjustments, to major shift in the use of habitats." And, the report also makes findings that:

"Adverse effects on caribou are likely to

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1 increase with both the density of 2 infrastructure development and the area 3 over which it's spread."

4 So what we say to you is what the BHP data 5 seems to be indicating are those initial localised adjustments. Right? That the 7 to 8 percent of the herd is 6 7 staying five (5) kilometres outside of the zone. 8 initial localised adjustment.

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Well, the Dogribs are not so worried about the initial localised adjustment, what they're worried about is the major shift that might come down the road and what will that cost be to the Dogribs and to all the other Aboriginal people who rely on the -- on the caribou.

And we say that that would be an un -- almost inestimable damages to them. First of all, in the loss -- we already have loss. The wall itself is a loss. It isn't just a loss to the caribou habitat. What this is is a reduction in harvest area to the Aboriginal people. A substantial reduction in harvest area.

Now, it isn't just the road itself. It's the road and all the developments in that whole area. So the loss in the habitat and the harvesting area is because the hunters just won't go there to hunt any more. That's what -that's what the result of the wall is.

Not only will the caribou have a hard time

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1 there but the hunters won't go there for, I would say,

2 personal, aesthetic, and safety reasons. So we have a loss

3 of habitat. That's one (1) cost to the Dogribs.

We also have, we would suggest to the Board, we know it doesn't take a rocket scientist, although we're sitting in a room of scientists maybe I shouldn't talk about

that.

It doesn't take a lot of foresight to know that there's going to be a lot more development in this area coming up. So, what we suggest to you is that we're saying already there is a loss of habitat and harvest area to the aboriginal people. That that is going to continue. reduction of that harvest area is going to continue as the

14 development spreads.

15 So -- so now, I just want to get to the point 16 of what -- what it is the Dogribs think we should be doing 17 about this, okay?

First of all, I want to make it clear that the Dogribs do not believe that the De Beers Snap Lake Project, in and of itself, is going to have a significant impact on the caribou. The Dogribs are not of that opinion.

However, they do believe that the De Beers
Snap Lake Project, in combination with Diavik, BHP, and the
Winter Road and all the other developments that are there and
in the future to come, are likely to have a significant

adverse impact on caribou and we think you already have the evidence to show you that from the BHP data and from the Alaska Report. Enough evidence to take action.

So, in other words, we think there's going to be a cumulative significant adverse impact on caribou that is foreseeable. So the question then is, is that -- can that be mitigated?

And what we see is right now there are absolutely no mitigation measures proposed to deal with the cumulative environmental impact on the caribou. And the Dogribs wish to say this in big, loud, capital letters, bolded, underlined, in italics and quotated, monitoring is not mitigation.

I'd like to say that again, monitoring is not mitigation. Dogribs would like to see that some mitigation measures be developed because we know and what we say is that there is going to be a significant adverse impact on caribou from the cumulative -- on the cumulative effect. So there needs to be some mitigation measures in place.

Now, just because we know that monitoring is not mitigation doesn't mean that we don't think that there should be monitoring. So we do believe that monitoring is an absolute imperative. And the Dogribs would like to see some kind of regional, independent monitoring agency to monitor the caribou.

Now, we note that there is already plans afoot to do a Bathurst caribou management committee. But, as we heard already from Dr. Gunn this morning, we got more than one (1) caribou herd to deal with here in the Mackenzie Valley.

So it seems to us that one (1) caribou monitoring management plan for one (1) of herds is not going to help us and isn't enough.

We need something more than that, we need something that deals with all the caribou. And so that's what we're saying needs to be put in place and we're asking the Board -- we will be making recommendations in our closing, about that. We need a Mackenzie-wide, valley-wide agency and we want the Board to do that.

So, in summation, Mr. Chair, what we say to you is that we have sufficient information to say that, it's time to move on the cumulative effects with respect to the caribou. And I'd just like to say that the Dogribs are -- it's not that we don't think that wolverines and -- and grizzly bears are important, but we think that the other statements and analysis on that has been dealt with thoroughly, we don't want to go into that.

But with respect to the caribou, we make very serious submissions to you, to ask you to do something by way of implementing the cumulative effects. We think it's time

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1 to do something.

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- And we say to the Board, very seriously, that
- 3 the health -- we think the health of the caribou, whether
- 4 anything's going to happen, this Board has a say in that.
- 5 You've got -- you've got a say in what goes on here. And you
- 6 have some authority and some power to do something and we ask
- 7 you to exercise that. Thank you.
- 8 THE CHAIRPERSON: Thank you very much, Ms.

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9 Teillet. Questions? Mr. McConnell...?
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- 10 MR. JOHN MCCONNELL: I just would like to
- 11 clarify one (1) of Ms. Teillet's comments about Golder
- 12 Associates.
- THE CHAIRPERSON: Golder and Colomac?
- MR. JOHN MCCONNELL: Yes. She is correct
- 15 that Golder were involved in some of the design aspects of
- 16 the Colomac mine. They did not build the mine, they were
- 17 responsible for the design of the tailings pond.
- Now, that tailings pond was not constructed to
- 19 design. And I think our colleagues here from INAC, can
- 20 provide further comments on that, but the due diligence
- 21 following closure of the mine showed that it had not been
- 22 built to design and that if it had, the designs were fine.
- THE CHAIRPERSON: Thank you. I'll allow that
- 24 in but that's the end of it, because we're not getting into
- 25 debate. There was a lady living in Washington State that has
- 177
- 1 a lot to answer for, but that's a whole other different
- 2 subject.
- 3 Other questions of the Treaty 11? Mr. Byers,
- 4 and then Mr. O'Reilly.
- 5 MR. TIM BYERS: Thank you, Mr. Chair. Mr. --
- 6 Tim Byers of the Yellowknives Dene. Just one (1) real quick
- 7 question, Ms. Teillet, concerning the 50 percent of the
- 8 caribou harvest that was diseased.
- 9 I'm just wondering if you could show us,
- 10 again, on the map, roughly where that was? And, Number 2,
- 11 the diseased caribou, I'm wondering if you have any
- 12 information on how was the disease manifested?
- Was it heavy parasite loads, lots of parasites
- 14 in the caribou? Or was it organs that were discoloured and
- 15 soft, if you have that information at all?
- 16 THE CHAIRPERSON: Thank you. Ms. Teillet...?
- 17 MS. JEAN TEILLET: Again, I really wish the
- 18 Grand Chief was here. Actually, you're getting very second-
- 19 hand information.
- But it's right here, Tim. It's right in the

- 21 area of the Colomac mine. As I understand it, they were
- 22 actually -- now, I don't know if they actually hunted their
- 23 caribou right on the mine site, but they were definitely
- 24 right in -- on the mine site, to watch the caribou eating the
- 25 tailings.

- Now -- but I understand that that's where the hunting party was, was in that area right around Colomac, which is right between, you know, Snare Lake and Rae Lakes,
- 4 sort of area. But they were right in that area.
- Now, as to what was wrong with the caribou,
- 6 I -- I don't know, exactly. My understanding from the Grand 7 Chief is that when they went to cut the animals open, it was
- 8 immediately visible to them that the animals were sick.
- 9 And the Grand Chief put out the word to all 10 the hunters to leave those animals behind.
- Now, my understanding was that it wasn't just
- 12 parasites. Certainly, they've dealt with that before. I
- 13 think all Aboriginal hunters have dealt with parasites
- 14 before, I don't think that would have caused any comment.
- I think that the fact is that something was
- 16 unusual about what they saw and -- and that's the best I can
- 17 tell you, I'm sorry.
- 18 THE CHAIRPERSON: Thank you. Maybe, just to
- 19 help the Board, at the back of the room I see Mr. Dean Cluff
- 20 who is the Regional Biologist. He may have the answer,
- 21 because I had a -- a question as to whether or not the
- 22 caribou were brought to RWED for autopsy and if they actually
- 23 know about the problem.
- Mr. Cluff, could you...?
- MR. DEAN CLUFF: Dean Cluff, biologist, North

- 1 Slave region, RWED. I had that very question is -- I was -- 2 there seemed to be some uncertainty when he was actually 3 there.
- I was on Indian Lake on March 18th, and I -- I saw the Dogribs hunting there, and the community hunt, and including the Grand Chief Rabesca.
- So, we stopped, and we -- we talked to them.

 8 And I happened to be there with the officer, at the time too,

 9 a wildlife officer, and there was no mention of this.
- 10 So, maybe it's after March 18th, or something. 11 So, I -- I would be interested in -- in the date, if it was
- 12 that day.
- And also, I'm -- I'm not aware of any samples that would have come in. So, I would encourage the lost samples to come in because that sounds like a -- it's a significant concern, if you were to leave caribou on the land, and not take it to eat.
- THE CHAIRPERSON: Thank you, Mr. Cluff.
- 19 Obviously have the answer, but rather than bog down in this,
- 20 perhaps, Ms. Teillet, if you could get further information,
- 21 you could pass it along to Mr. Cluff. Thank you.
- MS. JEAN TEILLET: I'll -- I'll undertake
- 23 to.
- THE CHAIRPERSON: Thank you. Mr. O'Reilly, I
- 25 take it your question relates to the timing of the

- 1 Environmental Monitoring Agreement?
- MR. KEVIN O'REILLY: Yes, it does. And sorry,
- 3 with all due respect, I wanted to point out that under the
- 4 rules of procedure for this Environmental Assessment, the
- 5 Board can vary the -- shorten or lengthen that the timelines
- 6 of it own accord at the request of any party, as well. So,
- 7 that's rule 10, in the rules of procedure.
- 8 But I did want to ask the Dogribs if they have
- 9 a position on the timing of an Environmental Agreement,
- 10 whether it might be done before the -- the closure of the
- 11 public registry, or before construction proceeds, or if
- 12 there's any other thoughts about timing?

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Thank you very much.
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THE CHAIRPERSON: Thank you. Ms. Teillet...?

MS. JEAN TEILLET: Mr. Chair, I think the idea
that this could be done before the closing of public registry
is simply impossible.

The timing is way too tight, and these agreements are -- are complicated and take some work. However, I think the Dogribs think -- think that these agreements should be in place before -- before any work begins.

In other words, I think we're talking about the kind of issue that should be around the Water Board, and not -- in other words, I don't think we see it as a term and

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1 condition of this Board's mandate to -- to do that.

We think they're crucially important. And we also understand that De Beers has made a commitment to do this so -- and we're happy about that. And the Dogribs want to get working on it, but in terms of your mandate, we don't see it as part of yours.

THE CHAIRPERSON: Thank you, Ms. Teillet. And a couple of questions that -- that you -- one (1) of your recommendations is probably going to be some kind of regional caribou monitoring committee, to -- to look at the entire cumulative effect.

I would presume that it's similar to the Porcupine Caribou Herd Board, the Beverly Camanuak (phonetic) 14 Board.

But, I wonder, do you see it specifically a
Board just to deal with caribou, or do you see the creation
of a Board to deal with cumulative effects of all
environment; environment including people and wildlife?
In other words, a regional environmental
monitoring agency of some kind, or do you see, specifically,

21 a caribou board?

MS. JEAN TEILLET: I -- think we're open for discussions on that, but I -- but I think that if we could talk about a regional agency, and I mean -- I don't mean a

25 regional agency -- I mean a regional agency that's staffed

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    things like that.
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                   And then maybe what we -- then we wouldn't be
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    so concerned about just having specific herds having their
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    own management because they could feed into the agency.
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                   But, without that overall agency, so -- I
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    quess, your question, if it's going to involve wolverines and
    caribou, and grizzly bears and everything, I think we
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    wouldn't have a problem with that.
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                   THE CHAIRPERSON: Okay, thank you.
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    Livingstone...?
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                   MR. DAVID LIVINGSTONE: Just thought I'd add a
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    little more information on the Colomac and caribou.
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                   THE CHAIRPERSON:
                                     No.
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                   MR. DAVID LIVINGSTONE:
                                            Okay.
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                   THE CHAIRPERSON: But we've -- we've past that
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with scientific experts and has its own money to do work,

a presentation now from -- I'm sorry, Government of the 20 21 Northwest Territories.

MR. DAVID LIVINGSTONE:

point, Mr. Livingstone.

22 MR. GAVIN MORE: Gavin More, Government of the

23 Northwest Territories. Thanks, Mr. Chair. Mr. Chair, we do

24 have a brief slide presentation.

And as we're setting up the slides themselves,

THE CHAIRPERSON: Thank you. If not, we have

All right.

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- I'll make an introduction to -- to our two (2) presenters 1
- 2 today.

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- 3 The first presenter will be Anne Gunn.
- 4 is a very distinguished biologist in Northwest Territories.

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    She obtained her PhD from the University of London in England
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    in 1973.
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                   She's worked in the north since 1979,
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    including a stint as a caribou biologist from '79 to '83 in
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    Yellowknife, environmental assessment biologist from '83 to
    '84 here in Yellowknife, Kitikmeot regional biologist from
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    '84 to '93, and then has held the position of Caribou --
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    Caribou biologist since 1993.
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                   Anne has -- Dr. Gunn has a very large number
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    of publications, of course, on Caribou, and Anne's CV has
    been put on the record for those -- for more information.
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                   Our second presenter will be Dr. Raymond Case.
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    Dr. Case is a manager, technical support, wildlife and
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    fisheries division. Dr. Case received his BSC from the
    University of Alberta in Zoology in 1981.
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                   He received his PhD from the University of
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    as a biologist in Northwest Territories since 1980's, and
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Alberta in 1994, and Dr. Case has served and lived and worked again, has a very long list of publications, which has also been placed on the record. Thank you.

25 THE CHAIRPERSON: Thank you, sir. Just give

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us a minute until we move down?
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                         (BRIEF PAUSE)
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                                      Thank you. Go ahead.
                   THE CHAIRPERSON:
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                                    My name is Anne Gunn.
                   MS. ANNE GUNN:
                                                            I'm
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    representing Government of the Northwest Territories.
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    Wray, members of the Board, ladies and gentlemen, good
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    afternoon.
                   The Government of the Northwest Territories
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    shares the concern that has already been expressed,
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    particularly today, about concerns over the effects of cari--
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    on caribou from potentially adding another mine, especially
    on the post-calving, and summer ranges of the Bathurst
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Caribou herd, but also on the winter range of the Ahiak herd.

We do agree with De Beers that there will be a

measurable response -- behav -- behavioural response of the caribou to the mine, but we perhaps agree considerably less about the consequences of those behavioural responses.

We do not have a complete confidence that De Beers has adequately assessed the baseline information. The resulting uncertainty about the annual variation in caribou numbers and distribution in Snap Lake, along with concerns about how cumulative effects were assessed leads us to offer several recommendations for the Board's consideration.

The inadequacies in the baseline data are a serious issue, because not only does baseline data describe what's actually present at the site, but it's also essential for accurately assessing residual impacts.

For example, magnitude of impacts depends on whether the observed changes exceed the baseline, and the range of natural conditions, and so, that puts that onus on assessing the accuracy of the baseline, as well as the range of natural conditions.

This slide shows the base -- some of the baseline information that was available. This was a WKSS project, which started in 1996, and it -- we've used anywhere between six (6) and eighteen (18) satellite collars on caribou cows, and this is all the movements put together for the individual cows.

It shows a large wintering range. It shows some clear migration pathways. These are mostly late summer ones, but migration up to the calving ground, and then it's almost a counter-clockwise summer movement that takes the caribou around, or their post-calving summer ranges, then there's kind of a shuffle along the tree line during the fall, and then they split up, and spread out. Some years they're wintering here, here or down in here.

De Beers has concluded that relatively few caribou migrate through the Snap Lake area which is just

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about in here. However, it's important to -- to recognize that relatively few is still an estimated up to almost thirty thousand (30,000) caribou during any one (1) period.
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We suggest that the timing of the surveys, some of the surveys, and the absence of winter surveys may have contributed to under-estimating both seasonal and annual distribution of the caribou.

The assessment should be updated to include that Snap Lake is within the winter ranges of the Ahiak as well as the spring and fall ranges for the Bathurst caribou herd.

We also question De Beers' assumption that the number and distribution of caribou moving through the Snap Lake approximates to long-term variation. This is unlikely given the relatively short timescale that the information was gathered over.

And just for comparison, just a couple of examples, the BHP, EKATI site in 1997, July 1997, they had a peak of three hundred thousand (300,000) caribou. This far exceeded what was -- what was described during their baseline information.

And Diavik, their site, they have summaries which shows different types of information. It shows the durations and the dates the caribou were present during spring migration, summer and fall migration for six (6)

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- 2 And the range, so the natural variation for
- 3 late summer is between seven (7) and forty-seven (47) days.
- 4 And that's useful information for giving the scale of natural
- 5 variation that's useful for planning monitoring and
- 6 mitigation. And those were just a couple of examples.
- 7 We certainly agree with the comments made by
- 8 De Beers that -- and by other people, that both the aerial
- 9 surveys and the collars, it's a snapshot in time. And

there's historic trails which would allow us to sample over a much longer time period. But we contend that insufficient use was made either in a spacial analysis of distribution of those trails, they were -- they were shown on a map but there was no actual analysis.

The other use that could have been made of those trails where they go into the treeline is that there are -- there is a technique for dating them, for going back, depending on the age of the trees because some of those spruce trees are between a hundred (100) and three hundred (300) years old.

Elsewhere, we've documented the use of caribou trails going back to 1870. So, we suggest that, in fact, more use could have been made to sample the caribou back through time as well as making more use of the currently available information.

It's also unclear how representative the natural environmental variations, such as weather, is captured in the baseline information. And, again, just one (1) example, the spring of 2000 was one of the driest springs on record. And we just wonder what the implications are of that for some of the ecology.

The terms of reference did specify the full range of environmental variation including extreme weather events should be included.

One (1) more map using the satellite collar information. And what this -- what this does is this is a GIS analysis, and a fairly simple one (1), that just averages the migration of the individual cows for any one (1) year.

And I think this -- this makes a couple of points. One (1) is it shows the annual variation, both in spring and summer migration. It's a little hard to see the arrows and I can provide some more detail later. But the other thing it shows is at least in one (1) year during post-calving migration the caribous that went through EKATI and Diavik also came down into the vicinity of Snap Lake.

Doesn't happen every year but it happened one

- 22 (1) year out of five (5). But I think that certainly
- 23 illustrates the possibility of a cumulative effects. The
- 24 thing about the satellite collared cows is that WKSS
- 25 undertook -- we managed the project for WKSS but it was a

- 1 baseline study.
- It was not designed to examine or reveal
- 3 avoidance or attraction of the mine sites. And the
- 4 difficulty with using the information for that is the collars
- 5 -- the location is every five (5) days, and that's just to
- 6 close of time interval to look at how the caribou were
- 7 reacting to any one site over just a few days.
- 8 We did undertake an analysis to see if we
- 9 could do -- if we could look at the effect of any particular
- 10 site on movements, and we came up with no statistical
- 11 relationship, but just a couple of hints.
- 12 Since then, so, in 2001, we changed the
- 13 satellite collars so they're now reporting every day, during
- 14 the period of July and early August.
- Once we have another year's information, we
- 16 will be analyzing it, to look at the probability of the
- 17 caribou, and their dispersion around any particular sites.
- Okay. Back to -- back to the Environmental
- 19 Assessment. De Beers stated that the Environmental
- 20 Assessment would analyze, and I emphasize the word analyze,
- 21 the linkage between project activities and environmental
- 22 effects, then described mitigation, and then analyze, and
- 23 again, this is their wording, residual impacts as
- 24 qualitatively as possible using statistics, GIS analysis, et
- 25 cetera.

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This is one (1) example of a GIS analysis,

- 2 which RWED did, I should add. However, within the -- and,
- 3 you know, that sounded great within the assessment, but when
- 4 it actually comes down to what was done for caribou,
- 5 qualitative analysis are largely lacking. And details on
- 6 mitigation, as has been mentioned by other Intervenors, are

7 lacking.

- Again, just one (1) example because we're 9 short of time, but on Page 10 to -- Chapter 10, Page 166, it 10 lists some mitigations -- some mitigation measures, and it 11 just simply states, for example:
- "The use of trucks on the whole road will be minimized."
- The GNWT doesn't draw a great deal of comfort from what -- what that statement really means. And therefore, it impedes assessing the residual impacts after the mitigation measures have taken place.
- We certainly agree with De Beers that caribou 19 ecology is complex. And assessing what causes changes is not 20 particularly easy, but we do suggest that De Beers could have 21 undertaken more analysis.
- In particular, we feel that it has missed opportunities, that De Beers did not follow the approaches developed for the Porcupine Caribou Herd, and applied during the assessment for Diavik.

- We are aware of the dangers of the use of models, but they also bring considerable advantages in exploring some of the possibilities, and which helps define questions for further follow up.
- In the interest of time, I'm -- I'm trying to go through this fairly quickly.
- THE CHAIRPERSON: No, Dr. Gunn, your input is very valuable, so take as -- take the time that you need to explain it to us.
- MS. ANNE GUNN: De Beers has commented that
- 11 the Bathurst Caribou Herd varies in size, but it didn't
- 12 address the implications of this for measuring, or for
- 13 describing impacts.

14 Currently, in the Bathurst Herd calf survival is relatively low. This is over the last three (3) years, 15 compared to the 1990's. 16

The importance of this, is that herds with low calf survival are probably less resilient to changes. considerations of herd size, factors that effect herd size, such as calf survival, change in pregnancy rates, those set the background for how the effects will take place.

We agree with De Beers that there is a large amount of uncertainty about cumulative effects. We will go further than them, and we suggest that the uncertainty is sufficient that the environmental consequences for caribou

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should be rated as moderate, and not as low. 1

2 Just before I move on to the recommendations, 3 I would like to share some information that arose from

4 discussions this morning.

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I'd like to go back to the use of satellite collars, as this caused quite a bit of interest. mentioned, the satellite collars could be used to investigate whether caribou are avoiding a particular site.

The question of the representation of the collars has also come up. We can use the collared cows to see how representative they are with the other caribou.

We've done this for the calving grounds, we suggest that De Beers, or the other companies, could have done it for post-calving, and summer movements.

For the calving grounds, we found the 16 satellite collars -- few satellite collared cows are 17 representative of the rest of the cows.

I don't want to dwell on the Colomac, but I was there last week. We certainly agree with Grand Chief Rabesca's observations about the attractions of the Caribou to the tailings pond, and it's based on their normal behaviour.

Caribou, or particularly pregnant cows are 23 really quite attracted to salt, particularly sodium and 24 calcium, plus also sulphate. This is why it's quite common 25

1 to see them cratering on lakes where there's been overflow, 2 to get at the salt.

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12 13 This means their natural behaviour can also attract them to areas where they could be picking up less desirable minerals.

It relates to the concerns that have been repeatedly raised about dust having cumulative effects. We've heard this over a number of years, and the Department is now working with stakeholders to try and come up with some more definitive information on the effects of -- of dust, and the relationship is that the dust lands on the caribou forage, and particularly lichens, are very efficient at savaging metals, so we'll be investigating this further.

We simply recognize the concern, and the need for extremely stringent measures in mitigation the effects of dust.

Another that -- that's come up quite 18 frequently, and it's sliding into credibility of its solar 19 core, which I don't think is backed by much science, and 20 that's about the zone of influence.

I don't think the zone of influence is really a well-understood concept in the terms of Caribou perceptions. The relationship between area, in other words, the shape, or the size, whether it's roads, or a concentrated mine, the level of activity, and the responses to the Caribou

- 1 is not clear; it hasn't been well investigated.
- 2 It's unlikely that it's a linear response.
- 3 It's unlikely that the Caribou responds, gets a little bit
- 4 more strong, more intense, each time the area gets a bit
- 5 larger. There are probably threshold effects.
- 6 The Caribou don't respond, and then, that's

- 7 when it accumulates in their mind's eye of what's happening, 8 and then their response is correspondingly stronger.
- So, I don't think we should draw a whole level of comfort about using the term, the zone of influence. I think a considerable more understanding is required. It's a technical gap that contributes to uncertainty.
- 13 Comments have been raised about the central 14 arctic, where the caribou herds are on the Prudo (phonetic), 15 and associated oilfields.

16 When an oilfield, in some respects, differ in the levels of activity, the types -- types of activity from a 17 series of mines. It's important to remember that it's 18 19 occurring -- there are similarities with the caribou, because it's occurring on post-calving and summer ranges, and as 20 21 already we mentioned, those are the critical times the sort of, energetic bottleneck for the Caribou to cope with biting 22 23 insects, to accumulate enough fat so that they will conceive 24 in the Fall.

Moving on to recommendations. We suggest that

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- 1 some of these recommendations would help address the
 2 inadequacies of the baseline information, and the analyses of
 3 the effects.
- Monitoring and mitigation as specified in an environmental agreement, could compensate by collecting and analyse the information, and doing some more analyses.
- I should just -- I can't resist but add the graph you see in front of you. It shows a cow and her calf.

 One (1) side it shows -- it shows the relationship between
- 10 pregnancy and the body weight of the cow, and over the 11 average body weight you -- somewhere between a eighty (80)
- 12 and one hundred (100) kilograms for a, you know, kind of a

13 nicely plump cow.

- There's a very tight relationship. It doesn't take much of a change in body weight for their to be a change in the probability of a cow conceiving.
- So, this is what I refer to as the energetic bottleneck that occurs on post-calving and Summer ranges.

- 19 What it means, is it doesn't take much interruption to
- 20 foraging time for there to be an effect on an individual
- 21 cow's probability of being pregnant, and it doesn't take much
- 22 to raise that to what will happen to the herd's rate of
- 23 increase, or decrease.

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- The monitoring data from BHP Billiton and
- 25 Diavik sites and other information including RWED's could be

- analysed to enhance the baseline information. It would reveal much about the scale of annual variations in the abundance and distribution as well as the role of natural variation in the weather.
 - We, again, suggest that De Beers uses analysis and modelling while recognising some of the shortcomings of modelling to describe potential effects. Especially cumulative effects under a range of natural conditions, for example, like imaging the game, the time spent foraging, body weight and pregnancy rates.
 - If those analyses are done, even after the fact, they would be very helpful in formulating questions, or at least questions is just another way of saying hypotheses, which then could be speedily addressed through well-designed monitoring programs.
 - Another example would be to address the question of whether there's local avoidance by caribou, particularly cows and calves, of sites such as BHP Billiton, Diavik or Snap Lake. It would take not just the aerial surveys that have been done, but a particular configuration of aerial surveys to reveal those sort of effects.
- If we -- so what I'm saying is if we took another look at the baseline information they would help us formulate exactly the right question and then we could come up with a right design to test some of those.

 Further recommendations include the need for detailed mitigation. In particular, we would like to see how mitigation will be scaled to deals with tens, thousands or tens of thousands of caribou. An example would be to draw from the experience of Diavik who they have established thresholds of caribou presence that triggers increasing levels of mitigation.

We also recommend what I've called contingency planning which is to deal with events such as influx of large numbers of caribou that we already know have been exposed in that one (1) particular summer to the -- to the other mines, kind of, up the line, so Lupin, Jericho (phonetic), BHP and Diavik.

This would take communication, prompt communication between RWED, between the mines, to alert De Beers that caribou have passed through the mines, they are heading this way. What it -- what I mean by contingency under those conditions then, it would be enhanced mitigation to deal with those particular circumstances to reduce the potential for cumulative effects.

We also recommend contingency planning, again, in enhanced -- in the sense of enhanced or down-stepped mitigation. If the Bathurst -- Bathurst caribou herd's resilience declined -- so, in other words, if the herd itself starts to decline or we see indications of decline such as

low pregnancy rates, reduced calf survival, it's reasonable to assume that the herd is less resilient so it would take more mitigation to reduce potential effects.

We, RWED, would commit to working with the mining companies to establish the criteria, such as reduced calf survival or pregnancy rates, that would kick in this contingency, this enhanced mitigation.

Finally, we recommend a long-term commitment 9 to describing caribou movements. It is clear in caribou 10 ecology that space is the -- the ecological key to caribou 11 survival. That is the space that the caribou need to find

- 12 food and to avoid their enemies such as wolves and bears.
- We have to recognize that we don't fully understand the caribou's perception of space and when they perceive human activity as too much human activity. And with that, I'll hand it over to Ray to talk about the animals that
- 17 kill the caribou. 18 MR. RAY CASE: Yes, Ray Case with Wildlife 19 and Fisheries Division, RWED. And thanks for talking so
- 20 eloquently about bear and wolverine food.

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In Canada, the Committee on the Status of Endangered Wildlife in Canada, has determined that wolverine and grisly bear populations are of special concern. And as such, they've identified these populations and these species as ones that require closer management attention.

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Within the NWT, we've classed -- ranked both these species as sensitive, also reflecting the caution that must be taken in managing these species.

First a few comments regarding factors influencing grisly bear and wolverine populations. It's well -- been well documented in other parts of their range, across Canada and North America, around the world, that grisly bear and wolverine populations are vulnerable to increasing levels of human activity. This is reflected in the special concern classification that I mentioned that COSEWC has given them.

The central barrens has been, until quite recently, a vast relatively pristine habitat, or refugia for carnivores. However, with increasing interest in mineral resources of this region, in combination with the other activities, carnivore populations are likely to feel the incremental impacts of our activities.

The question, of course, is, how much and how soon? The easy answer is, clearly that the more activity, the sooner the impacts will show up. Historically, we, the human race, have not demonstrated an ability to undertake our various activities within the ranges of these carnivores, without having some level of impact. In fact, even in areas

24 where we've set areas specifically aside to conserve

25 carnivores, such as parks, our activities have had impacts.

Part of the problem is that our understanding of how these species respond to various forms of disturbance, the various forms of our activities, is limited. Both species occupy large home ranges and require vast areas of undisturbed habitat and they are relatively intolerant of human activities.

This need for space and the potential for them to reduce the use of parts of their ranges because of human activities, may, over time, result in population level impacts.

Since grizzly bears can only sustain low levels of human caused mortality, the cumulative number of bear deaths, at the regional level, which in this case is the entire central Arctic, must be closely managed. But we also need to recognize that the Aboriginal people in this area have harvesting rights, and their -- their access to harvest these animals needs to be recognized.

The ability of bear populations to adjust or to recover from excessive mortality rates is poor. They live a long time but they produce relatively few young and it may take -- an adult female may have to live to sixteen (16) years old, in this area, in order to replace herself in the population. She would have to live for another four (4) years to -- to -- or more years, to actually add to the population.

This illustrates the low biological resilience of these populations, have to -- to over harvest. And as a result, and over harvest made over a year or two (2), can

- 4 result in a population level effect that lasts for ten (10) 5 or more years.
- Studies conducted with the support of WKSS, 7 and -- and -- on grizzly bear and wolverine in the 1990's 8 indicate that the productivity and the fate of carnivore 9 populations, on the central barrens, are largely dependent on 10 the well being of the caribou herds in the area. Without 11 access to caribou, it may not be possible for a population to 12 recover from over harvest, at all.
- In the technical sessions, and technical reports, the GNWT identified several concerns with the environmental assessment related to grizzly bears and wolverine.
- One (1) concern, as was mentioned for caribou, was the baseline data provided in the environmental assessment was insufficient to make clear predictions on impacts, or upon which to test these impacts -- or test for impacts.
- For example, without a reliable estimate of how many grizzly bears and wolverine currently make use of the regional study area, it's quite difficult to make sound predictions about how many bears will potentially be

- 1 influenced by a development.
- It is also not possible to use the data to detect if things have changed from baseline at some point in the future.
- We were also concerned with the impact
 assessment analysis conducted, particularly in terms of
 behavioural responses. Responses to noise, vehicle traffic,
 and other aspects of the mine footprint.
- 9 We indicated that we felt further modelling, 10 and more analysis and -- and use of a zone of influence could 11 have been conducted.
- We also indicated that some of the quantitative analysis carried out on grizzly bear demographics could have been in a way that the conclusions were more conservative, and reflected the uncertainty in the

16 available data.

And finally, we express concern that the details of the waste management plan, and mitigation strategy were not provided, and therefore, we were unable to come to our own conclusions regarding the effectiveness.

In our technical presentations, and our technical reports, the GNWT indicated that these concerns could be addressed by De Beers, incorporating additional information, undertaking additional analysis, and reevaluating their conclusions to reflect weak baseline data,

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1 and the uncertainty.

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De Beers has done some additional analysis, which is appreciated, but has not revisited their assessment, or reevaluated their conclusions.

The GNWT feels this is unfortunate in that we felt it would have given weight to the uncertainties surrounding any conclusions that we might -- be drawn, based on the available information.

And, it would have also helped ensure that we were cautious, not to put too much faith in -- faith in the impact predictions.

The GNWT feels that we can still take a cautious approach. Within an environmental agreement, it should be possible to develop clearly stated, and testable impact hypotheses.

Additional data and analysis would be considered in the development of these impact hypotheses, and they'd also be necessary to refine, or even enhance some of the baseline data, in order to make the impact hypotheses testable.

For example, an improved estimate of relative wolverine population abundance in the regional study area may be necessary to address -- develop a test impact hypotheses, about the potential impacts of this development on wolverine.

The protocols for testing the impact

1 hypotheses also need to be designed and implemented as part 2 of a monitoring plan.

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This monitoring plan needs to be coordinated with other wildlife effects monitoring programs being conducted at BHP Billington, and Diavik Diamond Mines, to help address regional cumulative issues.

And, as mentioned, a comprehensive waste management plan as required to deal with all phases of construction, staff training, and a method to assess the effectiveness of waste management practices.

Development of a comprehensive plan should involve the active participation of GNWT staff, who have direct experience in dealing with problems, and quotes, "carnivores".

In conclusion, the GNWT feels that we need to take a cautious approach to the conclusions reached in the environmental assessment.

This can be accomplished through the negotiation and the implementation of an environmental agreement.

Within this agreement, a process would be established to develop and test rigorous impact hypotheses.
These hypothesis would make use of additional data, analysis, and models, and would recognize the uncertainty in the

25 current -- De Beers' current impact predictions.

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The agreement allows to design and implement site specific and regional monitoring programs necessary to test these impact hypotheses.

These programs would link to the regional programs, and to those at other mines, as necessary to address regional issues.

The agreement would also allow us to ensure effective waste management procedures, that would eliminate

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9 potential attractants to carnivorous.

10 The GNWT is prepared to
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The GNWT is prepared to work with De Beers, to develop sound impact hypotheses, to develop and enhance wildlife monitoring programs, to cooperate on regional cumulative effects issues, and to develop a comprehensive waste management plan.

We also look forward to working with other stakeholders in -- in an environmental agreement. And I just wanted to mention that the Bathurst Caribou Management Planning Committee, in their deliberations, have looked very closely at regional monitoring needs.

And we feel that the work of this Committee could also be of great use in the development of an environmental agreement. Thank you. Marci.

THE CHAIRPERSON: Thank you, sir.

(BRIEF PAUSE)

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Thank you. Mr. Johnstone...?

MR. ROBIN JOHNSTONE: We have one (1)

question, Mr. Chairman, and Members of the Board. Than

question, Mr. Chairman, and Members of the Board. Thank you very much for your presentation, Ray and Anne.

One thing was -- was -- I'm really quite curious about though, with the -- Anne discussed her concerns around, not understanding the threshold effects with regards to a zone of influence.

So, is it a, you know, you noted that it may not be size. So, the -- the scale between BHP and De Beers, we may not see a smaller zone of influence because of the mine.

I presume then, that that could also go down to, well, does it make a difference whether it's a hunting camp, or a tourist lodge, in the scale of things also.

And I noted on the GLOBIO cumulative impacts analysis, that Dr. Montgomery and Mr. O'Reilly presented on the wall on Monday, that the zones of influence around, they were unidentified, but I suspect that a number of them may have been hunting camps, were really guite large.

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Now, so this not complete understanding out
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- 22 there, do you -- when you talk about monitoring cumulative
- 23 effects, generally your discussion is around the three (3)
- 24 mines.
- Now, you know, I can understand one (1) of the

- 1 reasons why, but I wonder perhaps if there is more
- 2 recognition that cumulative effects, impact assessment and
- 3 monitoring, needs to be much broader than three (3) projects
- 4 that take up something like sixty-four (64) square kilometres
- 5 in an area of two hundred thousand (200,000) square
- 6 kilometres.
- 7 And that the wall of development, the wall of,
- 8 so called, development as a lot of dots all over the
- 9 landscape, three (3) of which are diamond mines.
- The question was: Would the GNWT please
- 11 elaborate on who should be involved in cumulative effects
- 12 assessment?
- And I presume that the GNWT does not just
- 14 presume that it should strictly be three (3) mining
- 15 Companies.
- THE CHAIRPERSON: Thank you. Mr. Case...?
- MR. RAY CASE: Yes. We -- we concur that the
- 18 cumulative effects on wildlife in this area go beyond the
- 19 three (3) mining companies.
- THE CHAIRPERSON: Thank you. Questions of
- 21 the GNWT, Mr. Byers?
- MR. TIM BYERS: Thank you, Mr. Chair.
- 23 Tim Byers for the Yellowknives Dene. I appreciate your --
- 24 what you're saying, Anne, about inadequacies in the baseline
- 25 data, that's a concern of ours as well as we've already said.

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                   We also agree with -- with your -- your
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   comments on -- rather on your recommendations. Further to
   the recommendations, I think the -- Rachel Crapeau's
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   committee would want me to ask, Anne, do you see any role for
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    aboriginal groups in enhancing baseline information and in
    contingency planning and monitoring for regional cumulative
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    effects?
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                                      Mr. Case...?
                   THE CHAIRPERSON:
                                                    Anne...?
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                   MS. ANNE GUNN: Anne Gunn, Government of the
   Northwest Territories. It's inconceivable to us how we could
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   proceed without the input of the aboriginal people and I
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    think that was covered by Ray's final point as well.
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                   THE CHAIRPERSON:
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                                      Thank you.
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   O'Reilly...?
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                   MR. KEVIN O'REILLY:
                                         Thanks.
                                                  Kevin O'Reilly
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   with CARC.
               My favourite question of the day: I'd like to
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   know if the Government of the Northwest Territories has a
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   position or a preference on the timing of an environmental
19
    agreement?
20
                   Is it something that should happen before the
21
   public registry closes or perhaps even extending the closure
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    of the public registry so that we have some certainty around
   mitigation measures?
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24
                   Or is it something that should be put in place
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   before construction proceeds. Is there any preference or
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position on the timing of an environmental agreement? Thank
1
 2
   you.
 3
                   THE CHAIRPERSON:
                                      Thank you. Mr. More...?
 4
                   MR. GAVIN MORE:
                                     Gavin More, Government of
5
   Northwest Territories. The response to the question, I'll
6
    focus in on the -- trying to -- doing the EA before the
7
    closing of the public registry, basically the EA will be a
    complicated document and we do not believe that there is
8
9
    sufficient time to do that before the -- the existing
10
   published date for closure.
11
                   THE CHAIRPERSON: Mr. O'Reilly...?
12
                                         Thanks. Does the
                   MR. KEVIN O'REILLY:
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13 Government of the Northwest Territories have a position on 14 whether the environmental agreement should be in place before 15 construction proceeds on this project or before it goes into 16 operation?

17 THE CHAIRPERSON: Thank you. Mr. More...? 18 MR. GAVIN MORE: Actually there's -- there's -- before I -- well, I'll answer my -- my version of -- of 19 the response but I would also suggest that we do need to 20 21 bring DIAND into this -- this discussion.

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Basically, they're -- the -- the idea of doing an environmental agreement is very important to us. are a number of issues that we know could be identified that could be worked on in the short-term. We're not necessarily

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believing that we actually have to have a final agreement in 1 2 order to get started on some of the ideas that De Beers is 3

committed to and that we know that we can get started on.

We do believe in the long run that environmental agreements are very worthwhile, particularly to start putting into place what I would call minimum approaches. The thing that we have to bear in mind is that these are long-term situations in terms of the life of the mines.

We do realize that things will become complicated over time with additional projects that will be recommended and we do believe that one (1) of the real benefits of a -- of a very well-constructed environmental agreement is that we can work collaboratively with both De Beers but also other industry and communities to adapt to new situations that may arise over time that aren't necessarily predicted at this point.

18 We do believe that for many things, if the 19 industry has the right approach and the right attitude that 20 these things will flow naturally as we work in collaboration.

21 We don't necessarily believe that we do have to try to

itemize every single thing and lock it in place in an 22

environmental agreement if there's the right attitude on the 23

24 part of industry in the broad sense and the communities and 25 government.

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                   THE CHAIRPERSON: Thank you. Perhaps,
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    although INAC did not make a presentation, I do have the
 3
    ability to ask them a question. And this is all prefaced by
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    assuming that the project gets permission to proceed.
 5
   does INAC have a position on where an EMA should be
6
   negotiated or finalized prior to closure of the Environmental
7
   Assessment process, prior to the beginning of the regulatory
8
   process, or prior to the commencement of construction?
9
                   Mr. Livingstone...?
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                   MR. DAVID LIVINGSTONE: David Livingstone
11
   with DIAND.
                 I'll answer that question, but first I want to
12
    talk about Colomac.
13
                                     You and I have talked about
                   THE CHAIRPERSON:
   Colomac for eight (8) years, Mr. Livingstone.
14
15
                   MR. DAVID LIVINGSTONE:
                                           Past practice, and I
16
   don't see any reason why it would change this time around, is
17
    to conclude the Environmental Agreement before the project
18
   proceeds, before it -- before operation, before construction,
19
    even.
20
                   We can start discussions on the Environmental
21
   Agreement, anytime. We can conclude it prior to other
22
    instruments being concluded, but I think it would be wise to
   review the Environmental Agreement, once the other
23
24
    instruments have been finalized, just to make sure that
25
   nothing has slipped between the cracks.
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- 1 And that's basically the process we used with
- 2 Diavik.
- THE CHAIRPERSON: Thank you, sir. Now, I
- 4 have one (1) more question for you. And all day today, we've

- 5 heard talk of the regional cumulative effects of this 6 project.
- What is the status of the regional cumulative effects framework mentioned by CARC? If you could just give us a little bit on that, sir?
- 10 MR. DAVID LIVINGSTONE: Sure. David
- 11 Livingstone. The -- the discussions have been, essentially,
- 12 complete on the -- the framework. That has taken a couple of
- 13 years to -- to work through the details, so what we -- what
- 14 we did following the Diavik review was -- was develop an
- 15 ideal conceptual cumulative effects framework, and then
- 16 compared it to the situation in the NWT, identified gaps in
- 17 the current situation, weak linkage, work that needed to be
- 18 done.
- 19 And we put forward a number of documents,
- 20 including the broad framework supporting documents. They're
- 21 all on a web site called CEAMF.ca. And then we've developed
- 22 a blueprint, a strategy, for implementing that -- that
- 23 framework.
- We've identified the additional work that
- 25 needs to be done, the parties that are -- are responsible for

1 that -- that work, in our view. And -- and the resources, to 2 a degree, that -- that we feel these parties would need to

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3 complete the work that we feel is necessary.

We've developed a draft action plan for the Slave Geological Province. One (1) of the recommendations in

6 that action plan is the creation of a regional monitoring

agency. I don't think anybody wants to see more project

8 specific agencies.

- 9 More recently there have been discussions
- 10 about the -- the benefits of an NWT-wide monitoring agency
- 11 that would include, in its mandate, Slave Provinces, or at
- 12 least the NWT portion of the Slave Provinces.
- And finally, I guess, I think it's May 13th
- 14 and 14th, we're having a -- a major workshop to discuss the
- 15 implementation of this cumulative effects framework. And I
- 16 believe the invitations have gone out and most of the parties

- 17 here have -- have probably heard about it and received some 18 sort of notice.
- 19 So I think we've made a lot of progress.
- 20 We've developed what we consider the -- the tool kit. But it
- 21 wasn't the mandate of the committee to -- to do the -- the
- 22 more specific work. The mandate of the committee was to
- 23 identify what needed to be done, to identify who was best
- 24 position to do that work and provide some advice and
- 25 assistance as to the -- the work that -- that those agencies

- 1 would need to do and the collaboration that's required in 2 doing it.
- THE CHAIRPERSON: Thank you, sir. The NWT-
- 4 wide monitoring agency, I'm aware of some discussions. But
- 5 would it be, for example, something perhaps modelled on the
- 6 Alberta Research Council model, an independent type
- 7 scientific institution that does research and is -- is
- 8 privately run?
- 9 MR. DAVID LIVINGSTONE: David Livingstone,
- 10 DIAND. Yes, the -- those discussions are in the very early
- 11 stages, but the idea is that we -- we could create an arms-
- 12 length Crown Corporation kind of entity that would
- 13 incorporate the environmental sciences, the traditional
- 14 knowledge work required to support sound decision making in
- 15 the NWT.
- It would be a centre that would potentially
- 17 incorporate the -- the cumulative impact monitoring program
- 18 required under the MVRMA part of the -- the water resources
- 19 component of -- of my director to potentially other existing
- 20 organizations in the NWT that have expertise that -- that is
- 21 now scattered -- disseminated -- dispersed, rather, across
- 22 the NWT, put in -- in one (1) -- one (1) location, or at
- 23 least one (1) -- under one (1) umbrella, probably not one (1)
- 24 location, and -- and enable that agency to provide scientific
- 25 and traditional knowledge to support their range of other

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bodies, give it some independence, give it a -- a budget.
 1
                   The Alberta Research Council approach is -- is
 2
    one (1) model.
                    I think their lesson was learned in the
 3
    Alberta Research Consult case that we could apply here, may
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 5
    not, if this -- if this concept perceived in the NWT, it may
    not look exactly like the Alberta Research Council; it
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 7
    probably wouldn't.
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                   The Alberta Research Council, just for the
 9
    interest of folks here, has a core budget of about 25 million
    from the Alberta Government, but in fact, its -- its actual
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    budget is closer to 90 million.
11
12
                   The -- the difference is made up by the
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    Alberta Research Council's selling its services to various
   parties, including Government, including Universities, and so
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15
    on.
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                   So, it's -- the -- the idea is that it -- that
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    we could create an NWT wide research and monitoring agency,
   make it arm's length, make it independent, give it some
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19
    financial independence, enable it to -- to contract out its
    services.
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21
                   And -- and in doing so, create a -- a centre
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of excellence that could stimulate a lot of growth, and a --

O'Reilly. I went -- any further questions for the GNWT?

Thank you, sir.

and a lot of confidence in Northern science.

THE CHAIRPERSON:

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Sorry, Mr.

1 MR. KEVIN O'REILLY: Not for GNWT, but your line of questioning, if I could just so if you could bear 2 3 with me, I'm wondering if Mr. Livingstone might be able to 4 comment on the status of the funding for the cumulative 5 effects assessment, and management framework for this year, and in the future? Thank you. 6 7 Mr. Livingstone ...? THE CHAIRPERSON: 8 MR. DAVID LIVINGSTONE: David Livingstone, 9 Unfortunately, I can't confirm what funding we'll DIAND.

- 10 have for the balance of the year. I haven't been told what
- 11 my budget is for this year. And not in just -- not in that
- 12 area alone, I would add.
- THE CHAIRPERSON: Thank you. Dr.
- 14 Montgomery...?
- MS. SHELAGH MONTGOMERY: Shelagh Montgomery,
- 16 CARC. Just a quick question to GNWT. This is in the last --
- 17 the last line on the presentation, so perhaps directed to
- 18 Ray, but in general, the -- the slide referred to an
- 19 environmental agreement requirements for an environmental
- 20 agreement.
- Two (2) of the components being, develop and
- 22 test rigorous impact hypotheses, and ensure effective
- 23 mitigation and management.
- I'm just wondering if you feel that those two
- 25 (2) components, should they not be better served in the

environmental assessment, rather than going -- coming after the project has potentially been approved?

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THE CHAIRPERSON: Thank you. Mr. Case...?

4 MR. RAY CASE: We, in -- in looking at how 5 best to address our concerns, we felt that this was an -- an

6 appropriate way to -- that we could address the concerns that 7 -- that we had.

8 Our experience with the previous projects,

9 have highlighted to us the -- the importance of rigorous

10 impact hypotheses as part of environmental agreements, and we

11 were looking to have those developed, and we also saw those

12 -- would see those as an opportunity to bring in no only some

13 of the data we thought was missing from EA, but as important,

14 some of the information that actually has been collected

15 since the EA was put out.

So, it allows us to -- to make the -- develop the best hypotheses possible.

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19 (BRIEF PAUSE)

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21 MR. TOMASZ WLODARCZYK: Tom Wlodarczyk,

- 22 representing the Board. Question to the Northwest
- 23 Territories Government.
- Does the GNWT consider the Canadian Wildlife
- 25 Services Energetics model, at tested model that is likely to

- 1 provide reliable results regarding cumulative effects on 2 caribou movement?
- THE CHAIRPERSON: Ms. Gunn...?
- 4 MS. ANNE GUNN: Anne Gunn, Government of the
- 5 Northwest Territories. The -- I hesitate to say that the
- 6 word has been tested because that, to me, would be a fairly
- 7 rigorous approach.
- 8 The model is constructed with information
- 9 that's all -- there's strong relationships that are well
- 10 backed by data. It's -- it's been through quite -- quite a
- 11 lot of validation, looking at different scenarios, putting in
- 12 different data.

1

- 13 The -- its results, its input is consistent
- 14 with what is observed in the field. And that's probably as
- 15 close as I would say that the model's been rigorously tested.
- It does produce result consistent with what's
- 17 observed under field conditions. It's -- it's been put
- 18 together over a number of years. It's involved Alaska Fish
- 19 and Game, the US Fish and Wildlife Service. It's -- it's
- 20 more than just Canadian Wildlife Services, it's just
- 21 convenient to refer to it as their model.
- In terms of the Bathurst Caribou Herd, it was
- 23 applied to the Bathurst Caribou Herd for Diavik. And we, at
- 24 the time, noted that we -- we used Porcupine data because we
- 25 didn't have the Bathurst data.

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Now we have more information on the Bathurst

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   Herd, it just increases the validity of taking that approach.
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    So, I guess that a long way around saying, kind of, a yes.
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                   MR. TOMASZ WLODARCZYK: Thank you.
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                   THE CHAIRPERSON: Thank you. Ms. Teillet...?
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                   MS. JEAN TEILLET: I'm sorry. Are you making
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    the rounds of asking questions, or ...?
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                   THE CHAIRPERSON: Yes, I'm -- that was my next
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    question. Any additional questions for the GNWT?
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                   Ms. Teillet...?
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                   MS. JEAN TEILLET: Thank you. Just a point of
                    There's another -- a name of another caribou
12
   clarification.
   herd that keeps coming up, and I am not familiar with the
13
   name that you keep repeating, Ms. Gunn.
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15
                   Could please, sort of, spell it out for us?
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   And could you tell me, is that the Beverly Herd, under
17
    another name, or are we talking about a third herd here?
                   THE CHAIRPERSON:
18
                                     Thank you. Ms. Gunn...?
19
                   MS. ANNE GUNN: Anne Gunn, Government of the
20
   Northwest Territories. The caribou herd I'm referring to was
21
    originally called Queenmore (phonetic) Gulf because that's
22
    the area where it calves.
23
                   Then, because it's largely in Nunavut, the
24
   Kitikmiot Assoc -- the Kitikmiot Herd and Trappers
25
   Association changed the name to Ahiak, which is Nutstuk
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3
    genetically distinct from the Beverly Herd, it has a
    different patterns of movements as well.
 4
 5
                   It's has a different -- different calving
 6
    ground, different running distribution, based on satellite
 7
    symmetry from the Bathurst Herd.
 8
                   It's -- I suspect, it's the least known herd,
 9
    the least amount of work has been done on it, but I suspect
10
    it's a large herd, you know, that is in excess of two hundred
    thousand (200,000) caribou in 1996, which was the only time
11
12
    when we did a very rough estimate on size.
13
                   It overlaps its winter distribution now, with
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It's a separate caribou herd.

(phonetic) for Queenmore Gulf.

1

- 14 the Bathurst Herd, and with the Beverly Herd. And we -- we
- 15 only have, probably, had no more than five (5) satellite
- 16 collars to base this on, but it's certainly a herd that
- 17 switches between wintering on the barrens, and wintering
- 18 within the treed areas.
- So, when we heard about caribou at Snap Lake
- 20 in March, 2001, we looked at those caribou and we put a
- 21 collar very close to there, and it was in a Ahiak caribou,
- 22 hence my assertion that Snap Lake is within the winter range
- 23 of the Ahiak herd.
- 24 Again, a long winded answer to your question.
- MS. JEAN TEILLET: Thank you. Appreciate the
- 221
- 1 lesson. So my understanding then is that the Beverly herd
- 2 Spring can be -- in Springtime can be in the Snap Lake area
- 3 or at some time, I won't narrow it to Spring then, but the
- 4 Beverley herd -- certainly that's a map I saw on the Internet
- 5 when I went on to their little thing it showed that this -- I
- 6 think it's the Spring migration map showed that there's an
- 7 arm that goes into right where Snap Lake is.
- 8 And then the Bathurst and then this Ahiak, is
- 9 that your understanding? All three (3) of them.
- THE CHAIRPERSON: Thank you. Ms. Gunn...?
- MS. ANNE GUNN: Anne Gunn, Government of the
- 12 Northwest Territories. The map that I think you have is --
- 13 is a map put together by the Beverley and Qamanirjuaq Caribou
- 14 Board. And it uses data from the 1950's I suspect to
- 15 present.
- MS. JEAN TEILLET: 1957 to 1990 is this map.
- MS. ANNE GUNN: Okay. Our understanding of
- 18 Winter distribution has -- has changed with technology. It's
- 19 also changed because the caribou herds have increased and
- 20 decreased and so their use of space has changed.
- It's not totally clear to us now whether it
- 22 was -- whether when people would, in the late '50's, were
- 23 describing caribou north of Lutsel K'e up towards MacKay
- 24 Lake, whether, in fact, that would be Bathurst or Beverley.
- We haven't gotten support from the communities

1 in Northern Saskatchewan to work through the -- the BQ Board 2 about putting satellite collars on the Beverly herd which, if we had them on the same time as the Bathurst and the Ahiak 3 4 herd would allow us to narrow down exactly which herds are overlapping in distribution with Snap Lake. 5 6 So I would -- I guess, I would summarise all 7 that by saying that there's current data based on the 8 satellite collared cows that Snap Lane is in an area used by 9 both the Bathurst herd and the Ahiak herd. I think there's a level of uncertainty as to about whether it should be 10 11 included in the current Winter range, Spring migration range for the Beverly herd. 12 I would just leave it as a level of 13 14 uncertainty about that. 15 MS. JEAN TEILLET: And I'm just wondering if 16 you're aware that there was correspondence that came, I 17 believe, to the Board, I'm not actually sure who it went to, 18 during the course of the last couple of months from the Beverly management board, I quess, saying that this was 19 20 within the Beverley herd range. That was my understanding of 21 a piece of some correspondence that was -- is on the record 22 in this Environmental Assessment. Go ahead. 23 THE CHAIRPERSON: We'll have to check it out.

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- 1 MVIRB back to the Qamanirjuaq herd that based on the map
- 2 available on their website that it was the -- the Board's
- 3 understanding that the Snap Lake Project lay within the
- 4 boundaries as depicted by the satellite map available on the

MR. ROBIN JOHNSTONE: I can provide

clarification, Mr. Chair. Actually, the analysis was by the

5 website.

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6 MS. JEAN TEILLET: And that was not confirmed

- 7 by the Beverly management?
- MR. ROBIN JOHNSTONE: I have not seen any
- 9 correspondence to that fact but I may not be privy to it.
- THE CHAIRPERSON: We can check and we'll get
- 11 back to you, Ms. Teillet.
- MS. JEAN TEILLET: That's fine. My only
- 13 point is that it seems to me that the numbers that we could
- 14 be dealing with here are significantly larger than what we
- 15 were talking about originally.
- 16 If we were talking originally about just the
- 17 Bathurst herd which is what, three hundred and fifty (350) to
- 18 four hundred thousand (400,000) and now we've got another two
- 19 hundred thousand (200,000) and then potentially some of the
- 20 Beverly herd here, we've got a much larger issue than we
- 21 thought we had to deal with.
- 22 And which to me merely highlights the
- 23 importance of this. Now, Ms. Gunn the -- you -- I thought
- 24 that -- I had asked De Beers a question this morning about
- 25 the consistency of their methodology in their gathering of

- 1 data. And Mr. Johnstone, as I had understood it, had assured
- 2 me that they were working in a consistent methodology with
- 3 Diavik and De Beers and I think he said, specifically, so
- 4 that we could be looking at apples and apples and not apples
- 5 and oranges and we accepted that this morning.
- 6 My understanding though was that you made a
- 7 comment this afternoon that indicated to me that perhaps
- 8 that's not so. You expressed, I thought, some disappointment
- 9 that they had chosen a particular method, that sounded to me
- 10 like it was different from what was going on before.
- 11 Is -- do you have a concern about the
- 12 different ways that the mines are gathering information? And
- 13 if so, is there a -- a -- could you give us some guidance on
- 14 how we could work with this problem in the future, if it
- 15 exists?
- THE CHAIRPERSON: Thank you. Anne...?
- MS. ANNE GUNN: Anne Gunn, Government of the
- 18 Northwest Territories. Within the aerial surveys, to

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describe the abundance and distribution of caribou in the vicinity of this size, with minor variations, it's pretty much a similar approach as -- as Robin mentioned.

With some of the other analysis of baseline information, there are -- there are differences, if nothing else, because a lot of analyses haven't been done, and that was my main point.
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In -- in the future, with the likelihood of 1 caribou passing through one (1) mine or one (1) camp, there 2 3 will be a need to ensure that the monitoring is -- is standardized, and that the exchange of information occurs 4 5 very rapidly, over days, because that's how fast the caribou 6 can move. 7 And I -- I suspect that's maybe what you're 8 referring to, is the point I was trying to make, is that, 9 when you've got caribou moving through camps, as well as 10 mines, that there needs to be a rapid transfer of information, so where they're heading is alerted to the fact 11 12 that they're coming. You see where I'm getting at? 13 In terms of the necessary behavioural studies, 14 if we develop research hypothesis such as projected through 15 some of the modelling exercises, some of the enhanced 16 baseline, then, again, there would be a requirement for the 17 methodology to be standardized between the different 18 stakeholders involved. 19 And it would -- it would apply to, for 20 example, to ourselves as well as some of the Aboriginal 21 groups that were collecting information in the same way. 22 THE CHAIRPERSON: Thank you. Any further questions for the Government of the Northwest Territories, 23 before we move to Lutsel K'e. Ms. Teillet...? 24 25 MS. JEAN TEILLET: Ms. Gunn, have you had an

- opportunity to look at the data that the independent 1 2 environmental monitoring agency has put out? I -- I gather it's not based on the radio collared information. 3 4 And -- and I'm particularly -- in particular, 5 I'd be interested in, if you have had a chance to look at 6 that data, does it indicate to you -- or -- or do you have a 7 comment on the -- what I had reported that came via Dr. 8 Messier (phonetic), with respect to the 7 to 8 percent change 9 in the cows and calves staying five (5) kilometres away. 10 Are you aware of it? Do you have any comment 11 on it? Do you see that as a pattern or something that we 12 should be paying attention to? 13 MS. ANNE GUNN: Anne Gunn, Government of the 14 Northwest Territories. It would certainly be the sort of thing we would predict, based on the experience of Red Dog 15 16 Mine in Alaska, based on the response of the caribou to the 17 oil fields. We would expect to see cows and calves, kind of, 18 disburse away from a site of activity. So it's an expected 19 effect. 20 I was unaware of Dr. Messier's analysis and I 21 haven't seen it, so I can't comment on it. It's also, I would true -- it's a sort of focussed question that requires
- 23 its own survey design to address it thoroughly. 24 And I think perhaps this is one (1) of the points that -- that was raised this morning, about it's -- it 25

-- earlier, the possibility had been raised, that it was 1 2 occurring in EKATI. But there was no statistical analysis to 3 back it and it might have been the way that the data was 4 collected. 5 It's -- it's a complicated thing to design a project specifically to examine, and yet that's what needs to 6 7 be done. It can't be done, sort of, added on to a

8 generalized aerial survey. Does that help you?

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9 MS. JEAN TEILLET: Yes, I quess -- I just --

10 I just thought, from Dr. Messier's statement was that there

11 was statistic -- that he regarded that as statistical

- 12 evidence.
- MS. ANNE GUNN: He may have pre-analysed the
- 14 data. I -- I haven't seen his analysis so I don't want to
- 15 say anything.
- THE CHAIRPERSON: Thank you, Dr. Gunn.
- 17 MS. JEAN TEILLET: I appreciate that. Thank
- 18 you. Now, one (1) final question with respect to the Alaska
- 19 Report.
- Just, first of all, if it -- if you're
- 21 familiar with it, and the forty (40) year study, and with
- 22 respect to the caribou only, and the part that I was
- 23 referring to, which say that first there's sort of localized
- 24 adjustments, and then that they saw major shifts.
- And, is that what you're saying when you say,
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- 1 this is the kind of behaviour we expect when we look at Red
- 2 Dog, and we look together. Is that what you're referring to?
- THE CHAIRPERSON: Thank you. Ms. Gunn...?

 MS. ANNE GUNN: Anne Gunn, Government of the
- 5 Northwest Territories. What I'm referring to is -- is the
- 6 local shifts as the first phase is both what we would -- we
- 7 would predict in both waters being observed.
- A more regionalised movement away, I -- I've
- 9 seen the Alaskan report. I've -- over, I mean, it took about
- 10 fifteen (15) years for the effects to be first apparent.
- 11 There was considerable controversy, both because it became a,
- 12 sort of, a very adversarial situation between the oil
- 13 companies and their consultants, and the Government
- 14 biologists and their consultants.
- So, to some extent, the issue was -- because
- 16 it was controversial, it wasn't worth the clarification one
- 17 (1) would have wished for, but also, it took fifteen (15)
- 18 years for it -- for the effects to become at the level where
- 19 they were measurable.
- So, you know, we -- we don't necessarily see
- 21 caribou respond quickly. The change is accumulated, and then
- 22 it comes to level where they're measurable.
- So, it -- it -- both Red Dog and the Alaskan

- 24 Report support the local effect that caribou -- cows with
- 25 calves, not the bulls, but cows with calves will keep

- 1 themselves anywhere between three (3) to eight (8) kilometres 2 away from the site of activity.
- The more regional one (1), I would have to
- 4 take another look at their analyses, because it -- at that
- 5 time, the caribou herd for the Central Arctic Herd, was --
- 6 was, first of all, it didn't increase very much in the size,
- 7 and then it did increase, and that was related more to some
- 8 of the things that were happening in the natural environment
- 9 place, succession of years, when the insects were -- were
- 10 bad, like mosquitoes, and a succession of years when they
- 11 weren't bad.
- So, there was a lot of natural things
- 13 happening at the same time. There was reduced Wolf
- 14 predation, which of course, encouraged calf survival.
- So, to relate the change in range use at a
- 16 more regional level, to just the effects of the oilfields,
- 17 you know, I -- I'd want to take a much harder look at what
- 18 they presented.
- 19 THE CHAIRPERSON: Thank you very much, Ms.
- 20 Gunn.
- MS. JEAN TEILLET: Okay -- okay, one (1)
- 22 final, final?
- THE CHAIRPERSON: Ms. Teillet, I really have
- 24 to move on --
- MS. JEAN TEILLET: Yeah, but --

- 1 THE CHAIRPERSON: -- Lutsel K'e has very
- 2 patiently waited since 1:30 this afternoon to make their
- 3 presentation. It's now 5:00. We have to reconvene at 6:30

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4 for a three (3) hour meeting tonight, so I really would like
5 to move along and -- and now ask Lutsel K'e to make their
6 presentation. Thank you.
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7 (BRIEF PAUSE)

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MS. FLORENCE CATHOLIQUE: Good afternoon, everybody. I want to introduce August Enzoe, who has had many years of experience on a caribou issue. He's also a Board Member for the QB Board, which is the Camanuak Beverly caribou Herd, and also in the -- the Bathurst Planning Committee, which, it's not a Board.

I will do the -- the reading in the -- the written submission presentation, and then August will speak, and then the youth will speak.

Etten, the caribou. Etten are very culturally and ecologically important to the Denesoline. We have always depended on the caribou for almost every aspect of our daily life.

Caribou meat has always been, and remains
today the main source of protein in the diet. The caribou is
also the basis for the communities social and cultural well

- 1 being, tying families and extended families together in
- 2 traditional activities that date back thousands of years.
- 3 The fall caribou harvest, at the treeline,
- 4 holds particular significance to the Denesoline of Lutsel
- 5 K'e. After many years without car -- after many months
- 6 without caribou meat, the fall harvest has always been
- 7 associated with great celebration.
- 8 The proposed De Beers' projects have created
- 9 two (2) major concerns with respect to the caribou. How will
- 10 the proposed project effect caribou coming from the west, the
- 11 Bathurst, and their migrations towards our community? How
- 12 will the proposed project effect caribou health?
- Caribou migration. Elders have raised
- 14 concerns that the proposed mining activity will effect the
- 15 caribou migration from the west, the Bathurst Herd.

16 In particular, they have raised concerns about 17 the roads, planes, and blasting, will effect their movements. 18 Ouoted from an Elder, 19 "In a few years, the caribou will change 20 their routes again. They will go a 21 different way. They will be disturbed by the winter roads, planes, and blasting. We 22 23 will see these changes in two (2) to three 24 (3) years from now." 25 Roads are of particular concern to Elders.

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They are perceived as unnatural barriers to caribou
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    movements. Quote by an Elder, regarding the winter road,
                     "If you make a road, you cannot make it too
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                     high; it's too hard for the caribou to get
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 5
                     over, it should be lower. The caribou
 6
                     won't just pass through a little pathway
 7
                     you make. They go all over. The road
8
                     needs to be fixed."
 9
                   Other concerns relating to the overall health
    of the herd, and how mining operations include, waste,
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11
    spillage, and contaminants may affect them.
12
                   Quote from an Elder,
13
                     "The caribou around that place, I am
14
                     concerned about. If they, the caribou,
15
                     start eating food around the mining area.
16
                     Anything that spills on the ground is taken
17
                     up by the plants. There is musked in that
18
                     area too. The spills will stay in that
19
                            Someone said they would put up a
                     area.
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                     fence in that area, but we haven't -- they
                     haven't done anything yet. If they put a
21
22
                     fence in that area, we wouldn't worry about
23
                     the caribou. It's not good to have caribou
24
                     in that mine area."
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In the Sas Cho, the grizzly bears. The Sas --

the grizzly bears are also an important species to the Denesoline. Oral histories of the Denesoline describes the grizzly as having spiritual powers. He can be nurturing.

The Denesoline legend describes how a young man was carried by a grizzly bear, after being lost in the winter blizzard.

Although he may act as a protector, the grizzly can also be very dangerous. Camps, including mining camps, in the Na Yaghe Kue area, may be at risk to grizzly bears that are used to this area as part of their natural habitat.

In some cases, the bears need to be shot with venom, to prevent them from harming people. It is for this reason that Elders have raised concern about the impact of mining camps on grizzly bears.

De Beers Canada must develop an approach to preventing grizzly bears from being attracted to the area and keep mining workers in a safe area.

Some ideas include: keeping the area clean of waste that might attract the bears, developing grizzly bear safety policies for the mine workers.

The Naghai, the wolverine and other fur bearers. Wolverine and other fur bearing species are also very important to the Denesoline.

The Denesoline have traditionally trapped in

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- 1 the region of the Na Yaghe Kue, and depend on the wolverine, 2 as well as, white fox and wolves for fur.
- Fur-bearing animals also pose risks for
- 4 people. The proposed De Beers diamond mining camp may be
- 5 visited often by animals who view this area as their home or
- 6 natural habitat.

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- 7 De Beers Canada must develop an approach to
- 8 dealing with fur bearing animals on site. Some preventative

- 9 tactics include keeping the area clean of waste that might 10 attract the animals, developing safety policies for the mine 11 workers.
- 12 And now I have August to say his portion.
- MR. AUGUST ENZOE: Marci. I'm going to say
- 14 it in my language. Keep the translator busy.

16 (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)

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- MR. AUGUST ENZOE: Thank you very much. I've listened to the comments of everybody. I work with most of these people, here. We are talking about the caribou, I've got just caribou, caribou in my head, all day.
- So when we talk about the caribou, we live off the caribou. And even some of the white people that were in our land, they all lived off the caribou. The caribou is the main source of our diet and we have to respect these -- the

- 1 animals because live off these animals.
- 2 On the south side of our area, there has no --
- 3 been no caribou for two (2) years, even 'til today, I
- 4 can't -- I don't know why we haven't got caribou on that
- 5 side. There's -- we used to get Bathurst herd and Beverly
- 6 herds and how there's nothing out there in our area, for two 7 (2) years.
- This is really amazing to me. It's the first time it ever happened. Maybe some day we'll find the cause of why the caribou wouldn't go on our side of the -- to the south.
- We -- the people that live in south side,
- 13 there is -- there is a saying, you go a very long way to get
- 14 your caribou. And us, too, that's what we're doing. In the
- 15 past that they had travelled for about three hundred (300)
- 16 miles, just using their dog team, but nowadays, even three
- 17 hundred (300) miles away, the caribou you can get there in
- 18 the same day. And that's on the north side of that -- of the
- 19 caribou.
- There is no satellite collars on these

- 21 caribou, so this is -- well, we don't know why the caribou
- 22 does not even going there anymore. The thing I really don't
- 23 understand is, when there was a lot of caribou, Bathurst
- 24 caribou that were travelling towards our area, and when then
- 25 reached McLeod Bay, they turned back and they went on this

1 side.

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And then there was another caribou, when I was travelling on the plane looking for caribou, so we were spotting for caribou when we seen these caribou that they were travelling towards our -- our area.

And I don't know where the Beverly herd is right now. And I'm -- and I'm the Board member and I've been on that Board for six (6) years. And as people from south too, they had come into community and they don't know where the caribous are.

So we had asked them to put a satellite collars on those, but they have to agree with us. But this is what we had suggested to them. This way we can monitor where the caribous are. And the Bathurst herd, we know where they are at all times. So I don't even have to go out of my house, I know where they are.

And this is what we -- the way we monitor the caribou. They're around Snare Lake and close to Bear Lake right now, the last time. And now I ask a lot about -- I heard questions about the satellite collars.

Even if there's a few satellite collars, and when you see that on the caribou, and would -- nobody would know how much caribou in that herd it is, it could be lots, it could be less, or just could be one (1) we don't know.

So -- so, the burden on those have to watch

- 1 closely at all times of -- where the caribou are, or if BHP 2 agree to -- to monitor the caribou.
- I have seen a lot of caribou limping, and their legs were swollen, and these here, I wonder who would know what happened to these caribou.
- What I say is -- is on account of the roads;
 there's big boulders -- boulders on that road where the
 caribou pass, and sometimes they may step into these
 boulders, and these -- they've cut their hooves on these
 sharp rocks. I have seen a lot of the caribou that have
 suffered this way.
- There is a lot -- some of the Elders too from my -- from Lutsel K'e have seen it. I know there is some scientists here that had worked on -- with the caribou. Maybe if they didn't see it, they are saying that we're just lying.
- So, when the caribou reach a -- are pretty close to any mining site, they should be monitored very well.
- So, I wonder, migrating back into the north, they should be monitored, and when they're coming over this way, in Fall time, that's when the -- they -- they should just monitor it really good.
- I went to the -- Mr. Cav (phonetic), and BHP one (1) -- one (1) morning I woke up and there was a big garage there, and there was -- there was about five (5)

1 caribou laying right in that garage, and this is really

2 ridiculous to me it -- it -- I asked someone if there were

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3 releasing any Reindeers around that area, because really,

4 they were acting -- they were like acting like Reindeers had

5 raised up my people

And, this is really ridiculous to me, because it's the first I have -- I have ever seen this.

I don't know what happened to the -- to the caribou, because they're usually really scared, and the next

10 day, we went back there, and there was not even one (1)

11 caribou left there.

12 So, the sense of what -- so, around Snap Lake,

13 and I went spotting for caribou, but since lately I have 14 never went there for a while.

15 We went and -- and -- in a chopper to spot I've seen caribou on land, walking and going 16 these caribous. 17 on by plane. When we call that name, Na Yaghe Kue, it means where there is a lot of boulders where the caribou have 18 scarcely go in that area, because it's too rough terrain. 19 And, Snap Lake is different. In a path where 20 there's -- the ground is very good, and rich with nutrient, 21 22 that's where the caribou will calve, and it's still like 23 that, and there is a lot of old caribou trails that we have 24 seen, it's from paths.

Now, at MacKay lake, there is a lot of caribou

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- 1 -- there use to be a lot of caribou at -- at one (1) time,
 2 but now you hardly see any caribou out there.
- Two (2) weeks from now, they're going to have 4 a workshop at Diavik, so I guess maybe then we'll have a 5 chance of see caribou around -- around the Snap Lake area.
- I went there on Snap Lake to -- there were -where there was -- around that area this is caribou laying
 down all over, and there was lots of arctic hare, and ground
 squirrels too.
- And, the other thing is about the wolverine.

 What we people that travel, we know the -- how the animal
 behaves. One thing they -- that they are really good at is
 stealing everything from you if they had a chance.
- When you catch other fur bearing animals, they would steal all the animals off your trap, and cache them some place where they would get it back later on. And they travel on the long -- a lot of terrain, and even in the day.
- And I don't really about the grizzlies, so I have -- I have nothing to say. And this is all what I have
- 20 to say. Mari, for listening to me.
- MR. JOSH NATAWAY: Recommendations regarding
- 22 Wildlife. De Beers Canada has said that their project an
- 23 insignificant impact on the wildlife in the Na Yaghe Kue
- 24 region.

- 1 can be guaranteed. We therefore recommend wildlife 2 monitoring and management based on traditional knowledge of 3 the project and its effects on wildlife be carried out.
- A comprehensive proceed for monitoring and impact of disturbance in the Na Yaghe Kue Region, on the health of wildlife needs to be developed.
- 7 The system should be based on traditional 8 knowledge of the Denesoline people.
- 9 MS. FLORENCE CATHOLIQUE: Okay. And 10 continuing on that, the Denesoline have their own ways of 11 monitoring caribou by watching, listening, learning, and 12 understanding the caribou.
- Using Denesoline strategies of caribou 14 monitoring during the fall hunt, it may be possible to design 15 a regional monitoring system to track impacts of the 16 development.
- Such a system would not only examine the 18 effects of individual roads, but also the cumulative impact 19 of a number of mines.
- These -- their associated roads and other resource developments along the range of the caribou herd.
- 22 Monitoring caribou crossing over all winter roads, and winter 23 road -- weather roads.
- Elders may be able to predict potential change in the migration in the winter range. Such traditional

- 1 systems of monitoring can be -- can help address community
- 2 concerns over new uncertainties.
- 3 They also have the potential to compliment
- 4 scientific methods, to help understand how the proposed De

- 5 Beers project, and other mining activities, in the region may 6 be impacting the caribou.
- Some other issues that needs to be addressed include: caribou population and movement studies. The information baseline data that the De Beers have collected suggest that there are very few caribou migrating through the Na Yaghe Kue area.
- However, the studies done by De Beers Canada Limited, have been short termed in nature. More studies, including, long term monitoring of the caribou population and movement through the Na Yaghe Kue areas are needed.
- More studies are required to determine the total loss of the grizzly bear habitat that may result from the proposed De Beers project.
- And what impacts will this proposed project that the -- the DD -- the DDMI and the EKATI Diamond mine have on the grizzly bear, in associations with the Snap Lake.
- In the waste management plans, prevention and protection of wildlife on site. A waste management plan needs to be developed, based on the traditional knowledge, as well as western science.

This waste management plan is important for ensuring that the grizzly bears and furbearers are not attracted to the site.

What other plans does De Beers Canada Limited have for preventing and managing wildlife on site? Can De Beers Canada Limited guarantee that no wildlife will be destroyed as a result of the project?

And that the -- that's it for us. Marci.

THE CHAIRPERSON: Thank you very much, Ms.

10 Catholique.

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11 Questions -- questions for Lutsel K'e...?

12 Ms. Montgomery...?

MS. SHELAGH MONTGOMERY: This will be a quick question. It's the -- to finish up the questions that Kevin was asking, just about the environmental agreements.

So, the question to Lutsel K'e is: What

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- 17 timing do they feel should be in place, in terms of having a
- 18 signed environmental agreement; should it be before a
- 19 decision is made about this project, before construction, or
- 20 at what -- what time?
- THE CHAIRPERSON: Thank you. Ms.
- 22 Catholique...?
- MS. FLORENCE CATHOLIQUE: Marci. In regards
- 24 to the timing of when the EA should be completed, is that the
- 25 question?

- 1 THE CHAIRPERSON: No, the question is, the
- 2 Environmental Monitoring Agreement, should it be completed
- 3 prior to the finish of the EA process, prior to the
- 4 regulatory phase, or prior to construction? What -- what
- 5 would your position be on the timing of the Environmental
- 6 Monitoring Agreement?
- 7 MS. FLORENCE CATHOLIQUE: Lutsel K'e also
- 8 says EA when it says the Environmental Agreement.
- 9 THE CHAIRPERSON: Sorry, I meant
- 10 Environmental Assessment.
- 11 MS. FLORENCE CATHOLIQUE: I think that, for
- 12 us, timing is very important. And if it is in the discretion
- 13 of the Board to -- to delay things so that these things can
- 14 be done, I would recommend to the Board that you extend the
- 15 time for the closing of the registry.
- 16 And I think that that should be -- I think
- 17 that the Environmental Agreement should be done before that
- 18 registry is closed. I understand that some people don't feel
- 19 that it's the discretion of the Board to take that into
- 20 consideration. But I think that it is an element that is
- 21 very important, taking into consideration the discussion that
- 22 has been carried out this week, in regards to the monitoring
- 23 plans.
- 24 And I don't really feel assured that
- 25 traditional knowledge is -- is given the same consideration,

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as in regards to the development and the design of the
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    monitoring program and so because of that, I think the way
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    that I do.
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                   But I also know that there are other bodies of
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    regulatory processes that are going to kick in. And those
 6
    also relate to the -- the Environmental Agreement.
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                   In other process -- in other similar processes
    that we were involved in, we had kind of -- it was kind of
 8
    funny, that the regulatory bodies sometimes were under one
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10
    (1) representative of the Federal Government, and sometimes
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    they were there representing themselves.
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                   But there didn't seem to be any kind of
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    coordination between the Federal agencies in how they were to
   partake into the Environmental Agreement. And so what
14
    happens is that, when the agreement, though it's signed by
15
16
    the Canadian Government, it is not usually acknowledged or
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    enforceable within those various departments. And so there
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    is some things that have to be done in that part.
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                     THE CHAIRPERSON:
                                        Thank you very much, Ms.
20
    Catholique.
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                   Okay, we'll break for supper. And the Board
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    is back at 6:30. And tonight we'll be listening to the
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25 --- Upon recessing at 5:30 p.m.

--- Upon resuming at 6:45 p.m.

Elders. Thank you.

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THE CHAIRPERSON: Okay, we'll reconvene.

Tonight's session is somewhat more informal inasmuch as that we set aside a couple of hours just to listen to the Elders and get their views and viewpoint. More like a town hall, I guess, so to speak, as opposed to questions and answers and positions.
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- 10 And so I'll start with the North Slave Metis.
- 11 And then from there I'll move to Dogrib Treaty 11. Ms.
- 12 Johnson?
- MS. KRIS JOHNSON: Thank you. I would like
- 14 to introduce Alice Lafferty and Edward Lessard, they're
- 15 respected Elders in the North Slave Metis community. And
- 16 they have a few questions for you, tonight.
- MS. ALICE LAFFERTY: It's Alice Lafferty
- 18 speaking, here. I heard the news about the fish, and they
- 19 said they put the net in the lake, and now when they said the
- 20 fish was just not like before, just soft.
- 21 And then when they opened the fish, they said
- 22 the guts, they were so small, not like before, they said,
- 23 that's why nobody wants to eat them fish now. Maybe they --
- 24 they got something in the fish down at Diavik.
- And ETAKI, that's the one (1) they're talking

- 1 about, they said they had to camp for long time. They go
- 2 trapping there and now, they went there trapping and they put
- 3 the nets in the lake.
- 4 And when they got fish, whitefish,
- 5 everything, they said the whitefish was so soft, you can't
- 6 even eat. And when they open it they said the guts, it was
- 7 small, not like before, it's not fat, nothing, they said.
- 8 That's why, they said people talking about
- 9 that, De Beers do something with that, we're saying.
- 10 Yes, the fish to eat -- when they cook the
- 11 fish on the fire, they said it was not like the same. They
- 12 don't taste the same, like it used to be before, they said.
- 13 Yes, and the caribou, too. They said the
- 14 passing that was there. Some caribou, they're getting really
- 15 skinny, they said. When they go hunting for caribou, some,
- 16 they're fat, some they're skinny. They said, not like
- 17 before.
- And now, we don't feel like eating them
- 19 caribou, they said, and fish. That's the one that was raised
- 20 with the fish and the caribou. Now the people, they don't
- 21 know if they're going to put some more nets in the water,

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22 they said.
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And now, it's still the same, now, and they're going to talk about that. I heard lots of stories, people was talking to us. Okay.

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Thank you, Alice.
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                   MS. KRIS JOHNSON:
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                   THE CHAIRPERSON: Thank you. Ms. Teillet...?
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                   MS. JEAN TEILLET:
                                       Thank you, Mr. Chair.
4
   have Dogrib Elder, Harry Simpson and Jimmy B. Rabesca, here.
5
   And they both wanted to say some words to you about the land
6
    and the caribou and the fish.
                                  And I'll let them talk.
7
   maybe Harry will go first? Okay.
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                   THE CHAIRPERSON:
                                      Thank you. Mr. Simpson...?
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                                        Massi cho.
                   MR. HARRY SIMPSON:
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                   (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
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                   MR. HARRY SIMPSON: Thank you. It's been four
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    (4) days we've been here at the meeting. There's a lot of
15
   very important issues that we're discussing. The land is the
   most important and also the animals, the wildlife.
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   we survive by, in the Territories. We survive by -- by
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    caribou.
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                   We, the Dene people, when we kill caribou, we
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   use every part of the caribou. We use the hide for clothing.
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   So when we discuss caribou, when you think about it, and are
   very aware, like, we -- it's very important to us, the
22
23
   caribou.
24
                   It's not only for the Dene people, but people
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   who live here, other people from other areas that come to
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1 settle here, do make use of the caribou as well. And that's

- 2 how we live together and that's how we work together.
- I understand -- I've been with land claim work for thirteen (13) years. It's -- I don't understand how to speak English or write, but I've lived and worked on the land by -- by boat and dog team.
 - And near ETAKI, around 1954, we were living around the area of Rae Rock. About the month of August, we were looking for caribou, we were carrying a twenty (20) foot caribou -- I mean, twenty (20) foot canoe across portages, looking for caribou.
- So when we do arrive at our campsite for caribou, we collect and make dry meat for the fall. And we're working with the natural forces, like wind. And even today, we're using all the natural forces of the land.
- The mine at EKATI, now, like right now, I'm sixty-six (66) years old. I've travelled around that whole area, around the EKATI mine, and so I know a lot of the ground and the knowledge of the land.
- Everything has its own place in this world and that's what my Elders taught me. And now, when I hear all your information, I'm very interested in all the information that -- that you're sharing, together. By not informing each
- 24 other of information, we are not very informed about
- 25 anything.

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But even though I don't speak English, I can understand how your answering questions back and forth and sharing information. Because we're talking about such an important issue, we're talking about the future generations. 249

If we don't make a plan for the future generation, what is going to happen if we die and our family is not looked after? That's a basic knowledge that -- that our traditional knowledge gave us, basic laws to -- to live by.

- 10 So when you're talking about some traditional
- 11 knowledge, I'm glad that you're able to understand some.
- 12 There's many things that I'm talking about, now. It's not
- 13 written anywhere, but because I've been to many meetings like

14 this in the past, I've also supported many important issues 15 that had to be dealt with.

But we're talking about the mine being 17 developed in our area. Even the people from the Snowdrift area are related to us, as well as the people in Dettah and 18 So if there's going to be any development in -- in 20 the area of Snap Lake, I've been up in that area -- no.

22 there hasn't been much snow. And we know how the animals roam around the barren land. And the area that you're 23 24 talking about developing, we've had a little bit of a meeting

Around May 15, when I've been to that area,

25 with them. We've had a lunch meeting.

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Because I'm a traditional Dene man, I've 1 worked on the land, I know exactly what kind of animal walks 2 3 where and how its behaviour and I know the animal, itself. 4 So that's how we know.

5 I know that, also, around the area of Snap Lake that there's boulders. There's things like fox, 6 7 wolverine, it looks like an area where -- it's heath-boulder area that the specific animals are living around that area. 8 9 And you're looking at the area of those kind of foxes and wolverines. 10

So when I think of it, eventually, even in the future, far in the future, we're going to continue to talk about mining developments. But if you're going to do any kind of development, you have to really ask permission and also gain permission from our people that live in the Territories and also their knowledge of the land and knowledge of the people.

So if you're going to be developing in the area, we have to respect each other and work together, Maybe if there's a way that you ask in a way where it's going to be okay, that people will be employed.

And also, right now, if people are trying to 22 gain some kind of money from trapping, they cannot gain any 23 money because nobody is really trapping anymore. 24 25 sometimes, also, I also travel from my area, from Rae Lakes

1 up to the north towards Shatu area. So I'm trapping around 2 that area.

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And we all understand that there's decline in animals, here. Different animals. And we can't always expect to have one (1) good trapping season. And it's the same for fish and also birds, ducks.

Sometimes the birds would go to another area where they would not go the next year. And so that's just the movement and understanding of the animal.

But the fish is the one (1) that works
hardest, the most, because I understand it. I've travelled
and studied in different areas with other people who have
been in the fishing -- biologist. So around EKATI, around
Rae Lakes there's a lake called Faber Lake. That lake is
really big.

And so we have found that, in the fish, we have studied fish from Faber Lake all the way up to the barren land area. And so -- it's quite a big area. So we, as the Dene people, know our land and our land areas, because we work them.

The animals are just like humans, the animals, sometimes, like, decline in one (1) year and then in a few years later, they would -- the population would become greater and so that's how nature is with the animals.

Last year there was no muskrat around the Rae

- 1 area, but this spring, all of a sudden, for some reason, we
- 2 have an abundance of muskrat. So if we have to understand
- 3 why this is happening, we should learn about it.
- 4 All I'm telling you, I'm telling you no lie,
- 5 because I have experience. Where -- where they've shown maps
- 6 about the different areas in between the two (2) big lakes in

- 7 the Territories, I've travelled there before, I've been 8 there.
- And so when I -- when I -- when we are planning to make a trip to go to distant areas by canoe, we can do that so easily, today, where there is programs. So now that you're talking about hoping to develop a mine, we really have to understand each other very well.
- We have to understand that, as a traditional
 Dene person, you also have to respect our area and our
 knowledge. We also want to protect our language. We have to
 protect our knowledge as well. How my Elders have taught me
 to speak, this is the way I think.
- So I really think that we have to work together. If we don't work together, the people in the future, the young generation, will not benefit from anything. And I'm hoping that, if I don't do anything good in my lifetime about the future generation, what am I going to be any use for?
- The lady that's sitting here, she's a lawyer.

1 And even though we don't understand each other by language, 2 we seem to know each other but we trust each other.

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Like, for now, I want to tell you that I'm very grateful to be in a meeting. It just seemed like I can understand what you're talking about, because when you're talking about stuff and I'm comparing your knowledge to our knowledge, to what extent you have to make observations to get to a point, is very -- not the same.

When you look at communities like Wha Ti, Rae, Rae Lakes, I think that if we can ask Elders from, maybe a couple of Elders from each community and invite them to meetings such as this or any kind of workshop, even though it may cost a little bit of money, the benefit and knowledge that you can get from the Elders today is so great that it wouldn't compare for the cost.

Our knowledge -- our traditional knowledge concepts are very, very complex and hard to understand so if there's anything that you need to know, we are available and

- 19 here. And we'll also have to think about our leadership
- 20 because when you're talking about big decisions that have to
- 21 be made, we have to return to him and let him know what kind
- 22 of questions are being asked in order to reach a decision.
- So, I'm very glad to be part of this meeting
- 24 and I want you to thank the Chairman too. Through the
- 25 Chairman, the meeting proceeds very well.

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6 7

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- And now we're looking at the wildlife. How 2 many wildlife are suffering from all kinds of development 3 happening?
 - So when you're comparing the difference, like the different kind of animals and different things that are affected, I just want you to know that I will share my information and try to support whatever kind of decision that needs to be reached.
- I come from an area where we come from a large family and so I'm expected to be responsible for -- for them in the future and they always look to me for -- for important things that have to be done. So right now, as we're sitting here, we're going to continue to listen to your -- to listen to the Hearing.
- I'm very grateful that you're able to let me speak. Because the development of the mine, they're talking about big concepts and sometimes we do get some traditional knowledge concepts across but I just let you know that I'm here listening. I want to say thank you to the Chairman. We're going to be here all day tomorrow as well. So, today, we're going to also have a meeting tomorrow.
- Sometimes there's funny cracks people make and it's nice to keep it light and flowing so that, you know, it makes us understand and enjoy this meeting. Thank you very much.

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MS. JEAN TEILLET: Jimmy Rabesca wants to say
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 2
    something.
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 4
           (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
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                   MR. JIMMY RABESCA: When you're talking about
7
   wildlife you can't -- you have to take a good look at
8
   wildlife when you're talking about -- you can't talk about
9
    something that you can't see. You have to see what you're
10
    looking at.
11
                   When something is sick, like an animal, it
12
    could affect humans. We can't not -- we can't just discard
13
         It's very important to take that issue and try to figure
14
    out what's happened. The people, no matter who you are, you
15
    live off meat, fish and the vegetation of this earth.
16
                   This is what you live by. And -- and also
17
   people that are trappers make money to live. The people work
18
    at trapping with their hands. They have to fix their furs in
19
    order to sell their fur; that is their income. That is the
20
   people's way of life.
21
                   My mother was married before and she married
22
   the second time and we are the second -- we are the children
23
   of the second marriage and she died when she was over a
24
   hundred (100) years old. Even though she was a woman, she
25
   worked on the land.
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1
                   When I talk about my mother it will -- two
    (2), three (3) days will be nothing because she's done a lot
 2
 3
   of work in her time on earth. My father was -- my father
 4
   died when he was eighty-seven (87).
                   When I was six (6) years old, I remember we
 5
6
   used to travel the land with -- with a dog team.
   take me on the land and taught me how to work the land.
7
                                                             How
8
   to hunt, how to trap with dog team and with canoe.
9
   travelled and hunted and trapped with my father. And we
    travelled through all different areas where there were other
10
11
   mines.
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And in -- in Contwoyto Lake near Coppermine
where there was -- there used to be a mine there we -- we
travelled to there -- to those areas and other mines that
have been there in -- on our -- in our lands. I've taken a
look at all the other old mines and I've seen a lot of
animals who have suffered because of these mines that were
developed.

When the animal suffers it really upsets me because I know that it will affect me in some way -- in some way or form that it's going to affect me and other people.

All people here, we all -- all the people here
who are married and whether -- and have children, all live by
food like meat and all I'm saying is that take good care of
the animals because we have to use them -- we need them to

1 survive and to live.

We, as Dene people, make dry meat and we make dry fish that's -- that's why it is important for us. We make dry meat in order to preserve it. That's our way of preserving it so that we can use it in the future.

When you think about all the other areas -people from all the other areas such as Shatu and -- and
North Slave, we're all families. We're all inter-related.
We all share our food with each other when we meet each
other.

So, when we -- when we share food -- because we share food with our people, we don't want to be -- we don't want to give any -- any kind of food that has been contaminated. So we have to be very careful. I treat the animals just like a human. I have very good -- I have very high respect for animals because I know I need them to survive.

I have seen a lot of things in my time. The Chief has said a lot of things and he's right. Like the -- our lady friend -- our lady lawyer here has spoke on behalf which he has told her to say which is important.

Now, in our land there's a lot of -- of development and -- such as mines, different type of mines all 24 over the place. All these mines have to consider all the

25 wildlife in the -- in those regions so that nothing happens.

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We have to take care of it. That is, like, our backyard. It's not only for us. We're not only saying it is for us Dene, but it's for everybody. Our family -- we have to provide for our family. We always have to remember that.

So, we, the treaty people, that is how we -we take care of each other. We have to look out for each
other and share our -- our -- our food and our knowledge. I
don't -- I'm not saying that any development such as the
mining companies are all bad. They are -- they are here to
live with us. We have -- all I'm saying is that we want the
mining companies to be very aware of the land and the
animals.

We also get something in return from the mining development because we -- we have our people employed and we make money but we also have to make them aware of all the -- the wildlife that is on the land. We have to think about that first. We have to make sure that these things are -- are well taken care.

Because we need these animals to survive, we have to also take care -- we also have to monitor the wildlife when we hunt too because it is part of our -- it is part also up to us Dene in order to make sure that when we hunt we have to take a look at the animals when we are butchering the animals to make sure that all parts of the

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1 animals are healthy.

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2 Those are sometimes -- that's are some -- up 3 to us too to make sure that -- that's part of our job too, to

- 4 make sure that the animals are okay in that way and if not we 5 have to make sure that it is known that it is not.
- I'm not -- I'm not going to say these people are better or -- or anything like. All the people that live together I think need each other in order to survive. So,
- 9 today I've been listening to you for the last four (4) days
- 10 and I'm enjoying the information that is translated.
- 11 We may not understand or speak English but
- 12 through -- through interpreters we understand what is
- 13 happening in the meeting and we -- we're listening. We
- 14 understand who is talking about what and who is concerned
- 15 about what.
- And I -- I don't -- I'm not -- I don't read
- 17 and write in English but -- but I can understand. I'm sure
- 18 lot of people here are wondering what I'm -- I'm concerned
- 19 about.
- I'm concerned about people also working
- 21 together in order to understand that in order to have
- 22 development we have to be able to support each other in --
- 23 through sharing all the information.
- And it's not only for us now, but also for
- 25 future generations for, not only the people, but for the

1 mining companies to come. Massi.

MS. JEAN TEILLET: Massi, Jimmy. Mr. Chair,

- 3 I think both Harry and Jimmy would be open to questions if
- 4 people wanted to ask them something about whatever you think
- 5 you might like to ask. So I don't know. If you want to move
- 6 on to other people or how you want to handle this?
- 7 THE CHAIRPERSON: Well, perhaps we'll move on
- 8 just in case some of the Elders don't want to stay around too
- 9 long.
- 10 MS. JEAN TEILLET: Sure.
- 11 THE CHAIRPERSON: So we'll move on. Rachel,
- 12 do your Elders wish to make a presentation and perhaps maybe
- 13 afterwards, if there was questions we could come back. Yes,
- 14 go ahead.
- MS. RACHEL CRAPEAU: This is Michel Paper for

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-- from Dettah and he's one of our Elders who's been working
16
   with our Land and Environment Committee for about five (5)
17
18
   years now.
19
                                     Thank you.
                   THE CHAIRPERSON:
                   MR. MICHEL PAPER: Hello. I'm just getting
20
   tired, you know. But this chair here is good anyway, you
21
22
   know. But I just tell you a story of what -- what is my
23
    start in Yellowknife, you know. I just want to tell you,
24
    anyway.
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In 1934 before -- no white man here in

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Yellowknife, all is treaty Indian but, you know, I should
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 2
    talk my language anyway
 3
 4
                   (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
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6
                   MR. MICHEL PAPER: Before 1934 there was no
7
   white people around the Yellowknife area. There was just the
8
   Dene people. And our Elders on the land were very great and
9
    they were powerful. They knew everything. The mine here in
   Yellowknife we mined -- I mean, we fished around here.
10
                   And so if -- if we weren't able to run in
11
    front of a dog team and make a trail, it would be hard for
12
13
    the dog to travel in such depths of snow and also there's
14
   many little lakes, ponds that all have names. We all have
   our own traditional Dene names, place names.
15
16
                   So, sometime when two (2) strangers would
17
   meet, two (2) people would meet they would ask each other
18
    from what lake are you from. That's how you would identify
   what kind of people were from what area.
19
20
                   So our traditional Elders lived and worked
21
   very hard in order to survive because there were no such
22
    things as weapons like guns, axe, knife. They only used such
23
    things like bow and arrows. Even though they managed to
24
    survive, they were strong and powerful people.
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At the time that I'm talking about, that time

- they used medicine -- medicine power which -- people had medicine power and at the time there was no such thing as sickness. The water was pure, the fishing was good. And so the Elders would say, if you light a fire you make sure that you put it out by completely dowsing it with water and it's out.
- Because they loved their land so much, they
 had all these different precautionary to -- to look after the
 land because everybody loved the land.
- 10 Wherever you travelled we -- we were like 11 caribou. Like, we roamed after the caribou. So from the 12 time that we get up in the morning until we go to sleep our 13 day was full of activity because we had to keep busy in order 14 to survive.
- But now, today, it's a different lifestyle for the young people. So when you think about it, we can't go back to that way of life but we have to understand and remember to keep their basic laws of life.
- Because we are treaty people and also our leadership had taken and made some kind of -- they had taken treaty with the Government and since then the Indian Agent, when they shook hands on taking treaty with the Government they're saying, I'm giving you this money for nothing. It's just -- because it's a friendship kind of -- to give them money. We took the money.

- And so understanding that we did make a treaty
 with the Government, it's not the money that we were
 concerned about but that -- but that was the understanding
 that we have. But now, since Yellowknife has mine, giant
 mine as well as Con Mine and Discovery Mine there were many
 different other mines in the Yellowknife area.

 The information that you're sharing is very
- The information that you're sharing is very 8 useful because Giant Mine and Con Mine, how they built their

9 mine, how development happened, there was no information 10 between the Dene and the mine companies.

They had said that no one would live in this area, especially in this area where the Yellowknife City is and towards the airport because they had said that the white -- the Dene people told their people not to be in this area and that's what -- that's why none of the Dene people live in this area.

In 1934, that's when the development started and white people came to the Yellowknife area, so what the people are saying -- what the development people are saying in 1934 when they arrived here, there was nobody living here. And that is something that's not true.

I was born in the area of Yellowknife. My
father and his father and his father, that is how many of my
ancestors have lived around the Yellowknife area. It's just
not me but it's like that for all the other people that live

1 in this area.

Because I was born in Yellowknife, right now I'm going to be ninety (90) years old, pretty soon. I love 4 my land. I love living here.

Even if you come from another land, I'm sure you go back to your land, you love your land. That's where you come from, and you also have -- have ruined the land -- disappointed the land, and take example, Giant Mine, and Colomac Mines.

10 A lot of things have been contaminated, as 11 well as there's -- at Giant Mine, there's a problem with the 12 arsenic, and it's been underground for many years; we've been 13 meeting with them.

What are we going to do? How are we going to fix the problem? And, maybe what you should do is just cover it up with cement. Maybe it's possible that the contaminants would not get out, but then also, they're saying that it's hard to do that, so the Giant Mines, the whole mine area, the whole area that the Giant Mine has developed over, no one (1) has -- it's ruined a lot of the area.

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And also, the fish, and -- and even though
it's ruined the area, and the fish -- and there's been no
compensation, or no talk of compensation about anything.

Some time, if somebody gets hurt on the job,
if there's some kind of accident, there's always
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- compensation, where you're assessed by a Doctor, and -- and so forth, and it goes through a process, but when you compare things like the land, and the animal, and our area where our hunting or our trapping area has been -- our land, we have been deprived of the use of the area, but it's never been compensated.
- There a lot of youths today, there's lots of 8 youths, the young people, and also, there's lots of little 9 children. Later on into the future, maybe thirty (30) years, 10 around that time, how are they going to be living? What is 11 their lifestyle going to be like?
- That's what I wonder about. I'm not concerned so much about myself. I'm concerned about the young generation that -- what is their future going to be like? If there's a lot of contaminant areas in our land with regard to animal and land, I'm concerned about them.
- If we look -- drive through Giant Mine, and you see little creeks, and -- and little areas where there's good -- and good blueberry picking areas, I wonder what happened to all that, and that's where my Grandmother used to pick berries, and we used to dip -- attempt to get water and drink from it, but now, it's all contaminated.
- 23 The area is not safe to drink. Maybe from --24 for the radius of thirty (30) mile zone, it could be that the 25 water's not safe.

If you're going to develop the mine, and if you set your mine onto it, even though we -- we are not in agreement to it, maybe if you are determined to build the mine, you have to really make a good compensation to build that mine.

Eventually, the land will get contaminated with -- from development, and -- and when you think about it, if you look at all the little lakes and areas, our land is continually being developed -- over-developed, and from that, there's a lot of areas where we cannot use the water, and the area of land anymore.

And, there's lakes and streams that go to each other, where it connects to lakes, and streams. And so, sometime, if you're going to be mining, like, how are you going to be treating the fish? And sometime, when you look at it, there's -- there's no water that's safe, even for the fish anymore.

And so, as you're working with water, and mining with water, you're making the water not safe for drinking or for any kind of wildlife survival.

21 All wildlife -- people don't grow wildlife.

22 The wildlife grow themselves, that's the natural way of

23 living up here. It's like that for the fish. What lives in

24 the water survives by itself in the water.

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If you take one (1) fish out of the water, it

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definitely going to die, because it needs water to -- to live

2 by. So, if the water's contaminated, the fish is not going

3 to feel good, and you -- if you ate the fish, you're going to 4 end up getting sick.

So, if you're going to develop in the Territories, you have to look at everything and make sure that as long as the water is safe, because you also have to

8 survive by water. We all need to eat and drink water. If

9 something's contaminated, we have to be concerned about it.

By sharing information, by sharing knowledge,

11 that's the only way we will ever get anywhere. If we don't

12 share information, we won't go ahead.

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                   You, as white people, are very important
    people to us as well. Con Mine, Gold Mine may be if they've
14
   been in operation for fifty (50), sixty (60) years, and the
15
    same with Giant Mine, and now, Diavik Mines is -- it's
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17
    happening. But what are we going to do?
18
                   Many -- for many, many years, we have been
19
    sleeping, and walking, and travelling over all the diamonds.
20
    We never knew it, but you're the one's that are -- the one's
21
    that are going to dig it out, and find it, and try to develop
22
    it.
23
                   When you're working on other people's land,
24
    and you see a poor person, you surely have to help them,
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because it's on their land that they're poor, and so, if

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1

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2 on our land, we have to help him. We can't leave each other. 3 That's why we're up here in the area where we have to live 4 and work together. 5 When I'm at meetings, and I'm talking, I 6 always say, don't criticize each other, because when you're 7 criticizing, when you're putting each other down, you 8 can't -- you can't get anything done. 9 You have to work well together. Sometimes you're trying to make an election for somebody who's going to 10 be into leadership, but other parties would get involved, and 11 bad-mouth about another, and nothing gets done. 12

we -- even if Dene people see a white man who's struggling up

- So, it's been like almost five (5) days that you've been sharing information. All the information is on the table now. It's in the open, and I'm sure I respect that you do work well, and you try to gather as much information as you can, and you analyse all the information.
- This information is good. When the mine first developed in 1934, we never knew that -- we never seen white people, never known anything about mining. It's just like we were asleep when all this kind of development happened, but today, it's not like that no more.
- Today, now the youths are also getting involved in how mining is -- the concepts of mining. They're

25 learning, and training.

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                   So, I was in a Dettah meeting in Dettah as
 2
    well, running here back and forth, but I'm glad to be here.
 3
    Sometimes I'm asked to speak, so I do speak sometime, because
 4
    I can't speak here alone, there are other speakers here.
 5
                   THE CHAIRPERSON: Thank you.
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 7
                         (BRIEF PAUSE)
 8
 9
                                         This is Isadore Tsetta.
                   MS. RACHEL CRAPEAU:
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    He was a former Chief in Dettah, and he's been working with
    the Land Environment Committee as well, for -- since '94, I
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12
    think, when we started the Land Environment Committee.
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                   (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
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                   MR. ISADORE TSETTA: He already said
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    everything that I was going to say, and he is a lot older
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    than me, so he took the floor, and he thinks a lot further
    and faster than me, but he's a -- a lot older than me, so.
19
20
                   I understand what he's talking about, but us
21
    Elders, we understand a lot of what he's talking about.
22
    came here last week -- I mean, this week, we started meeting
23
    in Dettah, and now we came back -- now we're in this meeting.
24
                   When you're an Elder, you can't sit very --
25
    too long on -- on these chairs, but we -- and also, we get
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tired too, but when you're talking about your -- your own
land, it's very important, so we have to -- we're -- that's
one (1) of the reasons we will sit in these hard chairs.

But I want you guys also to support me --
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- 5 support us -- us too, when -- if we're going to support you, 6 you will have to support us. We have to -- we have to work 7 together like that.
- We have to support each other in order to -- 9 to develop a strong industry. We understand a lot of our 10 region. We understand, especially those area where you want 11 to develop.
- Although we disagree -- if you're determined 13 to develop these mine, it will happen, but if we -- if we say 14 no, we're not -- we're not going to get anything.
- When we agree to work together, we are going to get something in return. That is the way it is today.

 So, caribou, fish, all the wildlife, fur-bearing animals, we want -- we want -- we will mention all these animals which are important to us, because we want them to be taken care of.
- When -- when the water is not deep, the water will be -- quickly contaminated, and if it's deep, it won't be as quickly contaminated, as you should know.
- 24 That mine -- in twenty (20) years from now, we 25 will know whether it -- how -- how much contamination it will

1 be in that -- in that lake. In twenty (20) years from now,

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2 maybe not today, but in twenty (20) years we will.

But -- but in the process of -- of that, in 4 the next four (4) to eight (8) years, we will know what the 5 water will look like.

In -- all the natural resources is here for us to use now, and that is the way it is today. As you know, that you've been talking, there's a lot of scientists here, biologists, geologists, you -- you understand what I'm

10 talking about.

There's a lot of resources here that you want to mine, and develop, but you have to be careful about the contaminations through -- while you're developing, because the land will never be returned to its natural state ever again.

So, we have to be careful through the

- 17 development. Once it is contaminated and disturbed, it will
- 18 not -- it will always be the same, although you try -- even
- 19 though on -- when -- on the surface, it may look okay, it
- 20 will not -- not be back to its original state.
- 21 And the animals -- the wildlife feed
- 22 themselves. The animals don't think, oh, that plant, or
- 23 vegetation, or animal is contaminated, so I should not eat
- 24 it. Animals don't think like that. They wander into these
- 25 land, or water or -- or their areas and eat what they eat in
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- 1 their -- in those areas.
- 2 The -- the people don't take care and feed the
- 3 wildlife. They manage them themself on the land. They --
- 4 they take care of themselves on the land. So, they're not
- 5 like humans, where they, you know, they -- they can take care
- 6 of themselves, and think, and say, this is contaminated, or
- 7 this water's no good, so I won't do this, so, it's different.
- 8 So, right now, there's -- in different mining
- 9 companies that are in our regions, there's a lot of other
- 10 animals, like caribou, that wander through the mining areas,
- 11 and eat the vegetation that grow in those areas.
- So, when I was fifteen (15) years old, I
- 13 remember tramping through up in those areas, when I was
- 14 fifteen (15). Since then -- and then, coming back to --
- 15 coming back home with a dog team.
- I -- I know all the lakes and rivers. It's
- 17 like a highway to us. I remember there's a lot of small
- 18 lakes and rivers that we have to travel through, and the
- 19 native people use the waterways in order to -- like a
- 20 highway, and travel, and hunt, and trap through by the river
- 21 system.
- So, we understand a lot of rivers and lakes.
- 23 All of the people that have lived in this area, even if they
- 24 come from Lutsel K'e lands, snowdrift, they all know these
- 25 areas.

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Some people say that, oh, we have work in this
       I was born in 1925, so I -- and some people say we
were here, and we lived here, and we've worked on this land.
Maybe, but I didn't see them in those areas.
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But, we're kind of challenging each other, saying maybe they were, maybe they're not, but we're all after the same thing. We have to be able to work together, and support each other.

We can't say, this is my land, or this is my -- this is mine. We have made that decision not to say that among us Dene people. We said we're -- we have said that we are going to support one (1) another. Whatever happens -kind of development that happens.

We want to be able to support what each other, as Dene, in order to support each other through development that will be happening.

I remember in the past, when the Burwash Mine was developed, I was a young child then. Since then, the mining companies have been coming in, and we have never benefit from anything from it, and they never told us what kind of chemicals they would be using in the mine; nothing. It just seems like they -- they just kind of ignored us, and -- and at -- at that time, sometimes at that

time too, some people worked for very low wages, such as five

(5) cents an hour at that time. 25

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1 But at that time, there was -- it -- that was 2 good for us, because the cost of living was not that high --3 as high as it is today, but today -- but today, there's a lot 4 of development, and mining companies all over the Northwest 5 Territ -- in the north, and not only for gold, but other 6 precious metals that -- that they're looking for now. 7 And, because of that, there's all different 8 kind of contaminants in -- in different areas. We just came 9 out of the meeting in Dettah, and we're then talking about

- 10 all the development that's happening in our -- in -- in the 11 north, and in our regions, and we know that there's a lot of 12 minerals that people want to develop.
- And we're now -- what we're saying now, we, the Dene, are trying to support each other with the -- all the mining companies, and thinking, what can we, as Dene, get -- get out of it, and how can we, as Dene, support each other with all these activities are happening in the north.
- 17 with all these activities are happening in the north.

 18 The Dene people now want to make money. They

 19 -- everybody needs money in order to -- to live. In the

 20 past, it was very difficult to make a living, because that

 21 was different time. A lot of time, then, too, people were

 22 very poor, and even -- the -- the people that made money

 23 through trapping used to support the poor people, so that

 24 they -- so that that -- they were taken care of that way.
- And, the people back then didn't have housing.

1 They had to use canvas tent in ord -- year round, so I'm just

- 2 kind of wandering here, because I've been in a meeting that
- 3 -- in Dettah all day. So, all I'm going to say is that we --
- 4 we want to support the industry, the mining companies, but we
- 5 -- we also want them to support us in different kinds of
- 6 issues that we want help in.
- 7 So, I know that there's the -- the John
- 8 McConnell, with the blue shirt, is De Beers' head person.
- 9 So, I'm just saying, I just want you to support us.
- 10 When were talking about land, water, fish, and
- 11 wildlife, we want you to support our concerns, and we will
- 12 support you with your development. Massi.
- 13 RACHEL CARPEAU: This is Alfred Baillargeon.
- 14 He's a coun -- councillor for Dettah, on the Yellowknives
- 15 Dene First Nation Council.
- 16 He's been working with the Land and
- 17 Environment Committee as well, for -- since 1995. And he's
- 18 also worked out on -- out in the land with young people, as
- 19 well as teaching the young people the trails, the traditional
- 20 -- the ecological trails and everything.
- 21 And he's just going to say a few words on

- 22 behalf of our -- our First Nation. I'd just like to say,
- 23 thank you very much for waiting for us to bring these people
- 24 here. I wasn't sure if they were going to come tonight
- 25 because they were going to be very tired.

```
1
                   THE CHAIRPERSON: And it's been a very, very
 2
    long day for people. And the Elders, like us, have been in
 3
    meetings all day, and there's just only so much of it you can
 4
    take, and you have to go home.
 5
                   So, thanks very much. Go ahead, sir.
 6
 7
                (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
 8
 9
                   MR. ALFRED BAILLARGEON:
                                            Thank you, my friend.
10
    In 1934, these two (2) old gentleman had lots of girlfriends.
11
12
                         (BRIEF PAUSE)
13
14
                   MR. ALFRED BAILLARGEON: Just to lighten up
15
    the -- it's very good that we learn some good information
16
    from the Elders.
17
                   The information, like caribou, everybody seems
    to be concerned about it, that's the big issue today.
18
19
    also moose, rabbits, ducks, ptarmigans, grouse. All that is
20
    our food. Fish, all -- all mammals that live in the water.
21
                   So, when you have mining development
   happening, and mining is happening; all that, there's a
22
23
    change in -- there's a change happen somewhere to them.
                   The young people know, and still work on the
24
25
    land. You have to select these kind of people who are
```

277

1 experienced on the land, but if you continue to observe and

- 2 collect data, and continue to monitor on you -- monitor on 3 your own, you won't get that far, as much as you would with 4 our people behind you.
- In 1934, I worked in EKATI in -- for fisheries for one (1) month and a half. At the time, they were going to monitor the fish.
- So, we took the employees to where all the fishing areas are. We showed them what areas were good fishing, what areas of lake they need to know about.
- So, the next year, they worked alone on that program. Sometimes, depending on how you're doing -- you're doing lab work with the fish, you're -- you're cutting it up and you're tagging it.
- I asked them questions about why are you doing it, why are you cutting up fish. I asked them, and so -- so, when I told them that I came -- where I will go back to my community and let them know what kind of work you're doing up here. I'm going to talk about it because it was something that the people in the communities were not aware of.
- 21 Those kind of abuse to wildlife, like cutting 22 up fish and taking parts of it, was something that was new to 23 us and also, right now, we're talking about caribou. The 24 caribou -- the concern about the healthy caribou.
- I -- Paul Baillargeon, he works at the EKATI,

1 my son, Paul Baillargeon. So, even though there's testing 2 and studies going on, there's a lot of times that we don't 3 get the results of some test and studies that are being done. 278

Because we need to know, that's our food chain, we need to know if the foods are healthy. If there's studies being done, and there's no results back to us, and that may cause some kind of health concern for us.

4

5

- We -- we have to be aware of it. So, if 9 you're going to be developing a mine in the territories, 10 you're going to have to observe all the different changes in 11 fish, and other wildlife.
- We know our area, like you can see also the terrain in our area. In the past we've never had mines, but

- 14 we used to be able to travel by dog team from one (1) 15 community to the next.
- And we've travelled many, many miles. I was 17 born in 1935. I'm going to be 67, pretty soon. But even
- 18 though I'm 67, I still enjoy going on the land. And I still
- 19 enjoy packing one (1) whole caribou on my back. And it's 20 going to be hard to say that you would be able to do that.
- 21 And when our parents taught us about our
- 22 traditional lifestyle, and our traditional upbringing, we had
- 23 basic laws to live by; and those are the understanding that
- 24 they taught us.
- So, when our Elders have told us many basic

- 1 understanding of our Dene ways, we knew that -- also, my
 2 grandfather would tell us such things like, they use caribou
- 3 for clothing, for pants, for shoes.
- 4 At the time, because there was no underwear,
- 5 they even made underwear out of caribou hide. That is how
- 6 the Dene people lived because the caribou was the only form
- 7 of clothing that they used. So, that is why it's very
- 8 important that we respect the caribou, and take care of it
- 9 accordingly.
- Today there's many changes. For example,
- 11 they're talking about a recent sickness in Canada, and all
- 12 over. It's probably, when I think about it, it's probably
- 13 SARS, that kind of new sickness that's come into -- to the
- 14 country.
- 15 It's -- it's attacking people. So, if it's
- 16 attacking people, is it possible that it may eventually
- 17 attack the health of wildlife?
- 18 Everything that breathes eventually becomes
- 19 sick or diseased. So, when you are -- when you eat diseased
- 20 food -- so, before that happens, we have to really share
- 21 information, and try to visualize that what is it going to
- 22 look like in the future.
- 23 My grandmother is a Chipewyan Dene woman. And
- 24 my father is a Lafferty. That's my aunty over there. She's
- 25 like my -- she's like my sister.

- And when I talk about my grandfather, he's half Dogrib and he's half Shatu Dene. So, it's like a mixture of three (3) Dene -- three (3) people.
- Some -- half, I'm kind of white, or Metis and Dogrib, and Dene. That's just the way it is. And it's the way, like, it is for all people as well.
- I've never been educated in -- in a school, 8 but I've had the opportunity to live and learn off the land. 9 So, all the wildlife is all mine.
- So, if anybody grows up on the land, and learns from the land, they own the land and animals. So -- and when I was a young man, I used to travel great distances by dog team.
- Today, the Elders all have their own life work experience. They all worked on the land, even though, sometimes it's bitterly cold.
- Sometime by distances, would go to Manyahha (phonetic) Lake, even though it's cold, but even though it's cold, we managed always to make it back.
- Sometimes we would even travel on the land by snowshoe, looking and looking, and also trapping as -- as we moved around and worked on the land.
- That's just the way our people lived. And our people, our ancestors had such a hard time to live in this cold land, but they managed, they survived. And that's the

- 1 history and so, that's how our Dene people lived and worked.
- 2 But today, as I'm telling you, when you
- 3 build -- when you build the mine, we're going to have to have
- 4 another meeting about -- about this.
- We're going to have several meetings. You're
- 6 going to have to compensate for -- the people for the

- 7 development that's happening.
- If you do not try to contribute to
- 9 compensating the Dene people, they will not be happy. And
- 10 there's -- that's what -- that's what the story is.
- I can't talk to you all evening. Sometime I
- 12 speak at different meetings, today, I'm sure that we're going
- 13 to have further meetings, and we're going to have to share
- 14 further factual information.
- We're not just playing games. Because it's
- 16 our land, we have to be truthful, and put everything that's
- 17 important; in regard to water, how you're going to develop
- 18 the mine, we're going to have put everything on the table and
- 19 discuss it.

- The area where you're going to develop Snap --
- 21 is in the area of Snap Lake. And I've been to that area, the
- 22 mine area, twice in the past.
- 23 And I'm just grateful to be here. If I was
- 24 going to speak in English, I would say that you're giving me
- 25 an opportunity to speak. Thank you, my friend.

- 1 THE CHAIRPERSON: Thank you very much. As
- 2 it's been mentioned. It's been a very long day, and we're
 - extremely please to have heard from the Elders.
- I can give you this one (1) promise, that this
- 5 Board will treat equally, the traditional knowledge and the,
- 6 so called, scientific knowledge, in our own minds.
- 7 There will be -- it will be given equal
- 8 weight. And that is one (1) guarantee that I can give you.
- 9 And that the input from yourselves, and from the communities,
- 10 is something that is very valuable to us because it's the
- 11 information that we need to help us all make good decisions,
- 12 and to work together.
- So, thank you very much for coming tonight. I
- 14 know it's been a very long day for everybody. Have a good
- 15 night. Thank you.
- And we'll see everybody here again tomorrow
- 17 morning at nine o'clock. And we'll be starting with socio-
- 18 economic. Thank you.

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MS. KRIS JOHNSON: Excuse me, Mr. Chair, we actually had two (2) more people that wanted to make some comments that --

THE CHAIRPERSON: Oh, I'm sorry.

MS. KRIS JOHNSON: -- just arrived, sorry.

THE CHAIRPERSON: Well, maybe we'll let the --

some of the Elders go that want to go, and we'll take five
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1
    (5) minutes and then we'll -- we'll come back.
                                                    I'm sorry.
 2
                   MS. KRIS JOHNSON: Sounds good.
 3
 4
    --- Upon recessing at 7:55 p.m.
 5
    --- Upon resuming at 8:05 p.m.
 6
7
                   THE CHAIRPERSON: If we could come back to
 8
                   Thank you, Ms. Johnson, would you...
    order please?
 9
                   MS. KRIS JOHNSON: Thank you, I'd like to
    introduce Ron Balsillie, he has a few questions and comments.
10
11
    Ron...?
12
                   THE CHAIRPERSON: Thank you, Mr. Balsillie
13
                                       Hi. Okay, I've got the
                   MR. RON BALSILLIE:
14
                I have a copy of the Snap Lake Dene project,
   button on.
    economic impact assessment here, and I was looking at some of
15
16
    the graphs, and I notice that all the graphs end at the year
17
    2002, and from my experience, things like this have projected
    income over the next X number of years, normally show those
18
    projected incomes on these type of graphs, either dotted
19
20
    lines or whatever. I was wondering if you have such
21
    available?
22
                   THE CHAIRPERSON: I'm not quite sure what
23
   you're referring to, sir.
24
                   MR. RON BALSILLIE: Okay, if you're expecting
25
    this project to last twenty (20) years, then I would think
```

- 1 that you'd have somewhere, a graph showing these economic
- 2 indicators to the year 2022, with the years between 2002 and
- 3 2022, shown in dotted lines, to show what the expected
- 4 revenue is and what not, are over those coming years.
- 5 THE CHAIRPERSON: Thank you, there are records
- 6 on the public registry, which I believe show through to the 7 year 2030.
- 8 MR. RON BALSILLIE: Okay.
- 9 THE CHAIRPERSON: If my memory serves me
- 10 correct.
- MR. RON BALSILLIE: And those are available
- 12 then?
- THE CHAIRPERSON: Yes, sir.
- MR. RON BALSILLIE: Okay, thank you. Question
- 15 2 of 2. What is the present value of your existing Discovery
- 16 Dam and Reserves on an undiscounted before tax basis?
- 17 THE CHAIRPERSON: Okay, I'll have to refer
- 18 that question to DeBeers. Mr. Johnson...?
- MR. ROBIN JOHNSTONE: DeBeers Canada would be
- 20 very happy to respond to that first thing tomorrow morning,
- 21 but I'm afraid we're short of an economic specialist at this
- 22 minute. He had actually just left like a quarter of an hour
- 23 ago.
- THE CHAIRPERSON: Okay, Ms. Johnstone, well,
- 25 that's perhaps a question you could raise in the morning, and

1 DeBeers will have people present that can answer it.

- 2 MR. ROBIN JOHNSTONE: The numbers are in the
- 3 environmental assessment, in the Socio-Economic section.
- 4 MS. KRIS JOHNSON: Thank you, I will ask that
- 5 question tomorrow. I have Fred Turner here, who would also
- 6 like to make some comments and questions. Fred...?
- 7 MR. FRED TURNER: Anyone will do, can you hear
- 8 me.
- 9 THE CHAIRPERSON: Thank you, Mr. Turner.
- MR. FRED TURNER: Well, I'm not one of those
- 11 specialists that are paid, so I haven't been here, and I'm

- 12 not really on top of everything. I -- so I'll just kind of 13 -- kind of speak a little bit casually about some concerns 14 that we sometimes have the opportunity like now to -- to 15 raise. I appreciate that opportunity.
- 16 Along with not having gone over a lot of this stuff, we -- we have a lot of other issues, and many of you 17 18 have heard about even -- even the -- the election that we're 19 presently involved in, and so we get some distractions that 20 -- that kind of keep us making life interesting, anyway and I've been, though, to a lot of these type of meetings and --21 and more so in recent years and we didn't have too much 22 23 before.
- This question I raised, I remember, at one of the BHP Hearings and I didn't see anything done about it.

- 1 Not visibly, anyway. So I'll just raise it again. Whenever
- 2 I have the opportunity, I just bring these things out because
- 3 I -- I believe they're -- they're of concern to me and they
- 4 affect people.
- I happened to be living around the Arctic
- 6 Circle area when they were conducting a lot of the Mackenzie
- 7 Valley impact stuff that was going on and they were getting
- 8 -- I mean, eventually, it did get approval for some
- 9 development there at Norman Wells.
- 10 And shortly after that development, there was
- 11 problems with some of the fish downstream from that
- 12 development and the rivers were getting big and this kind of
- 13 thing and a large number of people, a lot, especially around
- 14 the Fort Good Hope area, stopped eating those fish.
- So -- and I knew those people. I used to
- 16 visit them along the -- the river and -- so they were
- 17 impacted by this development but Imperial Oil, of course, is
- 18 not going to acknowledge that they are responsible and th --
- 19 how does a little fisherman on -- on -- on the river, you
- 20 know, go to court with Imperial Oil to prove that they were
- 21 responsible for this effect and impact that was not there
- 22 prior to development.
- So my reason for bringing that out, as I did

- 24 at the BHP Hearing -- on one (1) occasion I had a chance to
- 25 speak for a few moments and I suggested that there be some

- 1 sort of a fund set up from big companies, like De Beers, BHP 2 and Diavik or other big development impacts that take place 3 in the Territories.
- It would be nice if there was a fund 5 established so that people that are affected, like fishermen 6 along the Mackenzie river downstream from development 7 wouldn't have to go to court because they can't anyway.
- They would die before it ever reached any kind 9 of resolution in -- in -- in our courts. I know how long it 10 can be. I've been in -- involved for twenty (20) years in 11 court.
- But anyway, my suggestion and it's one of those things -- I'll just take this opportunity again, I recommend that some sort of a fund be established, maybe taken out of some of these bigger projects put there where people would have access to it. That's one (1) of the comments I have -- a concern.
- There has also been a lot of chatter about the impact of these mines. I firmly believe that one of the best things you can do for somebody is to give them a job. It's really great. We need work. We all do and people might feel better especially if they are able to provide for their families.
- In these remote areas where -- where people are -- go in and spend two (2) weeks and in and come back

- 1 into town. There's often a lot of disruption in the home and
- 2 in the community.
- I know that there has been some sort of

- attempts to address that, but I -- I'm not that impressed 5 about the way that it's administered or the way that the social impacts are addressed in those particular areas of 6 7 family disruption and stresses on the -- on the 8 family.
- Here in Yellowknife we've had our situations with young people bored with life and sometimes in -- in recent -- in a few years past, anyway, they used to form little gangs and -- and get into mischief and -- and really injure some people wandering out of the bar late or alone 13 14 somewhere out or sometimes attacked very viciously.
- And -- and there was some conc -- concerns 16 about that in our community here and -- and there was 17 attempts, I suppose, to address that and then as quickly There's a drop-in centre here, now, in town that was kind of established but now it's closed again because 20 they have no funds to run it.
- 21 And these big mines that are taking place and -- and -- and De Beers, in particular, as -- I consider them 22 23 as one of the bigger players. I'm not too sure why these other ones are dropping out. 24
- 25 I don't know if it's bad publicity or whatever

1 it is, but it seems to me that this is an area that really

2 shouldn't be lacking. It's an area that concerns our

community, our homes. There's kids walking around on this 3

4 street and probably every community. Yellowknife should not

5 be without a -- sort of a drop-in centre or areas that could

6 take them off the streets and -- and help with this impact.

7 I think I could probably talk for quite f --

quite a few issues but I'll just touch on them a bit and it 8

gives you a bit of a snapshot as to what my concerns are and

where I'm coming from and I think they should be looked at.

They're -- they're legitimate concerns that we 11

12 have and they're -- they're raised, perhaps, in -- in

different ways. I'm saying it rather bluntly, I guess, but I 13

want you to understand where I'm coming from and what our 14

15 concerns are.

9

10

9

10

11 12

15

I -- I have concerns about the transportation and the -- the effects that development have here in our community. We see BHP and -- and De Beers are -- not -- or Diavik have come and they've got permission to do certain things and they've started mining.

And if you are not directly working for or connected in some way with these bigger mines, I -- I suspect that my cost of living probably goes up and increases because of them being here. People working for the mine get a better airfare and they get a better deal at the -- at the bulk

station for their fuel and I think my costs go up.

1 2

What I would like to see is some lasting benefits left behind by big projects and unfortunately, we've missed our opportunity in the past by allowing corporate planning to take place. Corporations go to the federal government somewhere in Ottawa, I want to do this and they say, go ahead and do it.

And we've missed opportunities with hydro development that took place -- that could have took place right beside big development and \$70 million that was spent on -- on the hydro plant right beside the -- or the -- the generators by Colomac mine was very, very close to a power dam.

Add that \$70 million gone into the dam, it would reduce our power rates across the Territories. The mine could have had their power for the same price or -- what I'm saying is I think we should, perhaps, take a real good look at -- at big developments and seeing how they can incorporate into some long term benefits.

When I hear of a bridge going up across the Mackenzie River and -- and I heard it from one of the people from BHP. We don't really want to pay five (5) dollars a tonne to go across that river. It wasn't -- it was less than a month later that it was in the news that, oh, they were actually moved it up already to six dollars (\$6) a tonne and

1 who knows, by the time it's built it may be ten dollars (\$10) 2 a tonne.

I've been looking forward to a bridge across that Mackenzie river since I worked on that road. In 1960 it first opened up and they were going to build a bridge the following year but -- and talked about it probably every year since.

It's unfortunate that -- that we see private development coming in and taking the -- these areas where who knows what we're going to end up having to pay for our freight to go across the river. It's going to impact our cost of living.

I'm not sure if it's because of De Beers coming on stream or the extra stress or whatever it is that -- that causes our highways to -- to demand this bridge now.

I'm glad for a bridge but I'm pretty nervous about that aspect of what are we going to have to pay because corporations look at one thing, they want profits and the more the better, basically.

And it's unfortunately that sometimes private development is -- has this situation where we have no choice and -- and they're able to just charge whatever the market will bear, basically. It's unfortunately that -- that the governments here in the Territories and the people that live here have not taken some from these larger corporations to

1 finance the bridge.

It is costing us and it's cost -- cost the taxpayers more money for the use of the road. There's more maintenance but I don't think that BHP and -- and Diavik have contributed that much towards using the existing roads that were built here and the -- and the extra maintenance that's required for them.

I'm not sure how much consideration is taken

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into that but -- or what kind of a mandate this organization
 9
    has but it -- I -- I vent these ideas whenever I think
10
11
    there's listening ears that might make a difference.
12
                   I -- I didn't think I was going to be talking
13
    this long and I don't want to keep you guys up -- I realize
14
    that you were late and -- and actually expected to go home
15
    just before the break but I want to thank you for -- for
16
    listening to us and hopefully some of these areas and
17
    concerns that we have, maybe we could learn to work together.
18
                   We don't want to be fighting each other.
19
    was impressed with Billy Diamond (phonetic) over there and he
   had come here a minute, spoke to a lot of the Chiefs and the
20
21
    leaders about how he used to fight about -- over the -- the
    dam in James Bay and -- and the government there and then he
22
23
    decided he would cooperate and they seem to be a lot happier
    and the -- the area where they're about to work out deals
24
25
    together instead of fighting each other in courts and the
```

```
2
                   It's not good for the health. I don't mind a
 3
    good fight, I don't turn it down but sometimes it's a lot --
    lot -- a lot better if we can work together and develop these
 4
 5
    ideas.
 6
                   So, I thank you for your time and
 7
    consideration. Hopefully some of these thoughts that I've
 8
    shared with you will have some merit. Thank you very much.
 9
                   THE CHAIRPERSON: Thank you very much, sir.
10
                       Nine o'clock tomorrow morning, socio-
    Thank you.
                Okay.
11
               The Hearing is adjourned.
    economic.
                                          Thank you.
12
    --- Upon adjourning at 8:22 p.m.
13
14
15
16
    Certified Correct,
17
18
19
20
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1

media.

- 21 Wendy Warnock, Ms.
- 22 Court Reporter
- 23
- 24
- 25

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                    MACKENZIE VALLEY ENVIRONMENTAL
 5
                         IMPACT REVIEW BOARD
 6
 7
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 9
    HELD BEFORE:
                    Board Chairperson Gordon Wray
10
                                          Danny Bayha
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                    Board Member
12
                    Board Member
                                          Frank Pope
                    Board Member
13
                                          John Stevenson
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                    Board Member
                                          Charlie Snowshoe
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    HELD AT:
19
                      Northern United Place
                         Yellowknife, NT
20
21
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23
                          May 2nd, 2003
24
                            Volume 5
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5	John McConnell) Ltd.
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8	Yvonne MacNeil) Department of Justice

9			(GNWT)
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11	Chief Archie Catholique)	Lutsel K'e Dene First
12	Florence Catholique)	Nation
13			
14	Kris Johnson)	North Slave Metis
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APPEARANCES (Cont'd)

1

17

18

19

20

Mike Vaydik

Jason Lepine

NWT and Nunavut Chamber

Northwest Territory

of Mines

21	Metis Nation
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23	
22232425	
25	

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1		EXHIBIT LIST
2	EXHIBIT NO.	DESCRIPTION
3	1	Opening Statement on the De Beers Snap Lake
4		Project to the Mackenzie Valley Environmental
5		Impact Review Board by The Canadian Arctic
6		Resources Committee
7	2	Environmental Agreement, BHP Billiton ETAKI
8		Diamond Project. Effective January 6, 1997,
9		Addendum April 14, 2003
10	3	Environmental Agreement, Diavik Diamond
11		Project. Effective March 8, 2000
12	4	Air, Waste and Abandonment & Reclamation

13		Statement by De Beers Canada Mining Inc.
14	5	TDS versus Depth in Snap Lake
15	6	Boreholes drilled during the Advanced
16		Exploration Program
17	7	Revised (minor edits) PowerPoint Presentations
18		- NSMA Public Hearing Presentations for the
19		De Beers Snap Lake Diamond Project:
20		- Air, Waste and Abandonment & Reclamation
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22		- Hydrogeology Issues
23		- Surface Water Quality and Aquatic
24		Resources Issues
25		- Wildlife Issues

1		EXHIBIT LIST (cont'd)
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3	8	Denesoline Recommendations on Na Yaghe Kue
4		(Snap Lake) by Lutsel K'e Dene First Nation -
5		PowerPoint presentation
6	9	Denesoline Perspectives and Issues About the
7		Proposed De Beers Canada Diamond Mine at Na
8		Yaghe Kue by Lutsel K'e Dene First Nation -
9		Revised written presentation
10	10	Intervention on the Snap Lake Project
11		Environmental Assessment by Environment Canada
12		- PowerPoint presentation
13	11	Snap Lake Water Quality: Sources, Effects and
14		Impacts by INAC - PowerPoint Presentation
15	12	Government of Northwest Territories: Wildlife
16		presentation Caribou, grizzly bears and
17		wolverine by RWED - PowerPoint Presentation
18	13	Question Presented at the De Beers Technical
19		Sessions in regards to the use of Royalties
20		by the Government of the Northwest
21		Territories. Letter to Kevin O'Reilly, CARC
22		from Gavin MOre, GNWT, April 28, 2003 letter.
23	14	Destratification in Snap Lake - Response to
24		INAC's presentation titled "Surface Water

1		EXHIBIT LIST (cont'd)
2	EXHIBIT NO.	DESCRIPTION
3		Letter to MVEIRB from De Beers, April 29,
4		2003.
5	15	Department of Fisheries and Oceans (DFO)
6		Public Hearing Presentation on the Proposed
7		Snap Lake Diamond Project - Revised PowerPoint
8		presentation.
9	16	De Beers' Snap Lake Project Public Hearings:
10		Issue Presentation, GNWT Department of Health
11		and Social Services - PowerPoint Presentation.
12	17	A Time of Rapid & Fundamental Change:
13		Business Driving the NWT Economy Today &
14		Tomorrow, Investment and Economic Analysis,
15		RWED - PowerPoint Presentation.
16	18	Response to Lutsel K'e's Questions submitted
17		to the MVEIRB for the Snap lake Diamond
18		Project Public Hearing. Technical Memorandum
19		submitted to Lutsel K'e Dene First Nation by
20		De Beers, May 1, 2003.
21	19	Response to YKDFN's Questions submitted to the
22		MVEIRB for the Snap Lake Diamond Project
23		Public Hearing. Technical Memorandum
24		submitted to Yellowknives Dene First Nation by
25		De Beers, May 1, 2003.

1		LIST OF EXHIBITS (cont'd)
2	EXHIBIT NO.	DESCRIPTION
3	20	Plain Language Summary of: Participation
4		Agreement between Diavik Diamond Mines Inc.

5 6	21	and Dogrib Treaty 11 Council, April 6, 2000
7	21	Outstanding Environment Canada Issues - March 13, 2003. Memo to Robin Johnstone, De Beers
8		from Tom Higgs, AMEC, April 16, 2003
9	22	Snap Lake Diamond Project Mine Water
10		Assessment - Diffusion. Technical Memorandum
11		to Robin Johnstone, De Beers from Ken DeVos
12		and Don Chorley, Golder Associates, April 16,
13		2003.
14	23	Clarification of Issues Discussed During April
15		14th and 17th conference calls. Letter to
16		Dave Balint, DFO from Robin Johnstone, De
17		Beers, April 23, 2003
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                   THE CHAIRPERSON:
                                      Good morning. Today we'll
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    continue on with the Social, Cultural and Economic phase of
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    the Hearing.
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                   As most of you are aware, we are running about
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    a half day behind schedule, so I would ask all presenters and
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    questioners to keep that in mind. We do not have the room
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    after 5:30 tonight, it's been booked for another function.
    So we need to bear down today, if we intend to finish.
10
                   And I would also remind those who are in the
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12
    front of the agenda, that there are people to make
    presentations at the end. And it's a long day, and if -- if
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   people bog us down in lots of questions, then the people who
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    are making the presentations at the end of the day are
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    disadvantaged. So I would ask you to keep your -- your
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--- Upon commencing at 9:02 a.m.

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- 17 colleagues in mind.
- I have one (1) document to file on the record.
- 19 It's a technical memorandum dated the 1st of May, 2003. And
- 20 it's submitted to the Yellowknives Dene First Nation from De
- 21 Beers Canada in response to some of the questions raised at
- 22 the Hearing.
- I'd also now call on De Beers Canada to make
- 24 their presentation. Mr. McConnell...?
- MR. JOHN MCCONNELL: Thank you, Mr. Chairman.

- 1 We have two (2) presentations this morning related to socio-2 economic impacts.
- 3 Our first presenter will be Dr. Andy
- 4 Swiderski. Andy is the Managing Principal of Terriplan
- 5 Consultants, based here in Yellowknife. He brings over
- 6 twenty-five (25) years of inter-disciplinary research,
- 7 planning and management in both the private and public
- 8 sectors across Canada.
- 9 Andy has project experience in areas of
- 10 strategic planning, development, planning and economics and
- 11 impact assessment and modelling in both the public and
- 12 private sectors. Andy is a member of the Canadian Institute
- 13 of Planners in Alberta, NWT and Ontario. Andy was the
- 14 Project Team Leader for the Economic Impact Assessment
- 15 component of Snap Lake.
- Our second speaker this morning will be Dr.
- 17 Peter Homenuck. He's the founding partner of IER. He has
- 18 more than thirty (30) years' experience in the design and
- 19 implementation social impact assessment programs and public
- 20 consultation programs for a wide range of environmental
- 21 projects. His clients include public agencies, private
- 22 corporations, communities in First Nations.
- Peter is often retained in a peer review
- 24 capacity. In addition, he has written social impact
- 25 guidelines for a number of government agencies. Until 2001,

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Dr. Homenuck was a Professor of Environmental Studies at York
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 2
    University where he taught social impact assessment and First
 3
    Nations relations.
 4
                   He's also taught environmental assessment at
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    the Centre for Indigenous Environmental Resources in
    Winnipeg, and he was retained by DIAND to review the social
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 7
    impact analysis for the Diavik Project.
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                   We'll start with Andy this morning, and then
 9
    move on to Dr. Homenuck.
                   THE CHAIRPERSON:
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                                      Thank you. If you'd just
    give us a minute?
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                         (BRIEF PAUSE)
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                   MR. ANDY SWIDERSKI:
                                         Good morning, Mr.
    Chairman, Members of the Review Board, respected Elders and
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    other contributors to this Hearing.
                   This presentation will cover the following
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19
            We will place the NWT economy in perspective and
    illustrate how the Snap Lake Project has and will contribute
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    to the economy of communities and the NWT economy overall.
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                   We will present some highlights and findings
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assumptions, and also reflect on the projections that are contained there. Importantly, we will present key economic tacts and fiscal impacts.

The NWT economic priorities and direction has

from our Regional Labour Market Analysis that was undertaken

as part of our modelling work. We will summarize, briefly,

the modelling approach, highlight a few of the key

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The NWT economic priorities and direction have emerged from and are outlined in a number of key strategic documents. They include legislative assemblies' vision of towards a better tomorrow, common ground, the Premier's economic strategy panel, and the last several annual budget addresses by the Minister of Finance. 10 The GNWT's economic framework reflects, in 11 part, the values and priorities of communities as well as the Territory overall, and strives for a balanced, diversified 12 13 and vibrant economy. The framework provides quidance through key principles, factors and considerations, but what does 14 15 this economic direction mean for communities and developers? 16 Fundamentally, it helps us to recognize and work with the Territories' environmental, cultural and 17 18 economic future, something that a number of the Elders spoke to during yesterday's evening session, for those of you who 19 were here, and has been expressed eloquently by GNWT during 20 this week. 21 22

This economic direction tells us that non-renewable resource development, especially diamond mining, oil and gas, is critical to the development of the NWT economy. Resource development needs to strike a balance

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between economic benefits, social impacts and, importantly,
environmental protection.

It also makes a fundamental point about the importance and potential of their renewable resources sector and it needs to be recognised and respected. Particularly, the essential role of the traditional economy and the cultural and economic lives of communities and aboriginal people.

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9 Diamond mining plays, and will continue to play for the foreseeable future, a key role in creating new 10 and long-term business and employment development 11 Through our respectful, long-term commitment 12 opportunities. to a partnership with communities and governments, De Beers 13 will contribute through the creation of opportunities and 14 choices at the individual, family and community level, to the 15 16 creation of wealth through employment, investment and 17 business opportunities.

And critically, a wider distribution and sharing of those opportunities and wealth across all communities by industry and by government; a key message clearly heard from communities and Elders.

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De Beers has already invested some
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- 23 \$100 million into the Snap Lake Project to bring it to this
- 24 point. De Beers is not merely investing to continue the
- 25 momentum in the economy, De Beers is investing in people,

- 1 both through its own efforts and by building on the work of 2 communities and many government agencies.
- 3 Mr. Chairman, from an economic impact
- 4 assessment perspective, there are over one hundred (100)
- 5 individual indicators that we could put forward. From a
- 6 practical perspective, there are bundles of indicators that
- 7 are published through government and public sources and are,
- 8 importantly, generally agreed upon.
- 9 Taken together, these indicators assist in
- 10 addressing key economic impact questions. One (1), what are
- 11 the economic benefits? And, two (2), from an economic
- 12 perspective, are individuals, families, communities and
- 13 governments better off?
- 14 In view of the volumes of information that has
- 15 been submitted, with respect to the Board, we have put
- 16 together, in summary format, to -- to begin our presentation
- 17 the key indicators which we feel we would like to offer for
- 18 the Board's consideration.
- 19 GDP, that is the Gross Domestic Product, is a
- 20 measure of total economic activities. The trend is one (1)
- 21 of growing. Investment continues to grow. Retail trade is
- 22 growing. Employment is growing. Importantly, unemployment
- 23 is decreasing, social assistance is decreasing and,
- 24 fundamentally, inflation continues to be low and stable.
- In the most straightforward terms, the NWT

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1 economy is robust and growing. Over the last few, the NWT

2 economy has been among the strongest in Canada. This 3 impressive growth is even more remarkable in light of 4 continuing low inflation rates.

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5 The Snap Lake Diamond Project will contribute 6 to maintaining the momentum in the economy of individual communities and the Territory overall. 7 To assist the Board 8 and participants to more fully understand how events can influence the economy, the following figures identify the 9 10 timing of construction and operation phases of two (2) existing mines along the bottom of the graph that you will 11 12 see momentarily.

The next series of slides are primarily intended to illustrate important patterns and trends rather than detailed statistical discussion. All the statistical data and economic data are either on the public record or available through government publications.

The gross domestic product for the NWT, which is the total value of economic activity and is generally accepted as the most meaningful measure of the economy, the economy grew from some 1.9 billion in 1998 to approximately 3 billion in 2001. The preliminary estimate for the gross domestic product for the year past, is 2002, is roughly 3.1 billion.

In 2000, the NWT economy grew by almost

1 10 percent. The following year by almost 19 percent. The 2 increased rate of growth is about three point three (3.3) for 3 the year just finishing as the major construction activity of 4 existing operations come to a close.

The largest industry in the NWT is mining, oil, and gas extraction, representing nearly one-quarter (1/4) of the total economic activity. The diamond sector alone accounts for nearly 20 percent.

Before proceeding with the next few slides, there is one (1) idea that -- that I would like to share about economic cycles and momentum, and how things are linked.

In some ways, the economies of individual

- 14 communities and a territory behave like the natural world of animals. There are relationship cycles and dependencies,
- 16 just like the dependence of lynx on the hare, the abundance
- 17 or scarcity of hare determines the well-being of lynx.
- The cycles move together and natural
- 19 relationships of dependence. Similarly, economic growth or
- 20 decline in one (1) sector or area influences the well-being
- 21 in other sectors and areas.
- There are cycles of growth, when investment is
- 23 made. More people work, they have increased choices, they
- 24 invest and they spend, which contributes to continued
- 25 economic activity. This momentum is self-generating.

- 1 Conversely, there are cycles of decline. When
- 2 investment declines, less people work, they have fewer
- 3 choices to meet their needs and aspirations, they spend and
- 4 invest less, which takes away confidence and momentum from
- 5 the economy.
- 6 The next slide, which is the private capital
- 7 expenditures, as you -- as you can clearly see. Capital
- 8 investment is an important trigger to the economy. It's
- 9 important from two (2) critical views; it adds directly to
- 10 the economy, and it starts momentum in confidence in other
- 11 individuals, sectors of the economy and businesses.
- 12 Private capital expenditure is largely through
- 13 industrial development the last few years show this increased
- 14 level of investment and confidence in the economy.
- The next slides will show this momentum with
- 16 relationship and dependencies in the economy. Retail trade
- 17 simply shows a corresponding growth with -- in its simple
- 18 terms, when people have disposable income, they spend and
- 19 invest which creates additional opportunities for others,
- 20 local businesses in particular.
- 21 Manufacturing shipments have changed over
- 22 time, increasing in the mid-nineties, with a slow down in the
- 23 some of the industrial activity, and since 1999, continue to
- 24 grow.

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The value of diamond shipments starting

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effectively in 1998, continue to increase. This figure will 1 2 increase further once Diavik goes into full production, and will increase once again should the Snap Lake Project be 3 4 approved. 5 Another important indicator is the industrial 6 employment continues to show strong growth during this 7 There are important relationships within and across period. the economy. When investment increases, there is more 8 9 employment, spending, and higher income. Employment in the goods-producing NWT has 10 shown steady growth during the period. Employment and 11 12 service-producing industries shows moderate growth and 13 stability during the period as well. 14 Of particular importance, the Board is looking 15 at what has happened with respect to personal income. What 16 has been the effect? What will be the effect? For the Board's consideration, we have 17 18 presented the following slides, both from two (2) 19 perspectives. One (1) in the primary communities as

represented in the project submission as a group, and also

income in a primary community -- communities. Overall,

personal income shows steady growth in all of the primary communities. More people are working, average incomes from

I will start -- first start with personal

the smaller communities with Yellowknife excluded.

1 taxation data show an important trend.

2 Personal incomes continue to increase since

3 1995/'96 in real terms. As you can see for yourself, the --

4 the growth has been substantial but within -- within

5 manageable scope.

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Between '96 and the year 2000, there's been an

- 7 increase in average income of some 6 percent.
- 8 But what is equally important is what is
- 9 happening in the smaller communities. During that same
- 10 period, personal incomes show a steady growth in the smaller
- 11 communities. Families are increasing their economic
- 12 independence.
- To illustrate, the income in 1996, just over
- 14 the 18,000 mark, has grown to just under 20,000 in 1999, and
- 15 just under 23,000 in 2001. What that means in -- in
- 16 practical terms, Mr. Chairman, Members of the Board, is that
- 17 while there -- there are clearly income gaps between the
- 18 larger and smaller communities, the gap has closed during
- 19 that period. The average increase during that period, in
- 20 smaller communities, has been over 21 percent.
- 21 Corresponding relationship, as I talked about,
- 22 the hare and the lynx, income support payments continue to
- 23 show a steady decline. There's been a reduction from the
- 24 high of almost \$6.7 million in 1995, to about 4.3 in 2002.
- 25 That's roughly a 40 percent decline. While it's a net

- 1 savings to government, the most important benefit is of 2 increasing self reliance and people's confidence.
- 3 Looking at the same figure for the primary
- 4 communities, smaller communities, excluding Yellowknife,
- 5 income support payments continue to show the same pattern,
- 6 reduced income support payments enable limited public
- 7 resources to be targeted to areas of investment and need in
- 8 communities.
- 9 Corresponding relationship, as you would
- 10 expect, is there is a -- a supporting decline in a number of
- 11 cases of income support payments, both in all the primary
- 12 communities and in the smaller communities.
- The relationship cycle of income support
- 14 payment cases is one of simply more people working, there is
- 15 less reliance on income support, which shows up in fewer
- 16 cases, decreased income support payments and fewer total
- 17 people dependent on government funding.
- The number of beneficiaries, that is, the

- 19 number of families with dependents, shows a corresponding
- 20 decline during that same period. The number of beneficiaries
- 21 continues to decline during that period from a high of almost
- 22 18,050 in 1995 to just over nine hundred and seventy (970) in
- 23 2002. This is -- this is almost a 50 percent decrease during
- 24 that period.

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The corresponding change in income support

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beneficiaries in the smaller communities follows a similar
pattern, it's been a reduction of nearly half.

Mr. Chairman, I will now move to the next 4 component of our presentation which is looking at the 5 regional labour market of very important questions.

De Beers completed a regional labour market cumulative impact analysis to support the modelling and projection work. The analysis fundamentally addressed whether there was sufficient regional labour supply to meet the projected annual labour requirements, both from the proposed Snap Lake Project, as well as the demand from EKATI and Diavik.

The regional labour market analysis information is based on the most current and valid data available, and includes not only those persons who are identified officially or defined as unemployed, but those who expressed a willingness to work, particularly vocational work.

The analysis has excluded the anticipated additional contribution to the skilled labour market through the comprehensive human resource development strategy, including literacy and apprentice initiatives that De Beers, in partnership with communities, government and learning institutions, is putting in place.

The conclusion, Mr. Chairman, of the regional

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- labour market analysis is that the labour supply is 1 2 sufficient to meet the cumulative labour demand for direct mine jobs. It is also sufficient to meet the cumulative 3 4 total labour demand of the three (3) mines, particularly for 5 the period ending in 2011.
 - I will now move to the economic and tax To ensure the greatest degree of confidence in the economic models that have been put forward, the decision was made early to work with proven models that are used and recognised by government.
- 11 To that effect, the input, output models from 12 the Bureau of Statistics and Statistics Canada formed the 13 cornerstone of the analysis. As well as the Department of 14 Finance own tax and fiscal impact models. Essentially, we wanted to work with the best tools that were available and 15 bring forward the key project information and assumptions. 16
 - The economic and tax impact models, the details were submitted on the public record, initially with the original submission as well as subsequent information rounds and technical sessions. The impacts were reviewed and assessed by project phase.
- 22 They looked at the impact on employment, gross 23 domestic product and labour income. They looked at the 24 impact on Canada and the NWT as well as the tax and fiscal 25 impacts on the Government of Canada and the Government of

1 NWT.

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2 Before I present those key findings,

Mr. Chairman, I will just spend a moment on model assumptions 3

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and key projections. Local labour, by project phase, was 4

5 built on the assumption that construction would comprise

6 40 percent, the operation and closure would be at 60 percent. 7

Resident workers, those who would -- are

either currently resident of the NWT or who would move to

9 take employment and reside in to the NWT, were estimated to

10 form about 50 percent of that local labour estimate.

11 I will now move to some key observations with

- 12 respect to the economic impacts on Canada which include the
- 13 NWT. Mr. Chairman, this slide summarises the Canada impacts
- 14 which includes the NWT, although I will present it separately
- 15 in subsequent slides. The impacts are for total impacts
- 16 which include direct, indirect and induced.
- 17 As -- as is evident on the chart, the total
- 18 estimated number of -- of jobs during the construction period
- 19 is roughly thirty-one hundred (3100). I will round these off
- 20 simply because I think you've had more than your fill of
- 21 numbers this week.
- 22 Gross domestic product will be roughly
- 23 261 million during the construction and labour income will be
- 24 roughly 188 million. Importantly, on the annual -- that is
- 25 the yearly impact, for Canada, roughly sixteen hundred and

- 1 fifty (1650) jobs, about 140 million in gross domestic
- 2 product and some 107 million in labour income.
- 3 To conclude the mine closure phase is about
- 4 three hundred and sixty (360) jobs, roughly twenty-nine
- 5 thousand (29,000) -- 29.6 million in gross domestic product
- 6 and about 23 million in labour income.
- 7 The economic impact on the NWT during
- 8 construction roughly eleven hundred (1100) jobs, gross
- 9 domestic product approximately 127 million, and labour income
- 10 of 101 million. Again, these are just for the direct,
- 11 indirect and induced.
- 12 Construction annually for that, about nine
- 13 hundred and fifty (950) jobs, some 90 million in gross
- 14 domestic product, and about 76 million in labour income.
- During the mine closure phase about a hundred
- 16 and seventy-five (175) jobs, about 19 million in gross
- 17 domestic product, and some 16 million in labour income.
- The economic impacts on operations which is
- 19 perhaps the most critical area because of its sustained
- 20 length, during the operations phase on the NWT, it will
- 21 realise benefits in the employment of about seven hundred and
- 22 thirty (730) jobs, which represent about two-thirds of all
- 23 the jobs.

24 Gross domestic product is about 68 million, 25 representing above 72 percent of all -- all the benefits

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- 1 during the operations.
- 2 Similarly, labour income is about 63 million,
- 3 representing some 78 percent of the total impacts.
- 4 The economic impacts on Canada, for a
- 5 cumulative perspective, again I'm highlighting the operations
- 6 phase alone, on direct, and indirect, this -- this excludes
- 7 the induced, is about 15,300 jobs, which represent about 67
- 8 percent.
- 9 Gross domestic product is about 1.4 billion
- 10 and labour income is about 1.3 billion.
- 11 Moving to the last series of slides. If you
- 12 look at tax and fiscal impacts first for Canada. During the
- 13 construction phase, net revenues are approximately 40 million
- 14 annually. There's approximately 26 million, and during
- 15 closure, is about 5 million.
- The tax and fiscal impacts on the GNWT are
- 17 approximately 1.2 million during -- that is net revenues,
- 18 during the construction, approximately 1.1 million annually
- 19 during the twenty-two (22) years of operations and .14
- 20 million during the closure phase.
- 21 The total cumulative tax and fiscal impact on
- 22 Canada, in terms of corporate income tax, is approximately
- 23 156 million. The Federal surtax of 3.5 million. Other
- 24 taxes, which include personal income tax, fuel tax, GST,
- 25 property tax, things of that nature, account for another 493

- 1 million.
- 2 There is a corresponding saving on the --
- 3 savings on the NWT grant of 138 million, and mineral

- royalties of roughly 80 million for net revenues to Canada of 5 872 million over the life of the project.
- To conclude, the total cumulative in tax 6 7 fiscal impact on the NWT during that same period. Corporate income tax is approximately 43.8 million. Other taxes again, 8
- 9 in terms of personal taxes, fuel taxes, tobacco taxes, is 10 about 128 million.
- 11 There is a corresponding grant reduction of 12 138 million under the funding formula with Canada for net revenues of about 34.6 million. 13
- 14 Then if you add the per capita grant estimate 15 of about 84.5 million, the cumulative tax and fiscal impacts 16 on the -- the GNWT is roughly 119 million.
- 17 In conclusion, Mr. Chairman, and members of 18 the Board, I'll conclude this presentation by returning to 19 the two (2) fundamental questions from an economic 20 perspective assessment that we started with.
- 21 One (1), what are the economic benefits? We submit that the evidence indicates that there are substantial 22 23 economic benefits through employment, business opportunities, tax and fiscal payments, and these benefits will last some 24 25 twenty-five (25) years.

1 From an economic view, are individuals, 2 families and communities, and governments better off? We 3 submit that based on the evidence presented that individuals,

4 families, communities, and governments will be better off 5

through the direct, and indirect and induced contributions,

6 and benefits for the Snap Lake Project.

7 Thank you, Mr. Chairman, and members of the 8 Board, and in particular, a note of appreciation for the fine work of the interpreters in communicating some of this 9 complex language. 10 Thank you.

- 11 THE CHAIRPERSON: Thank you, Mr. Swiderski.
- 12 Mr. Homenuck...?
- 13 MR. PETER HOMENUCK: Thank you, Mr. Chairman,
- 14 Board members. I appreciate the opportunity to talk with you
- 15 about the socio-economic impact assessment.

The first slide identifies three (3) questions that we asked ourselves, and these -- answering these questions is the basis for the socio-economic impact assessment.

We seek to understand how a project is 21 expected to impact individuals, families and communities in 22 terms of their social, economic, and cultural well-being.

And in addition, we look at the impact on the NWT and Canada as a whole from the economic perspective, as Andy has just concluded.

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This slide identifies what we consider to be the four (4) key issues to address in this session. And we'll focus on -- on these four (4).

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I will note that there were a number of issues noted in the Board listing of issues, and many of them dealt with data availability -- availability and clarification of methodology. Our presentation, however, will focus on these four (4) outstanding issues.

This slide identifies the steps that we took to understand the social and economic current conditions in communities, and how people felt about, or feel about, similar projects.

The methodology that we followed focused heavily on local understanding and experiences. The Socioeconomic Impact Assessment is, to a large extent, based on the information collected through community interviews and meetings.

This was accomplished by multiple visits, many of them of two (2) to five (5) days' duration in the primary communities.

Most communities were visited three (3) to 22 four (4) times during the eighteen (18) month period of the 23 social impact work being undertaken.

24 Prior to community visits, our staff would 25 review existing reports and information. And our fist visits

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were to -- to have interviews and meetings with a cross-
section of community representatives, community members, to
have a good understanding of the profiles of the communities,
and to identify issues and concerns that people had with the
Snap Lake project.
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Second, through these visits and interviews, we gathered information on people's experiences of the impacts with BHP and Diavik, as people have now had a few years experience with those two (2) projects.

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At the same time, we gathered information on other similar projects, Cogema and Cominco in Saskatchewan, being two (2) where we also had visits and discussions with people and communities.

And third, relying on our professional experience from a number of socio-economic impact assessments, we also developed two (2) possible scenarios: a best case, and a worst case.

To understand the situation in the NWT is a 19 fundamental requirement of impact assessment. Since 1990, 20 there have been a lot of significant changes occurring in the 21 territory.

Land claim settlement, new regulatory
processes, growth in Northern and Aboriginal businesses being
some of them.

The population has grown by over 6 percent

1 since 1996. Andy talked about employment rates and income,

2 in addition, there's been a decline in some of the

3 traditional land use practices over time.

However, it's clear that the traditional economy is still relatively strong, and it's an important cornerstone of lifestyle and culture.

Over three-quarters of the people in the NWT consume harvested meat and fish, and this was echoed by the

9 Elders last night.

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- It's also important to understand the government's perspective. And as a result, we carried out
- 12 reviews of government policies, plans, and programs, and Andy 13 mentioned some of those as well.
- I want to emphasize that the documents that we looked at, in them the GNWT has advocated for and committed
- 16 to, working in partnerships with aboriginal groups, industry,
- 17 other governments, and business, to improve living standards 18 and quality of life for northern residents.
- And towards a better tomorrow, the GNWT has committed to ensure that income and employment from resource development projects are realized by aboriginal and northern residents.
- Likewise, the various business plans have identified partnerships to share the benefits of non-
- 25 renewable resource development as a top priority.

In addition, the primary communities and aboriginal organizations have also indicated support for and commitment to working in partnership. And I think this was mentioned by every Elder in their presentations last night. 32

These commitments are also the same commitments that De Beers has made to partnerships. All of the key players are agreed that partnerships play a major role in the economic and social development in the NWT. And I think that that's a good sign that everyone is on the same page with regard to partnerships.

I'll add that the Board's Consultant, Richard
Roberts, noted in the pre-hearing conference that
partnerships take a lot -- lot of commitment and hard work to
put in place. But once they're put in place, they work
extremely well. And I would point out that our own
observation and experience support that view.

Now, the emphasis in our analysis in the
Environmental Assessment has been on the primary communities.
And I'll just mention them so people are aware of what we're
talking about, Lutsel K', Wha Ti, Wekweti, Rae-Edzo, Gameti,

- 21 N'Dilo, Dettah, the North Slave Metis Alliance and
- 22 Yellowknife.

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- In almost all of these primary communities,
- 24 there has been growth in educational attainment. In 1989,
- 25 less than half the majority -- less than half the community

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- 1 members had Grade 9. By 1999, a majority of community 2 members had more than Grade 9.
 - The level of participation in traditional activities over this period has fluctuated in the primary communities. For example, in Lutsel K'e, hunting and fishing rate was at about 53 percent in 1988. It fell to 32 percent in 1993 but then increased again to 74 percent in 1998. The consumption of harvested meat and fish in the primary communities is well over 90 percent.
- 10 Now, in any socio-economic impact assessment, community views and information are extremely important, 11 12 that's why it plays a central role in the work that we undertook. The objectives of our community visits were 13 several, it was to obtain and verify information, to confirm 14 15 and validate our analysis as we carried out our work. 16 thirdly, to engage in discussion of how impact management measures that were being proposed could best be implemented 17 18 to meet the needs of the various communities.
- We visited the communities several times to confirm the information we had was accurate, that our analysis, as we proceeded, was also considered to be accurate and relevant. In the later rounds of meetings, we began discussing the impact management measures and whether or not they might address the concerns and issues that were raised.

The meetings that we held, the interviews we

- 1 held, were with community leaders, that is, Elders, Chief and
- 2 Council, Band Staff, and importantly, those people that have
- 3 had experiences with the existing mines and what the
- 4 implications have been for them and their families.
- 5 The bottom line is that we held about a
- 6 hundred (100) interviews and thirty-nine (39) community
- 7 meetings during an eighteen (18) month period of doing the EA
- 8 work. And approximately two hundred (200) person days were
- 9 spent in the primary communities.
- 10 Since the technical sessions in late November,
- 11 early December of 2002, we've had another approximately fifty
- 12 (50) interviews and meetings with key people in the primary
- 13 communities to discuss the impact management measure that are
- 14 being developed and refined.
- This next slide identifies the key social,
- 16 economic issues and concerns. We've grouped them into nine
- 17 (9) major categories. And in those discussions in
- 18 communities, people shared their experiences with us, around
- 19 the existing mine activity and what it has meant, as well as
- 20 broader societal conditions with which families and
- 21 communities are coping. All of this is input to carrying out
- 22 the impact assessment analysis and the development of
- 23 measures -- impact management measures.
- We also, based on our experience and the
- 25 information generated, described two (2) scenarios, which are

1 in the appendices to the EA. A best case, where all the

2 impact management measure are effectively implemented, and a

3 worst case, where they are not.

- 4 The best case scenario assumes that the
- 5 partnerships are developed and implemented, consistent with
- 6 the stated objectives and commitments of all the parties.
- 7 The worst case, based on our experience, we consider to be
- 8 highly improbable but we described it anyway.
- 9 Why do we consider it to be improbable?
- 10 Because development and implementation of impact management
- 11 measures is something that De Beers is committed to.
- 12 However, if some of the partnerships are not

13 fully developed, then the achievements that we talk about in 14 the EA report could be less than predicted.

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This next slide provides the framework that shows the relationship between the project, our analysis of the predicted impacts and the responses to those predicted impacts. I'm going to deal with these in some detail as we go through the presentation but I want to take a minute just to explain this slide.

Obviously the proposal is the Snap Lake Diamond Project which is in front of the Board. The analysis is of predicted impacts is our analysis in the documents in the Environmental Assessment. And as part of that analysis to deal with the positive impacts, that is maximising them,

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1 to deal with the negative effects, to minimise them or
2 prevent them, we've identified a range of impact management
3 measures. Things that need to be done.

Who will do what deals with De Beers' responsibilities and also roles and responsibilities that others have to play in dealing with the broad range of impacts that we have identified. How will it be done? Some De Beers is directly responsible for and will do. Others will emerge as a result of partnerships and still others will be identified and be part of formal negotiated agreements.

11 When is all this going to happen? Well, Mr. Chairman, Board Members, as you know, the environmental 12 13 assessment processes from the beginning of a project through 14 to implementation take a lot of time. But some of them are 15 being done now. De Beers had made commitments to 16 implementing various impact management measures over the 17 project life, and still others will be accomplished when the 18 various agreements and partnerships are negotiated.

In our analysis, we focussed on considering the conditions required to maximise the positive effects. We also considered the pre-existing social conditions that community members described to us, such as substance abuse problems, lower education and life skills, levels and pressure on aboriginal cultures.

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- development of impact management measures to do three (3) things: To maximise the range of positive effects, to work towards addressing negative effects, and to deal with community stated issues and concerned.
 - And also there needs to be monitoring to demonstrate that the impact management measures are, in fact, meeting the needs and to provide the information necessary to make changes as might be required during the life of the project.
- This next slide deals with some of the major direct impacts. These are the ones that result from the actual mine construction and operation. And our analysis, and Andy mentioned this as well, identified a number of direct impacts including the increased employment for aboriginal northern residents for a more than twenty-five (25) year period.
 - There will be increased employment training opportunities which will assist in developing skills and capacity. And some individuals and families will have the benefit of consistent wage employment and the positive things that that may bring, in addition to the tax revenue that Andy has discussed as part of the direct impacts.
- In addition, we looked at indirect impacts.
 That is, some of the things that can happen because Snap Lake
 Diamond Mine is built and operating. There are some impact

- 1 management measures that were described which can contribute
- 2 to the longer term community economic sustainability and
- 3 diversity through supporting existing and encouraging new
- 4 northern business.

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                   That is, to help create employment
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    opportunities that are not directly related to the Snap Lake
 7
    Diamond Project but are related to providing services and
 8
    supporting people who do benefit directly from Snap Lake.
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                   In addition, support services to contribute to
    addressing some of the underlying social concerns, and assist
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11
    individuals and families in communities, to ensure that
   people benefit broadly from the Snap Lake project have been
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13
    identified, and finally, support for activities to help
    promote cultural well-being.
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                   Another requirement of impact assessment work
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    is to look at cumulative effects, and in our discussions in
17
    communities, the issues of cumulative effects were rolled up
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    into the issues related to Snap Lake Diamond Project
19
    proposal.
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                   The cumulative effects were generally
21
    discussed by references to experiences with BHP and Diavik,
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    and asking questions like, what differences might a third
    mine make?
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25 is a challenging process, because the BHP and Diavik

experiences are also part of the background that we address

Carrying out socio-economic cumulative impact

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    in looking the Snap Lake site-specific analysis.
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                   In other words, there's overlap. The two (2)
 4
    blend into each other, so it's not possible to clearly
 5
    differentiate the effects from BHP and Diavik, from the
 6
    predicted impacts for the Snap Lake project.
 7
                   However, there is the benefit of having BHP
 8
    and Diavik as relevant local case studies, and that
 9
    contributes to some understanding of the cumulative impacts.
                   Now, the approach we used, we took the issues
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    and concerns -- if you remember back to the slide, I think we
11
   had nine (9) issues and concerns, and we tried to group them
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    into five (5) broad categories, and then to describe what
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    those cumulative effects could be.
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                   The categories we looked at dealt with -- or
    the themes were employment and income levels, the increased
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- 17 demand for labour, regional economic development, changes in 18 social capacity, and changes in cultural practices and 19 traditions.
- Our analysis involved the review of all the available information that we had, in terms of the issues and concerns, our reference to scenarios that we developed, the current experiences from the BHP and Diavik projects, and from other similar projects.
- 25 All of these helped increase understanding of

1 cumulative effects.

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We also discussed our analysis with a crosssection of community res -- or, representatives. We applied a reasoning process utilizing this information and our professional experience to describe the anticipated cumulative effects.

And then, that information was used by us in 8 developing impact management measures for the Snap Lake 9 Diamond project, but developing them in such a way that they 10 also can address cumulative effects.

What -- what will be done? What will we do?
The socio-economic component of the EA has described fourteen
(14) impact management measures, broad categories to address
the three (3) areas you see in front of you.

These impact management measures are intended to get the most out of a positive effects, and to prevent, or reduce any negative effects.

18 I'll deal with each of those in a moment, in a 19 little more detail.

The other point I would draw to your attention is that in identifying the impact management measures, we designed them also to compliment each other. That is, one (1) measure sometimes builds on another, or feeds into another.

Many of these impact management measures

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1 include actions that are solely the responsibility of De
2 Beers. Others, are ones where De Beers has a role to play in
3 partnership with Government agencies and communities.
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For example, De Beers will partner with others to provide social and community support, or educational upgrading and training.

These impact management measures will be implemented either directly by De Beers, or through a number of agreements, which include the impact benefit agreements being negotiated with communities, the socio-economic agreement, and the range of activities that will comprise the human resources development plan.

Now, Mr. Chairman, and Board members, as you know, the EA was submitted in February 2002, and since that time, considerable work has been undertaken to further develop some of these impact management measures.

This slide makes reference to the impact management measures for recruitment training and employment. There are five (5) impact management measure categories, but within them there are multiple program activities, and some of them have been identified there.

I will make reference to one (1) that's currently underway, and that is the pre-apprenticeship training program, which has twenty-seven (27) participants.

It may interest the Board to know that more

1 than seventy (70) people applied for this program, and so De

2 Beers doubled the size of the class to twenty-seven (27) to

3 accommodate all those who were qualified. And of those

4 twenty-seven (27) participants, fifty-five (55) (sic) are

5 Aboriginal.

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With respect to health and wellness, there are seven (7) impact management measures. In these measures, De Beers has already made major commitments to community liaison personnel to ensure that there is flow of information on a

- 10 consistent basis between the primary communities and the 11 Company.
- 12 And also, De Beers has committed to ensuring 13 that transportation to the site will be directly from the 14 primary communities.
- In both of these instances, these are in direct response to issues and concerns that we heard loud and clear from our meetings with community residents.
- And with other impact management measures, De Beers has recognized they have a role to play in helping to promote cultural awareness, traditional practices, family, and community support systems.
- There are two (2) major impact management measures with respect to economic development. And these are to assist northern and Aboriginal business, to obtain contracts, and provide services.

To date, several northern firms, and Aboriginal firms, have had contracts for the Snap Lake Diamond Project.

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14 15 By providing opportunities for northern and Aboriginal business, De Beers will be helping northern communities to diversify over time.

One of the activities that has been implemented has been the hiring of a business development coordinator to work with aboriginal and northern businesses.

10 And I expect that some people in the room have had meeting 11 with Mike Padula in that regard.

This slide -- who's going to do what? Well, as mentioned before, De Beers will carry out activities by themselves, to implant -- implement impact management measures. I've just provided a few examples.

Others will be developed in partnerships, and some of those partnerships might be between De Beers, and one (1) of the other potential partners listed. Other activities may involve many partners.

How will this be done? Work has begun. In the technical sessions, De Beers provided a draft report on

- 22 developing human resources for the Snap Lake Diamond Project.
- 23 Additional work has been undertaken since then
- 24 to develop some of the activities. De Beers has also had
- 25 meetings around partnerships with some government agencies

- 1 and communities.
- 2 A number of examples are provided on that
- 3 slide. I'll just mention one (1). The Career and Technical
- 4 Centre, which was recently announced, is a partnership
- 5 between De Beers, the GNWT Education Culture and Employment
- 6 Department, and the Yellowknife Catholic Schools.
- 7 In addition to partnerships that would be
- 8 developed in that manner, there will clearly be more formal
- 9 agreements, such as the Socio-economic Agreement.
- 10 When is all of this going to happen? Some are
- 11 already underway, there's other activities that are underway.
- 12 An example is the Mine Management Training Committee; a
- 13 partnership of the GNWT, industry, the communities, and the
- 14 NWT and Nunavut Chamber of Mines. Their objective is to
- 15 identify how to meet the broad training needs of the mining
- 16 industry.
- 17 The IBA negotiations, which will spell out the
- 18 relationship between De Beers and primary communities, are
- 19 underway.
- It's important to note that other partnership
- 21 discussions will be undertaken. However, as the Board, I'm
- 22 sure is aware, development of partnerships emerge from
- 23 negotiations between various parties, and they take time.
- However, it's that it's desirable to have
- 25 these concluded as quickly as possible so the benefits can be

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1 realized earlier.

Socio-economic monitoring is an integral part of environmental assessment. It's undertaken to confirm predictions of impact and to evaluate the effectiveness of impact management measures.

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The socio-economic impacts will change over time as the Snap Lake Project evolves, and the impact management measures are implemented. Likewise, over the life of the mine, the impacts could vary from community to community.

Therefore, it is important that the trends be monitored on a regular basis, to ensure that impact management measures are appropriate, and to provide opportunities to adapt or modify them as conditions warrant.

For example, I fully expect that measures to provide educational upgrading may diminish over time, while measures to provide specialized training will increase.

Likewise, measures to provide money management may decrease over time.

One (1) of the values of looking at case studies is that you can see what has happened in similar circumstances. And the -- the issues I've mentioned is basically the pattern that has occurred over some twenty (20) years experience with Cominco and Cogema.

Now, the socio-economic monitoring agreement

1 is currently being discussed, and there are three (3) main

2 constituencies involved in that negotiation. Each of those 3 constituencies brings with it a view of the -- what the

constituencies brings with it a view of the -- what the

4 agreement should contain and how it could be managed.
5 They're currently engaged in some disc.

They're currently engaged in some discussions, just trying to seek accommodation with all of their respective views. And this is an ongoing process that will continue until an agreement is reached.

The broad categories -- among the broad categories being discussed that would be part of such an agreement are training and education, employment, business, health and wellness and the overall protocols for monitoring.

The next few slides come to the end of my

- 14 presentation and summarize. How will people in communities
- With the development of the Snap Lake Diamond 15 be affected?
- Project, and the implementation of the impact management 16
- 17 measures, we see a number of key benefits.
- 18 These are in the area of employment, with long
- term sustained wage employment, skills and capacity 19
- 20 development because of increased education and skill level
- training, community development, which would include 21
- 22 increased northern and Aboriginal business development,
- improving quality of life for families and communities, and 23
- 24 some reduction in some of the underlying social conditions,
- 25 and the tax revenue.

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1 De Beers has indicated a commitment to take responsibility for helping put the right conditions in place 2 3 to ensure that the positive impacts are maximized, negative impacts, minimized. 4

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One (1) of the questions might be, do we have enough information? We have considerable amount of information coming directly from the communities, the case And it's our view that we have more than sufficient information for our analysis and to predict potential socioeconomic impacts.

The analysis we have is based on recent and real experience, and the research and interaction with the communities has identified the ways in which De Beers can ensure that the positive socio-economic impacts are maximized and the negative minimized.

How sure are we of our analysis? We have a very high degree of confidence because it is based on extensive research in the primary communities. on relevant, recent experience, discussion with government officials and review of similar projects.

21 And throughout our approach to the socioeconomic impact assessment, we drew on the inputs and 22 insights of Elders and other key people in the communities, 23 24 insights based on experience with government programs. 25 And 1 we used this information to identify appropriate impact 2 management measures.

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In addition, we have De Beers commitments to the impact management measures, to the monitoring and to a flexible and adaptive approach to impact management.

As with all prediction of social and economic impacts, there is some level of uncertainty, and that uncertainty comes from a number of trends and influences.

For example, society can be affected by a lot of factors outside the control of a territory or community such as international monetary changes, global markets, exposure to global communication. Likewise, government policies can not necessarily be predicted for long periods of time.

15 Further, all societies and cultures have a 16 dynamic nature to them and they, themselves, change over time by reacting and adapting to a range of influences. 17

Finally, individuals, families and communities will react or adapt differently to projected changes and influences. Some may gravitate to the changes and build on them. Others may not.

22 However, Mr. Chairman and Board Members, the 23 objectives are clear. The objectives are to maximize the 24 positive impacts and minimize the negative impacts over the 25 twenty-five (25) year life of this project.

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1 So this means, regardless of what changing 2 influences occur over the next twenty-five (25) years, we need to keep focussed on those objectives to maximize the 3 positive and minimize the negative and as we go along, make 4 5 the changes necessary to ensure we meet those objectives. 6 The way to do that is to have an effective process of

7 monitoring and adaptive management.

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De Beers is committed to fourteen (14) impact management measures as noted and are currently doing a number of activities and I believe Robin Johnstone mentioned the activities that he's doing in 2003 and the commitments they've made to date.

My final slide. Are these socio-economic impacts acceptable? In our judgment, the overall socio-economic impacts are acceptable. The basic question one has to ask is: With the approval of the Snap Lake Diamond Project, will people be better off as individuals, families, and communities?

It is possible that there may be some adverse impacts for some individuals and some families. This is precisely why the impact management measures have been designed to minimize these adverse impacts by creating support systems to help individuals and to encourage them to take advantage of some of the opportunities that will arise because of this project.

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1 With the implementation of the impact management measures and the monitoring for -- program for the 2 Snap Lake Diamond Project, we believe there will be many 3 socio-economic benefits beyond mine employment. And these 4 5 include an increase in socio-economic sustainable development, efforts -- additional efforts to address 6 7 outstanding pre-existing social conditions, support for 8 traditional values, increased individual capacities and increased community capacities. 9 But, Mr. Chairman, Board Members, in

But, Mr. Chairman, Board Members, in conclusion, in the context of my summary, I say we are confident that the overall socio-economic impacts from the Snap Lake Diamond Project will support the objectives of the GNWT and bring benefits to the primary and catchment communities. Thank you.

THE CHAIRPERSON: Thank you, Mr. Homenuck.
Thank you. Questions for De Beers, Yellowknives Dene...?

MR. TIME BYER: Thank you, Mr. Chair. Yes.

19 We have one (1) for Mr. Swiderski. Andy, you said that one (1) of the important benefits of -- of mine developments is, 20 21 of course, increased income for community members and, of 22 course, from that you have reduced welfare payments. 23 Now, the benefit of having reduced welfare payments is that it frees up, in your opinion, Government 24

money that can be put back into social and education programs

- 51
- 1 into the community. 2 I'm wondering, do you have any information at
 - 3 all, and I know you're not a -- a Government person, but do
 - you have any information at all as to whether, in fact, 4
 - 5 freed-up monies do go back into community programs, or would
 - those monies go back into general revenues of Government to 6
 - 7 be redistributed to God knows what Government programs?
 - 8 THE CHAIRPERSON: Thank you, Mr. Byers. Τ
 - 9 think that that's a question that the Proponent can't answer,
- 10 however, the Government of the Northwest Territories will be
- making a presentation, and I think probably, they'll be in a 11
- 12 position to answer that question.
- 13 Ms. Crapeau...?
- 14 MS. RACHEL CRAPEAU: Rachel Crapeau,
- 15 Yellowknives Dene. I have a question for Mr. Homenuck.
- 16 Slide number 19, on the impact management measures, he talked
- 17 about a program that people applied to for training, and I
- 18 was wondering which program that he was talking about, where
- 19 at least seventy (70) people applied.
- 20 Was that on the site learning centre, or the
- 21 I couldn't catch which one it was? literacy programs?
- 22 THE CHAIRPERSON: Thank you. Mr.
- 23 McConnell...?

- 24 MR. JOHN McCONNELL: Mr. Chairman, I'll ask
- 25 John Simpson of Genesis Group to respond to that question.

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                   THE CHAIRPERSON: Thank you. Mr. Simpson...?
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                   MR. JOHN SIMPSON:
                                      John Simpson, Genesis
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   Group. It's the trades entrance study tutorial program.
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    It's happening next door at the College right now, and it's
5
    to prepare people to pass the trades entrance exam.
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                   MS. RACHEL CRAPEAU:
                                         Trades entrance and
7
    tutorial training at Arctic College?
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                   MR. JOHN SIMPSON:
                                       It's a De Beers program,
9
    and it's in partnership with the college.
                                               Trades entrance
    study tutorial, it's called the TEST program.
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                                                   It's sort of
    -- to prepare people for the test, the trades entrance exam,
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12
    so they can go in -- go on to be apprentices and journeymen.
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                   THE CHAIRPERSON:
                                      Thank you.
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                   MS. RACHEL CRAPEAU:
                                         Just one (1) more
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    question, please?
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                   THE CHAIRPERSON: Go ahead, Ms. Crapeau.
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                   MS. RACHEL CRAPEAU:
                                         For Mr. Homenuck's
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                   In the second last slide, how sure are we,
   presentation.
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               It -- it says, in these measures -- in part, these
    that one.
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   measures would -- will also be implemented through IBA
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   negotiations, socio-economic agreements, and the third one
    (1), I'm interested in, the socio-economic monitoring
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23
   program.
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                   The monitoring program, is it designed so that
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   people from the communities can be part of that monitoring
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   program?
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                   THE CHAIRPERSON: Mr. McConnell...?
                   MR. JOHN McCONNELL: John McConnell with De
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   Beers. Mr. Chairman, we recognize that there's certainly a
5
   need for community involvement in the socio-economic
6
   monitoring program, and those -- those negotiations with the
7
   GNWT, and the primary communities are ongoing right now, and
8
   would form a component of a socio-economic agreement.
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                   THE CHAIRPERSON:
                                      Thank you, sir.
                                                       Indian and
10
   Northern Affairs Canada?
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                   NWT and Nunavut Chamber of Mines?
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Northwest Territory Metis Nation?
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                   North Slave Metis Alliance. Ms. Johnson,
    there was a question from last night, and I believe De Beers
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   now has somebody available to answer that question that was
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    asked last night?
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                   MS. KRIS JOHNSON: I'm just going to wait for
   Ron to come back, and -- Kris Johnson for the North Slave
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   Metis Alliance -- I just have a few questions.
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                   You mentioned that there would be growth in
21
   directly affected communities, and you had a graph on the
22
    first presentation. I'm just wondering if that growth's
23
   uniform for all Aboriginal communities?
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                   THE CHAIRPERSON:
                                    Mr. Swiderski...?
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                   MR. ANDY SWIDERSKI: Andy Swiderski with
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Terriplan. Mr. Chairman, the -- the figure that was

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2
   presented, were actuals not -- not projected estimates, and
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   they are for the -- the primary communities.
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                   I think it would be fair -- fair to say that
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   your conclusion is correct.
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                   THE CHAIRPERSON:
                                     Ms. Johnson...?
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                   MS. KRIS JOHNSON: Kris Johnson from the
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   North Slave Metis Alliance. I have another question. You
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   mentioned that if the agreements that are being developed are
10
   not as predicted that the impact on communities will not be
11
    as defined in the EA.
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                   Would you be of the opinion that it would be
13
    safe to say that these agreements should be before the Board,
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   before they can make their assessment?
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                   THE CHAIRPERSON: Mr. McConnell...?
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                   MR. JOHN MCCONNELL: John McConnell, De Beers
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            I think we've -- we've made a commitment to
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   negotiate these agreements with communities and the GNWT
19
   Government.
20
                   The Board is aware of the components of these
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So, I think the Board can take some comfort in

agreements, and what are involved. There is the past

precedence of the EKATI Mine, and Diavik.

- 24 understanding the commitments that are contained in these
- 25 agreements, and that it's not necessary that they be

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1 concluded before the Environmental Assessment process is 2 complete. 3 THE CHAIRPERSON: Thank you. Ms. Johnson...? 4 MS. KRIS JOHNSON: One more question for 5 clarification. Kris Johnson, from the North Slave Metis 6 Alliance. 7 You mentioned that in some of your graphs you 8 took out Yellowknife to get a more accurate example of what the directly effected communities would look like. 9 Did that include taking out the North Slave 10 11 Metis? 12 THE CHAIRPERSON: Thank you. Mr. 13 Swiderski...? Mr. McConnell...? 14 15 MR. JOHN MCCONNELL: John McConnell, De Beers. 16 It's our understanding that the North Slave Metis Alliance 17 represents Metis in communities, including Yellowknife and 18 Rae-Edzo. 19 So, I guess you could say that, in part, some 20 would be taken out in that analysis, and some would still be 21 in. 22 Thank you. Ms. Johnson...? THE CHAIRPERSON: 23 MS. KRIS JOHNSON: I'm going to pass it off to 24 Ron Balsillie, for his questions.

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1 Balsillie...?

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2 MR. RON BALSILLIE: Right. I just have one

THE CHAIRPERSON:

3 (1) question that wasn't answered last night. And could you

Thank you.

Mr.

- 4 tell us, please, what is the present value of your existing
- 5 discovered diamond reserves, on an undiscounted and before
- 6 tax basis?
- 7 THE CHAIRPERSON: Thank you. Mr.
- 8 McConnell...?
- 9 MR. JOHN MCCONNELL: Mr. Swiderski will
- 10 answer.
- 11 THE CHAIRPERSON: Thank you. Mr.
- 12 Swiderski...?
- MR. ANDY SWIDERSKI: Thank you, Mr. Chairman.
- 14 Andy Swiderski, with Terriplan. The -- the estimated total
- 15 resource life of the mine is 32.34 million karats, with an
- 16 estimated current market prices, approximate value of 3.913
- 17 million, Mr. Chairman.
- MR. RON BALSILLIE: Thank you, that's it.
- 19 THE CHAIRPERSON: 3.193 billion. Thank you.
- 20 Thank you, Mr. Balsillie.
- 21 Fisheries and Oceans Canada...?
- Dogrib Treaty 11...?
- 23 Canadian Arctic Resources Committee, Mr.
- 24 O'Reilly...?
- MR. KEVIN O'REILLY: Thank you. A couple of

- 1 questions. The first one is with regard to a technical
- 2 memorandum that De Beers submitted to the Board on February

- 3 the 28th, it's titled, Overview of Project Milestones and
- 4 Monitoring and Management Programs for the Snap Lake Diamond
- 5 Project.
- Table 1, indicates that De Beers anticipates
- 7 completing negotiations on a socio-economic agreement by June
- 8 the 3rd, and finalizing the Impact and Benefit Agreements on
- 9 the same date.
- 10 I'm just wondering, are these dates still good
- 11 for De Beers, is that what they anticipate?
- 12 THE CHAIRPERSON: Thank you. Mr.
- 13 McConnell...?
- MR. JOHN MCCONNELL: Thank you. John
- 15 McConnell, with De Beers. We still think those dates are

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    goals, however, one of the biggest problems has been
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    capacity, in both government and the Aboriginal communities.
                   And just the ability to get people together to
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19
    meet to carry out these discussions and finalize things.
20
    they're probably now stretched targets, in terms of
21
    concluding agreements by those dates, but we still are
22
    committed to completing them prior to moving the project to
23
    construction.
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                   Mr.
```

25

O'Reilly...?

58

```
1
                                         Thank you. I do have a
                   MR. KEVIN O'REILLY:
 2
   couple of other -- a few other questions, here.
                                                     In Mr.
 3
   Swiderski's presentation, on the 6th slide, he indicates that
   De Beers has already invested some $100 million into the Snap
 4
5
   Lake Diamond Project.
6
                   I assume this is the investment after the
7
   purchase? And what was the purchase price for the property,
8
   or is that something that can be disclosed?
9
                   THE CHAIRPERSON:
                                      Mr. McConnell...?
                                        John McConnell with De
10
                   MR. JOHN MCCONNELL:
11
           This is the actual investment in the exploration
   process, to date. It does not include the purchase price.
12
13
                   However, I don't think the purchase price is
14
                   The purchase of Winspear and Aber's (phonetic)
   confidential.
15
    share in the project was something in the order of $500
16
   million.
17
                   THE CHAIRPERSON:
                                      Thank you.
                                                  So, with the
18
    five hundred (500) plus the hundred (100), then, the total
19
    expenditures to date has been approximately 600 million?
20
                   MR. JOHN MCCONNELL:
                                         That's correct.
21
                                     Thank you.
                   THE CHAIRPERSON:
22
   O'Reilly...?
23
                   MR. KEVIN O'REILLY:
                                         Thank you.
   in Mr. Swiderski's slides, there's so many I don't know
24
```

which -- I guess it's at the top of page 4, this is the two

```
(2) graphs showing -- bar graphs, showing the decline in
 1
 2
    income support payments in primary communities, and then
 3
    another one (1) with primary communities excluding
 4
    Yellowknife.
 5
                   And I'm just wondering whether these bar
 6
    graphs include -- it's my understanding that the Government
 7
    of the Northwest Territories claws back or reduces social
 8
    assistance payments by the equivalent amount of impact and
 9
    benefit agreement payments that may be made to Aboriginal
10
    communities.
                   So does this -- how does -- does this bar
11
12
    graph actually account for that?
13
                   THE CHAIRPERSON:
                                      Mr. Swirderski...?
14
                   MR. ANDREW SWIRDERSKI:
                                            Thank you, Mr.
15
               Andy Swirderski with Terriplan.
                                                The information
16
    that is projected in our presentation is from published
    sources, from the GNWT. I do not have any information with
17
18
    respect to whether that includes or excludes claw backs.
19
                   THE CHAIRPERSON:
                                      Thank you, Mr. Swirderski.
20
    Perhaps you could put that to the Government of the Northwest
    Territories when they make their presentation, Mr. O'Reilly?
21
22
                   MR. KEVIN O'REILLY: Yes, thank you.
   another slide that I wanted to ask a question about, this is
23
```

```
1
                  And it talks about local labour, and that the
2
   assumptions that were used in the modelling, and it says:
3
                    "Construction, 40 percent, operations and
4
                    closure at 60 percent."
5
                  Are these targets, then, that De Beers is
  prepared to commit to in a socio-economic agreement?
6
7
                  THE CHAIRPERSON: Mr. McConnell...?
8
                                        Thank you, Mr. Chairman.
                  MR. JOHN MCCONNELL:
```

at the top of -- it's the first one (1) on page 6. And the

title of the slide is, 'Model Assumptions and Projections.'

I guess much has been made, both by the GNWT and others, 9 certainly in the technical session and in opening 10 presentations this week, about De Beers willingness to --11 12 willingness or unwillingness to commit to employment targets. 13 I think, to a certain extent, we've taken a 14 different approach on employment targets, and that's based on a -- a number of things. First, is my experience at 15 Nanasivik (phonetic), that targets can sometimes become 16 17 stumbling blocks if they're un -- unrealistic. And they can 18 become dis-incentives in striving for higher levels. 19 Second, targets, on their own, can have a 20 negative impact of they're not managed properly. 21 For example, we hear in the communities now, that, don't be hiring kids that are in Grade 10 and 11. 22

Don't come into our community and offer them jobs as truck

61

25 So that is a possible negative impact of

drivers. We want them to finish high school.

1 imposing targets on an industrial operation.

23

24

6

7

8

- And third, I guess part of our reluctance has been that we haven't understood, really well, what the employment capacity would be in the area post-Diavik construction.
 - Now, this all said, in the -- Mr. O'Reilly's correct, in our economic analysis we did make projections of 40, 60, 60 percent northerner employment during construction, operation and closure.
- I guess, based on the more recent information such as the capacity analysis carried out by Terriplan, the announced closure of the Miramar Con Mine in 2005 and, kind of, anecdotal evidence of the success of our recent apprenticeship bridging program, you know, we are -- we feel that those estimates that we've made in the economic analysis can be met and are willing to commit to those targets.
- But, you know, we have gone a step further, we think, with the HRD strategy that we've put together. We feel that this is a real opportunity to move forward with and ensure that there are -- that we can surpass those goals and

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21 that there are both northerner and Aboriginal participation
22 in the project at all operational and management levels
```

23 throughout the twenty-five (25) year life of the mine.

THE CHAIRPERSON: Mr. O'Reilly...?

MR. KEVIN O'REILLY: Sorry, I guess I wasn't

- 1 quite sure. Was that a yes or a no then? 2 THE CHAIRPERSON: Up to you to make up your 3 mind, Mr. O'Reilly. 4 MR. KEVIN O'REILLY: Okay. Maybe I'll ask it 5 Is De Beers then prepared to commit to these again then: targets in a socio-economic agreement? 6 7 THE CHAIRPERSON: Mr. McConnell...? 8 MR. JOHN MCCONNELL: John McConnell with 9 Yes. We feel very comfortable that we can meet De Beers. 10 those estimates. 11 Thank you. THE CHAIRPERSON: 12 Mr. O'Reilly...? 13 MR. KEVIN O'REILLY: I'm very pleased to hear 14 that and I think that's the first time we have that 15 commitment from the Company.
- One (1) further question on the last set of slides -- the set of slides from Mr. Swiderski, the very last
- 18 slide shows, I think it's corporate income tax from the
- 19 Government of the Northwest Territories -- or that would
- 20 accrue to the Government of the Northwest Territories, and
- 21 does that figure reflect, I believe, last year in June the
- 22 territorial government reduced the corporate tax rate, if I
- 23 remember correctly I think it was from 12 to 10 percent which
- 24 is about a 7 percent drop cumulatively.
- But does this figure actually reflect that

```
drop in the corporate tax rate?
 2
                                     Mr. Swiderski...?
                   THE CHAIRPERSON:
 3
                   MR. ANDY SWIDERSKI: Mr. Chairman, Andy
 4
    Swiderski with Terriplan Consultants. The change in the
5
   GNWT's corporate tax structure was from 14 to 12 percent and
6
    second, the adjustments to this figure do not include that --
7
    that minor reduction.
8
                                      Thank you.
                   THE CHAIRPERSON:
9
   Mr. O'Reilly...?
                   MR. KEVIN O'REILLY: Thanks.
10
                                                  I quess it's
   more than just a minor reduction although the marginal rate
11
   was from fourteen (14) to twelve (12) that's actually a
12
    7 percent decrease in the -- in the rate but we won't quibble
13
14
   about that.
                   I did want to ask one (1) other question of
15
16
   De Beers and it relates to the handout that we've got from
17
    the Government of the Northwest Territories on their socio-
18
    economic presentation and maybe I'm jumping the gun a bit,
19
   but I'm afraid that if my colleagues at the territorial
20
    government don't ask this question, it may not get asked.
21
                   So, on their over -- or their PowerPoint
22
   presentation there's some discussion of energy sources for
23
    the Snap Lake mine and it mentions in here that De Beers
24
   utilised low sulphur fuel in its air emission predictions and
25
    that, I guess, was the basis for their modelling.
```

```
fuel at the site?
 2
 3
                   THE CHAIRPERSON: Mr. McConnell...?
 4
 5
                         (BRIEF PAUSE)
 6
 7
                   MR. JOHN McCONNELL: John McConnell with De
 8
            I -- I guess I'm not exactly sure, but I will find
 9
    out, and get back to the Board with the answer to that
10
    question later in the day.
11
                   THE CHAIRPERSON: Thank you, Mr. McConnell.
12
   Mr. O'Reilly...?
```

Is De Beers actually going to use low sulphur

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13
                   MR. KEVIN O'REILLY: Okay, yeah, I'd -- I'd
   appreciate the hearing back, and if they will prepare to make
14
15
    that commitment, I think it would be a helpful one (1).
16
                   I think my colleague just had a few questions
17
   as well.
              Thank you.
18
                   THE CHAIRPERSON: Okay, that being the case
19
    then, we will take a coffee break. It's now 10:30.
20
21
    --- Upon recessing at 10:30 a.m.
22
    --- Upon resuming at 10:43 a.m.
23
24
                   THE CHAIRPERSON: Okay, we'll now resume the
```

25 Hearing. And we had questions from CARC for the proponent?

65

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1
                         (BRIEF PAUSE)
 2
3
                                      Thank you.
                   THE CHAIRPERSON:
4
   Montgomery...?
5
                   MS. SHELAGH MONTGOMERY: Thank you. Shelagh
6
   Montgomery, CARC. I have a quick question, it's based on
   some of the information presented during Andy Swiderski's
7
8
    talk, specifically page 6, the slide in the top right corner,
9
    'Canada Impacts'.
10
                   And I'm just curious, in the annual operations
   column we have a value for average annual expenditure of
11
   about 120.7 million. Total expenditure, just above that,
12
13
   over the twenty-two (22) years of anticipated operations is
14
    indicated as not available or not applicable.
15
                   I'm just curious would that value simply not
16
   be simply more or less twenty-two (22) times a hundred and
17
    twenty point seven (120.7)?
18
                   THE CHAIRPERSON:
                                      Mr. Swiderski...?
19
                                         Thank you, Mr. Chairman.
                   MR. ANDY SWIDERSKI:
20
   Andy Swiderski with Terriplan. The -- the figure that
   Dr. Montgomery refers to is that -- it's not applicable in
21
   the sense that the intent of the 120.7 million in annual
22
23
   operating costs generally will -- will be a consistent
```

pattern over the twenty-two (22) years.

- 1 figure available, I will provide that momentarily, Mr.
 2 Chairman. The basis equation is, as Dr. Montgomery outlined,
 3 it is a factor of about twenty-two (22) years but there are
- 4 some adjustments depending on what part of the year
- 5 construction and operations start. But generally that is the
- 6 pattern. And it is contained in the full EA submission.
- 7 MS. SHEILA MONTGOMERY: Okay. Sheila
- 8 Montgomery, CARC. So the follow up then to that is, if it's
- 9 approximately one-twenty point seven (120.7) times twenty-two
- 10 (22) that's about 2.7 billion over twenty-two (22) years.
- 11 We heard that the estimated -- the value of
- 12 what's anticipated to be mined at De Beers over its lifetime
- 13 is about 3.9 billion so the anticipated -- and that doesn't
- 14 even include taxes and other, sort of, deductions from that
- 15 amount.
- 16 That ends up with a positive amount of about
- 17 1.2 billion over twenty-two (22) years, is that what's
- 18 anticipated, that would be about 5 million per year?
- 19 THE CHAIRPERSON: Thank you.
- 20 Mr. Swiderski...?
- MR. ANDY SWIDERSKI: Thank you, Mr. Chairman.
- 22 The -- the point with regards to what's left over is a rather
- 23 complicated accounting question and I am not -- I am not
- 24 qualified as an accountant to address that.
- 25 But, essentially, once -- once you take a look

- 1 at the operating costs, take -- take off corporate taxes,
- 2 mineral royalties, depreciation on the operations, that is
- 3 essentially what you're left with, Mr. Chairman.
- 4 THE CHAIRPERSON: Thank you. Okay. Next up,

- 5 Government of Northwest Territories, any questions for the
- 6 Proponent?
- 7 MR. GAVIN MORE: Gavin More, Northwest
- 8 Territories. We have no questions. But I would -- we would
- 9 like to make one (1) remark for the record and I'd like to
- 10 introduce Lesley Allen, Deputy Minister for Education,
- 11 Culture and Employment.
- 12 THE CHAIRPERSON: Okay. Keep it short
- 13 please. Thank you.
- MS. LESLEY ALLEN: Thank you,
- 15 Mr. Chairperson. As -- as they said, I'm Lesley Allen from
- 16 the GNWT. Just a point of clarification.
- We are relieved that there is now a commitment
- 18 by De Beers to employment targets. This is the first time we
- 19 have heard this and we are looking forward to confirming this
- 20 through the socio-economic process. Thank you.
- 21 THE CHAIRPERSON: Thank you. Lutsel K'e Dene
- 22 First Nation, Ms. Catholique...?
- MS. FLORENCE CATHOLIQUE: Massi. I have
- 24 several questions. First question was -- was -- there was
- 25 mention of the increase in income in the affected communities

- 1 and I was just wondering is the data that was used to show
- 2 this for our community depicted the total membership of the
- 3 First Nation at home or also membership that were living
- 4 elsewhere?
- THE CHAIRPERSON: Mr. Swiderski...?
- 6 MR. ANDY SWIDERSKI: Thank you, Mr. Chairman.
- 7 Andy Swiderski with Terriplan. Ms. Catholique's question is
- 8 a fairly straightforward response. The information which --
- 9 which we submitted to the Board was based on tax filings, and
- 10 tax filings are rooted to the permanent address of the filee.
- So, the question is the income that's
- 12 attributed to the community of Lutsel K'e is for those who
- 13 are resident there, Mr. Chairman.
- 14 THE CHAIRPERSON: Thank you. Ms.
- 15 Catholique...?
- MS. FLORENCE CATHOLIQUE: Also, the -- the

- 17 next -- thank you, Mr. Chairman. The next question is, when
- 18 did the representatives of De Beers come to visit our
- 19 community to collect the data that has been presented on --
- 20 on our community, and -- and what type of -- what type of
- 21 data was collected, and who -- who is the person that was met
- 22 with?
- THE CHAIRPERSON: Thank you. Mr.
- 24 Swiderski...?
- MR. PETER HOMENUCK: Mr. Chairman, Peter
 - 69
 - 1 Homenuck. The -- that information is outlined in the
 - 2 environmental assessment, and we can provide full details,
- 3 but I would just mention that I have just in front of me,
- 4 records of about eight (8) meetings, and we met with a number
- 5 of people, that's Chief, and Council members, Band Staff,
- 6 Elders, had a community meeting, and I can provide all the
- 7 dates.
- 8 THE CHAIRPERSON: Thank you. Ms.
- 9 Catholique...?
- MS. FLORENCE CATHOLIQUE: Just on that
- 11 question, was that for the socio-economic specifically, or
- 12 was it just meetings in general of other sources?
- THE CHAIRPERSON: Mr. Homenuck...?
- MR. PETER HOMENUCK: Yes, Peter Homenuck.
- 15 The meetings I'm referring to, all but one (1) were with
- 16 respect to the socio-economic information gathering
- 17 information, information checking, verification.
- 3,
- 18 THE CHAIRPERSON: Thank you. Ms
- 19 Cathlolique...?
- MS. FLORENCE CATHOLIQUE: Okay. Next
- 21 question. There is also mentioned in your presentation the
- 22 -- the continuation of the -- our culture, and I just want to
- 23 know, how does De Beers see how they're going to be doing
- 24 that?
- THE CHAIRPERSON: Mr. Homenuck...?

I don't know which

```
1
                   MR. PETER HOMENUCK: Yes, Peter Homenuck.
 2
    Beers will contribute it to promoting traditional values and
   culture in a number of ways. They've made commitments to,
 3
 4
    for example, providing country food at the site.
 5
                   They've made commitments to ensure that there
 6
    is cross-cultural training.
                                 They've indicated they will en
 7
    -- engage in assisting with providing information to school
 8
    systems, as that might be appropriate, and in -- in effect,
    what they will discuss in IBA negotiations with communities.
 9
10
                   THE CHAIRPERSON:
                                      Thank you.
11
    Catholique...?
12
                   MS. FLORENCE CATHOLIQUE:
                                              There was also, in
13
    your presentation, that provisions would be made in -- as an
    indirect effect of the development on our -- on the social
14
15
    services, leading towards healthy families, and I was kind of
16
    wondering, how that was going to lead to healthy families,
17
    because in our community, we know that social service does
   not lead to healthy families.
18
19
                   It's only a band-aid to -- to not going
    anywhere, and I -- I don't really understand how -- of what
20
21
    you -- what you're -- what -- what it is that you're talking
    to in regards to social services.
22
```

23 I would have thought it would have been better to -- to say -- lead to healthy families would have been 24 education, support. So, just a clarity of that -- that one 25

```
(1), please?
2
                  THE CHAIRPERSON:
                                      Thank you.
                                                  {
m Mr} .
3
   McConnell...?
4
                  MR. JOHN McCONNELL:
                                         Thank you, Mr. Chairman.
5
   I -- I don't think there was a question there. It was more
6
   of a comment, or statement.
7
                                      Ms. Catholique, would you
                  THE CHAIRPERSON:
8
   like to try again...?
```

MS. FLORENCE CATHOLIQUE:

1

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10
    slide that is, but there is a slide there that mentions, I
11
    guess, it was in Peter Homenuck's presentation of -- fourteen
12
    (14), slide 14.
13
                     "Analysis indirect impacts with
14
                     implementation of the impact measures --
15
                     impact management measures, indirect
16
                     impacts on people and communities will
                     include provisions of social support
17
18
                     services leading to healthy individuals,
19
                     families and communities."
20
                   And I'm -- I'm just wondering, what does the
   provisions of social support service mean?
21
22
                   THE CHAIRPERSON:
                                      Thank you.
23
   Homenuck...?
24
                   MR. PETER HOMENUCK: Yes, Peter Homenuck.
25
    The point that's being referred to is that, there's a
```

1 recognition that community support services are things that 2 are needed in the primary communities. This was raised in 3 the various meetings that we had. 72

We fully recognize that that's a primary responsibility of government, but De Beers is prepared to assist in any way they can with respect to providing counselling, for example, for mine employees, of employee families, and counselling at the site.

But another element is clear recognition. And your point about education, in terms of broad healthy individuals and communities, there's a range of educational activities that could be undertaken. And a whole series of wellness initiatives have been identified for consideration and for discussion with the communities.

THE CHAIRPERSON: Thank you. Ms.

16 Catholique...?

4

5

6

7

8

9

10

11 12

13

14

MS. FLORENCE CATHOLIQUE: Marci, Mr.

18 Chairman. There was also mention in your presentation a

19 liaison person? I want to know if that liaison person is

20 going to be something similar to the liaison person that we

21 had for BHP, which is only one (1) person? And in the

- 22 Diavik one (1), it was a person that was hired before the --
- 23 our IBA implementations could be done, and that person did
- 24 not -- either of them did not speak our language.
- 25 And I -- will the person -- will it just be

- 1 one (1) liaison person, or will it be a liaison person for
- 2 each of the Aboriginal groups that have a specific language?
- THE CHAIRPERSON: Thank you. Mr.
- 4 McConnell...?
- 5 MR. JOHN MCCONNELL: John McConnell with De
- 6 Beers, Mr. Chairman. We've committed to two (2) liaison
- 7 personnel. We are faced with the problem of human resources
- 8 in terms of what languages they'll be -- they'll speak.
- 9 However, it is certainly our preference that,
- 10 of the two (2), one (1) would be fluent in Chipewyan and one
- 11 (1) would be fluent in Dogrib.
- 12 THE CHAIRPERSON: Thank you. Ms.
- 13 Catholique...?
- 14 MS. FLORENCE CATHOLIQUE: Last question.
- 15 There was also mentioned in the presentations that some
- 16 contracts have been led. And I -- I just want to know if any
- 17 of those contracts are held with Lutsel K'e and which ones
- 18 are they?
- THE CHAIRPERSON: Mr. McConnell...?
- MR. JOHN MCCONNELL: John McConnell. The
- 21 contracts referred to were during the advanced exploration
- 22 program, which concluded in August of 2001. So there are no
- 23 outstanding or ongoing contracts right now.
- But the contracts that were in place with
- 25 Aboriginal groups during the AEP included EKATI Site

74

1 Services, Dogrib Development Corporation, and a joint venture

```
2
    -- help me out here, Nahanni Construction.
 3
                   THE CHAIRPERSON:
                                      Thank you.
4
                   MS. FLORENCE CATHOLIQUE: Marci.
                                                      That's all
5
    I have.
6
                   THE CHAIRPERSON: Thank you.
                                                  Before we move
   to the next presentation, which is by the Yellowknives Dene,
7
8
    I have a number of questions from the Board.
9
                   There is a lot of talk about employment, Mr.
               And for the record, the Board would like to know
10
   McConnell.
    if De Beers will be paying transportation costs for employees
11
   who are living outside of the Northwest Territories, to and
12
    from pickup points in the Northwest Territories? And if
13
    there are going to be exceptions for the criteria?
14
15
                   MR. JOHN MCCONNELL:
                                         John McConnell with
16
               No. We won't be paying transportation costs
17
    outside of the NWT. Point of hires will be within the NWT.
18
                   THE CHAIRPERSON:
                                      Thank you, sir.
                                                       I
19
   understand that there was a list of community meetings in the
    EIA, have De Beers updated this list since the filing of the
20
```

THE CHAIRPERSON: Thank you, sir. The Board

There has been ongoing meetings and we would be quite happy

EIA and if you haven't, would you be prepared to do so?

JOHN MCCONNELL: We have updated it.

75

MR.

to file that with the Board.

2122

23

24

1 understands that you're presently negotiation IBA's with 2 affected communities and while the contents of those IBA's 3 are private, could the Proponent please advise the status of 4 the negotiations? 5 MR. JOHN MCCONNELL: John McConnell with 6 I quess, status is always a difficult thing in terms of gauging it, say, from zero (0) to ten (10). 7 8 you're correct, we are in active negotiations with Dogrib Treaty 11 Council, the Yellowknives Dene representing N'Dilo 9 and Dettah, Lutsel K'e First Nation and the North Slave Metis 10 11 Alliance.

I'll start with the Dogrib Treaty 11 Council.

13 We've had negotiations with the Dogrib, actually going back

- 14 to my days with Winspear. So back to 1999. A lot of
- 15 discussions around Dogrib being involved as an equity partner
- 16 in the project and there's been various meetings up until, I
- 17 guess, the end of 2002.
- 18 Presently, we have had very few discussions
- 19 with them. As you can understand, they've been very focussed
- 20 on their land claim negotiations which are far more important
- 21 to them than focussing on discussions on a diamond mine
- 22 development.
- However, those negotiations are coming to a
- 24 close with the Government of Canada so there has been
- 25 indications that -- from the Dogrib that they would like to

1 get back to the table and we would, as I said earlier, hope

76

2 to wrap those negotiations up with a -- an agreement as soon

3 as possible.

- 4 Similarly, with the North Slave Metis
- 5 Alliance, we've made very good progress on negotiations of an
- 6 IBA with them. Up until early this year, I think as people
- 7 know, there is a new election for a new board and officers
- 8 this weekend.
- 9 It was at the request of their legal counsel
- 10 that we suspended negotiations in November until the new
- 11 board of directors was put in place. So we'd anticipate that
- 12 negotiations there will pick up once the new board and
- 13 officers are in place.
- 14 The Yellowknives Dene, we, I guess, if you
- 15 were, as I said, measuring it from one (1) to ten (10), I
- 16 would characterise it as maybe being around seven (7) to
- 17 eight (8) in terms of negotiation.
- There are a number of components of these
- 19 negotiations as we've discussed in the past, financial,
- 20 training, employment, business opportunities and many of
- 21 those aspects have been finalized, particularly wording of an
- 22 agreement has been finalized.
- However, we are down to the most difficult
- 24 area which is always the financial component and we have a
- 25 number of meetings scheduled over the course of the next two

```
1
    (2) months and we would hope to address those concerns there
 2
    and hopefully reach agreement.
 3
                   Lutsel K'e, following very similar format to
 4
    that of the Yellowknives Dene in terms of the agreement.
 5
    And, I guess, again, characterising it from one (1) to ten
    (10) we're probably around five (5). And -- we have agreed
 6
 7
    on a number of areas, but there's a lot of work to be done
 8
    there yet.
 9
                   And, again, we have a number of meetings
    scheduled over the next couple of months and we would hope to
10
    conclude those as soon as possible.
11
12
                   THE CHAIRPERSON:
                                      Thank you, sir. For Mr.
13
    Swiderski, in your slide presentation, on page 28, titled,
14
    Regional Labour Market, you say:
15
                     "Labour market conclusion: regional labour
16
                     supply sufficient to meet cumulative
17
                     demand, sufficient to meet cumulative total
18
                     labour demands, sufficient to meet
19
                     cumulative demand for both total and direct
20
                     mine jobs. The analysis further validates
                     the modelling labour assumptions and
21
22
                     projections."
23
                   On page 31, it says:
24
                     "Of the percentage estimated to be resident
```

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1 (1/2) are likely to be recruited from
2 outside the NWT, given the current
3 challenging labour force supply shortage."
4 How do you reconcile those two (2) statements,
5 Mr. Swiderski? On one (1) hand, you seem to be saying
6 there's enough, and two (2) pages later, you say there's a
```

in the Northwest Territories, one half

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shortage?
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- 8 MR. ANDY SWIDERSKI: Thank you, Mr. Chairman,
- 9 Andy Swiderski. The -- the approach that -- that was taken
- 10 towards the regional labour market analysis was a very
- conservative one (1). 11
- 12 What was tabled, Mr. Chairman, was basically a
- 13 The -- the practical reality is that numerical analysis.
- 14 while the numbers and bodies numerically are there, there --
- there will always be some -- some sense of -- of maximizing 15
- 16 recruitment, and retention.
- Just because we have bodies, does not -- does 17
- 18 not necessarily translate into everybody wanting to work in
- 19 this type of industry, or allied industries.
- 20 So, it's -- it's an attempt to try and
- 21 communicate that while the numbers are there, it is -- it is
- not to be taken for granted, which again, is part of the 22
- 23 strategy to -- to have ancillary training, and human resource
- development programs. 24
- 25 THE CHAIRPERSON: Thank you, sir. Mr.

McConnell, could you provide the Board with a prediction of 1

the -- the dollar value, and the percentage of total contract 2 3

spending by De Beers that they propose to do in the Northwest

Territories for construction operation and closure phases?

6 (BRIEF PAUSE)

8 THE CHAIRPERSON: This question, by the way,

9 is a follow-up to your written response, that you would

provide that information at the Hearing. 10

11 MR. JOHN McCONNELL: Thank you, Mr. Chairman.

12 In our EA, we committed to maximizing purchasing goods and

13 services -- services that, you know, can be reasonably, and

14 competitively sourced in the NWT.

15 Now, our projections are that during

16 construction, those -- those dollar values will be

approximately 35 to 45 percent of the projected construction 17

18 costs.

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And, during the operations phase, those
numbers would be between 50 and 60 percent of the annual
operating costs.
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Now, we think one (1) of the advantages of a third diamond mine is that it does bring more business to the NWT, because now with three (3) operating diamond mines in the area, it makes more sense for some of the smaller

- 1 contracting outfits to relocate here.
- So, those numbers could increase over the life of the mine, and certainly, you know, we will be making every effort to increase that through a number of avenues,
- 5 including having a resident business development manager that
- 6 is there, not only to communicate what the opportunities are
- 7 with De Beers, but to be there to assist, particularly
- 8 Aboriginal companies in, you know, how to bid on contracts,
- 9 how to put business plans together, so that they're
- 10 encouraged to participate in the business opportunities
- 11 provided by the ongoing operation.
- 12 THE CHAIRPERSON: Thank you, sir. Could you 13 give us a dollar value for those two (2) numbers, and with
- 14 the understanding that it's a prediction.
- MR. JOHN MCCONNELL: The -- it'll be -- that
- 16 percentage will be in relation to, during construction, 269
- 17 million, operations, 120 million, annually. And at closure,
- 18 25 to 35 million annually.
- 19 THE CHAIRPERSON: Thank you, sir. And I only
- 20 have one (1) final question before we proceed to Yellowknives
- 21 Dene. I'm somewhat surprised nobody asked it, but I will.
- Could you please state for the record, De
- 23 Beers position on the supply of rough diamonds to the
- 24 Northwest Territories market?
- 25 MR. JOHN MCCONNELL: John McConnell with De

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Beers. During the technical sessions we made the commitment to try and work with the GNWT to come up with a facility for the provision of rough, to one (1) or more NWT cutters and polishers. So that commitment stands. And we're presently working with the GNWT to sign an agreement with that regard.

THE CHAIRPERSON: Thank you, sir. We'll now move on to the Yellowknives Dene First Nation.
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9 (BRIEF PAUSE)

MS. RACHEL CRAPEAU: My name is Rachel Crapeau, Manager of Land Environment Program for the Yellowknives Dene First Nation.

I approached our Health and Social Services
Development Program at the Yellowknives Dene First Nation in
November and December, during the technical sessions, and
asked them to put together a paper towards the Public
Hearing. And they did put something together.

Also, from the Land Environment office, we provided information to the Board regarding our comments on health and social impacts. And therefore, we're going to start with Tim Byers, whose going to present our Land Environment issues.

With me at the table I have Sharon Thomas, she works with our Health and Social Program. And with her,

1 beside her, is Celine Charlo, she works with the Health and

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Social Program by dealing with the cultural issues for the

3 community.

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6 7 She helps young people and older people go out on the land and -- and provide cultural activities, learning, training in that -- in those areas. And that's Celine's part of the work.

The other person for our community is Alice
Abel, who is a counsellor. And she worked at the Nachiseque
(phonetic) Centre in Hay River in the past. And we're happy
to have her working with our First Nation because she's a

- 12 member of our First Nation. And I remember growing up with 13 her in Wool Bay.
- And she's worked and helped a lot of the people in our communities, counselling services and she's been facilitating and implementing and helping the young
- 17 people get help, over the years.
- So we'll start off with Tim Byers and then
- 19 we'll go to our report that we -- we prepared for you, today.
- 20 And I passed around to you and put it in your table. Thank
- 21 you.
- THE CHAIRPERSON: Thank you, Ms. Crapeau.
- 23 Mr. Byers...?
- MR. TIM BYERS: Tim Byers for Yellowknives
- 25 Dene. The Mackenzie Valley Resource Management Act

1 provision 115(b) calls for the protection of not only the

- 2 economy of northerners but also their social and cultural
- 3 well being.
- 4 Employment training and social programs are
- 5 important benefits to the Yellowknives Dene from development
- 6 but just as important are the safeguarding of the present
- 7 quality of life in our communities.
- 8 Yellowknives Dene relatively -- their
- 9 relatively peaceful existence and community values could come
- 10 under indirect pressure from the same development that
- 11 contributes to the local economy.
- 12 An important factor in this proposed mine that
- 13 could possibly impact Yellowknives Dene quality of life is
- 14 uncontrolled migration of many more people into Akaitcho
- 15 lands.
- The GNWT wants De Beers to encourage southern
- 17 employees to remain in the north and I would refer you to the
- 18 GNWT technical report of February 2003 on that. This
- 19 technical report of the GNWT's also quoted from the Bureau of
- 20 Statistics' predictions that the NWT will require a total of
- 21 about fourteen hundred and sixty-eight (1468) new houses or
- 22 apartments by the year 2008, just five (5) years from now.
- 23 There is no estimate provided of what

percentage of these housing units will be in Yellowknife and 24

25 area. However, if we consider that about two-thirds of these

1 homes would be needed in Yellowknife, given De Beers

- 2 examination of GNWT and Stats Canada's data that shows
- Yellowknife received 60 percent of all migration into the NWT 3
- 4 in recent years, then housing would be needed for about nine
- 5 hundred and eighty (980) more families than presently live
- 6 here.

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7 De Beers predicts that their contribution to 8 this total immigration will be 10 percent. So, in other words, ninety (90) to one hundred and five (105) new jobs 9 during operation will be taken by people who migrate into 10 Yellowknife and subsequently live here. 11

De Beers also anticipates significant immigration into the Northwest Territories and I quote "The GNWT may receive \$84.5 million from per capita funding through increased population from migration into the NWT over the life of the Snap Lake Diamond Project." Cumulative social impacts contributed by this

19 development and others have not been adequately evaluated. 20 The foreseeable negative impacts on Akaitcho lands and 21 communities from immigration of many new workers and their 22 families are unknown.

23 We know that increasing population, especially within a short time period, being new land use challenges. 24

25 We would assume, for instance, that many or most new

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- residents into the area will have or soon acquire their own 1
- snowmobiles. Most, as well, may want to hunt. 2
- 3 So, will the land and wildlife in Akaitcho

4 areas be able to withstand the added pressures of increased 5 snowmobile traffic on existing trails or will new trails have 6 to be created? Will there be increased hunting pressure from 7 numerous additional hunters on our lands?

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There's anxiety based on previous experiences over some social pressures arising from a larger workforce entering the communities. Some Aboriginal people from other northern communities who will work at Snap Lake may not feel entirely comfortable in Yellowknife due to its size or cultural differences.

Consequently, these workers may go to smaller nearby communities of N'Dilo and Dettah to spend all or part of their time off. Since these communities lack the resources to accommodate many new visitors, there is pressure to house these people in -- in community homes. This can create certain strains for community members.

Thus, we strongly recommend that De Beers investigate A, whether Aboriginal communities have the ability and infrastructure needed to absorb an influx of new residents, and B, whether an increase in the local human population will put any new pressures on the land's renewable resources, and wildlife.

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Yellowknives Dene cannot support the construction of Snap Lake project before these cumulative effects on the communities are assessed.

In the realm of increasing income gaps between rich and poor, one (1) cumulative impact of big developments like mines, is that the sudden larger incomes of mine employees cannot be shared by everyone in the community.

This results in a larger gap between rich and poor families. During the economic boom times, the people who aren't receiving the higher incomes will suffer economically, due to inflation of the cost of goods and services that only the people with good paying jobs may be able to afford.

14 This is not a problem that is unique to the 15 north. Widening gaps between rich and poor are experienced

16 wherever there are new sources of high incomes that only part of the population can benefit from.

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And finally, from my portion of our presentation, the disruption of education. Another impact from the mines is that young people feel increased pressure to leave school and get a job with the mine, rather than completing their education.

Intelligent and talented young people who could follow such career paths, as medicine, biology, social work, law, these young people will often be lured away from

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1 the dreams of college by big money offered by mines.

So, once all the mines have shut down, will the people trained in the new mining technology, they seem to have two (2) choices awaiting them. Either continue their education where they left off before their mining career, or leave the NWT to pursue mining jobs elsewhere once these mines shut down.

8 Thank you very much for your time.

THE CHAIRPERSON: Thank you. Ms. Crapeau...?
MS. RACHEL CRAPEAU: This paper was put

together by Health and Social Development Program for communities.

In our paper, in the needs assessment, the Yellowknives Dene First Nations members and leaders are concerned about the impacts the mines have had on the health of its members working at the mines, and their families.

The Yellowknives Dene First Nations population is approximately at eleven hundred (1100) members, and the social issues in these communities are many, and include the following.

In my paper, I've got a list of twenty-one
(21) items, starting with financial problems, unemployment,
gambling, drugs and alcohol problems, family violence, mental
health issues, child abuse and neglect, lack of affordable
housing, high STD rates, criminal activity and violent

- 1 crimes, high level of suicide ideation, issues on residential
- 2 schools, loss of culture and language, grief and loss issues
- 3 with FAS/FAE and NAS/NAE, child witnessing violence,
- 4 dysfunctional relationships, teen drop-outs at schools,
- 5 sexual assault and abuse in -- and incest, teen pregnancies,
- 6 and homelessness.
- 7 These are items that we identified as items
- 8 that needed work, but the diamond mines, you know, although
- 9 they provide employment for many of our members, have led to
- 10 exacerbation of many of these social problems. And we're
- 11 talking about other mines in the past too.
- 12 Members now have access to large sums of
- 13 money, but in most cases, not -- they are not educated in
- 14 financial planning.
- 15 Large amount of money are avail -- readily
- 16 available, and some of our members have serious problem, not
- 17 only with alcohol, but other easily accessible illegal drugs,
- 18 such as cocaine, crack, and other addictive narcotics.
- 19 Gambling is also a major problem with our
- 20 members. There is no intervention available for those
- 21 members who have a gambling addiction.
- 22 This area for counseling is seriously under-
- 23 funded, and this paper addresses the need for those members
- 24 who need counseling and treatment in this area.
- The increased alcohol and drug use, the

1 increased gambling, and the two (2) week schedules of being

- 2 in and out of the communities can -- can negatively effect
- 3 spousal and family relationships.
- 4 The increased workload for the family member
- 5 not working at the mines has, in many cases, led to
- 6 frustration and fatigue for the spouse.
- 7 When the working spouse returns to the home,
- 8 dramatic shifts are required in the dy -- in the dynamics of

- 9 the family.
- 10 Many of our members have a difficult time
- 11 adjusting to these necessary changes. And in some cases,
- 12 this results in increased family violence, and abuse of
- 13 alcohol and other drugs.
- 14 This interruption also results in the loss of
- 15 culture and language, if there is no concerted effort to
- 16 maintain these when they return home.
- 17 Other problems created by employment at the
- 18 mines include daycare arrangements, especially if both
- parents work at the mine, or children are in the care of a 19
- single parent who works at the mines. 20
- 21 According to Les Harrison, some of the
- children in care with Health and Social Services are placed 22
- 23 in care, this because of lack of daycare planning and
- 24 provisions.
- 25 In summary, it is our belief that in order for

- 1 people to heal, they need to reconnect with their culture,
- 2 and heal from their wounds from within.
- 3 Many people drink to escape their feelings of
- shame, inadequacy, and quilt. The most difficult aspect of 4
- 5 programming is to convince the people in need to access
- 6 services that are available.
- 7 Providing counseling services in N'Dilo and
- 8 Dettah, and at the mine sites, would allow far more
- integrated approach with referral services to other agencies 9
- 10 and organizations located in Yellowknife.
- 11 On the land, healing and treatment programs
- 12 have been shown to be effective, and would allow for
- integration of services in a culturally relevant environment. 13
- 14 In the last few years, our statistics have
- 15 shown an increase in the number of people utilizing our
- services. 16
- 17 It is our belief that our members are more
- likely to benefit from services provide -- provided in a 18
- 19 culturally appropriate set -- setting.
- 20 It is our goal to provide, safe, responsive,

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- 21 and relevant programs in order to the meet the needs of the
- 22 Yellowknives Dene First Nation members, including those
- 23 members effected by resource development.

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- 24 Programs to target these -- those effected
- 25 people who work in the mining industry, need to be planned

- 1 and implemented included -- including on-site counselling and 2 support programs.
- A lack of the resources has prevented us from 4 implementing these needed programs, and thus reaching this 5 target population.
 - It is our belief that we need to have programs, including counselling programs, available in the communities of N'Dilo, Dettah, and on-site at the mine so that the Yellowknives Dene First Nation members and effected people can be encouraged to access these services.
- An integrated and adaptive approach. The Yellowknives Dene First Nation Health and Social Development program has provided health and social programs since 1994.
- 14 It has been obvious for a number of years that 15 the mining industry has negatively impacted our people.
 - Although the mines provide needed employment opportunities, but many social and health programs occur due to lack of -- lack of or poor financial planning and other life skills, needing enhancement.
 - Other health and social programs already existing in our communities lead to many of our members lacking skills to either work at the mines or continue their employment once hired on by the mines.
- One (1) of the main issues our members in the community, including those working at the mines are dealing

with, are issues related to family members who attended residential schools.

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Problems such as loss of culture and language has resulted in a sense of belonging, which can result in excessive alcohol and drug abuse, unemployment, relationship and family problems, violence, abuse, homelessness, et cetera. Cultural programs for re-establishing this feeling of belonging should become a priority for all community programs dealing with Aboriginal populations.

I think I made a typo. Anyway, our last and final comment on this. Therefore, it is our belief the Yellowknives Dene First Nation health and social development program can be adaptive, creative and planned for counselling services to be provided for the communities of N'Dilo, Dettah and on site at the mine.

This is what I worked on until 2:30 last night and I know there's some writing mistakes, but I think the message is clear. That we can try and do some helpful services and -- and be -- be there for our people who work in the mines and for other people who we can help like we've been doing.

And we did not have this kind of employment assistance programming that we could provide for people in the 1930's, '40's, during the years of Giant and Con Mines, during the years of all the other mines in the past.

And therefore, we realize, I -- I believe,
now, that we could do something about the problems that we
know -- we seem to know a lot about. I also remember one (1)
Elder woman telling me that, we've been dealing with alcohol
problems ever since Giant Mine started, ever since people
started working in mines.

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We -- we seem to know more about how to deal with our young people who -- who are having problems and we can talk to them and they'll listen to us because we are a family, we are related. Even though a son is not my son, he'll recognize me as an auntie and I could talk to the young person and give words of advice. And just a few words might

- 13 turn the person around.
- We now have people from the community working
- 15 in our health and social services program who probably could
- 16 do the same thing, today. We didn't have that kind of
- 17 program before.
- And I remember being a young person in Grade 8
- 19 in St. Pat's (phonetic), one (1) year, thinking that this --
- 20 alcohol problems that were affecting the families was not
- 21 something that I wanted to deal with all my life. But I used
- 22 to wonder, where does one (1) person go to, to talk to about
- 23 how to deal with these kinds of problems?
- I never did know it back then, in -- in Grade
- 25 8, but I do know, now, that if I had a problem, I would have

- 1 to go to our counsellors at health and social program, and
- 2 they can direct me in the right place.
- It's nice to know that we can help each other

- 4 this way, whereas before, the young person was at a loss and
- 5 didn't know where to turn to. But it's not all doom and
- 6 gloom and I believe that we can provide services and be
- 7 helpful.
- 8 And Sharon is here sitting with me to answer
- 9 questions. Also Alice is here as counsellor to answer
- 10 questions if you have any questions. And I'll leave it to
- 11 them. Thank you.
- 12 THE CHAIRPERSON: Thank you, Ms. Crapeau.
- 13 Questions, Mr. McConnell...?
- MR. JOHN MCCONNELL: Just have one (1)
- 15 question for Rachel and her team, Mr. Chairman. You know,
- 16 Rachel's outlined a number of areas of negative impacts that
- 17 are also addressed in our Environmental Assessment.
- I think programs related to these areas are
- 19 all the responsibility of GNWT and in our EA we've outlined
- 20 some areas where we think we can enhance these programs to
- 21 hopefully mitigate the negative impacts.
- I guess my question for Rachel would be: You
- 23 know, what other areas, other than those outlined, would
- 24 Rachel and her team see De Beers being able to assist with?

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1 that we have to all work together to assist each other. 2 you know, we're looking at, you know, we've made a big deal 3 about partnering, it's kind of those opportunities we would 4 like to hear from Rachel. 5 THE CHAIRPERSON: Thank you, Mr. McConnell. 6 Ms. Crapeau...? 7 MS. RACHEL CRAPEAU: What we're looking at 8 and what we were talking about during the technical sessions 9 back in December was that all companies have available counselling services through an employee assistance program. 10 We would like to be considered to do this type of work for 11 12 your company. 13 This way we could also be available in the 14 communities for the people who work for the mines to provide 15 that type of services. And I know that when I worked for CBC 16 a long time ago when people had problems there was employee 17 assistance program that one can access counselling services 18 through a type of program that the company offered. 19 THE CHAIRPERSON: Mr. McConnell...? 20 MR. JOHN MCCONNELL: No further questions. Thank you. Questions from 21 THE CHAIRPERSON: 22 other Intervenors for Yellowknives Dene? Mr. O'Reilly...? 23 MR. KEVIN O'REILLY: Thank you, Mr. Wray. 24 Similar to the questions that -- the question I had yesterday

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1 ask the parties that are here that are likely to be involved

in terms of the timing of environmental agreements, I want to

- 2 in the socio-economic agreements and perhaps impact and
- 3 benefit agreements if they have any views or positions on the
- 4 timing of those agreements?

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                   Should they be completed before the close of
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    the public registration? Should they be completed before
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    construction starts and I'll ask the same question of all the
              I think it'll benefit the Board in terms of
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    formulating some of the recommendations you may have to make.
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                   THE CHAIRPERSON:
                                      Thank you. Ms. Crapeau...?
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                   MS. RACHEL CRAPEAU:
                                         The socio-economic
    agreement, from my experience, it didn't matter if it was
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    done before construction -- by construction is fine.
    rather not push it and try to have it done before May 24th.
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    Thank you.
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                   THE CHAIRPERSON:
                                      Thank you. Okay, if no
    more questions, thank you very much, Ms. Crapeau. Oh,
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    Mr. Vaydik...?
                                      Mike Vaydik, Northwest
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                   MR. MIKE VAYDIK:
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    Territories and Nunavut Chamber of Mines. My question is for
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    Rachel.
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                   Your statement that mining has had a negative
    effect on the Yellowknives Dene, I wonder in that statement
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roads, the barge system, the development of the hydro plant

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if you've taken into account mining's contribution to

community infrastructure in terms of the development of

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that provides us with electricity from both Snare and the Con
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            And the development of early community housing in
 4
    Yellowknife?
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                   The very real contribution into community
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    recreation facilities, such as the fact that Giant Mine
 7
    contributed the lumber when Jerry (phonetic) Murphy Area
 8
   burned down.
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                   So, I -- I just wonder if -- if you considered
    those secondary impacts of the mining industry on community
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    infrastructure in -- in your community? Thank you.
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                                      Thank you. Ms. Crapeau...?
                   THE CHAIRPERSON:
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                                         Thank you. I appreciate
                   MS. RACHEL CRAPEAU:
    these types of questions, because it makes community people
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    wonder about what good does a mine do for the Dene community.
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                   We got our road to Dettah because our Chief,
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- the late former Chief, Joe Embry (phonetic), had a chance to 17 meet the Queen in 1969, or 1967, when she came to visit, and 18 I remember that visit very well, because my brother in-law, 19 the late Joe Tobie (phonetic) was the translator for him. 20 21 The Chief asked the Queen if they could make a road to Dettah, for our community, and the white people who 22 23 were there did not want the Chief asking that kind of 24 question of the Queen, but the Queen allowed the question 25 anyways, and said that she would talk to the Chief about his
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- 1 request.
- After talking to Joe Embry, she said that she was going to check into it, and look into a road for our people in Dettah, because on windy days, if it was -- there was an emergency, or anything, it would be really hard to travel by boat to town.
- People would be risking their life to drive into Yellowknife for emergency help, and we only had an oldfashioned type of -- really old bush radio for communication.
- Sometimes that was not really working very well, and we did have an emergency one (1) day in July when a man fell down, and people didn't know what happened to him.
- I -- I suppose he had a heart attack, but I 14 can remember either Alfred (phonetic) or Jonas Fishbone 15 (phonetic) back then, they said that they had to take a boat 16 out to cross the lake, and try and get to Dr. Stanton 17 (phonetic).
- Because of things like this, Joe Embry asked 19 the Queen for help to get a road, and the Queen helped the 20 Chief, and we got our road. It was not because of the mines.
- 21 1971 was when we finally got power in our 22 communities. When Giant Mine started in the six (6) --
- 23 thirties and forties, we didn't not get power to our 24 community then, so it was not a benefit.
- 25 And, the -- all the food and everything that

- goes to the community here, we had access to eventually, but 1 2 also, building materials or anything from the mines, I don't 3 really believe we were presented with gifts from the mines, 4 with free lumber or anything.
- 5 All I remember is some people from our 6 community, where their dog teams providing wood to the mines, because they needed fuel. They were burning wood, and they 7 8 did not make that much money for their one (1) cord of wood 9 back then.
- And, my late teacher, who used to teach in St. 10 11 Pat's school, and she lived at Giant Mine, she said she 12 remembers meeting with hunters and trappers in the evening to 13 buy caribou meat and moose meat from the people, because the 14 mine company officials did not allow them to provide that 15 source of -- and nutritious diet for their families on the 16 mine site.
- 17 So, maybe -- maybe, some people make some 18 little bit of money back then too, but I don't think it was 19 really that much.
- 20 So, when we think about the benefit to our 21 communities over the years, that's why the Elders were 22 talking the way they did yesterday.
- 23 We didn't see a lot of it. Thank you. 24 THE CHAIRPERSON: Thank you. Any further
- 25 questions? Okay. If not, thank you very much, Ms. Crapeau,

1 Ms. Thomas, and Ms. Able, and Ms. Charlo.

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2 The next presentation, and we will -- it's

Mr. Vaydik, timing on your presentation; 20 minutes? 3 11:45.

> Okay. Well we'll do the NWT and Nunavut

- 5 Chamber of Mines presentation, and then we'll adjourn for
- lunch, and then we'll come back after lunch for questions of 6
- 7 the Chamber, if there are any. Thank you.
- 8 MR. MIKE VAYDIK: Hi. Thank you. Thank you,
- 9 Mr. Chairman, and Members of the Board. I'm Mike Vaydik, the

- 10 general manager of the Northwest Territories and Nunavut 11 Chamber of Mines.
- I was born in Yellowknife. I've worked in the oil and gas, and mining exploration industry as a geological technician.
- Subsequent to that, I spent over twenty-five 16 (25) years in government in many departments. I've lived in every region of the Northwest Territories and Nunavut.
- 18 I've been involved in construction projects, 19 regional planning, community management, and government 20 management and regional development, in that times.
- For the last seven (7) years, I've been with the Chamber of Mines, as the general manager. I should also point out that I've served as a Chair of the Keewatin (phonetic) Health Board.
- 25 And I've served many communities in -- in the

- 1 Northwest Territories and Nunavut as a JP and coroner, over 2 the years.
- The Chamber of Mines that I represent, 4 represents over six hundred (600) members who are involved in 5 producing, exploring for minerals, and supply and associated 6 consulting companies who serve that industry. And also,
- 7 prospectors and individuals who are interested in the mineral
- 8 industry of the Northwest Territories and Nunavut.
- 9 Today I'm not going to talk about Snap Lake,
 10 I'm going to talk about what's been going on in our industry
- 11 for the last ten (10) years, or twelve (12) years, and try
- 12 and give you an idea of the incredible opportunity that's
- 13 been presented because of diamond mining, and how Aboriginal
- 14 communities, in particular, are participating.
- The mining has been the mainstay of the
- 16 north's economy since the days of the fur trade.
- 17 MS. JEAN TEILLET: Excuse me, Mr. Chair. I
- 18 hate to interrupt, but we're having a translation on the
- 19 headset to Dogrib problem.
- THE CHAIRPERSON: Oh, I'm sorry.
- MR. MIKE VAYDIK: Am I -- am I going to fast?

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MS. JEAN TEILLET: No, we're not getting you 23 at all. And -- oh, are we getting you now. We weren't 24 getting you at all in Dogrib, so...

MR. MIKE VAYDIK: Is it okay now?
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                   MS. JEAN TEILLET: Is it fixed now?
 2
    Thank you.
               I'm sorry to interrupt.
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                   THE CHAIRPERSON:
                                     Thank you.
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                   MR. MIKE VAYDIK:
                                     Okay. Thank you.
 5
    mining's contribution to the NWT's gross domestic product,
 6
    GDP, has varied between 25 to 35 percent, over the past few
 7
    years.
 8
                   And we are currently experiencing the best GDP
    that the NWT has ever experienced. Over $3 billion dollars,
 9
    according to the figures that I got on Monday, in real GDP.
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                   For the first time in history, we are
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    approaching the GDP of a province. And even though it's only
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    PEI, we -- we're getting -- we're getting there.
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                   So, what -- what does this mean, in terms of
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    the mining industry? The growth has been driven, by and
16
    large, by the diamond mining sector over the past few years,
17
    and by construction related to the diamond mining sector.
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                   Those are reported separately, so, it's
19
    important to know the -- the relationship as -- as mines were
20
    constructed.
21
                   I'd like to just move on to what we found out
    about the population when -- when this study was done.
22
    the period 1990 to 2001, our population grew by 13 percent to
23
    about 41,000. About 50 percent are Aboriginal persons.
24
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1 parallels the total population growth in the Northwest

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The growth in the Aboriginal population

2 Territories. Now, one (1) is probably by -- by birth and one 3 (1) by -- in migration. But that was a bit surprising to 4 some people who read that statistic.

Another key statistic is the total number of people from twenty-five (25) to forty-four (44) years old grew by more than 50 percent. And that represents the gross age range of people entering the labour force. So that's a very key statistic.

What we found about is that 66 percent of our population have completed high school and about half of the 1,400 students currently receiving funding for post-secondary education are Aboriginal. So that's a -- an increase over the past -- what's happened over the past. And currently, 6 percent of -- of our population work in the mining industry. I wanted to draw one (1) conclusion from one (1) community, about the impact of the new opportunities in employment. In Rae-Edzo, four (4) years ago, there were about three (3) people in post-secondary school. This year, there are about a hundred and thirty (130) people in post-

It's an incredible increase, any way you want 22 23 to measure it. And I place that -- I -- I credit that to three (3) things. Community leadership, we have the Chief, 24 has been very vocal in telling his people that they need an 25

secondary school from that community.

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1 education in order to participate fully in the modern 2 economy.

3 We also have an education system that is in 4 tune with the local community and seems to be fairly 5 responsive to its needs. And I think the third thing is that there's now, among the young people in that community, a real 6 expectation that they can get a real job, and that's 7

8 important.

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9 I know, Members of the Board, communities we've lived in over the years, we -- we've been engaged in --10 in revolving door training, where we train people for 11 12 opportunities that don't materialize. And it's so much more 13 helpful when you can actually say, when a guy gets a

14 certificate, you get a job. And that's what we're 15 experiencing now.

description and -- and implementation.

- I skipped a couple of slides because of the time constraints. I wanted to focus a bit on entrepreneurship. What -- what we're seeing is that, communities are involved, now, at all stages of project
- The communities demand and are getting consultation at the very early exploration stage, during the environmental assessment, as we're doing here, through the mine development and operation, including ongoing environmental and social impact monitoring, and through to

105

- 1 closure and reclamation.
- 2 We believe that the key to this has been early
- 3 engagement and continuous engagement in consultation efforts.
- 4 And I think environmental agreements and environmental
- 5 agencies are -- are an example of that continuing commitment
- 6 to consult.

- 7 The other thing that we think has made -- made
- 8 a major impact on how mining companies and particularly
- 9 Aboriginal communities interact, is the fact that land claims
- 10 are settled in the main. There are three (3) claims settled
- 11 and three (3) on the way, agreements -- interim agreements
- 12 have been signed.
- 13 And that provides companies and the community
- 14 itself with some certainty over what the rules are, who the
- 15 landlord is and how you're expected to operate.
- The other major change has been the
- 17 implementation of the Mackenzie Valley Resource Management
- 18 Act, and I don't have to tell the Board about that. But
- 19 that's a -- another key element of -- of Aboriginal
- 20 commitment to and involvement in our business.
- 21 Mining exploration generally in Canada, we've
- 22 been seen as a world leader in, and certainly have led
- 23 Canadian jurisdictions, in terms of exploration expenditures
- 24 over the past few years.
- Most of that exploration expenditure has been

- 1 for diamonds and that exploration results, in itself, whether
 2 you find anything or not, it -- it implies benefits for
 3 newthern business. There's includes the supplies of supplies.
- 3 northern business, Aboriginal businesses in terms of supply 4 of services and -- and employment opportunities.
- Just to give you one (1) example of that is EKATI services. A local Aboriginal owned company. It started out catering to about a twelve (12) man exploration camp at the Diavik site.
- 9 That company has grown over several years to 10 now, at the peak of Diavik's construction, they provide a 11 catering service to about thirteen hundred (1300) people and 12 now at the operation phase they've scaled back to -- to five 13 hundred (500) people.
- But you can imagine the impact of that kind of volume of business to a small company.
- They've learned a lot. They've -- they've participated in a very real way in the development of that project.
- I wanted to talk a bit about sustainable development because I know that's where we're all going.
- 21 This slide attempts to show the relationships between
- 22 communities, governments and industry that are so necessary 23 to bring sustainable development about.
- The government really is the supporter of the development. They have a mandate to develop people and

- 1 provide for their needs and this can mean providing funds and 2 programs to support that development.
- And one (1) of the very real ways that
- 4 government has supported some of our efforts is contribution
- 5 by, particularly DIAND and the Government of the Northwest
- 6 Territories into supporting our mine training committee which

- 7 is a group of industry, Aboriginal, government
- 8 representatives and the training institutions that have been
- 9 engaged in providing over three hundred (300) training
- 10 opportunities for northerners and I'll speak a little bit
- 11 more about that later.
- 12 Communities have become partners and
- 13 beneficiaries and facilitators of a lot of the activities in
- 14 communities. Again, the leadership shown in some communities
- 15 by -- by leadership to encourage people to participate in --
- 16 in partnership agreements has been key to the success in that
- 17 area.
- 18 Industry -- industry brings a technical
- 19 background, experience and the investment to make mining
- 20 happen and it's a very key element of that.
- 21 What barriers did we face? As -- as you've
- 22 heard several times, the shift from traditional lifestyles to
- 23 a wage economy, very real problem of time away from community
- 24 and family, seasonal preferences related to subsistence
- 25 harvesting, unfamiliar workplaces and cultures, lack of

- 1 necessary skills and experience and relevant training to mine 2 site work and little support or longer term incentive to take
- 3 on other than lower wage and lower skilled jobs.
- What -- what we've found over the past while
- 5 is that Aboriginal communities have provided leadership and
- 6 vision, a local workforce, traditional knowledge and an
- 7 understanding of the land and resources and their capacity on
- 8 co-management boards.
- 9 Governments have provided funding and some
- 10 expertise, access to markets, GNWT has been developing
- 11 performance standards to assist us in developing training
- 12 programs. In some degrees, some scientific expertise and
- 13 transfer of best practices.
- 14 Industry has provided the technology and
- 15 experience, the capital investment and the business
- 16 experience at the mining business.
- What we've found is that by engaging
- 18 communities as active participants, it has led to a shared

- 19 commitment to maximize those opportunities and benefits and
- 20 to support the development of business in individual
- 21 capacities.
- 22 And, in view of time, I'm going to skip this
- 23 next series.
- 24 Some of the key successes were early
- 25 engagement, open and on-going communication, monitoring

- 1 committees to ensure transparency, credibility, and
- 2 understanding of our performance, the recruitment of
- 3 Aboriginal liaison officers, who -- who are on-site, and in
- 4 the communities, flexible employment benefits and programs.
- 5 These probably aren't as flexible as everybody
- 6 would like them, but there is, certainly, an attempt by
- 7 communities to -- or by mining companies to be as flexible as
- 8 possible in their shift scheduling, etc.
- 9 Numerous training and support programs. I
- 10 think anyone's who's visited the diamond mines would
- 11 understand immediately there's a considerable, on-going, on-
- 12 site effort to allow people, to encourage people to upgrade
- 13 their skills, not only for the job they have now, but so they
- 14 can progress through the -- through the -- the ranks, and --
- 15 and become supervisors and managers.
- There is cross-cultural training and
- 17 awareness, and this goes both ways, both for non-Aboriginal
- 18 people, and for Aboriginal people. This -- there is a major
- 19 shift between communities, and a -- and a work site -- a
- 20 remote work site.
- 21 And my conversations with counsellors at -- at
- 22 sites say that the most successful workers, are the people
- 23 who -- who understand that, and make that shift, who have
- 24 their family organized at home, so that -- that when they
- 25 leave, their family knows that the bills are paid, and -- and

- that they'll -- they'll be looked after, and the guy then, can get up to the site, or the woman can get up to the site, and perform well at the job, without worrying about what's qoing home.
- And, I know from -- from my talking to people who've been involved in human resources, so it -- at remote mine sites over many years, that they will tell you that over 90 percent of the people who quit the job at remote mine sites, don't quit it over the job. They quit it over social issues, and over the fact that they miss their home, or their home misses them.
- So, it is a major challenge, and it's one (1) we're trying to deal with. We -- we -- in our mine training curriculum, we try to build in, well, in fact, we do build into every course, a life skills training component that tells people what to expect on rotational work.
- It tells them how to try and manage some of those -- those issues, and be able to participate fully and successfully in a -- in an on-site job.
- I just wanted to -- to lay out some of the results that have been achieved -- achieved. In 2001, revenue from the EKATI Mine to northern Aboriginal business increased to \$105 million. That's \$105 million that wasn't around before EKATI came.
- Ten (10) percent of -- up to 10 percent of

1 diamond production from EKATI is purchased by local cutters

2 and polishers. Kete Whii, a Dogrib, Yellowknives Akaitcho

3 trucking joint venture hold a nine (9) year, three hundred

4 mil -- three (3) -- \$30 million contract that's created at

5 least twenty (20) full time jobs.

Those long term contracts are -- are key too,
because it allows that join venture to capitalize it's

8 investment in equipment, and to sketch out a -- a long term

9 training plan for its staff.

The NSR employment solutions are -- a Rae company has a contract for employee recruitment, so we're

file:///Y|/OLD%20COMPANY/Assessments/Completed...%20De%20Beers%20Snap%20Lake/text%20Day%205.htm (80 of 226)08/05/2014 8:18:24 AM

- 12 seeing these companies get into some of the soft services.
- 13 It's not just driving trucks, and hauling -- hauling ore.
- If we look at the Diavik û Diavik project,
- 15 when we did our report, almost half a billion dollars
- 16 representing 50 percent of the total expenditures was awarded
- 17 to Aboriginal join venture businesses.
- 18 EKATI services, the Yellowknives Dene join
- 19 venture holds a 5 million -- \$4.6 million contract to supply
- 20 labour and materials, food and accommodation, and camp
- 21 management to Diavik.
- 22 Lac De Gras Constructors, an Inuit joint
- 23 venture, hold a \$262 million contract for mine -- earth
- 24 works.
- 25 Tlicho Logistics, a Dogrib joint venture --

- 1 sorry, I didn't -- I didn't change the slide. Thank you.
- 2 A Dogrib joint venture delivers freight to the
- 3 mine site, maintains the water treatment plan, and the
- 4 airstrip.
- 5 Several other joint venture companies -- I
- 6 wish I could say this, and I'll -- I'll probably be
- 7 corrected. A Lutsel K'e Dene company works on core sampling
- 8 and other engineering services, and North Slave Metis,
- 9 Metcon, has -- had a contract to install piping.
- So, what we're seeing is that the resource
- 11 development, not only mining and mining exploration, but oil
- 12 and gas, forestry, hydro-electricity, transportation.
- 13 It -- the resource development is providing
- 14 opportunities in all this sector.
- 15 Aboriginal participation has incurred -- has
- 16 occurred, and is occurring in virtually every -- every facet
- 17 of -- of the mining business, contracting and employment,
- 18 joint venture businesses, training and skills development,
- 19 technology transfer, and long term commitments that have
- 20 enabled that to happen.
- 21 And long term information sharing, which is
- 22 allowed Aboriginal business to participate at a very low risk
- 23 because companies have been forthcoming with information

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24 about the company's business.
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Community benefits: stronger, more reliant

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people, increased resources in infrastructure, secure and
stable demand for the local workforce over the mine life, and
diverse skills and capacity within the community.
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And I -- I tell this to -- to high school classes that I meet with, is that the EKATI, or the Diavik mine, in many ways is like your home community.

They need almost all the services that -- that home community requires. So, any skill that you gain to work on a mine site, will also help you in your home community.

Obviously the volume of jobs aren't there, but the skills that you develop to work at a mine are transferable.

And when you -- when you are trained, if you're trained in a apprenticeship program, and you get your red seal, you can work anywhere in Canada. And by -- by extension, anywhere in the world.

We -- what our experience has been over the past while, is that aboriginal business corporations are the primary building blocks of the -- of the northern economy.

19 primary building blocks of the -- of the northern economy.
20 The training and skills of aboriginal people
21 continues to increase and diversify. Construction and
22 operating costs of the mines are well managed, and we hope
23 that -- that indicates that there will be successful

24 management of those projects, right out to completion and

25 closure.

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We believe that performance of the existing operations against financial, environmental, social targets has exceeded exp -- expectations.

And there are some important issues that have been identified, and we've heard some of them today, but we believe that those issues are being addressed in a cooperative, open, and adaptive management style that will -- will help us form the partnerships we need to deal with those issues.

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And one of the things that stands out, is that Aboriginal people have demonstrated their willingness and capacity to welcome the mining industry as partners in the future of the Northwest Territories.

I wanted to -- no, I skipped a slide. It's all right. I'll read it from my -- from my notes. I wanted to -- to read into the record a quote from Joe -- Chief -- Grand Chief Joe Rabesca, of the Dogrib Nation.

And this occurred about four (4) years ago at a joint industry Aboriginal resource development forum, which was attended by about sixty (60) people from Aboriginal groups, from as far away as Baffin Region, and virtually everyone in the Northwest Territories.

Chief Rabesca said:

"The future of our people depends on the development of our resources and our land.

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More and more young people are becoming better educated as time goes on, and we can't expect them to have a good living off trapping. We need to focus on developments which have the opportunity to create long term wealth for our people. We believe the mining industry is one (1) of the ways that we will do that, and we welcome future -- future and -- and further participation by De Beers."

I did want to speak, very briefly, about our
Mine Training Committee. I -- this committee is, as I say, a
fairly loose coalition of -- of people from the mining
industry, Aboriginal groups, training institutions.

And I wanted to indicate a few of our success

- 16 We -- we embraced a set of principles, early on,
- 17 that we weren't going to train people to go onto future
- training courses. We were going to train people for real 18 19 jobs in an industry.
- 20 So one (1) of our principles is that the 21 training programs are industry driven, that the industry 22 identifies what jobs are needed and sets up the training 23 programs with the institutions, so that people can access 24 those opportunities.
- 25 We've also tried to make our communities --

- our training programs community based as much as possible. 1
- We've had training opportunities provided in communities 2
- 3 where people told us that we couldn't do it because there
- 4 weren't any facilities.
- 5 Well, it's amazing what you can do with a 6 little partnership and a little help. And if you go to the 7 Chief and say, look, we need a shop for six (6) weeks to put
- 8 on a course, is there any way you can help us?
- 9 And it's amazing, if you get the political people involved at the community level, and they understand 10 that this is benefit to their people, it's amazing what you
- 11 can do. And we've had several success stories.
- 12
- 13 We've -- we've put things like modern welding
- 14 equipment on wheels so that we can take it around to
- communities, instead of trying to build a shop in -- in one 15
- 16 (1) training centre and fly people into the training centres.
- 17 We've taken the -- the shop on the road, as it were.
- 18 We've -- the -- the other thing that I -- I
- 19 alluded to before, is that our -- our training programs are
- 20 based on job assurances. The assurance being that if you get
- 21 through this course, you have a reasonable expectation of
- 22 getting a job in a reasonable level of time.
- 23 And I -- I want to focus on just one (1).
- 24 This was a -- a mill operator training program that we held
- 25 in Fort Smith. We operated it much as a -- as a mine job, we

- took people from as far away as Kugluktuk and Cambridge Bay, from all over -- from all over the Northwest Territories and we flew them into Fort Smith, two (2) weeks in, two (2) weeks out.
- And the educators at the time said, oh, you can't do that, because you'll -- and we tried to work them twelve (12) hours a day, too. And everybody said, well, you can't learn for twelve (12) hours a day, it just won't work.
- Well, we said, let me -- let us try it,
 because half of the day is practical, half of it's in the
 classroom. So we want to try this. What we found out is
 that, because we had two (2) weeks in and two (2) weeks out,
 the -- the students were competing against their cross-shift.
- 14 They were trying to do better than the guys that were on when 15 they were off.
- And we had guys in -- in the classroom at 6:30 in the morning, working on projects, working on computer studies. So interesting things happen if you just keep an open mind and -- and try some real partnerships.
- And we -- we think we've been very successful in trying to seize on those partnerships. And -- and the mining industry has -- has responded extremely well, to trying to set up those.
- I should point out that we've done most of this with pilot funding from the Department of Indian

1 Affairs. We now have a -- a strategic plan before HRDC

- 2 Canada which we hope to get ongoing multi-year funding for
- 3 this initiative, and we hope that we'll hear very soon that
- 4 we've been successful.
- 5 That concludes my remarks, thank you very
- 6 much.
- 7 THE CHAIRPERSON: Thank you very much, Mr.
- 8 Vaydik. We'll now take a break for lunch and we'll reconvene

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    at 1:30. Thank you.
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    --- Upon recessing at 12:15 p.m.
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    --- Upon resuming at 1:40 p.m.
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                   THE CHAIRPERSON: Thank you. We'll get
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    underway now.
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                   A little bit of housekeeping. Later on this
17
    afternoon, Ms. Fratton, one (1) of the Board staff, will hand
    out an updated list of exhibits.
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19
                   Okay, we had -- we were at the question phase.
20
   Any questions for the NWT and Nunavut Chamber of Mines.
21
                   Mr. McConnell...?
                   Any questions of a general nature from other
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23
    Intervenors for the NWT Chamber?
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                   Okay. The next presentation that we have is
25
   the North Slave Metis Nation, Ms. Johnson?
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Metis Alliance.
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                         (BRIEF PAUSE)
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                   MS. KRIS JOHNSON: I have some copies of the
 7
   presentation for anybody who hasn't received one.
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                         (BRIEF PAUSE)
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11
                   MS. KRIS JOHNSON: Good afternoon, my name is
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                   I will presenting the socio-economic and
   Kris Johnson.
    cultural issues that are still outstanding at the Snap Lake
13
    Diamond Project for the North Slave Metis Alliance.
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                   We will be examining these issues as they
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    relate to the questions the Board will be answering.
    development likely to have a significant adverse impact on
17
    the NSMA community? Can the impacts be mitigated? Does the
18
    development pose significant public concern?
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                   The issues we'll be examining are, cultural
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Oh, I'm sorry, I'm sorry, the North Slave

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- 21 and heritage resources, facilitation and collection of
- 22 traditional knowledge, existing subsistence economy, North
- 23 Slave Metis economy, housing, mine production rate,
- 24 infrastructure, language use, resource use, spacial
- 25 boundaries, and cumulative effects.

fulfilled this commitment.

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1 Cultural and heritage resources. De Beers has 2 not considered potential impacts of the project on Metis 3 archeological resources. The NSMA requested De Beers survey the area for Metis historic sites and heritage resources. 4 5 De Beers has not consulted with the NSMA about 6 the impacts of the project on Metis cultural and heritage 7 De Beers later committed to re-analyse resources. 8 artifacts. Re-analysis has yet to be done. 9 Without this information, the NSMA cannot 10 assess or mitigate the impacts of the Snap Lake Diamond Project on their culture and heritage resources. 11 12 this information, the Board cannot assess the impacts of the Snap Lake Diamond Project on the NSMA cultural and heritage 13 14 Thus the Board cannot approve the project until 15 the impacts on the North Slave Metis Alliance community can 16 be properly assessed and mitigated. 17 Facilitation and collection of North Slave 18 Metis Alliance traditional knowledge. De Beers has not facilitated the collection of North Slave Metis traditional 19

knowledge to aid in understanding and mitigation of impacts.

Valley Environmental Impact Review Board, identified the need for an NSMA TK study. De Beers has had ample opportunity to

work with communities to incorporate TK, and they have not

The NSMA, in collaboration with Mackenzie

Without this information, the North Slave 1 2 cannot adequately assess or mitigate the impacts of the Snap Lake Diamond Project on their community. 3

Without this information, the Board cannot assess the impacts of the Snap Lake Diamond Project on NSMA community or the environment.

Thus the Board cannot approve the project until it is fully assessed, using traditional knowledge to ensure all impacts are mitigated.

De Beers did not make an effort to provide, analyse, or monitor traditional land use, and subsistence economy in the NSMA community.

The NSMA have a strong subsistence economy and traditional land use they would like to see protected. just have some figures here. Eighty-eight (88) percent of the sampled NSMA reported participated in traditional land use activities throughout a single year.

Forty-two (42) percent of the sample reported spending over two (2) months on the land during a year, and 62 percent of the sample reported over one (1) month of land use during a year.

And then I just have a graph here, at the end of NSMA's reliance on their traditional economy, by percentage of the community population. I'm not going to go through all these graphs, just to cut down on time.

there for your reference later.

2 In the De Beers EAR executive summary, it

3 states:

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"Is unclear how opportunities and a wage economy will affect traditional lifestyles."

122

The impact of the wage based rotational work schedules on subsistence economic activity is uncertain.

9 De Beers has not analysed, or tried to 10 understand the NSMA traditional economy, and its link to 11 community health and wellness.

12 De Beers provides no concrete plan on how to work with the NSMA to ensure that its subsistence economy is enhanced and protected from negative impacts.

Failure to understand the North -- the Metis traditional economy could lead to impacts on cultural survival, individual health, stresses on wage economy, and social cohesion in the community.

Without this information, the North Slave 20 cannot assess, or mitigate the impact of the Snap Lake 21 Diamond Project on their community.

Without this information, the Board cannot assess the impacts of the Snap Lake Diamond Project on the North Slave Metis Community.

25

Thus the Board cannot approve the project

- 1 until the impacts on the North Slave Metis Community can be 2 properly assessed and mitigated.
- NSMA's economy. De Beers has not described
- 4 the North Slave Metis Alliance's existing economy, skills,
- 5 education levels and barriers to employment, and I just have
- 6 a graph here, that shows the difference between the
- 7 unemployment rates of Yellowknife and the affected
- 8 communities, and you can see the NSMA is far higher than
- 9 Yellowknife, so it can't be lumped in with the Yellowknife 10 data.
- 11 Why is this important? To ensure a 12 recruitment program is developed specific to the NSMA, thus 13 creating certainty over the numbers of members qualified for 14 employment.
- To ensure training and education programs be developed for members so they are skilled and qualified for employment before trained southerners are sought for employment.
- To ensure a baseline of current employment 20 education and skill levels exist so changes in the baseline 21 economic conditions can be traced over time.
- The NSMA requested De Beers conduct a survey to identify who would be interested in working in underground mining and then train them. De Beers committed comprehensive

25 recruitment and training programs are being developed.

124

1 The NSMA informed De Beers many of our people 2 want to work for you, De Beers need a more aggressive 3 training program so we can compete with southerners. 4 Training should be started during, and as part 5 of the operation phase. Sorry, that should say, during construction and planning, as part of the operation phase. 6 7 And then I have a graph here that shows the current education 8 levels for the sample of NSMA. Again, De Beers confirmed it 9 was developing recruitment and training programs. 10 De Beers has acknow -- acknowledged the NSMA's concern expressed about youth becoming involved in the 11 12 project in terms of education, training and employment. 13 De Beers committed to work with the NSMA on 14 these education and training needs. And I have a graph here that just shows what's summarized at the bottom here, that 15 16 20 per -- 26 percent of the NSMA membership is under the age 17 fifteen (15), and 28 percent of the NSMA membership is 18 between the ages of sixteen (16) and twenty-nine (29). Two (2) years later, De Beers has not 19 20 described the existing wage economy, skills and barriers to the employment of the NSMA. 21 De Beers has not surveyed members' skills, 22 23 education, and employment potential. Two (2) years of 24 potential training for NSMA members has been wasted.

125

1 based economic data. The data reveals the NSMA's economic

The NSMA has provided De Beers with community

- 2 environment differs from other aboriginal communities.
- 3 Generic recruitment and training programs not
- 4 specific to the NSMA community, do not address these

5 fundamental differences.

Again, in De Beers EAR executive summary, it

7 states:

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"De Beers recognizes that a key component of priority hiring strategy is a training program. De Beers will tailor training programs to take advantage of employment opportunities at Snap Lake."

Without community specific programs, the NSMA cannot assess or mitigate the impact of the Snap Lake project on their community.

Without this information, the Board cannot assess the impact of the Snap Lake Diamond Project on the NSMA community.

Thus the Board cannot provide -- approve the project until the impacts on the NSMA community can be properly assessed and mitigated.

NSMA housing. De Beers has not described the NSMA's existing housing environments. There are chronic housing shortages and high levels of overcrowding in

25 aboriginal communities.

126

Housing conditions are linked to individual and community health and wellness. Housing upgrades and more housing units are required within affected communities.

Without this information, the NSMA cannot assess or mitigate the impacts of the Snap Lake Diamond projects on their community.

Without this information, the Board cannot assess the impact of the Snap Lake Diamond Project on the NSMA community.

And finally, the Board can not approve the project until the impacts on the North Slave Metis Alliance community can be properly assessed and mitigated.

Mine Production Rate: Any potential for De 14 Beers to change mine production rates during production 15 jeopardizes all predictions and mitigation measures in the 16 EAR. The NSM -- NSMA agree with Gartner Lee when they say 17 changes to the production rate have impacts on the mine life, social economics of the project, and the proposed mine site 18 19 facilities.

20 The Board must set a non-negotiable mine 21 production rate, for if the mine production rate changes, all 22 predicted impacts and proposed mitigation measures are made 23 The production rate can not change at all without further application.

24

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NSMA Infrastructure: De Beers has not

- described the NSMA's existing infrastructure environment. 1
- 2 The NSMA represent an indigenous Metis community that
- 3 delivers services and holds the same governmental
- 4 responsibilities as other Aboriginal communities in the NWT.
- 5 Unlike other communities, the NSMA receive no core funding
- 6 from the government.
- 7 It is uncertain whether the NSMA will be able
- 8 to adapt to changes on the same plane as other communities
- 9 because it does not possess the same resources and
- 10 infrastructure. The impacts of the Snap Lake diamond project
- can not be assessed until the impact benefit agreements, 11
- 12 socio-economic agreements and environmental agreements are
- 13 finalized.
- 14 Without this information, the North Slave
- Metis can not assess or mitigate the impacts of the Snap Lake 15
- diamond project on their community. Without this 16
- 17 information, the Board can not assess the impacts on the
- Metis community, thus the Board can not approve the project 18
- 19 until the impacts on the North Slave Metis community can be
- 20 properly assessed and mitigated.
- 21 NSMA Language Use: De Beers reached no
- conclusions about anticipated or possible changes to the 22
- 23 NSMA's use of their indigenous Metis language, Michief.
- Michief is an endangered language in all Metis households 24
- 25 across Canada. Michief is well known and spoken by Metis

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The language is not being passed on to young Metis generations. 15 percent of the sample of NSMA members speak Michief. The majority of NSMA mem -- an -- NSMA members indicated a strong desire to learn Michief.

Without this information, the NSMA can not assess or mitigate the impacts of the Snap Lake diamond project on their culture and their community.

Without this information the Board can not assess the impacts of the Snap Lake diamond project on the NSMA community. Thus the Board can not approve the project until the impacts on the NSMA community can be properly assessed and mitigated.

14 Resource Use, Spacial Boundaries and 15 Cumulative Effects: In the overview, the project milestones 16 and monitoring and management programs provided by De Beers states traditional land use, no monitoring identified. 17

De Beers has not properly established the 18 19 maximum zone of influence of the Snap Lake Diamond Project on Metis fisheries. There is evidence that the mine's 20 21 development will negatively affect Metis fisheries outside 22 the regional study area.

23 Negative impacts to the fisheries will result 24 in corresponding effects on Metis culture, land use, economy, health, Aboriginal rights, and spiritual and cultural 25

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1 practices.

2 Without this information, the North Slave 3 Metis Alliance cannot assess or mitigate the impacts of the

4 Snap Lake Diamond Project on their community. Without this 5

information, the Board cannot assess the impact of the Snap

Lake Diamond Project on the NSMA community. 6

7 Thus, the Board cannot approve the project

8 until the impacts on the North Slave Metis community can be

9 properly assessed and mitigated. 10 What can be done in a further review to remove 11 the uncertainty surrounding the Snap Lake Diamond Project? 12 Cultural and heritage resources. De Beers 13 must re-analyse artifacts for Metis heritage in order for the NSMA and the Mackenzie Valley Environmental Impact Review 14 15 Board to properly assess the impact of the Snap Lake Diamond 16 Project on Metis cultural and heritage resources.

Mine production rate. One (1) of the conditions the Board has a responsibility to determine is the scope of the project. The mine production rate has a significant impact on the results of this EA.

The Board must impose a condition on approval, that De Beers commit to the production rate as 3,000 TPD in order to ensure a mine life of twenty-five (25) years.

Traditional knowledge. De Beers needs to incorporate traditional knowledge into the development,

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- 1 monitoring and mitigation of the Snap Lake Diamond Project.
- 2 De Beers must implement its commitment to facilitate and fund 3 the NSMA's collection of traditional knowledge.

4 Traditional economy. De Beers needs to 5 conduct further analysis on available community data to 6 establish certainty that the wage economy will not negatively 7 impact the NSMA's traditional economy, social cohesion and

8 individual health and wellness.

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De Beers possesses sufficient information on the traditional activities of many Aboriginal Nations and now must analyse it, predict impacts, propose mitigation measures and establish monitoring protocols to assess the change in Aboriginal economies over time.

NSMA economy. De Beers must survey the NSMA for existing skills, education levels and employment potential. De Beers must describe the existing wage economy, skills and barriers to employment of the NSMA.

18 De Beers must develop community specific 19 recruitment and training programs that reflect the NSMA's 20 economic environment.

21 De Beers must use the NSMA's community-based

- 22 data to develop the necessary training, education, and
- 23 recruitment programs that meet the specific needs of the
- 24 community.

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De Beers must work with the NSMA to ensure

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proper baseline data is in place and monitoring protocols are developed before the project is approved, so that deviations in the NSMA economic baseline can be traced over time and mitigated, if necessary.

Housing. De Beers needs to work with the NSMA to develop baseline data on the adequacy of housing and levels of over-crowding in the community to determine what adverse impacts on housing conditions will be, to monitor and mitigate changes to the NSMA housing environment, to ensure predictions about impacts on individual and community health and wellness are possible.

For it to ensure -- yeah -- to ensure predictions on impacts on individual community health and wellness are possible.

NSMA infrastructure environments. De Beers must subscribe the existing NSMA infrastructure environment, determine how the capacity of the NSMA community can be equalized to other communities to ensure the NSMA have the same resilience and ability to adapt to change.

Inadequacies in infrastructure must be mitigated. Impact benefit agreements, socio-economic agreements, and environmental agreements must be finalized before the Board can accurately assess the impacts of the project on Aboriginal communities.

NSMA language use. De Beers must determine an

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1 an -- the anticipated and possible changes to the NSMA's use

- 2 of Michief as a result of the Snap Lake Diamond Project.
- 3 De Beers, and the NSMA must develop a Michief
- 4 language program as part of the De Beers mitigation

5 protocols.

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Resource use, spatial boundaries, and cumulative effects. De Beers must assess the resource use of the NSMA. De Beers must determine the maximum zone of influence of its workforce on local fisheries.

10 De Beers must determine the direct and cumulative effects of the project's workforce on local 11 12 fisheries.

De Beers must develop mitigation measures with the NSMA to reduce any impacts on Metis fisheries. have a quote from the Interim Guide adopted by the MacKenzie Valley Environmental Impact Review Board:

> "It is only when a development's effects are known and understood that it is possible to determine and implement effective mitigation measures and to make an informed decision about supporting the development."

Is there is significant public concern 24 regarding socio-economic and cultural issues? The following organizations have documented outstanding socio-economic and 25

- 1 cultural issues with the Snap Lake Diamond Project:
- 2 The North Slave Metis Alliance, Yellowknives
- 3 Dene First Nations, Northwest Territory Metis Nation, Lutsel
- K'e Dene First Nation, Dogrib Treaty 11, Government of the 4
- 5 Northwest Territories.
- 6 Is the development likely to have a 7 significant adverse impact on the North Slave Metis Alliance
- 8 community? Yes.
- 9 Can the impacts be mitigated? No. Community
- specific monitoring or mitigation has not been developed. 10
- Does the development pose significant public concern? Yes. 11
- Finally, again, where there's no sufficient 12
- 13 information to determine the impacts of a project on the

- 14 environment, the precautionary principle must be applied.
- Thank you.
- 16 THE CHAIRPERSON: Thank you, Ms. Johnson.
- 17 Questions? Mr. Johnstone...?
- 18 MR. ROBIN JOHNSTONE: De Beers Canada, Robin
- 19 Johnstone. The North Slave Metis raised concerns that their
- 20 document Can't live without work was not considered in the
- 21 EA.
- De Beers has responded several times during
- 23 the information request process, but this information was
- 24 specifically included in the research for the Environmental
- 25 Assessment.

- In IR, 3.11.1, De Beers refers directly to the
- 2 concerns and recommendations included in Can't live without
- 3 work, and notes that many of those are addressed in whole or
- 4 in part by the Impact Management measures discussed in
- 5 Section 5.3.4 of the EA.
- In fact, counting them up, approximately fifty
- 7 (50) of the eighty (80) recommendations around socio-economic
- 8 concerns are addressed.
- 9 What information does the North Slave Metis
- 10 have that supports their claim that it is not -- this
- 11 document is not being considered by De Beers in the
- 12 Environmental Assessment?
- THE CHAIRPERSON: Thank you. Ms. Johnson...?
- MS. KRIS JOHNSON: Again, I'm going based on
- 15 information submitted by the North Slave Metis' experts, and
- 16 their request that that question be submitted to us in
- 17 writing, and we'll get back to you on that.
- 18 THE CHAIRPERSON: Thank you. We'll note, for
- 19 the record that there was no answer. Thank you.
- 20 Additional questions?
- 21 Thank you very much, Ms. Johnson.
- MS. KRIS JOHNSON: Thank you.
- THE CHAIRPERSON: We -- moving on, we now have
- 24 a presentation from the Dogrib Treaty 11 Council.
- 25 Ms. Teillet...?

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                   MS. JEAN TEILLET: Thank you, Mr. Chair.
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                   THE CHAIRPERSON: And I note that this is not
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    a written presentation.
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                   MS. JEAN TEILLET: No, it's -- it is not.
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    That's correct. We have no powerpoints, no slides, and no --
    but we do have a very important member of the Dogrib
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    community here.
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                   One of the Elders, Dogrib Elders, Alexi
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    Arrowmaker, who is from Wekweti, which is one of the small
    Dogrib communities, very much wishes to speak to the Board,
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    to the Government, and to the Proponent, about the social
    economic effects that he sees in the small communities.
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                   And Elder -- this Elder has been waiting for a
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    long time to say his words at this hearing. So, he's
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    going -- he's -- he's also aware that we're under time
16
    constraints so he's going to make his comments brief, but he
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    has some things he wants you to hear.
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                   THE CHAIRPERSON:
                                     Thank you, Ms. Teillet.
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    Could you, for the record, identify the presenter?
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                   MS. JEAN TEILLET: The presenter is Alexi
21
    Arrowmaker.
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                   THE CHAIRPERSON:
                                     Good day, sir.
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24
              (THROUGH DOGRIB INTERPRETER INTO ENGLISH)
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1 MR. ALEXI ARROWMAKER: Thank you. I would
2 like to also present some of my concerns at this public
3 hearing. When you -- when you're in a public meeting, you're
4 here to express concerns. We are not only speak -- we're not
5 only speaking for ourselves as an individual but we're
6 speaking on behalf of our people and our community which
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7 wh -- where we come from.
8 So when yo
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the north?

So when you become an -- when you become an elder, you don't always remember everything. Right now I am over eighty (80) years old and I might just forget a few things that I want to express. I'm not -- I don't have any written presentation and so I'm -- I'm going to speak from what I want to say. I don't want to --

14 15 (BRIEF PAUSE)

If you want to do -- if you want to do something, you have to say what you -- what you want to say, but a lot of people are kind of afraid to really express their concerns, I think.

I've been involved in a lot of meetings for the past thirty (30) year -- over thirty (30) years and -but I've been involved in a lot of meetings, even though I'm -- I'm -- I don't read or write in English or understand or speak English, but if you don't say anything or express your

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concern, nothing will be done or nothing will be changed. 1 2 So sometimes you're afraid to ex -- really ex 3 -- express your concerns about a lot of things that are happening and then nothing will change if that happens. 4 Ιf 5 you -- if it's -- if you don't say what you want to say. 6 I want to be able to change some things but 7 I'm -- I'm not in any political position but I'm an elder and I want to express my view as an elder. We don't have our 8 9 Chief at our meetings right now but at the end, it's going to be the political leaders in our communities who are going to 10 make a decision on what happens with this project but we, as 11 12 elders, have to express our concerns and our views on this 13 project before it is developed. 14 So I want to talk about the social impacts on 15 this project and I'm very concerned about it. 16 concerned about the -- the government Social Services program. Are they -- are they really helping the people in 17

I will -- I will explain to you what I'm s --

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19 talking about.
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It seems like they're not really -- they --
they're not helping people. They're ac -- actually hindering
the people in the way that they're working with people.

We who come from small communities, it seems
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government -- the Social Services are helping the people in

like all the develop -- the -- the government is -- the

- our communities to relocate into bigger communities or cities like Yellowknife, and also people don't leave our communities not only for the jobs, but they're here because of social problems in the communities and Social Services helped them to relocate into Yellowknife and live in -- in buildings like this.
- 7 If I don't talk about the pro -- these 8 problems, nothing is going to be done about it. So -- but 9 we're supposed to be only talking about the environmental 10 Wh -- in the past, we only talk about the -- the land, the wildlife and the water but that's not only what it 11 -- the -- the mining development does not only affect those. 12 13 It also affects people and affects the 14 community family structures and social structures of the 15 community.
- So when -- when there's a development such as a mine like this, there's a lot of problems that go with it.

 18 It's -- I want to say what I'm concerned about about this development.
- The mining companies should look at the people that are going to be working in the mines, because the kind of person that they hire, a person that is not -- does not have drug and alcohol problems, who can hold onto their job.
- 24 And -- and if the family -- if a wife and 25 husband are also working for the mining companies, both

- 1 working for a mining company, then who is going to take care
- 2 of their children? And if there's also marital problems
- 3 within that, because of the -- the work -- because of the
- 4 work that they -- that work, then what's going to happen to
- 5 the -- the community fabric -- of social fabric in the
- 6 community?
- 7 I think we have to also think about all those
- 8 kinds of social issues that we're faced with because of other
- 9 mining companies. If I was in a -- a -- if I was a leader, I
- 10 would look at those -- the drug and alcohol program that is
- 11 facing our people today because of the development.
- 12 This alcohol and drug problem is a big issue
- 13 in a community. And I think we should really deal with
- 14 those, but nobody wants to deal with it because -- and also
- 15 the government is kind of afraid to bring out all those kind
- 16 of issues that are -- that the people are dealing with.
- 17 And now they want the -- now the mining
- 18 companies want to develop this mine. But even the government
- 19 knows there's a lot of social problems and they don't want to
- 20 talk about those kinds of issues because they think that the
- 21 mining companies may not develop the mines if they -- if they
- 22 bring those kind of issues.
- But we have to bring them up because we're not
- 24 the only communities that are dealing with those kind of
- 25 problems. There's a lot of problems because of this two (2)

- 1 weeks in, two (2) weeks out, that the people are dealing with
- 2 in the communities. And there's a lot of problems -- family
- 3 problems because of that.
- 4 Today, our whole life is changing. We are now
- 5 living in the west -- more of a western society lifestyle.
- 6 And -- because now, that's the way it is. Most of the -- the
- 7 western lifestyle where a woman and -- and man, both husband
- 8 and wife work and their children go to school. And that's
- 9 how the native communities are now changing and it's not like
- 10 it was before.
- 11 So those are all the changes that's happening

- 12 in the communities. But what about if the family all work
- 13 for the communities, who is going to take care of their
- 14 families? Who is going to check up on the -- on the children
- 15 when they come home from after school to make sure that they
- 16 are going to school and they are -- they're being well cared
- 17 for?
- 18 That is not our lifestyle, but -- but today,
- 19 everybody wants to make money. So our whole lifestyle is
- 20 changing. So you guys are probably wondering what I'm
- 21 saying. We all are inter-related somehow, we all have to
- 22 live on this Earth together.
- We can't live alone in our own societies
- 24 either. So we -- we want to be able to solve some of those
- 25 problems so that we can work together and live together.

- If I was -- if I was in a leadership -- a
 leader, I would -- I would really take a -- a look at this
 drug and alcohol issue which is facing a lot of communities
- 4 today. And if we do that, only then can we have harmony in a
- 5 community and with the mining companies.
- But -- but now, it -- it seems like there's so
- 7 much problems and social services helping all the people to
- 8 $\,$ re -- those kind of people with problems to relocate in
- 9 Yellowknife and live in a building like this.
- 10 So I'm -- I'm really -- I think that social --
- 11 social services in the North is really not helping the
- 12 people, because they are separating the families and -- and
- 13 taking their children away from them.
- 14 But it's -- I have a family of my own, if you
- 15 want to be taken care of by social services, just sit there,
- 16 and you just -- or you don't do anything, you just let them
- 17 do all the work, and it's -- it seems like the -- the social services program has disrupted a lot of people's lives --
- 19 lives in the Dene communities, because of the way that they
- 20 have made the -- the people depend on them.
- 21 And so -- so today, I -- I really wanted to
- 22 talk about a lot of accumulative effects on the development,
- 23 but it's -- this is the last day, and some -- sometimes, that

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24 -- there's a lot of other things to be said, but it's -- it's
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25 -- the time -- we're limited with time today.

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But there's a lot of -- our Band Council and 1 2 Chiefs -- and maybe they don't agree with what I'm saying, 3 but these are my concerns from the development, and I'm 4 talking for my community, so I'm going to mention all of 5 these things that people really don't want to talk about. I want -- I want to be able to make sure that 6 7 the -- the mining companies know these -- what kind of 8 affects it's having right now in a community, and the -- the 9 native people in the community want to work, but also want to have a good family homes, and good families too, but this --10 drug and alcohol is really affecting the whole family 11 12 structure in the communities, which is my -- which is the biggest concern that we have as Elders. 13 14 But we have to think -- we have to make these tough decisions for our people in -- in the future, so that 15 16 our children's children can have -- can live a better life. 17 And not only for the mining companies, but for 18 the Government, and for the Aboriginal Government, and for 19 the mining companies so that we can have a better working 20 relationship in the future. 21 And -- but -- but we may not agree with

everything each other, but sometimes when you see the people

-- homeless people, or poor people, we feel sorry for them, especially the -- the young children whose families are away

at work, and they're -- almost like they're on their own.

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We want to take -- and as soon as those social services sees them, they should be able to help those kind of people, but they're -- they're not doing it in the right way. They're taking them away -- out of the

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community people.

5 community, and replacing them, and putting another burden,
6 another problem into the bigger populated communities.
7 From Fort Smith to Inuvik, that -- that vast
8 area in the Mackenzie Valley, we all experience alcohol and
9 drug problems. Whoever is Government employees, if you can
10 plan and listen to the people, and observe what's happening

There's times when we have to deal with unexpected deaths as well, so you as Government employees have to plan and -- and observe the communities so that if there's any need of help in a community, I'm sure the people will be very grateful for any kind of programs or -- or kind of work that you can make the communities feel -- make a healthy and well-being of the people.

in the community, maybe you can make better decisions for the

So -- but if you do not look into these kinds of problems, with alcohol, with all the money that's being generated through employment, there'll be a lot more unhappy people in the communities, as well as individuals will be suffering from all this unnecessary stress.

Because you're going to be wrapping up the

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1 meeting soon, I needed to say something. I wanted a chance

2 to speak twice during this hearing, but I wasn't able to, and

3 I'm not speaking from any notes, but I'm talking to you

4 because I'm very concerned about my family, my immediate

5 family, my three (3) boys that live with me.

Because I feel saddened by some of their inabilities to maybe -- maybe work. Maybe if it's employment, we can -- we can't fix anything overnight, but we need to be aware of what is it like out there.

If I was a leader, I would shut down all alcoholism and drugs, but we can't control the drug problem, but it's alcohol that we can't shut down.

For example, sometimes, like, if you look around the community, why are the convenient stores open 'til two o'clock in the morning? Is it necessary that, like, is

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    it because people are buying groceries at two o'clock in the
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    morning, that these kind of convenient stores are open?
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                   Is it right to keep these kind of things like
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    this operating in -- in the community? That's all I have to
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    say for now.
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                   THE CHAIRPERSON: Thank you very much, sir.
                   The next presentation is from the Government
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    of the Northwest Territories. And I believe there are two
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24
    (2) or three (3) presentations. Mr. More, do you want to
    introduce your...?
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                   MR. GAVIN MORE: Gavin More, Government of the
   Northwest Territories. Thank you, Mr. Chair. Yes, actually
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    we have five (5) speakers, and I'll just introduce them
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              They will speak through PowerPoint presentations.
    briefly.
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                   The first speaker will be Cathy Praamsma, the
 6
    Assistant Deputy Min -- Minister with Health and Social
 7
    Services, followed by Lesley Allen, Assistant Deputy Minister
 8
    for Education Culture and Employment, followed by Martin
    Irving, Diamond Project of RWED. Then Pietro DeBastiani,
 9
    Energy Secretary of RWED. And our last presentation will be
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    Dan Westman, Economic Planning of RWED.
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                        (BRIEF PAUSE)
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                   MS. CATHY PRAAMSMA: Mr. Chair, we are ready
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    to proceed.
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                                     Thank you. Go ahead.
                   THE CHAIRPERSON:
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                   MS. CATHY PRAAMSMA:
                                        Good afternoon.
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    is Cathy Praamsma, and I'm the assistant deputy minister for
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    the Department of Health and Social Services, in the
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    Government of the Northwest Territories.
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                   My role today is to speak briefly to the
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    potential impacts of the Snap Lake Project on the people and
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    families in the impacted region.
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Our view is consistent with the message given

earlier in the week by the GNWT in our opening presentation related to this proposed project.

The project has the potential to offer many positive benefits to the people of the NWT, however, it is anticipated that there will also be negative impacts on family structure. I'll provide a bit of background in this area and make comments on areas where we believe greater certainty is required.

The GNWT has a direct responsibility to maintain a healthy balance between industrial development and social health and wellness. Joint efforts from government, industry and communities are required to prepare for and to mitigate these potential negative impacts.

This slide highlights possible areas for negative impacts from industrial development projects. Several regions of the NWT has seen a steady increase in the development activity over the past few years with existing diamond mines, as well as continued diamond and oil and gas exploration.

In some communities, we have ser -- we have observed increases in such areas as children in care, patient visits at healthcare centres and utilization of family violence shelters. De Beers has acknowledged in their environmental assessment report that their proposed project has the potential to result in similar social impacts.

De Beers has proposed a number of measures to offset the anticipated negative social impacts under the headings of Sustainable Social Development, Substance Abuse Prevention and Treatment, and Family Support Services. our part, the GNWT is fully prepared to establish joint arrangements with communities and the proponent to prepare for potential impacts on northern families. The GNWT currently invests approximately 24

9 percent of its overall budget to providing health and social 10 services for the people of the Northwest Territories. We 11 have also launched two (2) major program initiatives directly 12 related to addressing the social impacts of development.

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14 15 The first is a major review and changes to the mental health and addiction services. This is a multi-year project and will be a prime candidate for extension and expansion through partnership.

We have all re -- also recently launched a call for community-based wellness projects for impacted communities. We agree that there is a need for partnership and we are open to establishing partnerships with industry and communities on these and other related projects.

We are committed to negotiating a socioeconomic agreement with De Beers to formalize these proposed partnerships. We see this as a primary process in gaining commitment from De Beers to mitigate potential impacts.

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To date, -- to date, De Beers has not yet provided information as to what they will bring to these partnerships, such as dollars, people and facilities nor has De Beers stated explicitly what it expects in terms of contribution from government and community partners.

To close, Mr. Chairman, we are seeking certainty from the proponent to their commitment to share in the responsibility for preparing for anticipated impacts.

We look forward to successful negotiation of a full socio-economic agreement which includes details on how the proponent will contribute their resources to these efforts. And I'd like to turn this over to my colleague from Education.

(BRIEF PAUSE)

MS. LESLEY ALLEN: Good afternoon. I'm Lesley
Allen, assistant deputy minister for the Department of
Education, Culture and Employment. I'm going to speak with
you today about northern employment. As part of our mandate

- 21 to protect the interests and well-being of all the residents
- 22 of the NWT, we feel it's necessary for De Beers to address
- 23 northern employment up front through a socio-economic
- 24 agreement.
- 25 Employment Targets: As was mentioned by Doug

- 1 Doan from the GNWT, on the first day of these Hearings, De
- 2 Beers must set employment targets. We were relieved, today,
- 3 to hear that they -- they have indicated that they will set
- 4 these targets, because we need certainty that northerners are
- 5 going to be hired.
- 6 We expect that these targets will be for the
- 7 contractors and subcontractors as well. This commitment
- 8 needs to be made to the socio-economic agreement process, to
- 9 ensure this project will provide benefit to the NWT.
- 10 NWT Labour Force. You've heard a lot and
- 11 you've seen a lot of statistics so I'm going to go through
- 12 this section fairly quickly. The information we have -- the
- 13 information we have is based on the NWT Bureau of Statistics,
- 14 2002.
- There are approximately 42,000 in the
- 16 Northwest Territories. Of the total population, 29,400 are
- 17 working age fifteen (15) years and older, 21,000 are
- 18 employed. We are currently -- we currently have 7,100
- 19 residents not participating in the labour force.
- 20 Current labour force activity in the NWT shows
- 21 that the employment rates are high and the unemployment rates
- 22 are low. That being said, there are 1,300 unemployed persons
- 23 and 5,700 persons between the ages of fifteen (15) and sixty-
- 24 four (64), who are not currently in the workforce, that have
- 25 the potential to serve as an available workforce.

Along with the population that is currently not working every year, we have approximately two hundred and sixty (260) Grade 12 graduates in the Northwest Territories.

This presents an invaluable opportunity to engage these people in the world of work.

Now that there has been a commitment made regarding employment targets, we will need to ensure that there are mitigation measures in place as well.

Inclusion of all NWT communities. In order to build capacity, De Beers needs to expand the catchment area.

De Beers will be recruiting staff from communities that are already party of the Diavik and EKATI catchment area.

It is critical to expand the catchment area to include other parts of the NWT, such as the Deh Cho and the Sahtu. There are areas in the Northwest Territories that experience high unemployment and could provide -- or could prove to be a valuable source of potential employees.

In the primary communities, there are seven hundred and ninety (790) employment insurance clients. And of these seven hundred and ninety (790), three hundred and twenty (320) have trades related experience. Employment insurance clients are clients that have worked in the past and are looking for work.

In our catchment communities, there are four bundred and eighty (480) employment insurance clients. Two

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1 hundred and ten (210) of these have trades related

2 experience. From all of these regions, we can see that by

3 increasing the catchment area to the entire Northwest

4 Territories, we were able to increase the potential labour

5 pool.

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Promoting the North. The Department of Education, Culture, Employment will continue to work with De Beers and the communities to ensure a strong partnership is in place. We feel it's necessary to capture these details and commitments through a socio-economic agreement.

11 Through training and employment, the human 12 resource capacity in the NWT will continue to rise. Workers

- 13 are needed in the communities as well at the mine sites. De 14 Beers has example -- has identified ten (10) apprenticeship 15 positions. We feel that this could be increased.
- Both the catchment area and the slight -- fly in sites will have to be expanded to achieve high levels of northern employment. Both EKATI and Diavik have recognized this and have adjusted their operations accordingly.
- The cost of living in the NWT communities is a major concern. Currently, many employers provide incentive for people to live and work in the north.
- In order to maximize northern employment,
 De Beers needs to provide real incentives for employees to
 remain in, or relocate to the NWT.

Without these incentives, northerners may move to southern locations, taking labour capacity, and project benefits away from the Northwest Territories.

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7

- What needs -- what is needed from De Beers? It is the conclusion of the Department of Education, Culture, and Employment that the following is needed from De Beers: employment commitments to ensure northern benefits; this has been confirmed, but it needs to include the subcontractors and the contracts.
- Inclusion of all NWT communities, the continuation of training efforts that lead to employment, the promotion of the north as a place to live, and a certainty of commitment through a socio-economic agreement.
- Thank you. Now I would like to pass it over to Martin Irving.
- MR. MARTIN IRVING: Hello, my name is -- my name is Martin Irving, and I'm the Director for Diamond Projects for the Government of the Northwest Territories.
- The Government of the Northwest Territories believes that our diamond mining industry is more than just finding and extracting precious gems from kimberlite ore.
- We believe that a properly developed diamond industry will also include secondary activities that create wealth, jobs, and economic opportunities.

- 1 -- that secondary diamond industry activities can, and should
 2 be undertaken in the Northwest Territories.
- To accomplish this goal, we recommend that De 4 Beers enter into a written MOU with the Government of the 5 Northwest Territories, to supply rough diamonds from Snap
- 6 Lake for cutting and polishing in the Northwest Territories.
- 7 We have benefitted already from the
- 8 development of a secondary diamond industry, resulting from
- 9 rough diamond supply from existing diamond mines.
- 10 A supply from the EKATI Diamond Mine has
- 11 created approximately one hundred (100) full time jobs in
- 12 three (3) factories.
- This employment is nine (9) to five (5), five
- 14 (5) days a week. This means no fly-in, fly-out locations for 15 persons who prefer regular working and home life conditions.
- The cutting and polishing factories have
- 17 developed a new export market for a unique NWT product, and
- 18 the direct impact on the NWT gross domestic product in 2001
- 19 from these three (3) factories was approximately \$9 million a
- 20 year.
- 21 A supply from the Diavik Diamond Mine will add
- 22 further jobs, and economic benefits. The recently completed
- 23 Tiffany Factory alone has a capacity to employ seventy-five
- 24 (75) people.
- De Beers has made express commitments within

- 1 the environmental assessment process to support the
- 2 development of the NWT secondary diamond industry.
- In its conformity report, De Beers committed
- 4 to establish a sorting and valuation facility in the

- 5 Northwest Territories, and in technical hearings, De Beers
- 6 made the clear commitment to make a supply of Snap Lake rough
- 7 diamonds available to manufacturers based in the Northwest
- 8 Territories through the socio-economic agreement process with
- 9 the Government of the Northwest Territories.
- 10 While work had started on a memorandum of
- 11 understanding as between De Beers and the GNWT, progress to
- 12 date has been slow. In addition, there have been statements
- 13 made that suggest De Beers may be reconsidering their
- 14 commitment to supply rough diamonds directly for
- 15 manufacturing in the Northwest Territories.
- 16 The GNWT requests the Board to require from De
- 17 Beers, confirmation of their commitment to establish a
- 18 sorting and valuation facility in the Northwest Territories
- 19 off mine site, creating employment opportunities for
- 20 Northerners in the sorting and valuation of rough diamonds,
- 21 and make a supply of Snap Lake rough diamonds available to
- 22 NWT based manufacturers to support the development of the
- 23 secondary industry through the GNWT socio-economic agreement
- 24 process.
- Thank you, and I'll pass it off to Peitro.

- 1 MR. PIETRO DEBASTIANI: My name is Pietro
- 2 Debastiani, I'm a policy advisor with the energy secretariat,
- 3 Department of Resources Wildlife and Economic Development.
- 4 The Energy Secretariat is developing a
- 5 comprehensive NWT energy strategy that addresses issues and
- 6 opportunities related to domestic industry and community
- 7 energy supply and demand, to the development of NWT energy
- 8 resources, and to the environmental sustainability of our
- 9 energy systems.
- The proponent utilized the following factors
- 11 in evaluation the energy supply options for the mine site.
- 12 Prior experience, suitability, cost, and environmental
- 13 impact.
- 14 They concluded that diesel fuel was the most
- 15 appropriate energy form for use at the Snap Lake mine. The
- 16 GNWT is investigating all options to reduce fossil fuel used

- 17 in the NWT through energy efficiency, and the use of 18 renewable energy.
- De Beers is proposing to use fossil fuels imported from southern refiners at the proposed Snap Lake mine.
- Volumes of fuel for each use category at Snap
 Lake are, 28 million litres per year for generating
 electricity, which equates to about 80 gigawatt hours of
 electricity production, 8 million litres per year for

- 1 heating, and 4 million litres for transportation. Those
 2 volumes for generation will increase over time.
- The NWT has several developed rivers in the Great Slave Lake basin, with the capacity to supply cost effective electricity to new demand clients, such as De Beers' Snap Lake mine.
- Hydro-electricity is more environmentally sustainable as an energy source, than non-renewable fossil fuels. As well, the GNWT encourages De Beers to purchase low sulphur diesel for all non-hydro energy requirements at the mine site. The GNWT itself specifies low sulphur diesel in all of its own fuel purchasing contracts.
- Expansion of the NWT's hydro-electric generation and transmission system, results in legacy infrastructure, to serve future energy demand for NWT communities, and the non-renewable resource sector.
- This also provides sustainable business
 opportunities for aboriginal businesses and other NWT
 business interest. The positioning of cost effective hydroelectricity transmission infrastructure in the Slave
 Province, can improve prospects for a sustainable mining
 industry in the NWT.
- The GNWT, and the Government of Canada, are committed to working with industry to address climate change, and air pollution.

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Displacing fossil fuels with renewable energy
assists in reducing greenhouse gas emissions and other air
pollutants in the NWT.
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And the provision of hydro-electricity will provide protection from possible future increases in the price of fossil fuels.

The NWT have hydro-electricity available to meet growing domestic demand. Hydro expansion and transmission options to Snap Lake are under consideration from several sites.

11 The GNWT will move forward on hydro -- will 12 not move forward on any hydro-electric initiative without the 13 support of effected aboriginal interests in the NWT.

I'll pass it on to Dan Westman now.

15 MR. DAN WESTMAN: Hi, my name is Dan Westman.

16 I'm manager of Economic Planning and Resources Wildlife and 17 Economic Development.

18 I'd like to make a short presentation on 19 business and -- well, it's in four (4) parts. Overview of 20 economic growth and the GDP, impacts on business -- sorry 21 guys.

22 Some business challenges end up on one (1) slide on observations and conclusions. Next slide. 23

24 This chart shows GDP growth, and GDP -- GDP

growth in NWT since our creation in 1999. The interesting 25

1 point is that the construction industry accounted for the

vast majority of growth, followed by mining and oil and gas. 2

3 Construction is also closely associated with mining.

It was during this period that the Diavik property was developed and BHP completed construction. can also see some significant growth in other sectors of the economy, including trade, finance, professional services and accommodation.

9 By contrast, government growth which is at the

- 10 top of the slide, increased very little.
- 11 This chart shows retail trade in the Northwest
- Territories since our creation. As you can see from the 12
- 13 chart, it's been very strong. Retail fills the end of the
- 14 tier are -- are approximately \$40 million per month now.
- 15 This compares to 24 to 25 million per month back in 1999.
- 16 Economic theory predicts a close correlation
- between personal incomes and retail sales. We can see this 17
- 18 in this chart from where the arrows are shown up there from
- 19 that Christmas buying peak and it also is shown in the next
- slide which talks about personal incomes in the NWT. 20
- This slide shows, again, personal incomes by 21
- 22 month in NWT since we were created. If you can remember back
- to the first slide, it shows that there's a close correlation 23
- 24 between the two (2) trends, as we would expect.
- 25 Labour income, now, in the NWT is

- 1 approximately one hundred and thirty dollars (\$130) per --
- 2 \$130 per month up from \$83 million per month back in 1999 and
- 3 in fact, we're one of the richest provinces in Canada on a
- 4 per capita basis.
- 5 Not many people think of the wholesale
- 6 business being important in the NWT but, in fact, it's almost
- 7 half the size of retail trade. The thing to point out about
- the wholesale trade industry in the NWT is it's closely 8
- 9 associated with mine resupply and the arrows up there show
- the -- the peaks that happen during the winter road resupply 10
- season and during that time of the year wholesale trade can 11
- 12 double in one month.
- The Canadian Federation of Independent 13
- Business just released results of their member survey of what 14
- 15 their members think is important to overall business
- 16 development in the NWT. Ninety percent of all the businesses
- 17 surveyed saw the diamond industry and oil and gas development
- as being important to business success in the NWT. 18
- 19 is also shown as being significant. Next slide, please.
- 20 One issue we face, and it's been raised by
- 21 some presenters, is housing. Right now, our -- our vacancy

- 22 rate in Yellowknife is one-third (1/3) of 1 percent.
- don't have any official vacancy data for -- for other 23
- 24 communities but there's some anecdotal evidence that there's
- 25 a shortage in al -- in a lot of communities and even in

- places like Hay River. 1
- 2 Well, we'd like to consider from a business
- 3 perspective is that the development of two (2) mines, along
- 4 with exploration like companies like De Beers has created
- 5 large and ongoing benefits for NWT businesses and the
- 6 economy. Businesses see continuing growth as tied to
- 7 resource development.
- 8 In terms of direct impact, it should be
- 9 possible to purchase most goods and services in the NWT and
- as was pointed out by De Beers. We now have three (3) -- or 10
- possibly three (3) operational diamond mines. The employment 11
- targets for business should be established within a socio-12
- 13 economic agreement.
- 14 Aside from the direct impacts of mine
- purchases, business development is closely associated with 15
- 16 NWT employment and income. Our conclusion is and as has been
- 17 stated today by De Beers, the employment targets should be
- 18
- established in a socio-economic agreement.
- 19 One issue for business and employees is a
- 20 shortage of affordable housing. While this not an issue or
- 21 the sole responsibility of the mining industry, it is an
- 22 issue that needs to be addressed if NWT employment is going
- 23 to be maximized.
- It is our conclusion that the GNWT and De 24
- Beers should work together collaboratively through a socio-25

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1 economic agreement to deal with some of the issues of housing

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2
    and that's it, Mr. Chairman.
 3
 4
                         (BRIEF PAUSE)
 5
 6
                   THE CHAIRPERSON:
                                     Thank you. Just prior to
   going to questions of the GNWT, and somewhat related to the
 7
8
    GNWT presentation, Mr. McConnell had indicated that he had an
 9
    answer to the question posed by Mr. O'Reilly, this morning,
    on the use of low sulphur fuel.
10
11
                   Mr. McConnell, do you think you could give us
12
    that answer now, sir? Thank you.
13
                   MR. JOHN MCCONNELL: Thank you, Mr. Chairman.
14
    I think the question was related to the type of fuel that we
15
    had proposed using at Snap Lake. And I just needed to get a
16
    clarification and the proper terminology.
17
                   But the fuel is a P-50, which is a low gel
18
   point low sulphur fuel.
19
                   THE CHAIRPERSON:
                                      Thank you, sir.
                                                        Ouestions
20
    of the Government of the Northwest Territories?
21
                   Mr. McConnell...?
22
                   MR. JOHN MCCONNELL:
                                        Many very cynical
23
    questions come to mind, but I'm sure it's got something to do
24
    with having sat here for five (5) days, so I think we'll
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pass.

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1
                   THE CHAIRPERSON: Okay.
 2
                   Yellowknives Dene.
                                       Questions of the
 3
    Government of the Northwest Territories?
 4
                   MR. TIM BYERS:
                                    Thank you, Mr. Chair. Yes,
 5
    I'd like to, I guess, re-pose the question that I earlier
 6
    asked Andy Swiderski.
 7
                   And that is, with increased incomes resulting
    in reduced welfare payments, the benefit is supposed to be
 8
 9
    freeing up of government money to put into -- which can then
    be put back into social and education services in the
10
11
    communities.
12
                   So I guess I would ask the GNWT, when these
13
    monies are freed up, does the money go back into community
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14
   programs? Or is it put into general revenues?
                                                    Thank you.
15
                   THE CHAIRPERSON: Ms. Allen...?
16
                   MS. LESLEY ALLEN:
                                       Thank you, Mr. Chair.
17
   Lesley Allen from the Northwest Territories, GNWT Government.
    The answer to that question is -- is that we have done
18
    increases in the last two (2) years, into the income support
19
20
   programs.
21
                                      Mr. Byers...?
                   THE CHAIRPERSON:
22
                   MR. TIM BYERS:
                                   Yes, could you explain what
23
    the income support programs are?
24
                   THE CHAIRPERSON:
                                      Thank you. Ms. Allen...?
```

Thank you, Mr.

MS. LESLEY ALLEN:

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Chairperson. Again, Lesley Allen, GNWT. The income support
   program is a program that's based on need. And so people
 2
 3
   bring their resources and then -- and then the needs are
 4
   examined in terms of the requirements or the expenditures on
5
   a monthly basis and then those needs are topped up.
6
                   In our program, we have a number of smaller
7
   programs with it. For example, we have the food, shelter and
   clothing, as well as we have enhanced benefits related to
8
9
    furniture, emergency and seasonal clothing.
10
                                      Mr. Byers...?
                   THE CHAIRPERSON:
11
                   MR. TIM BYERS: No further questions. Thank
12
   you very much.
13
                   THE CHAIRPERSON:
                                      Thank you, Mr. Byers.
14
                   INAC?
15
                   NWT and Nunavut Chamber of Mines?
16
   Vaydik...?
17
                   MR. MIKE VAYDIK:
                                      Thank you, Mr. Chairman.
                                                                Ι
18
    just had one (1) comment about Ms. Allen's presentation.
19
                   THE CHAIRPERSON: Is it a question or a
20
   comment, Mike? Because --
21
                                     You only want questions?
                   MR. MIKE VAYDIK:
22
                   THE CHAIRPERSON:
                                      Yes.
23
                   MR. MIKE VAYDIK:
                                      Okay, I'll move -- I
24
   won't -- I will move onto questions, then.
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My questions regard the local cutting and

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1
   polishing facilities that have now been operating for some
 2
    five (5) years. And I wonder if the government can report as
 3
    to what percent of EKATI production has actually been taken
 4
    up by the factories?
 5
                   MR. MARTIN IRVING:
                                        Martin Irving from the
 6
    Government of the Northwest Territories. At this time, the
 7
    three (3) cutting factories purchasing approximately 4
 8
    percent by value of the EKATI Diamond production.
 9
                                      Thank you.
                                                  Mr. Vaydik...?
                   THE CHAIRPERSON:
                                      Thank you.
                                                  I wonder if Mr.
10
                   MR. MIKE VAYDIK:
11
    Irving could comment on the total value of subsidies to the
    factories by the GNWT?
12
13
                   THE CHAIRPERSON: Mr. Irving...?
14
                   MR. MARTIN IRVING:
                                        I -- I don't have a total
15
    number with me at this point. We provide support programs to
16
    the diamond businesses, the same as any other business in the
    Northwest Territories.
17
18
                   The support is provided in training --
    training, wage subsidies, and training program through Aurora
19
20
    College, and through the provision of loan guarantees.
21
                   But, there are no specific support programs
22
    that are only open to the diamond industry. They are open to
    all businesses.
23
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Vaydik...?
```

165

- 1 the Government of the Northwest Territories asked De Beers
- 2 about their commitment to employment targets, and I -- I
- 3 wonder what the experience has been of the local cutting and

Thank you.

This morning,

4 polishing factories.

25

5 Do they have targets for Aboriginal

MR. MIKE VAYDIK:

6 employment? What are they, and are they -- those targets in

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any way tied to the subsidies?
                   THE CHAIRPERSON:
                                     Thank you. Mr. Irving...?
8
9
                   MR. MARTIN IRVING:
                                        Martin Irving, Government
10
    of the Northwest Territories. As I said early -- the --
    earlier, that the funding support -- part of the funding
11
12
    support provided to the factories is for training of
13
   Northerners.
                   At the moment, 55 to 60 percent of the
14
15
   workforce are Northerners, the rest are imported skilled
   workers, working as trainers, and providing the necessary
16
    skill and expertise for the industry to grow here.
17
18
                   There are no specific targets for the cutting
19
                There are, however, training plans that they
    factories.
   provided to the GNWT, and that are reviewed with the
20
21
    factories and the Government of the Northwest Territories on
    an on-going basis.
22
23
                                      Thank you.
                                                  Mr. Vaydik...?
                   THE CHAIRPERSON:
24
                   MR. MIKE VAYDIK:
                                      Thank you.
                                                  Just at lunch
25
   hour, I read that there are now sixteen thousand (16,000)
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2
   scheduled to be about twenty-one thousand (21,000) diamond
 3
   cutters in China, and I'm wondering if Mr. Irving could
   comment on what possible effect that might have on the
4
   ability of the Northwest Territories as a jurisdiction,
 5
6
    considering that we're a high-cost jurisdiction to compete in
7
    that international marketplace?
8
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Irving...?
9
                   MR. MARTIN IRVING:
                                        Martin Irving from the
   Government of the Northwest Territories. Diamonds are cut
10
    all around the world in numerous different jurisdictions.
11
12
                   Some of them are low wage environments, such
13
    as China or India. Others are what you would consider higher
14
   wage environments, such as Antwerp, Tel Aviv, New York, or
    indeed, Northwest Territories.
15
16
                   The critical issue is what are the types of
17
   diamonds that are -- you are cutting and polishing.
18
   value and type of the rough that you are cutting that
```

cutters in China. At the end of next year, there are

- 19 determines where -- where it is economic to be cut and 20 polished.
- One (1) of the premises and principles that
- 22 the Government of the Northwest Territories has in this -- in
- 23 this approach with both BHP and Diavik, and hopefully, with
- 24 De Beers as well, is that the rough diamonds that are
- 25 provided are in -- in fact, economic to be cut and polished

- 1 here in the Northwest Territories.
- THE CHAIRPERSON: Thank you. Mr. Vaydik...?
- 3 MR. MIKE VAYDIK: I'm finished. Thank you.
- 4 THE CHAIRPERSON: Thank you. North Slave
- 5 Metis Alliance, questions for GNWT? DFO?
- 6 MS. KRIS JOHNSON: Sorry, I forgot to ask Ron
- 7 -- Ron Ball -- Balsillie has a few questions.
- 8 THE CHAIRPERSON: Thank you. Mr.
- 9 Balsillie...?
- MR. RON BALSILLIE: Okay. How many people,
- 11 including contact as an income, consultants are currently
- 12 employed by De Beers directly on this project.
- 13 THE CHAIRPERSON: Thank you. That, sir, is
- 14 not a question that the GNWT could -- could answer. Sorry.
- MR. RON BALSILLIE: Is there anyone in this
- 16 room that can answer that question?
- 17 THE CHAIRPERSON: There is, however, we're
- 18 not in the question phase of De Beers, we're in the question
- 19 phase of the GNWT, sir.
- MR. RON BALSILLIE: Okay. Does the GNWT have
- 21 any responsibility for ensure that Aboriginals are employed?
- 22 Yes? No? Not sure?
- MS. LESLEY ALLEN: Thank you, Mr.
- 24 Chairperson. It's Lesley Allen from the GNWT. Yes, we do.
- 25 We have an affirmative action policy.

```
1
                   THE CHAIRPERSON:
                                     Thank you.
                                                   That relates,
 2
    though, to GNWT, not to De Beers Snap Lake Mine?
 3
                   MS. LESLEY ALLEN:
                                       I'm Lesley Allen, GNWT.
 4
    Through the socio-economic agreement process, we are
 5
    encouraging first Aboriginal people and then Northeners.
                                                               So
 6
    that's how I would answer the question.
 7
                   THE CHAIRPERSON:
                                      Okay.
                                             So you -- when you
   refer to affirmative action policy, you're talking about your
 8
 9
    socio-economic monitoring agreement that you would negotiate
10
    with the proponent, De Beers, correct?
11
                   MS. LESLEY ALLEN:
12
                   THE CHAIRPERSON:
                                      Mr. Balsillie.
                                                       The -- yes,
    the answer to your question is, yes, they have some role in
13
14
    hiring at -- at De Beers.
15
                   MR. RON BALSILLIE:
                                        Thank you.
16
17
                         (BRIEF PAUSE)
18
19
                   THE CHAIRPERSON: Dogrib Treaty 11?
20
    Questions of the GNWT?
21
                   CARC? Mr. O'Reilly...?
22
                   MR. KEVIN O'REILLY:
                                         Thank you, Mr. Wray.
23
    I'd like to ask the Government of the Northwest Territories
    one (1) of my favourite questions on the timing of socio-
24
25
    economic agreement and the memorandum of understanding on
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supply of rough diamonds, whether these should be in place
1
 2
   before the operation of the mine? Or whether they have any
3
   other position on the timing? Thank you.
4
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr. Doan...?
                                    Thank you, Mr. Chairman.
5
                   MR. DOUG DOAN:
6
   We're quite surprised by that question. From the GNWT
7
   perspective, we do -- we do see some -- some distinct
8
   advantage in having an agreement concluded before the closure
   of the Public Registry on May 28th.
9
10
                   But at the same time, we recognize that we are
11
   working with a number of other parties, to -- to meet this
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12
    agreement, or to reach this agreement. We're sensitive to
   the needs of the communities, so from our perspective, while
13
14
   we would like it done as soon as possible, our view is that
15
    it must be concluded by the 30th of June. Thank you.
                                      Thank you.
16
                   THE CHAIRPERSON:
                                                  And just for
   the record, the Public Registry closes on May 23rd.
17
   as Mr. O'Rielly pointed out yesterday, Section 10 gives us
18
19
    the ability to extend it. Thank you.
20
                   Mr. O'Reilly...?
21
                   MR. KEVIN O'REILLY:
                                         Thank you. Kevin
22
   O'Reilly, CARC. I wanted to -- I asked this question of De
   Beers this morning, in terms of one -- a couple of the charts
23
   in Mr. Swiderski's presentation, showed declining social
24
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assistance payments over a period of years in the primary

25

23

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1
   communities.
 2
                   And I'm wondering if the -- the Government of
 3
   the Northwest Territories can explain whether this -- what
 4
   the reason for this decline is. Is it because more people
5
   are working? Or is it -- does the claw backs in the social
   assistance payments have any role to play in this?
6
7
   you.
8
                   THE CHAIRPERSON: Ms. Allen...?
9
                   MS. LESLEY ALLEN: Thank you, Mr.
10
   Chairperson. Lesley Allen, GNWT. Because more people are
   working, because the economic growth in the Northwest
11
12
    Territories is so robust, the number of people on income
13
    assistance has gone down.
                   THE CHAIRPERSON:
14
                                      Thank you.
                                                  Mr.
15
   O'Reilly...?
16
                   MR. KEVIN O'REILLY:
                                         Thank you. Just for
                          Is it the policy of the Government of
17
   clarification, then.
18
   the Northwest Territories to still claw back payments made to
19
    individuals under impact benefit agreements from social
20
    assistance?
21
                                                  Ms. Allen...?
                   THE CHAIRPERSON:
                                     Thank you.
22
                   MS. LESLEY ALLEN: Thank you, Mr.
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Chairperson. Lesley Allen, GNWT. I'd like to just clarify.

- 24 What happens is, if somebody gets an IBA single payment to an
- 25 individual, and that person is on income assistance, then

- 1 that income is taken into consideration.
- 2 So, if their needs are of certain amount, then
- 3 that is taken into consideration. Thank you.
- 4 THE CHAIRPERSON: Thank you, Ms. Allen. Mr.
- 5 O'Reilly...?
- 6 MR. KEVIN O'REILLY: Thank you. Kevin
- 7 O'Reilly, CARC. That sounded like a yes to me, but I'll go
- 8 on.
- 9 I have a question about commitments in a
- 10 socio-economic agreement, and I was pleased to hear De Beers
- 11 this morning, make a commitment with regard to employment
- 12 targets in a socio-economic agreement.
- But, are there other kinds of targets that the
- 14 Government of the Northwest Territories is looking for in a
- 15 socio-economic agreement, say, for instance, contracting, or
- 16 purchasing in the North?
- Or, perhaps other targets, and if they could
- 18 explain that a little bit, that would be helpful.
- 19 THE CHAIRPERSON: Thank you. Mr. Doan...?
- MR. DOUG DOAN: Thank you, Mr. Chairman.
- 21 It's -- it's Doug Doan with Resources, Wildlife, and Economic
- 22 Development.
- 23 There's -- there are a number of areas where
- 24 we -- we believe that targets are -- are appropriate. One
- 25 (1) of them, of course, is employment. A second one (1)

- 1 involves procurement.
- 2 We also believe that there should be targets
- 3 established for such things as the transfer of rough to help

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out with secondary industry, and also with respect to
5
    training.
                   There are other initiatives and items that we
6
7
   believe would go within the socio-economic agreement that
   might not have precise targets associated with them.
8
9
                   THE CHAIRPERSON: Thank you.
10
   O'Reilly...?
11
                   MR. KEVIN O'REILLY:
                                         Thank you. Could the
12
   Government of the Northwest Territories let us know whether
   De Beers has made, or has made any commitments in any of
13
    these other areas with regard to specific targets during the
14
   negotiations to date?
15
16
                                      Thank you.
                                                  Mr. Doan...?
                   THE CHAIRPERSON:
17
                   MR. DOUG DOAN: Mr. Chairman, if I'm not
18
   mistaken, De Beers has provided commitments earlier today,
19
   both in terms of employment and procurement.
20
                   They have put numbers on the table, and I
21
   believe their presentation dealing with training also
```

22 identified specific numbers for targets.
23 THE CHAIRPERSON: Thank you. Mr.

24 O'Reilly...?

1

15

MR. KEVIN O'REILLY: Thank you. Kevin

O'Reilly with CARC. I just want to turn now to the

173

```
2
   memorandum of understanding on the supply of rough diamonds.
                   There's a lot of variation in terms of the
 3
 4
    size and type of rough diamonds, and I understood Mr. Irving
 5
    to say that you want to make sure that they get diamonds that
    are economic here.
 6
 7
                   Are there any other sort of targets, or
    considerations that they feel should be part of the MOU, and
 8
    that they'd like some direction from the -- or some
 9
    assistance with the Board, on specifying any of this in terms
10
    of whether that -- the supply of rough should be one (1) of
11
12
    mine, or size, type, so on.
                                 Thank you.
13
                   THE CHAIRPERSON:
                                      Mr. Doan...?
14
                   MR. DOUG DOAN:
                                   Thank you, Mr. Chairman.
                                                               The
```

GNWT is seeking targets for the supply of rough to our

```
16
   manufacturing -- to a northern manufacturing industry.
    specifics and the -- the nature of the agreement is something
17
    that we believe is yet to be negotiated in a memorandum of
18
19
    understanding with the company.
                                     Thank you.
20
                   THE CHAIRPERSON:
                                      Mr. O'Reilly...?
21
                   MR. KEVIN O'REILLY:
                                         Thank you. One (1) --
22
   one (1) further question. Will this -- I always like to ask
    this question, but will this MOU action be a public document
23
24
   when it's concluded.
                          Thank you.
25
                   THE CHAIRPERSON:
                                     Thank you. Mr. Doan...?
```

```
1
                         (BRIEF PAUSE)
 2
 3
                   MR. DOUG DOAN:
                                    Thank you, Mr. Chairman.
    -- the last two (2) agreements, which were executed between
 4
    the Government of the Northwest Territories and diamond mine
 5
 6
    operations were in fact, public documents.
 7
                   In this particular instance of course, the
 8
    agreement has not yet been negotiated, but we would expect
 9
    that it would be a public document.
                                         Thank you.
10
                   THE CHAIRPERSON:
                                      Thank you.
11
                   MR. KEVIN O'REILLY:
                                         Thanks.
                                                  Just a couple
12
    more questions.
                     The next one is for Mr. DeBastiani with
13
    regard to the energy profile of -- of the De Beers Snap Lake
   mine. Can you let me know if there's any differences between
14
    the energy profile of this mine and, say, the other diamond
15
16
    mines and if that difference in energy profile might lend
17
    itself to alternative energy use in any way?
18
                                        Thank you.
                   MR. KEVIN O'REILLY:
19
                   THE CHAIRPERSON:
                                     Thank you. All right.
20
                   MR. PIETRO DEBASTIANI: Pietro DeBastiani,
21
    RWED energy secretariat. In fact, the Snap Lake mine is a
22
    larger percentage user of electricity than the other mines.
23
    I would imagine that's due to the fact that it's an
24
    underground operation and not a surface open-pit operation.
```

With the Diavik and EKATI about two-thirds (2/3), 66 percent

```
of the fuel is used in transportation related activities
 1
 2
    whereas that percentage is significantly lower at -- at the
 3
    De Be -- proposed De Beers Mine.
 4
                   THE CHAIRPERSON: Thank you, Mr. O'Reilly.
 5
                   MR. KEVIN O'REILLY:
                                        Thank you.
                                                    My last
   question, then, is for -- in regards to the presentation from
 6
 7
    Mr. Westman, I think.
                           The -- the last slide that he used --
 8
    the very last point was -- discussed the shortage of housing
 9
    in the Northwest Territories and I guess, in particular, in
    Yellowknife.
10
11
                   And I noted earlier, I think, in one of the
12
    other GNWT presentations that they were -- will -- would like
    to encourage De Beers employees to -- that don't live in the
13
    Northwest Territories to settle in the Northwest Territories.
14
15
                   I just find it a bit of a contrast that on one
16
    hand, they want people to move here but there's a housing
   problem and I guess I might slip on another hat that I wear
17
18
    on occasion and ask what sort of specific assistance is the
19
    government of the Northwest Territories prepared to give on
20
    the issue of housing?
21
                   Are we talking about investing more money into
22
    public housing or what sort of assistance they talking about
23
    here?
24
                   THE CHAIRPERSON:
                                     Thank you.
                                                 Mr. Westman...?
```

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With regard to the issue of

- 1 housing, we were kind of open to suggestions and you're right
- 2 about -- my presentation looked at things from an economic

MR. DAN WESTMAN:

- 3 and business impact. So, if we want people to work at the
- 4 mine and not everybody's going to be hired from the Northwest
- 5 Territories, the economic impacts are far greater if the
- 6 person is living up here than if they're commuting down to
- 7 Edmonton.

25

8 Housing is an issue that has to be dealt with.

```
9
    We haven't been proscriptive, to date, on that. We have
10
    looked at some options ourselves, one of them was cooperative
             In fact, we're thinking about sponsoring a
11
12
    conference on that. That's not specifically what's in our
13
   mandate housing but cooperatives are --
14
                   THE CHAIRPERSON: Thank you, Mr. Westman.
   could suggest, Mr. O'Reilly, that the City do something with
15
16
   paved-over parking lots in the downtown core which might help
17
    the lot of us. However --
18
                   MR. KEVIN O'REILLY: Well, thank you for that
19
    suggestion.
20
21
                         (BRIEF PAUSE)
22
23
                   MR. KEVIN O'REILLY: I'll take it back wearing
24
   my -- another hat.
                        I did want to --
25
                   THE CHAIRPERSON: Questions misdirected.
```

```
2
    to get questions once in a while, right? My colleague, Dr.
 3
    Montgomery, has one or two (2) questions.
 4
                   THE CHAIRPERSON:
                                     Dr. Montgomery...?
 5
                   MS. SHELAGH MONTGOMERY: One quick question
 6
    related to the first part of the presentation from GNWT
 7
    related more generally to the social -- social services --
 8
    health and social services.
 9
                   There were a number of significant points made
10
    in that presentation about details that they felt were
    lacking in the environmental assessment. For example, can
11
   not evaluate effectiveness of proposal -- proposed mitigation
12
    measures without much needed details.
13
14
                   I'm just wondering, would the GNWT find it
15
    satisfactory that the EA process closed prior to having these
    much needed details?
16
17
                   THE CHAIRPERSON: Thank you. Mr. Doan...?
18
19
                         (BRIEF PAUSE)
20
```

MR. KEVIN O'REILLY: It's always nice for me

```
MS. CATHY PRAAMSMA: Thank you, Mr. Chairman.
Lit's Cathy Praamsma from the Department of Health and Social
Lit's Cathy Praamsma from the Department of Health and Social
```

23 Services, GNWT. I think we would find it satisfactory if the

24 information came in prior to the decision making.

MS. SHELAGH MONTGOMERY: Okay.

```
1
                   THE CHAIRPERSON: I guess the follow up is
 2
    going to which decision because there's a number involved in
 3
    this process. We have the -- the phraseology for the last
    three (3) or four (4) days has been prior to the close of the
 4
 5
    Public Registry, prior to the regulatory process, or prior to
    the beginning of construction, I guess are the three (3) time
 6
 7
    frames I've been asked about.
 8
                   MS. CATHY PRAAMSMA:
                                         Thank you, Mr. Chairman.
 9
    Cathy Praamsma for the GNWT. Prior to the regulatory
10
   process.
11
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Mr.
12
                 Thank you.
    O'Reilly...?
13
                   Okay, Environment Canada?
14
                   Lutsel K'e Dene First Nation?
15
    Catholique...?
16
                   MS. FLORENCE CATHOLIQUE: Marci cho, Mr.
17
    Chairperson. I will ask my question in Chipewyan.
18
19
         (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
20
21
                   MS. FLORENCE CATHOLIQUE:
                                              The question -- the
22
    question I would like to ask is to the Government of the NWT.
    The way that they have, on Chart 3, it says about housing, we
23
    have social problems and family stress within that -- the
24
25
    question is, are you having community or -- is it about the
```

```
1
    community or just the whole NWT that you're talking about
 2
    when you say about socio-economic problems, here?
                   I asked of the family stress part of Slide 3
 3
 4
    included housing?
 5
                   THE CHAIRPERSON: Thank you. Ms. Allen...?
 6
    Ms. Praamsma...?
 7
                   MS. CATHY PRAAMSMA:
                                        Thank you, Mr. Chair.
 8
    Cathy Praamsma, Department of Health and Social Services.
 9
    The potential impact slide that the individual is referring
    to, was around family stress, obviously having the lack of
10
    housing or overcrowding would contribute to that.
11
12
13
         (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
14
15
                   MS. FLORENCE CATHOLIQUE: And how about the
16
    culture and language, is that included in that, also?
17
                   THE CHAIRPERSON: Thank you.
18
    Praamsma...?
19
                   MS. CATHY PRAAMSMA:
                                                Thank you, Mr.
                                          Yes.
20
    Chairman.
21
                   THE CHAIRPERSON: Thank you.
                                                  Ms.
22
    Catholique...?
23
24
         (THROUGH CHIPEYWAN INTERPRETER INTO ENGLISH)
25
```

```
1
                  MS. FLORENCE CATHOLIQUE: So if the language
 2
   and culture is included, if we're going to have difficulty
   with this in our -- in our communities, how come it's not in
 3
 4
   that -- within the social health and wellness, when you talk
5
    about with the education of the -- educational programs?
6
                   And about the hydro? And how -- and how
7
   people would need -- more money would have problems? And how
   come -- I was asking the question, is, how come they're
8
9
    talking about culture and language, also? They never said
    anything about those.
10
11
                   MR. DOUG DOAN:
                                    Mr. Chairman...?
12
                                      Mr. Doan...?
                   THE CHAIRPERSON:
```

```
13
                   MR. DOUG DOAN:
                                    The issues that have been
14
    raised are all very important issues and these are issues
    I -- I responded to in earlier question about targets, by
15
    that suggesting that in addition to the targets, there would
16
    be a broad range of other issues that would be dealt with,
17
    within the context of the socio-economic agreement.
18
19
                   The issues that have been raised are all
20
    issues that the GNWT would wish to see addressed through the
21
    socio-economic agreement, and the GNWT has made offers to
22
    involve the Aboriginal parties in the development and
23
    negotiation of that socio-economic agreement. Thank you.
24
                   THE CHAIRPERSON:
                                      Thank you.
                                                  Ms.
```

25 Catholique...?

```
1
                   MS. FLORENCE CATHOLIQUE: Marci, Mr.
 2
               Then, I want to know the composition of the -- the
 3
   groups that are sitting on -- at the socio-economic
 4
   negotiations in the -- the socio-economic negotiations?
5
                   THE CHAIRPERSON:
                                      Thank you. Mr. Doan...?
6
7
                         (BRIEF PAUSE)
8
9
                   MR. DEBORAH ARCHIBALD: Deborah Archibald
10
   with the Government of the Northwest Territories.
   parties that are currently at the negotiating table are the
11
12
   Government of the Northwest Territories, De Beers, the North
13
    Slave Metis Alliance, the Lutsel K'e Dene First Nation, the
14
   Dogrib, and the Yellowknives Dene.
15
                   THE CHAIRPERSON:
                                      Thank you.
16
   Catholique...?
17
                   MS. FLORENCE CATHOLIQUE: Marci, Mr.
   Chairman, my question then is, why is the -- the Government
18
    of Canada not sitting at this table?
19
20
                                      Ms. Archibald...?
                   THE CHAIRPERSON:
21
   Doan...?
22
                   MR. DOUG DOAN:
                                    Thank you, Mr. Chairman.
   socio-economic issues, and the socially -- the subject of the
23
24
    socio-economic agreements are generally responsibilities
```

25 which fall under the mandate of the Government of the

182

```
1
   Northwest Territories, and for that reason, the Government of
 2
    the Northwest Territories has led in this process.
 3
                   THE CHAIRPERSON:
                                      Thank you.
 4
   Catholique...?
5
                   MS. FLORENCE CATHOLIQUE:
                                              Sorry, my mind was
6
   wandering there. Could you repeat that please?
7
                   THE CHAIRPERSON:
                                      Mr. Doan...?
8
                   MR. DOUG DOAN:
                                    The subject matter, which is
9
   dealt with in the socio-economic agreement responds to issues
10
    and subjects which fall under the mandate of the Government
    of the Northwest Territories.
11
                                   Thank you.
12
                   THE CHAIRPERSON:
                                      Ms. Catholique...?
13
                   MS. FLORENCE CATHOLIQUE:
                                              Marci.
14
    a question that has -- that relates to past experience then,
15
    and we -- just so that the Board doesn't think that I'm
   wandering off some more here.
16
17
                   Lutsel K'e has been involved in two (2) other
18
    socio-economic agreements; one (1) was BHP, and also with the
19
    -- the Diavik Diamond Mine. In both agreements, the
20
    exclusion of the -- the Federal Government has affected the
21
    implementation off of those agreements where we see increased
22
   benefits of programs delivery in the communities and we -- we
23
   do not see an increase, or a positive deliverance of those
24
   programs within the community.
```

183

- 1 happening is that the -- the person that holds the purse is
- 2 not at that table, and -- and we know -- and we understand

25

3 that should there be any increase in the funding that's given

And, we think that the reason that is

4 from the Federal Government to the GNWT, any amount doesn't

- 5 increase the level that they -- they rated, I guess is the 6 word.
- And -- and so, our question is, how -- how 8 does it the GNWT perceive in increasing the -- the funding 9 requirements in the small communities, if that's -- if they 10 -- the funding from the Federal Government can't be 11 increased.
- And, I saw this beautiful chart there now, and every time I see monies, I go a little bit -- with money signs in my eyes, and maybe that's why I can't really focus very good.
- And so, people that know me, they know that's true, but show a whole bunch of charts, showing more employment, more -- more revenue for the GNWT, doesn't mean anything to us, because the funds, and the tax, the way that it's set in the royalties, are all held in somewhere else.
- And so, we're wondering, how will those -- how will -- how does the GNWT perceive more additional funding to be given to the smaller communities in their program delivery?
- THE CHAIRPERSON: Thank you. Mr. Doan...?

- Thank you, Mr. Chairman. 1 MR. DOUG DOAN: Ι think we share some of the sentiments that have been 2 3 expressed by Ms. Catholique. There is no question that the distribution of benefits from development is not -- is not in 4 5 a particularly balanced fashion right now. The GNWT is 6 working on a process through the inter-governmental forum 7 which will deal with the issue of devolution and the issue of 8 resource revenue sharing.
- The GNWT is strong advocating the federal government to invest further resources with the GNWT so program delivery can keep up to the needs that are brought about by development and the final point I would make is that notwithstanding the fact that the benefits are not distributed in any proportionate manner.
- There's -- nonetheless, there is an incentive for the GNWT because there is, in fact, some benefit enjoyed

- 17 as a result of increased personal taxation, increased
- 18 corporate taxation, increased employment of NWT residents and
- 19 -- and the -- the benefits that that does entail. It is not
- 20 keeping pace with the demand for program delivery but there
- 21 is clearly benefit for the people of the NWT. Thank you.
- THE CHAIRPERSON: Thank you. Ms.
- 23 Catholique...?
- MS. FLORENCE CATHOLIQUE: That's the only
- 25 question that I have, which was the money question but I

- 1 think my -- Addie Jonasson who will be doing a presentation
- 2 later on behalf of the Lutsel K'e has a question.
- THE CHAIRPERSON: Thank you.
- 4 MS. ADDIE JONASSON: Thank you. I have one
- 5 (1) question and this is for the Department of Education,
- 6 Culture and Employment. Will they be exploring any training
- 7 program in the community relevant to the mining industry?
- 8 THE CHAIRPERSON: Thank you. Ms. Allen...?
- 9 MS. LESLEY ALLEN: Thank you, Mr. Chairperson.
- 10 I'm Lesley Allen, GNWT. Yes, we -- we mentioned in our
- 11 presentation that we would be working with the communities
- 12 and De Beers on developing a strong partnership relationship
- 13 related to training and education.
- 14 THE CHAIRPERSON: Thank you.
- MS. ADDIE JONASSON: Thank you but the
- 16 question was will they be doing the program in the
- 17 communities?
- THE CHAIRPERSON: Ms. Allen...?
- MS. LESLEY ALLEN: Lesley Allen, GNWT. In
- 20 working with partnership, of course, where there are
- 21 facilities and where there are the instructor, they're --
- 22 they will be done in the communities but we -- we're just
- 23 working that out right now with -- with the people that are
- 24 at the table with us related to the socio-economic agreements
- 25 and with De Beer.

```
1
                   THE CHAIRPERSON: Thank you, Ms. Allen.
 2
                   MS. ADDIE JONASSON:
                                        Thank you.
 3
                   THE CHAIRPERSON:
                                     Thank you. Okay, I have a
 4
    couple of questions before we take a break. Mr. Doan, in
 5
    presentation filed by -- by De Beers, it showed that net
    revenues to the Federal Government over the life of the mine
 6
 7
    are predicted to be $872 million. To the government of the
 8
    Northwest Territories, the revenue is predicted to be $35
 9
    million.
10
                   Now, this morning we saw a slide which changed
11
    that net revenue number to 119 million but I think that's
12
    predicated on the GNWT receiving about $84 million in per
13
    capita transfers that would accrue with an increase of
    immigration. Now, the 119 million obviously would be
14
15
    somewhat cut down because with an increase in population is
16
    an increase in schools, et cetera.
17
                   Anyway, the bottom line is that in either
18
    scenario and I was going to say best and worst but there is
19
    no best case scenario here for the north, the government of
    the Northwest Territories would receive about 1.4 million a
20
21
    year extra or under the scenario presented this morning,
    approximately just under 5 million a year.
22
23
                   In either of those cases, is there anywhere
24
   near sufficient to pay for or accommodate the increased cost
```

```
by the development in the north?

(BRIEF PAUSE)

THE CHAIRPERSON: It should be a really easy answer.

(BRIEF PAUSE)

(BRIEF PAUSE)
```

to the government of the Northwest Territories brought about

```
10
                   MR. DOUG DOAN:
                                   Thank you, Mr. Chairman.
11
    This is very much a -- a gross estimation because I can't --
12
    I can't answer with absolute integrity. But it would be our
13
    considered view that that number would not come close to
14
    covering the increased costs.
15
                   THE CHAIRPERSON:
                                    Thank you, sir. And I have
16
    one (1) final question. Is it the position of the Government
17
    of the Northwest Territories that De Beers Canada should
18
   provide rough diamonds to the local cutting and polishing
19
    industry, in the Northwest Territories, under the same terms
    and conditions as currently done by other diamond mine
20
21
    operators?
22
                                    Mr. Chairman, I'd like to
                   MR. DOUG DOAN:
23
   refer that question to Martin Irving, please?
24
                   THE CHAIRPERSON:
                                      Mr. Irving...?
25
                                        Martin Irving, Government
                   MR. MARTIN IRVING:
```

```
of the Northwest Territories. Yes, that's our position, that
1
 2
   our policy on the provision of rough, applies to all diamond
3
   mining companies in the Northwest Territories.
 4
                   THE CHAIRPERSON:
                                      Thank you, sir. We'll now
5
   take a short coffee break. And after the coffee break, we
6
   will hear presentation by Lutsel K'e Dene First Nation.
7
    I also have notice of short presentations by Kurt von Hagen,
   Superintendent of Yellowknife Catholic Schools, Bill Ange,
8
9
   President of YK Metis Nation Local 66 and the NWT
10
   Construction Association.
                               Thank you.
11
12
    --- Upon recessing at 3:42 p.m.
13
    --- Upon resuming at 3:56 p.m.
14
15
                   THE CHAIRPERSON:
                                    Thank you.
                                                  Just prior to
   asking the delegation from Lutsel K'e to make their
16
17
   presentation, I neglected to recognize Mr. O'Reilly. After
    the Dogrib presentation he had a question. And I apologise,
18
```

the Dogrib Treaty 11 have a position on the timing of IBA, or

Ms. Teillet, Mr. O'Reilly's question was, do

19

20

21

Mr. O'Reilly.

- 22 environmental monitoring agreements? And when should they be
- 23 in place?
- MS. JEAN TEILLET: Again, the Dogrib's note
- 25 that De Beers has committed to do these. And -- and Mr.

- 1 McConnell's statement as to the progress that's been made
- 2 with the Dogrib's is quite accurate in terms of them being
- 3 preoccupied with the land claims agreement, at the moment.
- But we do anticipate that to be over very
- 5 soon. Regardless, in terms of timing, we don't think that
- 6 it's possible to do these things before the close of the
- 7 Public Registry. Although we think that good progress can be
- 8 continued to be made on it, we'd liked hearing GNWT say June
- 9 30th, but we're not quite willing to put down a hard and fast
- 10 deadline on it.
- 11 So I think that we'd be more comfortable in
- 12 saying that it should be done before we get to the regulatory
- 13 stage, Mr. Chair.
- 14 THE CHAIRPERSON: Thank you very much, Ms.
- 15 Teillet. Mr. Doan, I also -- I had written a question down
- 16 in front of myself, and I forgot to ask it.
- 17 Was there a reason for the June 30th date? Is
- 18 that a -- is that a target date or do you have a particular
- 19 reason for -- for that date?
- MR. DOUG DOAN: Thank you, Mr. Chairman. The
- 21 reason that we stated that date is that De Beers has made a
- 22 commitment, which is based on June, and we have made a
- 23 commitment of June. And the 30th of June is the -- the last
- 24 day of that month. Thank you.
- THE CHAIRPERSON: Thank you, sir. We'll now

190

1 move to Lutsel K'e presentation. Ms. Catholique, could you

```
2
    introduce your presenters and then the Board will move down
 3
    to its table?
                   MS. FLORENCE CATHOLIQUE: Good afternoon.
4
                                                               Ι
5
   have two (2) people presenting this afternoon on behalf of
   the Lutsel K'e Dene First Nation. Gloria, who is at the
6
    table, will be doing a presentation on information data that
7
8
   we've collected on the impacts that we've had in regards to
9
    the other two (2) developments. The -- the mining
   development.
10
11
                   And then Addie will be doing a presentation on
    the work that the program heads have put together, pulled
12
13
    together this week, as to what we see should be done in
    regards to the social and economic, and cultural issues.
14
15
   Marci. Addie Jonasson, Gloria Enzoe.
16
                   THE CHAIRPERSON:
                                      Thank you. If just -- if
17
   you give us just a minute here.
18
19
                         (BRIEF PAUSE)
20
21
                   THE CHAIRPERSON: Thank you. Go ahead.
22
                                      Hi, I'm Gloria Enzoe, like
                   MS. GLORIA ENZOE:
23
   Florence Catholique has said. On the copies that are handed
```

out, there's a typo on your right side of the page, there's a

-- there's an example of our surveys.

2425

```
1
                   Those numbers on the side there are supposed
 2
    to go down one (1), two (2), one (1), two (2), three (3),
 3
    four (4), but they came out fifty-six (56) and thirty-four
    (34) and stuff like that.
 4
 5
                   Okay, and they handouts that you have, they
 6
    are not in order, so can you just follow along?
 7
 8
                         (BRIEF PAUSE)
 9
10
                   MS. GLORIA ENZOE:
                                       The surveys that we were
11
    recording on the part of the larger community health
12
    monitoring project that begun in Lutsel K'e in 1996, the
13
    study was fun -- funded by the West Kitikmeot Slave study
```

```
14 society.
```

5

6

7

8

9

10 11

14

15

16

17

18

19 20

21

23

```
Indicators were developed, based in
interviewees with each household in a community. The
qualitative and quantitative surveys were developed to
monitor many different kind of indicators about self-
government, healing, and cultural preservation.
```

The other people who had worked on this 21 project in the last seven (7) years are Angie Lantz, Evelyn 22 Marlowe, Dennis Drygeese and Brenda Parlee.

Dr. John O'Neil from the Aboriginal Centre of Health Research at the University of Manitoba helped us develop a -- this survey so that we could be confident about

192

```
1 the way that we asked questions, and interpreting the
2 results; see attached community-based monitoring
3 questionnaire.
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In addition to this larger health monitoring questionnaire, we have done qualitative research on impacts of mining employment. The survey results we will present today are from 2001 qualitative semi-direct interviews with mine employees, and their families.

These results tell you about the quality of employment, based on experience of employees, and how this -- how this employment has affected families in our community.

We focussed on families, because this is -- is the impact that employees have talked about the most.

Definition. When we were talking the mining sector, we are mainly talking about employment with the existing EKATI and Diavik Diamond Mines.

Of the twenty (20) people we interviewed, over half of them were employed full-time. Sixty percent part time, casual, seasonal jobs represent only 15 percent of the employment.

22 (BRIEF PAUSE)

MS. GLORIA ENZOE: Quality employment. As we 25 -- sorry. As we ask the mine employees what do you like

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1
    about your job? We asked them -- team work, 31 percent,
 2
    training and skill development, 28 percent, enjoy the work
 3
    task, 18 percent, and the other question was, how could your
 4
    job be improved.
 5
                   Sorry.
 6
 7
                         (BRIEF PAUSE)
 8
 9
                   MS. GLORIA ENZOE:
                                       Okay. Better work
    schedule, 23 percent, better teams -- better teamwork, 17
10
11
    percent; unknown nil, 15 percent; childcare in community, 13
12
    percent.
13
                   We also asked mine employees if they -- if you
14
    are no longer working, why did you leave your job?
15
    problems, 30 percent; end of contract, 25 percent; still
16
    working, 20 percent; too few -- too few Aboriginal people, 5
    percent; health reasons, 5 percent; did not like their
17
18
    workplace, 5 percent; perceived racism, 3 percent.
19
                   We also talked to families about the impact of
20
    employment on the family. We asked them how has employment
21
    benefitted your family.
22
23
                         (BRIEF PAUSE)
24
25
                   MS. GLORIA ENZOE: We asked them how
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MS. GLORIA ENZOE: No, 30 percent; breakdown of relationships with children, 27 percent; not enough time with children, 23 percent; increasing responsibility and pressure on spouse, 14 percent; breakdown of relationship with spouse, 7 percent.

In summary, the results of the survey tell us about the importance of family in our community. These results also tell us that mining employment may be negatively affecting family life. In order for our community to benefit rather than be negative -- negatively affect -- affected by the proposed De Beer diamond mine, we recommend the following:

Family time. Employment in the mining sector creates stress within the family. The two (2) week rotation

schedule separates parents from their children and spouse from each other. Our research has revealed many different emotional, mental, as well as physical health problems resulting from this separation.

De Beer Canada should work with mine employees as well as helping social service resource people in our community to help mitigate these effects. See presentation by Lutsel K'e at health and social services.

Investment in daycare. The government of the Northwest Territories is responsible for funding education in our region. Childcare for children under school age is a major issue. If employees do not have a responsible ch -- child b -- childcare, it creates stress and anxiety in them as an individual and in the family. They are more likely to miss work or quit their jobs for that reason. For our community to benefit from the proposed De Beer diamond mine, further work must be done to ensure.

18 Time on the land. The other major impact of

- 19 the diamond mining industry relates to traditional land use.
- 20 The community is based on a land-based way of life: caribou
- 21 hunting, fishing, berry harvesting and trapping. The land is
- 22 part of our identity.
- 23 Employees working at the diamond mines report
- 24 spending less time on the land and their families than do --
- 25 than do other members of our community, this can cause for

- 1 emotional stress and anxiety.
- 2 Conclusion. Many of our health issues we
- 3 talked about are not about physical illness. They are issues
- 4 of emotional stress and anxiety. There is no outward sign
- 5 that employees and their families or other members of the
- 6 community be -- may be suffering. However, emotional stress
- 7 and anxiety can lead to many other social problems that --
- 8 and physical health effects in our community.
- 9 These impacts may not be visible today or
- 10 tomorrow but -- but may be next year or in five (5) years.
- 11 Children growing up with self-childcare facilities and
- 12 absence of one or more parents will surely have devastating
- 13 impact on our community in the future.
- By sharing this information with you today, we
- 15 hope that you will consider how the government of the
- 16 Northwest Territories, the Government of Canada, De Beers
- 17 Diamond Mines as well as other mines, can help us deal with
- 18 these health issues before we see a health crisis in our
- 19 community. Thank you.
- THE CHAIRPERSON: Thank you.

21

22 (BRIEF PAUSE)

- MS. ABBIE JONASSON: I will now do the second
- 25 part of the presentation. Will Lutsel K'e benefit from

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another mine?
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2

Introduction. The purpose of this presentation is to take a brief look at the impact of the mining development on housing, social services, health, recreation, education, culture, employment, justice and economic development in Lutsel K'e.

Community Profile. We have a Band membership of six hundred and fifty-one (651) people. Our current population is three hundred and ninety-six (396). We are an isolated fly-in community.

11 We have limited access to resources. The cost 12 of living in Yellowknife is 100 percent, and in Lutsel K'e it 13 is 175 percent, according to GNWT Bureau of Statistics. 14 are a 95 percent Aboriginal community.

15 Community Services. We have a two (2) nurse nursing station, a healing centre consisting of social 16 17 services, alcohol and drug and prenatal services. We have a 18 senior citizens home where we have respite and meal programs. 19 We also have a home care program.

20 We have dental, therapy services, heli-health 21 services, housing office, Co-op Store, a school from 22 kindergarten to Grade 10, and an adult Ed. Centre.

23 We also have a fire hall, forestry base, 24 renewable resource office, treaty entitlement office, 25

recreation office, MLA office, economic development office,

income support and parks office, justice coordinator, two (2) 1

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Member Detachment, RCMP Detachment, airport terminal, CARC

3 office, band office and a DPW office.

4 The impact on food chain. Caribou migration route impacted because of mining development. Over time, 5 6 traditional food consumption will be reduced and will be 7 replaced by store bought foods. Caribou has not been harvested close to the community for the last two (2) years.

8 9 Fuel emissions from the mines going into

10 traditional food sources such as caribou, fish and birds will

11 be passed onto the human food chain, and long term health

- 12 effects could be very detrimental to the community.
- 13 Impact on Health. Over time, the historical
- 14 traditional diet will change resulting in an increase of
- 15 diseases such as diabetes, heart disease, colon cancer and
- 16 high cholesterol. This will increase the demand for primary
- 17 health care services and may reduce life span of community
- 18 members.
- 19 Impact on Health. The reduction of
- 20 traditional foods in the community's diets, especially in low
- 21 income families, will result in nutritional deficiencies.
- 22 The consumption of cheaper processed foods will result in
- 23 increase of dental problems and obesity.
- 24 Impact on health and culture. If caribou
- 25 harvesting activities decrease, this will lead to reduction

- in physical activity, and a loss of the part of the culture. 1
- Loss of traditional activities on the land, 2
- 3 such as preparing meat, and dry meat making, camping, lots of
- 4 skills in preparation of hides, and finished products.
- 5 Impact on social issues. No income to high
- 6 income paying jobs quickly result in social problems.
- 7 orientation on how to cope with a sudden change of lifestyle.
- 8 No life skills, money, and debt management.
- 9 Social housing, rent increases, jumping from
- 10 thirty-two (32) dollars per month, to the maximum unit rent
- of one (1) bedroom, fourteen hundred and ninety-nine (1499), 11
- 12 two (2) bedrooms, one (1) -- one thousand nine hundred and
- twenty-six (1,926), three (3) bedrooms, two thousand, three 13
- hundred and fifty-five (2,355), four (4) bedrooms, two
- 14
- thousand, seven hundred and eighty-three (2,783). 15
- 16 Impacts on more social issues. If alcohol and
- drug abuse has been a problem, high income may trigger higher 17
- addiction problems; cocaine, crack, bootlegging, and 18
- 19 trafficking.
- 20 Cocaine and crack use is becoming a big
- 21 northern problem. Cocaine and crack dealers are targeting
- 22 high earners.
- 23 With the increase of bootlegging and drug

- 24 trafficking in Lutsel K'e, income earners are expending fifty
- 25 (50) dollars, to three hundred (300) dollars per bottle, ten

- 1 (10) dollars per joint. Traffickers are benefitting, and 2 families are suffering.
- Family stability is affected by children starting to act out, being spoiled by money, becoming materialistic. Money replaces love out of guilt.
- 6 Traditional values become lost again.
- 7 Child welfare issues developed if spouse at 8 home cannot cope, and turns to gambling or alcohol and drugs.
- 9 Inadequate child care for spouses left the community
- 10 potentially leaves them unable to fulfill their employment 11 obligations.
- Family stability is affected by, when an employee returns to family, they may end up mis-managing their income, and this causes more relationship problems.
- For example, bills are not being paid, spouse is not having enough money to maintain the home when employee goes back to work, there is not enough core funding available to have a community program in place to work through these issues with affected families.
- Increase in housing damages are alcohol-21 related. The crime statistics show that -- show there is a 22 definite rise in liquor and drug offenses.
- For the period, January through April 2003, there has been thirty-five (35) criminal code charges,
- 25 including nine (9) liquor offenses, and three (3) drug

- 1 offenses.
- For the year 2002, there were two hundred and eight (208) criminal code charges. Ninety-five (95) percent

- 4 of these were alcohol and drug related.
- With this many people having criminal records,
- 6 it may prevent community members from securing employment for 7 the next three (3) to five (5) years.
- 8 Sudden changes to the structure of the family
- 9 unit is decreasing traditional values and activities. Mining
- 10 employment causes dysfunctional families, because the family
- 11 is split up for the -- for half the time, and there is a lack
- of community support programs in place to help deal with
- 13 separation, and relationship issues.
- Current employment -- employee assistance
- 15 programs funded by the minds are not culturally appropriate.
- 16 Employment opportunities seem to favour single
- 17 males or females. Supports are not in place for mothers, or
- 18 single parents, as there are no daycare facilities on-site.
- 19 This means that we cannot help our high-risk,
- 20 low income groups moving to the employment field, and the
- 21 opportunities that mining offers.
- If this group does secure employment, extended
- 23 family members are ending up taking on parental
- 24 responsibilities so the family unit structure shifts again.
- The mines contribute to social problems by not

- 1 addressing these groups, as these people are more prone to be
- 2 living over-crowded housing and having social issues and
- 3 lower education levels. The mines have not been forthcoming
- 4 with programs and resources to assist the community deal with
- 5 the social impact of mine development.
- 6 Main social is -- issues in the community are
- 7 generational effects of residential schools on parenting,
- 8 family violence as a result of addiction issues, alcohol and
- 9 drug abuse, gambling, discipline problems with children
- 10 resulting in behaviour issues in the schools and poor
- 11 academic achievements.
- 12 High number of school dropouts, teen mothers,
- 13 STDs, FASFA -- main social issues in the community are a high
- 14 number of income support clients, fewer graduates from school
- 15 or colleges. We only had one high school graduate since

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16 1999.
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17
                   Main social issues, housing shortages
18
    resulting in over-crowding and family abuse. Currently there
19
    are thirty-one (31) applicants on the community waiting list
20
    for social housing.
                         Twenty-two (22) require one bedroom
    units, five (5) require two (2) bedroom, three (3) require
21
22
    three (3) bedroom, one requires a four (4) bedroom.
23
                   We seen -- we are seeing mining employees
24
   moving away because there is no new housing and social
25
   housing becomes un-affordable. In terms of these families
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- 1 which could go towards the local economy has been lost.
- 2 Although the mines have employed local people, they move away
- 3 and the community still remains largely populated with
- 4 unskilled workers and less role models for our school
- 5 children.
- The community needs to be developed at a faster rate to keep up with the needs of the members so they won't want to relocate out of town.
- 9 Statistics. We have eight (8) people with 10 diabetes, three (3) with cancer, twenty-four with STD's 11 within the last year, four (4) teen mother -- mothers under 12 sixteen (16), seventeen (17) crimes and treatment within the 13 last three (3) years.
- We have forty-six (46) call backs at the health centre related to alcohol and drugs. Twelve (12)
- 16 families with full time -- employed at the mine, five (5)
- 17 relocated to Yellowknife. We had eighty-five (85) percent of
- 18 potential employees failing pre-employment drug tests.
- We've had five (5) alcohol related deaths over
- 20 the last -- or seven (7) alcohol -- alcohol related deaths
- 21 over the last five (5) years. We have twelve (12) children
- 22 with development delays based on the nippissing screening
- 23 done in 2001 on a random group of thirty-five (35) children
- 24 ages zero (0) to twelve (12). Oh, sorry. We have ten (10)
- 25 at the correct stage of development, twenty (20) with some

1 form of developmental delay, five (5) later diagnosed with 2 FAS/FAE.

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Recommendations. Mines invest in housing for mine employees. Mines develop incentives to meet the needs in families. Investment in early childhood development in the community and on-site through adequate day care facilities. Mine to build and maintain a facility out on the land to provide a full range of family and individual support services.

This commitment will ensure yearly operational costs are provided by the mine. The community shall be guaranteed the employee assistance program contract to provide culturally appropriate support programs for the mining employees and community members.

Mines to use this facility for a preorientation program for all northern and southern workers. Community input and approval process must be in place in the development of this pre-orientation program. Mine to train and contract community resource workers to provide workshops and programs at the mine sites, as well as at -- on the land facility; to be established at the mine to be used as a communication and counselling tool.

Close working relationship must be guaranteed with the Lutsel K'e Band, school pathways and adult education to promote training, education and employment.

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Mine must provide long term plan and financial commitment to this process. Mine to support cultural programs so community can retain culture but grow with new developments by use of on the land facility for language and cultural programs.

Integrate on the land facility programs with the Lutsel K'e school curriculum. Review potential employee with -- with criminal record and assist them to get into

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9
    programs to overcome their issues and get them employed.
10
                   Heavy investment in community infrastructure
    is needed to encourage employees to stay in the community.
11
12
    For example, school expansion, health centre expansion, more
    housing units, youth and recreational facilities, child care
13
14
    facilities, retail, restaurant and hotel development.
15
    create opportunity for community business development and
    training initiatives.
16
17
                   The mines will influence how our culture will
18
    evolve in the future. Long after the mines have finished
    their production, our community will still exist as it has
19
20
    since time immemorial. These changes may not be what the
21
    community wants for its future. Marci cho.
22
                   THE CHAIRPERSON: Thank you very much.
23
24
                         (BRIEF PAUSE)
25
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2
   excellent presentation. Questions? Any questions from the
 3
    floor, for Lutsel K'e?
 4
                   Mr. O'Reilly...?
5
                   MR. KEVIN O'REILLY: Thanks for recognizing
6
   me without putting my hand up.
7
                   I'm wondering if Lutsel K'e First Nation has a
8
   position on the timing of the completion of a social economic
9
   agreement, and impact on benefit agreement? Whether these
    should be completed before the close of the Public Registry,
10
   before the Environmental Assessment, submitted before
11
12
   construction? What -- what -- is there any preference or
13
   position?
               Thank you.
14
                   THE CHAIRPERSON:
                                      Ms. Catholique...?
15
                   MS. FLORENCE CATHOLIQUE:
                                              When the socio-
16
    economic and the IBA agreements should be completed, was that
17
   the question?
18
                   THE CHAIRPERSON:
                                      Yes, when -- when -- what
19
    is your preference for timing? Prior to the close of the EA,
20
   prior to regulatory, or prior to construction?
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Thank you for that

THE CHAIRPERSON:

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MS. FLORENCE CATHOLIQUE: I think yesterday,
that question was asked to me in regards to the Environmental
Assessment. And our -- our answer is the same. That I think
that it should be completed before the -- the closing of the
Registry.
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1
                   I know that that date is set as May the 23rd,
 2
   but I think it's -- it can be recommended -- and we recommend
 3
    to the -- the Board that that date be extended.
 4
                                      Thank you. Any additional
                   THE CHAIRPERSON:
 5
    questions for Lutsel K'e? Okay, the next presentation I
   have, I have notice of Kurt Von Hagen from Yellowknife
 6
 7
    Catholic Schools. Mr. Von Hagen...? I guess, just use this
    table at the front, sir.
 8
 9
                   You don't have overheads, do you?
10
                   MR. KURT VON HAGEN:
                                         I do not.
11
                   THE CHAIRPERSON:
                                      Thank you.
12
13
                         (BRIEF PAUSE)
14
15
                   MR. KURT VON HAGEN: Thank you, Mr. Chair and
16
    to the Board, for the opportunity. I appreciate having a
    short period of time, here, with you this afternoon.
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18
    it's at the tail end of a long five (5) days and by the looks
19
    of it, it might go longer than that.
20
                   I stand here today, as Superintendent of
21
    Yellowknife Catholic Schools. And I am here acting, I guess,
22
    as both citizen, and in an educational capacity.
                   And, it's probably not usual to hear from
23
24
    people like myself at these kinds of meetings, but I thought
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that I had a responsibility to step forward, and to, I guess,

- 1 for the perspective on the floor.
- 2 Less than a decade ago, the Northwest
- 3 Territories, and the City of Yellowknife were in economic
- 4 decline. Correspondingly so was much of our social
- 5 infrastructure, and poor throughout all of our communities.
- Division, devolution, downsizing were the
- 7 operative words. Certainly in Yellowknife, we were -- we
- 8 were very challenged. Obviously, this is not a time to
- 9 relive the past, and it is not my purpose to review in detail
- 10 just how challenged we were.
- However, perhaps it's time to review our
- 12 present status. With the arrival of the diamond industry, we
- 13 have experience a resurgence within the Territories.
- While there will be those who decry, or
- 15 criticize the economic activity in the environmental impact,
- 16 and the spin-off social ills associated with the diamond
- 17 development.
- I believe it is important to capture just what
- 19 this most significant exploration and development has meant
- 20 for the north.
- 21 We should be concerned with the shadow side of
- 22 the development, but we should also be equally inspired by
- 23 the positive that diamonds has made upon us.
- One (1) way to do so, is just to list the
- 25 kinds of activities, and initiatives that have taken place as

- 1 a result, some of which, I'm sure, have been alluded to
- 2 throughout these past five (5) days.
- 3 We've experienced the creation of countless
- 4 northern companies, suppliers, and workers. We've seen the
- 5 rise of geotechnical and geosynthetic services, the renewal
- 6 and replenishment of expediting and charter services has been
- 7 incredible, as outfitting companies have realized
- 8 unprecedented prosperity.
- 9 We've seen the growth of standard services in
- 10 the areas of surveying, engineering, firefighting, ice road
- 11 maintenance. The growth of camp and accommodation
- 12 management, food, and environmental services has been

- 13 unparalleled.
- The eruption of entire new industries, like the unprecedented diamond cutting and polishing, has been tremendously beneficial.
- The training and support for apprenticeable positions has grown with these developments. Construction, logistics, contract mining, and site servicing have reached new heights.
- Heavy mechanic installations for the mining sector have also taken off. Growth in drilling, and blasting, trucking, and hauling, security, and training, has been equally phenomenal, and the list goes on.
- None of the aforementioned begins to address

- 1 the soft side, the human resource development, and the
- 2 training. There has been, and will continue to be,
- 3 tremendous investment in the training of our people.
- In fact, supply can't meet the massive demand the present time. However, that has not stopped our diamond industry players from investing hundreds of thousands of dollars in on-site training facilities, with a focus on
- 8 upgrading, support for apprenticeships, operational training,
- 9 and more.
- The arrival of the diamond industry has raised the educational bar in a supportive contest. Early school
- 12 leavers are now receiving their education in a different way.
- 13 Adult learners, are now realizing educational goals, in
- 14 conjunction with meaningful employment.
- 15 Expectations within the work environment have
- 16 led to job embedded learning, and the transference of these
- 17 higher education levels, and expectations of the communities 18 of the north, will add value to each of them. Overall, the
- 19 potential for community development is higher than it has
- 20 ever been.
- So, who has benefitted from this economic
- 22 activity, from this development? The simple answer would be
- 23 to say that the north in general has. A closer look suggest
- 24 more specifically, that northern residents, Aboriginal Bands,

25 communities, and even the Government have realized the

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- 1 dividends.
- The manner in which residents have benefitted
- 3 has largely been addressed in earlier comments. The long
- 4 overdue benefit to Bands and their communities has been lived
- 5 through impact benefit agreements, or participation
- 6 agreements.
- 7 The parameters and terms of the many
- 8 agreements between the respective diamond mines and bands,
- 9 have had an immediate and direct positive impact on
- 10 Aboriginal people.
- Both capacity and independence have been
- 12 enhanced, and it has fit with the self-governing model that
- 13 Bands are seeking.
- 14 This is not to suggest that there shouldn't be
- 15 some concern about the developments that are taking place.
- 16 Certainly, the GNWT has learned from each time that it has
- 17 negotiated the parameters for our first two (2) diamond
- 18 mines.
- 19 This particular Board has also grown, as it
- 20 has to entertain the respective environmental impact of each
- 21 project. It will continue to do so now, as it entertains
- 22 this new De Beers development.
- It would be safe to say that the people of the
- 24 north have also had to grow, and make adjustments to the new
- 25 realities of these developments.

- 1 My position would be to engage these new
- 2 developments in a constructive and challenging manner.
- 3 Ensure that there is integrity, ensure that there is
- 4 responsibility across the spectrum of commitments that are

- 5 made by these huge corporations. They are here for a 6 purpose.
- 7 Their intent is to make a profit. Our intent 8 should be to ensure that they don't make a profit at a great 9 expense to the north but we should not arbitrarily dismiss 10 them out of hand.
- We should continue to have high expectations.
 We should continue to engage them constructively to address
 the concerns of northerners. The day of corporate
 indifference or social irresponsibility within the countries
 or regions chosen for development has disappeared.
- or regions chosen for development has disappeared.

 A quick scan of the world suggests strongly
 that people will no longer tolerate irresponsible
 developments or the social injustices associated with them.
- We need to demand that these companies live up
- 20 to their promises. They need to meet their environment 21 obligations. They need to work towards sustainable
- 22 development. They need to meet their obligations to the
- 23 human resource sector and they must honour their
- 24 participation agreements with our First Nations people.
- 25 Having said this, we must also be realistic

- 1 and fair. We cannot expect that the diamond mines can do
- 2 everything on their own or do everything for us. We cannot
- 3 expect them to do all of the work. We must work in
- 4 partnership and relationship with them. Clarity of purpose
- 5 and sound communication strategies will go a long way to
- 6 achieving successful and sustainable development.
- 7 This can not be just for the short term. We
- 8 must adopt this approach for the long term. These mines will
- 9 be with us for twenty (20), twenty-five (25), thirty (30)
- 10 years at a minimum. It will require vigilance on both parts.
- 11 Let's invest our energies in realizing a mutually beneficial
- 12 partnership characterized by responsible and honourable
- 13 cooperation. To it $\operatorname{\mathsf{--}}$ to do anything less or else will be
- 14 the north failing.
- We cannot expect to have the dividends offered
- 16 by such developments without investing of ourselves, as well.

- 17 We have the capacity to do so. Let's use that capacity to 18 realize a vision of a better north, both directly through 19 these developments and indirectly through secondary and 20 tertiary industries supporting them.
- De Beer has made a strong part in honouring its commitments to the north. It has begun to invest in significant and meaningful initiatives as a means to support long term growth. Two (2) projects that illustrate their approach are the NWT apprenticeship support materials and

- 1 investment in the career and technical centre being built by 2 our particular district.
- In the first, De Beers has partnered with the Department of Education, Culture and Employment, Human
- 5 Resources Development Canada, Indian and Northern Affairs
- 6 Canada, Skills Canada, Northwest Territories Nunavut, Aurora
- 7 College and the Genesis group to produce five (5) modules
- 8 designed to support the learner in realizing the competencies
- 9 required to meet the entrance level for apprenticeship
- 10 programs.
- 11 Aside from the working relationships that it
- 12 has taken to produce these quality and useful materials, De
- 13 Beers has helped produce a resource that will support long 14 term development of our people. Investing in the people of
- 15 the north is our greatest hope. This, in my view, is a
- 16 visionary approach to development and I do have those
- 17 materials here if anyone cares to see them.
- In the second example, which is a little
- 19 closer to home, De Beers has invested significantly in the
- 20 construction and eventual operation of a career and technical
- 21 centre. That is going to be located in our City. Our
- 22 objective is to establish this centre that -- and that it
- 23 will promote pre-employment exposure and experience for our
- 24 students in the trades. It is our belief that this project
- 25 can drive some significant issues to foster an environment

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1 that can produce trades-ready students for the northern work
2 place.
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While the centre will cater to the needs of Yellowknife students, it's also our intent to open the facility to all students across the north, to Aurora College programs, to Skills Canada programs, to industry participants and to our community.

Again, this facility is an investment in the future and supports the long-term development of people. In my view, this is an appropriate and strategic approach to contributing to northern development. If these are examples of how De Beers intends to do business, I would say that it is a positive sign of things to come.

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In closing, I would suggest that we have made a good, strong start in further developing the Northwest Territories. The last five (5) to seven (7) years has catapulted the north onto the world stage. The potential earning power of the north is at an all time high. We certainly do not want to take a step back at such a critical stage.

Let's take advantage of an opportunity that will add value to the Territories. I believe that in De Beers, we have a corporate citizen that will respond positively to the expectations we have of them. In fact, on at least a local level, that's been my experience.

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Let's work with them to make sure that
1
2
   together, we can meet those expectations. Thank you, Mr.
3
   Chair.
4
                  THE CHAIRPERSON:
                                     Thank you, sir.
5
   questions for Mr. Von Hagen? Okay, thank you very much, sir.
6
                  The next presentation -- I'm sorry, Ms.
7
   Catholique...?
8
                  MS. FLORENCE CATHOLIQUE:
                                             I'm sorry, but I
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didn't catch who the presenter was -- was speaking on behalf?

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10
                   THE CHAIRPERSON: I'm sorry, it's Kurt Von
11
   Hagen, Superintendent of Yellowknife Catholic Schools.
12
                   MS. FLORENCE CATHOLIQUE:
                                              Is that the -- the
13
    organization that just -- I think I read in the paper
14
    something about a half a million dollars?
15
                   THE CHAIRPERSON:
                                      Mr. Von Hagen...?
16
                   MR. KURT VON HAGEN:
                                        Happy to respond.
                                                            You
17
    are correct in that.
18
                   THE CHAIRPERSON: Could you -- microphone,
19
   sir?
20
                   MR. KURT VON HAGEN:
                                         It is on. Yes, you're
21
   correct in that assumption. We have been the recipient,
22
    recently, in partnership Memorandum of Agreement with De
23
   Beers Canada.
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                   But I would like to highlight that, while it
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will directly impact us and the facility we plan to build, as

I've highlighted, the intent is to have this facility also

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2 answer the needs of northerners in general. 3 And I would add, as well, that you have a 4 school district that has invested \$1 million in this project, 5 aside from the monies that we're referencing right now with 6 De Beers. Thank you. 7 THE CHAIRPERSON: Thank you, sir. 8 Catholique...? 9 MS. FLORENCE CATHOLIQUE: Marci. Also, you 10 spoke to the IBA. And I just wanted to know if you knew the 11 content of any of the IBA's? 12 THE CHAIRPERSON: Thank you. Mr. Von 13 Hagen...? 14 MR. KURT VON HAGEN: Again, I -- I've only 15 had a cursory review of those agreements. My understanding is, and my hope would be, that through those participation 16 17 agreements or impact benefit agreements, that the peoples of those communities impacted most directly, will receive 18 19 positive benefit. 20 And I would hope, even as this process does,

that the vigilance that people like yourself have, will

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- 22 ensure that those -- those benefits go directly to the people
- 23 that they most impact.
- THE CHAIRPERSON: Thank you. Ms.
- 25 Catholique...?

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                   MS. FLORENCE CATHOLIQUE:
                                              Marci.
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                   THE CHAIRPERSON: Thank you.
                                                  Thank you very
 3
   much, sir. Second presentation is Mr. Bill Enge, YK Metis
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   Nation Local Number 66.
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: Thank you, Mr. Enge.
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    if you could present your co-presenter for the record,
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   please?
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                   MR. BILL ENGE:
                                    Good afternoon, Panel Members
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    and ladies and gentlemen of the audience.
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                   My name is Bill Enge, and I am President
   Yellowknife Metis Nation Local 66. I have been the President
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   of this organization for the past seven (7) years.
15
   been involved directly and indirectly with diamond
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   development going on in this region, dating all the way back
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    to the early BHP days and culminating today in the third
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19
    consecutive diamond mine to be built in this region.
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                   I'm here today because Yellowknife Metis
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   Nation Local 66 has a thousand (1,000) members, and
   development that goes on in this region effects our
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   membership positively and negatively. But thus far I can say
   that what I have seen in terms of development, it has been
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   overwhelming positive as opposed to negative, with respect to
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1 the socio-economic impacts on the members that I represent.

2 And I'm sure I can say the same for members of 3 this community and across the North. The Northwest 4 Territories needs economic development and we need jobs and 5 we need to bring ourselves into a level of prosperity that 6 the rest of this country enjoys.

So, having had said that, I would like to say that my members are in support of the construction of De Beers Snap Lake Project.

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The presentations, and the work that has gone into today's -- or, this week's presentation, we are very satisfied with, and we see that De Beers is, in all likelihood, based on what we have seen thus far, going to be a good corporate citizen of our region, our community, and across the Northwest Territories as a whole.

Now, one (2) of the things that we very much appreciate it, and we felt we deserved as Aboriginal peoples who have Aboriginal rights to the lands and resources in this region, is the introduction of impact benefit agreements by the diamond companies with the Aboriginal Groups that are going to be affected, or impacted by these developments.

I was a negotiator with respect to the very 22 23 first impact benefit agreement that Metis secured between BHP 24 and the Metis of the North Slave Region.

In that regard, we had to go so far as to

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1 construct a new regional organization known as the North 2 Slave Metis Alliance to do that job, and I think it's public knowledge that there was a lot of growing pains with respect 3 4 to getting the Metis organized in this region to do that very

5 job. 6

And, that's not to say the growing pains are over today either. We're still right in the midst of it right now, but we'll work our way through these -- these piecing difficulties, and eventually get where we need to go.

10 Now, I wish to address the -- the notion that 11

the South Slave Metis Tribal Council, who are now call

themselves the Metis Nation of the Northwest Territories, has 12

13 some kind of Aboriginal right to the land and resources in

- 14 this region.
- 15 We take exception to that contention. As far
- 16 as we're concerned, this is our home land. The South Slave
- 17 Metis Tribal Council has changed their name, so they can act
- 18 like they have a pan-territorial mandate. That's simply not
- 19 the case.
- 20 We are actively lobbying the Federal
- Government, the Territorial Government, and anybody else who 21
- 22 will listen to us, to get to the negotiations table.
- 23 We see this region as our region. There is a
- line in the sand here, and they've crossed it. While I 24
- 25 understand that the South Slave Metis Tribal Council, or the
- 221
- Metis Nation Northwest Territories as they are now called, 1
- wants to hold a Mackenzie Valley panel here, and responsible 2
- 3 for not addressing the Fort Resolution, Metis.
- 4 Well, we find that as an absurd argument.
- 5 They have a -- a lands and resource negotiation underway,
- 6 which does not include lands of the North Slave Region.
- 7 We therefore, categorically state, for the
- 8 record, that we do not expect this Board to make De Beers
- application contingent on the introduction, or the securing 9
- of an impact benefit agreement with the -- with the Metis 10
- Nation of the Northwest Territories, or as they're know, as 11
- 12 the South Slave Metis Tribal Council.
- With that in mind, I would just like to wrap 13
- 14 up my -- my discussion here today, with the Panel, or -- or
- 15 presentation by saying once again, that the Metis and
- 16 Aboriginals, or Aboriginal counterpart, the Treaty 8 Indians,
- the Dogrib Indians, and to some extent, the Inuit from 17
- 18 Kugluktuk, must benefit from lands and resource development
- 19 going on in their homelands, and in their backyards.
- 20 I would expect that this Board would make the
- 21 issuance of permits and license recommendations to the
- 22 Department of Indian and Northern Affairs to -- contingent
- upon the securing of an impact benefit agreement with those 23
- Aboriginal peoples whose -- whose lands are being developed 24
- without the benefit of a land claim in place. 25

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                   So, with that, I would like to introduce my
 2
   counterpart, Mark Douglas, who is the Vice President of the
   Rae-Edzo Metis Local 64, who is here on behalf of his
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   membership to present the views of the Rae-Edzo Metis to this
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   Board.
           Thank you.
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                   THE CHAIRPERSON:
                                      Thank you, Mr. Enge.
                                                            Mr.
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   Douglas...?
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                   MR. MARK DOUGLAS: My name is Mark Douglas,
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                    I just want to state just for the record that
    from Rae-Edzo.
   the North Slave -- North Slave Region, the people that are
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   here represent -- or the Dogrib communities, Rae-Edzo, Lac de
   Gras, Kumati (phonetic) and Boobati (phonetic) and
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13
   Yellowknife people in Dettah. This not the South Slave Metis
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   Tribal council territory. This is our home land and we will
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    say what we are going to do. Don't infringe on our rights.
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   Please respect what we are going to do and we can work with
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    anybody and will do things right.
                   I would like to make a longer speech but I
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19
   keep it really short.
                           Thank you very much.
                                                 Massi.
                   THE CHAIRPERSON:
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                                     Thank you, sir. Mr. Enge,
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    that you very much. Questions? Thank you very much, Mr.
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   Enge, for your usual eloquence.
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                         (BRIEF PAUSE)
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THE CHAIRPERSON: The next presentation is for the -- by the Northwest Territories Construction Association.

Gentlemen?

(BRIEF PAUSE)
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MR. DAVID TUCKER: Thank you very much.
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    like to make some brief introductions.
                                            To my far left is Ken
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    Zarkowitz (phonetic). He works with Nahanni Construction and
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   he's the Director on our Board and to my immediate left is
    Bill Ahoe. He's with Central Mechanical Systems and also,
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12
   past president and director of the Northwest Territories
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    Construction Association. We have a brief oral presentation.
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                   THE CHAIRPERSON:
                                     Your name, sir?
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                   MR. DAVID TUCKER: My name -- that's the first
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   part of the presentation. My name is David Tucker and I'm
    the president of the NWT Construction Association.
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   here today to lend De Beers our full but not unconditional
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    support for the development of the Snap Lake diamond mine.
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                   We support this development because
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    appropriate development of northern resources is the best and
   perhaps the only realistic way for all northerners to achieve
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23
   prosperity and we support this development because it
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    supports the Construction Association's -- Association's
   vision for the future of the north, a vision in which the NWT
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because a half territory, making a meaningful contribution to
the Canadian Federation and where northerners are the masters
of their own destiny.

What qualifies the Construction Association to

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What qualifies the Construction Association to take a position on this important development? Well, for one, construction is now the largest industry in the NWT accounting for 71 percent of territorial GDP. Contractors, architects and engineers collectively comprise the largest private sector employer in the NWT and pay the highest wages of any sector outside government.

Moreover, our members live and work in the NWT, are active in recruiting new people to the north and improving northern skills levels. Finally, more than most, our industry is particularly vulnerable to swings in the territorial economy and hence to development decisions such as the one we are addressing here today.

Of course, the construction industry has a vested interest in resource and economic development,

- 19 however, the association does not advocate resource
- 20 development at any cost. In our view, it is critical that
- 21 northerners assess the inevitable cost of resource
- 22 development, be they environmental, social or financial and
- 23 balance those costs against the anticipated benefits.
- Only those projects whose benefits exceed
- 25 their costs deserve our support. It is also our view that

- 1 economic and social benefits accruing from the development of 2 the Snap -- Snap Lake mine will far outweigh the
- 3 environmental and social costs.
- 4 Our association will not be speaking to the
- 5 environmental costs associated with this proposed
- 6 development. I'm sure you've been provided with testimony in
- 7 this regard already and steps required to mitigate negative
- 8 impacts. Rather, we wish to speak to the economic and social
- 9 benefit the Snap Lake mine will be bringing.
- 10 The evidence for our position is gleaned from
- 11 past experience prior to the development of the BHP and
- 12 Diavik diamond mines, the economy of the NWT was in dire
- 13 straights. Unemployment had reached almost 14 percent in
- 14 late 1999 but has since plummeted to 6.3 percent by November
- 15 of 2002.
- The Construction Association's view is that
- 17 but for a profound and persistent skills gap, unemployment
- 18 levels in the NWT could be lower skill, thanks largely to the
- 19 development and ongoing operation of diamond mines in the NWT
- 20 but these figures merely represent economic improvement.
- On the social front, territorial welfare
- 22 payments dropped by almost 70 percent between 1999 and 2002.
- 23 In two (2) recent annual reports produced by the GNWT to
- 24 assess the EKATI and Diavik's impact on North Slave
- 25 communities, conclude that there are no noticeable negative

socio-economic repercussions attributable to the mines. 1 2 In fact, they find average incomes have increased while spousal assaults have declined. And they 3 find that more residents of the smaller communities have 4 passed Grade 9, and more of them have earned certificates and 5 diplomas than prior to the advent of diamond mining in the 6 7 NWT. 8 The reports also find that 70 percent of EKATI 9 employees from the small communities, and 50 percent of employees -- Yellowknife employees, are drinking alcohol less 10 11 often than before they began working at the mine. 12 Likewise, our industry has seized the 13 opportunities presented by diamond related industrial 14 development, to actively build capacity, both in support of the existing mines and in anticipation of future development. 15 16 Not so long ago, our non-industrial capacity 17 was well developed, but we had precious little industrial construction capacity. Now, with EKATI and Diavik under our 18 19 belts, there is not much mine construction our members --20 northern members cannot handle. 21 This capacity building allows our industry to

22 provide even more employment opportunities to northerners, 23 which, in turn, strengthens social well-being of -- the 24 social well-being of our territory. 25

We commend the two (2) existing mines for

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2 construction capacity. And we should point out that they 3 have likewise provided many other northern and Aboriginal 4 businesses with opportunities to grow and mature. I referred earlier to a skills gap. 5 6 shortage of skilled workers is the most significant barrier 7 to fully realizing the potential of northern resource development. The NWT has one (1) of the youngest and fastest 8 9 growing populations in the country, some 3,900 territorial young people, aged ten (10) to fourteen (14), will be looking 10 11 for work over the next five (5) years, and another 3,800,

their considerable support in allowing us to increase our

aged five (5) to nine (9), will enter the labour force after 12 13 them.

14 The chances of their finding steady, well 15 paying and meaningful jobs will be improved with the addition of a third diamond mine, but only if we ensure that they have 16 17 the skills necessary to realize these opportunities. 18 Elementary literacy and numeracy are basic prerequisites for 19 any kind of meaningful employment, even in construction, yet 20 far too many of our youth are leaving school without these

22 De Beers appears to understand that the skills 23 gap is one (1) of the biggest obstacles to building 24 additional northern capacity. We are encouraged to believe 25 this because De Beers has recently made substantial financial

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crucial skills.

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1 contributions to a proposed trades training centre that you 2 heard about in the previous presentation.

We are also encouraged by De Beers funding of, and participation in, development of course material to assist territorial residents in passing the trades entrance exam, also discussed in the previous presentation.

So, yes, we support De Beers' proposal because 7 it is definitely in our interests to do so. But for the reasons mentioned, we submit, that virtually everyone stands 10 to benefit significantly.

And you don't have to take my word for it. recent survey found that more than 80 percent of NWT based EKATI employees agreed their lives would improve over the course of five (5) years.

Of course, the extent of which northerners truly benefit from the resource development depends on enlightened interaction between Aboriginal governments, the territorial government, the Federal Government, industry and resource developers.

20 This brings us to the conditions for our support, conditions which impose obligations on the federal 21 22 and territorial governments, as well as on De Beers. 23 most significant obligation that the federal and territorial 24 governments must bear relates to the skills gap.

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The Government of the NWT no doubt has their

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1 bests interests in mind when it insists that developers hire 2 a large percentage of northerners. But the reality is, that 3 there are only so many able bodies to go around and even few 4 skilled workers available.

So the actual net result of setting unrealistically high northern employment quotas is to encourage the appearance of compliance, without necessarily encouraging genuine capacity building.

It is the construction association's experience that the two (2) existing diamond mines have made genuine attempts to expand northern capacity and meet their quotas. However, what may have been a reasonable obligation to impose on BHP, may no longer be reasonable for any of the mines, simply because there are now two (2) mines, the government and a growing business community, tapping the same pool of talent.

When we start desperately competing for the same employees, we inflate our labour costs and diminish our competitiveness versus the south. Once the talent pool has been exhausted, it is necessary to replenish the pool, a much more difficult task than simply demanding compliance with a quota. And we would argue, a task for the federal and territorial government.

24 Replenishing the pool requires that we address 25 issues like adequate education, affordable housing and an

- 1 attractive cost of northern living. It also requires that we
- 2 encourage our young people to stay in the north and excel in
- 3 the north, that we encourage migration to the north, and that

- 4 we take the long view of capacity building.
- 5 These are not obligations we can pose --
- 6 impose solely on resource developers or industry. These are 7 burdens our governments must take up.
- 8 We would ask that De Beers and this
- 9 territorial government to take great care in crafting the
- 10 northern participating policies, particularly their
- 11 definition of northern business.
- 12 A major deficiency in past socio-economic 13 agreements is that instant northern companies, southern 14 companies setting up arrangements of convenience without
- 15 actually creating additional northern capacity, have
- 16 benefitted disproportionately from industrial development.
- We have no objection to southern companies
- 18 working in the north, but we object to the pretense that
- 19 these storefront companies are, in fact, northern.
- This is a sham in which everyone participates.
- 21 Industry participates, because it's an effective way to
- 22 secure work, Governments turn a blind eye out of convenience,
- 23 and the mines succumb to it as a result of unrealistic
- 24 quotas.

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This self-delusion only makes it more

1 difficult to accurately monitor our progress towards the goal 2 of genuine capacity building.

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We are again encouraged that De Beers understands the realities of Northern capacity building, versus arrangements of convenience. They have indicated a willingness to assess the capacity of northern businesses to meet their needs, and to adjust the composition of their tender packages to maximize realistic northern participation.

8 tender packages to maximize realistic northern participation 9 And, we would further suggest that the con --10 that they consult local industry on an on-going basis, as 11 they develop their construction plans, and post construction

12 strategies.

In conclusion, it is our view that De Beers is not different from BHP or Diavik. They have simply come out

15 on to the scene at a different time.

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Further, our response to the Snap Lake
development proposal should be no different than our response
to previous mine development proposals, but it should reflect
the new realities faced by northerners.
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If we can come to grips with the reality of our present circumstances, the Snap Lake development can make a significant, positive contribution to our collective wellbeing.

If Aboriginal, territorial, and Federal governments, northern businesses, and De Beers can act in

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- 1 accordance with these realities, this project is deserving of 2 our support.
- Thank you for the opportunity to share our views on this potentially important milestone on the road, we hope a short road, to northern prosperity, self-sufficiency, and independence.
- 7 THE CHAIRPERSON: Thank you, sir. Questions? 8 Questions? Okay. Thank you very much, sir. We will now 9 take a short twenty (20) minute break, and then we will 10 reconvene with closing statements.
- De Beers will be the last to make their closing statement, with the exception of myself, and if other Intervenors could just indicate to Glenda if you have a closing statement to make, so that I've a -- a list of who to call on. Thank you very much.
- 17 --- Upon recessing at 5:03 p.m. 18 --- Upon Resuming at 5:31 p.m.

- THE CHAIRPERSON: Thank you, ladies and gentlemen. We will now reconvene in the -- the marathon of the Hearings and the final stage.
- The first closing statement will be made by the Yellowknife Dene First Nation.
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1 (BRIEF PAUSE) 2 3 MS. RACHEL CRAPEAU: Good evening. My name is 4 Rachel Crapeau for the Yellowknife Dene First Nation Land and 5 Environment Committee. I want to say that I'm glad that we 6 had a chance to look at the De Beers Snap Lake diamond 7 project. 8 From the start of 1996 or '97, I can't 9 remember when, it was Winspear company back then. We were 10 involved with looking at the fish baseline -- fish collection 11 work data back then but, since then, after Monoprose 12 (phonetic) came involved and now De Beers, things have shifted with our involvement with looking at data -- baseline 13 data collection work. 14 And afterwards what we did was we just only 15 16 looked at information that was sent to us through faxes or 17 mail and also starting with the project description. 18 been quite a bit of work in the last two (2) years leading up 19 to today. 20 Meanwhile, at the -- aside from just looking 21 at the De Beers Snap Lake project, our committee has been 22 busy working on the Bathurst Caribou Management Plan and 23 we're on the committee and our member Lars Goulet (phonetic) 24 has been participating at those meetings.

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1 the Cumulative Assessment Management Committee and that we'll

And also, hopefully down the road we'll have

- 2 be able to look at all mines as a whole and everything that
- 3 happens in the area of our territory for the Yellowknife Dene
- 4 First Nation. The cumulative effects of everything and I
- 5 know that we've got a cumulative effects assessment
- 6 management planning meeting coming up pretty soon right after
- 7 we're done here.

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8 We've also been busy with the Diavik

9 comprehensive study which took us a full -- it seemed like 10 forever but I think it was two (2) years of straight work and 11 I remember those meetings.

I didn't count the amount of meetings, but when I was given the -- an award of excellence with working with our Land and Environment Committee members in that process, they said we did at least three hundred (300) meetings or more. That was quite a bit and we participated in the environmental assessment -- environmental agreement negotiations for Diavik and BHP.

In the -- in the future that we are hopeful that we would have one regional monitoring board to handle all the monitoring of all the mines. That's our one wish as a committee but that's to be seen later on. We would like to also get started on protected er -- area work for our territory because we're being bombarded with requests for land from anyone and everyone.

We've been working on the Contwoyto-Tibbitt
winter road monitoring and we started monitoring from Ross
lake to monitor the amount of people who travel on the winter
road. That's why through this process to -- this week we
were interested in the amount of winter road use the mine was
going to be involved in in the future when their -- when
their project opens.

But besides that, from talking with the elders in pre -- in preparation for the public hearings, we were interested in the air quality and the quality of the fish after the mine closes. If it's going to be edible or if it's going to be different. What is the fish going to be like in the future and the land when it goes through reclamation and there's growing again, is the food going to be good for the caribou and for the animals that live off the land?

I was hoping that all the experts would still stay around for Thurs -- yesterday's evening to listen to the Elders because their concerns were basically -- of the nature. That we want to make sure that the land and the waters will not be totally jeopardized for future use.

21 And Mr. Chapman, who had to leave really 22 early yesterday, I -- or Wednesday, I believe, answered my 23 question because I had to ask him on behalf of an elder, is 24 there going to be the same kind of fish in the lake after the 25 mine closes and the man said, yes, which made me happy to

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1 hear that.

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We had concerns regarding environmental protection issues, the health issues of the workers, the health of the animals. If there's going to be problems with air quality and these things, I think we've put our questions forth and we've got some of the answers and we're pretty satisfied with some of the answers that we've got.

We have to do some more reading after we're done and we'll have to get together with the Land and Environment Committee members to -- to go over the answers that we were provided with and --

The week has been pretty scary, at times, because I felt like I was in court and I felt as if I didn't know if I should ask anything in case I'm out of order and I might get into trouble and I won't say anything ever again.

17 (BRIEF PAUSE)

But I was wanting to mention that we had just a quick little paper that we put together regarding our concerns from this week. For example, who's in charge of air quality regulation?

We are concerned that there are currently 24 existing the void in the government's ability to regulate air 25 quality. In Southern Canada, the provinces are in charge of

1 setting the regulatory framework for regulating air 2 emissions.

In the Northwest Territories, the National Energy Board has that mandate for the oil and gas industry for emissions from at least one aspect of gas development, the flaring off of impurities in natural gas.

The only aspect of air pollution that can be regulated by the Mackenzie Valley Land and Water Board is dust deposition and acid inputs deposited into lakes. This through the Class A water licenses and RWED through its Environmental Protection Act from 1994 has established maximum acceptable limits for sulphur dioxide and total suspended particulates and that's the microscopic particle that can be breathed into the lungs but this has no regulatory standing and thus is not enforceable.

However, we do not have any mechanisms in the NWT for regulation and enforcement of air quality standards for mine developments. It seems that federal and territorial governments have only an advisory role to play in environmental management of air -- air pollution.

It is unfortunate that we do not yet have a government regulation that can punish a developer who pollutes beyond the guideline or threshold. We would like to see some progress made in this regard, our regulators in the NWT.

Otherwise the only recourse we have to ensure that De Beers and other mines do not contribute to air pollution problems is th -- is through legally binding environmental agreements or litigation.

When is risk acceptable? Last Wednesday, Mr. Johnstone used a familiar argument in talking about risk and uncertainty. The argument, one that the nuclear energy industry in Canada also uses is that there are all kinds of risks in life that Canadians willingly accept in their daily lives.

We are never certain whether the plane or car that we travel in will crash. We are never certain that the person serving us a meal at a restaurant has used proper food handling and cooking methods to assure the food is safe to eat but we take it all in faith that we will be safe.

However, there is one very big difference between these everyday risks and the risks De Beers is talking about. The risks we take in our own lives are voluntary. We accept the risks and uncertainties exist and are prepared to live with those risks.

The risks from the Snap Lake project are involuntary risks, that is these risks are imposed on the land by De Beers, the animals, fish and Aboriginal resource users are not volunteering their lives to take on the risks if De Beers is wrong with their predictions of no significant

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1 impacts.

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Gathering traditional knowledge. Yellowknives
Dene have concerns about the way their people's traditional
knowledge has been gathered. It appears to us that what De
Beers calls TK gathering has been more like information
exchange.

Their methods of getting people's TK have not been adequate nor accurate. Science has it appear we view process or evaluating scientific information before it is brought out to the larger scientific community.

Experts in the scientific field, similar to a study -- study scientist will review the scientist's draft report for accuracy for methods, results and conclusions. Traditional knowledge reporting should have the same peer review process before a develop it -- a developer uses the TK that is shared.

What we mean is whatever TK is used by the company should be reviewed by the most knowledgeable TK holders and a larger segment of the community, for example, the Land Environment Committee or Land Environment Committees. This review of the YK -- Yellowknives Dene traditional knowledge that is being sought by the company

23 should be assessed by the Yellowknife Dene people checking on 24 the accuracy of the TK document before it is used by the

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25 company.

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This is the short information that we've put 1 together for our closing remarks and that I was just thinking 2 3 that throughout this week. As a member of the Yellowknife Dene First Nation member, I was feeling as if -- that some 4 5 people were trying to claim land and as a person who lives in 6 Dettah. 7 And the people who live in our communities, I 8 know that young people when they hear other people claiming 9 land that is not theirs, it up -- it upsets them and that to 10 hear things like that makes you feel kind of really funny. 11 But also I noticed that some time ago when I was working on the Band Council, I was talking to a colleague 12 13 of mine who was looking at a list of names of -- of people who were considered Metis -- membership people and she knows 14 that her children were listed as Metis and she said that she 15 16 had listed them as Yellowknives Dene First Nation members and that they were Treaty and she said, how come the Metis people 17 18 were gathering names of people without the parent's consent. 19 I thought that was kind of interesting and 20 also, I was just wanting to say that it's been a long week, 21 interesting and that I hope that we were helpful in this 22 process and that whatever work that we will have to do in the 23 future, we'll be there to provide the help that's needed but

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1 well together. Thank you.
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also we expect to be forthcoming also and in Michelle

Caper's(phonetic) words, let's do something to work really

3 Chief Edjaracon, welcome, sir.

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THE CHAIRPERSON: Thank you, Ms. Crapeau.

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5 (BRIEF PAUSE)
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CHIEF RICHARD EDJARICON: Thank you. I'd like to thank the Board for giving -- giving me the opportunity to come over and say a few words. Actually, when I sat here listening to people about coming to the presentation here today speaking on behalf of our community, I don't know if I'm -- actually, if I'm still the Chief.

But it -- it disturbs me when people speak on behalf of our community and I wish these people would stick around so that they could listen to what I have to say but I'm want to just talk about a couple of points that I want to kind of send a message here.

Is that -- you know, all week we've been quite busy with our own Dene Leadership meeting here in Dettah. We had an opportunity to have all the Chiefs come through our community. They gave -- I even seen Charlie Snowshoe so it was good to see you.

And you know, when I hear people saying that this is their territory and I think a lot of people are coming to the Board here and saying the same thing and I'm

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1 here to -- just to make a comment about that and I want to
2 kind of clear the air a bit but as you all know, the Akaitcho
3 is in the process already.

We have a framework agreement that was signed in July 2000 that leads all thirty-five (35) principles.

Part of its governance, the biggest issues is land. And

we've been quite busy in this area for the last three (3) to four (4) years.

8 four (4) years.
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Having said that, one of the things that we were really concerned about was the issue with our neighbour tribes about the boundary and that's something you almost have to be careful what you wish for because it comes true and if it does happen, then what do you do?

13 and if it does happen, then what do you do?

14 So we've been quite busy in -- in this area

15 trying to, you know, we were talking on going to court and we

16 went down this road and at the end of November of last --

this past year, we had a huge celebration in regards to this 17 overlap boundary and to us, I think that was something that 18 -- that clearly indicated that who's territory this is and I 19 20 -- I've got a map here I want to give you before I leave 21 But I want to just let you know that also 22 within the Akaitcho territory we have a few agreements on the 23 table. We have an agreement with the Government of the Northwest Territories and the Government of Canada called a 24 25 political court.

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We also have the interim measures agreement, 2 again with the Government of Canada and the Government of the 3 Northwest Territories and to us that's something that -- its interim measures agreement that until we get to a certain point in negotiations then, you know, those are things that we want protected.

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So we're going down this road, as well, and I am getting really concerned now that industries open door to people that are trying to claim territory in the same lands we live on and I'm just here to kind of help clarify that this territory that we're all in is the Akaitcho territory and home of the Alnisan (phonetic) First Nation, Lutsel K'e, Dene First Nation and also Dene que (phonetic).

And we have a huge territory and we're moving along in a process that's quite unique and again, we're -like I said, you have to be careful what you wish for and it comes true. So in November of this year we resolved this issue and now we're scratching our heads and regrouping and moving forward.

So I just want to kind of shed a little bit of light on, with the Board, of where we're at -- in our process and, you know, we do -- we are concerned about other interest groups that are -- that are out there. That are -especially interest that this is their traditional territory.

But this map that I have here, it was

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something that we worked on for some time and also this map
that we have we brought to the Legislative Assembly this year
prior to the Dogrib's moving forward and -- and going to the
initiating process.
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We call it a -- it's a very expensive map that we had when we brought over to the Legislative Assembly and that shows all the traditional trails, burial sites and all the traditional use area and this map is so huge, it went all the way into Nunavut up to the -- up to Copper, Cambridge and all in that area.

So we know where we come from. 11 We know who we 12 We have a land base and we're also a government. 13 That's why we're at the table of Government Canada and when 14 people speak on our behalf I'm a bit concerned and I want to 15 make sure that, for the record, that, you know, that's 16 cleared but also I want to kind of send a message to industry 17 that you've got to be careful you don't open the doors to 18 everybody.

I think if I was going to the Quitchen
(phonetic) area, I know who to see if I was a developer. I
will see the people that own the land -- sought to, same
thing. They have agreements and those are things that I -that I'll respect. I'll have to do that.

So when people come to our area, Chief
Catholique is here today. She's saying Dene que. This map

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   it to bring it up.
                       Just so that I want to leave it with you.
                  THE CHAIRPERSON:
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                                    I would appreciate that,
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   sir.
        Thank you very much.
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                  MR. RICHARD EDJARICON: Thank you very much.
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                  THE CHAIRPERSON: Thank you. I'll now call
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   upon Chief Catholique from Lutsel K'e Dene First Nation to
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   make the closing statement on behalf of the Lutsel K'e Dene.
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                  CHIEF ARCHIE CATHOLIQUE:
                                            Thank you, Mr.
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is a very important map and you know, maybe you could reach

- 10 Chairman. I know Monday I was over here and had the
- 11 opportunity to make my presentation at the beginning and --
- 12 and I had the opportunity to speak in my own language but
- 13 this afternoon, I don't think I can do that because some of
- 14 the interpreters are not here but that's all right. I can do
- 15 it in English.
- I just want to thank you, again, for giving
- 17 the time here to make my closing remarks and also the people
- 18 that are here this afternoon. One of the things that I
- 19 talked about over and over is that, you know, the Elders back
- 20 home tell me that, you know, there's people out there that
- 21 are wanting -- wanting to work the land.
- People coming in. The mining industry wanting
- 23 to develop maybe gold or diamonds then -- and what they're
- 24 saying now is that they're going to go and talk to those
- 25 people and make sure that -- make sure that the environment

- 1 and the waters and the wildlife are -- are -- are going to be 2 protected.
- 3 Today, I think a couple of mining industries
- 4 that are on our territory are going to try their best to make
- 5 sure that the environment is -- is going to be looked after,
- 6 the wildlife and the waters, and so on.
- 7 And I think also, that De Beers that is going
- 8 to -- wanting to do a similar type of work to mine diamonds,
- 9 and again, I'm here to remind these people that -- that
- 10 they're going to have to respect the animals and the waters
- 11 and the land.
- 12 And I hope that they -- I do have a lot of
- 13 faith in these people when they talk about how they're going
- 14 to take care of the land.
- So, I'm going to leave it at that. And again,
- 16 you know, I've been asked that -- in a way I can help with
- 17 these -- these people that are going to work the land, and
- 18 give the support behind.
- I know a lot of time -- a lot people has
- 20 talked about, you know, the land. As Akaitcho people,
- 21 we'd -- as a young people, when we were growing up, we have

- 22 been taught to take care of the land.
- 23 And I'm sure our friend, Charlie, understands
- 24 that. And I'm sure that he'll speak often about these
- 25 things, and I'm glad that he's -- he's up there and making

- 1 decisions up there.
- So, I think, you know, when I came over here,
- 3 I walked in here, there was a lot of people -- a lot of
- 4 people, different organizations, that are making
- 5 presentations.
- And I was thinking, you know, all these people
- 7 here, you know, are wanting to -- they all have interests, or
- 8 they all want to be part of what's happening on Akaitcho
- 9 territory, on our traditional lands.
- 10 And I was -- I really wasn't, you know, what
- 11 to make of it, what to think of it. The amount of people
- 12 talking and making presentations, and these are the lands
- 13 that I -- I grew up on, these are the lands where I went
- 14 hunting and trapped and provide for my family.
- 15 And, you know, from a -- from a trapper, to
- 16 become -- to be involved in a business, such as the mining,
- 17 you know, when you be part of that kind of an industry and
- 18 how you're going to benefit from it. It's a fast -- fast
- 19 growing thing for the community.
- 20 And I know the GNWT was here and making
- 21 presentation earlier, I listened to part of what they were
- 22 saying.

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- I know the GNWT is -- I think they're trying
- 24 their best to -- to meet the needs of the communities, but
- 25 the communities itself know what's needed out there.

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To give you an example, for one that I'd talk

- 2 a lot about is the education of the young people back home.
- 3 You know, the last five (5) years that -- our graduation is
- 4 young kids that are coming out of schools are quite low.
- And, you know, if I became a Chief, I'd have
- 6 the opportunity to look into it. And one of the things that
- 7 I found out was that the programs that are being run out
- 8 there should be run by our own people.
- 9 So, I've approached the Minister to -- to do
- 10 this, and I've been given that opportunity to do that this
- 11 year.
- 12 And some money that has been involved in
- 13 that -- there is no money, but I'm quite fortunate because,
- 14 you know, the agreements that I have made has provided me
- 15 with a few dollars to invest in the education. So, that was
- 16 quite good. And that investment that is going to come out
- 17 good in the end, I know.
- And again, you know, when you were talking
- 19 about the social issues here, I know the last few days you
- 20 have been talking about social issues.
- One of the things, I think, is happening with
- 22 the mining industry; there's people coming in from the south,
- 23 southern workers that come into the mining industry, there's
- 24 a clash between the aboriginal people, and a lot of our young
- 25 people are quitting because of that.

- So, I think there's a need to investigate, or to -- to look into what I'm saying here. Probably that has been brought up earlier, but again, I want to -- I want to 4 stress that here.
- 5 And also, the -- a lot of people too also are,
- 6 you know, when they leave, that the housing situations, the 7 house that they live in, or some of them, they don't have any
- 8 housing, and it's very difficult for them to, you know, to go
- 9 into the mines and leave their families behind.
- And so, that's something that I -- I talked
- 11 about, I think, in the beginning. And again, I want to -- I
- 12 want to stress that, so that, you know, there can possibly be
- 13 something done about that.

I know one of the things that we're doing in our discussions with the Federal Government -- one of the things that we talked about is that we all are going to have to work together.

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And I know our Elders talked about that when our signing of the treaty's, and what they're saying that we want people to -- to live on our lands, and they can work, and work together.

And I think, you know, that -- that can be done, and done in a way that we'd, you know, agree to it, and been asked, what do you think -- this is how -- can I be able to do this, you know, that's quite simple to ask.

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And a lot of times, you know, things are -have been done without our involvement, so, but today, you
know, this is -- this is good this is what's happening here.

The people are listening to -- to us, and I
want to thank you for that. I just don't want to say too

5 want to thank you for that. I just don't want to say too 6 much, I just want to thank you guys for giving the

7 opportunity here, and I'm hoping to see the De Beers, John, 8 and those people again.

So, the other thing too, this is the last -- last comment too. Also, I think, you know, when we're talking about social issues, you know, I think if it was done in a way where they would go and talk to the communities; where you sit down, and like, have a panel -- and all these social issues that's -- that's effected the communities within the jobs that happening in the mining industry, then their going to collect a lot of information.

That way, you'll understand where the communities are coming from. So, I just want to leave you with that, and Marci cho.

THE CHAIRPERSON: Thank you, Chief Catholique.
And, the Board truly appreciates the input and hard work that
Lutsel K'e Dene First Nation have made this week, represented
by Florence Catholique. Thank you very much.

North Slave Metis Alliance, Ms. Johnson...?

MS. KRIS JOHNSON: Thank you. Kris Johnson,

1 for the North Slave Metis Alliance. I just have a few 2 comments I'd like to make in closing.

Before I begin, I'd like the Board to seriously consider the disadvantages aboriginal communities has had to deal with throughout this process.

Due to time constraints, I'm not going to go into great detail. If you'd like more detail, please refer to the document submitted by the North Slave Metis Alliance to the public registry, April 16th and 25th, 2003.

However -- however, I would like to bring your attention to the report, The Mackenzie Valley Environmental Impact Review Board released October 1999, entitled, Views on the Diavik Diamond Project Comprehensive Study Report.

In this report, the Mackenzie Valley Environmental Impact Review Board, called for a clear, consistent process that would allow for meaningful participation by aboriginal groups.

When will the Board be acting on these recommendations to ensure aboriginal communities can adequately participate in environmental assessments of projects proposed on their lands?

In the same document, the Board criticizes the Diavik process for not being realistic about party's capacity to respond and raise concerns about exhaust -- exhausting resources.

It is very apparent to the North Slave Metis
Alliance; and De Beers, based on their line of questioning,
and other aboriginal communities, that this process is now
plagued by the same problems.

I will leave this with you, in hopes that the capacity and funding issues aboriginal groups have raised

- 7 throughout this process do -- do not end up being shelved in 8 another report.
- 9 I would also like to clarify why the NSMA has, 10 to the best of their ability, tried to stay involved in this 11 EA.
- Historically, Metis in the north -- north, have experience extremely negative impacts from mining; especially when considering the giant mine project.
- Metis people have been made sick, and saw traditional harvesting areas polluted. And I believe, Alice Lafferty, did a good job of speaking about this last night. This is why the Metis want their concerns addressed, and this is why we are here.
- Now, on to our presentations. You will have noticed the presentations I gave are all centered around answering the questions: Will the Snap Lake Diamond Project have significant adverse environmental impacts, can these impacts be mitigated, and is there significant public concern?

- And I apologize for the repetitiveness of these presentations, however, it was important because these are the questions the Boards -- the Board will be answering, in order to fully assess the impacts of the Snap Lake Diamond Project, as set out in the Mackenzie Valley Resource Management Act.
- Again, this is why the North Slave Metis have focused our attention on these big picture questions.
- 9 Basically, the Boards assessment is a three (3) part process.
- First, they must assess the baseline 11 information, and determine if there is sufficient information 12 to make accurate predictions.
- Second, they must assess monitoring programs, 14 and their ability to predict impacts. And third, they must 15 assess mitigation measures, and their ability to reduce 16 impacts.
- The Board has been left hanging at the first step in this process, assessing the baseline information.

- 19 What we have all heard repeatedly, is that baseline data is 20 inadequate to make accurate predictions.
- This issue must be resolved before the Board 22 can make an accurate assessment of the impacts associated 23 with the Snap Lake Diamond Project.
- Now, and I stress, now, we can all work together to ensure accurate baseline data exists, so we can

- 1 move to the next step.
- 2 Traditional knowledge could be the key that
- 3 we're all looking for. Aboriginal communities have
 - generations worth of information and data that has yet to be
- 5 explored.

- 6 The Mackenzie Valley Environmental Impact
- 7 Review Board, must enforce the requirement that traditional
- 8 knowledge be considered equally to western science.
- 9 It is very apparent that this is yet to
- 10 happen. De Beers has an opportunity to forge relationships,
- 11 fill in gaps in data, and remove the uncertainty surrounding
- 12 their impact predictions.
- Aboriginal communities are ready, willing, and
- 14 receptive to working with De Beers, however, there's one
- 15 problem; aboriginal communities do not have the resources, or
- 16 capacity, to record their traditional knowledge.
- In fact, aboriginal communities don't even
- 18 have the resources to adequately participate in this EA. As
- 19 a result, we're all stuck at the first step in the EA,
- 20 repeatedly assessing inadequate baseline data, attempting to
- 21 justify impact predictions made from invalidated models.
- This issue of inadequate baseline data must be
- 23 addressed before we can move to the second step, which is
- 24 monitoring.
- 25 Once traditional knowledge and western science

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1 have been used to provide the best available baseline data,
2 impact predictions can be made.
3 As De Beers so eloquently stated yesterday,
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impact predictions are not absolute, and that is why monitoring is so important.

Again, this is why the Mackenzie Valley Environmental Impact Review Board must adhere to their Terms of Reference, and require detail monitoring programs be developed before an accurate assessment of the proposed project can be made; this is the Boards obligation.

And in further review of the project, De Beers will have the ample time and opportunity to develop monitoring programs with detailed, specific objectives, proposed approach, methodologies, and traditional knowledge.

Monitoring programs must be developed before an accurate assessment of the impact predictions can be made.

Once again, this has to be done before we can

move to the third step in the process, mitigation. Again, because of time constraints, I'm not going to go into great detail about proposed mitigation measure.

I'm only going to say that, De Beers has provided some mitigation measures, however, without adequate baseline data, and detailed monitoring, it is impossible to measure if mitigation is sufficient or effective.

Furthermore, until the socio-economic impact

1 agreements, IBA's, and Environmental Agreements, are

finalized, it will be impossible for the Board to assess

3 whether or not mitigation measures sufficiently address the

4 impacts outlined by aboriginal communities.

Again, I would like to draw the Boards attention to the Mackenzie Valley Environmental Impact Review Boards comments regarding the Diavik process, and views from the Diavik Diamond Project comprehensive study October, '99.

9 In this report the Mackenzie Valley

10 Environmental Impact Review Board acknowledged, that without

11 the -- without the completion of IBA's, neither the Board,

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nor the Minister, can determine the effectiveness of the 12 13 treatment of socio-economic effects.

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14 The Board acknowledged this information was 15 needed to assess mitigation measures. Once again, I ask the 16 Board to seriously consider their comments in this document, 17 and how they plan to justify their assessment without this 18 pertinent information.

I do not want to take up any more of your time, except to say to the Board, please consider the documents submitted to the Public Registry, and discussed throughout this process, in the context of aboriginal people, their culture, and their future generations.

The NSMA has not had sufficient resources to 24 25 have our expert resource -- witnesses available to present

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1 the outstanding issues, or answer questions during these 2 public hearings.

So, I urge the Board to review the documents we have provided to the Public Registry, to supplement, and clarify points made during my presentations.

6 We have an opportunity, and an obligation to ensure this EA addresses the concerns of aboriginal 7 8 communities, we must take it.

9 We are encouraged by what we've heard this 10 week, however, we must recommend this project to a further 11 review, so that we can be confident aboriginal people, and 12 the environment are protected. Thank you.

13 THE CHAIRPERSON: Thank you, Ms. Johnson.

Fisheries and Oceans...?

15 MS. JULIE DAHL: Thank you, Mr. Chairman.

16 This is Julie Dahl, from Department of Fisheries and Oceans.

The Department would like to thank the Review Board for the 17

18 opportunity to present our outstanding issues with respect to 19

the proposed Snap Lake Diamond Project.

20 We have listened closely throughout this

public hearing in order to seek resolution of our outstanding 21

22 issues, and to ensure that all issues of interest to DFO have

23 been identified and adequately addressed. We have heard that there are still discrepancies as to the quantity and quality of mine water

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1 that will ultimately be discharged to, and impact on, Snap -- 2 the water of Snap Lake.

With respect to metals, DFO would like to recommend that the forms and state of metals of concern, such as chromium, in the discharge and in Snap Lake, be clearly stated.

And that thresholds for treatment, such as the coagulation of filtration described by De Beers as optional, be based as a starting point on meeting CCME criteria in the discharge, as this would afford the greatest protection to the aquatic community of Snap Lake.

De Beers claims conservatism throughout their assessment, the application of CCME would continue this approach.

De Beers assessed various treatment plant configurations to address the issue of metals in the discharge, and presented their findings in a technical memorandum on treatment alternatives.

In our technical report addendum of March 14th, DFO noted that without data to support De Beers' choice of treatment approach, reviewers cannot assess whether the most environmentally beneficial approach was chosen, and whether impacts due to metals in the discharge have been mitigated to the extent possible.

DFO, therefore, recommends that the data to

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- 1 support the treatment approach chosen by De Beers be provided
- 2 for review.

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Further, we have heard that the Impact

- 4 Assessment is based on achieving a discharge concentration of 5 five (5) milligrams per litre of TSS, and the associated 6 metals in that fraction.
- If, however, difficulties are encountered in 8 continually achieving this lever -- level, TSS may be greater 9 than the five (5) milligram per litre, and metals are likely 10 to be proportionately higher in the discharge above those 11 concentrations assessed in the EA.
- 12 It is not clear if a TSS value of five (5) 13 milligrams per litre is a best case scenario for a 14 conservative estimate on what is achievable.
- The potential difficulties in continuously achieving five (5) milligrams per litre of TSS, supports the need for optimizing treatment approaches from the onset to ensure metal concentrations do not exceed those assessed for impact, and ideally, meet more protective CCME values.
- Should the project proceed, a TSS
 concentration of no more than five (5) milligrams per litre
 can be allowed to ensure impacts are not greater than
 assessed, this of course, will be the role of the Land and
 Water Board to set, but will have direct and important
 relationship to the approach taken in the EA.

- With respect to TDS, given the possible discrepancies with TDS loading predictions, the issue should be resolved, and if necessary, new predictions be provided prior to the conclusion of the EA.
- DFO has identified concern with the TDS concentrations predicted by De Beers, and the impacts to the aquatic community of Snap Lake.
- Discussion is needed on what mitigations are available to address elevated TDS, for example, extending the use of grouting to mitigate flows, and the environmental considerations for such an approach; given that the use of grout itself can increase TDS concentrations. Thank you.
- THE CHAIRPERSON: Thank you, Ms. Dahl.
- Ms. Teillet, Dogrib Treaty 11...?
- MS. JEAN TEILLET: Thank you, Mr. Chair.

- 16 Before I start I want to convey the Grand Chief's apologies 17 for not being here.
- He felt the need to go back to his family. He said he's been away too long, and he needed to go home. And he thought the Board would probably understand.
- So, I'm going to do my best to convey our closing comments. I'm not going to reiterate, or remind the Board about our opening comments, with respect to the Dogrib agreement, I'm sure you heard it, and it's on the record, and particularly the obligations that that puts on the Board.

- I'd rather like to focus our remarks on the task that is before the Board right now, the determination of whether there are likely to be significant adverse impacts arising from this project, and if so, whether these effects can be mitigated.
- In other words, I guess the question is: Are we going to reject the proposal, are we going to recommend it with terms and conditions, are we going to send it to review?

 In answering these questions, the Dogrib
- 10 Treaty 11 council would like to state our conclusions, with 11 respect to some of the outstanding issues.
- 12 These generally fall into three (3)
- 13 categories: hydro-geology, Snap Lake water quality, and the 14 caribou.
- 15 And finally, we'd like to make, what we hope 16 are helpful recommendations on how to deal with the 17 cumulative effects.
- 18 With respect to water, the Dogrib Treaty 11
 19 council says that there are still uncertainties with respect
 20 to water. We've heard varying opinions as to whether or not
 21 the project is likely to have significant adverse effects.
- De Beers stated that it has confidence in its predicted potential maximum flows, and potential water quality variability from the mine workings. They also state confidence in their contingency plans for water storage and

1 treatment.

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Dogribs take the position, that there are remaining uncertainties associated with De Beers predictions of water volumes and water quality.

And these uncertainties fall into two (2) main areas: Basically, insufficient data and contingency planning.

Now, with respect to hydro-geologic 9 characterization, Dr. Wilbur listed several areas where he 10 said that the data is insufficient. I'm just going to 11 briefly list them. He said, there were lack of any samples 12 below a hundred and fifty-five (155) metres.

He said, there was a lack of data with respect to country rock, lack of data to inform us with respect to hydro-static conditions of the groundwater environment outside the working zone.

Lack of data, with respect to how well the surface water in the lakes is connected to the deeper groundwater zones.

Lack of groundwater field data that calculate large or small scale horizontal gradients. Lack of data to quantify the role of fractures in the groundwater flow.

And finally, he expressed concern with respect to model calibration because there were very few data points, and no long term data.

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Now, with respect to groundwater quality, the 2 Dogrib Treaty 11 Council has the following concerns, which 3 mostly arise also do to insufficiency of data.

The connate water concentrations and profiles below a hundred and fifty-five (155) metres of depth. Again,

6 variability modeling, total dissolved solids concentration

7 values, mine flow, and again, contingency plan for higher

8 than expected mine inflows.

- 9 And including in that, we looked at the --10 that Dr. Wilbur expressed concerns about expanding the water management pond, and -- or the -- and flooding parts of the 11 12 mine, as to whether those were realistic, or ultimately would 13 be helpful as contingency plans.
- 14 Now, with respect to Snap Lake water quality, 15 and fish and aquatic habitat, the Dogribs are of the opinion 16 that some issues remain outstanding.
- 17 The effect of the change in phosphorus 18 balance, the effect of reduced dissolved oxygen concentrations, the effect of total dissolved solids 19 toxicity, impacts to benthic invertebrates, and interactive 20 21 effects.
- 22 Now, on our second topic, on wildlife. 23 like to point out again, that the Independent Environmental Monitoring Agency data shows that there is statistical 24 25 evidence showing that we already have minor adjustments by

the caribou to the BHP Project.

- And I'm going to say what I understood Dr. 2
- 3 Gunn to state, and hope I got it right. Dr. Gunn -- our
- 4 understanding is that Dr. Gunn stated in her presentation,
- 5 that although she had not examined the Independent
- Environmental Monitoring Agencies data, this kind of minor 6
- 7 adjustment to a development was what she would have expected.
- 8 And we also note, that the Alaska Report shows
- 9 that this kind of minor adjustment is merely the first stage, and that we can expect, as density of development increases, 10
- major shifts in the use of habitat. 11
- 12 Dr. Gunn also pointed out to us that caribou react slowly. And I believe she used the term as saying that 13 14 something like, we might not know for as much as fifteen (15) 15 years.
- 16 Now, we note that even if it takes fifteen
- 17 (15) years for us to recognize the effects in caribou, that
- 18 is still within the projected life of this mine.
- 19 Now, there is traditional knowledge, which is
- now on this record, in this hearing, that shows that the 20

- 21 caribou are already acting differently than they have in the 22 past.
- And we also have a prediction from some 24 aboriginal people of further changes. And as you heard

25 yesterday in the quote that the Dogribs read into the record,

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- with respect TEK by Dr. Batiste (phonetic), and Dr. Henderson (phonetic), traditional knowledge is better at predictions than scientific knowledge.
- Now, the evidence also showed that a major shift in the habitat use by the caribou would have significant effects on aboriginal peoples who rely on this area.
- This would be significant negative social, gultural, spiritual, and economic consequences for all of the aboriginal peoples in the Mackenzie Valley.
- So, as a result, we say that this Board is in possession of sufficient evidence to make a finding that there are likely to be significant adverse impacts on the caribou.

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- Now, the Dogrib Treaty 11 Council is not saying that De Beers Snap Lake Project, in and of itself, is the cause of the significant adverse impact on the caribou.
- However, it's contribution is what we're calling another brick in the wall of the development. And that can be considered a cumulative effect within the meaning of the Mackenzie Valley Resource Management Act. So, this is a dilemma for us. What are we supposed to do about it?
- We've identified a significant adverse impact, but unfortunately, and I really would like to underline this,

25 there is no known mitigation for that identified impact,

1 short of dismantling this development wall that we're talking 2 about.

Now, there have been several suggestions that we set up a regional monitoring agency, to gather knowledge on the effects of the wall cumulatively.

And indeed, the Dogribs fully support this recommendation, however, we note, as we emphasized earlier, monitoring is not mitigation.

If indeed, the caribou are already being effected in a minor way, and the slippery slope we're sliding down here is leading to major effects on the caribou, then monitoring is simply going to provide us with ring side seats, and high powered magnifying glasses with which we can more closely observe the long, slow destruction of these magnificent caribou herds.

Monitoring will do nothing to mitigate development effects, nothing to save the herd, and nothing to save the lifestyle of the aboriginal people who rely on those herds.

The Dogribs are deeply concerned that
monitoring seems to be the only recommendation that has been
discussed, so far, to come forward to deal with cumulative
effects.

So, we ask ourselves, are there other ways to assess and deal with these cumulative effects, other than

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As we've stated before, the -- with respect to this, De Beers' project is just another brick in the wall.

4 Dogribs pose this question to this public hearing, and to the

5 Board: Given that we've accepted the placement of the Snap

6 Lake brick in the wall, given if we do, but say it's a given,

7 how many more bricks are we going to add to the wall?

We think this a very pertinent question. And 9 it may be that we should all consider authorizing this Snap 10 Lake project as the last project that the wall can support.

11 It may mean that we decide to take a

12 development hiatus on the wall. Now, please note, I'm not

- 13 saying a development hiatus in all of the Mackenzie Valley,
- 14 I'm saying that we might want to consider a development
- 15 hiatus for the wall, at least until we get sufficient
- 16 information to see what the effect of the existing density on
- 17 the wall is on the environment.
- Now, we say this hiatus is not a holiday from
- 19 development, and it can be used to fill two (2) specific
- 20 needs.
- 21 And the first, is the need for comprehensive
- 22 planning in the Mackenzie Valley. We note that decisions
- 23 about the conditions for industrial activities in the
- 24 Mackenzie Valley are made by territorial, Federal, and now,
- 25 by aboriginal bodies.

- 1 However, communication and coordination among
- 2 these bodies is, to say the least, somewhat weak and
- 3 sporadic.
- 4 Now, developers have, in the past, exploited
- 5 these weaknesses, and I know this Board is very aware of the
- 6 -- what I will call, the BHP exploitation of what happened
- 7 last year in the extension pipe line.
- 8 The difference between this Board, and the
- 9 Water Board, and I know that Mr. Wray knows what we're
- 10 talking about. So, what we say is that environmental
- 11 assessment, licencing, and permitting decisions have been
- 12 happening on a case by case basis.
- And they have been made without a Mackenzie
- 14 Valley wide comprehensive plan that would identify the scope,
- 15 intensity, direction, or consequences of these activities.
- Now, similarly, project specific
- 17 rehabilitation of disturbed habitat is also planned without
- 18 an overall plan to identify valley wide land use goals,
- 19 objectives, performance criteria, or monitoring requirements.
- We see little consideration has been given to
- 21 how different future trajectories would be viewed by
- 22 different groups, especially by aboriginal people.
- We're suggesting that what is needed is a
- 24 Mackenzie Valley wide land use plan, actually, a plan

25 composed of two (2) -- two (2) plans because we say there are

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- 1 two (2) kinds of comprehensive planning that are needed to
 2 better explain and manage the environmental effects of
 3 development in the Mackenzie Valley.
- The first, we say, is a comprehensive valley wide land use plan to guide industrial development, and assist in planning for the ongoing with, and the eventual departure, of the diamond industry from the region.
- I think the plan should identify land use goals. It should be based on the needs of the land, fish, and wildlife, not based on the needs of development.
- The plan should give substantial weight to aboriginals subsistence harvesting activities. It should include specific performance criteria, and monitoring requirements, tied to restoration and rehabilitation objectives.
- And, it should provide an inventory of current facilities, including an assessment of the nature and extent of existing contamination.
- The plan should also include protected areas.
 And we also note that these protected areas could function as
 control areas that would be -- could be accessible to
 researchers.
- Dogribs believe that even if changes occur in the political, or market arrangements, or other factors come into play that make this plan obsolete, the exercise of

- 1 creating a comprehensive plan would provide a shared vision
- 2 of goals for the Mackenzie Valley.
- 3 And it would help to identify areas where
- 4 knowledge is inadequate, and it would thus help to guide

- 5 research and monitoring.
- And it goes without saying that such a valley wide land use plan must be done with the full partnership of aboriginal peoples.
- The second need is for a coordinated, comprehensive research plan. This plan should include a regional assessment of ecological and human values that have various degrees of sensitivity to disturbance, with a view to ranking their importance and the urgency of addressing them.
- Important research questions developed through collaborative efforts of scientists, aboriginal peoples, local communities, industry and regulatory agencies, and the identification of key indicators of environmental status and trends and how they'll be measured.
- What we're saying is, this is the kind of planning that needs to happen, and it needs to happen now, because what we have is the tail wagging the dog, we have industry setting the development trends and the whole tone for how this Mackenzie Valley is going to move into the future.
- 25 As we hope you realize, our suggestions go far

- 1 beyond monitoring, and they also go -- well, what we should
 - say is they go beyond project specific monitoring, and they
- 3 also go beyond cumulative effects impact monitoring, which
- 4 are the only other alternatives we've heard to date.
- 5 The Dogrib Treaty 11 Council states
- 6 categorically that it is not enough to simply recognize that
- 7 there are cumulative effects, especially on the caribou and 8 then just monitor those effects.
- 9 The Dogrib urge us all, everybody, Government,
- 10 Aboriginal groups, this -- and regulatory agencies and
- 11 industry, to take action to engage in land use planning and
- 12 research needed, so that we can take action before it's too
- 13 late.

- The Dogribs believe that the above actions
- 15 taken to identify and reduce the undesirable effects of
- 16 interactions amongst development effectors, and the habitat

- 17 animal and Aboriginal people receptors, should greatly 18 improve the quality and quantity of data in future decision 19 making.
- However, we know that we are likely never going to know enough to be absolutely certain. Dogribs must proceed to live and prosper in this Mackenzie Valley in the face of uncertainties, and we know the information will never be sufficient to eliminate uncertainty and future problem solving.

- So, we therefore remind the Board about our earlier comments on the precautionary principle, and I have a copy here of the case -- the Spray Tech case, which I will hand up for the -- to be placed on the public record. I don't know if I can hand it up right now, and then it's done, thank you.
- 7 In paragraph 31, is the operative paragraph, 8 if you want to take note of that.
- We say, however, that despite the precautionary principle and perhaps taking it into account, we say there is enough information for the Board to make its assessment of whether or not there's likely to be a significant adverse impact on the basis of the cumulative effect information before you.

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- This means the Board can, under Section 128 of the MVRMA, recommend terms and conditions for this project, that address these cumulative effects, both for the proponent and for Government.
- In conclusion, the Dogribs said that the Board should find that the De Beers Snap Lake Project is likely to have significant adverse impacts, but we do not ask the Board to reject the project, rather we ask the Board to apply terms and conditions to the De Beers Snap Lake Project to address the issues raised above with respect to water, caribou and the cumulative effects.

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That concludes my comments.
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                   THE CHAIRPERSON:
                                     Thank you very much, Ms.
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    Teillet.
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                   Canadian Arctic Resources Committee, Mr.
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    O'Reilly.
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                   MR. KEVIN O'REILLY:
                                        Thanks, Mr. Wray.
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    just going to ask My Colleague to pass some copies of ours
    out to the other parties. I think the Board has copies of
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    our written presentation, and once again I'll -- I will not
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    read from it.
                   First off, we'd like to thank the Board for
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    the opportunity to participate in the Hearings. We think
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    that the Hearings were run efficiently and fairly, and we
   believe all the treaty -- all the parties were treated
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    respectfully, and that there was flexibility shown by the
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    Board to ensure the presentations and questioning relevant to
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    the Proceedings was encouraged, so we -- we thank you for
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    doing that.
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                   We also commend the Board for its use of
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    technical experts, given that this was a -- that it remains a
21
    very complex project and environmental assessment.
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                   We do want to compliment De Beers for their
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    professional and courteous demeanour throughout the Hearings.
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   we hope that the -- the funding for them to continue to do
   this can be found.
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                  And we also want to compliment the --
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   compliment the Aboriginal governments for doing the same,
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   given their limited capacity, and we hope that our limited
   participation has added some value to the Hearings.
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                  We'd like to go over a little bit about what
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   we see as the duties of the Board at this point. We offer
   some further observations, and we make some recommendations.
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We -- we appreciate the fact that DIAND did secure the

assistance of several independent technical consultants, and

10 I guess we see that right now the Board has two (2) task before it, as this environmental assessment 11 starts to wind down. The first is to determine whether 12 13 there's any significant adverse impacts from this project, 14 and secondly, whether there's any significant public concern. 15 If you find that there is likely significant 16 adverse impact on the environment, the Board must also 17 determine whether these impacts can be prevented with 18 imposition of measures. And like the previous presentation, 19 clearly monitoring is not a preventative measure in itself. What's important is the management capability and response to 20 21 monitoring. 22

I think it's fair to say that virtually all the Intervenors at this Public Hearing have expressed concerned with the project or in some ways how Government is going to attempt to manage this development.

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We do offer some -- some thoughts on how significance can be considered, and I'm not going to read those points for you, they're -- they're part of our written submission.

In terms of significant adverse impact determination, CARC is not in a position to independently assess the likelihood of significant adverse impacts to the environment from a potential Snap Lake Diamond Mine.

But it's pretty obvious to us that there's conflicting views as to whether there's appropriate baseline information to analyze and predict the impact of this development on the environment and people.

There are also conflicting views as to whether all the impacts have been identified, and whether they've been properly assessed.

These issues have been raised by the Aboriginal parties to this Proceeding, by GNWT, DIAND and some of the Board's own experts, and they generally fall in the areas of socio-economic matters, wildlife, water and cumulative effects.

21 We were also surprised to learn that De Beers

- 22 did not assess or predict what the effects may be of their
- 23 use of the winter road for wildlife, and possibly other
- 24 valued eco -- ecosystem or socio-economic components assessed
- 25 with the winter road.

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We further note that there does not appear to have been any analysis of the potential impacts on the Ahiak Caribou herd by De Beers.

I think it's clear that some of the potential impacts of this development are going to be adverse. And that there appears to be considerable uncertainty over the impacts and their predictions, that we don't think should be left to monitoring and adaptive management.

9 Environmental assessment is the proper place 10 for these differences to be sorted out, not the regulatory 11 monitoring phase that some have suggested.

What sort of options does the Board have 13 before it now, and I don't want to go into a great amount of 14 detail here, but they're set out in Section 128.1 of the 15 Mackenzie Valley Resource Management Act.

One (1) -- one (1) of the options is for you to find that an environmental impact review is not necessary, that this can simply go on to the regulatory process.

You could also find that there are significant adverse environmental impacts, and that you could order an environmental impact review.

You could find that there's significant adverse environmental impacts, and recommend that the project go ahead, based on the imposition of measures to prevent those impacts.

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You could find that there's significant public

- 2 concern and then you'd have to order an impact review.
- Finally, you could find that there are significant adverse impacts that cannot be justified, and then you would go ahead and reject the -- the project.
- We cert -- certainly don't envy the -- the 7 Board, in making the -- a difficult determination on which of 8 these options is the best. I guess we -- we'd want to raise 9 a few questions at this point. Does the Board have the 10 necessary information to decide whether all the impacts have 11 been properly identified and assessed?
- If the Board finds that the development is likely to cause a significant adverse impact, can that impact be prevented and how?
- We think that it's really necessary for the Board to know with some certainty, what the mitigation measures are and how effective they will be in preventing an impact.
- Is it sufficient for the Board to recommend that a series of agreements be negotiated? What are their timing in relationship to regulatory approvals that allow the construction or operation of the mine?
- What level of detail should the Board have in making the determination of whether the preventative measures can mitigate any significant adverse impacts?

I guess, we feel it's difficult to understand
how there can be much certainty over the measures to prevent
adverse impacts, in the absence of the agreements that have
been the subject of a lot of discussion over the last few
days.

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- And I guess we -- we think that there's some merit in having such agreements on the public registry, prior to the Board making a determination on whether mitigative measures can prevent significant adverse impacts from the Snap Lake Mine.
- I'm going to move on now to some observations, we did review the relevance of our recommendations from our opening statement. We firmly believe that they have been

supported and in fact, reinforced through the submissions and questioning at these Hearings. We fine tuned some of these recommendations and I'm not going to spend a lot of time reading them, thankfully.

We do want to go back to the issue of participant funding, we note that some of the Aboriginal parties at the Hearing did not want to be questioned, given their limited capacity or inability to bring forward their technical advisors. We believe that in itself was a clear demonstration of a need for participant funding in this type of Proceeding. And we've offered a couple of recommendations there, some ideas for you, and we hope that you can follow up

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1 on them.

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On the issue of cumulative effects and integrated resource management, we did provide, as we committed to on the first day, some smaller versions of the two (2) maps that we had posted on the wall.

There was one (1) additional map that we've also filed, that shows a high induced development scenario for the Slave Geological Province, and we referred to this map in our opening statement, and we're thankful for our consultant, and actually having completed a -- a good draft of that.

So, you -- you have three (3) maps now before you. We did provide them to the other parties and there were extra copies, I know, available on the table outside.

The reason why we've give -- we've given you these maps is that we hope that they can assist the Board in understanding the regional context for this project, and a potential for regional cumulative effects.

We believe that it should be clear to the Board that there is significant concern around the issue of cumulative effects in the Slave Geological Province, and we point out that this has been ongoing issue since the BHP Environmental Assessment Panel.

We see that there's a critical need for thresholds or limits of acceptable change to be developed

1 collectively by all the stakeholders, to ensure that there 2 are no irreversible and undesirable adverse cumulative 3 effects from a development boom that's currently under way in 4 the Slave Geological Province.

We want to note again that there are unfulfilled commitments on the part of Government, in relation to cumulative effects. We think that it's fair to say that there are some technological, methodological and jurisdictional challenges, but yesterday we heard that there are also financial hurdles.

No funds have been identified this year for the cumulative effects assessment management framework, and other critical components of this work, and there is no commitment to long term funding. I certainly don't blame the representative here from DIAND for that, I want to make that very clear.

We did offer a recommendation on this issue, oh, I just -- sorry, we want to point out a few other issues, some missing components of that framework, and there's some commonality between some of the things we're going to say in our last presentation.

We too agree that there's a need for land use planning on the Northwest Territory side, the Slave Geological Province.

We support the call of the Dogrib Treaty 11

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- 1 Council for more effective, fully staffed and publicly
- 2 reported inspection and enforcement by DIAND on permits and
- 3 licenses in the NWT.

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- 4 It's important for you to know that DIAND's
- 5 current policy of non-disclosure on inspection reports, where
- 6 there's -- they have a non-disclosure policy on inspection

- 7 reports where there's any instance of non-compliance.
- 8 This makes it virtually impossible for the
- 9 public to actually know what's going on out there, and I
- 10 undertake to provide a copy of a -- of an e-mail that I
- 11 received from the Regional Director General on this issue,
- 12 for the public registry, for the benefit of the Board and the
- 13 public.

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- I think it's also important to note that there
- 15 are no reclamation standards for mine closure in the
- 16 Northwest Territories. There is a vague commitment in the
- 17 June 2002 Mine Site Reclamation Policy, but we really need
- 18 those standards in place.
- 19 I'm not going to read the -- the second
- 20 recommendation, but once again we need to have a recommitment
- 21 from the Federal Government on this cumulative effects
- 22 assessment management framework, and the cumulative impact
- 23 monitoring program.
- I guess one (1) sentence we've added here is
- 25 that the Board may also wish to consider what specific

commitments or support from De Beers is appropriate, for the

2 timely and effective implementation of the -- the two (2)

3 measures that I mentioned.

On the issue of a fair return to the Crown and fair distribution of the revenues, there hasn't been a lot of

6 discussion around this perhaps, but we've heard little

7 convincing evidence of the -- that Governments have seriously

considered how to make an inherently unsustainable practice,

9 namely diamond mining, contribute towards a sustainable

10 development and diversification of our economy, without

11 building up a dependence on diamonds.

12 It's clear to us that GNWT needs more money to

13 cope with development, but it is not willing to raise the

14 funds through new taxation where we can keep all of the

15 revenues, there's no clawbacks, at least within the time

16 frame of the current formula funding arrangement.

We have the same two (2) recommendations in

18 terms of a fair return to the Crown, and we think that there

- needs to be a public review of the mine -- mineral royalty and taxation regime, and we think that the Board should make some recommendations about targeted use of revenues from nonrenewable resource development to help diversify our economy and promote more sustainable development.
- On the issue of socio-economic and environmental agreements and impact and benefit agreements, I

think we heard some overwhelming support for the completion of these agreements, at least before construction and operation of the mine.

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Some have even ventured to say that these agreements should be before the Board, in advance of their report, on this environmental assessment. And we believe that should be the case as well. We believe these -- these recommend -- or these agreements should be in place before any approvals are issued that would allow construction or operation of the development.

We request that the Board consider making an amendment to the scheduled closure date for the public registry, as to allow for the filing of the socio-economic agreement, and the environmental agreements, prior to the issuance of your report on this environmental assessment.

I have a few words here about climate change. In my quick review of what De Beers had estimated as their greenhouse gas emissions, and it appears to me that the Snap Lake project alone, will result in a 10 percent increase in the emissions of greenhouse gas -- gases, from the baseline year of 1990 for Northwest Territories emissions.

And there doesn't seem to be much effort on the part of Government to evaluate this project, in light of our Kyoto commitments. I think that's understandable, given that we only ratified the Kyoto protocol during the course of 1 this environmental assessment.

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But we -- we request that you ask the -- the responsible Ministers to assess this project, in light of Canada's ratification of the Kyoto protocol, and that procedures be developed to ensure that all future developments in the Mackenzie Valley receive similar consideration.

Finally, I want to touch now on the determination that you have to make as a Board, under Section 128.1 of the Mackenzie Valley Resource Management Act.

Given the public concerns expressed by CARC and others at this hearing, particularly those from directly -- the directly affected Aboriginal parties, we think it would be difficult to conclude that the issues and concerns that have been raise are not significant.

Furthermore, the Government of the Northwest Territories, and some other parties have raised issues around the adequacy of baseline information, on which the impacts were predicted. The need to test impact hypothesis, and a lack of details on mitigation measures.

Based on this, we conclude that there is a high level of uncertainty regarding the impacts on this project, and their probability or likelihood that once again, there's high uncertainty around the probability, high uncertainty around the likelihood of these impacts.

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We feel that there is substantial evidence to support a finding of significant adverse effects from this project, on the basis of some of the evidence that you have before you.

But given that there's tremendous uncertainty, we feel that in the face of this uncertainty, we think it prudent for the Board to exercise the precautionary principle, and determine that a significant adverse impact is likely from this project.

10 And finally, we -- we recommend that the 11 Mackenzie Valley Environment Impact Review Board order an

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impact review of the Snap Lake Project, based on a finding of
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    significant public concern, and the likelihood of a
    significant adverse environmental impact.
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                   Thank you very much for your patience.
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                   THE CHAIRPERSON:
                                     Thank you, Mr. O'Reilly.
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    have next up, INAC, GNWT and then we'll close with the --
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    from De Beers. But the Chair drank a bottle of water, so he
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    needs to take about three (3) minutes, so if you'll just bear
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    with us and just -- we'll take a quick three (3) or four (4)
    minutes and we'll come right back, thank you.
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    --- Upon recessing at 6:52 p.m.
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23 --- Upon recessing at 6:52 p.m 24 --- Upon resuming at 7:00 p.m.

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                   THE CHAIRPERSON: Thank you, ladies and
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   gentlemen.
               The next presentation is Indian and Northern
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   Affairs Canada. Mr. Livingstone...?
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                   MR. DAVID LIVINGSTONE:
                                            Thank you, sir.
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   the interests of time I think I can get this done, certainly,
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    in less than an hour.
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                   Thank you, Mr. Chair. Before I summarize our
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   position on the technical issues related to water quality,
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    I'd like to make some general observations.
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                   We've been somewhat bemused by the absolute
   uncertainty exhibited by De Beers and its experts in many
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uncertainty exhibited by De Beers and its experts in many areas, and particularly with respect to water quality. For example, the bold assertion by De Beers that there will be not the loss of a single species of any kind, is both startling and unsubstantiated.

Long experience has shown us that caution

Long experience has shown us that caution accompanied by a strong dose of humility is essential in the North. Over-confidence is a dangerous thing.

The Elders have spoken last night, and we, are agreed. If this project proceeds, it must do so with great care and caution. Immediate attention needs to be paid by De Beers to gathering the additional environmental baseline information necessary to support its project.

De Beers also needs to further develop rigorous and focussed monitoring programs, an effective

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1 adaptive environmental management program and robust 2 contingency planning.

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The monitoring programs carried out by De Beers need to be done in the context of regional cumulative effects monitoring, whether through a regional body or through an NWT-wide one (1). An environmental agreement is necessary to set the context for that monitoring.

Whether an arms length NWT-wide research and monitoring centre will be established remains to be seen, but the concept appears to have widespread support and is one (1) that we'll be actively pursuing over the next weeks and months.

Now, to the technical issues. With regard to geotechnical, geothermal and geochemical issues for the North Pile, our primary outstanding issues concerns the proponents assessment of the behaviour of the pile during, and more importantly, following mine operations.

The proponents analyses were previously portrayed as the expected results and have been presented here as conservative worst case. We do not agree that the analyses represent conservative worst case or even probable scenarios.

We note, in particular, that the proponent was 24 not able to identify -- to specify, at this Hearing, the 25 approximate time when the pile would be completely frozen,

- 1 and the proponent did not contest any of our criticisms of
- 2 its geotechnical, geothermal and geochemical modelling
- 3 procedures or results. Our position is that there remains

- 4 uncertainty regarding the performance of the pile.
- We note that the proponent has stated that
- 6 there is no prior experience in the construction and
- 7 operation of a paste pile in an Arctic environment. That
- 8 said, we feel that the outstanding issues are manageable,
- 9 with further studies, rigorous and focussed monitoring,
- 10 effective adaptive environmental management and solid
- 11 contingency planning.
- 12 Outstanding technical considerations with
- 13 regard to the North Pile, and there are a number of them, can
- 14 be dealt with during the regulatory process.
- With respect to hydrogeological issues, we
- 16 remain unconvinced with the level -- that the level of
- 17 certainty ascribed by De Beers, to water quality predictions
- 18 exists. De Beers has characterized, in these Hearings, that
- 19 the occurrence of TDS, chloride and connate groundwater at
- 20 concentrations two (2) to three (3) times those assumed in
- 21 the EA, is unscientific, illogical, impossible and
- 22 improbable.
- In our judgement and scientific opinion, such
- 24 occurrences are not only logical and possible, but are
- 25 probable. De Beers in intransigence with higher TDS,

1 chloride and connate groundwater, and hence mine water

2 discharge, and in Snap Lake as noted, and in our view, is in

3 sharp contrast to its stated commitment to conservatism and

4 realism.

- In essence, De Beers disputes our concern re
- 6 TDS, chloride, by involving a new concept, the flow versus
- 7 concentration teeter totter. De Beers contends that it
- 8 cannot have high flow and high concentration. However, the
- 9 North Lake's data refutes this concept.
- There is both high TDS, chloride and flow
- 11 permeability measured in north lakes monitoring wells. We
- 12 remain concerned that Snap Lake is in both a high flow and
- 13 high concentration environment.
- De Beers did not want to use the North Lake's
- 15 data because it considers those data to be within a discharge

- 16 zone. However, the available head data do not conclusively
- 17 support this -- this exclusion. And the data from Well
- 18 MW0205, adjacent to Snap Lake, shows higher concentrations of
- 19 TDS and chloride than assumed by De Beers for the entire mine
- 20 operation.
- We remain convinced that concentration of TDS
- 22 in the range of two (2) to three (3) times higher than those
- 23 projected by De Beers, is a realistic possibility.
- 24 With respect to water quality, there remains
- 25 the likelihood of significant adverse environmental effects

- 1 related primarily to increased TDS concentrations in Snap
- 2 Lake.
- 3 TDS, including calcium and chloride at
- 4 concentrations two (2) to threefold above the levels De Beers
- 5 considers among, "the worst things that could happen", will
- 6 likely result in loss of species, changes in food chains and
- 7 other effects such as reduced growth and reproduction in the
- 8 remaining species.
- 9 Functional communities will remain in Snap
- 10 Lake but not to the same extent as is presently the case.
- 11 The Lake will not be dead but it will be impaired, and this
- 12 impairment will remain for decades past abandonment, before
- 13 recovery occurs.
- And it is likely that the recovery will not
- 15 result in exactly the same eco-system as presently exists in
- 16 Snap Lake. And that, in our view, is the environmental cost
- 17 of doing business.
- 18 It's tolerable, to use Stella Swanson's buffet
- 19 analogy. The table will be sparser, the food not as
- 20 appetizing but it will be edible. It will sustain life.
- 21 We recognize the Board has in front of it,
- 22 divergent opinions from DIAND and its experts, and De Beers
- 23 and its experts. The Board and its experts have some work to
- 24 do in bridging the gap.
- I'd suggest, though, that it may be less

important to bridge the gap, to try to develop a consensus on the degree of significance of the adverse effects, than it is to develop the mitigation measures necessary to ensure the impacts are the minimum possible in the circumstances.

Ensuring that there will be improved baseline information, rigorous and focussed environmental monitoring programs, a sound adaptive environmental management regime and robust contingency plans, those are the areas which, in our view, require the Board's greatest attention.

So to conclude, we feel that there are no outstanding water quality issues that would prevent this project from proceeding to the regulatory stage, subject to measures developed by the Board.

I'd like to thank the Board for its attention. I trust that we've been helpful through or presentations and our interventions throughout the process, and I hope that we'll be able to continue to provide support to the Board in future Environmental Assessments.

I do apologise for the relatively early departure of our experts, but I assure you, they stayed as long as they possibly could.

In a final note, Charlie, I really hope that I don't read about you in the paper anytime soon. Thank you very much.

THE CHAIRPERSON: Thank you very much, Mr.

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- 1 Livingstone. We now move to the Government of the Northwest
- 2 Territories, Mr. Doan...?

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- MR. DOUG DOAN: Mr. Chairman and Members of
- 4 the Board, my name is Doug Doan. Thank you for this
- 5 opportunity to provide summary comments on behalf of the
- 6 Government of the Northwest Territories.
- We have also listened carefully to the words
- 8 spoken by the proponent and by the other parties involved in

- 9 this Hearing. The development of two (2) diamond mines, and 10 the exploration activity by companies like De Beers, has 11 created significant benefits for NWT businesses and the 12 economy.
- Our northern business community sees continued growth as an important element of our positive investment climate. The development of the De Beers property can contribute to our continued strong economic performance.

17 At the same time, we know that developments of 18 this nature have impacts on the environment and wildlife. 19 These impacts must be understood and mitigated.

20 Progress is evident in a number of areas, but 21 there are still issues outstanding in both the environmental 22 and the socio-economic areas. In my closing remarks, I would 23 like to briefly outline some of these issues and how they can 24 be addressed.

De Beers has done an excellent job of

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- 1 analysing the fiscal and tax benefits resulting from this
- 2 project. Total cumulative tax and fiscal benefits to Canada
- 3 were estimated by De Beers at \$872 million. The total
- 4 cumulative tax and fiscal benefits to the Government of the
- 5 Northwest Territories were estimated at \$119 million.

This disproportionate sharing of the fiscal and tax benefits, between the Federal Government and the GNWT speaks directly to our desire to maximize the socio-economic benefits to NWT residents, through negotiation of a socio-

10 economic agreement.

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We appreciate that De Beers has committed, 12 during this Hearing, to a number of specific targets. We 13 look forward to negotiating mutually agreeable targets 14 through the socio-economic agreement process.

These targets would specifically address issues, including but not limited to, employment procurement, development of a sustainable secondary industries, including the provision of rough diamonds and training.

The agreement also needs to establish commitments to monitor and mitigate cultural impacts and to

- 21 promote positive social development. It is the socio-
- 22 economic agreement that provides the GNWT, and the parties,
- 23 with the formal commitments that the socio-economic impacts
- 24 predicted by De Beers, will be achieved. It also establishes
- 25 a process whereby the GNWT and the parties, can work with De

1 Beers on further mitigation methods when those targets are 2 not achieved.

The GNWT respectfully asks the Board to consider the need for a comprehensive socio-economic agreement to complement the impact benefit agreements between the company and the Aboriginal communities.

The GNWT would like to see the socio-economic agreement concluded by June 30th, 2003. But in the absence of a completed socio-economic agreement by the time that you make your recommendations, we would ask the Board to recommend that a condition of approval commits De Beers to negotiate a socio-economic agreement which addresses the issues I mentioned.

Those issues include but again are not limited to, employment targets, procurement targets, provision of rough diamonds to support secondary industry development, training of NWT residents, monitoring and mitigation of impacts and promotion of positive social development.

The GNWT is pleased to have the commitment of De Beers and the interest of DIAND, First Nations and the Metis in entering into an Environmental Agreement. We believe an Environmental Agreement will allow us to do a

23 number of things.

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24 Rigorously test environmental and cumulative 25 effects impact predictions, ensure appropriate and effective

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site specific monitoring programs are conducted, strengthen regional monitoring programs through links to other project monitoring and links with regional research and monitoring conducted by government.

Ensure adequate and effective environmental management plans are in place, including plans for waste management, treatment of contaminated soils, air quality monitoring and emission tracking. Ensure strong and ongoing cooperation with stakeholders and involve stakeholders in adaptive environmental management.

The GNWT is prepared to work with De Beers, First Nations, Metis, Federal agency and non-government organizations to ensure comprehensive, cooperative approaches to understanding, monitoring and managing the environmental impacts of this development.

The GNWT respectfully ask the Board to consider the need for an Environmental Agreement. We ask the Board to recommend that a condition of approval commits De Beers to negotiate and implement an Environmental Agreement that will ensure that the programs and plans necessary for managing and monitoring impacts are in place before construction begins.

However, environmental impacts are not linked just to this project. There are other existing and proposed activities within the Slave Geological Province that give the

- 1 people of the NWT cause for concern. We have heard this
- 2 week, repeated concerns about the potential for increasing
- 3 human activity in this area, to effect the caribou.
- While the Snap Lake Project is small in
- 5 footprint, it will contribute to the cumulative environmental
- 6 changes in the Slave Geological Province. Therefore, the
- 7 project must also contribute to the understanding of, and
- 8 management, of cumulative effects.
- 9 Unfortunately, the baseline data and analysis
- 10 conducted by De Beers in their Environmental Assessment, did
- 11 not contribute significantly to the body of knowledge
- 12 necessary for managing cumulative effects.

However, we are confident that De Beers'
commitment to an Environmental Agreement, and their
commitment to participate in regional cumulative effects
monitoring programs, will help to address this.

The need for an integrated and effective
approach for cumulative effect, assessment and management

approach for cumulative effect, assessment and management in the Slave Geological Province is not a new message. Both the Environmental Assessment Review Panel Report on the EKATI Mine in 1996 and the Comprehensive Study Report on the Diavik

22 Diamond mine in 1999, recognize it was not those specific

23 developments that were likely to result in significant

24 change, but the cumulative impacts of multiple developments.

In 1999, in response to the Diavik

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- 1 Comprehensive Study Report, the Federal Minister of the
- 2 Environment committed to the development of a regional
- 3 cumulative effects management framework.
- In 2001, the National Round Table on the
- 5 Environment and the Economy identified cumulative effects
- 6 management as essential for the sustainability of Aboriginal
- 7 communities in Northern Canada, and recommended the Federal
- 8 Government invest \$25.8 million over six (6) years, to
- 9 develop and implement cumulative effects management in the
- 10 NWT.

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- 11 While progress is being made, it has been
- 12 slow. And as we have heard at this Hearing, funding remains
- 13 uncertain. Some of the parties at this Hearing have stated
- 14 that while they are not against development, they are very
- 15 concerned that there's currently no process to satisfactorily
- 16 predict, understand, manage or monitor cumulative impacts in
- 17 the NWT.
- 18 The proponent has committed to a collaborative
- 19 approach to monitoring and managing regional cumulative
- 20 effects. Now we need a process for this to occur. As
- 21 mentioned earlier, the total cumulative tax and fiscal
- 22 benefits to the Government of Canada and the GNWT, are
- 23 disproportionate.
- We believe that the Government of Canada has

25 the responsibility and the resources to invest in cumulative

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effects management, and in doing so, provide some certainty
to the people of the NWT that development will only occur in
a responsible and environmentally sensitive manner.
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Therefore, we ask the Board to recommend that the federal commitment to regional cumulative effects assessment and management framework, which was made in 1999, now receive the necessary funding to move quickly towards implementation of the framework components.

9 Thank you very much.

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10 THE CHAIRPERSON: Thank you, sir. We will now move to the final presentation of the day/evening, that 12 of De Beers Canada. Mr. McConnell...?

MR. JOHN MCCONNELL: Thank you, Mr. Chairman,
Members of the Board. I want to express my thanks for the

15 Board's conduct of this Public Hearing. We appreciate the

16 Board's careful attention to the presentations and

17 submissions, and your patience throughout this long week.

18 And I commend the Board Members for your personal

19 contribution to public service.

Let me also express my appreciation to the Intervenors, and their specialists, and advisors, for the respectful tone -- of their -- for their respectful tone of this hearing.

In addition, I want to compliment you for

25 achieving the stated purpose of the establishment of this

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1 Board, which is in the words of the MVRMA:

2 "To enable residents in the Mackenzie

Walley to participate in the management of

4 its resources for the benefit of the

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                     residents, and of other Canadians."
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                   Consultation, and openness are key notes of
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    the environmental assessment process set up by the MVRMA, and
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    conducted under the authority of the Board. These values
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    have been honoured in practice.
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                   De Beers has consulted with Aboriginal
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I have personally attended many of these communities. sessions. Some of the details are part of the record. intend to carry on consultation as the project goes forward.

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In my opening statement, I submitted that I would demonstrate that the Snap Lake Diamond Project is not likely to have a significant adverse impact, and that you will have good reason to recommend approval of the development, subject to mitigation measures we have proposed.

The proceeding this -- proceedings this week reaffirm my confidence. This public hearing should likewise instill the Board with confidence in the merits of the Snap Lake Diamond Project.

Early in the development of the project, De Beers assembled a world-class team of experts, and instructed them to listen and learn, to investigate, and innovate.

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result is a sound mining and environmental plan, and a
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   thorough reliable environmental assessment.
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De Beers is proud to put its name on the EA, and on this project. I am proud to put my name on both.

Relevant issues have been analysed from many angles. All initial solutions have been critically reviewed. 7 Consultation has never stopped, and the solutions have been refined and improved throughout the process.

In the collective opinion of our team of experienced and capable scientists and engineers, this is a

comprehensive, and reliable environmental assessment. 11 12

The Intervenors have echoed during the 13 hearings what our team has told us, that we listen, and we 14 are responsive.

15 The adaptive management that we plan to use in 16 our environmental management program is not an novel, modern

- 17 concept. It is a way of life.
- 18 When we emphasize our commitment to
- 19 monitoring, we mean we have developed systems to keep abreast

of changes, recognizing, for instance, that caribou behaviour

- 21 may change for reasons that nobody can predict. Our efforts
- 22 to mitigate have to respond to unforeseeable changes. That
- 22 to mitigate have to respond to unioreseeable changes. That
- 23 is our plan.

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- 24 Harry Simpson said on Thursday evening,
- 25 something to the effect that no matter who we are, we depend

- 1 on water, and meat, and fish, and other products of the earth 2 to live.
- That sentiment is as wide, as it is simple.
- 4 We all share the same resources of this land, and our
- 5 responsibility for its careful stewardship.
- 6 The values reiterated to us on every occasion
- 7 by the Elders are the same values by which we live our lives.
- 8 We have children, we worry about their future.
- 9 All of us share this planet. We have heard the Elders speak,
- 10 and we learn from what they say.
- 11 During this hearing, and throughout our
- 12 consultation, the Elders have told us to respect the air, the
- 13 land, and the water, because our lives depend on them.
- We must cause as little adverse impact as
- 15 possible. Let me remind you very briefly how our plans will
- 16 contribute to the well-being of the people, and how we will
- 17 protect the air, the water, and the land.
- 18 First, the people. The health and well-being
- 19 of people is of primary importance to De Beers. This is true
- 20 for the people who work for De Beers, and for their families,
- 21 as well as the people in the communities.
- We spent a lot of time in the communities,
- 23 listening and learning about social and economic concerns.
- 24 People told us they have -- they are concerned about
- 25 employment, education and training, life skills, family

1 support and culture, business opportunities, and traditional 2 resource use, and ecological integrity.

 While these are general concerns, and are not are -- and are not specific to our project, we work in partnership with communities, and government to maximize the benefits, and opportunities for people in the north, and to manage and mitigate impacts.

De Beers recognizes that our project will not proceed in isolation. Its effects have been considered, along with the other major diamond developments, and other projects and activities that will influence the social and economic fabric of the region.

Through a long-term commitment to partnership with communities, and Governments, De Beers will contribute to creation of opportunities and choices at the individual family and community level; creation of wealth through employment, investment and business opportunities; generation of tax and fiscal revenue payments for governments; and a wider distribution of sharing of these opportunities and wealth across communities.

Now to air. The design of the project greatly reduces concerns about air quality. For example, dust will be reduced, because mining will be underground in a wet environment, primary ore crushing will also be underground, and ore will be moved by covered conveyor, not trucks.

In addition, the project is designed to
minimize energy use, and therefore, the emission of
greenhouse gases. Every stated concern about air quality has
now been addressed.

And, water. De Beers recognizes that Snap Lake is a comparatively small head water lake, and this makes it relatively sensitive to changes in water quality.

Through consultation with communities, we have received the message loud and clear, that Snap Lake is

10 important to the people. We heard this again last night from 11 the Elders, who spoke eloquently.

The project has been designed to minimize effects on Snap Lake, and downstream water bodies.

By confining the main project activities to a small footprint on the Northwest Peninsula, impacts to aquatic habitat will be negligible.

The project will include a state of the art water treatment plant, using the best available technology that is practical, and proven in the north.

Most of the water entering the mine comes from Snap Lake, and the water treatment plant will ensure that it is clean and clear when it is returned to the lake.

De Beers has been listening to, and interacting with communities since 1999, and we have adapted our design, based on concerns that we have heard.

As recently as last month, we were advised the design of the ditch between the North Pile and Snap Lake to prevent seepage to the lake.

This was a result of recommendations made by Intervenors. De Beers had been, and remains committed to incorporating all practical measures, to minimize effects on Snap Lake.

An issue was raised at the Hearings about possible concentrations of total dissolved solids in connate groundwater. The idea and data presented were not new to De Beers. They have for some time, for part of the available information, an understanding of groundwater flow processes that were considered in preparing the comprehensive environmental assessment.

This issue is very important to De Beers. We are confident that our environmental assessment predictions of changes to water quality in Snap Lake strike the right balance between conservative enough that the effects will not be greater than predicted, yet realistic enough that changes are within the realm of what is possible.

We looked at how the combination of water

- 22 quality changes may affect aquatic life in Snap Lake. There
- 23 will be a balance between the lake-wide stimulatory effects
- 24 of phosphorus, and the slight negative effects from lower
- 25 dissolved oxygen in small parts of the lake in mid to late

- 1 winter.
- 2 The change in total dissolved solids is not
- 3 high enough to cause an effect on aquatic life in Snap Lake.
- 4 The total overall effect is expected to be small changes in a
- 5 relative abundance of some algae, zooplankton, and bottom-
- 6 dwelling organisms, with no elimination of species, and no
- 7 measurable change in fish populations.
- 8 De Beers has committed to effective
- 9 environmental monitoring in the underground mine on-site, and
- 10 within Snap Lake, to ensure that Snap Lake is protected.
- 11 The combination of an effective monitoring
- 12 program, and on-going modelling will verify the environmental
- 13 assessment predictions, anticipate changes that will occur,
- 14 and support adaptive management to protect Snap Lake.
- And finally, to the land. De Beers has
- 16 designed the project to minimize the footprint, and to
- 17 incorporate reclamation. As a result, impacts on the land
- 18 are minimized.
- De Beers has drawn on many sources of
- 20 information to assess how wildlife may be affected. As the
- 21 Board heard this week, the focus has been on caribou,
- 22 wolverine, and grizzly bear.
- We have look to traditional knowledge, RWED
- 24 data, new data that we have collected ourselves, monitoring
- 25 data from other projects, and the general scientific

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1 literature. De Beers has used all these lines of evidence in

- 2 the environmental assessment.
- We appreciate the special place of caribou, as 4 Elders have emphasized last night, and many times before.
- 5 Based on the experience at Snap Lake and other projects, we
- 6 know of many things we can do to mitigate impacts.
- 7 De Beers' objective is zero wildlife mortality
- 8 as a result of the project. While we cannot absolutely
- 9 quarantee to meet that objective over the twenty-five (25)
- 10 year life of the mine, our considered expectation is that we
- 11 will be very close.
- 12 Of course, there are other possible effects on
- 13 wildlife. Questions have been asked about the potential for
- 14 the project how caribou move through the area, and what the
- 15 meat -- and what that means to caribou populations.
- 16 Based on what we see happening at other mines,
- 17 we expect that when caribou are within a few kilometres of
- 18 the Snap Lake Diamond Project, they may spend less time
- 19 eating there. Nevertheless, our careful study has concluded
- 20 that the effects of caribou populations from the Snap Lake
- 21 Diamond Project will be undetectable.
- The bigger concern, as the Board has heard
- 23 from several sources, is how the cumulative effects of human
- 24 activity, such as mines, hunting camps, and hunting, combined
- 25 with natural factors, like insects, harvesting, predation,

- 1 and weather, all act together to influence caribou
- 2 populations across -- across the Slave Geological Province,
- 3 and beyond.
- 4 De Beers reiterates our commitment to
- 5 participate in a practical way of monitoring cumulative
- 6 effects.
- 7 Data collected by De Beers, both wildlife
- 8 populations, notably grizzly gear and wolverine, will like
- 9 while -- likewise contribute to region-wide information that
- 10 will in turn, contribute to a broad scale understanding of
- 11 cumulative effects on these species in particular, and
- 12 wildlife in general.
- In closing, the rewards of continuous

- 14 learning, and -- improvement were evident this week. Not a 15 single presentation at this public hearing demanded that the 16 project be stopped.
- The Board has heard that pretty much everyone wants the benefits of development. The jobs and careers, the hope and promise, and the economic spin-offs that resource development has brought to communities throughout the history of Canada, but, we all want development in a way that protects the water, the land, and the wildlife.
- De Beers shares those goals and aspirations.
 This approval process is not about choice between building

25 and conserving. It is about doing the two (2) together.

- We have recognized from the outset that as the developer of the project, it is incumbent on De Beers to achieve the objective of sustainable development.
- By not only listening, but hearing, we have put together a plan that I personally have every confidence will protect the environment from significant adverse impacts, and will protect the social, cultural, and economic well-being of residents and communities in the Mackenzie Valley.
- Those are the aims of the Resource Management 11 Act. I sincerely believe that through collaboration and consultation, they are being achieved.
- Our goal with the Snap Lake Diamond Project is 14 economic growth, balanced by good stewardship. This goal is 15 consistent with the company's overall mission.
- The mission statement of De Beers was articulated a century ago by Sir Ernest Oppenheimer, and it rings every bit as true today, as it did then.
- Our mission is to make a profit, but in such a way that we make a real and lasting contribution to the country, and the communities in which we operate.
- I, respectfully, urge the Board to recommend that the Minister of INAC approve the Snap Lake Diamond Project, and refer it to the Land and Water Board for the final stage of the regulatory project -- regulatory approval.

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                   Thank you very much.
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                   THE CHAIRPERSON:
                                      Thank you, sir.
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                         (BRIEF PAUSE)
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                   THE CHAIRPERSON: On behalf of the Mackenzie
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    Valley Environmental Impact Review Board, I would like to
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    thank you all for your patience, and your perseverance over
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    the past five (5) long days and nights.
                   Even though they are gone, I'd like to, in
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    particular on the record, thank the people who probably
    worked the hardest here this week, and that is the
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    Interpreters.
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                   I also wish to commend a caring staff, and all
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    of those who made this hearing proceed as smoothly as it has.
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                   To the Board staff, thanks for putting up with
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    me, and to our consultants, we got lots of work to do.
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                   The Board understands how much effort it takes
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    to prepare for, and participate in a Hearing like this, and
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    we appreciate your efforts to assist us in understanding this
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    proposed development, and its potential environmental and
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    socio-economic effects.
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                   Particular, we want to thank the Elders who
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    attended and shared their knowledge, wisdom and humour with
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us last night. As indicated then, the Review Board will give

- DIAND, the Government of the Northwest Territories, and other
- Government agencies who brought their considerable expertise 8
- to bear on the scientific, and other issues in this hearing, 9
- 10 thank you, your help is greatly appreciated, and we hope that it will continue. 11
- 12 As I'm sure some of you aware, this is the 13 Board's first major environmental assessment, and as such, is 14 still developing its process.
- 15 Bringing this proceeding to a close has been a challenge for all participants, but the Review Board is 16 determined to continue to develop its processes in a way 17 which will allow us to identify, and deal efficiently with 18 19 the environmental issues in our environmental assessment 20 process.
- 21 The Board is also aware of the demands in terms of time and financial resources, which a public hearing 22 23 can place on all parties.
- 24 We are particularly sensitive to the capacity 25 issues, which continue to arise from small communities, and

Intervenors. Unfortunately, the Mackenzie Valley Resource 1

Management Act does not include provision to deal with these 2 3 issues.

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4 However, it is a major concern of the Board,

5 and we will continue to raise this issue with Government, as

6 we have done consistently for the past two (2) years.

Once the report is in the Minister's hands, it is our intention to do a thorough review of the process, and to take advantage of a lessons learned workshop that we will organize, in order to continue to improve our procedures, and this process, and we would encourage all of the participants

11 12 in this one (1) to participate in that workshop.

13 As you know, it is our intention to have the 14 report to the Federal Minister by the end of June. We have a 15 lot of work to do yet, but we thank you all very much for your help to date. 16

17 We stand adjourned.

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19 --- Upon adjourning at 7:40 p.m.
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21 Certified Correct,
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23 ______
24 Wendy Warnock, Ms.
25 Court Reporter
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